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No. 148

## House of Representatives

The House met at 10 a.m.

Rev. Danny Davis, Mount Hermon Baptist Church, Danville, Virginia, offered the following prayer:

Loving God, You have shown us what is good, and that is "to act justly, to love mercy, and to walk humbly with our God."

Help us, Your servants, to do exactly that, to be instruments of both justice and mercy, exercising those virtues in humility. Your word requires it. Our Nation needs it.

Forgive us when we have failed to do that. For therein not only have we failed ourselves, we have failed You as well.

Today, fresh and anew, we ask that those twin rivers of justice and mercy might roll down from on high. Let them saturate this Chamber, permeating every mind, flooding every heart, cleansing every motive, and springing forth in every action. And then let them flow forth from this place, nourishing our land, refreshing its citizens, and bringing glory to the God who placed in us such a sacred trust.

In Jesus' name, amen.

### THE JOURNAL

The SPEAKER. The Chair has examined the Journal of the last day's proceedings and announces to the House her approval thereof.

Pursuant to clause 1, rule I, the Journal stands approved.

### PLEDGE OF ALLEGIANCE

The SPEAKER. Will the gentlewoman from California (Ms. RICHARDSON) come forward and lead the House in the Pledge of Allegiance.

Ms. RICHARDSON led the Pledge of Allegiance as follows:

I pledge allegiance to the Flag of the United States of America, and to the Republic for which it stands, one nation under God, indivisible, with liberty and justice for all.

### WELCOMING REV. DANNY DAVIS

The SPEAKER. Without objection, the gentlewoman from Virginia (Mrs. DRAKE) is recognized for 1 minute.

There was no objection.

Mrs. DRAKE. Thank you, Madam Speaker.

I am proud to recognize and welcome Dr. Danny Davis, the senior pastor at Mount Hermon Baptist Church in Danville, Virginia. He is accompanied today by his wife of 30 years, Sandy.

Dr. Davis was born in Tennessee and grew up in Williamsburg, Kentucky. Having served in the ministry since 1985, he has pastored churches in Kentucky, North Carolina, Florida and Virginia. Not only does Dr. Davis have a heart for service in his local community but also for ministry through missions at home and abroad. He has been involved in multiple mission trips to Tanzania, Russia, Honduras, the Northern Cheyenne Reservation in Montana, the United Kingdom, Greece and even Communist Cuba.

Dr. Davis' only son, Jordan, has served as a member of my staff for the past 3 years. Jordan's hard work and dedication have helped me to better serve my constituents. I know I have Dr. Davis to thank for having instilled in his son the same values he displays in his ministry as well as the importance of service to others and his country.

I want to thank Dr. Davis for being here today and offering today's prayer and I wish him continued success in his ministry.

### ANNOUNCEMENT BY THE SPEAKER

The SPEAKER. The Chair will entertain up to 15 further requests for 1-minute speeches on each side of the aisle.

### REPUBLICANS TO BLAME FOR ENERGY CRISIS

(Ms. RICHARDSON asked and was given permission to address the House for 1 minute and to revise and extend her remarks.)

Ms. RICHARDSON. Madam Speaker, 3 years ago, Republicans passed an energy plan that they said would lower prices at the pump, drive economic growth and job creation and promote energy independence. I ask you, America, did it work? The answer is no.

Now we look 3 years later and the price of gas has gone up 59 percent, the economy is tanking and we've lost 600,000 jobs this year alone. The Republicans are saying they know how to solve the problem. Well, they had control of Washington for 6 years and the results are clear—the mission is not accomplished and everyone is feeling the effect of their failure today.

Democrats have been working hard to reverse the Republican failed policies of the past. Yesterday we passed a comprehensive energy package that will lower prices at the pump, expand domestic drilling off the Outer Continental Shelf, expand renewable energy sources, end subsidies for Big Oil and create good-paying jobs for Americans here.

I would like to know why Republicans did not solve the energy crisis. Yesterday Democrats continued a new direction and took action to solve the energy crisis.

### WELCOMING REV. DANNY DAVIS

(Mr. GOODE asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. GOODE. Mr. Speaker, I too want to say welcome to Dr. Danny Davis for delivering the opening prayer this morning. His son works in the office of Congresswoman THELMA DRAKE. But his church, Mount Hermon Baptist

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Matter set in this typeface indicates words inserted or appended, rather than spoken, by a Member of the House on the floor.



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Church, is located in the Fifth District of Virginia. His predecessor, Dr. Don Davidson, in the last Congress delivered an opening prayer. And Mount Hermon Baptist Church served as the host church for the memorial services of my predecessor in Congress, the late Dan Daniel, 20 years ago.

In closing, Mr. Speaker, I would like to say that the measure passed yesterday for the Commonwealth of Virginia was a hoax and a sham. It provides no funds for the Commonwealth, for its offshore natural gas and its offshore crude oil. I have talked with members of the General Assembly. They will be very reluctant to adopt any drill policy when they are not treated the same as Texas, Louisiana, Mississippi and Alabama. We need to be fair to encourage drilling.

#### FLAGS OVER MANTECA, CALIFORNIA

(Mr. McNERNEY asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. McNERNEY. Mr. Speaker, I rise today to commemorate the dedication of so many volunteers who eight times a year line the streets of Manteca, California, with 2,400 flags in a stunning display of patriotism. Flags Over Manteca began after September 11 to recognize those who lost their lives on that day and all Americans who have sacrificed in service to our country.

Each morning on days of remembrance during the year, volunteers and service groups place flags along eight miles of Manteca's main roads to celebrate our country's heroes. Coordinating it all is the Manteca Chamber of Commerce and volunteer Les Thomas who arrives early to ensure that everyone knows what to do. He is there at the end of the day to receive all 2,400 flags and carefully pack them away until the next holiday.

The event has become so meaningful that volunteers arrive at 4:30 in the morning to have the privilege of placing flags in honor of those who will not be forgotten.

Today I commend all those who make Flags Over Manteca work. I hope it continues to memorialize the sacrifices of our Nation's heroes.

#### A MISSED OPPORTUNITY

(Mr. WITTMAN of Virginia asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. WITTMAN of Virginia. Mr. Speaker, yesterday we had a great opportunity to put forward a bipartisan approach to solve this Nation's energy problems. Unfortunately, we didn't do that. We had a bill that arrived at the last minute to us with very little time to look over and no attempt to make sure that it included the best ideas on how to solve this Nation's energy problems.

That opportunity was bypassed, and what we ended up with was a very narrowly banded bill that will not address this Nation's energy problems.

That is reprehensible. We need to make sure that we have that opportunity. We have a bill that passed out of here yesterday that has already been said by Democrats in the Senate that it's dead on arrival and that it's going to be vetoed by the President.

Why didn't this body take the opportunity to make sure that we adopted an energy policy that was going to be in the best long-term interest to this Nation, that had a chance of passing and that had a chance of making a difference in the gas prices of our men and women out there that their families have to deal with each and every day? That is reprehensible. We had a great opportunity yesterday that we missed, that we did not take advantage of, Mr. Speaker, and I tell you this Nation will suffer for it.

□ 1015

#### DEMOCRATS WANT TO JUMP START THIS ECONOMY BY PASSING A NEW ECONOMIC RECOVERY PLAN

(Mr. BRALEY of Iowa asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. BRALEY of Iowa. Mr. Speaker, the crisis on Wall Street impacts Americans across the country. In the coming days, House Democrats will continue our efforts to revive the economy and end the free for all on Wall Street and restore confidence on Main Street.

Democrats have restored the kind of oversight that was missing under President Bush and the Republican Congress. The GOP decision to turn a blind eye to financial markets helped pave the way for the financial crisis that has brought down home values across the country and has significantly weakened our economy. Democrats have and will continue to do things differently.

This month, Democrats will work to enact a second economic recovery package that will help Americans who have lost their jobs or who are barely making ends meet, and they will create good-paying jobs. That's what we need in our flood-ravaged communities in Iowa.

Mr. Speaker, these Bush-McCain economic policies have put America in an economic hole. This month, Republicans will again have a clear choice. Stand with the Bush-McCain plan for more of the same or take action to aid families who are struggling.

#### HOUSE CONCURRENT RESOLUTION 417

(Mr. McCOTTER asked and was given permission to address the House for 1 minute.)

Mr. McCOTTER. I've long thought that civics should be taught as earnestly as possible in our schools.

Yesterday, we saw the spectacle of a Democratic House sham energy bill being passed out of here and lauded as if the problem had been solved. The problem is no one had consulted with the Democratic Senate, which had declared it dead on arrival.

Now, for a bill to become law, it must pass both Chambers and be signed by the President of the United States. Only in that way can meaningful American energy security and independence be secured. That is why I have introduced House Concurrent Resolution 417 that says that it is the sense of this Congress that we will not adjourn until meaningful energy legislation has been passed into law to help the American people through this difficult time.

Now, again, I have to do this because there seem to be some who think that simply passing a sham energy bill for political cover out of this body is going to help any American struggling at the pump. It will not. Let them put your money where their mouth is and stay here until they get the job done.

#### IMMIGRATION REFORM

(Mr. BACA asked and was given permission to address the House for 1 minute.)

Mr. BACA. Mr. Speaker, I'm here on behalf of immigrant families who otherwise would not have a voice. There are those who insist that undocumented immigrants have broken the law, that they are criminals, but what image do you get when you hear that someone is a criminal? Your image is of a murderer, of a thief, of a drug dealer, of someone who intensely wants to hurt another person.

These families who are wrongly called "criminals" come to the United States without the intent to hurt anyone. Yet there are anti-immigrant attacks that continue to say otherwise. What happened to the Ten Commandments? to love thy neighbor?

There are those who say that these families should play by the rules. The rules now are to form a line and to wait many years and to pay a huge fine, but the reality is the immigration process is so complicated that some of us would have a difficult time getting through it. We need comprehensive immigration reform to address the 12 to 14 million people in the United States to play by the rules and to also fix this broken system.

I urge my colleagues to support comprehensive immigration.

#### UNFAIR AND UNBALANCED TRADE DEALS

(Mr. KAGEN asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. KAGEN. Mr. Speaker, in Wisconsin and throughout the Nation,

manufacturing has been the backbone of our economy and of our communities, but during the past decade, we've seen many of our jobs being shipped overseas, not because we are not hardworking and not because we are not producing high-quality products but, rather, because of unfair and unbalanced trade deals.

The free enterprise system depends upon working Americans having a competitive workforce and productive employees. These are vital to the success of every business be it large or small.

Congress will soon vote on an economic stimulus package that contains \$500 million for worker and job training assistance. Included in that legislation is a piece that I had the opportunity to write, entitled the "Incumbent Worker Development Act." This legislation will guarantee that States and Federal Governments work together to train our workers.

This is not a time for ideology. This is a time for action, and I encourage all of us to vote for this stimulus package.

#### REPUBLICANS CLAIM THEY WANT ALL OF THE ABOVE BUT HAVE DONE NOTHING TO LOWER GAS PRICES

(Mr. SIRES asked and was given permission to address the House for 1 minute.)

Mr. SIRES. Mr. Speaker, both Democrats and Republicans have been talking about high gas prices for months. At first, Republicans said we just needed to drill, drill, drill, but then they joined us in saying that a more comprehensive, all-of-the-above proposal was in order. It turns out it was just all talk.

Democrats have been trying to reverse the failed Bush policies of the past, but Republicans keep saying no. We proposed legislation to crack down on price gouging and to curb excess speculation. Republicans said no. We proposed lowering gas prices immediately by tapping the Strategic Petroleum Reserve. Republicans said no. We proposed legislation that would force Big Oil to drill on 68 million acres of land to increase oil production here at home. Republicans again said no.

Yesterday, we passed an all-of-the-above energy package to bring down prices and to invest in America's energy future, but again, Republicans voted no.

Mr. Speaker, it seems like Republicans don't actually want to resolve the crisis. They just want to talk about the crisis.

#### REPUBLICANS ARE STILL JUST TALKING

(Mr. ALTMIRE asked and was given permission to address the House for 1 minute.)

Mr. ALTMIRE. Mr. Speaker, for 6 years, the Republicans had control of Congress and of the White House, and for 6 years, the American people waited

for them to do something to end our dependence on foreign oil, but despite their constant cry of "drill, baby, drill," the Republicans didn't act on this issue when they had control, and 2 years ago, the American people voted for new leadership in Congress.

Well, yesterday, that new leadership—the Democrats in this House—answered the call by passing a landmark energy bill that triples the available territory for offshore drilling. Let me repeat that. The bill we passed yesterday triples the amount of territory in the Outer Continental Shelf that is available for drilling.

Predictably, many in the minority demonstrated by their votes that they're more interested in having a political issue for the coming election than they are in actually solving the problem. While Democrats have taken decisive action by passing a comprehensive energy bill that includes an unprecedented expansion of offshore drilling, Republicans, as you will hear today, are still just talking.

#### MCCAIN'S ASSESSMENT OF THE ECONOMY SHOWS THAT HE REALLY IS NOT AN EXPERT ON THE ECONOMY

(Mr. COURTNEY asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. COURTNEY. Mr. Speaker, in December, Senator MCCAIN admitted that he is not an economic expert when he stated "The issue of economics is not something I've understood as well as I should." He went on to say, though, that he had Alan Greenspan's book. Well, clearly, Senator MCCAIN should listen to Greenspan, who called this week's financial news a once-in-a-century type of financial crisis. Unfortunately, Senator MCCAIN was not listening because his response to the catastrophic economic events of this week was "the fundamentals of our economy are strong," and he called for the oldest, lamest Washington trick in the book—the creation of a study commission.

We don't need a commission to know that 600,000 Americans have lost their jobs in the last year, that the median income for working Americans has fallen over \$2,000 a year over the last 8 years. Those are not strong fundamentals.

Mr. Speaker, at a time when every economic expert agrees that our economy is in crisis, we need someone in the White House who is ready and willing to act now to fix it, and clearly, that person is not Senator MCCAIN.

#### IT IS TIME FOR A CHANGE IN THE POLICIES OF THIS NATION

(Mr. PERLMUTTER asked and was given permission to address the House for 1 minute.)

Mr. PERLMUTTER. Mr. Speaker, this country was really founded upon

sacrifice, investment and opportunity for all, but over the last few years, we've seen the focus being on the wealthiest 1 percent in America to the exclusion of the rest of us, and that House of cards has come tumbling down on Wall Street over the last couple of weeks with the failures of the biggest corporations in America.

The policies of this administration not to regulate and the policies to only borrow and spend are causing this country turmoil, and the hardworking people in the middle are going to have to pick up the pieces. It is time for renewal. It is time for a change. The policies of the Democrats and of BARACK OBAMA are going to change the direction of this Nation and make it stronger and make it the Nation that it can be.

#### THE TROUBLED STATE OF THE AMERICAN ECONOMY

(Mr. HALL of New York asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. HALL of New York. Mr. Speaker, the last few days have clearly demonstrated that the troubled state that our economy is in is more serious than we thought. The Bush administration's mismanagement of the American economy has officially caused a housing crisis to snowball and jeopardize the entire economy.

Lehman Brothers and Merrill Lynch, established companies that survived the Great Depression, have declared bankruptcy or have been sold off to survive. Both companies employ thousands of people from my district, the 19th District of New York, and no one seems to know what will happen to these workers or to their families.

But it's not just Wall Street suffering. Wages have stagnated; expenses continue to rise. American families can no longer afford to buy necessities, much less to invest in the future.

Mr. Speaker, when President Bush took office 8 years ago, he inherited a flourishing economy and a record budget surplus. Now, as he leaves office 8 years later with 8 years of misrule and a lack of oversight, those days are clearly gone.

I hope we make the right choice for our next President and elect BARACK OBAMA, who will understand how to deal with the complexities of our economic situation.

#### PASSING A COMPREHENSIVE ENERGY BILL

(Mr. WELCH of Vermont asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. WELCH of Vermont. Mr. Speaker, yesterday, the House of Representatives passed a comprehensive energy bill, regrettably with almost undivided Republican opposition. That was disappointing because we had a chance to

work together. In fact, this bill incorporated two things—one, a recognition that we need to continue getting the supply of oil to make it from here to there, but second, we needed a sustainable revenue source to invest in R&D and to invest in implementing alternative energy projects. The energy plan of the Republicans, cooked up by Vice President CHENEY in secret, has been very good for the American oil companies, not for the American consumers.

So far this year, oil companies in a down economy have raked in \$44 billion in profits. That's seven times the amount of profits Big Oil brought in when President Bush was first sworn into office.

What has the energy plan done that the President pursues or that our colleagues on the other side pursue? \$4 gasoline. It's costing \$2,500 more to heat your homes.

Mr. President, it's time for us to work together and to get our colleagues in the Senate to pass that bill.

#### ANNOUNCEMENT BY THE SPEAKER PRO TEMPORE

The SPEAKER pro tempore. The gentleman will address his remarks to the Chair.

#### NATIONAL CAPITAL SECURITY AND SAFETY ACT

The SPEAKER pro tempore. Pursuant to House Resolution 1434 and rule XVIII, the Chair declares the House in the Committee of the Whole House on the state of the Union for the further consideration of the bill, H.R. 6842.

□ 1028

#### IN THE COMMITTEE OF THE WHOLE

Accordingly, the House resolved itself into the Committee of the Whole House on the state of the Union for the further consideration of the bill (H.R. 6842) to require the District of Columbia to revise its laws regarding the use and possession of firearms as necessary to comply with the requirements of the decision of the Supreme Court in the case of *District of Columbia v. Heller*, in a manner that protects the security interests of the Federal government and the people who work in, reside in, or visit the District of Columbia and does not undermine the efforts of law enforcement, homeland security, and military officials to protect the Nation's capital from crime and terrorism, with Mr. ALTMIRE (Acting Chairman) in the chair.

The Clerk read the title of the bill.

Ms. JACKSON-LEE of Texas. Mr. Chairman, first and foremost, I think it is imperative that we understand that the security and safety of our Nation's capitol should be of vital importance to all Americans, not simply the residents of the District of Columbia.

My dear colleague and District of Columbia Representative, Congresswoman ELEANOR HOLMES NORTON along with Congressman HENRY WAXMAN of California, drafted com-

prehensive and sensible firearm legislation which the Childers/Souder amendment not only eviscerates but allows residents and federal officials to places in immense danger.

#### CHILDERS/SOUDER AMENDMENT

The Childers/Souder Amendment in the Nature of a Substitute completely destroys the sensible Norton/Waxman Home Rule bill.

The dangerous consequences include:

No gun registration to let the police know who has guns and to trace guns used in crimes.

No regulation of guns, only a bare federal statute resulting in one of the most permissive gun laws in the Nation—post 9/11.

No age limit for possession of guns, including military-style weapons.

Permits a person who is voluntarily committed to a mental institution to own a gun the day after he gets out.

Federal law forbids a person to cross State lines to purchase a gun and bring it back, but this makes an exception uniquely for District residents to cross State lines to purchase guns and bring them back from Maryland and Virginia.

Requires a "gun show loophole," which avoids background checks in the nation's capital, i.e., District of Columbia residents can purchase weapons from private individuals and at gun shows without background checks.

#### DISTRICT OF COLUMBIA

The District of Columbia (the District) is a local self-governing jurisdiction and the seat of the United States Government, with unique Federal responsibilities. It is here that the President, the Vice President, and many cabinet and other Federal officials reside.

Unregulated firearms in the capital would preclude the ability of the District Metropolitan Police Department to track guns through registration and otherwise help ensure that guns do not endanger Federal officials and employees, visiting dignitaries, and other individuals.

#### REVISION OF DISTRICT OF COLUMBIA FIREARMS LAWS AND DISTRICT OF COLUMBIA V. HELLER

The revised firearm legislation requires the District within 6 months after enactment, to revise its laws governing the possession and use of firearms as necessary to comply with the decision of the Supreme Court in *District of Columbia v. Heller*. It also amends the Firearms Control Regulations Act of 1975 by adding a new section requiring the Mayor and the Council of the District to ensure that the District's firearms laws are consistent with *Heller*.

In *Heller*, the Supreme Court ruled in a 5-4 decision that the Second Amendment to the Constitution protects an individual's right to possess a firearm, irrespective of service in a militia, and to use that arm for traditionally lawful purposes such as self-defense within the home.

The decision in *Heller* affirmed the holding in *Parker v. District of Columbia*, wherein the Court of Appeals for the District of Columbia declared three provisions of the District's Firearms Control Regulation Act to be unconstitutional: D.C. Code §7-2502.02, which generally barred the registration of handguns; §22-4504, which prohibited carrying a pistol without a license, insofar as that provision would prevent a registrant from moving a gun from one room to another within his or her home; and §7-2507.02, which required that all lawfully owned firearms be kept unloaded and disassembled or bound by a trigger lock or similar device.

Addressing the holding in *Parker*, the Supreme Court noted that the District's approach "totally bans handgun possession in the home." The Court then declared that the inherent right of self-defense is central to the Second Amendment right, and that the District's handgun ban amounted to a prohibition of an entire class of arms that has been overwhelmingly utilized by American society for that purpose.

The Court also struck down as unconstitutional the requirement that any lawful firearm in the home be disassembled or bound by a trigger lock, as such a requirement "makes it impossible for citizens to use arms for the core lawful purpose of self-defense."

#### FIREARMS AND YOUTH

Right here in America according to the Harvard Injury Control Research Center, Harvard School of Public Health approximately 2,500 black youth (aged 15-24) die annually from gun homicide, 950 Hispanic youths and 600 white youth. For gun suicides, it's about 1,600 white youths annually, 300 black youths and 200 Hispanic youths.

Between 20 percent and 50 percent of children in the United States are touched by violence, either as victims or, even more commonly, as witnesses. And sadly for every child killed by a gun, four are injured according to the national estimates of nonfatal firearm-related injuries by the Journal of the American Medical Association.

#### TEXAS

In the U.S., the leading cause of death for African-Americans ages 15-24 and 25-34 is homicide, with the overwhelming majority (90 percent and 87 percent, respectively) committed with firearms. Homicide is the second leading cause of death for African-Americans ages 10-14, with firearm-related deaths accounting for 70 percent of these deaths.

Every day in Texas someone dies or is severely injured as a result of gun violence. Texans die from suicide, accidents, and crime. In 2004, 2,342 people died from firearm-related injuries in Texas. We hear about these deaths every day: depressed teenagers and spouses taking their own lives, children finding a loaded gun at a friend's house, gun related crime, etc. We hear about it so often; we have become numb to it and feel nothing can be done.

#### FIREARMS

While we speak of dignitaries, members of Congress, and the executive—the fact is that it is our children that are most at risk. We cannot allow a vague interpretation of the Second Amendment to put our children at risk and move guns on our streets.

It is our young African-American and Hispanic men who are frequently caught up in this system. Among youth ages 15-24, firearms rank as the leading cause of death for African-Americans and the second leading cause of death for whites and Hispanic youth. With over 5,049 federally licensed firearms dealers and pawnbrokers in Texas alone, how many more guns on our streets do we need?

#### CONCLUSION

Mr. Chairman I urge my colleagues to think about the safe of our children. Is there not already enough violence? For all the firearms in Afghanistan and Iraq is it helping them? Do more guns on our streets make them safer? I think we all know the answer is a resounding "no." I am not asking that we remove all firearms from the hands of every responsible and

law-abiding American, but I ask that we support sensible and comprehensive firearm legislation such as the Norton/Waxman approach.

The Acting CHAIRMAN. When the Committee of the Whole rose on Tuesday, September 16, 2008, a request for a recorded vote on the amendment printed in House Report 110-852 by the gentleman from Mississippi (Mr. CHILDERS) had been postponed.

AMENDMENT OFFERED BY MR. CHILDERS

Pursuant to clause 6 of rule XVIII, the unfinished business is the request for a recorded vote on the amendment printed in House Report 110-852 by the gentleman from Mississippi (Mr. CHILDERS) on which further proceedings were postponed and on which the noes prevailed by voice vote.

The Clerk will redesignate the amendment.

The text of the amendment is as follows:

Amendment offered by Mr. CHILDERS:

Strike all after the enacting clause and insert the following:

#### SECTION 1. SHORT TITLE.

This Act may be cited as the "Second Amendment Enforcement Act".

#### SEC. 2. CONGRESSIONAL FINDINGS.

Congress finds the following:

(1) The Second Amendment to the United States Constitution provides that the right of the people to keep and bear arms shall not be infringed.

(2) As the Congress and the Supreme Court of the United States have recognized, the Second Amendment to the United States Constitution protects the rights of individuals, including those who are not members of a militia or engaged in military service or training, to keep and bear arms.

(3) The law-abiding citizens of the District of Columbia are deprived by local laws of handguns, rifles, and shotguns that are commonly kept by law-abiding persons throughout the United States for sporting use and for lawful defense of their persons, homes, businesses, and families.

(4) The District of Columbia has the highest per capita murder rate in the Nation, which may be attributed in part to local laws prohibiting possession of firearms by law-abiding persons who would otherwise be able to defend themselves and their loved ones in their own homes and businesses.

(5) The Federal Gun Control Act of 1968, as amended by the Firearms Owners' Protection Act of 1986, and the Brady Handgun Violence Prevention Act of 1993, provide comprehensive Federal regulations applicable in the District of Columbia as elsewhere. In addition, existing District of Columbia criminal laws punish possession and illegal use of firearms by violent criminals and felons. Consequently, there is no need for local laws which only affect and disarm law-abiding citizens.

(6) Officials of the District of Columbia have indicated their intention to continue to unduly restrict lawful firearm possession and use by citizens of the District.

(7) Legislation is required to correct the District of Columbia's law in order to restore the fundamental rights of its citizens under the Second Amendment to the United States Constitution and thereby enhance public safety.

#### SEC. 3. REFORM D.C. COUNCIL'S AUTHORITY TO RESTRICT FIREARMS.

Section 4 of the Act entitled "An Act to prohibit the killing of wild birds and wild animals in the District of Columbia", approved June 30, 1906 (34 Stat. 809; sec. 1-

303.43, D.C. Official Code) is amended by adding at the end the following: "Nothing in this section or any other provision of law shall authorize, or shall be construed to permit, the Council, the Mayor, or any governmental or regulatory authority of the District of Columbia to prohibit, constructively prohibit, or unduly burden the ability of persons not prohibited from possessing firearms under Federal law from acquiring, possessing in their homes or businesses, or using for sporting, self-protection or other lawful purposes, any firearm neither prohibited by Federal law nor subject to the National Firearms Act. The District of Columbia shall not have authority to enact laws or regulations that discourage or eliminate the private ownership or use of firearms. Nothing in the previous two sentences shall be construed to prohibit the District of Columbia from regulating or prohibiting the carrying of firearms by a person, either concealed or openly, other than at the person's dwelling place, place of business, or on other land possessed by the person."

#### SEC. 4. REPEAL D.C. SEMIAUTOMATIC BAN.

(a) IN GENERAL.—Section 101(10) of the Firearms Control Regulations Act of 1975 (sec. 7-2501.01(10), D.C. Official Code) is amended to read as follows:

"(10) 'Machine gun' means any firearm which shoots, is designed to shoot, or readily restored to shoot automatically, more than 1 shot without manual reloading by a single function of the trigger, and includes the frame or receiver of any such weapon, any part designed and intended solely and exclusively, or combination of parts designed and intended, for use in converting a weapon into a machine gun, and any combination of parts from which a machine gun can be assembled if such parts are in the possession or under the control of a person."

(b) CONFORMING AMENDMENT TO PROVISIONS SETTING FORTH CRIMINAL PENALTIES.—Section 1(c) of the Act of July 8, 1932 (47 Stat. 651; sec. 22-4501(c), D.C. Official Code) is amended to read as follows:

"(c) 'Machine gun', as used in this Act, has the meaning given such term in section 101(10) of the Firearms Control Regulations Act of 1975."

#### SEC. 5. REPEAL REGISTRATION REQUIREMENT.

(a) REPEAL OF REQUIREMENT.—

(1) IN GENERAL.—Section 201(a) of the Firearms Control Regulations Act of 1975 (sec. 7-2502.01(a), D.C. Official Code) is amended by striking "any firearm, unless" and all that follows through paragraph (3) and inserting the following: "any firearm described in subsection (c)."

(2) DESCRIPTION OF FIREARMS REMAINING ILLEGAL.—Section 201 of such Act (sec. 7-2502.01, D.C. Official Code) is amended by adding at the end the following new subsection:

"(c) A firearm described in this subsection is any of the following:

"(1) A sawed-off shotgun.

"(2) A machine gun.

"(3) A short-barreled rifle."

(3) CONFORMING AMENDMENT.—The heading of section 201 of such Act (sec. 7-2502.01, D.C. Official Code) is amended by striking "Registration requirements" and inserting "Firearm Possession".

(b) CONFORMING AMENDMENTS TO FIREARMS CONTROL REGULATIONS ACT.—The Firearms Control Regulations Act of 1975 is amended as follows:

(1) Sections 202 through 211 (secs. 7-2502.02 through 7-2502.11, D.C. Official Code) are repealed.

(2) Section 101 (sec. 7-2501.01, D.C. Official Code) is amended by striking paragraph (13).

(3) Section 401 (sec. 7-2504.01, D.C. Official Code) is amended—

(A) in subsection (a), by striking "the District;" and all that follows and inserting the following: "the District, except that a person may engage in hand loading, reloading, or custom loading of ammunition for firearms lawfully possessed under this Act."; and

(B) in subsection (b), by striking "which are unregistrable under section 202" and inserting "which are prohibited under section 201".

(4) Section 402 (sec. 7-2504.02, D.C. Official Code) is amended—

(A) in subsection (a), by striking "Any person eligible to register a firearm" and all that follows through "such business," and inserting the following: "Any person not otherwise prohibited from possessing or receiving a firearm under Federal or District law, or from being licensed under section 923 of title 18, United States Code,"; and

(B) in subsection (b), by amending paragraph (1) to read as follows:

"(1) The applicant's name;"

(5) Section 403(b) (sec. 7-2504.03(b), D.C. Official Code) is amended by striking "registration certificate" and inserting "dealer's license".

(6) Section 404(a)(3) (sec. 7-2504.04(a)(3)), D.C. Official Code) is amended—

(A) in subparagraph (B)(i), by striking "registration certificate number (if any) of the firearm,";

(B) in subparagraph (B)(iv), by striking "holding the registration certificate" and inserting "from whom it was received for repair";

(C) in subparagraph (C)(i), by striking "and registration certificate number (if any) of the firearm";

(D) in subparagraph (C)(ii), by striking "registration certificate number or"; and

(E) by striking subparagraphs (D) and (E).

(7) Section 406(c) (sec. 7-2504.06(c), D.C. Official Code) is amended to read as follows:

"(c) Within 45 days of a decision becoming effective which is unfavorable to a licensee or to an applicant for a dealer's license, the licensee or application shall—

"(1) lawfully remove from the District all destructive devices in his inventory, or peaceably surrender to the Chief all destructive devices in his inventory in the manner provided in section 705; and

"(2) lawfully dispose, to himself or to another, any firearms and ammunition in his inventory."

(8) Section 407(b) (sec. 7-2504.07(b), D.C. Official Code) is amended by striking "would not be eligible" and all that follows and inserting "is prohibited from possessing or receiving a firearm under Federal or District law."

(9) Section 502 (sec. 7-2505.02, D.C. Official Code) is amended—

(A) by amending subsection (a) to read as follows:

"(a) Any person or organization not prohibited from possessing or receiving a firearm under Federal or District law may sell or otherwise transfer ammunition or any firearm, except those which are prohibited under section 201, to a licensed dealer.";

(B) by amending subsection (c) to read as follows:

"(c) Any licensed dealer may sell or otherwise transfer a firearm to any person or organization not otherwise prohibited from possessing or receiving such firearm under Federal or District law.";

(C) in subsection (d), by striking paragraphs (2) and (3); and

(D) by striking subsection (e).

(10) Section 704 (sec. 7-2507.04, D.C. Official Code) is amended—

(A) in subsection (a), by striking "any registration certificate or" and inserting "a"; and

(B) in subsection (b), by striking “registration certificate.”

(c) OTHER CONFORMING AMENDMENTS.—Section 2(4) of the Illegal Firearm Sale and Distribution Strict Liability Act of 1992 (sec. 7-2531.01(2)(4), D.C. Official Code) is amended—

(1) in subparagraph (A), by striking “or ignoring proof of the purchaser’s residence in the District of Columbia”; and

(2) in subparagraph (B), by striking “registration and”.

**SEC. 6. REPEAL HANDGUN AMMUNITION BAN.**

Section 601(3) of the Firearms Control Regulations Act of 1975 (sec. 7-2506.01(3), D.C. Official Code) is amended by striking “is the holder of the valid registration certificate for” and inserting “owns”.

**SEC. 7. RESTORE RIGHT OF SELF DEFENSE IN THE HOME.**

Section 702 of the Firearms Control Regulations Act of 1975 (sec. 7-2507.02, D.C. Official Code) is repealed.

**SEC. 8. REMOVE CRIMINAL PENALTIES FOR POSSESSION OF UNREGISTERED FIREARMS.**

(a) IN GENERAL.—Section 706 of the Firearms Control Regulations Act of 1975 (sec. 7-2507.06, D.C. Official Code) is amended—

(1) by striking “that:” and all that follows through “(1)A” and inserting “that a”; and

(2) by striking paragraph (2).

(b) EFFECTIVE DATE.—The amendments made by subsection (a) shall apply with respect to violations occurring after the 60-day period which begins on the date of the enactment of this Act.

**SEC. 9. REMOVE CRIMINAL PENALTIES FOR CARRYING A FIREARM IN ONE’S DWELLING OR OTHER PREMISES.**

(a) IN GENERAL.—Section 4(a) of the Act of July 8, 1932 (47 Stat. 651; sec. 22-4504(a), D.C. Official Code) is amended—

(1) in the matter before paragraph (1), by striking “a pistol,” and inserting the following: “except in his dwelling house or place of business or on other land possessed by that person, whether loaded or unloaded, a firearm,”; and

(2) by striking “except that:” and all that follows through “(2) If the violation” and inserting “except that if the violation”.

(b) CONFORMING AMENDMENT.—Section 5 of such Act (47 Stat. 651; sec. 22-4505, D.C. Official Code) is amended—

(1) by striking “pistol” each place it appears and inserting “firearm”; and

(2) by striking “pistols” each place it appears and inserting “firearms”.

**SEC. 10. AUTHORIZING PURCHASES OF FIREARMS BY DISTRICT RESIDENTS.**

Section 922 of title 18, United States Code, is amended in paragraph (b)(3) by inserting after “other than a State in which the licensee’s place of business is located” the following: “, or to the sale or delivery of a handgun to a resident of the District of Columbia by a licensee whose place of business is located in Maryland or Virginia.”

RECORDED VOTE

The Acting CHAIRMAN. A recorded vote has been demanded.

A recorded vote was ordered. The vote was taken by electronic device, and there were—ayes 260, noes 160, answered “present” 1, not voting 17, as follows:

[Roll No. 600]  
AYES—260

Abercrombie	Baca	Berry
Aderholt	Bachus	Biggert
Akin	Baird	Bilbray
Alexander	Barrett (SC)	Bilirakis
Allen	Barrow	Bishop (GA)
Altmire	Bartlett (MD)	Bishop (UT)
Arcuri	Barton (TX)	Blackburn

Blunt	Graves	Pence
Boehner	Green, Gene	Peterson (MN)
Bonner	Hall (TX)	Petri
Bono Mack	Hastings (WA)	Pickering
Boozman	Hayes	Platts
Boren	Heller	Poe
Boswell	Hensarling	Pomeroy
Boucher	Herger	Porter
Boustany	Hersteth Sandlin	Price (GA)
Boyd (FL)	Higgins	Pryce (OH)
Boyd (KS)	Hill	Putnam
Broun (GA)	Hinchey	Radanovich
Brown (SC)	Hobson	Rahall
Brown-Waite,	Hodes	Rehberg
Ginny	Holden	Reichert
Buchanan	Hunter	Renzi
Burgess	Inglis (SC)	Reyes
Burton (IN)	Issa	Reynolds
Buyer	Johnson (IL)	Rodriguez
Calvert	Johnson, Sam	Rogers (AL)
Camp (MI)	Jones (NC)	Rogers (KY)
Campbell (CA)	Jordan	Rogers (MI)
Cannon	Kagen	Rohrabacher
Capito	Kanjorski	Ros-Lehtinen
Cardoza	Keller	Roskam
Carney	Kind	Ross
Carter	King (IA)	Royce
Cazayoux	Kingston	Ryan (OH)
Chabot	Kline (MN)	Ryan (WI)
Chandler	Knollenberg	Salazar
Childers	Kuhl (NY)	Sali
Coble	LaHood	Saxton
Cole (OK)	Lamborn	Scalise
Conaway	Latham	Schmidt
Cooper	LaTourrette	Sensenbrenner
Costa	Latta	Sessions
Costello	Lewis (CA)	Shadegg
Cramer	Lewis (KY)	Shea-Porter
Crenshaw	Linder	Shimkus
Cuellar	LoBiondo	Shuler
Culberson	Lucas	Shuster
Davis (AL)	Lungren, Daniel	Simpson
Davis (KY)	E.	Skelton
Davis, David	Mack	Smith (NE)
Davis, Lincoln	Mahoney (FL)	Smith (TX)
Deal (GA)	Manullo	Souder
DeFazio	Marchant	Space
Dent	Marshall	Spratt
Diaz-Balart, L.	Matheson	Stearns
Diaz-Balart, M.	McCarthy (CA)	Stupak
Dingell	McCaul (TX)	Sullivan
Donnelly	McCotter	Tancredo
Doolittle	McCrery	Tanner
Drake	McHenry	Taylor
Duncan	McHugh	Terry
Edwards (TX)	McIntyre	Thompson (CA)
Ellsworth	McKeon	Thornberry
Emerson	McMorris	Tiahrt
English (PA)	Rodgers	Tiberi
Everett	McNerney	Turner
Fallin	Meeke (FL)	Udall (CO)
Feehey	Melancon	Udall (NM)
Flake	Mica	Upton
Forbes	Michaud	Walberg
Fortenberry	Miller (FL)	Walden (OR)
Fossella	Miller (MI)	Walsh (NY)
Foster	Miller, Gary	Walz (MN)
Fox	Mitchell	Wamp
Franks (AZ)	Mollohan	Welch (VT)
Frelinghuysen	Moore (KS)	Weldon (FL)
Galleghy	Moran (KS)	Weller
Garrett (NJ)	Murphy, Patrick	Westmoreland
Gerlach	Murphy, Tim	Whitfield (KY)
Giffords	Murtha	Wilson (NM)
Gillibrand	Musgrave	Wilson (OH)
Gingrey	Myrick	Wilson (SC)
Gohmert	Nunes	Wittman (VA)
Goode	Oberstar	Wolf
Goodlatte	Ortiz	Young (AK)
Gordon	Paul	Young (FL)
Granger	Pearce	

NOES—160

Ackerman	Carson	Delahunt
Andrews	Castle	DeLauro
Baldwin	Castor	Dicks
Bean	Clarke	Doggett
Becerra	Clay	Doyle
Berkley	Cleaver	Edwards (MD)
Berman	Clyburn	Ellison
Blumenauer	Cohen	Emanuel
Bordallo	Conyers	Engel
Brady (PA)	Courtney	Eshoo
Braley (IA)	Crowley	Etheridge
Brown, Corrine	Cummings	Faleomavaega
Butterfield	Davis (CA)	Farr
Capps	Davis (IL)	Fattah
Capuano	Davis, Tom	Ferguson
Carnahan	DeGette	Filner

Frank (MA)	Lofgren, Zoe	Schakowsky
Gilchrest	Lowey	Schiff
Gonzalez	Lynch	Schwartz
Green, Al	Maloney (NY)	Scott (GA)
Grijalva	Markey	Scott (VA)
Gutierrez	Matsui	Serrano
Hall (NY)	McCarthy (NY)	Sestak
Hare	McCollum (MN)	Shays
Harman	McDermott	Sherman
Hastings (FL)	McGovern	Sires
Hinojosa	McNulty	Slaughter
Hirono	Meeks (NY)	Smith (NJ)
Holt	Miller (NC)	Smith (WA)
Honda	Miller, George	Snyder
Hooley	Moore (WI)	Solis
Hoyer	Moran (VA)	Speier
Inlee	Murphy (CT)	Stark
Israel	Nadler	Sutton
Jackson (IL)	Napolitano	Tauscher
Jackson-Lee	Neal (MA)	Thompson (MS)
(TX)	Norton	Tierney
Jefferson	Olver	Towns
Johnson (GA)	Pallone	Tsongas
Johnson, E. B.	Pascrell	Van Hollen
Kaptur	Pastor	Velázquez
Kennedy	Payne	Vislosky
Kildee	Perlmutter	Wasserman
Kilpatrick	Price (NC)	Schultz
King (NY)	Ramstad	Waters
Kirk	Rangel	Watson
Klein (FL)	Richardson	Watt
Kucinich	Rothman	Waxman
Langevin	Roybal-Allard	Weiner
Larsen (WA)	Ruppersberger	Wexler
Lee	Rush	Woolsey
Levin	Sánchez, Linda	T.
Lewis (GA)	T.	Sanchez, Loretta
Lipinski	Sanchez, Loretta	Wu
Loeb sack	Sarbanes	Yarmuth

ANSWERED “PRESENT”—1

Obey  
NOT VOTING—17

Bachmann	Dreier	Larson (CT)
Bishop (NY)	Ehlers	Neugebauer
Brady (TX)	Fortuño	Peterson (PA)
Cantor	Hoekstra	Pitts
Christensen	Hulshof	Regula
Cubin	Lampson	

□ 1058

Messrs. GEORGE MILLER of California, FILNER, RANGEL, COHEN, ACKERMAN, EMANUEL, SHAYS, RUSH, Ms. SOLIS, Mrs. NAPOLITANO, Ms. VELÁZQUEZ, Ms. MCCOLLUM of Minnesota, Messrs. FATTAH, CONYERS, ROTHMAN, BECERRA and Ms. KAPTUR changed their vote from “aye” to “no.”

