

struggled to make long-term planting decisions, and more than 20 programs—such as those affecting organic certification cost-sharing, beginning farmers, relief from livestock disasters, renewable energy, and rural small businesses—all have been stranded without funding. Rural small businesses are a major part of my State and the Presiding Officer's State. But every State has some rural area that is extremely important.

This farm bill limbo is part of a string of artificial made-by-Congress dilemmas. Farm bill limbo hurts not only farmers, but their communities, and our economy. It hampers efforts to help those who are struggling the most in our communities, with food security for their families. It holds us back from making greater gains toward energy security.

Last month, the Republican leadership in the House of Representatives proposed a short farm bill extension. Short extensions are nothing new here on Capitol Hill. Most of us know them by the term “kicking the can down the road.” They patch things over from one crisis to the next. But just as a temporary extension to fund government offers neither certainty nor meaningful change, a short extension of the farm bill would not provide farmers the certainty they need to plan, or funding for stranded programs. Farming is a business, and saddling farmers with this needless uncertainty makes their difficult work even more difficult. Even worse, the proposed House extension would prolong direct payment subsidies for another year, senselessly costing taxpayers untold millions of dollars. At this point, the only acceptable path forward is to deliver a full, five-year, comprehensive farm bill by the end of January. Moving forward on the farm bill not only will avoid the so-called “dairy cliff,” but it also will help families put food on the table, improve conservation efforts, support regional farming, and put an end to wasteful subsidies.

This farm bill marks the seventh time that I have served as a member of a Farm Bill Conference Committee. I know how difficult it is to bring complex, five-year bills to the floor and ultimately to final passage after a conference. I don't in any way diminish the difficulty in that. I know; I have been there, and I have done that.

While there have been many significant changes in agricultural policy since the 1981 farm bill, which I had the privilege to write, one thing has remained the same: No farm bill is easy, and no farm bill is perfect. But to finalize a farm bill, the Senate and House must work together to reach bipartisan agreement. It means, whether you are a Republican or Democrat, forget the symbolism and start dealing with the substance. Stop rhetoric and go to reality.

The conference committee is making steady progress, and Chairwoman STABENOW and Chairman LUCAS deserve

credit, and our appreciation, for working closely together to bridge the wide differences between our two bills. The cuts it includes will not go unnoticed, as we have already seen spending reductions from the sequester, followed by the end of the Recovery Act nutrition benefits. We can talk here on the floor. We are all going to collect our paycheck every month. But we sometimes forget these cuts and policy changes affect real people in real ways. So we have to continue to do the best we can.

Speaking as a Vermonter, I would note that every farm bill is important to Vermont, just as every farm bill is important to every State represented in this body. Farm bills make real differences in our quality of life, and the fact that Congress every 5 years or so would renew and pass a farm bill was once something Americans could take for granted. This is the first time we have not been able to do so.

The delays have been unfortunate, and they have been needless. But I am increasingly hopeful that this recent dark chapter is coming to a close. Farmers and families around the Nation are looking to us to pass forward-looking, fiscally responsible, and regionally sensitive food and farm policy—and the two have to be together, both the food and the farm policy. Farmers have to be able to plan, but families have to know, when their children go to school, they are going to be fed. Every teacher will tell you that a hungry child doesn't learn. If children aren't learning, what are we doing for the next generation? That is our responsibility.

Now is the time, without further delay, to enact a farm bill that will strengthen the Nation and support the economy. I know we are up to this challenge. We have done it twice already in this body, forging a bipartisan coalition. I am hoping the other body, notwithstanding some of the Republicans who tried to block it, will come forward and speak, not just for a small part of one political party, but speak for all Americans.

Before I yield, I ask unanimous consent that all the time during the recess count postclosure on the motion to proceed to S. 1845.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. LEAHY. I yield the floor.

#### RECESS

The PRESIDING OFFICER. Under the previous order, the Senate stands in recess until 2:15 p.m.

Thereupon, the Senate, at 12:32 p.m., recessed until 2:15 p.m. and reassembled when called to order by the Presiding Officer (Ms. BALDWIN).

EMERGENCY UNEMPLOYMENT  
COMPENSATION EXTENSION  
ACT—MOTION TO PROCEED—Continued

The PRESIDING OFFICER. The Republican whip.

Mr. CORNYN. Madam President, last month the President of the United States gave a speech on what has come to be known by the code words “income inequality,” which means different things to different people. He also talked about a very important aspect of that, and that is upward income mobility. In other words, we want to make sure that somebody who goes to work in a restaurant bussing tables can work their way up the income and education ladder to where they can actually own their own restaurant and create jobs and opportunities for other people. The President called it “the defining challenge of our time.”

Well, the timing, coming as it has, one might be forgiven from wondering whether the President and his allies want to change the subject from ObamaCare. We know that the rollout of ObamaCare has been an unmitigated disaster, and, frankly, there is more to come. We can certainly understand why the President might want to change the subject. But while he is changing the subject, Republicans should embrace the challenge of discussing this: What are the policies that have resulted in income inequality and insufficient upward mobility when it comes to jobs in America?

Of course, the President, you might predict, has talked about his proposed solutions, which are creating more government programs and more spending, including up to \$6 billion of money that we have to borrow from China and our other creditors just to extend the unemployment insurance program by 3 months. My question is: What happens after that 3 months? I don't want to be rash, but I will make a prediction that the Democrats will say: We need another 3 months. After that, they will say: We need another 3 months. Before you know it, unemployment insurance has been extended beyond the half-year mark, which is the basic program, to another full year beyond that at a cost of \$25 billion.

Just to put all of this in context, the Federal Government spent \$250 billion for extended unemployment insurance benefits since 2008. Of course, the President did not mention some of the primary causes for income inequality and the loss of upward mobility because he is responsible for a lot of that, along with his allies. He failed to mention that under his administration America has suffered the longest period of high unemployment since the Great Depression, and he failed to mention his signature health care law. I mentioned that a moment ago. He is trying to pivot to another subject, but inevitably we find ourselves coming back to ObamaCare and its negative impact on job creation and the 40-hour workweek.

We know that ObamaCare has done a number of things in the short period of time since it began the rollout, which was October 1st. Millions of people have lost their existing insurance coverage. In fact, more people have lost their insurance coverage than have