Messrs. SMITH of Nebraska, COLE of Oklahoma, Ms. GINNY BROWN-WAITE of Florida, Messrs. KINGSTON, ABERCROMBIE, and Ms. PRYCE of Ohio changed their vote from “no” to “aye.”

So the amendment was agreed to. The result of the vote was announced as above recorded.

Stated for:  
Mrs. BACHMANN. Mr. Chairman, today I was unexpectedly detained and unable to vote on the Childers Amendment in the Nature of a Substitute to H.R. 6842, the National Capital Security and Safety Act (Roll No. 600.) Had I been present I would have voted “aye.”

Mrs. BLACKBURN. Mr. Chairman, I rise in support of H.R. 6842, The Second Amendment Enforcement Act. Earlier this year, the Supreme Court rightly overturned the unconstitutional gun ban enforced by the District of Columbia.

The Court recognized what Tennesseans have always known, that the second amendment applies to individuals, and that all law-abiding Americans have an inherent right to self-defense. The ruling was a victory for freedom and constitutional rights.

Sadly, the District of Columbia has chosen to turn a blind eye to the court and the constitution by re-legislating the gun ban piece by piece. DC has legislated that guns must be trigger locked or disassembled in the home, rendering it nearly impossible for law-abiding citizens from purchasing guns in the District.

When the court overturned the ban, I breathed a sigh of relief for the young women on my staff who are now able to appropriately defend themselves. Imagine my surprise when the District dictated that those same staffers store their guns in pieces or with trigger locks until an "immediate" threat presents itself. Have you ever heard of anything so ridiculous? When a threat is immediate, you don't have time to find a key or put together a gun!

I stand for the right of all Americans to defend themselves and in support of H.R. 6842, which will make the policy of the District of Columbia consistent with the ruling of the court and the clear intent of the Constitution.

Mr. UDALL of Colorado. Mr. Chairman, the Constitution gives Congress the ultimate legislative responsibility for the District of Columbia.

However, through enactment of the DC Home Rule Act Congress has authorized the residents of the District to elect a Mayor and City Council to be responsible for the day-to-day exercise of that authority.

I respect the intent of home rule because I think residents of Washington, DC—like residents of Colorado—should be able to govern themselves so far as consistent with the ability of the Federal Government to function.

And I think this principle of home rule for DC is made all the more important because the residents of the District are not fully represented here in Congress.

So, I have some hesitation supporting legislation that would in effect shape policies for the District of Columbia without the involvement of its elected officials.

However, I am supporting H.R. 6842 today because any flaws in its approach can be corrected as the legislative process continues and because I think it is needed in order to send a strong message to the District government to move promptly to revise its laws to reflect the recent decision of the Supreme Court in the case of DC v. Heller and thus to assure that the second amendment rights of the District's residents are not infringed.

That is the purpose of this legislation—one that I support, because complying with our oath to support and defend the Constitution is the first duty of all Members of Congress.

Mr. BLUMENAUER. Mr. Chairman, the Childers amendment to the National Capital Security and Safety Act is deeply flawed. We continue to treat the residents of the District of Columbia as members of a colony, hampering their ability to govern themselves. We ought not to have Congress be the State legislature or city council for 580,000 people.

For the tens of thousands of Oregonians who visit our Nation's capital each year, traveling with their children to experience America's history and culture, and as someone who lives in DC for 30 percent of the year and has worked with victims of gun violence, this legislation is neither comforting nor sound policy. The imposition on local government would throw out all locally approved gun safety measures, including handgun registration and the semiautomatic ban, and even go as far as removing all age restrictions on gun purchase,

permitting a 6-year-old to purchase a deadly weapon.

It is best for Congress not to do the National Rifle Association's bidding, forcing DC to be their showcase for eliminating all boundaries of gun safety. I urge my colleagues to respect home rule and common sense.

The Acting CHAIRMAN. Under the rule, the Committee rises.

Accordingly, the Committee rose; and the Speaker pro tempore (Mr. PASTOR) having assumed the chair, Mr. ALTMIRE, Acting Chairman of the Committee of the Whole House on the State of the Union, reported that that Committee, having had under consideration the bill (H.R. 6842) to require the District of Columbia to revise its laws regarding the use and possession of firearms as necessary to comply with the requirements of the decision of the Supreme Court in the case of District of Columbia v. Heller, in a manner that protects the security interests of the Federal Government and the people who work in, reside in, or visit the District of Columbia and does not undermine the efforts of law enforcement, homeland security, and military officials to protect the Nation's Capital from crime and terrorism, pursuant to House Resolution 1434, he reported the bill back to the House with an amendment adopted by the Committee of the Whole.

The SPEAKER pro tempore. Under the rule, the previous question is ordered.

The question is on the amendment.

The amendment was agreed to.

The SPEAKER pro tempore. The question is on the engrossment and third reading of the bill.

The bill was ordered to be engrossed and read a third time, and was read the third time.

The SPEAKER pro tempore. The question is on the passage of the bill.

The question was taken; and the Speaker pro tempore announced that the ayes appeared to have it.

RECORDED VOTE

Mr. SOUDER. Mr. Speaker, I demand a recorded vote.

A recorded vote was ordered.

The vote was taken by electronic device, and there were—ayes 266, noes 152, answered "present" 1, not voting 14, as follows:

[Roll No. 601]

AYES—266

Abercrombie	Bishop (UT)	Buyer
Aderholt	Blackburn	Calvert
Akin	Blunt	Camp (MI)
Alexander	Boehner	Campbell (CA)
Allen	Bonner	Cannon
Altmire	Bono Mack	Capito
Arcuri	Boozman	Cardoza
Baca	Boren	Carnahan
Bachmann	Boswell	Carney
Bachus	Boucher	Carter
Baird	Boustany	Caza youx
Barrett (SC)	Boyd (FL)	Chabot
Barrow	Boyd (KS)	Chandler
Bartlett (MD)	Broun (GA)	Childers
Barton (TX)	Brown (SC)	Coble
Berry	Brown-Waite,	Cole (OK)
Biggert	Ginny	Conaway
Bilbray	Buchanan	Cooper
Bilirakis	Burgess	Costa
Bishop (GA)	Burton (IN)	Costello

Cramer	Kanjorski	Rahall
Crenshaw	Keller	Rehberg
Cuellar	Kind	Reichert
Culberson	Kingston	Renzi
Davis (AL)	Kline (MN)	Reyes
Davis (KY)	Knollenberg	Reynolds
Davis, David	Kuhl (NY)	Rodriguez
Davis, Lincoln	LaHood	Rogers (AL)
Davis, Tom	Lamborn	Rogers (KY)
Deal (GA)	Latham	Rogers (MI)
DeFazio	LaTourette	Rohrabacher
Dent	Latta	Ros-Lehtinen
Diaz-Balart, L.	Lewis (CA)	Roskam
Diaz-Balart, M.	Lewis (KY)	Ross
Dingell	Linder	Royce
Donnelly	LoBiondo	Ryan (OH)
Doolittle	Lucas	Ryan (WI)
Drake	Lungren, Daniel	Salazar
Duncan	E.	Sali
Edwards (TX)	Mack	Saxton
Ellsworth	Mahoney (FL)	Scalise
Emerson	Manzullo	Schmidt
English (PA)	Marchant	Sensenbrenner
Etheridge	Marshall	Sessions
Everett	Matheson	Shadegg
Falin	McCarthy (CA)	Shea-Porter
Feeney	McCaul (TX)	Shimkus
Ferguson	McCotter	Shuler
Flake	McCrery	Shuster
Forbes	McHenry	Simpson
Fortenberry	McHugh	Sires
Fossella	McIntyre	Skelton
Foster	McKeon	Smith (NE)
Fox	McMorris	Smith (TX)
Franks (AZ)	Rodgers	Souder
Frelinghuysen	McNerney	Space
Gallely	Meek (FL)	Spratt
Garrett (NJ)	Melancon	Stearns
Gerlach	Mica	Stupak
Giffords	Michaud	Sullivan
Gillibrand	Miller (FL)	Tancredo
Gingrey	Miller (MI)	Tanner
Gohmert	Miller, Gary	Taylor
Goode	Mitchell	Terry
Goodlatte	Mollohan	Thompson (CA)
Gordon	Moore (KS)	Thornberry
Granger	Moran (KS)	Tiahrt
Graves	Murphy, Patrick	Tiberi
Green, Gene	Murphy, Tim	Turner
Hall (TX)	Murtha	Udall (CO)
Hastings (WA)	Musgrave	Udall (NM)
Hayes	Myrick	Upton
Heller	Nunes	Walberg
Hensarling	Oberstar	Walden (OR)
Herger	Ortiz	Walsh (NY)
Herseth Sandlin	Paul	Walz (MN)
Higgins	Pearce	Wamp
Hill	Pence	Welch (VT)
Hinchey	Peterson (MN)	Weldon (FL)
Hobson	Peterson (PA)	Weller
Hodes	Petri	Westmoreland
Holden	Pickering	Whitfield (KY)
Hunter	Platts	Wilson (NM)
Inglis (SC)	Poe	Wilson (OH)
Issa	Pomeroy	Wilson (SC)
Johnson (IL)	Porter	Wittman (VA)
Johnson, Sam	Price (GA)	Wolf
Jones (NC)	Pryce (OH)	Young (AK)
Jordan	Putnam	Young (FL)
Kagen	Radanovich	

NOES—152

Ackerman	DeGette	Honda
Andrews	Delahunt	Hooley
Baldwin	DeLauro	Hoyer
Bean	Dicks	Inslée
Becerra	Doggett	Israel
Berkley	Doyle	Jackson (IL)
Berman	Edwards (MD)	Jackson-Lee
Blumenauer	Ellison	(TX)
Brady (PA)	Emanuel	Jefferson
Bralley (IA)	Engel	Johnson (GA)
Brown, Corrine	Eshoo	Johnson, E. B.
Butterfield	Farr	Kaptur
Capps	Fattah	Kennedy
Capuano	Filner	Kildee
Carson	Frank (MA)	Kilpatrick
Castle	Gilchrest	King (NY)
Castor	Gonzalez	Kirk
Clarke	Green, Al	Klein (FL)
Clay	Grijalva	Kucinich
Clyburn	Gutierrez	Langevin
Cohen	Hall (NY)	Larsen (WA)
Conyers	Hare	Larson (CT)
Courtney	Harman	Lee
Crowley	Hastings (FL)	Levin
Cummings	Hinojosa	Lewis (GA)
Davis (CA)	Hirono	Lipinski
Davis (IL)	Holt	Loebsack

Lofgren, Zoe	Perlmutter	Snyder
Lowey	Price (NC)	Solis
Lynch	Ramstad	Speier
Maloney (NY)	Rangel	Stark
Markey	Richardson	Sutton
Matsui	Rothman	Tauscher
McCarthy (NY)	Roybal-Allard	Thompson (MS)
McCollum (MN)	Ruppersberger	Tierney
McDermott	Rush	Towns
McGovern	Sánchez, Linda	Tsongas
McNulty	T.	Van Hollen
Meeks (NY)	Sanchez, Loretta	Velázquez
Miller (NC)	Sarbanes	Visclosky
Miller, George	Schakowsky	Wasserman
Moore (WI)	Schiff	Schultz
Moran (VA)	Schwartz	Waters
Murphy (CT)	Scott (GA)	Watson
Nadler	Scott (VA)	Watt
Napolitano	Serrano	Waxman
Neal (MA)	Sestak	Weiner
Oliver	Shays	Wexler
Pallone	Sherman	Woolsey
Pascarell	Slaughter	Wu
Pastor	Smith (NJ)	Yarmuth
Payne	Smith (WA)	

ANSWERED "PRESENT"—1

Obey

NOT VOTING—14

Bishop (NY)	Dreier	Lampson
Brady (TX)	Ehlers	Neugebauer
Cantor	Hoekstra	Pitts
Cleaver	Hulshof	Regula
Cubin	King (IA)	

□ 1116

Mr. HARE changed his vote from "aye" to "no."

So the bill was passed.

The result of the vote was announced as above recorded.

The title was amended so as to read: "A bill to restore Second Amendment rights in the District of Columbia."

A motion to reconsider was laid on the table.

Stated against:

Mr. SIRES. Mr. Speaker, when I voted on final passage of H.R. 6842, the Second Amendment Enforcement Act, I incorrectly voted aye. I meant to vote no on final passage of that bill.

Mr. ETHERIDGE. Mr. Chairman, Earlier today, the House took sequential votes on an amendment to and final passage of the National Capital Security and Safety Act, H.R. 6842. On roll number 601 when I cast my vote on final passage an "aye" vote was recorded when a "no" vote should have been recorded.

#### PERSONAL EXPLANATION

Mr. EHLERS. Mr. Speaker, (Mr. Chairman), on rollcall No. 600 and 601, I missed these votes due to illness (influenza). Had I been present, I would have voted "aye" on both.

#### ANNOUNCEMENT BY THE SPEAKER PRO TEMPORE

The SPEAKER pro tempore. Pursuant to clause 8 of rule XX, the Chair will postpone further proceedings today on motions to suspend the rules on which a recorded vote or the yeas and nays are ordered, or on which the vote is objected to under clause 6 of rule XX.

Record votes on postponed questions will be taken later.

#### ADA AMENDMENTS ACT OF 2008

Mr. GEORGE MILLER of California. Mr. Speaker, I move to suspend the

rules and pass the Senate bill (S. 3406) to restore the intent and protections of the Americans with Disabilities Act of 1990.

The Clerk read the title of the Senate bill.

The text of the Senate bill is as follows:

S. 3406

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

#### SECTION 1. SHORT TITLE.

This Act may be cited as the "ADA Amendments Act of 2008".

#### SEC. 2. FINDINGS AND PURPOSES.

(a) FINDINGS.—Congress finds that—

(1) in enacting the Americans with Disabilities Act of 1990 (ADA), Congress intended that the Act "provide a clear and comprehensive national mandate for the elimination of discrimination against individuals with disabilities" and provide broad coverage;

(2) in enacting the ADA, Congress recognized that physical and mental disabilities in no way diminish a person's right to fully participate in all aspects of society, but that people with physical or mental disabilities are frequently precluded from doing so because of prejudice, antiquated attitudes, or the failure to remove societal and institutional barriers;

(3) while Congress expected that the definition of disability under the ADA would be interpreted consistently with how courts had applied the definition of a handicapped individual under the Rehabilitation Act of 1973, that expectation has not been fulfilled;

(4) the holdings of the Supreme Court in *Sutton v. United Air Lines, Inc.*, 527 U.S. 471 (1999) and its companion cases have narrowed the broad scope of protection intended to be afforded by the ADA, thus eliminating protection for many individuals whom Congress intended to protect;

(5) the holding of the Supreme Court in *Toyota Motor Manufacturing, Kentucky, Inc. v. Williams*, 534 U.S. 184 (2002) further narrowed the broad scope of protection intended to be afforded by the ADA;

(6) as a result of these Supreme Court cases, lower courts have incorrectly found in individual cases that people with a range of substantially limiting impairments are not people with disabilities;

(7) in particular, the Supreme Court, in the case of *Toyota Motor Manufacturing, Kentucky, Inc. v. Williams*, 534 U.S. 184 (2002), interpreted the term "substantially limits" to require a greater degree of limitation than was intended by Congress; and

(8) Congress finds that the current Equal Employment Opportunity Commission ADA regulations defining the term "substantially limits" as "significantly restricted" are inconsistent with congressional intent, by expressing too high a standard.

(b) PURPOSES.—The purposes of this Act are—

(1) to carry out the ADA's objectives of providing "a clear and comprehensive national mandate for the elimination of discrimination" and "clear, strong, consistent, enforceable standards addressing discrimination" by reinstating a broad scope of protection to be available under the ADA;

(2) to reject the requirement enunciated by the Supreme Court in *Sutton v. United Air Lines, Inc.*, 527 U.S. 471 (1999) and its companion cases that whether an impairment substantially limits a major life activity is to be determined with reference to the ameliorative effects of mitigating measures;

(3) to reject the Supreme Court's reasoning in *Sutton v. United Air Lines, Inc.*, 527 U.S.

471 (1999) with regard to coverage under the third prong of the definition of disability and to reinstate the reasoning of the Supreme Court in *School Board of Nassau County v. Arline*, 480 U.S. 273 (1987) which set forth a broad view of the third prong of the definition of handicap under the Rehabilitation Act of 1973;

(4) to reject the standards enunciated by the Supreme Court in *Toyota Motor Manufacturing, Kentucky, Inc. v. Williams*, 534 U.S. 184 (2002), that the terms "substantially" and "major" in the definition of disability under the ADA "need to be interpreted strictly to create a demanding standard for qualifying as disabled," and that to be substantially limited in performing a major life activity under the ADA "an individual must have an impairment that prevents or severely restricts the individual from doing activities that are of central importance to most people's daily lives";

(5) to convey congressional intent that the standard created by the Supreme Court in the case of *Toyota Motor Manufacturing, Kentucky, Inc. v. Williams*, 534 U.S. 184 (2002) for "substantially limits", and applied by lower courts in numerous decisions, has created an inappropriately high level of limitation necessary to obtain coverage under the ADA, to convey that it is the intent of Congress that the primary object of attention in cases brought under the ADA should be whether entities covered under the ADA have complied with their obligations, and to convey that the question of whether an individual's impairment is a disability under the ADA should not demand extensive analysis; and

(6) to express Congress' expectation that the Equal Employment Opportunity Commission will revise that portion of its current regulations that defines the term "substantially limits" as "significantly restricted" to be consistent with this Act, including the amendments made by this Act.

#### SEC. 3. CODIFIED FINDINGS.

Section 2(a) of the Americans with Disabilities Act of 1990 (42 U.S.C. 12101) is amended—

(1) by amending paragraph (1) to read as follows:

"(1) physical or mental disabilities in no way diminish a person's right to fully participate in all aspects of society, yet many people with physical or mental disabilities have been precluded from doing so because of discrimination; others who have a record of a disability or are regarded as having a disability also have been subjected to discrimination";

(2) by striking paragraph (7); and

(3) by redesignating paragraphs (8) and (9) as paragraphs (7) and (8), respectively.

#### SEC. 4. DISABILITY DEFINED AND RULES OF CONSTRUCTION.

(a) DEFINITION OF DISABILITY.—Section 3 of the Americans with Disabilities Act of 1990 (42 U.S.C. 12102) is amended to read as follows:

#### "SEC. 3. DEFINITION OF DISABILITY.

"As used in this Act:

"(1) DISABILITY.—The term 'disability' means, with respect to an individual—

"(A) a physical or mental impairment that substantially limits one or more major life activities of such individual;

"(B) a record of such an impairment; or

"(C) being regarded as having such an impairment (as defined in paragraph (3)).

"(2) MAJOR LIFE ACTIVITIES.—

"(A) IN GENERAL.—For purposes of paragraph (1), major life activities include, but are not limited to, caring for oneself, performing manual tasks, seeing, hearing, eating, sleeping, walking, standing, lifting,

bending, speaking, breathing, learning, reading, concentrating, thinking, communicating, and working.

“(B) MAJOR BODILY FUNCTIONS.—For purposes of paragraph (1), a major life activity also includes the operation of a major bodily function, including but not limited to, functions of the immune system, normal cell growth, digestive, bowel, bladder, neurological, brain, respiratory, circulatory, endocrine, and reproductive functions.

“(3) REGARDED AS HAVING SUCH AN IMPAIRMENT.—For purposes of paragraph (1)(C):

“(A) An individual meets the requirement of ‘being regarded as having such an impairment’ if the individual establishes that he or she has been subjected to an action prohibited under this Act because of an actual or perceived physical or mental impairment whether or not the impairment limits or is perceived to limit a major life activity.

“(B) Paragraph (1)(C) shall not apply to impairments that are transitory and minor. A transitory impairment is an impairment with an actual or expected duration of 6 months or less.

“(4) RULES OF CONSTRUCTION REGARDING THE DEFINITION OF DISABILITY.—The definition of ‘disability’ in paragraph (1) shall be construed in accordance with the following:

“(A) The definition of disability in this Act shall be construed in favor of broad coverage of individuals under this Act, to the maximum extent permitted by the terms of this Act.

“(B) The term ‘substantially limits’ shall be interpreted consistently with the findings and purposes of the ADA Amendments Act of 2008.

“(C) An impairment that substantially limits one major life activity need not limit other major life activities in order to be considered a disability.

“(D) An impairment that is episodic or in remission is a disability if it would substantially limit a major life activity when active.

“(E)(i) The determination of whether an impairment substantially limits a major life activity shall be made without regard to the ameliorative effects of mitigating measures such as—

“(I) medication, medical supplies, equipment, or appliances, low-vision devices (which do not include ordinary eyeglasses or contact lenses), prosthetics including limbs and devices, hearing aids and cochlear implants or other implantable hearing devices, mobility devices, or oxygen therapy equipment and supplies;

“(II) use of assistive technology;

“(III) reasonable accommodations or auxiliary aids or services; or

“(IV) learned behavioral or adaptive neurological modifications.

“(ii) The ameliorative effects of the mitigating measures of ordinary eyeglasses or contact lenses shall be considered in determining whether an impairment substantially limits a major life activity.

“(iii) As used in this subparagraph—

“(I) the term ‘ordinary eyeglasses or contact lenses’ means lenses that are intended to fully correct visual acuity or eliminate refractive error; and

“(II) the term ‘low-vision devices’ means devices that magnify, enhance, or otherwise augment a visual image.”

(b) CONFORMING AMENDMENT.—The Americans with Disabilities Act of 1990 (42 U.S.C. 12101 et seq.) is further amended by adding after section 3 the following:

**“SEC. 4. ADDITIONAL DEFINITIONS.**

“As used in this Act:

“(1) AUXILIARY AIDS AND SERVICES.—The term ‘auxiliary aids and services’ includes—

“(A) qualified interpreters or other effective methods of making aurally delivered

materials available to individuals with hearing impairments;

“(B) qualified readers, taped texts, or other effective methods of making visually delivered materials available to individuals with visual impairments;

“(C) acquisition or modification of equipment or devices; and

“(D) other similar services and actions.

“(2) STATE.—The term ‘State’ means each of the several States, the District of Columbia, the Commonwealth of Puerto Rico, Guam, American Samoa, the Virgin Islands of the United States, the Trust Territory of the Pacific Islands, and the Commonwealth of the Northern Mariana Islands.”

(c) AMENDMENT TO THE TABLE OF CONTENTS.—The table of contents contained in section 1(b) of the Americans with Disabilities Act of 1990 is amended by striking the item relating to section 3 and inserting the following items:

“Sec. 3. Definition of disability.

“Sec. 4. Additional definitions.”

**SEC. 5. DISCRIMINATION ON THE BASIS OF DISABILITY.**

(a) ON THE BASIS OF DISABILITY.—Section 102 of the Americans with Disabilities Act of 1990 (42 U.S.C. 12112) is amended—

(1) in subsection (a), by striking “with a disability because of the disability of such individual” and inserting “on the basis of disability”; and

(2) in subsection (b) in the matter preceding paragraph (1), by striking “discriminate” and inserting “discriminate against a qualified individual on the basis of disability”.

(b) QUALIFICATION STANDARDS AND TESTS RELATED TO UNCORRECTED VISION.—Section 103 of the Americans with Disabilities Act of 1990 (42 U.S.C. 12113) is amended by redesignating subsections (c) and (d) as subsections (d) and (e), respectively, and inserting after subsection (b) the following new subsection:

“(c) QUALIFICATION STANDARDS AND TESTS RELATED TO UNCORRECTED VISION.—Notwithstanding section 3(4)(E)(ii), a covered entity shall not use qualification standards, employment tests, or other selection criteria based on an individual’s uncorrected vision unless the standard, test, or other selection criteria, as used by the covered entity, is shown to be job-related for the position in question and consistent with business necessity.”

(c) CONFORMING AMENDMENTS.—

(1) Section 101(8) of the Americans with Disabilities Act of 1990 (42 U.S.C. 12111(8)) is amended—

(A) in the paragraph heading, by striking “WITH A DISABILITY”; and

(B) by striking “with a disability” after “individual” both places it appears.

(2) Section 104(a) of the Americans with Disabilities Act of 1990 (42 U.S.C. 12114(a)) is amended by striking “the term ‘qualified individual with a disability’ shall” and inserting “a qualified individual with a disability shall”.

**SEC. 6. RULES OF CONSTRUCTION.**

(a) Title V of the Americans with Disabilities Act of 1990 (42 U.S.C. 12201 et seq.) is amended—

(1) by adding at the end of section 501 the following:

“(e) BENEFITS UNDER STATE WORKER’S COMPENSATION LAWS.—Nothing in this Act alters the standards for determining eligibility for benefits under State worker’s compensation laws or under State and Federal disability benefit programs.

“(f) FUNDAMENTAL ALTERATION.—Nothing in this Act alters the provision of section 302(b)(2)(A)(ii), specifying that reasonable modifications in policies, practices, or procedures shall be required, unless an entity can

demonstrate that making such modifications in policies, practices, or procedures, including academic requirements in postsecondary education, would fundamentally alter the nature of the goods, services, facilities, privileges, advantages, or accommodations involved.

“(g) CLAIMS OF NO DISABILITY.—Nothing in this Act shall provide the basis for a claim by an individual without a disability that the individual was subject to discrimination because of the individual’s lack of disability.

“(h) REASONABLE ACCOMMODATIONS AND MODIFICATIONS.—A covered entity under title I, a public entity under title II, and any person who owns, leases (or leases to), or operates a place of public accommodation under title III, need not provide a reasonable accommodation or a reasonable modification to policies, practices, or procedures to an individual who meets the definition of disability in section 3(1) solely under subparagraph (C) of such section.”

(2) by redesignating section 506 through 514 as sections 507 through 515, respectively, and adding after section 505 the following:

**“SEC. 506. RULE OF CONSTRUCTION REGARDING REGULATORY AUTHORITY.**

“The authority to issue regulations granted to the Equal Employment Opportunity Commission, the Attorney General, and the Secretary of Transportation under this Act includes the authority to issue regulations implementing the definitions of disability in section 3 (including rules of construction) and the definitions in section 4, consistent with the ADA Amendments Act of 2008.”; and

(3) in section 511 (as redesignated by paragraph (2)) (42 U.S.C. 12211), in subsection (c), by striking “511(b)(3)” and inserting “512(b)(3)”.

(b) The table of contents contained in section 1(b) of the Americans with Disabilities Act of 1990 is amended by redesignating the items relating to sections 506 through 514 as the items relating to sections 507 through 515, respectively, and by inserting after the item relating to section 505 the following new item:

“Sec. 506. Rule of construction regarding regulatory authority.”

**SEC. 7. CONFORMING AMENDMENTS.**

Section 7 of the Rehabilitation Act of 1973 (29 U.S.C. 705) is amended—

(1) in paragraph (9)(B), by striking “a physical” and all that follows through “major life activities”, and inserting “the meaning given in section 3 of the Americans with Disabilities Act of 1990 (42 U.S.C. 12102)”; and

(2) in paragraph (20)(B), by striking “any person who” and all that follows through the period at the end, and inserting “any person who has a disability as defined in section 3 of the Americans with Disabilities Act of 1990 (42 U.S.C. 12102).”

**SEC. 8. EFFECTIVE DATE.**

This Act and the amendments made by this Act shall become effective on January 1, 2009.

The SPEAKER pro tempore. Pursuant to the rule, the gentleman from California (Mr. GEORGE MILLER) and the gentleman from California (Mr. MCKEON) each will control 20 minutes

The Chair recognizes the gentleman from California Mr. GEORGE MILLER).

GENERAL LEAVE

Mr. GEORGE MILLER of California. Mr. Speaker, I ask unanimous consent for 5 legislative days during which Members may revise and extend their remarks and insert extraneous material on S. 3406 into the RECORD.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from California?

There was no objection.

Mr. GEORGE MILLER of California. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, I rise today in strong support of final passage of S. 3406, the Americans with Disabilities Amendments Act of 2008.

Since 1990, the Americans with Disabilities Act has provided protection from discrimination for millions of productive, hardworking Americans so that they may fully participate in our Nation's schools, communities and workplace. Among other rights, the law guaranteed that workers with disabilities would be judged on their merits and not on an employer's prejudice.

But since the ADA's enactment, several Supreme Court rulings have dramatically reduced the number of individuals with disabilities who are protected from discrimination under the law. Workers like Carey McClure, an electrician with muscular dystrophy who testified before our committee in January, have not been hired or passed over for promotion by an employer regarding them as too disabled to do the job. Yet when these workers seek justice for this discrimination, the courts rule that they are not disabled enough to be protected by the Americans with Disabilities Act. This is a terrible catch-22 that Congress will change with the passage of this bill today.

S. 3406, like H.R. 3195 passed in June, remedies this catch-22 situation in several ways by reversing flawed court decisions to restore the original congressional intent of the Americans with Disabilities Act. Workers with disabilities who have been discriminated against will no longer be denied their civil rights as a result of these erroneous court decisions.

To do this, S. 3406 reestablishes the scope of protection of the Americans with Disabilities Act to be generous and inclusive. The bill restores the proper focus on whether discrimination occurred rather than on whether or not an individual's impairment qualifies as a disability.

S. 3406 ensures that individuals who reduce the impact of their impairments through means such as hearing aids, medications, or learned behavioral modifications will be considered in their unmitigated state.

For people with epilepsy, diabetes and other conditions who have successfully managed their disability, this means the end of the catch-22 situation that Carey McClure and so many others have encountered when attempting to seek justice.

For our returning war veterans with disabilities, S. 3406 will ensure that the transition to civilian life will not include another battle here at home, a battle against discrimination on the basis of disability.

And students with physical and mental impairments will have access to the accommodations and modifications they need to successfully pursue an education.

Much of the language contained in S. 3406 is identical to the House-passed H.R. 3195. This includes provisions concerning mitigating measures, episodic conditions, major life activities, treatment of claims under the "regarded as" prong, regulatory authority for the definition of disability, and the conforming amendments to section 504 of the Rehabilitation Act.

We expect the courts and agencies to apply this less demanding standard when interpreting "substantially limits." S. 3406 directs the courts and the agencies to interpret the term consistent with the findings and purposes of the ADA Amendments Act.

We intend that the ADA Amendments Act will reduce the depth of analysis related to the severity of the limitation of the impairment and return the focus to where it should be: the question of whether or not discrimination, based upon the disability, actually occurred.

This legislation has broad support: Democrats and Republicans; employers, civil rights groups, and advocates for individuals with disabilities. I'm pleased that we were able to work together to get to this point.

In particular, I'd like to thank the members of the Employer and Disability Alliance, including the Leadership Conference on Civil Rights, the Epilepsy Foundation, the American Association of People with Disabilities, the U.S. Chamber of Commerce, the National Association of Manufacturers, and the Society for Human Resource Management for all of their hard work and long hours of negotiations with each other and with our staff.

Of course, much credit is due to Majority Leader STENY HOYER and Congressman JIM SENSENBRENNER for their leadership and tenacity in the House; and Senator HARKIN, Senator KENNEDY, Senator HATCH for their skill in moving this legislation through the Senate with unanimous support.

It is time to restore the original intent of the ADA and ensure that the tens of millions of Americans with disabilities who want to work, attend school, and fully participate in our communities will have the chance to do so.

I look forward to the passage of this legislation and encourage my colleagues to support it.

I reserve the balance of my time.

Mr. MCKEON. Mr. Speaker, I yield myself such time as I may consume.

I am pleased to rise in support of ADA Amendments Act of 2008, a bill we first approved earlier this year. The bill we passed was the product of good-faith negotiation and careful compromise, and I appreciate that the framework of our bill has been maintained.

At the same time, our counterparts on the other side of the Capitol were able to further refine and improve the legislation. Thanks to that effort, the bill before us today represents an important step forward for Americans

with disabilities and the employers that benefit from their many contributions.

The Americans with Disabilities Act was enacted in 1990 with broad bipartisan support. Among the bill's most important purposes was to protect individuals with disabilities from discrimination in the workplace.

By many measures, the law has been a huge success. I firmly believe that the employer community has taken the ADA to heart, with businesses adopting policies specifically aimed at providing meaningful opportunities to individuals with disabilities.

However, despite the law's many success stories, it is clear today that for some, the ADA is failing to live up to its promise.

In the years since its enactment, court cases and legal interpretations have left some individuals outside the scope of the act's protections. Some individuals the law was clearly intended to protect have been deemed "not disabled enough," an interpretation we all agree needs correcting.

In response, however, proposals were put forward to massively expand the law's protections to cover virtually all Americans. This is an equally dangerous proposition.

Our task with this legislation was to focus relief where it is needed, while still maintaining the delicate balance embodied in the original ADA.

In the months since this bill was first introduced and moved through the House, I am pleased to say that we were able to do exactly that.

Mr. Speaker, this is a good bill, and the time to enact it is now. It ensures that meaningful relief will be extended to those most in need, while the ADA's careful balance is maintained as fully as possible.

Once again, I want to thank my colleagues on both sides of the aisle for honoring our shared commitment to work together on this issue that has the potential to touch the lives of millions of Americans.

I would especially like to recognize Majority Leader HOYER, Representative SENSENBRENNER, and Chairman MILLER for their leadership and commitment to enactment of these important bipartisan reforms. I also want to thank the many stakeholders, especially the ones that Chairman MILLER mentioned in his remarks, who were involved in this process for their efforts.

I reserve the balance of my time.

Mr. GEORGE MILLER of California. Mr. Speaker, I yield 3 minutes to the gentleman from New York (Mr. NADLER), a member of the Judiciary Committee, which also had jurisdiction over this legislation and was very helpful in its passage.

Mr. NADLER. I thank the gentleman.

I thank the distinguished majority leader and the gentleman from Wisconsin (Mr. SENSENBRENNER). Under their leadership, the House passed the ADA Amendments Act in June by an overwhelming vote of 402-17.

The Senate, under the leadership of Senators HARKIN and HATCH, has taken up our bipartisan call to restore the promise of the ADA and has passed a nearly identical bill, S. 3406.

Like the House bill, S. 3406 overturns Supreme Court decisions that have narrowed the scope of protection under the ADA. These decisions have created a catch-22, in which an individual who is able to lessen the adverse impact of an impairment by use of a mitigating measure like medicine or a hearing aid can be fired from a job or otherwise face discrimination on the basis of that impairment and yet not be considered sufficiently disabled to be protected by the ADA. Congress never intended such an absurd result.

Like the House bill, S. 3406 cures this problem by prohibiting courts from considering “mitigating measures”—things like medicine, prosthetic devices, hearing aids, or the body’s own compensation and ability to adapt—when determining whether an individual is disabled. On this important point, S. 3406 retains the exact same language as H.R. 3195.

S. 3406 also retains the House language on the treatment of episodic conditions, major life activities, claims brought under the “regarded as” prong of the definition, regulatory authority, and conforming the definition contained in section 504 of the Rehabilitation Act so that entities covered by the ADA and Rehabilitation Act operate under a consistent standard.

While the approach taken in the two bills is somewhat different, congressional intent and the result achieved by both bills is the same.

Both bills make clear that the courts and Federal agencies have set the standard for qualifying as disabled under the ADA too high. Both bills reject court and agency interpretation of the term “substantially limits” as “preventing” or “significantly restricting” the ability to perform a major life activity. Both bills require the courts and Federal agencies to set a less demanding standard by interpreting the term “substantially limits” more generously to ensure broad coverage for the wide range of individuals with disabilities.

For that reason, I support and urge all of you to join me in supporting S. 3406. These changes are long overdue. Countless Americans with disabilities have already been deprived of the opportunity to prove that they have been victims of discrimination, that they are qualified for a job, or that a reasonable accommodation would afford them an opportunity to participate fully at work and in community life.

It is our sincere hope that, with less fighting over who is or is not disabled, we will finally be able to focus on the important questions: Is an individual qualified? And might a reasonable accommodation afford that person the same opportunities that his or her neighbors enjoy? Our Nation simply cannot afford to squander the talents

and contributions of our people based on antiquated misconceptions about people with disabilities.

I urge my colleagues to join me in voting for passage of S. 3406 and restoring the ADA to its rightful place among this Nation’s great civil rights laws.

I thank the gentleman again.

Mr. Speaker, I rise in support of S. 3406, the “ADA Amendments Act of 2008.”

I thank the distinguished Majority Leader, the gentleman from Maryland, and the gentleman from Wisconsin, Mr. SENSENBRENNER. Under their leadership, the House passed the ADA Amendments Act (H.R. 3195) in June by an overwhelming vote of 402–17.

The Senate, under the leadership of Senators HARKIN and HATCH, has taken up our bipartisan call to restore the promise of the ADA and has passed a nearly identical bill, S. 3406.

Like the House bill, S. 3406 overturns Supreme Court decisions that have narrowed the scope of protection under the ADA. These decisions have created a Catch-22, in which an individual who is able to lessen the adverse impact of an impairment by use of a mitigating measure like medicine or a hearing aid can be fired from a job or otherwise face discrimination on the basis of that impairment and yet not be considered sufficiently disabled to be protected by the ADA. Congress never intended such an absurd result.

Like the House bill, S. 3406 cures this problem by prohibiting courts from considering “mitigating measures”—things like medicine, prosthetic devices, hearing aids, or the body’s own compensation and ability to adapt—when determining whether an individual is disabled. On this important point, S. 3406 retains the exact same language as H.R. 3195.

S. 3406 also retains the House language on the treatment of episodic conditions, major life activities, claims brought under the “regarded as” prong of the definition, regulatory authority, and conforming the definition contained in Section 504 of the Rehabilitation Act so that entities covered by the ADA and Rehabilitation Act operate under a consistent standard.

Over the past two Congresses, the Subcommittee on the Constitution, Civil Rights, and Civil Liberties of the Committee on the Judiciary has studied these issues extensively, holding multiple hearings and meetings with stakeholders in the disability and business communities. Our colleagues in the House Committee on Education and Labor have done the same. The findings and insights that we presented in the committee reports accompanying H.R. 3195 reflect our understanding and intent regarding the language shared by H.R. 3195 and S. 3406 and should guide courts and Federal agencies when interpreting and applying these aspects of the amended definition of disability.

While the language of the House and Senate bills is identical in most respects, the bills differ in how they address the term “substantially limits” in the ADA’s definition of disability. But while the approach taken in the bills is different, congressional intent and the result achieved by both bills is the same.

Both bills make clear that the courts and Federal agencies have set the standard for qualifying as disabled under the ADA too high. Both bills reject court and agency interpreta-

tion of the term “substantially limits” as “preventing” or “significantly restricting” the ability to perform a major life activity. Both bills require the courts and federal agencies to set a less demanding standard by interpreting the term “substantially limits” more generously to ensure broad coverage for the wide range of individuals with disabilities.

In H.R. 3195, we achieved these goals by redefining the term “substantially limits” to mean “materially restricts.” Thus, to show a “substantial”—meaning “material” rather than “significant” limitation—an individual need show only an important or noticeable limit on the ability to perform a major life activity. This is not an onerous burden.

As explained in the Senate statement of managers, they chose an alternate route to achieve the same result. Rather than redefining the term “substantially limits,” the Senate left this language intact but, through findings and purposes and a statutory rule of construction, rejected court and agency interpretation of this term as meaning “prevents” or “significantly restricts.” Like our bill, S. 3406 directs the courts and Federal agencies to set a lower standard that provides broad coverage. As explained in the Senate Statement of Managers, their bill—like ours—ensures that the burden of showing that an impairment limits one’s ability to perform common activities is not onerous.

Thus, while the approach taken is different, the intent—and the standard established by both bills—is identical. As such, the guidance provided in House reports regarding application of this less burdensome standard for showing a “substantial” limitation remains valid and relevant, with the exception of our use of a “spectrum” of severity to describe a relative level of limitation. With regard to the “spectrum,” we accept concerns expressed by Senator KENNEDY that this could be construed as keeping the standard inappropriately high, and reject the usefulness of this approach.

Like H.R. 3195, the lower standard demanded by S. 3406 will provide broad coverage, consistent with how courts had approached cases under the Rehabilitation Act prior to enactment of the ADA, where individuals with a wide range of physical and mental impairments such as epilepsy, diabetes, multiple sclerosis and intellectual and developmental disabilities qualified for protection, even where a mitigating measure might lessen the impact of their impairment. In most of these cases, defendants and the courts simply accepted that a plaintiff was a member of the protected class and moved on to the merits of the case. Congress expected and intended the same thing when it passed the ADA in 1990, and we are again attempting to make this crystal clear. As stated in S. 3406, the focus should be on whether discrimination has occurred and “the question of whether an individual’s impairment is a disability under the ADA should not demand extensive analysis.”

Under the lower standard for qualifying as disabled, for example, an individual who is disqualified from his or her job of choice because of an impairment should be considered substantially limited in the major life activity of working. Previously, in providing guidance on what the term “substantially limits” means with respect to the major life activity of working, the Equal Employment Opportunity Commission indicated that “the inability to perform a single, particular job” was not a “substantial” (i.e.,

“significant”) enough limitation. S. 3406 states that interpreting “substantial” to require a “significant” limitation sets too high a standard and that we expect the EEOC to redefine this portion of its regulations. Naturally, this change will require reconsideration of the meaning of “substantial” limitation in the major life activity of working, as well as other major life activities.

The courts and Federal agencies also will be called upon to interpret our changes to the third, “regarded as” prong of the definition. These changes are identical in S. 3406 and H.R. 3195. As we made clear in our committee reports, an individual meets the requirement of being “regarded as having such an impairment” if the individual shows that a prohibited action was taken based on an actual or perceived impairment, regardless of whether this impairment limits (or is perceived to limit) performance of a major life activity. Thus, an individual with an actual or perceived impairment who is disqualified from a job, program, or service and who alleges that the disqualification was based on the actual or perceived impairment is a member of the protected class and then entitled to prove that the adverse action violated the ADA.

In clarifying the scope of protection under the third, “regarded as” prong of the definition, we also clarified that reasonable accommodation need not be provided for those individuals who qualify for coverage only because they have been “regarded as” disabled. We, and the Senate, expressed our confidence that individuals who need accommodations will receive them because, with reduction in the burden of showing a “substantial limitation,” those individuals also qualify for coverage under prongs 1 or 2 (where accommodation still is required). Of course, our clarification here does not shield qualification standards, tests, or other selection criteria from challenge by an individual who is disqualified based on such standard, test, or criteria. As is currently required under the ADA, any standard, test, or other selection criteria that results in disqualification of an individual because of an impairment can be challenged by that individual and must be shown to be job-related and consistent with business necessity or necessary for the program or service in question.

The changes made by S. 3406 are long overdue. Countless Americans with disabilities have already been deprived of the opportunity to prove that they have been victims of discrimination, that they are qualified for a job, or that a reasonable accommodation would afford them an opportunity to participate fully at work and in community life.

Like our bill, S. 3406 ensures that individuals like Mary Ann Pimental—a mother and nurse who died from breast cancer a few months after the courts told her that her cancer was too temporary and short-lived to qualify her for protection from job discrimination under the ADA—are covered by the law when they need it. S. 3406 also ensures vital protections for our returning veterans. Thousands of our brave men and women in uniform are returning home with serious injuries, including the loss of limbs, head trauma, and a variety of other life-altering injuries. These veterans have faced great risk and sacrificed much in service of their country and should return home knowing that they are protected from discrimination.

It is our sincere hope that, with less battling over who is or is not disabled, we will finally

be able to focus on the important questions— is an individual qualified? And might a reasonable accommodation afford that person the same opportunities that his or her neighbors enjoy? Our Nation simply cannot afford to squander the talents and contributions of our people based on antiquated misconceptions about people with disabilities.

I urge my colleagues to join me in voting for passage of S. 3406 and restoring the ADA to its rightful place among this Nation’s great civil rights laws.

Mr. MCKEON. Mr. Speaker, at this time I yield 3 minutes to the gentleman from Wisconsin (Mr. SENSENBRENNER), who has done so much to bring this bill to this point.

Mr. SENSENBRENNER. Mr. Speaker, in 1990, a bipartisan Congress took significant steps to break down the physical and societal barriers that for far too long kept disabled Americans from fully participating in the American Dream. Today, the House takes the final step towards righting the wrongs that courts have made in their interpretation of this landmark law.

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It has been a long road to finally reach this point.

As chairman of the House Judiciary Committee last Congress, I first introduced this bill with House Majority Leader STENY HOYER. Although the Judiciary Committee held a hearing on the bill in 2006, it was too late in the legislative session to move it but that bill marked our intent and promise to tackle the issue in the 110th Congress.

Last year on the ADA’s anniversary, Leader HOYER and I introduced the bill again. The purpose of this legislation is to resolve the intent of Congress to cover a broad group of individuals with disabilities under the ADA and to eliminate the problem of courts focusing too heavily on whether individuals are covered by the law rather than on whether discrimination occurred. We worked with advocates from the disability community and business interests over the past year to craft a balanced bill with bipartisan support.

President Ronald Reagan once said, “There is no limit to what you want to accomplish if you don’t care who gets the credit.” That statement rings true about negotiations with this bill. Interest groups that did not see eye-to-eye at the outset worked diligently over many months. After intense discussions, they came to a compromise that both sides could support.

The bill we pass today will restore the full meaning of equal protection under the law and all of the promises that our Nation has to offer. As Members are well aware by now, the Supreme Court has slowly chipped away at the broad protections of the ADA and has created a new set of barriers for disabled Americans. The Court’s rulings currently exclude millions of disabled Americans from the ADA’s protection—the very citizens that Congress expressly sought to include within the scope of the Act in 1990.

The impact of these decisions is such that disabled Americans can be discriminated against by their employer because of their conditions but are not considered disabled enough by our Federal courts to invoke the protections of the ADA. This is unacceptable. Today’s vote will enable disabled Americans utilizing the ADA to focus on the discrimination that they have experienced rather than having to first prove that they fall within the scope of the ADA’s protection.

Finally, I would like to pay tribute to my wife, Cheryl. As the chairman of the board of the American Association of People With Disabilities, she has been dogged in her advocacy of this legislation and has presented real life situations on why this bill ought to pass. Without her efforts, a lot of the progress that has been made would not have occurred, and I salute her for that.

The ADA has been one of the most effective civil rights laws passed by Congress. I encourage my colleagues to vote in favor of the ADA Amendments Act.

Mr. GEORGE MILLER of California. Will the gentleman yield?

Mr. SENSENBRENNER. I am out of time.

Mr. GEORGE MILLER of California. I will yield you 30 seconds.

If I might, I just want to recognize the tenacity of Mr. SENSENBRENNER in pushing for this legislation, and I wanted to do it while he was in the well and also to recognize the contribution of your wife, Cheryl, who has talked to all of us about this and has been so determined that this bill pass in this Congress. I think without that energy, I’m not sure we would have gotten here today. But certainly what you and Mr. HOYER have done in the House has been absolutely outstanding, and I want you to know how much I appreciate Cheryl’s involvement, also.

Mr. SENSENBRENNER. I thank the gentleman for yielding, and the gentleman is absolutely right.

Mr. GEORGE MILLER of California. I yield to the gentleman from California (Mr. STARK) for the purposes of engaging in a colloquy.

Mr. STARK. I thank the gentleman for yielding.

I am pleased that this bill, S. 3406, will sustain the rights and remedies available to individuals with disabilities, including individuals with learning disabilities just as in the measure passed by the House, H.R. 3195.

Would the Chairman agree that the measure before us rejects the assumption that an individual who has performed well academically cannot be substantially limited in activities such as learning reading, writing, thinking, or speaking?

Mr. GEORGE MILLER of California. Yes, I would.

As chairman of the Education and Labor Committee, I agree that both H.R. 3195 and S. 3406 reject the holding that academic success is inconsistent

with the finding that an individual is substantially limited in such major life activities. As such, we reject the findings in *Price v. National Board of Medical Examiners*, *Gonzalez v. National Board of Medical Examiners*, and *Wong v. Regents of University of California*.

Mr. STARK. I thank the Chairman.

Specific learning disabilities, such as dyslexia, are neurologically based impairments that substantially limit the way these individuals perform major life activities, like reading or learning, or the time it takes to perform such activities often referred to as the condition, manner, or duration.

This legislation will reestablish coverage for these individuals by ensuring that the definition of this ability is broadly construed and the determination does not consider the use of mitigating measures.

Given this, would the chairman agree that these amendments support the finding in *Bartlett v. New York State Board of Law Examiners* in which the court held that in determining whether the plaintiff was substantially limited with respect to reading, *Bartlett's* ability to "self-accommodate" should not be taken into consideration when determining whether she was protected by the ADA?

Mr. GEORGE MILLER of California. Yes, I would.

As we stated in the committee report on H.R. 3195, the committee supports the finding in *Bartlett*. Our report explains that "an individual with an impairment that substantially limits a major life activity should not be penalized when seeking protection under the ADA simply because he or she managed their own adaptive strategies or received informal or undocumented accommodations that have the effect of lessening the deleterious impacts of their disability."

Mr. STARK. I want to thank the chairman. It is indeed our full intention to ensure that the civil rights law retains its focus on protecting individuals with disabilities and not the interests of entities that may need to address their practices in accordance with the ADA.

I look forward to working with the chairman to continue to protect individuals with specific learning disabilities to ensure that unnecessary barriers are not being erected in their path.

I want to thank the chairman, the distinguished ranking member, our colleague from Wisconsin, and the majority leader for their work on this landmark legislation.

Mr. GEORGE MILLER of California. I reserve the balance of my time.

Mr. MCKEON. Mr. Speaker, I am happy to yield now 3 minutes to the gentleman from Illinois (Mr. SHIMKUS).

Mr. SHIMKUS. I thank the gentleman.

Mr. MILLER, thank you for the good work on this. I'm planning, as many of us are, to be highly supportive of it.

I just want to bring to the attention of the Chamber an article that was in

USA Today, September 4. We're talking about disabilities here and the disabilities act, and also remind people, as a teacher of government and history of 4 years, the process of how a bill becomes a law.

We had a vote last night that passed a bill. It has not yet become law. In essence, we still have done nothing to ease the energy crisis, and this article highlights "Gas Prices Confine Sick People." Some have to cut back on traveling, treatment, such as dialysis or chemotherapy. The picture here is a visit to a Lou Gehrig's, ALS, clinic; and one of the quotes is saying, "People are going to depend on us more because their friends and families can't afford to transport them in their cars."

When we've been fighting so hard for an energy policy and energy debate, many times I would come to the floor to say energy is a variable in everything that we do in our society. It's a variable in the cost of doing the job here as we use power to generate electricity, air-conditioning, and, of course, communications. It's a part of the educational environment as we find schools having to adjust transportation schedules on diesel fuel. It is a critical portion of how we can meet the needs of the disabled.

And one of the places they point out here is in Sacramento, the disabled individuals can't get services because they can't afford to drive to reach the services. Again, this is not me. This is USA Today on 4 September. Pretty big article.

We have to move a bill that the President will sign. We have to have a comprehensive policy that brings in all the above. I personally like coal. I personally like renewable fuels. I personally like nuclear power. I personally like oil shale, and I like oil sands. I like wind. I like solar.

If we do not have a comprehensive energy policy that helps stabilize and bring costs down, we can pass all the pieces of legislation we want to in the world but the disabled are still going to be harmed, especially in areas that I represent, which is rural southern Illinois, where to get a job, get health care, you have to drive a long distance.

Mr. GEORGE MILLER of California. I yield myself 30 seconds to say I think the House addressed many of the concerns, Mr. SHIMKUS, yesterday in the legislation, the comprehensive energy legislation that we passed that deals with the issues of lowering costs to consumers and taxpayers and increasing the energy resources of the United States.

I would also say if we don't pass this piece of legislation, they won't have any jobs to drive to because they continue to get discriminated against.

With that, I would like to yield 3 minutes to the gentleman from New Jersey (Mr. ANDREWS), a member of the committee.

(Mr. ANDREWS asked and was given permission to revise and extend his remarks.)

Mr. ANDREWS. Mr. Speaker, I rise in strong support of this legislation. I would like to add my voice in congratulations to Mr. HOYER, Mr. SENBRENNER, Chairman MILLER, and Mr. MCKEON for their outstanding cooperation in this regard.

Today is Constitution Day. Over 200 years ago, the Constitution of our country was ratified. As majestic a document as it is, it has been an imperfect delivery and realization of that document because, over time, people have been left out of its benefits and privileges. Throughout our history, people with a disability have been among those left out of the many privileges of governments and economy in our country.

In 1990, the Congress, under the first President Bush, took a major step forward in remedying that injustice and discrimination. But sadly, since 1990, erroneous court decisions have stripped persons with a disability of the rights that they thought they had under that 1990 law.

Today we are working together to remedy that problem and fix it. This is a victory for common sense and for merit over ignorance and obliviousness. More importantly, it's a victory for human beings who will be very profoundly helped by this law.

There was a man who got a job with a major retail corporation in this country, and he's diabetic. When he first started work, his supervisor understood that for this worker to be productive, he needed a special lunch break in the middle of his work day so he could deal with his blood sugar needs and stay healthy and be productive.

So the man gets a new supervisor. The new supervisor comes in and doesn't understand that need, doesn't permit the lunch break, and the man's unable to do his work. So he files suit under the Americans with Disabilities Act, and the court says he doesn't win the case because he's not disabled. Diabetes is not enough of a disability to remedy this person's concern.

Now that's just wrong. And the other body understands it, both parties in this body understand it, the American people understand it.

What we have done in this Act is to restore the commonsense, meaningful definition of what "disability" means, not so that people with disabilities get special privileges, but so they get the same rights and opportunities that everybody else is guaranteed in this country under the law.

Again, I congratulate Mr. HOYER and Mr. SENBRENNER, in particular, for working together and bringing together a broad coalition behind this bill. And on this Constitution Day, the House will set a mark in history and continue the progress so that people who work with a disability can achieve and thrive and succeed in our country and in our economy.

I would urge both Republicans and Democrats to vote "yes" on this very substantial piece of legislation.

Mr. MCKEON. Mr. Speaker, I reserve my time.

Mr. GEORGE MILLER of California. Mr. Speaker, I now yield 3 minutes to the gentleman from Rhode Island (Mr. LANGEVIN).

□ 1145

Mr. LANGEVIN. I thank the gentleman for yielding.

Mr. Speaker, I rise in strong support of S. 3406, the Senate-approved ADA Amendments Act of 2008. Passage of this bill will clear the way for the President's signature and finally renew our promise to the American people that discrimination in any form will never be tolerated.

I would like to thank my good friend, Majority Leader STENY HOYER, who has been a real leader and champion on behalf of the disabilities community. I would also like to express my appreciation to Chairman MILLER for his continued leadership on this critical issue, as well as Congressman JIM SENSENBRENNER. This has truly been a bipartisan effort.

The ADA was groundbreaking civil rights legislation. And as someone who has lived with the challenges of a disability both before and after the ADA's enactment in 1990, I have experienced firsthand the profound changes that this law has effected within our society.

The bill before us today reaffirms the protections of the ADA and upholds the ideals of equality and opportunity on which this country was founded. In July, we celebrated the 18th anniversary of the ADA. It was a day to reflect on our past accomplishments, our current challenges, and future opportunities. I can think of no better way to honor the spirit of this landmark bill and the spirit of all those who fought for its passage than by passing the ADA Amendments Act and restoring Congress' intent to ensure the ADA's broad protections.

Mr. Speaker, people with disabilities represent a tremendously valuable, and yet in many ways untapped, resource in this country. By fostering an environment of inclusion and empowerment, we can provide the means for every individual to fulfill his or her God-given potential.

The ADA Amendments Act will help us realize this important goal. I strongly urge my colleagues to support the passage of this bill and send it to the President for his signature. Again, I thank all those who were part of making this day possible, particularly, again, our majority leader, STENY HOYER, for his great leadership.

Mr. MCKEON. Mr. Speaker, may I inquire as to how much time is remaining?

The SPEAKER pro tempore. The gentleman from California has 11 minutes. The gentleman from California has 3½ minutes.

Mr. GEORGE MILLER of California. Mr. Speaker, I yield 1 minute to the gentleman from Maryland, the major-

ity leader, Mr. HOYER. And as he's taking the well, I just wanted to again acknowledge what all of our colleagues have acknowledged and so many people in the disabilities community have acknowledged and known for a long time, his champion of this act. And he has done it year after year after year. He has tended to it, he has watched after it, he has argued about it, and he has encouraged many of us to get involved in these amendments. And these are crucial amendments so that the original intent and the purpose and the opportunities provided by this act are realized. He and Mr. SENSENBRENNER did a magnificent job of shepherding this.

Many people don't know this who haven't been involved, but the negotiations around this legislation were sort of 24-7 for the last year, with a very diverse group of people, all of whom wanted to see the act amended and improved, and finally came together under the leadership of Mr. HOYER. And that's why we're here today. And that's why the Senate and the House are going to pass this and we're going to have a ceremony with the President signing these amendments. Thank you very much.

Mr. HOYER. I thank the chairman for his remarks. And I thank Mr. MCKEON for his leadership and willingness to work together on a difficult issue.

I certainly want to acknowledge and thank my friend JIM SENSENBRENNER, Congressman SENSENBRENNER, who has been chairman of the committee, the Judiciary Committee, who has been a leader in this Congress, and his wife, Cheryl. Cheryl, like the young man we just saw speak, Congressman JIM LANGEVIN, has shown great courage, but also has shown that disability is not disabling; that we ought to look at the ability people have, what they can do, not what they can't do. All of us can't do certain things. I urge people to look at what people can do. And that's what this bill was about in 1990. That's what this bill is about today.

And I am very pleased to be here to speak on behalf of this bill. I think this bill may well pass unanimously, and the public might conclude, therefore, that this was not contentious and difficult, it was both—not contentious in terms of enabling those with disabilities to be fully included in our society, but how to do that; how to do that in the context of making sure that the business community could live with this, that the disabilities community could live with this, and that we did, in fact, accomplish the objectives that we intended.

I want to thank as well the Chamber of Commerce, the National Association of Manufacturers and other business groups who came together with the disabilities community with a common objective. Randy Johnson worked on behalf of the Chamber of Commerce. And Randy Johnson, at a press conference that was held when the Senate passed this bill just a few days ago,

said that he was a staffer here in 1988 and '89 and '90 when we passed the Americans with Disabilities Act. And he made the observation that—he sat on the floor, he worked with the leadership on the Republican side and the Democratic side, worked particularly with my friend, Steve Bartlett, Congressman Steve Bartlett from Texas, who was intimately involved in fashioning and working out the compromises necessary to overwhelmingly pass the ADA in 1990. And he said it was clear then that the intent of Congress had been misconstrued by the Supreme Court—this is Randy Johnson, Republican staffer, leader now in the Chamber of Commerce of the United States who helped fashion this bill. And this bill really says, yes, we agree with that in a bipartisan way. The Supreme Court misinterpreted what our intent was. And our intent was to be inclusive.

Civil rights bills are intended to be interpreted broadly. Why? Because we want to make sure that every American has the benefits that America has to offer, the opportunities that America has to offer, and to empower them to help America be a better country, to bring their talents and their skills and their motivation to bear in the public and private sectors.

I want to thank as well Nancy Zirkin, Andy Imperato, my—as I call him my lawyer, Chai Feldblum, who has worked so hard on this for now 20-plus years. It's been 18 years since we passed the ADA, but as Mr. MILLER knows, it's been 20-plus years—25 years really—that we've been working on getting to this point.

I also want to thank Mike Peterson of H.R. Policy and Jerry Gillespie of the National Association of Manufacturers.

There are so many people that I could spend the next 5 or 10 minutes mentioning just name after name after name who made this happen. I won't do that, not to diminish them in any way, but to say that this is the result of the efforts of many—not of me, but of many; not of Mr. MILLER alone or the ranking member alone or Mr. SENSENBRENNER, but many dedicated to this cause.

We are here to build on the accomplishments of the landmark Disabilities Act of 1990. We wouldn't be here at all, however, without the hard work, frankly, of a very close friend of mine, former Member of Congress, Tony Coelho. Tony Coelho had a vision. Tony Coelho suffers from epilepsy. There is nobody who knows Tony Coelho that thinks he is not able to do anything, everything, and all things. Tony Coelho empowered all of us to think larger, to understand how to bring about real change for those with disabilities.

Tony Coelho, an epileptic, was asked to leave the seminary because he had epilepsy because the church concluded he really couldn't do the job. It was the church's loss and our gain. He made a tremendous contribution to this institution. But much more importantly, in

the last some 20 years that he has not been a Member of this institution he continued to make an extraordinary contribution, not just to those with disabilities, but to our society, in expanding our consciousness and inclusion.

And I mention his name, but I also want to thank my friend, Steve Bartlett. Steve Bartlett, Congressman, then the Mayor of Dallas, now in the private sector, but engaged in the eighties and nineties and engaged in the passage of this bill today, was extraordinarily helpful to us. In 1990, the original ADA was the product of the vision of so many.

I also want to thank my former staffer, Melissa Schulman, who worked indefatigably as we passed the ADA in 1990.

When the first President Bush signed the Americans with Disabilities Act 18 years ago, America became the world's leader on this central test of human rights. The ADA was a project in keeping with our oldest principles and founding ideals. As President Bush the first, as I call him, put it at the signing ceremony, and I quote, "Today's legislation," he said, "brings us closer to that day when no Americans will ever again be deprived of their basic guarantee of life, liberty and the pursuit of happiness."

Thanks to the ADA, that day became closer on July 26, 1990. Thanks to the passage of this bill today and the signatures Mr. MILLER indicated next week, and the expected signatures of the President, with hopefully the first President Bush present, tens of millions of Americans with disabilities will now enjoy even fuller rights, and the rights that we intended them to enjoy when we passed the ADA—the right to use the same streets, theaters, restrooms or offices, the right to prove themselves in the workplace, to succeed on their talent and drive alone.

We've accomplished much in terms of public accommodations, in terms of reasonable accommodations. I was sitting there with Michele Stockwell, my policy director, as we watched JIM LANGEVIN give his speech. What a wonderful accommodation he has in that chair that stands up. Weren't all of you impressed when he said, "I rise to support this legislation?" "I rise." And he does rise. Why? Because he has a reasonable accommodation which, notwithstanding the failure of his legs to work the way he would like them to work, his chair reasonably accommodates and has him rise to speak to this body as a testimony to the consciousness of having been raised to make sure that a person like JIM LANGEVIN—of great ability, of great ability, not disability, but of great ability—can come here, having been shot at the age of 16 inadvertently, by accident, disabled, graduated from high school, graduated from college, elected to the Rhode Island House, elected to Secretary of State of his State, and now a Member of this body. What a testimony to mak-

ing sure that we made sure JIM LANGEVIN could get through the door; we made sure JIM LANGEVIN could get the kind of education he wanted and have access to that education. What a testimony to what this Congress has done, but more importantly, what so many courageous people with a disability have shown us all, that a disability is not disabling. It may rob us of a single or maybe even multiple ways that some people do things, but not of all things.

Sadly, as a result of the Supreme Court's decision, we have yet to live up to our promise fully. That's what we're trying to do today. We've made progress on access, we've made progress on listening devices, a lot of progress. One of the places we haven't made the progress we wanted to was employment. So many people want to work, want to be self-sufficient, want to be enterprising, want to have the self-respect of earning their own way, but have been shut out. And the Supreme Court didn't help us. That's what this bill is about.

Over the last 18 years, the Court has chipped away at that promise and at Congress' clear original intent. We said we wanted broad coverage for people with disabilities and people regarded as disabled. Important phrase, "regarded as disabled." What the Supreme Court really said, well, if you can make sure that your disability does not disable you. Tony Coelho takes medicine for his epilepsy, and so he functions. And if you saw him, you would say he's functioning fine. But if I said, but I won't hire you, Tony, because you have epilepsy, the Court said that was okay. Nobody on this floor believed that was the case. If he was discriminated against because he had a disability but could do the job, we said that's wrong. The Court did not agree with us, and we're now changing that and making sure that our intent will be lived out.

We never expected that the people with disabilities who work to mitigate their conditions would have their efforts held against them, but the courts did exactly that. Those narrow rulings, which will be changed by this legislation, have closed the door of opportunity for millions of Americans. We're here today to bring those millions of our fellow citizens back to where they belong—where we want them, where we need them, under the protection of the ADA.

By voting for final passage of the ADA Amendment Act, we ensure that the definition of disability will henceforth be construed broadly and fairly. We make it clear that those who manage to mitigate their disabilities can still be subject to discrimination; we know that intuitively and practically. This legislation says we know it legislatively. And we recognize that those regarded as having a disability are equally at risk and deserve to be equally protected.

□ 1200

This bill, which was approved by the Senate last week unanimously, has come so close to a signature thanks to the tireless work of the members of the disability community, leaders from both parties and business groups, a coalition as broad and deep as the one that created the original ADA.

I want to recognize the cosponsor of this bill, as I said earlier, JIM SENSENBRENNER, tireless in his advocacy, and his wife, Cheryl. I want to thank my good friend Tony Coelho. As I said at a press conference last week, I have served in the Congress for 28 years. There will be a time when I will retire. And I will look back on my career. And one of the proudest achievements I will have is the work that I have done at Tony's insistence and request on behalf of the Americans with Disabilities Act and those who are challenged by being shut out of our society.

Finally, it is my honor to dedicate this bill to a pioneering disability advocate and an inspiration behind the ADA. He is listening to us. He died some years ago. His name was Justin Dart. Justin Dart, like JIM LANGEVIN, was in a wheelchair. It didn't disable him. Indeed, it empowered him. It empowered him to educate all of us. It empowered him to educate those with disabilities as to what they could do and accomplish by their efforts to join together, to educate us and to educate the country. His bride, Yoshiko Dart, carries on that torch.

When Justin Dart spoke last that I heard him at the White House, he said I may not be with you for a long time. But I want you to keep on keeping on. Justin, that is what we do today.

Mr. McKEON. Mr. Speaker, I yield myself the balance of the time.

I commend the leader for his eloquence and for the great work that he has done on this bill; likewise Mr. SENSENRENNER, Mr. MILLER, Mr. LANGEVIN, and all those who have worked so hard for bringing forth this bill and for bringing it to this point.

Back in June, I had the privilege to join advocates for Americans with disabilities and many of the Congressional leaders who made that bill possible at a rally in support of this bill. At that time, we made it clear that we needed to get a bill to the President for his signature this year. This is a bill that cannot wait another year. That is why I'm so pleased to be standing here preparing to give final approval to this important legislation.

Once again I want to recognize Chairman MILLER, the leaders of the Judiciary, Transportation and Infrastructure, Energy and Commerce Committees and the members of leadership on both sides of the aisle for shepherding this bill through the process and insisting on an open, inclusive process. This bill is better for it. I also want to recognize the members of my staff who worked hard on this legislation, Jim Paretto, Ken Serafin and Ed Gilroy from my staff helped to make this bill

a reality. This is a bill that fulfills our goal of providing strong, balanced and workable protections to ensure that individuals with disabilities can participate more fully in the workforce and in our society.

Mr. Speaker, there are some other comments I would like to make at this time. I think this bill has been a marvelous example of how Congress can work together. It's one that we've worked on now for a number of years. In the last Congress, Chairman SENBRENNER introduced this bill. It was introduced in many committees. Many hearings were held. Markups were held. It carried over into this Congress. Under a change of leadership it moved forward. Again, hearings were held. Markups were held. It was passed through the body here in the House. It went to the other side. The other body took this bill up, passed it through regular order and improved the bill. And we find it now back before us in the concluding weeks of this Congress. All of us have worked together to make it a good product that will help the individuals with disabilities that it's meant to help. And I think it makes me proud to be a part of this body to have been able to participate in this process.

Last night we participated in a process that made me not so proud of this body. I understand political process. I understand that we have an election coming up. And I understand that there are times when politics rises above policy. But it still disappointed me to see a bill presented Monday night, no bipartisanship, no hearings, no regular process. Right up here above us it says, "Let us develop the resources of our land, call forth its powers, build up its institutions." It's a direction that we're supposed to be operating under.

This bill was brought up Monday night to address a very, very important issue in our country. We are dependent upon other countries for resources to run our energy, to run this country. It puts us in a very difficult position. It's an issue that is equally as important I think as this bill that we are working on here right now. If it had been addressed in the same way, if we had been able to work together the way we've worked on this bill, I think the country would have been much better served. As it is, we are left with a political statement, a bill that everybody in this body knows is going nowhere, that will do nothing to actually solve the problem of energy, something that will be pushed into the next Congress. Hopefully at that point we can sit down and as adults, as Americans, as leaders that have been elected by the people we serve to come here and work through a good process to really solve a problem that is very, very important to our constituents and to our Nation and to our growth in a time of very serious issues confronting our country. It's my hope that we will be able to do that. I'm saddened by what happened yester-

day. But as I said, I understand the process. I understand we're facing an election.

Having said that, seeing this body work at its best and I think at very, very far from its best, I do urge passage of the ADA Amendments Act.

I yield back the balance of my time. Mr. GEORGE MILLER of California. Madam Speaker, I yield myself such time as I may consume.

The SPEAKER pro tempore (Mrs. TAUSCHER). The gentleman is recognized for 1½ minutes.

Mr. GEORGE MILLER of California. I fully understand the deep disappointment on behalf of the Republican Members, not all, but those who did not vote for the legislation last night to create a comprehensive energy policy for the future of this Nation. They were intent upon killing it. They fell short. They fell short because it was a bipartisan bill. A number of their Members crossed the aisle to vote for the legislation because they recognize this was about taking us to a new energy future, a future that no longer continued year after year after year, as we have under Republican control, increased dependence upon international oil from nations that are hostile to us in so many ways, of nations who inflate our economy in so many ways.

This legislation will make available billions of barrels of oil that is from the Minerals Management leasing, the administration of oil on the Outer Continental Shelf, more billions of barrels of oil in Alaska, in the National Petroleum Reserve that holds probably more oil than the OCS, that can be opened under legislation. And the royalties that are due this Nation will be put into a trust fund to create the research and the development of renewable and alternative energy resources that are so important if in fact we are going to break our dependence on foreign oil and on fossil fuels as a bedrock of the energy policy of this Nation. It is also going to stop the royalty holidays that oil companies who are making the largest record earnings in history are doing.

With that, I would like to return to the matter at hand and to thank the ranking member from across the aisle, Mr. MCKEON, for all his work. I want to thank again Mr. HOYER and Mr. SENBRENNER. I certainly want to thank the staffs of this committee, on our side Sharon Lewis who demonstrated great leadership on this issue, Jody Calamine, Brian Kennedy, Chris Brown, our intern Tom Webb; on their side Jim Paretti, Ed Gilroy and Ken Sarafin; and Mr. HOYER's staff, Michelle Stockwell and Keith Aboshar; and on the Judiciary staff Heather Sawyer and David Lockman. And I failed to mention the Bazelon Center and the Human Resources Policy Association.

Mr. HOYER. Madam Speaker, Mr. SENBRENNER and I submit the following regarding S. 3406:

For over a decade, courts have narrowed the scope of the ADA and have thereby ex-

cluded many individuals whom Congress intended to cover under the law. The unfortunate impact of too narrow an interpretation has been to erode the promise of the ADA.

With the passage of the ADA Amendments Act (ADAAA) today, we ensure that the ADA's promise for people with disabilities will be finally fulfilled. Our expectation is that this law will afford people with disabilities the freedom to participate in our community, free from discrimination and its segregating effects, that we sought to achieve with the original ADA.

The House of Representatives passed the ADA Amendments Act, H.R. 3195, on June 25, 2008, by an overwhelming vote of 402-17. The purpose of this legislation was to restore the intent of Congress to cover a broad group of individuals with disabilities under the ADA and to eliminate the problem of courts focusing too heavily on whether individuals were covered by the law rather than on whether discrimination occurred.

That commitment has now been echoed by passage in the Senate of the ADA Amendments Act, S. 3406, by unanimous consent. We welcome the opportunity to pass today the version of the ADA Amendments Act passed by the Senate, here in the chamber where it began its journey on July 26th, 2007.

We are particularly pleased with the alliance of business and disability representatives who came together to work with us on this bill and support its passage throughout both houses of Congress. Last January, we personally encouraged these groups to work together to reach an agreement that would work well for both people with disabilities and for entities covered under the law. We are pleased that they have been able to do so throughout this bill's legislative process.

H.R. 3195, the ADA Amendments Act passed by the House, and S. 3406, the ADA Amendments Act passed by the Senate, are identical in most important respects.

Both H.R. 3195 and S. 3406 contain identical language concerning mitigating measures, episodic conditions, major life activities including major bodily functions, treatment of claims under the "regarded as" prong, ensuring regulatory authority over the definition of disability, and conforming Section 504 of the Rehabilitation Act to be consistent with the changes made by the ADAAA.

Hence, the Report of the House Committee on Education and Labor and the Report of the House Committee on the Judiciary, as well as our Joint Statement introduced into the CONGRESSIONAL RECORD on June 25, 2008, continue to accurately convey our intent with regard to the bill we are passing today.

While the intent is the same, as discussed more fully below, S. 3406 takes a slightly different approach than H.R. 3195. Consequently, we want to make it clear that where the House Committee Reports and our joint statement used the term "materially restricts" to establish points in various examples, those examples should be read to convey the same points, and the term "materially restricts" should be understood to refer to the less demanding standard for the term "substantially limits" prescribed by both H.R. 3195 and S. 3406. For example, the statement in the House Education and Labor Report that "the Committee expects that a plaintiff such as Littleton could provide evidence of material restriction in the major life activities of thinking, learning, communicating and interacting with others" should be understood to mean that the Committee expects that a plaintiff such as Littleton could provide evidence of substantial limitation in thinking, communicating and interacting with others. (See *Littleton v. Wal-Mart Stores, Inc.*, 231 Fed. Appx. 874 (11th Cir. 2007)).

The key difference between the two bills is that S. 3406 uses a different means to achieve

the same goal that we achieved with H.R. 3195. As we explain below, we are comfortable accepting this approach.

In H.R. 3195, we achieved this goal by redefining the term “substantially limits” to mean “materially restricts” in order to indicate to the courts that they had incorrectly interpreted the term “substantially limits” in *Toyota Motor Mfg. of Kentucky, Inc. v. Williams*, and to convey to the courts our expectation that they would apply a less demanding standard of severity than had been applied by the Supreme Court.

Our colleagues in the Senate, however, were uncomfortable with creating a new term in the statute. Hence, they achieved the same goal through a different means.

Instead of redefining the term “substantially limits,” S. 3406 states that such term “shall be interpreted consistently with the findings and purposes” of the ADA Amendments Act. This is a textual provision that will legally guide the agencies and courts in properly interpreting the term “substantially limits.” With regard to the findings and purposes that the textual provision requires the agencies and court to use, S. 3406 incorporates all of the findings and purposes of H.R. 3195, including statements that Congress intended for the ADA to provide broad coverage and that this legislation rejects the Supreme Court’s decisions in *Sutton* and *Williams* that inappropriately narrowed the scope of protection of the ADA.

In order to explain how it intended the definition of “substantially limits” to be interpreted, the Senate added findings which highlighted the fact that the *Williams* decision placed a too high threshold on the definition of substantially limits and that the EEOC’s interpretative regulations were similarly drafted or interpreted to create a burden not contemplated by the Congress. Consistent with these findings, the Senate added two purposes which directed the EEOC to amend its regulations to reflect the purposes of the ADA as amended by the ADAAA and which noted that the thrust of ADA inquiry should be directed to the compliance obligations of the covered entities rather than the scope of the disability experienced by the individual asserting coverage under the Act.

While we believe that the approach we adopted in H.R. 3195 would have been workable for the courts—i.e., providing a new definition of “substantially limits” in order to convey to courts our intention that they should apply a lower standard of severity than they previously had—we accept the considered judgment of our colleagues in the Senate that their approach achieves the same end, but in a manner more suitable to their interests.

S. 3406 also modifies the rule of construction that we had placed in H.R. 3195. Under the Senate’s construction, the definition of disability “shall be construed in favor of broad coverage of individuals under this Act, to the maximum extent permitted by the terms of this Act.” We understand that this provision will have the same meaning as the rule of construction that we had included in H.R. 3195, but with a clarification that the courts may not interpret the definition of disability in a manner inconsistent with the terms of the ADA. That, of course, is true.

In addition, the changes made by S. 3406 will send an important signal to the courts. We expect that courts interpreting the ADA after these amendments are enacted will not demand such an extensive analysis over whether a person’s physical or mental impairment constitutes a disability. Our goal throughout this process has been to simplify that analysis.

With the passage of the ADA Amendments Act today, we finally fulfill our promise to tear down the barriers of ignorance and mis-

interpretation that make up an unpardonable “wall of exclusion” against people with disabilities. See George H. W. Bush, Remarks on Signing the Americans with Disabilities Act of 1990 (July 26, 1990).

We are grateful to the individuals and advocates who have worked tirelessly to ensure the civil rights and inclusion of people with disabilities in every aspect of life. This includes work during various stages of the bill to bring it to a successful conclusion.

A large group of individuals worked closely with us as we developed the second ADA Restoration Act that was introduced on July 26, 2007:

Tony Coelho, Immediate Past Board Chair of the Epilepsy Foundation and Former U.S. Representative; Cheryl Sensenbrenner, Board Chair of the American Association of People with Disabilities (AAPD); Andy Imparato, AAPD; Sandy Finucane, Epilepsy Foundation and her lawyers at the Georgetown Federal Legislation and Administrative Clinic; Heather Sawyer, Kevin Barry and Chai Feldblum; Jennifer Mathis, Bazelon Center for Mental Health Law; Abby Bonnas and Shereen Arent, American Diabetes Association (ADA); Curt Decker and Ken Shiotani, National Disability Rights Network (NDRN); Arlene Mayerson and Marilyn Golden, Disability Rights Education and Defense Fund (DREDF); Claudia Center, Legal Aid Society of CA; Janna Starr, Paul Marchand and Erika Hagensen of The Arc/UCP Public Policy Collaboration; Denise Rozell, Easter Seals; Lee Page, Paralyzed Veterans Association; Bobby Silverstein, Center for the Study and Advancement of Disability Policy, and John Lancaster, National Council on Independent Living (NCIL).

In January 2008, we urged representatives from both communities to sit down with each other and to understand each other’s needs and concerns. We appreciate the leadership role displayed in these conversations by the following individuals on behalf of the disability community: Sandy Finucane, Epilepsy Foundation; Professor Chai Feldblum, Georgetown Law; Andy Imparato, AAPD; Jennifer Mathis, Bazelon Center for Mental Health Law; Curt Decker, NDRN; John Lancaster, NCIL.

We appreciate the leadership role displayed in these conversations by the following individuals on behalf of the business community: Randy Johnson and Michael Eastman, U.S. Chamber of Commerce; Mike Peterson, HR Policy Association; Jeri Gillespie, National Association of Manufacturers; Mike Aitken and Mike Layman, Society for Human Resource Management.

We appreciate the intensive work done by the core legal team in these discussions, led by Professor Chai Feldblum and Jennifer Mathis for the disability negotiators, ably assisted by Kevin Barry, Jim Flug, John Muller and Emily Benfer, and led by Mike Eastman, Lawrence Lorber, Proskauer Rose, LLP, and Mike Peterson. We know that this group greatly appreciated the wise counsel of lawyers from each of their respective communities as they went through this process, including Camille A. Olson, Seyfarth Shaw; HR Policy Association’s Employment Rights Committee, chaired by Susan Lueger of Northwestern Mutual; Kevin McGuiness; and David Fram, who provided wise counsel for the business community and Professor Sam Bagenstos; Brian East, Advocacy, Inc.; Claudia Center, Legal Aid of CA; Shereen Arent, ADA, Arlene Mayerson, DREDF and JoAnne Simon, who provided wise counsel for the disability community.

We benefited greatly from the fact that former colleagues in both Congress and the Administration lent their support to this effort, including former U.S. Representative

Steve Bartlett, former U.S. Representative Tony Coelho, former Senator Robert Dole, and former Attorney General Richard Thornburgh.

We appreciate the personal leadership role taken by Nancy Zirkin and Lisa Bornstein of the Leadership Conference in Civil Rights in making this a priority for the civil rights community.

Finally, at the risk of leaving out some individuals, we want to recognize some of the additional countless individuals who helped with educating Members of Congress, doing important coalition and media work, and providing legal input on the bill as it progressed through Congress, from its first stages through the final vote today: Anne Sommers, AAPD; Angela Ostrom, Donna Meltzer, Hans Friedhoff, Ken Lowenberg, Kimberli Meadows, and Lisa Boylan, Epilepsy Foundation; Day Al Mohamed, American Psychological Association; Deb Cotter, NCIL; Joan Magagna and Ron Hager, NDRN; Mistique Cano, Maggie Kao and Robyn Kurland, Leadership Conference for Civil Rights; Peggy Hathaway and Jim Wiseman, United Spinal Association; Annie Acosta, The Arc/UCP Disability Policy Collaboration; Lewis Bossing, Bazelon Center for Mental Health Law; John Kemp, U.S. International Council on Disabilities; Bebe Anderson, Lambda Legal Defense Fund; Robert Burgdorf, UDC law professor; Rosaline Crawford, National Association of the Deaf (NAD); Mark Richert, American Foundation for the Blind; Eric Bridges, American Council for the Blind; Jessica Butler, Council of Parent Attorneys and Advocates; Michael Collins, Julie Carroll and Jeff Rosen, NCD; Steve Bennett, UCP, Lise Hamlin, Hard of Hearing Association of America; Laura Kaloi, National Center for Learning Disabilities; Donna Lenhoff and Gary Phelan, National Employment Lawyers Association (NELA); Darrin Brown and Evelyn Morton, AARP; Dan Kohnman, AARP Foundation and NELA; Katy Beh Neas, Easter Seals; Andrew Sperling, National Alliance on Mental Illness; Toby Olson, Washington State Governor’s Committee on Disability Issues and Employment; Myrna Mandlawitz, Learning Disabilities Association; Ari Ne’eman, Autistic Self Advocacy Network; Shawn O’Neil, National Multiple Sclerosis Society; Laura Owens; APSE: The Network on Employment; Cindy Smith, CHADD; Jim Ward, ADA Watch/National Council on Disability Rights; Nathan Vafaie, National Health Council; David Webber, Johnson & Webber; Joanne Lin, Michelle Richardson, and Deborah Vagins, ACLU Washington Legislative Office; Lynne Landsberg and Kate Bigam, Religious Action Center of Reform Judaism, Amy Rosen, United Jewish Communities; Elissa Froman, National Council of Jewish Women; Jayne Mardock, National Kidney Foundation; Jack Clark and Mark Freedman, U.S. Chamber of Commerce; Tim Bartl, HR Policy Association; Ricardo Gibson, SHRM; Bo Bryant, McDonald’s; Keith Smith, Ryan Modlin and Bob Shepler, National Association of Manufacturers; Ty Kelley, Food Marketing Institute; and Jason Straczewski, International Franchise Association.

Regardless of the work done by advocates, however, it is ultimately we in Congress who must get the job done. We applaud the commitment of Congressman George Miller, Chair, and Congressman Buck McKeon, Ranking Member, Committee on Education and Labor; Congressman John Conyers, Chair, and Congressman Lamar Smith, Ranking Member, Committee on Judiciary; Congressman Jerry Nadler, Chair, and Congressman Trent Franks, Ranking Member, Subcommittee on the Constitution, Civil Rights, and Civil Liberties; Congressman John Dingell, Chair, and Congressman Joe

Barton, Ranking Member, Committee on Energy and Commerce; Congressman James Oberstar, Chair, and Congressman John Mica, Ranking Member, Committee on Transportation and Infrastructure for bringing this bill successfully through their committees. We applaud our 400 colleagues who voted with us to pass the ADA Amendments Act this past June and we applaud the Senate that unanimously passed the ADA Amendments Act last week.

And, of course, there is no way we could have done all the work that we did on this bill without the dedicated assistance of our staff and the staff of the committees. So, we would particularly like to thank Michele Stockwell, Keith Abouchar, Michael Lenn, Sharon Lewis, Heather Sawyer, Mark Zuckerman, Jim Paretto, Ed Gilroy, Brian Kennedy, Paul Taylor, David Lachmann, Alex, Nock, Thomas Webb, Jody Calemine, Tico Almeida, Chris Brown, and Ken Serafin.

What really matters, when all is said and done, is the work done by people with disabilities every day across this great nation. The passage of the ADA Amendments Act today is intended to ensure that they receive the simple, basic opportunity to participate fully in all aspects of society. We are grateful to have played a role in helping to make that happen.

Mr. VAN HOLLEN. Madam Speaker, I rise in strong support of S. 3406, the ADA Amendments Act of 2008. This bipartisan legislation, which will restore the original intent of the Americans with Disabilities Act, ADA, is long overdue.

The passage of the ADA in 1990 helped millions of Americans with disabilities succeed in life and the workplace by making essential services that most Americans take for granted more accessible to individuals with disabilities. It was truly a landmark civil rights law to ensure that people with disabilities have protection from discrimination in the same manner as individuals are protected from discrimination on the basis of race, gender, national origin, religion, or age.

In recent years, the Federal courts have erroneously eroded the protections for individuals under the ADA, which has created a new set of barriers for those with disabilities. This bill rejects the courts' narrow interpretation of the definition of disability, and makes it absolutely clear that the ADA is intended to provide broad coverage to protect anyone who faces discrimination on the basis of disability. It strikes a careful balance between the needs of individuals with disabilities and realities confronted by employers.

Madam Speaker, the Congress is taking an important step towards restoring the original intent of the ADA. By doing so, we will help ensure that Americans with disabilities can lead independent and self-sufficient lives. I urge my colleagues to support this much-needed legislation.

Mr. COURTNEY. Madam Speaker, I rise in strong support of the Americans With Disabilities Act Amendments Act of 2008 (ADAAA), S. 3406. I want to commend Majority Leader HOYER and Chairman MILLER for moving this bill so quickly after Senate passage late last week.

As the Education and Labor Committee said in its report on H.R. 3195, this bill provides "an important step towards restoring the original intent of Congress. The scope of protection under the ADA was intended to be broad and inclusive. Unfortunately, the courts have narrowed the interpretation of disability and

found that a large number of people with substantially limiting impairments are not to be considered people with disabilities."

Unfortunately, the ADA has been misinterpreted by the courts resulting in a narrow view of those eligible to receive certain reasonable accommodations including individuals with learning disabilities. Historically, certain individuals with learning disabilities seeking accommodations in higher education—including high stakes exams—have seen their access to testing accommodations severely undercut by testing companies not willing to consider and support that learning disabilities are neurologically based, lifelong disabilities that may exist in students with high academic achievement because the individual has been able to cope and mitigate the negative impact while simultaneously being substantially limited in one or more major life activities.

Too many individuals with documented learning disabilities, including dyslexia, are denied access to easily administered and often low-cost accommodations that would make the critical difference in allowing them to demonstrate their knowledge. These amendments to the ADA do not provide any special treatment, but rather, ensure that each individual with a learning disability has every opportunity to apply for and receive a reasonable accommodation so he/she can move forward in his/her chosen educational and career paths.

This bill continues to reinforce what we stated in our bipartisan committee report, that "the determination of whether an impairment substantially limits a major life activity is to be made on an individualized basis." There should be no attempt to discriminate against a class of individuals based on any one disability. For example, people with dyslexia are diagnosed based on an unexpected difficulty in reading. This requires a careful analysis of the method and manner in which this impairment substantially limits an individual's ability to read, which may mean a difference in the duration, condition or manner of reading—for example, taking more time—but may not result in a less capable reader.

Together, we can ensure that the ADA is accurately interpreted to provide access to accommodations for those that have appropriately documented disabilities. By supporting and fostering the academic potential for these individuals, we reap the benefits when talented, ambitious and creative individuals are able to fulfill their education dreams and contribute in a meaningful way to our society.

Ms. JACKSON-LEE of Texas. Madam Speaker, I rise today in support of S. 3406, the "ADA Restoration Act of 2007." I wholeheartedly support this bill and urge my colleagues to support it also. The changes embodied by this Act, that restore the with Disabilities Act of 1990 ("ADA") to its original purpose, are long overdue.

S. 3406, the "ADA Restoration Act of 2007," amends the definition of "disability" in the ADA in response to the Supreme Court's narrow interpretation of the definition, which has made it extremely difficult for individuals with serious health conditions—epilepsy, diabetes, cancer, muscular dystrophy, multiple sclerosis and severe intellectual impairments—to prove that they qualify for protection under the ADA. The Supreme Court has narrowed the definition in two ways: (1) by ruling that mitigating measures that help control an impairment like medicine, hearing aids, or any other treatment

must be considered in determining whether an impairment is disabling enough to qualify as a disability; and (2) by ruling that the elements of the definition must be interpreted "strictly to create a demanding standard for qualifying as disabled." The Court's treatment of the ADA is at odds with judicial treatment of other civil rights statutes, which usually are interpreted broadly to achieve their remedial purposes. It is also inconsistent with Congress's intent.

The Committee will consider a substitute that represents the consensus view of disability rights groups and the business community. That substitute restores Congressional intent by, among other things:

Disallowing consideration of mitigating measures other than corrective lenses (ordinary eyeglasses or contacts) when determining whether an impairment is sufficiently limiting to qualify as a disability;

Maintaining the requirement that an individual qualifying as disabled under the first of the three-prong definition of "disability" show that an impairment "substantially limits" a major life activity but defining "substantially limits" as a less burdensome "materially restricts";

Clarifying that anyone who is discriminated against because of an impairment, whether or not the impairment limits the performance of any major life activities, has been "regarded as" disabled and is entitled to the ADA's protection.

#### BACKGROUND ON LEGISLATION

Eighteen years ago, President George H.W. Bush, with overwhelming bipartisan support from the Congress, signed into law the ADA. The Act was intended to provide a "clear and comprehensive mandate," with "strong, consistent, enforceable standards," for eliminating disability-based discrimination. Through this broad mandate, Congress sought to protect anyone who is treated less favorably because of a current, past, or perceived disability. Congress did not intend for the courts to seize on the definition of disability as a means of excluding individuals with serious health conditions from protection, yet this is exactly what has happened. A legislative action is now needed to restore congressional intent and ensure broad protection against disability-based discrimination.

COURT RULINGS HAVE NARROWED ADA PROTECTION, RESULTING IN THE EXCLUSION OF INDIVIDUALS THAT CONGRESS CLEARLY INTENDED TO PROTECT.

Through a series of decisions interpreting the ADA's definition of "disability," however, the Supreme Court has narrowed the ADA in ways never intended by Congress. First, in three cases decided on the same day, the Supreme Court ruled that the determination of "disability" under the first prong of the definition—i.e., whether an individual has a substantially limiting impairment—should be made after considering whether mitigating measures had reduced the impact of the impairment. In all three cases, the undisputed reason for the adverse action was the employee's medical condition, yet all three employers argued—and the Supreme Court agreed—that the plaintiffs were not protected by the ADA because their impairments, when considered in a mitigated state, were not limiting enough to qualify as disabilities under the ADA.

Three years later, the Supreme Court revisited the definition of "disability" in *Toyota Motor Manufacturing, Kentucky, Inc. v. Williams*. In that case, the plaintiff alleged that

her employer discriminated against her by failing to accommodate her disabilities, which included carpal tunnel syndrome, myotendinitis, and thoracic outlet compression. While her employer previously had adjusted her job duties, making it possible for her to perform well despite these conditions, Williams was not able to resume certain job duties when requested by Toyota and ultimately lost her job. She challenged the termination, also alleging that Toyota's refusal to continue accommodating her violated the ADA. Looking to the definition of "disability," the Court noted that an individual "must initially prove that he or she has a physical or mental impairment," and then demonstrate that the impairment "substantially limits" a "major life activity." Identifying the critical questions to be whether a limitation is "substantial" and whether a life activity is "major," the court stated that "these terms need to be interpreted strictly to create a demanding standard for qualifying as disabled." The Court then concluded that "substantial" requires a showing that an individual has an impairment "that prevents or severely restricts the individual, and 'major' life activities requires a showing that the individual is restricted from performing tasks that are 'of central importance to most people's daily lives.'"

In the wake of these rulings, disabilities that had been covered under the Rehabilitation Act and that Congress intended to include under the ADA—serious health conditions like epilepsy, diabetes, cancer, cerebral palsy, multiple sclerosis—have been excluded. Either, the courts say, the person is not impaired enough to substantially limit a major life activity, or the impairment substantially limits something—like liver function—that the courts do not consider a major life activity. Courts even deny protection when the employer admits that it took adverse action based on the individual's impairment, allowing employers to take the position that an employee is too disabled to do a job but not disabled enough to be protected by the law.

On October 4, 2007, the Subcommittee on the Constitution, Civil Rights, and Civil Liberties held a legislative hearing on S. 3406, the "ADA Restoration Act of 2007." Witnesses at the hearing included Majority Leader STENY H. HOYER (D-MD); Cheryl Sensenbrenner, Chair, American Association of People with Disabilities; Stephen C. Orr, pharmacist and plaintiff in *Orr v. Wal-Mart Stores, Inc.*; Michael C. Collins, Executive Director, National Council on Disability; Lawrence Z. Lorber, U.S. Chamber of Commerce; and Chai R. Feldblum, Professor, Georgetown University Law Center.

The hearing provided an opportunity for the Constitution Subcommittee to examine how the Supreme Court's decisions regarding the definition of "disability" have affected ADA protection for individuals with disabilities and to consider the need for legislative action. Representative HOYER, one of the lead sponsors of the original act and, along with Representative SENSENBRENNER, lead House co-sponsor of the ADA Restoration Act, explained the need to respond to court decisions "that have sharply restricted the class of people who can invoke protection under the law and [reinstate] the original congressional intent when the ADA passed." Explaining Congress's choice to adopt the definition of "disability" from the Rehabilitation Act be-

cause it had been interpreted generously by the courts, Representative HOYER testified that Congress had never anticipated or intended that the courts would interpret that definition so narrowly:

[W]e could not have fathomed that people with diabetes, epilepsy, heart conditions, cancer, mental illnesses and other disabilities would have their ADA claims denied because they would be considered too functional to meet the definition of disabled. Nor could we have fathomed a situation where the individual may be considered too disabled by an employer to get a job, but not disabled enough by the courts to be protected by the ADA from discrimination. What a contradictory position that would have been for Congress to take.

Representative HOYER, joined by all of the witnesses except Mr. Lorber, urged Congress to respond by passing H.R. 3195, the House companion, to amend the definition of "disability." Mr. Lorber, appearing on behalf of the Chamber of Commerce, opposed H.R. 3195 as an overly broad response to court decisions that accurately reflected statutory language and congressional intent.

Since the subcommittee's hearing, several changes have been made to the bill, which are reflected in the substitute that will likely be considered by the committee. The substitute, described section-by-section below, represents the consensus of the disability rights and business groups and is supported by, among others, the Chamber of Commerce.

Importantly, Section 4 of the bill amends the definition of "disability" and provides standards for applying the amended definition. While retaining the requirement that a disability "substantially limits" a "major" life activity under prongs 1 and 2 of the definition of disability, section 4 redefines "substantially limits" as "materially restricts" to indicate a less stringent standard. Thus, while the limitation imposed by an impairment must be important, it need not rise to the level of preventing or severely restricting the performance of major life activities in order to qualify as a disability. Section 4 provides an illustrative list of life activities that should be considered "major," and clarifies that an individual has been "regarded as" disabled and is entitled to protection under the ADA if discriminated against because of an impairment, whether or not the impairment limits the performance of any major life activities. Section 4 requires broad construction of the definition and prohibits consideration of mitigating measures (with the exception of ordinary glasses or contact lenses) in determining whether an impairment substantially limits a major life activity.

I support this bill, and I urge my colleagues to support it also.

Ms. BALDWIN. Madam Speaker, I rise in support of S. 3406, the Americans with Disabilities Act (ADA) Amendments Act.

This vital legislation restores the civil rights protections that Congress intended for people with disabilities in passing the ADA in 1990. In the years since passage of the ADA, courts—including the U.S. Supreme Court—have narrowed the protective reach of this law, undermining Congress' intent. It is flatly unacceptable that Americans who experienced disability-based discrimination have been denied protection of the ADA and barred from challenging discriminatory conduct. This bill is an important and necessary remedy, and I'm grateful to our champions in the House, Mr.

HOYER and Mr. SENSENBRENNER, as well as Senator HARKIN and others who shepherded the ADA Amendments Act through the Senate.

Importantly, the ADA Amendments Act addresses the restrictive interpretation of what it means to have a "disability" and therefore be protected against disability discrimination. In *Toyota Motor Manufacturing, Kentucky, Inc. v. Williams*, the Supreme Court ruled that the definition of disability must be read "strictly to create a demanding standard for qualifying as disabled" and, to meet the definition, an individual must have an impairment that "prevents or severely restricts the individual from doing activities that are of central importance to most people's daily lives."

Due to that and other narrow court interpretations, people with HIV who have been fired, not hired, or suffered other adverse employment actions have been denied the protections of the ADA. Although the ADA clearly intended to protect people living with HIV from being discriminated against based on having HIV, many have had their lawsuits derailed by disputes over whether they meet a narrowly interpreted definition of the term "disability." For people living with HIV, all too often whether or not they could proceed with their discrimination claim has turned on the court's view of evidence as to their child-bearing ability and intentions: highly personal, intimate matters that are completely unrelated to the discrimination they experienced.

The ADA Amendments Act remedies the courts' misinterpretation of the ADA by explicitly stating that the definition of "disability" must be interpreted broadly to achieve the ADA's remedial purposes, by clarifying the definition of "disability" through examples of "major life activities," and by providing that the determination of whether an impairment substantially limits a major life activity must be made without regard to the ameliorative effects of mitigating measures. Of significance for people living with HIV, among the listed examples of "major life activities" are "functions of the immune system," as well as "reproductive functions." Under these new provisions, many individuals who were incorrectly denied coverage under the ADA will now be protected from discrimination. Some examples follow:

Rubin Cruz Carrillo was fired from his job as a flight attendant 1 day after he told his employer that he had been diagnosed with HIV and asked to speak with his supervisors about this under "strict confidentiality." Because he was fired immediately after disclosing his HIV status, Ruben believed that the airline terminated him because of his disability and filed suit under the ADA. To show that his HIV infection "substantially limits" a "major life activity," Ruben explained that he decided not to have children because of the risk of infecting his female partner or their resulting child through unprotected sexual intercourse. The trial judge discounted his testimony, saying that Ruben was "not an expert in the medical field of immunology or reproduction." The court concluded that Ruben had not established that he had a "disability" because he failed to introduce medical evidence that HIV substantially limits a man's ability to reproduce. Therefore, the court ruled Ruben was not entitled to the protections of the ADA.

In contrast, another judge on the same Federal district court found that a female with HIV was entitled to ADA protection. Yesenia Rodriguez alleged that she was discharged

from an assignment because she had HIV. The court found that she was “disabled” under the meaning of the ADA, based on her testimony that she decided not to have more children due to the possibility of transmitting HIV to her child if she did.

Other courts have granted summary judgment for employers (dismissing discrimination claims) on the grounds that the employee with HIV did not establish that his HIV was a “disability.” For example, Fabio Gutwaks’ discrimination claim was dismissed after the court concluded that he had failed to establish that he was substantially limited in the major life activity of reproduction because he testified that he did not currently, or previously, desire to father children. Similarly, Albenjamin Blanks’ claim was dismissed after he testified that he and his wife had decided not to have any more children long before the discriminatory conduct occurred and that his wife had undergone a procedure to prevent her from having any more children.

The ADA was meant to prohibit discrimination against people with disabilities. Yet, many people with HIV have been denied coverage under the ADA and therefore left without any legal recourse against discrimination. Under the ADA Amendments Act, these men and women will all be assured legal protection for discrimination based on their HIV status, irrespective of their child-bearing intentions or lack of expert testimony about HIV’s impact on child-bearing.

By passing the ADA Amendments Act, we reaffirm the right for American workers—including any American living with HIV—to be judged based upon their skills, talents, loyalty, character, integrity and work ethic. I am pleased to support this bill to ensure that all Americans have a fair opportunity to work.

The SPEAKER pro tempore. All time has expired.

The question is on the motion offered by the gentleman from California (Mr. GEORGE MILLER) that the House suspend the rules and pass the Senate bill, S. 3406.

The question was taken; and (two-thirds being in the affirmative) the rules were suspended and the Senate bill was passed.

A motion to reconsider was laid on the table.

#### SSI EXTENSION FOR ELDERLY AND DISABLED REFUGEES ACT

Mr. McDERMOTT. Madam Speaker, I move to suspend the rules and concur in the Senate amendments to the bill (H.R. 2608) to amend section 402 of the Personal Responsibility and Work Opportunity Reconciliation Act of 1996 to provide, in fiscal years 2008 through 2010, extensions of supplemental security income for refugees, asylees, and certain other humanitarian immigrants, and to amend the Internal Revenue Code to collect unemployment compensation debts resulting from fraud.

The Clerk read the title of the bill.

The text of the Senate amendments is as follows:

Senate amendments:

In the Senate of the United States, August 1, 2008.

*Resolved*, That the bill from the House of Representatives (H.R. 2608) entitled “An Act to amend section 402 of the Personal Responsibility and Work Opportunity Reconciliation Act of 1996 to provide, in fiscal years 2008 through 2010, extensions of supplemental security income for refugees, asylees, and certain other humanitarian immigrants, and to amend the Internal Revenue Code to collect unemployment compensation debts resulting from fraud.”, do pass with the following amendments:

Strike all after the enacting clause and insert the following:

#### SECTION 1. SHORT TITLE.

*This Act may be cited as the “SSI Extension for Elderly and Disabled Refugees Act”.*

#### SEC. 2. SSI EXTENSIONS FOR HUMANITARIAN IMMIGRANTS.

*Section 402(a)(2) of the Personal Responsibility and Work Opportunity Reconciliation Act of 1996 (8 U.S.C. 1612(a)(2)) is amended by adding at the end the following:*

“(M) SSI EXTENSIONS THROUGH FISCAL YEAR 2011.—

“(i) TWO-YEAR EXTENSION FOR CERTAIN ALIENS AND VICTIMS OF TRAFFICKING.—

“(I) IN GENERAL.—Subject to clause (ii), with respect to eligibility for benefits under subparagraph (A) for the specified Federal program described in paragraph (3)(A) of qualified aliens (as defined in section 431(b)) and victims of trafficking in persons (as defined in section 107(b)(1)(C) of division A of the Victims of Trafficking and Violence Protection Act of 2000 (Public Law 106-386) or as granted status under section 101(a)(15)(T)(ii) of the Immigration and Nationality Act), the 7-year period described in subparagraph (A) shall be deemed to be a 9-year period during fiscal years 2009 through 2011 in the case of such a qualified alien or victim of trafficking who furnishes to the Commissioner of Social Security the declaration required under subclause (IV) (if applicable) and is described in subclause (III).

“(II) ALIENS AND VICTIMS WHOSE BENEFITS CEASED IN PRIOR FISCAL YEARS.—Subject to clause (ii), beginning on the date of the enactment of the SSI Extension for Elderly and Disabled Refugees Act, any qualified alien (as defined in section 431(b)) or victim of trafficking in persons (as defined in section 107(b)(1)(C) of division A of the Victims of Trafficking and Violence Protection Act of 2000 (Public Law 106-386) or as granted status under section 101(a)(15)(T)(ii) of the Immigration and Nationality Act) rendered ineligible for the specified Federal program described in paragraph (3)(A) during the period beginning on August 22, 1996, and ending on September 30, 2008, solely by reason of the termination of the 7-year period described in subparagraph (A) shall be eligible for such program for an additional 2-year period in accordance with this clause, if such qualified alien or victim of trafficking meets all other eligibility factors under title XVI of the Social Security Act, furnishes to the Commissioner of Social Security the declaration required under subclause (IV) (if applicable), and is described in subclause (III).

“(III) ALIENS AND VICTIMS DESCRIBED.—For purposes of subclauses (I) and (II), a qualified alien or victim of trafficking described in this subclause is an alien or victim who—

“(aa) has been a lawful permanent resident for less than 6 years and such status has not been abandoned, rescinded under section 246 of the Immigration and Nationality Act, or terminated through removal proceedings under section 240 of the Immigration and Nationality Act, and the Commissioner of Social Security has verified such status, through procedures established in consultation with the Secretary of Homeland Security;

“(bb) has filed an application, within 4 years from the date the alien or victim began receiving supplemental security income benefits, to be-

come a lawful permanent resident with the Secretary of Homeland Security, and the Commissioner of Social Security has verified, through procedures established in consultation with such Secretary, that such application is pending;

“(cc) has been granted the status of Cuban and Haitian entrant, as defined in section 501(e) of the Refugee Education Assistance Act of 1980 (Public Law 96-422), for purposes of the specified Federal program described in paragraph (3)(A);

“(dd) has had his or her deportation withheld by the Secretary of Homeland Security under section 243(h) of the Immigration and Nationality Act (as in effect immediately before the effective date of section 307 of division C of Public Law 104-208), or whose removal is withheld under section 241(b)(3) of such Act;

“(ee) has not attained age 18; or

“(ff) has attained age 70.

“(IV) DECLARATION REQUIRED.—

“(aa) IN GENERAL.—For purposes of subclauses (I) and (II), the declaration required under this subclause of a qualified alien or victim of trafficking described in either such subclause is a declaration under penalty of perjury stating that the alien or victim has made a good faith effort to pursue United States citizenship, as determined by the Secretary of Homeland Security. The Commissioner of Social Security shall develop criteria as needed, in consultation with the Secretary of Homeland Security, for consideration of such declarations.

“(bb) EXCEPTION FOR CHILDREN.—A qualified alien or victim of trafficking described in subclause (I) or (II) who has not attained age 18 shall not be required to furnish to the Commissioner of Social Security a declaration described in item (aa) as a condition of being eligible for the specified Federal program described in paragraph (3)(A) for an additional 2-year period in accordance with this clause.

“(V) PAYMENT OF BENEFITS TO ALIENS WHOSE BENEFITS CEASED IN PRIOR FISCAL YEARS.—Benefits paid to a qualified alien or victim described in subclause (II) shall be paid prospectively over the duration of the qualified alien’s or victim’s renewed eligibility.

“(ii) SPECIAL RULE IN CASE OF PENDING OR APPROVED NATURALIZATION APPLICATION.—With respect to eligibility for benefits for the specified program described in paragraph (3)(A), paragraph (1) shall not apply during fiscal years 2009 through 2011 to an alien described in one of clauses (i) through (v) of subparagraph (A) or a victim of trafficking in persons (as defined in section 107(b)(1)(C) of division A of the Victims of Trafficking and Violence Protection Act of 2000 (Public Law 106-386) or as granted status under section 101(a)(15)(T)(ii) of the Immigration and Nationality Act), if such alien or victim (including any such alien or victim rendered ineligible for the specified Federal program described in paragraph (3)(A) during the period beginning on August 22, 1996, and ending on September 30, 2008, solely by reason of the termination of the 7-year period described in subparagraph (A)) has filed an application for naturalization that is pending before the Secretary of Homeland Security or a United States district court based on section 336(b) of the Immigration and Nationality Act, or has been approved for naturalization but not yet sworn in as a United States citizen, and the Commissioner of Social Security has verified, through procedures established in consultation with the Secretary of Homeland Security, that such application is pending or has been approved.”

#### SEC. 3. COLLECTION OF UNEMPLOYMENT COMPENSATION DEBTS RESULTING FROM FRAUD.

(a) IN GENERAL.—Section 6402 of the Internal Revenue Code (relating to authority to make credits or refunds) is amended by redesignating subsections (f) through (k) as subsections (g) through (l), respectively, and by inserting after subsection (e) the following new subsection:

“(f) COLLECTION OF UNEMPLOYMENT COMPENSATION DEBTS RESULTING FROM FRAUD.—

“(1) IN GENERAL.—Upon receiving notice from any State that a named person owes a covered unemployment compensation debt to such State, the Secretary shall, under such conditions as may be prescribed by the Secretary—

“(A) reduce the amount of any overpayment payable to such person by the amount of such covered unemployment compensation debt;

“(B) pay the amount by which such overpayment is reduced under subparagraph (A) to such State and notify such State of such person’s name, taxpayer identification number, address, and the amount collected; and

“(C) notify the person making such overpayment that the overpayment has been reduced by an amount necessary to satisfy a covered unemployment compensation debt.

If an offset is made pursuant to a joint return, the notice under subparagraph (C) shall include information related to the rights of a spouse of a person subject to such an offset.

“(2) PRIORITIES FOR OFFSET.—Any overpayment by a person shall be reduced pursuant to this subsection—

“(A) after such overpayment is reduced pursuant to—

“(i) subsection (a) with respect to any liability for any internal revenue tax on the part of the person who made the overpayment;

“(ii) subsection (c) with respect to past-due support; and

“(iii) subsection (d) with respect to any past-due, legally enforceable debt owed to a Federal agency; and

“(B) before such overpayment is credited to the future liability for any Federal internal revenue tax of such person pursuant to subsection (b).

If the Secretary receives notice from a State or States of more than one debt subject to paragraph (1) or subsection (e) that is owed by a person to such State or States, any overpayment by such person shall be applied against such debts in the order in which such debts accrued.

“(3) OFFSET PERMITTED ONLY AGAINST RESIDENTS OF STATE SEEKING OFFSET.—Paragraph (1) shall apply to an overpayment by any person for a taxable year only if the address shown on the Federal return for such taxable year of the overpayment is an address within the State seeking the offset.

“(4) NOTICE; CONSIDERATION OF EVIDENCE.—No State may take action under this subsection until such State—

“(A) notifies by certified mail with return receipt the person owing the covered unemployment compensation debt that the State proposes to take action pursuant to this section;

“(B) provides such person at least 60 days to present evidence that all or part of such liability is not legally enforceable or due to fraud;

“(C) considers any evidence presented by such person and determines that an amount of such debt is legally enforceable and due to fraud; and

“(D) satisfies such other conditions as the Secretary may prescribe to ensure that the determination made under subparagraph (C) is valid and that the State has made reasonable efforts to obtain payment of such covered unemployment compensation debt.

“(5) COVERED UNEMPLOYMENT COMPENSATION DEBT.—For purposes of this subsection, the term ‘covered unemployment compensation debt’ means—

“(A) a past-due debt for erroneous payment of unemployment compensation due to fraud which has become final under the law of a State certified by the Secretary of Labor pursuant to section 3304 and which remains uncollected for not more than 10 years;

“(B) contributions due to the unemployment fund of a State for which the State has determined the person to be liable due to fraud and which remain uncollected for not more than 10 years; and

“(C) any penalties and interest assessed on such debt.

“(6) REGULATIONS.—

“(A) IN GENERAL.—The Secretary may issue regulations prescribing the time and manner in which States must submit notices of covered unemployment compensation debt and the necessary information that must be contained in or accompany such notices. The regulations may specify the minimum amount of debt to which the reduction procedure established by paragraph (1) may be applied.

“(B) FEE PAYABLE TO SECRETARY.—The regulations may require States to pay a fee to the Secretary, which may be deducted from amounts collected, to reimburse the Secretary for the cost of applying such procedure. Any fee paid to the Secretary pursuant to the preceding sentence shall be used to reimburse appropriations which bore all or part of the cost of applying such procedure.

“(C) SUBMISSION OF NOTICES THROUGH SECRETARY OF LABOR.—The regulations may include a requirement that States submit notices of covered unemployment compensation debt to the Secretary via the Secretary of Labor in accordance with procedures established by the Secretary of Labor. Such procedures may require States to pay a fee to the Secretary of Labor to reimburse the Secretary of Labor for the costs of applying this subsection. Any such fee shall be established in consultation with the Secretary of the Treasury. Any fee paid to the Secretary of Labor may be deducted from amounts collected and shall be used to reimburse the appropriation account which bore all or part of the cost of applying this subsection.

“(7) ERRONEOUS PAYMENT TO STATE.—Any State receiving notice from the Secretary that an erroneous payment has been made to such State under paragraph (1) shall pay promptly to the Secretary, in accordance with such regulations as the Secretary may prescribe, an amount equal to the amount of such erroneous payment (without regard to whether any other amounts payable to such State under such paragraph have been paid to such State).

“(8) TERMINATION.—This section shall not apply to refunds payable after the date which is 10 years after the date of the enactment of this subsection.”

(b) DISCLOSURE OF CERTAIN INFORMATION TO STATES REQUESTING REFUND OFFSETS FOR LEGALLY ENFORCEABLE STATE UNEMPLOYMENT COMPENSATION DEBT RESULTING FROM FRAUD.—

(1) GENERAL RULE.—Paragraph (3) of section 6103(a) of such Code is amended by inserting “(10),” after “(6),”

(2) DISCLOSURE TO DEPARTMENT OF LABOR AND ITS AGENT.—Paragraph (10) of section 6103(l) of such Code is amended—

(A) by striking “(c), (d), or (e)” each place it appears in the heading and text and inserting “(c), (d), (e), or (f)”; and

(B) in subparagraph (A) by inserting “, to officers and employees of the Department of Labor for purposes of facilitating the exchange of data in connection with a request made under subsection (f)(5) of section 6402,” after “section 6402”, and

(C) in subparagraph (B)—

(i) by inserting “(i)” after “(B)”; and

(ii) by adding at the end the following:

“(i) Notwithstanding clause (i), return information disclosed to officers and employees of the Department of Labor may be accessed by agents who maintain and provide technological support to the Department of Labor’s Interstate Connection Network (ICON) solely for the purpose of providing such maintenance and support.”

(3) SAFEGUARDS.—Paragraph (4) of section 6103(p) of such Code is amended—

(A) in the matter preceding subparagraph (A), by striking “(1)(16),” and inserting “(1)(10), (16),”; and

(B) in subparagraph (F)(i), by striking “(1)(16),” and inserting “(1)(10), (16),”; and

(C) in the matter following subparagraph (F)(iii)—

(i) in each of the first two places it appears, by striking “(1)(16),” and inserting “(1)(10), (16),”; and

(ii) by inserting “(10),” after “paragraph (6)(A),”; and

(iii) in each of the last two places it appears, by striking “(1)(16)” and inserting “(1)(10) or (16)”.

(c) EXPENDITURES FROM STATE FUND.—Section 3304(a)(4) of such Code is amended—

(1) in subparagraph (E), by striking “and” after the semicolon;

(2) in subparagraph (F), by inserting “and” after the semicolon; and

(3) by adding at the end the following new subparagraph:

“(G) with respect to amounts of covered unemployment compensation debt (as defined in section 6402(f)(4)) collected under section 6402(f)—

“(i) amounts may be deducted to pay any fees authorized under such section; and

“(ii) the penalties and interest described in section 6402(f)(4)(B) may be transferred to the appropriate State fund into which the State would have deposited such amounts had the person owing the debt paid such amounts directly to the State;”

(d) CONFORMING AMENDMENTS.—

(1) Subsection (a) of section 6402 of such Code is amended by striking “(c), (d), and (e),” and inserting “(c), (d), (e), and (f)”.

(2) Paragraph (2) of section 6402(d) of such Code is amended by striking “and before such overpayment is reduced pursuant to subsection (e)” and inserting “and before such overpayment is reduced pursuant to subsections (e) and (f)”.

(3) Paragraph (3) of section 6402(e) of such Code is amended in the last sentence by inserting “or subsection (f)” after “paragraph (1)”.

(4) Subsection (g) of section 6402 of such Code, as redesignated by subsection (a), is amended by striking “(c), (d), or (e)” and inserting “(c), (d), (e), or (f)”.

(5) Subsection (i) of section 6402 of such Code, as redesignated by subsection (a), is amended by striking “subsection (c) or (e)” and inserting “subsection (c), (e), or (f)”.

(e) EFFECTIVE DATE.—The amendments made by this section shall apply to refunds payable under section 6402 of the Internal Revenue Code of 1986 on or after the date of enactment of this Act.

Amend the title so as to read: “An Act to amend section 402 of the Personal Responsibility and Work Opportunity Reconciliation Act of 1996 to provide, in fiscal years 2009 through 2011, extensions of supplemental security income for refugees, asylees, and certain other humanitarian immigrants, and to amend the Internal Revenue Code of 1986 to collect unemployment compensation debts resulting from fraud.”

The SPEAKER pro tempore. Pursuant to the rule, the gentleman from Washington (Mr. McDERMOTT) and the gentleman from Illinois (Mr. WELLER) each will control 20 minutes.

The Chair recognizes the gentleman from Washington.

GENERAL LEAVE

Mr. McDERMOTT. Madam Speaker, I ask unanimous consent that all Members may have 5 legislative days to revise and extend their remarks and to include extraneous material on the bill under consideration.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Washington?

There was no objection.

Mr. McDERMOTT. I yield myself such time as I may consume.

Madam Speaker, I think the torch of the Statue of Liberty might just be burning a little brighter today because we are soon going to send to the President a bill that helps the most vulnerable on our shores, refugees coming to America fleeing persecution, injustice, torture and even the threat of death. They are Jews from the former Soviet Union, Kurds from Iraq, Hmong fighters from Vietnam and other oppressed peoples from around the globe.

Refugees often flee their home countries with little more than their clothes on their backs. When they are disabled or elderly, employment can be difficult, which means they face almost complete destitution without assistance. Our Nation's program that is designed to help low-income elderly and disabled individuals, the Supplemental Security Income program, or SSI, now terminates assistance to these refugees after they have been in the United States for 7 years. This cutoff was designed with the expectation that refugees would become citizens within this time frame and would then be eligible for continued benefits. However, a series of obstacles make that transition to citizenship difficult within the 7-year limit of SSI benefits. First, a refugee must live in the United States for at least 5 years before they are even eligible to submit an application for citizenship. A refugee must then confront a lengthy application process which takes up to 3 to 4 years. Backlogs in processing citizenship applications have been caused by a variety of issues, including protracted background checks put in place after the September 11 terrorist attacks.

There are other barriers to citizenship, such as the continuing impact of a recent annual cap on the number of asylees who may become legal permanent residents, a status which asylees must maintain for 4 years before they submit an application for citizenship.

□ 1215

Also, many disabled and elderly refugees encounter difficulties navigating the application process, which includes both an English language test and a U.S. civics test.

We passed bipartisan legislation a year ago in the House to extend SSI benefits for refugees and other humanitarian immigrants. The legislation before us today is that same bill sent back to us with an amendment by the Senate. The most significant modification by the Senate was to require all refugees to sign an affidavit that they are making a good faith effort to become U.S. citizens.

This bill, H.R. 2608, would generally extend SSI benefits for an additional 2 years for disabled and elderly refugees, asylees and other qualified humanitarian immigrants, including those whose benefits have expired in the past. Benefits could be extended for an

additional time for those awaiting a decision on the pending application for citizenship. These policies would be in effect through 2011 and would restore SSI benefits for roughly 20,000 refugees.

The legislation completely offsets the cost of this SSI extension for refugees with a provision that would reduce Federal tax refunds to recover fraudulent unemployment insurance payments. This Federal tax revenue offset authority already exists to collect unpaid child support, unpaid State taxes and debts owed to Federal agencies.

Before pursuing a tax offset, a State would be required to notify the individual and provide them with at least 60 days to contest the amount being recovered. By catching and reducing fraud in the unemployment insurance system, this provision not only offsets the cost of SSI extension for refugees, but it also would reduce unemployment taxes on employers. The Joint Committee on Taxation estimates the legislation will cut payroll taxes by \$315 million over the next 10 years.

Madam Speaker, refugees come to this country fleeing persecution. They reside in our country legally, and those eligible for SSI are disabled, elderly or both. This legislation extends a modest benefit to help them provide for their most basic essentials. The bill will not add one dime to the Federal deficit, and it will even provide a tax cut. This combination has generated very broad support for the measure, which passed the House unanimously last year and did likewise in the Senate last month. Additionally, the Bush administration has proposed the same policies in the President's budget.

I would like to expressly thank my colleague, Mr. WELLER, the ranking member, for working with me to forge this bipartisan bill. Today's action is the last step needed to provide a helping hand to those who need it most.

I reserve the balance of my time.

Mr. WELLER of Illinois. Madam Speaker, I yield myself such time as I may consume.

Madam Speaker, in July of 2007, H.R. 2608, bipartisan legislation, the SSI Extension for Elderly and Disabled Refugees Act, passed the House by unanimous voice vote. In early August, just over a month ago, the Senate finally passed an amended version of the bill by unanimous consent, and we are here today acting to accept the amended bill.

This bipartisan legislation increases the amount of time certain low income, disabled and aged immigrants can receive Supplemental Security Income benefits. Currently these individuals are eligible for these benefits during their first 7 years in the United States. This legislation would extend that period to 9 years, or even longer if the individual has a pending application for citizenship.

These individuals arrived and remain in the United States legally and also arrived for humanitarian reasons. They

have fled persecution and suffering in their own countries, and include refugees, asylees, Cuban-Haitian entrants, Hmong tribesmen who fought on the side of the United States, victims of communist dictatorships and victims of trafficking from around the world. This legislation provides them additional eligibility to ensure that a lengthy citizenship application process does not inadvertently cause an elderly or disabled refugee to lose access to SSI benefits.

Because this expanded eligibility for low income, disabled and aged immigrants will be extended only through fiscal year 2011, a future Congress will need to review whether these provisions are working as intended and need to be extended. That future Congress can and should question whether refugees and others, who are playing by the rules and who apply for citizenship, have adequate and sufficient time to go through that process without losing access to SSI benefits.

To cover the cost of these additional benefits, the bill would reduce Federal income tax refunds to better recover unemployment benefit overpayments resulting from fraud. Tax refund offsets already occur for delinquent child support payments and certain other debts owed to the Federal Government. This change simply allows the current process to work in recovering certain unemployment benefit overpayments.

In addition to improving program integrity, this change will more than pay for the added SSI benefits provided by the bill, according to the Congressional Budget Office.

The Ways and Means Committee, and in particular the Income Security and Family Support Subcommittee on which I serve as ranking member, has long been active in developing legislation to combat fraud and abuse in unemployment and other benefits. I am pleased to see us continuing that effort with this legislation.

For example, in 2004, under the leadership of former Chairman WALLY HERGER, we passed a law to stop the illegal manipulation of State unemployment taxes. We also allowed State unemployment benefit programs to use current data on new hires to help prevent benefit overpayments.

This legislation builds on those efforts, and I am proud to support it. Even if it is not needed as a pay-for, this good government provision merits passage on its own.

This legislation is supported by a wide range of faith-based and other community groups, such as the Hebrew Immigrant Aid Society, Lutheran Social Services and Catholic Charities.

I would also like to recognize the efforts of my Ways and Means colleague, Representative PHIL ENGLISH of Pennsylvania, who has worked diligently to extend SSI benefits to this vulnerable immigrant group, including by introducing legislation to do so.

I urge all Members to join me in supporting this legislation today.

I reserve the balance of my time.

Mr. McDERMOTT. Madam Speaker, I reserve the balance of my time.

Mr. WELLER of Illinois. Madam Speaker, it is my privilege to yield 1 minute to the distinguished Republican leader of the House, the gentleman from Ohio (Mr. BOEHNER).

Mr. BOEHNER. Let me thank my colleague for yielding, and I rise to support the bill that we are working on to extend SSI benefits to really a vulnerable group.

But I also rise to express my disappointment in the opportunity that we had last night to pass a bipartisan energy bill that would in fact do all of the above. I am concerned that the bill that did pass last night will do none of the above in terms of moving us toward more energy security.

Frankly, I don't think that the bill that passed last night has any chance of moving in the United States Senate. I do believe if we were to pass the bipartisan Abercrombie-Peterson bill, that it was very likely the Senate could take the bill up and move it quickly, a bill that would create a million new jobs, that would lower gas prices and lower energy prices. But that didn't happen.

But I rise today to say we are not going away. There is an awful lot of talk moving around here that later on this week we may have to take up a stimulus bill, a lot of well-intentioned, well-meaning money, taxpayer money that we would be sending around the country.

I can't think of any better stimulus bill than to pass a bipartisan energy bill that would in fact create 1 million new jobs, would in fact lower gas prices, lower energy prices, help our manufacturers all around the country, and a bill that the American people desperately want.

While gas prices came down temporarily, we saw them shoot up in the midst of the hurricane because there is no additional supply. There is no relief valve, and if anybody sneezes around the world in the energy market, what happens? Our gas prices go up. And while oil prices were coming down in the short-term, we all know how vulnerable we are. So taking a real honest step toward preserving America's energy security I think is critically necessary.

If we really want to help the American people, help create jobs in our country, why not pass a bipartisan bill that will in fact do that.

Mr. McDERMOTT. I continue to reserve my time.

Mr. WELLER of Illinois. Madam Speaker, I include for the RECORD a letter signed by a large number of organizations throughout the country in support of the legislation that we have before the House today.

JUNE 28, 2007.

DEAR REPRESENTATIVE, Representing a diverse cross-section of organizations from across the country, we write to you today to ask that you support H.R.2608—the "SSI Extension for Elderly and Disabled Refugees

Act." This bipartisan bill is a critical lifeline to thousands of elderly and disabled refugees who are about to lose, or have already lost, their Supplemental Security Income (SSI) benefits due to the arbitrary seven-year time limit to which their eligibility is limited.

This bill, introduced by Representatives Jim McDermott (D-7th WA) and Jerry Weller (R-11th IL), Chair and Ranking Member, respectively, of the Ways & Means Subcommittee on Income Security and Family Support, will provide a two-year extension of SSI eligibility for elderly and disabled refugees, as well as a provision to cover those who lost benefits prior to enactment of the legislation. The bill will also ensure that refugees who are making efforts to become citizens, but are caught up in the processing backlogs through no fault of their own, are given additional time to naturalize. H.R.2608 will provide vital relief to thousands of refugees who have already fallen into extreme destitution.

The number of people who are losing their life-sustaining SSI benefits, in large part due to delays in the immigration system beyond their control, is climbing. The Social Security Administration currently projects that 50,000 elderly and disabled refugees will face extreme hardship and destitution by 2012 due to the suspension of their SSI benefits. These individuals fled persecution or torture in countries such as Iran, Russia, Iraq, Vietnam and Somalia, and now are too elderly or disabled to support themselves.

As more and more people begin to reach the end of their seven-year eligibility period, the human impact of this restrictive time limit has become increasingly dire and all the more intolerable. Some will lose health insurance as well, because SSI and Medicaid eligibility are typically linked. Among those who have already lost SSI benefits is a Jewish elderly couple from the former Soviet Union; the husband is deaf and the wife suffers from heart disease. However, this restriction does not affect only the elderly, as illustrated by the case of a 16 year-old Iranian boy with mental retardation, autism, seizures, and severe macrocephaly who lost his SSI benefits and Medicaid health insurance due to the seven-year time limit. These are only but two of the thousands of heart-breaking stories that we will continue to be confronted with unless Congress acts now to lengthen the insufficient eligibility period for this extremely vulnerable population.

The crisis is already upon us. Each and every month, elderly and disabled refugees are losing their lifeline of support. With the exception of West Virginia, no state is left untouched by this arbitrary time limit. Some 4,500 people will lose their SSI benefits in fiscal year 2007 alone. This bill enjoys bipartisan support, builds on similar proposals in recent Bush Administration budgets, and contains a savings provision that will cover the modest cost of the extension. Given the urgency of the situation and the life-threatening consequences that these individuals face, we strongly urge you to support the passage of H.R.2608 this year. We are hopeful that Congress will act quickly and decisively to prevent the unnecessary hardship that this already-victimized population stands to suffer. Thank you for your consideration.

Respectfully,

NATIONAL

American Academy of HIV; American Association of Homes and Services for the Aging; American Association of Jews from the Former USSR, Inc.; American Association of People with Disabilities; American Federation of State, County and Municipal Employees; American Friends Service Committee; American Jewish Committee; American Network of Community Options and Re-

sources; American Occupational Therapy Association; Americans for Democratic Action, Inc.; Asian American Justice Center; Asian Americans for Equality; Association of Jewish Family & Children's Agencies (AJFCA); Boat People SOS; Break the Chain Campaign; Campaign for Working Families; Catholic Charities USA; Center for Civil Justice; Disability Navigators Inc.

EESA-Eastern European Service Agency; Gay Men's Health Crisis; Hispanic Coalition; HIV Medicine Association; HIVictorious, Inc.; Hmong National Development, Inc.; Immigrant and Refugee Rights Program, Washington Lawyers' Committee for Civil Rights and Urban Affairs; Institute for Peace and Justice; Institute for Social and Economic Development (ISED); International AIDS Empowerment; International District Housing Alliance; International Rescue Committee; International Service Center; Jewish Council for Public Affairs; Jubilee Campaign USA Inc.; Justice, Peace & Integrity of Creation Office of the Wheaton Franciscans; Living Room, Inc.; Lutheran Immigration and Refugee Service (LIRS); Lutheran Services in America; 9 to 5, National Association of Working Women.

National Advocacy Center of the Sisters of the Good Shepherd; National Asian Pacific Center on Aging; National Coalition for Asian Pacific American Community Development; National Council of Jewish Women; National Council on Aging; National Immigration Forum; National Immigration Law Center; National Korean American Service & Education Consortium (NAKASEC); National Law Center on Homelessness & Poverty; National Priorities Project; National Senior Citizens Law Center; National Women's Law Center; NETWORK: A National Catholic Social Justice Lobby; New Sudan Generation; Northwest Health Law Advocates; Northwest Immigrant Rights Project; Progressive Jewish Alliance; Religious Action Center of Reform Judaism; RESULTS.

Sargent Shriver National Center on Poverty Law; Sisters of Mercy of the Americas; Southeast Asia Resource Action Center (SEARAC); The AIDS Institute; The Arc of the United States; The Coalition on Human Needs; The Leadership Conference of Women Religious; The National Asian Pacific American Women's Forum; The Women's Commission for Refugee Women and Children; The Workmen's Circle/Arbeter Ring; U.S. Committee for Refugees and Immigrants; Unitarian Universalist Association of Congregations; United Cerebral Palsy; United Jewish Communities; United Methodist Church, General Board of Church and Society; USAction; Wider Opportunities for Women; Women of Reform Judaism; Women of Reform Judaism; World Relief; YWCA USA.

LOCAL/STATE/REGIONAL

Alabama

Collat Jewish Family Services—Birmingham, Alabama.

Alaska

Alaska Center for Public Policy; Refugee Assistance & Immigration Services (RAIS)—Alaska;

Arizona

Area Agency on Aging, Region One-Phoenix, AZ; Arizona Advocacy Network; Jewish Family & Children's Service—Tucson, Arizona; Pima Council on Aging—Tucson, AZ; Protecting Arizona's Family Coalition; United Way of Tucson and Southern Arizona.

Arkansas

Holy Angels Convent—Arkansas; St. Augustine Catholic Church, North Little Rock, AR; St. Augustine Center for Children, Inc., North Little Rock, AR.

California

9to5 Bay Area; 9to5 Los Angeles; ACLU of Southern California; Asian Law Alliance—

San Jose, CA; Asian Law Caucus—Northern California; Asian Pacific American Legal Center of Southern California; Bay Area Immigrant Rights Coalition (BAIRC)—Oakland, CA; Bet Tzedek Legal Services—Los Angeles County; California Church IMPACT; California Immigrant Policy Center; Catholic Charities of Los Angeles, Inc; Center for Gender and Refugee Studies—San Francisco, CA; City of Los Angeles Human Relations Commission—Los Angeles, CA; Disabled Student Union at Pacific School of Religion—Berkeley, CA; Ethiopian Community Services, Inc.—California; Fresno Stonewall Democrats—Fresno, CA; Gray Panthers California; HomeBase—San Francisco, CA; International Rescue Committee—San Diego Regional Resettlement Office; Jewish Community Federation of San Francisco, the Peninsula, Marin and Sonoma Counties; Jewish Family and Children's Services of San Francisco, the Peninsula, Marin and Sonoma Counties; Jewish Family and Children's Services of the East Bay—Berkeley, California; Jewish Family Service of San Diego—California; Korean Resource Center, Los Angeles, CA; L.A. Gay & Lesbian Center—CA; Mental Health Advocacy Services, Inc.—Los Angeles; Palo Alto Association of Veterans of World War II, California; Progressive Jewish Alliance—California; Protection and Advocacy, Inc.—Sacramento, CA; Sacramento Mutual Housing Association, CA; San Diego Hunger Coalition—CA; San Francisco Bay Area Darfur Coalition—CA; Service Employees International Union Local 1021—Northern California; SIREN, Services, Immigrant Rights and Education Network—San Jose, CA; St. Mary's Center—Oakland, CA; St. Paul's Episcopal Church—San Rafael, CA; The International Institute of the Bay Area—CA; The Workmen's Circle/Arbeter Ring—Southern California District; Western Center on Law and Poverty—Los Angeles & Sacramento, CA.

#### Colorado

9to5 Colorado; Coloradans For Immigrant Rights, a project of the American Friends Service Committee; Colorado Progressive Coalition; RESULTS of Aurora, Colorado; Rocky Mountain Survivors Center—Denver, CO.

#### Connecticut

Catholic Charities, Diocese of Norwich, Inc—CT; Collaborative Center for Justice, Inc.—Hartford, CT; Connecticut Citizen Action Group; Connecticut Legal Services; International Institute of CT, Inc.—Bridgeport, CT; Jewish Family Services—Danbury, CT; People of Faith CT—West Hartford, CT; Regional Network of Programs Inc./Prospect House—Bridgeport, CT.

#### Florida

Catholic Charities Legal Services—Archdiocese of Miami, Inc.; Catholic Charities of Central Florida; Center for Independent Living of South Florida, Inc—Miami-Dade County, Florida; Florida Alliance Pro-Legalization; Florida Consumer Action Network; Florida Fiscal Policy Project—Miami, Florida; Florida Immigrant Advocacy Center; Gulfcoast Legal Services, Inc—FL; Hispanic American Council, Florida Alliance Pro-Legalization; Jewish Family Service Inc. of Broward County—Plantation, Florida; Jewish Federation of South Palm Beach County—FL; Legal Aid Society of the Orange County Bar Association, Orlando, Florida; Refugee Immigration Project, Jacksonville (FL) Area Legal Aid; St. Johns County Legal Aid—St. Augustine, FL; The Legal Aid Society of Palm Beach County, Inc; Youth Co-Op, Inc—Florida.

#### Georgia

Atlanta 9to5; Georgia Rural Urban Summit—Decatur, GA; Good Shepherd Services

of Atlanta; Gwinnett Ministries Network—Gwinnett County, Georgia; Refugee Family Services—Stone Mountain, Georgia; Women Watch Afrika, Inc, Decatur, GA.

#### Hawaii

Na Loio—Immigrant Rights and Public Interest Legal Center—Honolulu, Hawaii.

#### Idaho

Agency for New Americans—Boise, Idaho; Idaho Office for Refugees; United Vision for Idaho.

#### Illinois

Citizen Action/Illinois; Commission on Religion & Race—Naperville IL; Grace United Methodist Church—Naperville IL; Heartland Alliance for Human Needs & Human Rights (Midwest region); Hebrew Immigrant Aid Society Chicago; Illinois Coalition for Immigrant and Refugee Rights; Jewish Federation of Metropolitan Chicago; Korean American Resource & Cultural Center, Chicago, IL; Project IRENE—Illinois; Protestants for the Common Good, Chicago, IL.

#### Indiana

CICOA Aging & In-Home Solutions, Indianapolis, IN.

#### Iowa

Iowa Citizen Action Network.

#### Kentucky

College Democrats of America—Morehead State University Chapter; Jewish Family & Vocational Service (Louisville, Kentucky); The Community Relations Council of the Jewish Community Federation of Louisville.

#### Louisiana

LA Harm Reduction Coalition—Louisiana.

#### Maine

Catholic Charities Maine Refugee & Immigration Services—Portland, ME; Immigrant Legal Advocacy Project, Portland, Maine; Legal Services for the Elderly—Scarborough, Maine; Maine Equal Justice Partners; Maine People's Alliance; Organization to Win Economic Rights—Portland, Maine; The Jewish Federation of Greater Portland; Waterville Area Bridges for Peace and Justice—Waterville and surrounding communities.

#### Maryland

Jewish Family Services—Baltimore, Maryland; Maryland Association of Jews from the Former USSR; Maryland Vietnamese Mutual Association; Progressive Maryland; Public Justice Center—Baltimore MD; The Senior Connection of Montgomery County—Silver Spring, MD.

#### Massachusetts

Community Legal Services And Counseling Center in Cambridge, MA; Disability Law Center, Inc.—Boston, MA; First Congregational Church of Reading-Reading, MA; International Rescue Committee Boston Office; JALSA—the Jewish Alliance for Law and Social Action—Boston; Jewish Community Housing for the Elderly—Boston, MA; Jewish Community Relations Council of Greater Boston; Medical-Legal Partnership for Children Boston Medical Center; Strongest Link AIDS Services—Essex County, MA; Massachusetts Association of Jewish Federations.

#### Michigan

ACCESS (Arab Community Center for Economic and Social Services—Dearborn; Jewish Family Service—Detroit, Michigan; Jewish Family Services—Ann Arbor, Michigan; Michigan Citizen Action; Oakland County Welfare Rights Organization—Pontiac, MI; The IHM Justice, Peace and Sustainability Office, Michigan.

#### Minnesota

Jewish Community Action, St. Paul, MN; Lutheran Social Service of Minnesota; Mid-

Minnesota Legal Assistance; National Council of Jewish Women—Minnetonka, MN; Vietnamese Social Services of Minnesota.

#### Missouri

Bi-Lingual International Assistant Services—St. Louis, MO; Catholic Charities Archdiocese of St. Louis; Jewish Vocational Service/Center for New Americans—Kansas City, MO; Missouri Association for Social Welfare; Missouri Budget Project—St. Louis, MO; Missouri Progressive Vote Coalition; Sisters of St. Joseph of Carondelet and Associates—Missouri; St. Louis Jewish Community Relations Council—St. Louis, MO.

#### Montana

Montana People's Action.

#### New Hampshire

New Hampshire Citizens Alliance.

#### New Jersey

Community FoodBank of New Jersey; Congregation Brothers of Israel—Long Branch, New Jersey; International Institute of New Jersey; International Institute of New Jersey; Jewish Federation of Monmouth County—NJ; Lutheran Office of Governmental Ministry in New Jersey; Migration and Refugee Services of the Diocese of Trenton—Trenton, NJ; New Jersey Citizen Action; Temple Shalom—Aberdeen, NJ; The Human Concerns/Social Justice Committee of St. Anselm's Church—Wayside, NJ; The Jewish Community Relations Council of the Jewish Federation of Southern New Jersey; The Workmen's Circle/Arbeter Ring, New Jersey Region; UJA Federation of Northern New Jersey.

#### New Mexico

Community Action New Mexico; Domestic Unity—New Mexico; Empowering Our Communities in New Mexico—Bernalillo, NM; New Mexico Center on Law and Poverty—Albuquerque, NM; New Mexico PACE; Open Hands—Sante Fe, NM; State of New Mexico's Human Services Department.

#### New York

Bellevue/NYU Program for Survivors of Torture—New York, NY; Bukharian Jewish Center, New York; Cathedral Emergency Services—Syracuse, NY; Center for Independence of the Disabled—New York; Citizen Action of New York; Claire Heuresse Community Center, Inc—New York; Coalition of Behavioral Health Agencies, Inc—New York; Community Healthcare Network—New York City; Community HIV AIDS Mobilization Project—CHAMP, New York; Disabled in Action of Greater Syracuse, New York; Empire Justice Center, New York; Episcopal Migration Ministries—NYC; Federation of Protestant Welfare Agencies—New York City; JBFCS, Manhattan North Community Counseling Center; Jewish Board of Family and Children's Services—New York, NY; Jewish Community Council of the Rockaway Peninsula—Far Rockaway, NY; Jewish Family Services of NENY (Albany, New York); Legal Services for the Elderly, Disabled or Disadvantaged of Western New York, Inc.; Metro New York Health Care For All Campaign. Metropolitan Council on Jewish Poverty—NY; New York Association on Independent Living, Inc; New York City Department for the Aging; New York Disaster Interfaith Services; New York Immigration Coalition; Society of Jesus, New York Province—Albany, NY; Syracuse Habitat for Humanity, Inc—NY; The Central Queens Y&YWAHA, Forest Hills, New York; The International Institute of Buffalo, NY; The Rockland Immigration Coalition—NY; UJA—Federation of New York; US Committee for Refugees and Immigrants Albany Field Office—NY; West Side Campaign Against Hunger—New York; YKASEC—Empowering the Korean American Community, Flushing, NY.

*North Carolina*

Episcopal Migration Ministries—eastern North Carolina; North Carolina Refugee Health Coordinator.

*North Dakota*

NDPeople.org—North Dakota.

*Ohio*

Catholic Charities Health and Human Services of the Diocese of Cleveland; Greater Dayton Vietnamese Association—Greater Dayton, Ohio area; Jewish Family Service Association of Cleveland; Jewish Family Service of Toledo, Inc.—Toledo, Ohio; Jewish Family Services—Columbus, Ohio; Jewish Family Services—Youngstown, Ohio; Jewish Federation of Greater Dayton Jewish Community Relations Council—Dayton, Ohio; Lutheran Metropolitan Ministry—Cleveland, Ohio; Ohio Jewish Communities Refugee & Immigration Services—Columbus, OH.

*Oklahoma*

YWCA Multicultural Center—Tulsa, OK.

*Oregon*

Asian Pacific American Community Support and Service Association (APACSA)—Portland, OR; Community Action Directors of Oregon (CADO); Disability Navigators Inc.—Oregon; Immigrant & Refugee Community Organization (IRCO)—Portland, Oregon; Interfaith Action for Justice—Bend, Oregon; Klamath Lake Community Action Services—Klamath Falls, OR; Oregon Action; Peaceful Place—Oregon; The Advocacy Coalition for Seniors and People with Disabilities—OR; The Human Services Coalition of Oregon.

*Pennsylvania*

HIAS and Council Migration Service of Philadelphia; JCCs of Greater Philadelphia (Philadelphia, Pennsylvania); JEVS Human Services—Philadelphia; JEVS Social Services (Philadelphia, Pennsylvania); Jewish Family and Children's Services (Philadelphia, Pennsylvania); Jewish Family Service of Greater Wilkes-Barre (Wilkes-Barre, Pennsylvania); Jewish Federation of Greater Philadelphia (Philadelphia, Pennsylvania); Maternity Care Coalition—Philadelphia, PA; Mount St Joseph—St Elizabeth, PA; National Council of Jewish Women—PA; New World Association—Philadelphia, PA; Pennsylvania Refugee Resettlement Program; St. Johns Lutheran Church—Lewistown, PA; YWCA Philadelphia.

*Rhode Island*

National Association of Social Workers—Rhode Island Chapter; Rhode Island Ocean State Action.

*South Carolina*

Columbia Jewish Federation/Jewish Family Service—Columbia, SC; Jewish Family Service (Columbia, South Carolina).

*South Dakota*

Systematic Theology and Christian Heritage—Sioux Falls, SD.

*Tennessee*

Jewish Family Service of Nashville and Middle Tennessee; Tennessee Citizen Action.

*Texas*

Catholic Charities Diocese of Ft. Worth, Inc.; Jewish Family and Children's Service (San Antonio, Texas); Jewish Family Service (Houston, Texas); Refugio Del Rio Grande, Inc.—San Benito, TX; South Texas Food Bank; Texas Conference United Methodist Church Board of Church & Society.

*Utah*

Jewish Family Service of Salt Lake; Learning Loft—Salt Lake Valley, Utah; Utah Community Action Partnership Association; Utah Housing Coalition.

*Vermont*

Central Vermont Community Action Council; Vermont Refugee Resettlement Program; VT Affordable Housing Coalition.

*Virginia*

Bay Aging—Urbanna, VA; Center for Multicultural Services—Falls Church, VA; Disabled Action Committee—Virginia; Potomac Legal Aid Society—Virginia; Rappahannock Area Agency on Aging, Inc.—Fredericksburg, VA; Union Theological Seminary and Presbyterian School for Christian Education—Richmond, VA.

*Washington*

Asian Counseling & Referral Service—Seattle, WA; Catholic Community Services of Western Washington; Jewish Family Service of Seattle (Seattle, Washington); Jewish Federation of Greater Seattle (Seattle, Washington); Solid Ground—Seattle, WA; South Sound Outreach Services—Tacoma, Washington; Washington Community Action Network; Washington Senior Citizens' Lobby—Olympia, WA.

*Washington DC*

Whitman-Walker Clinic—Washington, DC.

*West Virginia*

West Virginia Citizen Action Group.

*Wisconsin*

9to5 Poverty Network Initiative (Wisconsin); Citizen Action of Wisconsin; Milwaukee Association of Russian-speaking Jews; Milwaukee Jewish Council for Community Relations; UMOS, Inc—Milwaukee, WI; Wisconsin Jewish Conference.

I yield 3 minutes to my friend, the distinguished gentleman from Illinois (Mr. SHIMKUS).

(Mr. SHIMKUS asked and was given permission to revise and extend his remarks.)

Mr. SHIMKUS. Madam Speaker, I too join with our leader and all in the Chamber in support of this legislation. I actually have great respect for the ranking member here. We have had our fights, but I know he is a man of sincerity.

We are on the floor just to highlight the other challenges faced by those people who we are trying to help. SSI payments do not go far enough when we are under a regime of high energy prices, and, as I talked about in the last bill from this article here, gas prices confine sick people.

Again, as a former high school teacher on how a bill becomes a law, we should not be dancing in the well of the floor on the passage of a bill, nor should we be disappointed, those of us, with the outcome. The process still goes forward. Hopefully there will be a conference.

Hopefully there will be changes and we bring more supply to this energy debate. Because if we don't bring on more supply, and in my aspect coal-to-liquid technologies, the tar sands from Canada, we get a real bill that addresses where the oil is off the California coast, which is 50 miles less, not 50 miles out, and then we take those royalties to move into renewables, clean solar, wind, all of the above, we are going to have to continue to revisit all these spending regimes on social services based upon high energy costs.

So we come down here respectfully with the matter of the bill. It is needed. It is supported. We are all going to vote yes. But also to highlight the fact that there is much more to be done on

the energy debate. And I am not one that says we are going to drive prices down to \$1.50 a gallon. I never make those proclamations. What I would like to see is stabilization, instead of the swings that we will see.

I would also like to see us not be held captive to Mother Nature by having all our main assets in hurricane alley versus disbursed around the country, and in my case the coal-to-liquid refinery aspects, which would be very, very helpful.

This article says, "Gas prices confine sick people. Some have to cut back on traveling, treatment such as dialysis, or chemotherapy." If that is what not having an energy plan that can be signed into law is doing to our most needful, then we have not done the right thing.

Mr. McDERMOTT. I continue to reserve my time.

Mr. WELLER of Illinois. Madam Speaker, it is my privilege to yield 3 minutes to the gentleman from Georgia (Mr. GINGREY).

Mr. GINGREY. Madam Speaker, I thank the gentleman from Illinois for yielding, and I do rise in support of H.R. 2608. But I wanted to take the opportunity, Madam Speaker, to talk about energy.

Obviously this is the main issue I think on the minds of most Americans today, and it has led, these high energy prices and dependency on foreign oil that we have been burdened by for 10 these many years, since back when we knew this back in the seventies when we had a similar crisis and failed to do anything about it, and it has caused this economy, it is almost like a domino effect in my opinion, Madam Speaker, when you look at the high price of everything, the unemployment rate going up, what has happened on Wall Street, the meltdown in the subprime market.

So we felt and I think most of my colleagues would agree on both sides of the aisle that the energy crisis is our number one concern as we move into the fall elections and congressional elections. Obviously this is a Presidential year.

□ 1230

So my disappointment yesterday, when Speaker PELOSI, returning from the August recess, we, as you know, many on the Republican side, we invited our Democratic colleagues to join us, came back to Washington on a number of days. I think a total of 134 participated, some of us several times.

We had lots of folks down here sitting in the seats because a Member could bring people on the floor, even though the C-SPAN cameras were off, microphones were off, the lights were dim, and we had some in the gallery as well, and talked about this issue. We just couldn't wait for the rest of our colleagues to get back so we could do something.

This motion to recommit with instructions last night, the Abercrombie-

Peterson bill, I think, had 39 Democratic cosponsors, many, many, Republicans, and I think it was a very, very good piece of legislation that did not include ANWR. It carved out ANWR, realizing that was something we agreed to disagree on, and leave that out of the legislation.

But the most important part of the Peterson-Abercrombie bill that differed from what the majority party, as you know, brought to us for a final vote that did pass, it has no incentive whatsoever for the States to allow drilling off of their shores for the billions of gallons of petroleum and millions of cubic feet of natural gas, because they are sitting there thinking, well, gosh, on the gulf coast, Alabama, Texas and Louisiana are getting those royalties and putting them to good use, and we need that.

My State of Georgia, right now, we have 135 miles of shoreline, the great State of Georgia, and we are \$1.5 billion short in this revenue year, this fiscal year. I am sure Georgia would be one of the very first to get in line if we had that included. I am disappointed.

The SPEAKER pro tempore. The time of the gentleman from Georgia has expired.

Mr. WELLER of Illinois. Madam Speaker, I am happy to yield the gentleman 1 additional minute.

Mr. GINGREY. I don't know what is going to happen in the Senate today or tomorrow, but hopefully we can get a bill passed through the Senate that has more, more in it than the draft language that wasn't actually in bill form that came out in the Senate 5 or 6 weeks ago with a group of 10, now up to a group of 20.

It's still not too late for this Congress, House and Senate, to do something for the American people. I urge us to do that in a bipartisan way.

Look, let's do the right thing, and I think the election outcomes will take care of themselves. The good people that need to be here will come back, and the ones that don't, won't. Let's just do the right thing for the American people.

Mr. WELLER of Illinois. Madam Speaker, we have no additional speakers, so I would be happy to briefly close.

H.R. 2608 is bipartisan legislation. It's legislation designed to help those who need help. As my chairman noted, those who, frankly, benefit from this legislation have been victims of tyranny. Those who fought on the wrong side and, in many cases, they fought on the side of the United States and were forced to flee their country, they're elderly, they're disabled, and, frankly, they're people that came here legally.

So I want to ask my colleagues to do exactly what we did when we voted on this legislation before, to vote with strong, unanimous, bipartisan support of this important legislation.

I also want to thank my chairman for working in a bipartisan way to move this important legislation to the

floor, to work with our colleagues in the Senate and the past legislation, which will become law with this vote today.

Madam Speaker, I urge bipartisan support for this legislation. I thank my chairman for the opportunity to work with him on this important legislation.

I yield back the balance of my time. Mr. McDERMOTT. Madam Speaker, I yield myself such time as I may consume.

This bill allows Members to accomplish three objectives with a single vote, help needy refugees, cut taxes and reduce the Federal deficit. That's a trifecta that should draw support from every Member of the House.

But I want to conclude, really, with a story about one of the witnesses who came before our subcommittee. His name was K'Keng, and he fought alongside American forces during the Vietnam War. In fact, he was recruited and trained by our own special forces.

After the U.S. pulled out of Vietnam, he was imprisoned for 6 years as a political prisoner, after which he ultimately made his transfer to the United States as a refugee. He tried working, but the wounds he had suffered during the war made that difficult.

Based on his disability, and the fact that he had almost no source of income, he began receiving supplemental security income, or SSI benefits. For those benefits, he had those benefits, but they were terminated when he reached the 7-year limit on SSI for refugees.

There are thousands of other refugees who have taken different paths to get here, but their basic story is the same. They fled persecution, they now reside legally in the United States, they are disabled or elderly, and they need our help.

This bill will provide them just the assistance, without raising the Federal deficit by a single dime. In fact, the anti-fraud provisions in this bill reduce the debt by nearly \$100 million and cut taxes by over \$300 million.

I urge all Members to support this bipartisan legislation, to help the needy, cut taxes and reduce our debt.

Madam Speaker, I yield back the balance of my time.

The SPEAKER pro tempore. The question is on the motion offered by the gentleman from Washington (Mr. McDERMOTT) that the House suspend the rules and concur in the Senate amendments to the bill, H.R. 2608.

The question was taken; and (two-thirds being in the affirmative) the rules were suspended and the Senate amendments were concurred in.

A motion to reconsider was laid on the table.

#### FOSTERING CONNECTIONS TO SUCCESS AND INCREASING ADOPTIONS ACT OF 2008

Mr. McDERMOTT. Madam Speaker, I move to suspend the rules and pass the bill (H.R. 6893) to amend parts B and E

of title IV of the Social Security Act to connect and support relative caregivers, improve outcomes for children in foster care, provide for tribal foster care and adoption access, improve incentives for adoption, and for other purposes.

The Clerk read the title of the bill.

The text of the bill is as follows:

H.R. 6893

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

#### SECTION 1. SHORT TITLE.

This Act may be cited as the "Fostering Connections to Success and Increasing Adoptions Act of 2008".

#### SEC. 2. TABLE OF CONTENTS.

The table of contents of this Act is as follows:

Sec. 1. Short title.

Sec. 2. Table of contents.

#### TITLE I—CONNECTING AND SUPPORTING RELATIVE CAREGIVERS

Sec. 101. Kinship guardianship assistance payments for children.

Sec. 102. Family connection grants.

Sec. 103. Notification of relatives.

Sec. 104. Licensing standards for relatives.

Sec. 105. Authority for comparisons and disclosures of information in the Federal Parent Locator Service for child welfare, foster care, and adoption assistance program purposes.

#### TITLE II—IMPROVING OUTCOMES FOR CHILDREN IN FOSTER CARE

Sec. 201. State option for children in foster care, and certain children in an adoptive or guardianship placement, after attaining age 18.

Sec. 202. Transition plan for children aging out of foster care.

Sec. 203. Short-term training for child welfare agencies, relative guardians, and court personnel.

Sec. 204. Educational stability.

Sec. 205. Health oversight and coordination plan.

Sec. 206. Sibling placement.

#### TITLE III—TRIBAL FOSTER CARE AND ADOPTION ACCESS

Sec. 301. Equitable access for foster care and adoption services for Indian children in tribal areas.

Sec. 302. Technical assistance and implementation.

#### TITLE IV—IMPROVEMENT OF INCENTIVES FOR ADOPTION

Sec. 401. Adoption incentives program.

Sec. 402. Promotion of adoption of children with special needs.

Sec. 403. Information on adoption tax credit.

#### TITLE V—CLARIFICATION OF UNIFORM DEFINITION OF CHILD AND OTHER PROVISIONS

Sec. 501. Clarification of uniform definition of child.

Sec. 502. Investment of operating cash.

Sec. 503. No Federal funding to unlawfully present individuals.

#### TITLE VI—EFFECTIVE DATE

Sec. 601. Effective date.

#### TITLE I—CONNECTING AND SUPPORTING RELATIVE CAREGIVERS

##### SEC. 101. KINSHIP GUARDIANSHIP ASSISTANCE PAYMENTS FOR CHILDREN.

(a) STATE PLAN OPTION.—Section 471(a) of the Social Security Act (42 U.S.C. 671(a)) is amended—

(1) by striking "and" at the end of paragraph (2);

(2) by striking the period at the end of paragraph (27) and inserting “; and”; and

(3) by adding at the end the following:

“(28) at the option of the State, provides for the State to enter into kinship guardianship assistance agreements to provide kinship guardianship assistance payments on behalf of children to grandparents and other relatives who have assumed legal guardianship of the children for whom they have cared as foster parents and for whom they have committed to care on a permanent basis, as provided in section 473(d).”

(b) IN GENERAL.—Section 473 of such Act (42 U.S.C. 673) is amended by adding at the end the following:

“(d) KINSHIP GUARDIANSHIP ASSISTANCE PAYMENTS FOR CHILDREN.—

“(1) KINSHIP GUARDIANSHIP ASSISTANCE AGREEMENT.—

“(A) IN GENERAL.—In order to receive payments under section 474(a)(5), a State shall—

“(i) negotiate and enter into a written, binding kinship guardianship assistance agreement with the prospective relative guardian of a child who meets the requirements of this paragraph; and

“(ii) provide the prospective relative guardian with a copy of the agreement.

“(B) MINIMUM REQUIREMENTS.—The agreement shall specify, at a minimum—

“(i) the amount of, and manner in which, each kinship guardianship assistance payment will be provided under the agreement, and the manner in which the payment may be adjusted periodically, in consultation with the relative guardian, based on the circumstances of the relative guardian and the needs of the child;

“(ii) the additional services and assistance that the child and relative guardian will be eligible for under the agreement;

“(iii) the procedure by which the relative guardian may apply for additional services as needed; and

“(iv) subject to subparagraph (D), that the State will pay the total cost of nonrecurring expenses associated with obtaining legal guardianship of the child, to the extent the total cost does not exceed \$2,000.

“(C) INTERSTATE APPLICABILITY.—The agreement shall provide that the agreement shall remain in effect without regard to the State residency of the relative guardian.

“(D) NO EFFECT ON FEDERAL REIMBURSEMENT.—Nothing in subparagraph (B)(iv) shall be construed as affecting the ability of the State to obtain reimbursement from the Federal Government for costs described in that subparagraph.

“(2) LIMITATIONS ON AMOUNT OF KINSHIP GUARDIANSHIP ASSISTANCE PAYMENT.—A kinship guardianship assistance payment on behalf of a child shall not exceed the foster care maintenance payment which would have been paid on behalf of the child if the child had remained in a foster family home.

“(3) CHILD’S ELIGIBILITY FOR A KINSHIP GUARDIANSHIP ASSISTANCE PAYMENT.—

“(A) IN GENERAL.—A child is eligible for a kinship guardianship assistance payment under this subsection if the State agency determines the following:

“(i) The child has been—

“(I) removed from his or her home pursuant to a voluntary placement agreement or as a result of a judicial determination to the effect that continuation in the home would be contrary to the welfare of the child; and

“(II) eligible for foster care maintenance payments under section 472 while residing for at least 6 consecutive months in the home of the prospective relative guardian.

“(ii) Being returned home or adopted are not appropriate permanency options for the child.

“(iii) The child demonstrates a strong attachment to the prospective relative guard-

ian and the relative guardian has a strong commitment to caring permanently for the child.

“(iv) With respect to a child who has attained 14 years of age, the child has been consulted regarding the kinship guardianship arrangement.

“(B) TREATMENT OF SIBLINGS.—With respect to a child described in subparagraph (A) whose sibling or siblings are not so described—

“(i) the child and any sibling of the child may be placed in the same kinship guardianship arrangement, in accordance with section 471(a)(31), if the State agency and the relative agree on the appropriateness of the arrangement for the siblings; and

“(ii) kinship guardianship assistance payments may be paid on behalf of each sibling so placed.”

(c) CONFORMING AMENDMENTS.—

(1) ELIGIBILITY FOR ADOPTION ASSISTANCE PAYMENTS.—Section 473(a)(2) of such Act (42 U.S.C. 673(a)(2)) is amended by adding at the end the following:

“(D) In determining the eligibility for adoption assistance payments of a child in a legal guardianship arrangement described in section 471(a)(28), the placement of the child with the relative guardian involved and any kinship guardianship assistance payments made on behalf of the child shall be considered never to have been made.”

(2) STATE PLAN REQUIREMENT.—

(A) IN GENERAL.—Section 471(a)(20) of such Act (42 U.S.C. 671(a)(20)) is amended—

(i) by adding “and” at the end of subparagraph (C); and

(ii) by adding at the end the following:

“(D) provides procedures for criminal records checks, including fingerprint-based checks of national crime information databases (as defined in section 534(e)(3)(A) of title 28, United States Code), on any relative guardian, and for checks described in subparagraph (C) of this paragraph on any relative guardian and any other adult living in the home of any relative guardian, before the relative guardian may receive kinship guardianship assistance payments on behalf of the child under the State plan under this part;”

(B) REDESIGNATION OF NEW PROVISION AFTER AMENDMENT MADE BY PRIOR LAW TAKES EFFECT.—

(i) IN GENERAL.—Section 471(a)(20) of the Social Security Act (42 U.S.C. 671(a)(20)) is amended—

(I) in subparagraph (D), by striking “(C)” and inserting “(B)”; and

(II) by redesignating subparagraph (D) as subparagraph (C).

(ii) EFFECTIVE DATE.—The amendments made by clause (i) shall take effect immediately after the amendments made by section 152 of Public Law 109-248 take effect.

(3) PAYMENTS TO STATES.—Section 474(a) of such Act (42 U.S.C. 674(a)) is amended—

(A) by striking the period at the end and inserting “; plus”; and

(B) by adding at the end the following:

“(5) an amount equal to the percentage by which the expenditures referred to in paragraph (2) of this subsection are reimbursed of the total amount expended during such quarter as kinship guardianship assistance payments under section 473(d) pursuant to kinship guardianship assistance agreements.”

(4) CASE PLAN REQUIREMENTS.—Section 475(1) of such Act (42 U.S.C. 675(1)) is amended by adding at the end the following:

“(F) In the case of a child with respect to whom the permanency plan is placement with a relative and receipt of kinship guardianship assistance payments under section 473(d), a description of—

“(i) the steps that the agency has taken to determine that it is not appropriate for the child to be returned home or adopted;

“(ii) the reasons for any separation of siblings during placement;

“(iii) the reasons why a permanent placement with a fit and willing relative through a kinship guardianship assistance arrangement is in the child’s best interests;

“(iv) the ways in which the child meets the eligibility requirements for a kinship guardianship assistance payment;

“(v) the efforts the agency has made to discuss adoption by the child’s relative foster parent as a more permanent alternative to legal guardianship and, in the case of a relative foster parent who has chosen not to pursue adoption, documentation of the reasons therefor; and

“(vi) the efforts made by the State agency to discuss with the child’s parent or parents the kinship guardianship assistance arrangement, or the reasons why the efforts were not made.”

(5) SECTION HEADING AMENDMENT.—The section heading for section 473 of such Act (42 U.S.C. 673) is amended by inserting “AND GUARDIANSHIP” after “ADOPTION”.

(d) CONTINUED SERVICES UNDER WAIVER.—Section 474 of such Act (42 U.S.C. 674) is amended by adding at the end the following:

“(g) For purposes of this part, after the termination of a demonstration project relating to guardianship conducted by a State under section 1130, the expenditures of the State for the provision, to children who, as of September 30, 2008, were receiving assistance or services under the project, of the same assistance and services under the same terms and conditions that applied during the conduct of the project, are deemed to be expenditures under the State plan approved under this part.”

(e) ELIGIBILITY FOR INDEPENDENT LIVING SERVICES AND EDUCATION AND TRAINING VOUCHERS FOR CHILDREN WHO EXIT FOSTER CARE FOR RELATIVE GUARDIANSHIP OR ADOPTION AFTER AGE 16.—

(1) INDEPENDENT LIVING SERVICES.—Section 477(a) of such Act (42 U.S.C. 677(a)) is amended—

(A) by striking “and” at the end of paragraph (5);

(B) by striking the period at the end of paragraph (6) and inserting “; and”; and

(C) by adding at the end the following:

“(7) to provide the services referred to in this subsection to children who, after attaining 16 years of age, have left foster care for kinship guardianship or adoption.”

(2) EDUCATION AND TRAINING VOUCHERS.—Section 477(i)(2) of such Act (42 U.S.C. 677(i)(2)) is amended by striking “adopted from foster care after attaining age 16” and inserting “who, after attaining 16 years of age, are adopted from, or enter kinship guardianship from, foster care”.

(f) CATEGORICAL ELIGIBILITY FOR MEDICAID.—Section 473(b)(3) of such Act (42 U.S.C. 673(b)(3)) is amended—

(1) in subparagraph (A)(ii), by striking “or” at the end;

(2) in subparagraph (B), by striking the period and inserting “; or”; and

(3) by adding at the end the following:

“(C) with respect to whom kinship guardianship assistance payments are being made pursuant to subsection (d).”

**SEC. 102. FAMILY CONNECTION GRANTS.**

(a) IN GENERAL.—Part B of title IV of the Social Security Act (42 U.S.C. 620-629i) is amended by inserting after section 426 the following:

**“SEC. 427. FAMILY CONNECTION GRANTS.**

“(a) IN GENERAL.—The Secretary of Health and Human Services may make matching grants to State, local, or tribal child welfare agencies, and private nonprofit organizations that have experience in working with foster children or children in kinship care arrangements, for the purpose of helping children

who are in, or at risk of entering, foster care reconnect with family members through the implementation of—

“(1) a kinship navigator program to assist kinship caregivers in learning about, finding, and using programs and services to meet the needs of the children they are raising and their own needs, and to promote effective partnerships among public and private agencies to ensure kinship caregiver families are served, which program—

“(A) shall be coordinated with other State or local agencies that promote service coordination or provide information and referral services, including the entities that provide 2-1-1 or 3-1-1 information systems where available, to avoid duplication or fragmentation of services to kinship care families;

“(B) shall be planned and operated in consultation with kinship caregivers and organizations representing them, youth raised by kinship caregivers, relevant government agencies, and relevant community-based or faith-based organizations;

“(C) shall establish information and referral systems that link (via toll-free access) kinship caregivers, kinship support group facilitators, and kinship service providers to—

“(i) each other;

“(ii) eligibility and enrollment information for Federal, State, and local benefits;

“(iii) relevant training to assist kinship caregivers in caregiving and in obtaining benefits and services; and

“(iv) relevant legal assistance and help in obtaining legal services;

“(D) shall provide outreach to kinship care families, including by establishing, distributing, and updating a kinship care website, or other relevant guides or outreach materials;

“(E) shall promote partnerships between public and private agencies, including schools, community based or faith-based organizations, and relevant government agencies, to increase their knowledge of the needs of kinship care families to promote better services for those families;

“(F) may establish and support a kinship care ombudsman with authority to intervene and help kinship caregivers access services; and

“(G) may support any other activities designed to assist kinship caregivers in obtaining benefits and services to improve their caregiving;

“(2) intensive family-finding efforts that utilize search technology to find biological family members for children in the child welfare system, and once identified, work to reestablish relationships and explore ways to find a permanent family placement for the children;

“(3) family group decision-making meetings for children in the child welfare system, that—

“(A) enable families to make decisions and develop plans that nurture children and protect them from abuse and neglect, and

“(B) when appropriate, shall address domestic violence issues in a safe manner and facilitate connecting children exposed to domestic violence to appropriate services, including reconnection with the abused parent when appropriate; or

“(4) residential family treatment programs that—

“(A) enable parents and their children to live in a safe environment for a period of not less than 6 months; and

“(B) provide, on-site or by referral, substance abuse treatment services, children's early intervention services, family counseling, medical, and mental health services, nursery and pre-school, and other services

that are designed to provide comprehensive treatment that supports the family.

“(b) APPLICATIONS.—An entity desiring to receive a matching grant under this section shall submit to the Secretary an application, at such time, in such manner, and containing such information as the Secretary may require, including—

“(1) a description of how the grant will be used to implement 1 or more of the activities described in subsection (a);

“(2) a description of the types of children and families to be served, including how the children and families will be identified and recruited, and an initial projection of the number of children and families to be served;

“(3) if the entity is a private organization—

“(A) documentation of support from the relevant local or State child welfare agency; or

“(B) a description of how the organization plans to coordinate its services and activities with those offered by the relevant local or State child welfare agency; and

“(4) an assurance that the entity will cooperate fully with any evaluation provided for by the Secretary under this section.

“(c) LIMITATIONS.—

“(1) GRANT DURATION.—The Secretary may award a grant under this section for a period of not less than 1 year and not more than 3 years.

“(2) NUMBER OF NEW GRANTEEES PER YEAR.—The Secretary may not award a grant under this section to more than 30 new grantees each fiscal year.

“(d) FEDERAL CONTRIBUTION.—The amount of a grant payment to be made to a grantee under this section during each year in the grant period shall be the following percentage of the total expenditures proposed to be made by the grantee in the application approved by the Secretary under this section:

“(1) 75 percent, if the payment is for the 1st or 2nd year of the grant period.

“(2) 50 percent, if the payment is for the 3rd year of the grant period.

“(e) FORM OF GRANTEE CONTRIBUTION.—A grantee under this section may provide not more than 50 percent of the amount which the grantee is required to expend to carry out the activities for which a grant is awarded under this section in kind, fairly evaluated, including plant, equipment, or services.

“(f) USE OF GRANT.—A grantee under this section shall use the grant in accordance with the approved application for the grant.

“(g) RESERVATIONS OF FUNDS.—

“(1) KINSHIP NAVIGATOR PROGRAMS.—The Secretary shall reserve \$5,000,000 of the funds made available under subsection (h) for each fiscal year for grants to implement kinship navigator programs described in subsection (a)(1).

“(2) EVALUATION.—The Secretary shall reserve 3 percent of the funds made available under subsection (h) for each fiscal year for the conduct of a rigorous evaluation of the activities funded with grants under this section.

“(3) TECHNICAL ASSISTANCE.—The Secretary may reserve 2 percent of the funds made available under subsection (h) for each fiscal year to provide technical assistance to recipients of grants under this section.

“(h) APPROPRIATION.—Out of any money in the Treasury of the United States not otherwise appropriated, there are appropriated to the Secretary for purposes of making grants under this section \$15,000,000 for each of fiscal years 2009 through 2013.”

(b) CONFORMING AMENDMENT.—Section 425 of such Act (42 U.S.C. 625) is amended by inserting “(other than sections 426, 427, and 429)” after “this subpart”.

(c) RENAMING OF PROGRAM.—The subpart heading for subpart 1 of part B of title IV of such Act is amended to read as follows:

**“Subpart 1—Stephanie Tubbs Jones Child Welfare Services Program”.**

**SEC. 103. NOTIFICATION OF RELATIVES.**

Section 471(a) of the Social Security Act (42 U.S.C. 671(a)), as amended by section 101(a) of this Act, is amended—

(1) by striking “and” at the end of paragraph (27);

(2) by striking the period at the end of paragraph (28) and inserting “; and”; and

(3) by adding at the end the following:

“(29) provides that, within 30 days after the removal of a child from the custody of the parent or parents of the child, the State shall exercise due diligence to identify and provide notice to all adult grandparents and other adult relatives of the child (including any other adult relatives suggested by the parents), subject to exceptions due to family or domestic violence, that—

“(A) specifies that the child has been or is being removed from the custody of the parent or parents of the child;

“(B) explains the options the relative has under Federal, State, and local law to participate in the care and placement of the child, including any options that may be lost by failing to respond to the notice;

“(C) describes the requirements under paragraph (10) of this subsection to become a foster family home and the additional services and supports that are available for children placed in such a home; and

“(D) if the State has elected the option to make kinship guardianship assistance payments under paragraph (28) of this subsection, describes how the relative guardian of the child may subsequently enter into an agreement with the State under section 473(d) to receive the payments.”

**SEC. 104. LICENSING STANDARDS FOR RELATIVES.**

(a) STATE PLAN AMENDMENT.—Section 471(a)(10) of the Social Security Act (42 U.S.C. 671(a)(10)) is amended—

(1) by striking “and provides” and inserting “provides”; and

(2) by inserting before the semicolon the following: “, and provides that a waiver of any such standard may be made only on a case-by-case basis for non-safety standards (as determined by the State) in relative foster family homes for specific children in care”.

(b) REPORT.—Not later than 2 years after the date of enactment of this Act, the Secretary of Health and Human Services shall submit to the Committee on Ways and Means of the House of Representatives and the Committee on Finance of the Senate a report that includes the following:

(1) Nationally and for each State, the number and percentage of children in foster care placed in licensed relative foster family homes and the number and percentage of such children placed in unlicensed relative foster family homes.

(2) The frequency with which States grant case-by-case waivers of non-safety licensing standards for relative foster family homes.

(3) The types of non-safety licensing standards waived.

(4) An assessment of how such case-by-case waivers of non-safety licensing standards have affected children in foster care, including their safety, permanency, and well-being.

(5) A review of any reasons why relative foster family homes may not be able to be licensed, despite State authority to grant such case-by-case waivers of non-safety licensing standards.

(6) Recommendations for administrative or legislative actions that may increase the percentage of relative foster family homes that are licensed while ensuring the safety of children in foster care and improving their permanence and well-being.

**SEC. 105. AUTHORITY FOR COMPARISONS AND DISCLOSURES OF INFORMATION IN THE FEDERAL PARENT LOCATOR SERVICE FOR CHILD WELFARE, FOSTER CARE, AND ADOPTION ASSISTANCE PROGRAM PURPOSES.**

Section 453(j)(3) of the Social Security Act (42 U.S.C. 653(j)) is amended, in the matter preceding subparagraph (A), by inserting “, part B, or part E” after “this part”.

**TITLE II—IMPROVING OUTCOMES FOR CHILDREN IN FOSTER CARE**

**SEC. 201. STATE OPTION FOR CHILDREN IN FOSTER CARE, AND CERTAIN CHILDREN IN AN ADOPTIVE OR GUARDIANSHIP PLACEMENT, AFTER ATTAINING AGE 18.**

(a) **DEFINITION OF CHILD.**—Section 475 of the Social Security Act (42 U.S.C. 675) is amended by adding at the end the following:

“(8)(A) Subject to subparagraph (B), the term ‘child’ means an individual who has not attained 18 years of age.

“(B) At the option of a State, the term shall include an individual—

“(i)(I) who is in foster care under the responsibility of the State;

“(II) with respect to whom an adoption assistance agreement is in effect under section 473 if the child had attained 16 years of age before the agreement became effective; or

“(III) with respect to whom a kinship guardianship assistance agreement is in effect under section 473(d) if the child had attained 16 years of age before the agreement became effective;

“(ii) who has attained 18 years of age;

“(iii) who has not attained 19, 20, or 21 years of age, as the State may elect; and

“(iv) who is—

“(I) completing secondary education or a program leading to an equivalent credential;

“(II) enrolled in an institution which provides post-secondary or vocational education;

“(III) participating in a program or activity designed to promote, or remove barriers to, employment;

“(IV) employed for at least 80 hours per month; or

“(V) incapable of doing any of the activities described in subclauses (I) through (IV) due to a medical condition, which incapability is supported by regularly updated information in the case plan of the child.”.

(b) **CONFORMING AMENDMENT TO DEFINITION OF CHILD-CARE INSTITUTION.**—Section 472(c)(2) of such Act (42 U.S.C. 672(c)(2)) is amended by inserting “except, in the case of a child who has attained 18 years of age, the term shall include a supervised setting in which the individual is living independently, in accordance with such conditions as the Secretary shall establish in regulations,” before “but”.

(c) **CONFORMING AMENDMENTS TO AGE LIMITS APPLICABLE TO CHILDREN ELIGIBLE FOR ADOPTION ASSISTANCE OR KINSHIP GUARDIANSHIP ASSISTANCE.**—Section 473(a)(4) of such Act (42 U.S.C. 673(a)(4)) is amended to read as follows:

“(4)(A) Notwithstanding any other provision of this section, a payment may not be made pursuant to this section to parents or relative guardians with respect to a child—

“(i) who has attained—

“(I) 18 years of age, or such greater age as the State may elect under section 475(8)(B)(iii); or

“(II) 21 years of age, if the State determines that the child has a mental or physical handicap which warrants the continuation of assistance;

“(ii) who has not attained 18 years of age, if the State determines that the parents or relative guardians, as the case may be, are no longer legally responsible for the support of the child; or

“(iii) if the State determines that the child is no longer receiving any support from the parents or relative guardians, as the case may be.

“(B) Parents or relative guardians who have been receiving adoption assistance payments or kinship guardianship assistance payments under this section shall keep the State or local agency administering the program under this section informed of circumstances which would, pursuant to this subsection, make them ineligible for the payments, or eligible for the payments in a different amount.”.

(d) **EFFECTIVE DATE.**—The amendments made by this section shall take effect on October 1, 2010.

**SEC. 202. TRANSITION PLAN FOR CHILDREN AGING OUT OF FOSTER CARE.**

Section 475(5) of the Social Security Act (42 U.S.C. 675) is amended—

(1) in subparagraph (F)(ii), by striking “and” at the end;

(2) in subparagraph (G), by striking the period at the end and inserting “; and”; and

(3) by adding at the end the following:

“(H) during the 90-day period immediately prior to the date on which the child will attain 18 years of age, or such greater age as the State may elect under paragraph (8)(B)(iii), whether during that period foster care maintenance payments are being made on the child’s behalf or the child is receiving benefits or services under section 477, a caseworker on the staff of the State agency, and, as appropriate, other representatives of the child provide the child with assistance and support in developing a transition plan that is personalized at the direction of the child, includes specific options on housing, health insurance, education, local opportunities for mentors and continuing support services, and work force supports and employment services, and is as detailed as the child may elect.”.

**SEC. 203. SHORT-TERM TRAINING FOR CHILD WELFARE AGENCIES, RELATIVE GUARDIANS, AND COURT PERSONNEL.**

(a) **IN GENERAL.**—Section 474(a)(3)(B) of the Social Security Act (42 U.S.C. 674(a)(3)(B)) is amended—

(1) by inserting “or relative guardians” after “adoptive parents”;

(2) by striking “and the members” and inserting “, the members”;

(3) by inserting “, or State-licensed or State-approved child welfare agencies providing services,” after “providing care”;

(4) by striking “foster and adopted” the 1st place it appears;

(5) by inserting “and members of the staff of abuse and neglect courts, agency attorneys, attorneys representing children or parents, guardians ad litem, or other court-appointed special advocates representing children in proceedings of such courts,” after “part.”;

(6) by inserting “guardians,” before “staff members.”;

(7) by striking “and institutions” and inserting “institutions, attorneys, and advocates”;

(8) by inserting “and children living with relative guardians” after “foster and adopted children” the 2nd place it appears.

(b) **PHASE-IN.**—With respect to an expenditure described in section 474(a)(3)(B) of the Social Security Act by reason of an amendment made by subsection (a) of this section, in lieu of the percentage set forth in such section 474(a)(3)(B), the percentage that shall apply is—

(1) 55 percent, if the expenditure is made in fiscal year 2009;

(2) 60 percent, if the expenditure is made in fiscal year 2010;

(3) 65 percent, if the expenditure is made in fiscal year 2011; or

(4) 70 percent, if the expenditure is made in fiscal year 2012.

**SEC. 204. EDUCATIONAL STABILITY.**

(a) **IN GENERAL.**—Section 475 of the Social Security Act (42 U.S.C. 675), as amended by section 101(c)(4) of this Act, is amended—

(1) in paragraph (1)—

(A) in subparagraph (C), by striking clause (iv) and redesignating clauses (v) through (viii) as clauses (iv) through (vii), respectively; and

(B) by adding at the end the following:

“(G) A plan for ensuring the educational stability of the child while in foster care, including—

“(i) assurances that the placement of the child in foster care takes into account the appropriateness of the current educational setting and the proximity to the school in which the child is enrolled at the time of placement; and

“(ii)(I) an assurance that the State agency has coordinated with appropriate local educational agencies (as defined under section 9101 of the Elementary and Secondary Education Act of 1965) to ensure that the child remains in the school in which the child is enrolled at the time of placement; or

“(II) if remaining in such school is not in the best interests of the child, assurances by the State agency and the local educational agencies to provide immediate and appropriate enrollment in a new school, with all of the educational records of the child provided to the school.”; and

(2) in the 1st sentence of paragraph (4)(A)—

(A) by striking “and reasonable” and inserting “reasonable”; and

(B) by inserting “, and reasonable travel for the child to remain in the school in which the child is enrolled at the time of placement” before the period.

(b) **EDUCATIONAL ATTENDANCE REQUIREMENT.**—Section 471(a) of the Social Security Act (42 U.S.C. 671(a)), as amended by sections 101(a) and 103 of this Act, is amended—

(1) by striking “and” at the end of paragraph (28);

(2) by striking the period at the end of paragraph (29) and inserting “; and”; and

(3) by adding at the end the following:

“(30) provides assurances that each child who has attained the minimum age for compulsory school attendance under State law and with respect to whom there is eligibility for a payment under the State plan is a full-time elementary or secondary school student or has completed secondary school, and for purposes of this paragraph, the term ‘elementary or secondary school student’ means, with respect to a child, that the child is—

“(A) enrolled (or in the process of enrolling) in an institution which provides elementary or secondary education, as determined under the law of the State or other jurisdiction in which the institution is located;

“(B) instructed in elementary or secondary education at home in accordance with a home school law of the State or other jurisdiction in which the home is located;

“(C) in an independent study elementary or secondary education program in accordance with the law of the State or other jurisdiction in which the program is located, which is administered by the local school or school district; or

“(D) incapable of attending school on a full-time basis due to the medical condition of the child, which incapability is supported by regularly updated information in the case plan of the child.”.

**SEC. 205. HEALTH OVERSIGHT AND COORDINATION PLAN.**

Section 422(b)(15) of the Social Security Act (42 U.S.C. 622(b)(15)) is amended to read as follows:

“(15)(A) provides that the State will develop, in coordination and collaboration with

the State agency referred to in paragraph (1) and the State agency responsible for administering the State plan approved under title XIX, and in consultation with pediatricians, other experts in health care, and experts in and recipients of child welfare services, a plan for the ongoing oversight and coordination of health care services for any child in a foster care placement, which shall ensure a coordinated strategy to identify and respond to the health care needs of children in foster care placements, including mental health and dental health needs, and shall include an outline of—

“(i) a schedule for initial and follow-up health screenings that meet reasonable standards of medical practice;

“(ii) how health needs identified through screenings will be monitored and treated;

“(iii) how medical information for children in care will be updated and appropriately shared, which may include the development and implementation of an electronic health record;

“(iv) steps to ensure continuity of health care services, which may include the establishment of a medical home for every child in care;

“(v) the oversight of prescription medicines; and

“(vi) how the State actively consults with and involves physicians or other appropriate medical or non-medical professionals in assessing the health and well-being of children in foster care and in determining appropriate medical treatment for the children; and

“(B) subparagraph (A) shall not be construed to reduce or limit the responsibility of the State agency responsible for administering the State plan approved under title XIX to administer and provide care and services for children with respect to whom services are provided under the State plan developed pursuant to this subpart;”.

#### SEC. 206. SIBLING PLACEMENT.

Section 471(a) of the Social Security Act (42 U.S.C. 671(a)), as amended by sections 101(a), 103, and 204(b) of this Act, is amended—

(1) by striking “and” at the end of paragraph (29);

(2) by striking the period at the end of paragraph (30) and inserting “; and”; and

(3) by adding at the end the following:

“(31) provides that reasonable efforts shall be made—

“(A) to place siblings removed from their home in the same foster care, kinship guardianship, or adoptive placement, unless the State documents that such a joint placement would be contrary to the safety or well-being of any of the siblings; and

“(B) in the case of siblings removed from their home who are not so jointly placed, to provide for frequent visitation or other ongoing interaction between the siblings, unless that State documents that frequent visitation or other ongoing interaction would be contrary to the safety or well-being of any of the siblings.”.

### TITLE III—TRIBAL FOSTER CARE AND ADOPTION ACCESS

#### SEC. 301. EQUITABLE ACCESS FOR FOSTER CARE AND ADOPTION SERVICES FOR INDIAN CHILDREN IN TRIBAL AREAS.

(a) AUTHORITY FOR DIRECT PAYMENT OF FEDERAL TITLE IV-E FUNDS FOR PROGRAMS OPERATED BY INDIAN TRIBAL ORGANIZATIONS.—

(1) IN GENERAL.—Part E of title IV of the Social Security Act (42 U.S.C. 670 et seq.) is amended by adding at the end the following: “SEC. 479B. PROGRAMS OPERATED BY INDIAN TRIBAL ORGANIZATIONS.

“(a) DEFINITIONS OF INDIAN TRIBE; TRIBAL ORGANIZATIONS.—In this section, the terms ‘Indian tribe’ and ‘tribal organization’ have

the meanings given those terms in section 4 of the Indian Self-Determination and Education Assistance Act (25 U.S.C. 450b).

“(b) AUTHORITY.—Except as otherwise provided in this section, this part shall apply in the same manner as this part applies to a State to an Indian tribe, tribal organization, or tribal consortium that elects to operate a program under this part and has a plan approved by the Secretary under section 471 in accordance with this section.

“(c) PLAN REQUIREMENTS.—

“(1) IN GENERAL.—An Indian tribe, tribal organization, or tribal consortium that elects to operate a program under this part shall include with its plan submitted under section 471 the following:

“(A) FINANCIAL MANAGEMENT.—Evidence demonstrating that the tribe, organization, or consortium has not had any uncorrected significant or material audit exceptions under Federal grants or contracts that directly relate to the administration of social services for the 3-year period prior to the date on which the plan is submitted.

“(B) SERVICE AREAS AND POPULATIONS.—For purposes of complying with section 471(a)(3), a description of the service area or areas and populations to be served under the plan and an assurance that the plan shall be in effect in all service area or areas and for all populations served by the tribe, organization, or consortium.

“(C) ELIGIBILITY.—

“(i) IN GENERAL.—Subject to clause (ii) of this subparagraph, an assurance that the plan will provide—

“(I) foster care maintenance payments under section 472 only on behalf of children who satisfy the eligibility requirements of section 472(a);

“(II) adoption assistance payments under section 473 pursuant to adoption assistance agreements only on behalf of children who satisfy the eligibility requirements for such payments under that section; and

“(III) at the option of the tribe, organization, or consortium, kinship guardianship assistance payments in accordance with section 473(d) only on behalf of children who meet the requirements of section 473(d)(3).

“(ii) SATISFACTION OF FOSTER CARE ELIGIBILITY REQUIREMENTS.—For purposes of determining whether a child whose placement and care are the responsibility of an Indian tribe, tribal organization, or tribal consortium with a plan approved under section 471 in accordance with this section satisfies the requirements of section 472(a), the following shall apply:

“(I) USE OF AFFIDAVITS, ETC.—Only with respect to the first 12 months for which such plan is in effect, the requirement in paragraph (1) of section 472(a) shall not be interpreted so as to prohibit the use of affidavits or nunc pro tunc orders as verification documents in support of the reasonable efforts and contrary to the welfare of the child judicial determinations required under that paragraph.

“(II) AFDC ELIGIBILITY REQUIREMENT.—The State plan approved under section 402 (as in effect on July 16, 1996) of the State in which the child resides at the time of removal from the home shall apply to the determination of whether the child satisfies section 472(a)(3).

“(D) OPTION TO CLAIM IN-KIND EXPENDITURES FROM THIRD-PARTY SOURCES FOR NON-FEDERAL SHARE OF ADMINISTRATIVE AND TRAINING COSTS DURING INITIAL IMPLEMENTATION PERIOD.—Only for fiscal year quarters beginning after September 30, 2009, and before October 1, 2014, a list of the in-kind expenditures (which shall be fairly evaluated, and may include plants, equipment, administration, or services) and the third-party sources of such expenditures that the tribe, organization, or consortium may claim as

part of the non-Federal share of administrative or training expenditures attributable to such quarters for purposes of receiving payments under section 474(a)(3). The Secretary shall permit a tribe, organization, or consortium to claim in-kind expenditures from third party sources for such purposes during such quarters subject to the following:

“(i) NO EFFECT ON AUTHORITY FOR TRIBES, ORGANIZATIONS, OR CONSORTIA TO CLAIM EXPENDITURES OR INDIRECT COSTS TO THE SAME EXTENT AS STATES.—Nothing in this subparagraph shall be construed as preventing a tribe, organization, or consortium from claiming any expenditures or indirect costs for purposes of receiving payments under section 474(a) that a State with a plan approved under section 471(a) could claim for such purposes.

“(ii) FISCAL YEAR 2010 OR 2011.—

“(I) EXPENDITURES OTHER THAN FOR TRAINING.—With respect to amounts expended during a fiscal year quarter beginning after September 30, 2009, and before October 1, 2011, for which the tribe, organization, or consortium is eligible for payments under subparagraph (C), (D), or (E) of section 474(a)(3), not more than 25 percent of such amounts may consist of in-kind expenditures from third-party sources specified in the list required under this subparagraph to be submitted with the plan.

“(II) TRAINING EXPENDITURES.—With respect to amounts expended during a fiscal year quarter beginning after September 30, 2009, and before October 1, 2011, for which the tribe, organization, or consortium is eligible for payments under subparagraph (A) or (B) of section 474(a)(3), not more than 12 percent of such amounts may consist of in-kind expenditures from third-party sources that are specified in such list and described in subclause (II).

“(III) SOURCES DESCRIBED.—For purposes of subclause (II), the sources described in this subclause are the following:

“(aa) A State or local government.

“(bb) An Indian tribe, tribal organization, or tribal consortium other than the tribe, organization, or consortium submitting the plan.

“(cc) A public institution of higher education.

“(dd) A Tribal College or University (as defined in section 316 of the Higher Education Act of 1965 (20 U.S.C. 1059c)).

“(ee) A private charitable organization.

“(iii) FISCAL YEAR 2012, 2013, OR 2014.—

“(I) IN GENERAL.—Except as provided in subclause (II) of this clause and clause (v) of this subparagraph, with respect to amounts expended during any fiscal year quarter beginning after September 30, 2011, and before October 1, 2014, for which the tribe, organization, or consortium is eligible for payments under any subparagraph of section 474(a)(3) of this Act, the only in-kind expenditures from third-party sources that may be claimed by the tribe, organization, or consortium for purposes of determining the non-Federal share of such expenditures (without regard to whether the expenditures are specified on the list required under this subparagraph to be submitted with the plan) are in-kind expenditures that are specified in regulations promulgated by the Secretary under section 301(e)(2) of the Fostering Connections to Success and Increasing Adoptions Act of 2008 and are from an applicable third-party source specified in such regulations, and do not exceed the applicable percentage for claiming such in-kind expenditures specified in the regulations.

“(II) TRANSITION PERIOD FOR EARLY APPROVED TRIBES, ORGANIZATIONS, OR CONSORTIA.—Subject to clause (v), if the tribe, organization, or consortium is an early approved tribe, organization, or consortium (as

defined in subclause (III) of this clause), the Secretary shall not require the tribe, organization, or consortium to comply with such regulations before October 1, 2013. Until the earlier of the date such tribe, organization, or consortium comes into compliance with such regulations or October 1, 2013, the limitations on the claiming of in-kind expenditures from third-party sources under clause (ii) shall continue to apply to such tribe, organization, or consortium (without regard to fiscal limitation) for purposes of determining the non-Federal share of amounts expended by the tribe, organization, or consortium during any fiscal year quarter that begins after September 30, 2011, and before such date of compliance or October 1, 2013, whichever is earlier.

“(III) DEFINITION OF EARLY APPROVED TRIBE, ORGANIZATION, OR CONSORTIUM.—For purposes of subclause (II) of this clause, the term ‘early approved tribe, organization, or consortium’ means an Indian tribe, tribal organization, or tribal consortium that had a plan approved under section 471 in accordance with this section for any quarter of fiscal year 2010 or 2011.

“(iv) FISCAL YEAR 2015 AND THEREAFTER.—Subject to clause (v) of this subparagraph, with respect to amounts expended during any fiscal year quarter beginning after September 30, 2014, for which the tribe, organization, or consortium is eligible for payments under any subparagraph of section 474(a)(3) of this Act, in-kind expenditures from third-party sources may be claimed for purposes of determining the non-Federal share of expenditures under any subparagraph of such section 474(a)(3) only in accordance with the regulations promulgated by the Secretary under section 301(e)(2) of the Fostering Connections to Success and Increasing Adoptions Act of 2008.

“(v) CONTINGENCY RULE.—If, at the time expenditures are made for a fiscal year quarter beginning after September 30, 2011, and before October 1, 2014, for which a tribe, organization, or consortium may receive payments for under section 474(a)(3) of this Act, no regulations required to be promulgated under section 301(e)(2) of the Fostering Connections to Success and Increasing Adoptions Act of 2008 are in effect, and no legislation has been enacted specifying otherwise—

“(I) in the case of any quarter of fiscal year 2012, 2013, or 2014, the limitations on claiming in-kind expenditures from third-party sources under clause (ii) of this subparagraph shall apply (without regard to fiscal limitation) for purposes of determining the non-Federal share of such expenditures; and

“(II) in the case of any quarter of fiscal year 2015 or any fiscal year thereafter, no tribe, organization, or consortium may claim in-kind expenditures from third-party sources for purposes of determining the non-Federal share of such expenditures if a State with a plan approved under section 471(a) of this Act could not claim in-kind expenditures from third-party sources for such purposes.

“(2) CLARIFICATION OF TRIBAL AUTHORITY TO ESTABLISH STANDARDS FOR TRIBAL FOSTER FAMILY HOMES AND TRIBAL CHILD CARE INSTITUTIONS.—For purposes of complying with section 471(a)(10), an Indian tribe, tribal organization, or tribal consortium shall establish and maintain a tribal authority or authorities which shall be responsible for establishing and maintaining tribal standards for tribal foster family homes and tribal child care institutions.

“(3) CONSORTIUM.—The participating Indian tribes or tribal organizations of a tribal consortium may develop and submit a single plan under section 471 that meets the requirements of this section.

“(d) DETERMINATION OF FEDERAL MEDICAL ASSISTANCE PERCENTAGE FOR FOSTER CARE MAINTENANCE AND ADOPTION ASSISTANCE PAYMENTS.—

“(1) PER CAPITA INCOME.—For purposes of determining the Federal medical assistance percentage applicable to an Indian tribe, a tribal organization, or a tribal consortium under paragraphs (1), (2), and (5) of section 474(a), the calculation of the per capita income of the Indian tribe, tribal organization, or tribal consortium shall be based upon the service population of the Indian tribe, tribal organization, or tribal consortium, except that in no case shall an Indian tribe, a tribal organization, or a tribal consortium receive less than the Federal medical assistance percentage for any State in which the tribe, organization, or consortium is located.

“(2) CONSIDERATION OF OTHER INFORMATION.—Before making a calculation under paragraph (1), the Secretary shall consider any information submitted by an Indian tribe, a tribal organization, or a tribal consortium that the Indian tribe, tribal organization, or tribal consortium considers relevant to making the calculation of the per capita income of the Indian tribe, tribal organization, or tribal consortium.

“(e) NONAPPLICATION TO COOPERATIVE AGREEMENTS AND CONTRACTS.—Any cooperative agreement or contract entered into between an Indian tribe, a tribal organization, or a tribal consortium and a State for the administration or payment of funds under this part that is in effect as of the date of enactment of this section shall remain in full force and effect, subject to the right of either party to the agreement or contract to revoke or modify the agreement or contract pursuant to the terms of the agreement or contract. Nothing in this section shall be construed as affecting the authority for an Indian tribe, a tribal organization, or a tribal consortium and a State to enter into a cooperative agreement or contract for the administration or payment of funds under this part.

“(f) JOHN H. CHAFEE FOSTER CARE INDEPENDENCE PROGRAM.—Except as provided in section 477(j), subsection (b) of this section shall not apply with respect to the John H. Chafee Foster Care Independence Program established under section 477 (or with respect to payments made under section 474(a)(4) or grants made under section 474(e)).

“(g) RULE OF CONSTRUCTION.—Nothing in this section shall be construed as affecting the application of section 472(h) to a child on whose behalf payments are paid under section 472, or the application of section 473(b) to a child on whose behalf payments are made under section 473 pursuant to an adoption assistance agreement or a kinship guardianship assistance agreement, by an Indian tribe, tribal organization, or tribal consortium that elects to operate a foster care and adoption assistance program in accordance with this section.”

(2) CONFORMING AMENDMENTS.—Section 472(a)(2)(B) of such Act (42 U.S.C. 672(a)(2)(B)) is amended—

(A) in clause (i), by striking “or” at the end;

(B) in clause (ii), by striking “and” at the end and inserting “or”; and

(C) by adding at the end the following:

“(iii) an Indian tribe or a tribal organization (as defined in section 479B(a)) or a tribal consortium that has a plan approved under section 471 in accordance with section 479B; and”

(b) AUTHORITY TO RECEIVE PORTION OF STATE ALLOTMENT AS PART OF AN AGREEMENT TO OPERATE THE JOHN H. CHAFEE FOSTER CARE INDEPENDENCE PROGRAM.—Section 477 of such Act (42 U.S.C. 677) is amended by adding at the end the following:

“(j) AUTHORITY FOR AN INDIAN TRIBE, TRIBAL ORGANIZATION, OR TRIBAL CONSORTIUM TO RECEIVE AN ALLOTMENT.—

“(1) IN GENERAL.—An Indian tribe, tribal organization, or tribal consortium with a plan approved under section 479B, or which is receiving funding to provide foster care under this part pursuant to a cooperative agreement or contract with a State, may apply for an allotment out of any funds authorized by paragraph (1) or (2) (or both) of subsection (h) of this section.

“(2) APPLICATION.—A tribe, organization, or consortium desiring an allotment under paragraph (1) of this subsection shall submit an application to the Secretary to directly receive such allotment that includes a plan which—

“(A) satisfies such requirements of paragraphs (2) and (3) of subsection (b) as the Secretary determines are appropriate;

“(B) contains a description of the tribe’s, organization’s, or consortium’s consultation process regarding the programs to be carried out under the plan with each State for which a portion of an allotment under subsection (c) would be redirected to the tribe, organization, or consortium; and

“(C) contains an explanation of the results of such consultation, particularly with respect to—

“(i) determining the eligibility for benefits and services of Indian children to be served under the programs to be carried out under the plan; and

“(ii) the process for consulting with the State in order to ensure the continuity of benefits and services for such children who will transition from receiving benefits and services under programs carried out under a State plan under subsection (b)(2) to receiving benefits and services under programs carried out under a plan under this subsection.

“(3) PAYMENTS.—The Secretary shall pay an Indian tribe, tribal organization, or tribal consortium with an application and plan approved under this subsection from the allotment determined for the tribe, organization, or consortium under paragraph (4) of this subsection in the same manner as is provided in section 474(a)(4) (and, where requested, and if funds are appropriated, section 474(e)) with respect to a State, or in such other manner as is determined appropriate by the Secretary, except that in no case shall an Indian tribe, a tribal organization, or a tribal consortium receive a lesser proportion of such funds than a State is authorized to receive under those sections.

“(4) ALLOTMENT.—From the amounts allotted to a State under subsection (c) of this section for a fiscal year, the Secretary shall allot to each Indian tribe, tribal organization, or tribal consortium with an application and plan approved under this subsection for that fiscal year an amount equal to the tribal foster care ratio determined under paragraph (5) of this subsection for the tribe, organization, or consortium multiplied by the allotment amount of the State within which the tribe, organization, or consortium is located. The allotment determined under this paragraph is deemed to be a part of the allotment determined under section 477(c) for the State in which the Indian tribe, tribal organization, or tribal consortium is located.

“(5) TRIBAL FOSTER CARE RATIO.—For purposes of paragraph (4), the tribal foster care ratio means, with respect to an Indian tribe, tribal organization, or tribal consortium, the ratio of—

“(A) the number of children in foster care under the responsibility of the Indian tribe, tribal organization, or tribal consortium (either directly or under supervision of the State), in the most recent fiscal year for which the information is available; to

“(B) the sum of—

“(i) the total number of children in foster care under the responsibility of the State within which the Indian tribe, tribal organization, or tribal consortium is located; and

“(ii) the total number of children in foster care under the responsibility of all Indian tribes, tribal organizations, or tribal consortia in the State (either directly or under supervision of the State) that have a plan approved under this subsection.”.

(c) STATE AND TRIBAL COOPERATION.—

(1) STATE PLAN REQUIREMENT TO NEGOTIATE IN GOOD FAITH.—

(A) IN GENERAL.—Section 471(a) of the Social Security Act (42 U.S.C. 671(a)), as amended by sections 101(a), 103, 204(b), and 206 of this Act, is amended—

(i) by striking “and” at the end of paragraph (30);

(ii) by striking the period at the end of paragraph (31) and inserting “; and”; and

(iii) by adding at the end the following:

“(32) provides that the State will negotiate in good faith with any Indian tribe, tribal organization or tribal consortium in the State that requests to develop an agreement with the State to administer all or part of the program under this part on behalf of Indian children who are under the authority of the tribe, organization, or consortium, including foster care maintenance payments on behalf of children who are placed in State or tribally licensed foster family homes, adoption assistance payments, and, if the State has elected to provide such payments, kinship guardianship assistance payments under section 473(d), and tribal access to resources for administration, training, and data collection under this part.”.

(B) CHAFEE PROGRAM CONFORMING AMENDMENT.—Section 477(b)(3)(G) of such Act (42 U.S.C. 677(b)(3)(G)) is amended—

(i) by striking “and that” and inserting “that”; and

(ii) by striking the period at the end and inserting “; and that the State will negotiate in good faith with any Indian tribe, tribal organization, or tribal consortium in the State that does not receive an allotment under subsection (j)(4) for a fiscal year and that requests to develop an agreement with the State to administer, supervise, or oversee the programs to be carried out under the plan with respect to the Indian children who are eligible for such programs and who are under the authority of the tribe, organization, or consortium and to receive from the State an appropriate portion of the State allotment under subsection (c) for the cost of such administration, supervision, or oversight.”.

(2) APPLICATION OF TRIBAL FEDERAL MATCHING RATE TO COOPERATIVE AGREEMENTS OR CONTRACTS BETWEEN STATE OR TRIBES.—Paragraphs (1) and (2) of section 474(a) of such Act (42 U.S.C. 674(a)) are each amended by inserting “(or, with respect to such payments made during such quarter under a cooperative agreement or contract entered into by the State and an Indian tribe, tribal organization, or tribal consortium for the administration or payment of funds under this part, an amount equal to the Federal medical assistance percentage that would apply under section 479B(d) (in this paragraph referred to as the ‘tribal FMAP’) if such Indian tribe, tribal organization, or tribal consortium made such payments under a program operated under that section, unless the tribal FMAP is less than the Federal medical assistance percentage that applies to the State)” before the semicolon.

(d) RULES OF CONSTRUCTION.—Nothing in the amendments made by this section shall be construed as—

(1) authorization to terminate funding on behalf of any Indian child receiving foster

care maintenance payments or adoption assistance payments on the date of enactment of this Act and for which the State receives Federal matching payments under paragraph (1) or (2) of section 474(a) of the Social Security Act (42 U.S.C. 674(a)), regardless of whether a cooperative agreement or contract between the State and an Indian tribe, tribal organization, or tribal consortium is in effect on such date or an Indian tribe, tribal organization, or tribal consortium elects subsequent to such date to operate a program under section 479B of such Act (as added by subsection (a) of this section); or

(2) affecting the responsibility of a State—

(A) as part of the plan approved under section 471 of the Social Security Act (42 U.S.C. 671), to provide foster care maintenance payments, adoption assistance payments, and if the State elects, kinship guardianship assistance payments, for Indian children who are eligible for such payments and who are not otherwise being served by an Indian tribe, tribal organization, or tribal consortium pursuant to a program under such section 479B of such Act or a cooperative agreement or contract entered into between an Indian tribe, a tribal organization, or a tribal consortium and a State for the administration or payment of funds under part E of title IV of such Act; or

(B) as part of the plan approved under section 477 of such Act (42 U.S.C. 677) to administer, supervise, or oversee programs carried out under that plan on behalf of Indian children who are eligible for such programs if such children are not otherwise being served by an Indian tribe, tribal organization, or tribal consortium pursuant to an approved plan under section 477(j) of such Act or a cooperative agreement or contract entered into under section 477(b)(3)(G) of such Act.

(e) REGULATIONS.—

(1) IN GENERAL.—Except as provided in paragraph (2) of this subsection, not later than 1 year after the date of enactment of this section, the Secretary of Health and Human Services, in consultation with Indian tribes, tribal organizations, tribal consortia, and affected States, shall promulgate interim final regulations to carry out this section and the amendments made by this section. Such regulations shall include procedures to ensure that a transfer of responsibility for the placement and care of a child under a State plan approved under section 471 of the Social Security Act to a tribal plan approved under section 471 of such Act in accordance with section 479B of such Act (as added by subsection (a)(1) of this section) or to an Indian tribe, a tribal organization, or a tribal consortium that has entered into a cooperative agreement or contract with a State for the administration or payment of funds under part E of title IV of such Act does not affect the eligibility of, provision of services for, or the making of payments on behalf of, such children under part E of title IV of such Act, or the eligibility of such children for medical assistance under title XIX of such Act.

(2) IN-KIND EXPENDITURES FROM THIRD-PARTY SOURCES FOR PURPOSES OF DETERMINING NON-FEDERAL SHARE OF ADMINISTRATIVE AND TRAINING EXPENDITURES.—

(A) IN GENERAL.—Subject to subparagraph (B) of this paragraph, not later than September 30, 2011, the Secretary of Health and Human Services, in consultation with Indian tribes, tribal organizations, and tribal consortia, shall promulgate interim final regulations specifying the types of in-kind expenditures, including plants, equipment, administration, and services, and the third-party sources for such in-kind expenditures which may be claimed by tribes, organizations, and consortia with plans approved under section 471 of the Social Security Act

in accordance with section 479B of such Act, up to such percentages as the Secretary, in such consultation shall specify in such regulations, for purposes of determining the non-Federal share of administrative and training expenditures for which the tribes, organizations, and consortia may receive payments for under any subparagraph of section 474(a)(3) of such Act.

(B) EFFECTIVE DATE.—In no event shall the regulations required to be promulgated under subparagraph (A) take effect prior to October 1, 2011.

(C) SENSE OF THE CONGRESS.—It is the sense of the Congress that if the Secretary of Health and Human Services fails to publish in the Federal Register the regulations required under subparagraph (A) of this paragraph, the Congress should enact legislation specifying the types of in-kind expenditures and the third-party sources for such in-kind expenditures which may be claimed by tribes, organizations, and consortia with plans approved under section 471 of the Social Security Act in accordance with section 479B of such Act, up to specific percentages, for purposes of determining the non-Federal share of administrative and training expenditures for which the tribes, organizations, and consortia may receive payments for under any subparagraph of section 474(a)(3) of such Act.

(f) EFFECTIVE DATE.—The amendments made by subsections (a), (b), and (c) shall take effect on October 1, 2009, without regard to whether the regulations required under subsection (e)(1) have been promulgated by such date.

#### SEC. 302. TECHNICAL ASSISTANCE AND IMPLEMENTATION.

Section 476 of the Social Security Act (42 U.S.C. 676) is amended by adding at the end the following:

“(c) TECHNICAL ASSISTANCE AND IMPLEMENTATION SERVICES FOR TRIBAL PROGRAMS.—

“(1) AUTHORITY.—The Secretary shall provide technical assistance and implementation services that are dedicated to improving services and permanency outcomes for Indian children and their families through the provision of assistance described in paragraph (2).

“(2) ASSISTANCE PROVIDED.—

“(A) IN GENERAL.—The technical assistance and implementation services shall be to—

“(i) provide information, advice, educational materials, and technical assistance to Indian tribes and tribal organizations with respect to the types of services, administrative functions, data collection, program management, and reporting that are required under State plans under part B and this part;

“(ii) assist and provide technical assistance to—

“(I) Indian tribes, tribal organizations, and tribal consortia seeking to operate a program under part B or under this part through direct application to the Secretary under section 479B; and

“(II) Indian tribes, tribal organizations, tribal consortia, and States seeking to develop cooperative agreements to provide for payments under this part or satisfy the requirements of section 422(b)(9), 471(a)(32), or 477(b)(3)(G); and

“(iii) subject to subparagraph (B), make one-time grants, to tribes, tribal organizations, or tribal consortia that are seeking to develop, and intend, not later than 24 months after receiving such a grant to submit to the Secretary a plan under section 471 to implement a program under this part as authorized by section 479B, that shall—

“(I) not exceed \$300,000; and

“(II) be used for the cost of developing a plan under section 471 to carry out a program under section 479B, including costs related to development of necessary data collection systems, a cost allocation plan, agency and tribal court procedures necessary to meet the case review system requirements under section 475(5), or any other costs attributable to meeting any other requirement necessary for approval of such a plan under this part.

“(B) GRANT CONDITION.—

“(i) IN GENERAL.—As a condition of being paid a grant under subparagraph (A)(iii), a tribe, tribal organization, or tribal consortium shall agree to repay the total amount of the grant awarded if the tribe, tribal organization, or tribal consortium fails to submit to the Secretary a plan under section 471 to carry out a program under section 479B by the end of the 24-month period described in that subparagraph.

“(ii) EXCEPTION.—The Secretary shall waive the requirement to repay a grant imposed by clause (i) if the Secretary determines that a tribe’s, tribal organization’s, or tribal consortium’s failure to submit a plan within such period was the result of circumstances beyond the control of the tribe, tribal organization, or tribal consortium.

“(C) IMPLEMENTATION AUTHORITY.—The Secretary may provide the technical assistance and implementation services described in subparagraph (A) either directly or through a grant or contract with public or private organizations knowledgeable and experienced in the field of Indian tribal affairs and child welfare.

“(3) APPROPRIATION.—There is appropriated to the Secretary, out of any money in the Treasury of the United States not otherwise appropriated, \$3,000,000 for fiscal year 2009 and each fiscal year thereafter to carry out this subsection.”

#### TITLE IV—IMPROVEMENT OF INCENTIVES FOR ADOPTION

##### SEC. 401. ADOPTION INCENTIVES PROGRAM.

(a) 5-YEAR EXTENSION.—Section 473A of the Social Security Act (42 U.S.C. 673b) is amended—

(1) in subsection (b)(4), by striking “in the case of fiscal years 2001 through 2007.”;

(2) in subsection (b)(5), by striking “1998 through 2007” and inserting “2008 through 2012”;

(3) in subsection (c)(2), by striking “each of fiscal years 2002 through 2007” and inserting “a fiscal year”;

(4) in each of subsections (h)(1)(D), and (h)(2), by striking “2008” and inserting “2013”.

(b) UPDATING OF FISCAL YEAR USED IN DETERMINING BASE NUMBERS OF ADOPTIONS.—Section 473A(g) of such Act (42 U.S.C. 673b(g)) is amended—

(1) in paragraph (3), by striking “means” and all that follows and inserting “means, with respect to any fiscal year, the number of foster child adoptions in the State in fiscal year 2007.”;

(2) in paragraph (4)—

(A) by inserting “that are not older child adoptions” before “for a State”;

(B) by striking “means” and all that follows and inserting “means, with respect to any fiscal year, the number of special needs adoptions that are not older child adoptions in the State in fiscal year 2007.”;

(3) in paragraph (5), by striking “means” and all that follows and inserting “means, with respect to any fiscal year, the number of older child adoptions in the State in fiscal year 2007.”.

(c) INCREASE IN INCENTIVE PAYMENTS FOR SPECIAL NEEDS ADOPTIONS AND OLDER CHILD ADOPTIONS.—Section 473A(d)(1) of such Act (42 U.S.C. 673b(d)(1)) is amended—

(1) in subparagraph (B), by striking “\$2,000” and inserting “\$4,000”;

(2) in subparagraph (C), by striking “\$4,000” and inserting “\$8,000”.

(d) 24-MONTH AVAILABILITY OF PAYMENTS TO STATES.—Section 473A(e) of such Act (42 U.S.C. 673b(e)) is amended—

(1) in the heading, by striking “2-YEAR” and inserting “24-MONTH”;

(2) by striking “through the end of the succeeding fiscal year” and inserting “for the 24-month period beginning with the month in which the payments are made”.

(e) ADDITIONAL INCENTIVE PAYMENT FOR EXCEEDING THE HIGHEST EVER FOSTER CHILD ADOPTION RATE.—

(1) IN GENERAL.—Section 473A(d) of such Act (42 U.S.C. 673b(d)) is amended—

(A) in paragraph (1), in the matter preceding subparagraph (A), by striking “paragraph (2)” and inserting “paragraphs (2) and (3)”;

(B) in paragraph (2), by striking “this section” each place it appears and inserting “paragraph (1)”;

(C) by adding at the end the following:

“(3) INCREASED INCENTIVE PAYMENT FOR EXCEEDING THE HIGHEST EVER FOSTER CHILD ADOPTION RATE.—

“(A) IN GENERAL.—If—

“(i) for fiscal year 2009 or any fiscal year thereafter the total amount of adoption incentive payments payable under paragraph (1) of this subsection are less than the amount appropriated under subsection (h) for the fiscal year; and

“(ii) a State’s foster child adoption rate for that fiscal year exceeds the highest ever foster child adoption rate determined for the State, then the adoption incentive payment otherwise determined under paragraph (1) of this subsection for the State shall be increased, subject to subparagraph (C) of this paragraph, by the amount determined for the State under subparagraph (B) of this paragraph.

“(B) AMOUNT OF INCREASE.—For purposes of subparagraph (A), the amount determined under this subparagraph with respect to a State and a fiscal year is the amount equal to the product of—

“(i) \$1,000; and

“(ii) the excess of—

“(I) the number of foster child adoptions in the State in the fiscal year; over

“(II) the product (rounded to the nearest whole number) of—

“(aa) the highest ever foster child adoption rate determined for the State; and

“(bb) the number of children in foster care under the supervision of the State on the last day of the preceding fiscal year.

“(C) PRO RATA ADJUSTMENT IF INSUFFICIENT FUNDS AVAILABLE.—For any fiscal year, if the total amount of increases in adoption incentive payments otherwise payable under this paragraph for a fiscal year exceeds the amount available for such increases for the fiscal year, the amount of the increase payable to each State under this paragraph for the fiscal year shall be—

“(i) the amount of the increase that would otherwise be payable to the State under this paragraph for the fiscal year; multiplied by

“(ii) the percentage represented by the amount so available for the fiscal year, divided by the total amount of increases otherwise payable under this paragraph for the fiscal year.”.

(2) DEFINITIONS.—Section 473A(g) of such Act (42 U.S.C. 673b(g)) is amended by adding at the end the following:

“(7) HIGHEST EVER FOSTER CHILD ADOPTION RATE.—The term ‘highest ever foster child adoption rate’ means, with respect to any fiscal year, the highest foster child adoption rate determined for any fiscal year in the pe-

riod that begins with fiscal year 2002 and ends with the preceding fiscal year.

“(8) FOSTER CHILD ADOPTION RATE.—The term ‘foster child adoption rate’ means, with respect to a State and a fiscal year, the percentage determined by dividing—

“(A) the number of foster child adoptions finalized in the State during the fiscal year; by

“(B) the number of children in foster care under the supervision of the State on the last day of the preceding fiscal year.”.

(3) CONFORMING AMENDMENTS.—

(A) STATE ELIGIBILITY.—Section 473A(b)(2) of such Act (42 U.S.C. 673b(b)(2)) is amended—

(i) in subparagraph (A), by striking “or” at the end;

(ii) in subparagraph (B), by adding “or” at the end; and

(iii) by adding at the end the following:

“(C) the State’s foster child adoption rate for the fiscal year exceeds the highest ever foster child adoption rate determined for the State.”.

(B) DATA.—Section 473A(c)(2) of such Act (42 U.S.C. 673b(c)(2)), as amended by subsection (a)(3) of this section, is amended by inserting “and the foster child adoption rate for the State for the fiscal year,” after “during a fiscal year.”.

##### SEC. 402. PROMOTION OF ADOPTION OF CHILDREN WITH SPECIAL NEEDS.

Section 473 of the Social Security Act (42 U.S.C. 673), as amended by section 101(b) of this Act, is amended—

(1) in subsection (a)—

(A) in paragraph (2)—

(i) in subparagraph (A)—

(I) by redesignating items (aa) and (bb) of clause (i)(I) as subitems (AA) and (BB), respectively;

(II) in subitem (BB) of clause (i)(I) (as so redesignated), by striking “item (aa) of this subclause” and inserting “subitem (AA) of this item”;

(III) by redesignating subclauses (I) through (III) of clause (i) as items (aa) through (cc), respectively;

(IV) by redesignating clauses (i) and (ii) as subclauses (I) and (II), respectively;

(V) by realigning the margins of the items, subclauses, and clauses redesignated by subclauses (I) through (IV) accordingly;

(VI) by striking “if the child—” and inserting “if—

“(i) in the case of a child who is not an applicable child for the fiscal year (as defined in subsection (e)), the child—”;

(VII) in subclause (II) of clause (i) (as so redesignated)—

(aa) by striking “(c)” and inserting “(c)(1)”;

(bb) by striking the period at the end and inserting “; or”;

(VIII) by adding at the end the following:

“(ii) in the case of a child who is an applicable child for the fiscal year (as so defined), the child—

“(I)(aa) at the time of initiation of adoption proceedings was in the care of a public or licensed private child placement agency or Indian tribal organization pursuant to—

“(AA) an involuntary removal of the child from the home in accordance with a judicial determination to the effect that continuation in the home would be contrary to the welfare of the child; or

“(BB) a voluntary placement agreement or voluntary relinquishment;

“(bb) meets all medical or disability requirements of title XVI with respect to eligibility for supplemental security income benefits; or

“(cc) was residing in a foster family home or child care institution with the child’s minor parent, and the child’s minor parent

was in such foster family home or child care institution pursuant to—

“(AA) an involuntary removal of the child from the home in accordance with a judicial determination to the effect that continuation in the home would be contrary to the welfare of the child; or

“(BB) a voluntary placement agreement or voluntary relinquishment; and

“(II) has been determined by the State, pursuant to subsection (c)(2), to be a child with special needs.”; and

(i) in subparagraph (C)—

(I) by redesignating subclauses (I) and (II) of clause (iii) as items (aa) and (bb), respectively;

(II) by redesignating subclauses (I) and (II) of clause (iv) as items (aa) and (bb), respectively;

(III) by redesignating clauses (i) through (iv) as subclauses (I) through (IV), respectively;

(IV) by realigning the margins of the subclauses and clauses redesignated by subclauses (I) through (III) accordingly;

(V) by striking “if the child—” and inserting “if—

“(i) in the case of a child who is not an applicable child for the fiscal year (as defined in subsection (e)), the child—”;

(VI) in clause (i)(I) (as so redesignated), by striking “(A)(ii)” and inserting “(A)(i)(II)”;

(VII) in clause (i)(IV) (as so redesignated)—

(aa) in the matter preceding item (aa), by striking “(A)” and inserting “(A)(i)”;

(bb) by striking the period at the end and inserting “; or”;

(VIII) by adding at the end the following:

“(ii) in the case of a child who is an applicable child for the fiscal year (as so defined), the child meets the requirements of subparagraph (A)(ii)(II), is determined eligible for adoption assistance payments under this part with respect to a prior adoption (or who would have been determined eligible for such payments had the Adoption and Safe Families Act of 1997 been in effect at the time that such determination would have been made), and is available for adoption because the prior adoption has been dissolved and the parental rights of the adoptive parents have been terminated or because the child’s adoptive parents have died.”; and

(B) by adding at the end the following:

“(7)(A) Notwithstanding any other provision of this subsection, no payment may be made to parents with respect to any applicable child for a fiscal year that—

“(i) would be considered a child with special needs under subsection (c)(2);

“(ii) is not a citizen or resident of the United States; and

“(iii) was adopted outside of the United States or was brought into the United States for the purpose of being adopted.

“(B) Subparagraph (A) shall not be construed as prohibiting payments under this part for an applicable child described in subparagraph (A) that is placed in foster care subsequent to the failure, as determined by the State, of the initial adoption of the child by the parents described in subparagraph (A).

“(8) A State shall spend an amount equal to the amount of savings (if any) in State expenditures under this part resulting from the application of paragraph (2)(A)(ii) to all applicable children for a fiscal year to provide to children or families any service (including post-adoption services) that may be provided under this part or part B.”;

(2) in subsection (c)—

(A) by redesignating paragraphs (1) and (2) as subparagraphs (A) and (B), respectively, and realigning the margins accordingly;

(B) by striking “this section, a child shall not be considered a child with special needs unless” and inserting “this section—

“(1) in the case of a child who is not an applicable child for a fiscal year, the child shall not be considered a child with special needs unless”;

(C) in paragraph (1)(B), as so redesignated, by striking the period at the end and inserting “; or”;

(D) by adding at the end the following:

“(2) in the case of a child who is an applicable child for a fiscal year, the child shall not be considered a child with special needs unless—

“(A) the State has determined, pursuant to a criterion or criteria established by the State, that the child cannot or should not be returned to the home of his parents;

“(B)(i) the State has determined that there exists with respect to the child a specific factor or condition (such as ethnic background, age, or membership in a minority or sibling group, or the presence of factors such as medical conditions or physical, mental, or emotional handicaps) because of which it is reasonable to conclude that the child cannot be placed with adoptive parents without providing adoption assistance under this section and medical assistance under title XIX; or

“(ii) the child meets all medical or disability requirements of title XVI with respect to eligibility for supplemental security income benefits; and

“(C) the State has determined that, except where it would be against the best interests of the child because of such factors as the existence of significant emotional ties with prospective adoptive parents while in the care of the parents as a foster child, a reasonable, but unsuccessful, effort has been made to place the child with appropriate adoptive parents without providing adoption assistance under this section or medical assistance under title XIX.”; and

(3) by adding at the end the following:

“(e) APPLICABLE CHILD DEFINED.—

“(1) ON THE BASIS OF AGE.—

“(A) IN GENERAL.—Subject to paragraphs (2) and (3), in this section, the term ‘applicable child’ means a child for whom an adoption assistance agreement is entered into under this section during any fiscal year described in subparagraph (B) if the child attained the applicable age for that fiscal year before the end of that fiscal year.

“(B) APPLICABLE AGE.—For purposes of subparagraph (A), the applicable age for a fiscal year is as follows:

“In the case of fiscal year:	The applicable age is:
2010 .....	16
2011 .....	14
2012 .....	12
2013 .....	10
2014 .....	8
2015 .....	6
2016 .....	4
2017 .....	2
2018 or thereafter .....	any age.

“(2) EXCEPTION FOR DURATION IN CARE.—Notwithstanding paragraph (1) of this subsection, beginning with fiscal year 2010, such term shall include a child of any age on the date on which an adoption assistance agreement is entered into on behalf of the child under this section if the child—

“(A) has been in foster care under the responsibility of the State for at least 60 consecutive months; and

“(B) meets the requirements of subsection (a)(2)(A)(ii).

“(3) EXCEPTION FOR MEMBER OF A SIBLING GROUP.—Notwithstanding paragraphs (1) and (2) of this subsection, beginning with fiscal year 2010, such term shall include a child of any age on the date on which an adoption as-

sistance agreement is entered into on behalf of the child under this section without regard to whether the child is described in paragraph (2)(A) of this subsection if the child—

“(A) is a sibling of a child who is an applicable child for the fiscal year under paragraph (1) or (2) of this subsection;

“(B) is to be placed in the same adoption placement as an applicable child for the fiscal year who is their sibling; and

“(C) meets the requirements of subsection (a)(2)(A)(ii).”.

**SEC. 403. INFORMATION ON ADOPTION TAX CREDIT.**

Section 471(a) of the Social Security Act (42 U.S.C. 671(a)), as amended by sections 101(a), 103, 204(b), 206, and 301(c)(1)(A) of this Act, is amended—

(1) by striking “and” at the end of paragraph (31);

(2) by striking the period at the end of paragraph (32) and inserting “; and”;

(3) by adding at the end the following: “(33) provides that the State will inform any individual who is adopting, or whom the State is made aware is considering adopting, a child who is in foster care under the responsibility of the State of the potential eligibility of the individual for a Federal tax credit under section 23 of the Internal Revenue Code of 1986.”.

**TITLE V—CLARIFICATION OF UNIFORM DEFINITION OF CHILD AND OTHER PROVISIONS**

**SEC. 501. CLARIFICATION OF UNIFORM DEFINITION OF CHILD.**

(a) CHILD MUST BE YOUNGER THAN CLAIMANT.—Section 152(c)(3)(A) of the Internal Revenue Code of 1986 is amended by inserting “is younger than the taxpayer claiming such individual as a qualifying child and” after “such individual”.

(b) CHILD MUST BE UNMARRIED.—Section 152(c)(1) of such Code is amended by striking “and” at the end of subparagraph (C), by striking the period at the end of subparagraph (D) and inserting “, and”, and by adding at the end the following new subparagraph:

“(E) who has not filed a joint return (other than only for a claim of refund) with the individual’s spouse under section 6013 for the taxable year beginning in the calendar year in which the taxable year of the taxpayer begins.”.

(c) RESTRICT QUALIFYING CHILD TAX BENEFITS TO CHILD’S PARENT.—

(1) CHILD TAX CREDIT.—Section 24(a) of such Code is amended by inserting “for which the taxpayer is allowed a deduction under section 151” after “of the taxpayer”.

(2) PERSONS OTHER THAN PARENTS CLAIMING QUALIFYING CHILD.—

(A) IN GENERAL.—Section 152(c)(4) of such Code is amended by adding at the end the following new subparagraph:

“(C) NO PARENT CLAIMING QUALIFYING CHILD.—If the parents of an individual may claim such individual as a qualifying child but no parent so claims the individual, such individual may be claimed as the qualifying child of another taxpayer but only if the adjusted gross income of such taxpayer is higher than the highest adjusted gross income of any parent of the individual.”.

(B) CONFORMING AMENDMENTS.—

(i) Section 152(c)(4)(A) of such Code is amended by striking “Except” through “2 or more taxpayers” and inserting “Except as provided in subparagraphs (B) and (C), if (but for this paragraph) an individual may be claimed as a qualifying child by 2 or more taxpayers”.

(ii) The heading for section 152(c)(4) of such Code is amended by striking “CLAIMING” and inserting “WHO CAN CLAIM THE SAME”.

(d) EFFECTIVE DATE.—The amendments made by this section shall apply to taxable years beginning after December 31, 2008.

**SEC. 502. INVESTMENT OF OPERATING CASH.**

Section 323 of title 31, United States Code, is amended to read as follows:

**“§ 323. Investment of operating cash**

“(a) To manage United States cash, the Secretary of the Treasury may invest any part of the operating cash of the Treasury for not more than 90 days. The Secretary may invest the operating cash of the Treasury in—

“(1) obligations of depositories maintaining Treasury tax and loan accounts secured by pledged collateral acceptable to the Secretary;

“(2) obligations of the United States Government; and

“(3) repurchase agreements with parties acceptable to the Secretary.

“(b) Subsection (a) of this section does not require the Secretary to invest a cash balance held in a particular account.

“(c) The Secretary shall consider the prevailing market in prescribing rates of interest for investments under subsection (a)(1) of this section.

“(d)(1) The Secretary of the Treasury shall submit each fiscal year to the appropriate committees a report detailing the investment of operating cash under subsection (a) for the preceding fiscal year. The report shall describe the Secretary’s consideration of risks associated with investments and the actions taken to manage such risks.

“(2) For purposes of paragraph (1), the term ‘appropriate committees’ means the Committee on Ways and Means of the House of Representatives and the Committee on Finance of the Senate.”

**SEC. 503. NO FEDERAL FUNDING TO UNLAWFULLY PRESENT INDIVIDUALS.**

Nothing in this Act shall be construed to alter prohibitions on Federal payments to individuals who are unlawfully present in the United States.

**TITLE VI—EFFECTIVE DATE**

**SEC. 601. EFFECTIVE DATE.**

(a) IN GENERAL.—Except as otherwise provided in this Act, each amendment made by this Act to part B or E of title IV of the Social Security Act shall take effect on the date of the enactment of this Act, and shall apply to payments under the part amended for quarters beginning on or after the effective date of the amendment.

(b) DELAY PERMITTED IF STATE LEGISLATION REQUIRED.—In the case of a State plan approved under part B or E of title IV of the Social Security Act which the Secretary of Health and Human Services determines requires State legislation (other than legislation appropriating funds) in order for the plan to meet the additional requirements imposed by this Act, the State plan shall not be regarded as failing to comply with the requirements of such part solely on the basis of the failure of the plan to meet such additional requirements before the 1st day of the 1st calendar quarter beginning after the close of the 1st regular session of the State legislature that ends after the 1-year period beginning with the date of the enactment of this Act. For purposes of the preceding sentence, in the case of a State that has a 2-year legislative session, each year of the session is deemed to be a separate regular session of the State legislature.

The SPEAKER pro tempore. Pursuant to the rule, the gentleman from Washington (Mr. McDERMOTT) and the gentleman from Illinois (Mr. WELLER) each will control 20 minutes.

The Chair recognizes the gentleman from Washington.

GENERAL LEAVE

Mr. McDERMOTT. Madam Speaker, I ask unanimous consent that all Members may have 5 legislative days to revise and extend their remarks and to include extraneous material on this bill under consideration.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Washington?

There was no objection.

Mr. McDERMOTT. Madam Speaker, I yield myself such time as I might consume.

Children in foster care are sometimes called our forgotten children. We are here to banish that thought forever. We are here to provide children in foster care the same things that all children need, family, support and an equal chance to succeed.

With that goal in mind, the House unanimously passed legislation in June to improve the Nation’s child welfare system. The bill we are considering today is a modified version of that legislation, and it reflects an agreement with Senators BAUCUS, GRASSLEY and ROCKEFELLER, who have been working on similar legislation.

This agreement maintains all the critical provisions in the House-passed bill, such as helping grandparents and other relatives who want to permanently care for children in foster care and extending assistance to thousands of children who now age out of foster care every year on their 18th birthday.

In addition, the legislation now includes a provision that will begin to make sure that all special needs children are eligible for adoption assistance, not just those who come from a family that is eligible for a welfare program that no longer exists.

When a child is removed from his or her home because of abuse or neglect, government, on behalf of society, becomes legally responsible for that child. All of us, therefore, act as parents to children in foster care. But for too many foster care children, we fail to fully live up to our parental responsibilities.

We fail to provide them with permanent homes. We fail to meet their health and education needs, and we fail to help them find their way in the world.

Perhaps the most obvious example of our failure is when foster children are literally pushed out into the streets when they are 18 years old. No parent I know abandons their children at age 18, and yet that is what our Federal policy for foster care does.

It says to kids to have been abused or neglected, who have been removed from their homes, or who have been placed many times in multiple foster homes that we expect more of them than we would expect of anyone else, including our own children. We displace them from their homes and from any meaningful financial support, and tell them, make it on your own, you are on your own.

Another example is our failure and the inconsistent effort to help foster

children stay connected to their families. We have a system that tells grandparents that they will be denied any assistance if they become legal guardians for a foster child. This is contrary to the growing base of research illustrating that children do better living with relative guardians than they do living in traditional foster care.

Additionally, siblings are too often split apart at the time of placement. Just when a foster child most needs their brother or sister, they are sometimes separated from them.

Ensuring school stability is yet another area where we too often come up short. Not enough is done to ensure children can stay in their current schools when they are placed in foster care. We rob them of the one place where they may actually feel secure.

We also hear too many stories about foster children not receiving adequate health services, especially for mental health. Furthermore, we have a special duty to ensure the prescription medications foster children are receiving are effective and appropriate, instead of quick and easy.

Finally, we don’t provide adequate assistance for Native American children who are removed from their homes and then cared for in the tribal communities.

The Fostering Connections to Success and Increasing Adoptions Act would provide new supports and protections to address many of the concerns I just outlined. The legislation would allow States to extend foster care up to the age of 21, giving young men and women more time to get an education and become truly self-sufficient.

Recognizing that many grandparents and other relatives want to provide loving, permanent homes for children in foster care, this bill would provide Federal payments to relatives who become legal guardians of children for whom they have cared as foster parents. It also requires improved efforts to keep siblings together when they are removed from their homes.

The measure would require increased oversight on health care needs of foster children, focusing on the assessment, the treatment of health conditions, continuity of care, and monitoring the use of prescription drugs. There is also renewed attention paid to ensuring educational stability for children in foster care, including avoiding frequent school changes.

Additionally, this bill gives tribes equal and fair access to Federal resources dedicated to keeping vulnerable children safe. For the first time, a tribal child welfare program would directly receive Federal foster care funding.

The legislation would also provide new resources to ensure all child welfare workers have equal access to training, which ultimately results in better care for children.

This bill extends and improves incentives for States that increase the number of children adopted out of the foster care system. To ensure that we are

adequately helping all families adopting special needs children out of the foster care system, the bill will phase out a requirement that an adopted child's birth parents be eligible for welfare under outdated rules from a program that no longer exists.

The legislation includes two provisions that save money and thereby ensures that the bill is completely budget neutral. The first provision would clarify the uniform definition of a child for tax purposes to ensure that the earned income tax credit and other tax benefits are being provided to the families for which the benefits were intended.

The second provision would allow the Treasury Department to improve its management of the government's short-term operating cash. This language, which has been recommended by the GAO and proposed by the administration, would permit investment of cash in a broader number of institutions, thereby reducing the current concentration of risk and increasing the rate of return.

I want to thank, again, my ranking member, JERRY WELLER, who is going to leave us. He has been a real partner in striving to work for and improve the lives of children in the foster care system. His efforts will be missed when he leaves Congress at the end of this session, but enacting this bill will surely send him out on a high note.

Before I yield to Mr. WELLER, I would like to talk about another Member of Congress who is not with us today.

The passing of Stephanie Tubbs Jones was a great shock to all of us who worked with her. We were always impressed by her tireless energy and her infectious smile.

Stephanie was a true champion for vulnerable families and children. In fact, her first legislative achievement in Congress was a bill designed to improve training opportunities for case-workers in the child welfare system.

□ 1245

In recognition of Representative Tubbs Jones' efforts to help vulnerable kids, this bill names the primary source of Federal funding for the Social Security Act for Child Protective Services after her, as well as making several improvements to the program.

The Stephanie Tubbs Jones Child Welfare Services Program will help at-risk children for many years and decades to come, just as she did during her life.

In conclusion, this bill does not address every challenge confronting children in the welfare system, but will take a major step toward correcting many of the system's shortcomings. I only wish Jerry was going to be here to work with me while we put a bigger bill through next year.

This legislation is bipartisan, budget neutral, and good for kids; therefore, it deserves the support of every Member of the House, as it did when it passed unanimously some months ago.

I reserve the balance of my time.

Mr. WELLER of Illinois. Madam Speaker, I yield myself such time as I may consume.

Madam Speaker, I am proud to rise in support of H.R. 6893, the Fostering Connections to Success and Increasing Adoptions Act, legislation I am proud to cosponsor with my chairman, Mr. MCDERMOTT.

This bipartisan, bicameral House-Senate agreement extends the Adoptions Incentives program, which has earned due praise for increasing adoptions from the Nation's foster care system. It improves the program by raising financial incentives for adopting older children who are the hardest to adopt, among other changes. That program expires in 2 weeks, so passage of this legislation is both necessary and timely.

But this bill does much, much more. It expands the eligibility of special needs children for Federal adoption assistance, promoting the adoption of thousands more children out of the foster care system in the coming years. Along the way, it places a priority on older children, children in foster care the longest, and sibling groups who are the hardest to find adoptive families.

The bill also promotes stronger family ties in caring for children removed from their own parents due to abuse and neglect, and expects States to do more to locate adult relatives like grandparents or aunts and uncles who can step in to care for such children. And by permitting child welfare agencies access to information from the child support program, the bill helps provide tools to help with that process.

It allows States to provide Federal payments to help those adults care for children. And it helps those adults obtain other assistance to ensure kids in their care can thrive. Instead of busting the budget, these pro-family changes actually save money by cutting expensive foster care administrative costs, while most importantly, improving the outcomes for kids in need of a loving home.

The bill also responds to concerns that too many youth today are "emanipated" from foster care at age 18 and end up on the streets, in jail, or worse. It offers more help for these older foster youth, providing for their care through age 21 as a State option. But like any responsible parent would expect, it requires able-bodied young people over age 18 to work, stay in school, or participate in training to receive the additional help. Like successful welfare reform policies of the 1990s, it conditions assistance on youths engaging in positive behavior.

The same goes for foster and adoptive youth under age 18. For the first time, they would have to stay in school for their foster parents to receive Federal financial assistance. That may be tough love, but it is far more loving than subsidizing high school dropouts as taxpayers often do today for a shocking share of young people in foster care.

I am honored that this legislation includes two provisions I have worked for years to pass and which will benefit children in foster care. First, it ensures equal access to foster care assistance for Native American children, allowing tribes to operate programs just like the States do today.

Second, it provides that all child welfare workers, whether employed by public or not-for-profit agencies, have access to the same resources for training so they can provide the best service to families and most of all children in foster care.

Madam Speaker, this legislation is good for children and for families. It is good for communities, and it is good for taxpayers. It is fully paid for, including by reducing unnecessary foster care administrative costs and by incorporating antifraud reforms proposed by the administration, amongst other savings. It is bipartisan, and includes the best of legislation developed by the House and Senate to better protect and support children. I urge all Members to support this excellent piece of legislation.

Madam Speaker, as this is the final major legislative activity in the subcommittee on which I serve as ranking member, I would like to thank the hardworking staff who have made this legislation possible. On the Ways and Means Committee Republican staff, I would especially like to thank Matt Weidinger, Margo Smith, and Brian Newell, who have helped me as ranking member of the Income Security Subcommittee.

Last, but not least, I would also like to thank Jack Dusik, who has handled much of my Ways and Means Committee activities for over 5 years. Jack has been a tireless servant of the American people and a great asset to me in representing the 11th Congressional District, and I wish him well as he moves onward.

Finally, Madam Speaker, I would like to extend my gratitude to my friend, Chairman MCDERMOTT, for his friendship over my years in Congress. It has been a real pleasure working with him as a strong partner in fighting for America's disadvantaged youth on the Income Security and Family Support Subcommittee.

Madam Speaker, I urge bipartisan support for this important bipartisan legislation.

I reserve the balance of my time.

Mr. MCDERMOTT. Madam Speaker, I yield 2 minutes to the gentleman from California (Mr. STARK).

(Mr. STARK asked and was given permission to revise and extend his remarks.)

Mr. STARK. Madam Speaker, I point out that this subcommittee stands as proxy parents for half a million children in this country who spend time in foster care each year. So I would like to thank Grandpa MCDERMOTT and Grandpa WELLER on behalf of these 500,000 children whose lives are being improved, and Grandma TAUSCHER, for

helping see that these children's lives are improved.

I was lucky enough to have Cherita Jones, a former foster youth, as an intern in my office earlier this year. Cherita worked hard and was lucky to live with a caring foster family. She is now out working as an advocate for foster children. I am proud that we are taking this step here today.

This bill does, in fact, continue foster children's care beyond age 18, and it further allows relatives, grandparents, to participate in supporting the foster children and allows them in many cases to live in loving homes rather than group homes and less permanent settings.

I hope we can continue to work together to improve their lives, and I look forward to working with Chairman McDERMOTT to protect the Social Security benefits of foster children and make sure that these resources are used for the benefit of these children and not as a funding source for general revenue to many States. I urge the adoption of the bill.

Mr. WELLER of Illinois. Madam Speaker, I reserve the balance of my time.

Mr. McDERMOTT. Madam Speaker, I yield 2 minutes to the gentleman from Illinois (Mr. DAVIS).

Mr. DAVIS of Illinois. Madam Speaker, today is a good day for the more than 4½ million grandparents in this Nation who are raising over 6 million children. Today is a good day for the 80,000 grandparents in Illinois who are raising their young grandchildren, and the 36,500 who are living with kinship caregivers. These families have told Members of Congress for years that they needed more support and that the system wasn't working for many children, and especially for African American kids.

Today we can tell them that we heard you and we are doing something about it. I commend Chairman McDERMOTT, Ranking Member WELLER, as well as Senators CLINTON, SNOWE, GRASSLEY, BAUCUS and ROCKEFELLER for their commitment to reforming foster care.

I rise in strong, unwavering, and resolute support for H.R. 6893. This compromise between the House and Senate advances child welfare in many areas. In particular, it recognizes that guardianship is an important path to permanency for tens of thousands of children in foster care.

In August 2007, the GAO confirmed something that my congressional district and the foster care community has known for years—that African American children are overrepresented in the foster care system, and that subsidized guardianship is a key Federal policy that can help thousands of children into permanent, loving homes.

I thank Chairman McDERMOTT and Ranking Member WELLER for including many of the provisions supporting kinship caregivers that I have championed for years. Specifically, the bill includes

four core elements of my bill, H.R. 2188, the Kinship Caregiver Support Act, which I introduced with Representative TIM JOHNSON and which Senators CLINTON and SNOWE championed in the Senate.

It allows States to use Federal funds to support family caregivers raising relatives in the foster care systems.

The SPEAKER pro tempore. The gentleman's time has expired.

Mr. McDERMOTT. I yield the gentleman an additional minute.

Mr. DAVIS of Illinois. It provides funding to establish kinship navigator programs; it requires notification of relatives when a child enters foster care; it extends eligibility for independent living services and education training vouchers for youth who exit foster care after age 16; and it allows States to waive nonsafety-related elements of the licensing requirements that may not apply to families.

In addition, I am very happy that the bill ensures that families that currently receive subsidized guardianship under the current Federal waiver program will be eligible under the new program. This provision protects over 6,000 children in Illinois, as well as the thousands of children in other States who benefit from the waiver program.

So again, Madam Speaker, I want to commend Chairman McDERMOTT and Ranking Member WELLER, and I also want to congratulate my colleague, Mr. WELLER, as he prepares to leave Congress after a stellar career, and I thank Chairman McDERMOTT for acknowledging the work of Stephanie Tubbs Jones. This is an excellent bill, and I urge its passage.

Mr. WELLER of Illinois. Madam Speaker, I want to commend my friend and colleague from Illinois (Mr. DAVIS) for his efforts on behalf of families and his contribution to this bipartisan legislation.

Madam Speaker, I yield 3 minutes to the gentlewoman from North Carolina (Ms. FOXX).

Ms. FOXX. Madam Speaker, I want to thank my colleague from Illinois.

I think what we need to be doing here today is continuing to alert the American people to what is not happening in terms of dealing with the energy situation in the United States.

Last night, House Democrats rejected any efforts on behalf of the Republicans to pass bipartisan energy legislation. They rejected our efforts to do that and they rammed through a sham, hoax, illusory, no-energy bill that falls way short of the all-of-the-above solution that the American people are demanding.

The bill passed by a vote of 236-189, and that should tell the American people how much opposition there was to this no-energy bill.

Even Democrats have indicated that this was the wrong bill. Senator MARY LANDRIEU has said that the bill is going to be dead on arrival in the Senate. So we know this was simply a vote, as has been publicized in Congressional Quar-

terly and other publications here in Washington, that was simply a cover for Democrats who are running for reelection.

Representative GENE GREEN said, "I do not believe our bill goes far enough to address America's energy needs."

Even they admit that what was done last night did not respond to the needs of the American people. We are going to continue to discuss this on this floor and even after the Congress adjourns. We also should point out that from the first of August until the end of December, this Democrat-controlled Congress plans to work 14 days. While Americans are facing the highest energy prices they have ever faced in this country, the Democrat-controlled Congress plans to be in session and work for 14 days in a 5-month period of time. That is shameful. That is unacceptable.

We need to be helping the American people by bringing down the price of gasoline. We can do that. Republicans have a bill that will do that. We even would support the bipartisan bill that we introduced last night, but that isn't good enough. All they want is a cover for their Members to go back home and say we voted to drill for more energy.

□ 1300

That's not true. By not revenue sharing, they're stealing money from the States who would opt in to do this.

Mr. McDERMOTT. Madam Speaker, I reserve the balance of my time.

Mr. WELLER of Illinois. Madam Speaker, I have no additional speakers, so I will close for our side.

As the chairman and I have both stated, this is bipartisan, bicameral legislation, broadly supported. I would note I have a number of letters of support. I would like to insert into the RECORD at this point, Madam Speaker, a letter from the National Conference of State Legislatures, a letter from the Conference of Chief Justices, the Conference of State Court Administrators, as well as a letter signed by 581 national, State and local organizations from every State in the Union in support of this bipartisan, bicameral legislation designed to help kids, particularly those who need adoption.

SEPTEMBER 15, 2008.

Hon. HARRY REID,  
Majority Leader,  
528 Hart Senate Office Building, Washington,  
DC.

Hon. NANCY PELOSI,  
Office of the Speaker,  
H-232, U.S. Capitol, Washington, DC.

Hon. MITCH MCCONNELL,  
Minority Leader  
61-A Russell Senate Office Building, Wash-  
ington, DC.

Hon. JOHN BOEHNER,  
Republican Leader,  
Office of the House,  
H-204, U.S. Capitol, Washington, DC.

DEAR MAJORITY LEADER REID, SPEAKER PELOSI, MINORITY LEADER MCCONNELL, AND REPUBLICAN LEADER BOEHNER: We are writing to urge you to take necessary steps to ensure passage this month of important improvements in supports for children and

youth in foster care, including new opportunities for permanent families through adoption and relative guardianship and other assistance for older youth transitioning from foster care. The House unanimously passed the Fostering Connections to Success Act in June and the Senate Finance Committee approved a similar bill last week. Today, the relevant committees announced agreement on H.R. 6893 that reconciles the House and Senate bills. As 581 national and state and local organizations from every state that advocate for the children and youth who will benefit from these improvements, we want to ensure that H.R. 6893, the Fostering Connections to Success and Increasing Adoptions Act of 2008, will be passed during this session of Congress.

The Act has bipartisan support and is fully paid for. Its important improvements will help hundreds of thousands of children and youth in foster care by:

Extending and increasing incentives for adoption, particularly incentives for the adoption of children with special needs and older youth in foster care and making many more children with special needs eligible for federal adoption assistance.

Allowing states to offer, for the first time with federal assistance, guardianship payments for children who are in foster care but who have grandparents or other relative guardians who want to care for them permanently outside of foster care.

Making it easier for immediate relatives to step in to raise children when their parents cannot by requiring notification of relatives when children are removed from their parents and grants to link caregivers with the services their children need.

Offering important protections and supports for American Indian children in foster care, by allowing tribes, for the first time, the same direct access to federal foster care, adoption assistance and relative guardianship funding that states have.

Increasing opportunities for success for older youth in foster care as they transition into adult life by allowing them to receive federal foster care payments beyond the age of 18.

Improving educational opportunities for children and youth in foster care, which will also increase their opportunities for later success.

Promoting the health care of children and youth in foster care.

Expanding training opportunities for relative guardians, staff in private agencies and the courts, and attorneys and others representing children.

These reforms encompass many of the critical improvements that former foster youth, adoptive parents, relative caregivers, and others have been requesting of Congress for years. We commend you for your leadership and commitment to addressing the needs of our nation's most vulnerable children and youth. The organizations below support timely enactment of these important improvements for children and youth in foster care.

Respectfully yours,

Adopt America Network, Alliance for Children and Families, American Academy for Child and Adolescent Psychiatry, American Academy of Adoption Attorneys, American Academy of Pediatrics, American Association of Children's Residential Centers, American Humane Association, American Professional Society on the Abuse of Children, American Psychological Association, The Arc of the U.S., Association on American Indian Affairs.

Bazon Center for Mental Health Law, Black Administrators in Child Welfare, Inc., Catholic Charities USA, Center for Law and Social Policy, Child Welfare League of Amer-

ica, Childhelp, Inc., Children Awaiting Parents, Children's Action Network, Children's Defense Fund, Children's Rights.

Coalition of Labor Union Women, Coalition on Human Needs, Community Action Partnership, Council for Health and Human Service Ministries United Church of Christ, Dave Thomas Foundation for Adoption, Docs for Tots, Family Violence Prevention Fund, First Focus, First Star, Foster Care Alumni of America.

Foster Family-based Treatment Association, FosterClub, GrandFamilies of America, Grandfamilies Teens, Generations United, Holt International, Jewish Labor Committee, Juvenile Law Center, The Kids are Waiting: Fix Foster Care Now Campaign, Kidsave, Lutheran Services in America.

Mental Health America, National Advocacy Center for the Sisters of the Good Shepherd, National African-American Drug Policy Coalition, Inc., National Alliance to End Homelessness, National Association of Black Social Workers, National Association for Children's Behavioral Health, National Association of Counsel for Children, National Association of County Human Services Administrators, National Association of Counties, National Association for the Education of Homeless Children and Youth.

National Association of Social Workers, National CASA Association, National Center on Domestic and Sexual Violence, National Center on Housing and Child Welfare, National Child Abuse Coalition, National Children's Alliance, National Collaboration for Youth, National Committee of Grandparents for Children's Rights, National Council for Adoption, National Council of Jewish Women.

National Foster Care Coalition, National Foster Parent Association, National Indian Child Welfare Association, National Network for Youth, National Policy Partnership for Children of the Incarcerated, National Relative Caregiver Consultants, National Resource Center for Youth Services, Native American Children's Alliance, NETWORK, A National Catholic Social Justice Lobby, North American Council on Adoptable Children.

Orphan Foundation, Pre-K Now, Prevent Child Abuse America, The Rebecca Project for Human Rights, Religious Coalition for Reproductive Choice, Service Employees International Union (SEIU), Specialized Alternatives for Families and Youth of America, Teaching-Family Association, United Cerebral Palsy, United Church of Christ Justice and Witness Ministries.

United Neighborhood Centers of America, United Way of America, USAction, Voice for Adoption, Voices for America's Children, Youth Law Center, Zero to Three.

CONFERENCE OF CHIEF JUSTICES  
CONFERENCE OF STATE COURT  
ADMINISTRATORS

*Government Relations Office, Arlington,  
Virginia, September 15, 2008.*

Hon. HARRY REID,  
Majority Leader, Hart Senate Office Building,  
Washington, DC.

Hon. MITCH MCCONNELL,  
Minority Leader, Russell Senate Office Building,  
Washington, DC.

Hon. NANCY PELOSI,  
Office of the Speaker, Office of the House, U.S.  
Capitol, Washington, DC.

Hon. JOHN BOEHNER,  
Republican Leader, U.S. Capitol, Washington,  
DC.

DEAR SENATORS REID AND MCCONNELL AND REPRESENTATIVES PELOSI AND BOEHNER: On behalf of the Conference of Chief Justices and the Conference of State Court Administrators, we are writing to urge you to take necessary steps to ensure passage this month

of important improvements in support of children and youth in foster care, including new opportunities for permanent families through adoption and relative guardianship and other assistance for older youth transitioning from foster care. As you know, the House passed the Fostering Connections to Success Act (HR 6307) in June and the Senate provisions are moving toward final passage.

Both HR 6307 and the Senate provisions have bipartisan support and are fully paid for. Both proposals also include the following important improvements that will help hundreds of thousands of children in foster care by:

Extending and increasing incentives for adoption, particularly incentives for the adoption of children with special needs and older youth in foster care;

Allowing states to offer for the first time federal assistance for guardianship payments for children who are in foster care, but who have grandparents or other relative guardians who want to care for them permanently outside of foster care;

Making it easier for relatives to step in to raise children when their parents cannot by requiring notification of relatives when children are removed from their parents and providing grants to link caregivers with the services their children need;

Offering important protections and supports for American Indian children in foster care, by allowing tribes, for the first time, the same direct access to federal foster care, adoption assistance, and relative guardianship funding that states have;

Increasing opportunities for success for older youth in foster care as they transition into adult life by allowing them to continue to receive federal foster care payments beyond the age of 18; and

Improving educational opportunities for children and youth in foster care, which will also increase their opportunities for later success.

All of these reforms encompass many of the critical improvements that hundreds of former foster youth, adoptive parents, relative caregivers, and others have been requesting of Congress. We commend you for your leadership and commitment to addressing the needs of our nation's most vulnerable children and youth. On behalf of state courts, we support timely enactment of these important improvements for children and youth in foster care.

Sincerely yours,

MARGARET H. MARSHALL,  
President, Conference  
of Chief Justices.

STEPHANIE J. COLE,  
President, Conference  
of State Court Ad-  
ministrators.

NATIONAL CONFERENCE OF  
STATE LEGISLATURES,

Re H.R. 6893

*September 15, 2008*

Hon. NANCY PELOSI,  
Office of the Speaker,  
H-232, U.S. Capitol, Washington, DC.

Hon. JOHN BOEHNER,  
Office of the House Republican Leader,  
H-204, U.S. Capitol, Washington, DC.

DEAR SPEAKER PELOSI AND MINORITY LEADER BOEHNER: The National Conference of State Legislatures (NCSL) supports the bicameral, bipartisan Fostering Connections to Success and Increasing Adoptions Act of 2008, HR 6893. State legislators know the importance of finding permanency for children in the child welfare system, whether through adoption or relative guardianship, and the need to help youth preparing to transition from foster care in their states and communities. We appreciate that Congress is taking action on these issues.

This important legislation extends and increases incentives for adoption, particularly incentives for the adoption of children with special needs and older youth in foster care. State legislators have long supported the concept that grandparents, or other immediate family members, who are caring for children who cannot safely remain with their parents as foster parents, should be given priority for such custody and placement over placement in a foster home with a non-relative. Additionally, subsidized guardianship with relatives may be an appropriate permanency option for children who cannot safely return home. Many states have moved forward on their own, so we applaud the fact that this bill makes federal funds available for this option and for support services for caretaker relatives. Positive features of the bill include a program to help kinship care givers navigate their way through the social services system and codification of variations in licensing that would allow more children to be placed safely with relatives when they do need to be placed in foster care.

In addition, the legislation increases resources available to children aging out of foster care to help them successfully transition into adult life. NCSL's Child Welfare policy has long called for expansion of federal financial participation for states that choose to provide assistance to youth age 18-21 who are preparing to transition from foster care to self-sufficiency.

These improvements encompass many of the critical changes to federal adoption and child welfare policy that state legislators have called upon Congress to enact. Reauthorization of the adoption incentives program will provide critical resources and reward state efforts to find permanence for children in the child welfare system. We commend the House and Senate for its leadership and commitment to addressing the needs of our nation's most vulnerable children and youth. Thank you for moving this legislation forward so that Congress can complete work on a child welfare measure this year.

Sincerely,

Representative RUTH KAGI,

*Washington Chair, NCSL Human Services  
and Welfare Committee*

Madam Speaker, I also note that of the 581 national, State and local organizations, and of course they represent every State of the Union that are in support of this important legislation, that a number of them are from the State that I represent, the State of Illinois, including the Baby Fold, which is an organization headquartered in Normal, Illinois in the district that I represent. The Allendale Association, the Child Care Association of Illinois, Children's Home and Aid, Community Action Partnership of Lake County, Latino Consortium, Methodist Youth Services Northwestern University Settlement Association, Project IRENE, SOS Children's Village of Illinois, UCAN, Voices for Illinois Children, and the Youth Outreach Services are examples of organizations in the State that I represent, which demonstrate broad support for this bipartisan, bicameral legislation designed to help children who need help.

I particularly want to point out that, as we worked to develop this legislation, it's very clear, as I had the privilege of working with my chairman, Mr. MCDERMOTT, as well as Chairman BAU-

CUS and Ranking Member GRASSLEY in the Senate, that we shared a common commitment, and that is that we wanted to put together a package legislation that not only deserved bipartisan support but that responded to the needs, particularly of children in foster care, children that need help and need the opportunity to find a loving family. I found that by all of us working together in a bipartisan way, we produced this bipartisan, bicameral legislation which is now before us.

With the vote of the House today and the action of the Senate later, this legislation is going to become law. I really want to commend Chairman BAUCUS and Chairman MCDERMOTT for their leadership, as well as Ranking Member GRASSLEY, for the leadership of everyone involved, because the commitment we had from day one was producing legislation that would receive a majority of support in the House and Senate and become law, because we truly want to help children.

So the bottom line is pretty simple, and that is, I urge my colleagues in the House to join us with strong bipartisan support and send this legislation to the President; legislation that provides incentives to encourage families to adopt children in need of a loving home; legislation designed to ensure that child care workers receive the resources they need so they're fully trained to help children in our foster care system, whether they work for a not-for-profit organization or for a government agency; and also legislation to ensure that the first Americans receive the same opportunity to access Federal funds for foster care as those of us who came later, and so that the provision which allows tribes to receive these funds, rather than having to go begging to the States, becomes law with this legislation.

This is good legislation. It's bipartisan legislation. This legislation was put together with the right spirit. I do want to thank my chairman again for the partnership we've had on this legislation as well as many other initiatives. It's nice to show that when we all work together in a bipartisan way, we can get things done.

Clearly this legislation, I think, is a great example of what happens when you set aside partisan politics and work together for the good of our Nation, particularly in this case children who are in need of a loving home.

Madam Speaker, I urge bipartisan support.

I yield back the balance of my time.

Mr. MCDERMOTT. Madam Speaker, I think we are having a discussion today about the tale of two bills, actually. The bill that we have before us here today is really landmark legislation, and as Mr. WELLER has said, it is the product of bipartisanship here in the House and actually, bicameral.

I talked to Senator GRASSLEY; we talked about various aspects of the bill so that there was open communication on this issue. And what we've produced

from that is landmark legislation that is a significant step forward for children, for foster children, probably the biggest step in more than 10 years. And I think when the Congress works together for the common good, things get done in a very positive way.

Children are America's future, and today we're making an investment in that future, and in our own. We all want our children to be connected to their family, and this bill expects the same for foster children. We want our children to feel like they are in a loving, permanent home, and this legislation expects no less for foster kids. We want our kids to go to a school and have decent medical care, and again, we've done that in this bill, or we've begun the process. Finally, we want our children to have the best chance to succeed in life, a desire that did not end on their 18th birthday. This bill shares in that hope for kids.

This bill says to foster kids, you're not forgotten. There is a future and the future begins today. I want to encourage all my colleagues to support this bill.

Chairmen get the unique opportunity of kind of borrowing a lot of ideas from other people. I took some from DANNY DAVIS and some from Stephanie Tubbs Jones and some from Mr. WELLER, and we put a bill together.

Even chairmen shouldn't get all the credit, because staff people like Nick Gwynn and Sonya Nesbit and Sean Hughes on our side have played a major part in talking our way through this bill.

In contrast, we have the energy bill which was brought out here and we continue to hear people talk about as though there was no hope of working with the Senate.

Now if the Republicans in the Senate would like to work with the Democrats, I think we can put a bill together. We did it on child welfare. Certainly we ought to be able to do it on something as important as energy.

But to write off legislation and say, oh, the only bill that could pass out of here is the only one that could pass through the Senate, that's simply not respecting the legislative process. The Republicans in the Senate really have to make a choice. They either support American taxpayers and consumers and talk about new energy jobs, or they do what the big oil companies want. That's a very simple choice.

I think that it's unfortunate if we in this House give up and say, well, the Senate won't come to their senses; they won't do anything reasonable on energy. They did reasonable things on child welfare because they cared about this country's kids. I think, in the Senate, they care about this country's welfare, and they're going to do something reasonable on energy.

So all this talk about only the House can produce a perfect bill to be rubber-stamped by the Senate, it didn't work in child welfare. They had to make their changes. We will see some

changes in that Senate bill, if they're thinking about the common good, and not about election on the 4th of November. If it's all about elections, we won't get a bill on energy out of the Senate. But if there is a desire to deal with the common good for this country, then we will look at the comprehensive bill that was put together over here. And actually some Republicans voted for it. Now that shows it can be bipartisan, even in the House, on a very contentious issue. I think that the fact that it's over in the Senate bodes well. We have a whole week yet for them to come to their senses and send us a bill back.

Ms. BERKLEY. Madam Speaker, I rise today in support of H.R. 6893, the Fostering Connections to Success and Increasing Adoptions Act.

The provisions of this bill will increase the tools available to states to help children in foster care have stable placements and easier transitions into adult life.

This legislation allows states to continue foster care assistance for kids up the age of 21, authorizes federal assistance to relatives assuming legal guardianship of children for whom they have cared as foster parents, and extends and improves the Adoption Incentives Program, among other things.

While much more remains to be done to ensure the safety and well being of our nation's foster children, I support this legislation as a common sense and much needed first step in the right direction, and I hope that Nevada and other states will take advantage of the new tools made available to them.

I urge my colleagues to support this legislative time.

Mr. LEWIS of Georgia. Madam Speaker, I rise today to urge all of my colleagues to support H.R. 6893, the Fostering Connections to Success Act and Increasing Adoptions Act.

I applaud the Gentleman from Washington (Mr. McDERMOTT) and the Gentleman from Illinois (Mr. WELLER) for working with our Senate colleagues in crafting this legislation. I am proud to serve on the Ways and Means Income Security and Family Support Subcommittee under their leadership.

Today, more than half a million children are living in foster care. H.R. 6893 addresses many of the key problems that plague the foster care system. This bill includes much needed educational stability requirements and new oversight for children's health care. H.R. 6893 also includes key adoption incentives that help create permanent, safe, loving families for all children. Of particular importance to my constituents in Georgia are the improvements to kinship guardian care and to services for youth aging out of foster care included in this bill.

I am proud to be a cosponsor of this important legislation; it is an important step in the right direction. We must pass H.R. 6893 in both the House and Senate before the end of this Congress. Then we must collaborate on more comprehensive improvements to the child welfare system in the 111th Congress.

Madam Speaker, in my home state, there are thousands of young people in foster care. Young people in foster care have not chosen this life. For a variety of reasons beyond their control, foster care children are uprooted from all that they know and rely on us for help. We

must answer their call. As Members of Congress, citizens, and as parents, we must open our hearts and offer our hands and resources to serve these young people.

I ask my colleagues to join me in doing so by supporting H.R. 6893. We would do no less for our own children.

Ms. JACKSON-LEE of Texas. Madam Speaker, I rise today in strong support of H.R. 6893, The Fostering Connections to Success and Increasing Adoptions Act, introduced by my distinguished colleague, Representative McDERMOTT. This important legislation encourage a safe and successful adoptions which will strengthen our social system and provide quality foster homes for orphaned children across the United States.

#### QUOTE

"Investing in children is not a national luxury or a national choice. It's a national necessity. If the foundation of your house is crumbling, you don't say you can't afford to fix it while you're building astronomically expensive fences to protect it from outside enemies. The issue is not are we going to pay—it's are we going to pay now, up front, or are we going to pay a whole lot more later on." Marian Wright Edelman

#### GENERAL

The fundamental purpose of adoption is to serve the best interests of children. It does so by providing loving, responsible, and legally permanent parents when their biological parents cannot or will not parent them. Serving the best interests of children should be paramount in deciding all issues of adoption policy and practice. Adoption is healthy, satisfying, and good for children, not an enduring challenge to identity and wholeness. People who are adopted as infants grow up as healthy and productive as people raised in their biological families. The vast majority of foster children make the transition into their adoptive families and grow up very successfully.

In the 1990s, there are approximately 120,000 adoptions of children each year. This number has remained fairly constant in the 1990s, and is still relatively proportionate to population size in the U.S. Adopted children do as well as or better than their non-adopted counterparts, according to a 1994 study by the Search Institute, a Minneapolis-based public policy research organization providing leadership, knowledge and resources to promote healthy children, youth and communities. As these statistics show adoption is a vital part of our society. The large number of families that took children into their homes and hearts do a great service for the children of our nation.

This bill will improve the compensation for foster parents and increase the amount of federal assistance they receive. These assistance stipulations include:

Federal reimbursement to States choosing to provide assistance to grandparents and other relatives who become legal foster parents.

Federal assistance for foster children up to the age of 21.

Improved health care for every foster child, including a plan for educational stability.

Federal Funding for training to cover private child welfare workers and court personnel.

An improved Adoption Incentives Program.

#### MINORITIES

There are currently 510,000 children in foster care, and 129,000 children are waiting to

be adopted. 61 percent of these children waiting to be adopted are of a minority background. Within the Children's Services Division, 71 percent of the adoptions are of Caucasian children. This bill will ensure that parents and children involved with adoption will have ample resources available if needed. In turn, this will encourage domestic adoptions that will help every ethnicity of orphaned children throughout the United States.

#### CONCLUSION

I firmly believe that we must pass this legislation in order to support adoption in our country. Adoption benefits this entire country; as domestic children are provided with nourishing homes, that will enable them a more positive environment. This bill will allow foster parents and foster children the compensation and care that they deserve.

By passing this legislation, we will provide the necessary means for more adoptions to take place in this country where we are built on strong families and strong people. We must do what we can to assist those whose hearts are kind and ambitions are sincere. I urge my colleagues to support this; I know together we can provide the necessary support for the families and adopted children of the United States. Thank you, Madam Speaker, I yield the remainder of my time.

Mr. TIAHRT. Madam Speaker, I rise today to express my support for adoption. Specifically, I rise to express my support for two bills we are considering on the floor today—the Fostering Connections to Success and Increased Adoptions Act, and the resolution Recognizing National Adoption Day and National Adoption Month.

It is no secret that I am pro-life. Life begins at conception, and I believe that we should do everything within our power to encourage and facilitate mothers to carry their child to term. It is my hope and prayer that every child will be wanted and loved by his or her parent. But I am not so naïve as to think that this is always the case. Tragically, there are situations where the mother and/or father cannot care for their baby. Perhaps the mother is still in school, and too young to responsibly raise the child. Perhaps she is unmarried, and does not have the means to provide for her baby. There are a myriad of reasons. But while there are some in this great nation who would suggest these, and other extenuating circumstances are exactly why abortion needs to remain legal, I instead believe that they are exactly the reason adoption needs greater national attention.

Over the years that I have had the privilege of serving the people of the 4th District of Kansas here in Washington, I have worked with many of my colleagues on both sides of the aisle to pass legislation that protects the sanctity of life, for those born, and those still in the womb. An important aspect of that effort, however, is caring for the child after it is born. Unfortunately, this is an area that is often overlooked. It is my hope that legislation before us today, H.R. 6893 and H. Res. 1432, will help remedy this problem.

The Fostering Connections to Success and Increased Adoptions Act takes great steps to assist both children and adoptive parents. It provides financial assistance for relatives of children in foster care that agree to become permanent guardians. And it includes educational stability as a factor when establishing a child's case plans. Provisions like these help to establish a sense of consistency in the life

of a child that is all too often lacking that. It also reauthorizes the Adoption Incentives Program, which can make the possibility of adopting more feasible for some families.

Madam Speaker, the choice to adopt a child is not one to be made without great consideration. There are risks and challenges involved with such a decision. We in Congress should show them our support and encouragement for them when they do decide to adopt. One way for us to do that is through H. Res. 1432. I encourage my colleagues to join me in voting for these bills, and let's show our support for adoption, and the children and families involved in it.

Mr. McDERMOTT. I yield back the balance of my time and encourage everyone to vote for this bill.

The SPEAKER pro tempore. The question is on the motion offered by the gentleman from Washington (Mr. McDERMOTT) that the House suspend the rules and pass the bill, H.R. 6893.

The question was taken; and (two-thirds being in the affirmative) the rules were suspended and the bill was passed.

A motion to reconsider was laid on the table.

#### SUPPORTING THE GOALS AND IDEALS OF NATIONAL ADOPTION DAY AND NATIONAL ADOPTION MONTH

Mr. McDERMOTT. Madam Speaker, I move to suspend the rules and agree to the resolution (H. Res. 1432) supporting the goals and ideals of National Adoption Day and National Adoption Month by promoting national awareness of adoption and the children in foster care awaiting families, celebrating children and families involved in adoption, recognizing current programs and efforts designed to promote adoption, and encouraging people in the United States to seek improved safety, permanency, and well-being for all children.

The Clerk read the title of the resolution.

The text of the resolution is as follows:

##### H. RES. 1432

Whereas there are nearly 500,000 children in the foster care system in the United States, approximately 130,000 of whom are waiting for families to adopt them;

Whereas nearly 54 percent of the children in foster care are age 10 or younger;

Whereas the average length of time a child spends in foster care is more than 2 years;

Whereas, for many foster children, the wait for a permanent, adoptive, "forever" family in which they are loved, nurtured, comforted, and protected seems endless;

Whereas the number of youth who "age out" of the foster care system by reaching adulthood without being placed in a permanent home has increased by more than 58 percent since 1998, as nearly 27,000 foster youth "aged out" of foster care during 2007;

Whereas every day loving and nurturing families are strengthened and expanded when committed and dedicated individuals make an important difference in the life of a child through adoption;

Whereas, while 3 in 10 people in the United States have considered adoption, a majority of them have misconceptions about the proc-

ess of adopting children from foster care and the children who are eligible for adoption;

Whereas 71 percent of those who have considered adoption consider adopting children from foster care above other forms of adoption;

Whereas 45 percent of people in the United States believe that children enter the foster care system because of juvenile delinquency, when in reality the vast majority of children in the foster care system were victims of neglect, abandonment, or abuse;

Whereas 46 percent of people in the United States believe that foster care adoption is expensive, when in reality there is no substantial cost for adopting from foster care, and financial support in the form of an adoption assistance subsidy is available to adoptive families of eligible children adopted from foster care and continues after the adoption is finalized until the child is 18, so that income will not be a barrier to becoming a parent to a foster child who needs to belong to a family;

Whereas significant tax credits are available to families who adopt children with special needs;

Whereas the Department of Health and Human Services, Administration for Children and Families, in a partnership with the Ad Council, supports a national recruitment campaign for adoptive parents;

Whereas the Collaboration to AdoptUsKids features a photolisting Website for waiting foster children and prospective adoptive families at [www.adoptuskids.org](http://www.adoptuskids.org), and in Spanish at [www.adoptel.org](http://www.adoptel.org);

Whereas National Adoption Day is a collective national effort to find permanent, loving families for children in the foster care system;

Whereas, since the first National Adoption Day in 2000, 20,000 children have joined forever families during National Adoption Day;

Whereas in 2006, adoptions were finalized for over 3,300 children through more than 250 National Adoption Day events in all 50 States, the District of Columbia, and Puerto Rico;

Whereas National Adoption Month celebrates the gift of adoption, recognizing the adoptive and foster families who share their hearts and homes with children in need, and raises awareness of the need for families for the many waiting children, particularly older children and teens, children of color, members of sibling groups, and children with physical and emotional challenges; and

Whereas November 2008 is National Adoption Month, and November 15, 2008, is National Adoption Day, and activities and information about both are available at [www.childwelfare.gov/adoption/nam/activities.cfm](http://www.childwelfare.gov/adoption/nam/activities.cfm); Now, therefore, be it

Resolved, That the House of Representatives—

(1) supports the goals and ideals of National Adoption Day and National Adoption Month;

(2) recognizes that every child in foster care deserves a permanent and loving family;

(3) recognizes the significant commitment of taxpayers to support adoption, including the \$1,900,000,000 provided to support adoption through the Title IV-E Adoption Assistance program, as well as the assistance provided through the Title IV-E Foster Care program to 130,000 children waiting for adoptive families, among other important programs; and

(4) encourages the citizens of the United States to consider adoption of children in foster care who are waiting for a permanent, loving family.

The SPEAKER pro tempore. Pursuant to the rule, the gentleman from Washington (Mr. McDERMOTT) and the

gentleman from Illinois (Mr. WELLER) each will control 20 minutes.

The Chair recognizes the gentleman from Washington.

Mr. McDERMOTT. Madam Speaker, I would yield such time as he may consume to the gentleman from Nevada (Mr. PORTER), the resolution's chief sponsor.

##### GENERAL LEAVE

Mr. PORTER. Madam Speaker, I ask unanimous consent that all Members may have 5 legislative days to revise and extend their remarks and include therein extraneous materials on the bill under consideration.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Nevada?

There was no objection.

Mr. PORTER. Madam Speaker, I am here today as an honored Member of the United States Congress, and I appreciate, Madam Speaker, your leadership and that of our chairman and our ranking member on an issue I think is very important to every family in this great country, but most important for those families that are trying to adopt a child or those in foster care.

Today, we're recognizing National Adoption Day, which is November 15, 2008. It's for continued awareness of adoption and foster issues.

Madam Speaker, can you imagine that there are children today sitting in a living room somewhere across America, possibly watching television, maybe reading a book or playing cards with their friends or another sibling. But imagine if you're that child and a car pulls up in front of your house, and out of it comes one or two individuals that come and knock at your door and tell you that you have to move. You may have been there for a week. You may have been there for a month. You may have been there for a year with this particular foster family. Imagine the pain of that child, realizing that two strangers are coming to the door to take them to another place to reside.

□ 1315

Now, most children in our country are blessed they don't face that particular challenge. Again, can you imagine if that same child then is removed from that home and moved to another home, without even a medical record, they may have to have additional inoculation, they may not have their glasses, they may not have all their personal belongings.

Madam Speaker, this is why we are recognizing Adoption Day and recognizing foster families across the country, because of the important role that they play in the well-being of our children.

Currently, there are 500,000 children in the foster care system around the United States, and there's 130,000 children just waiting for adoption. At firsthand knowledge, in the State of Nevada, we have about 4,000 children a year that enter into the foster care

system, and last year, many of those children were blessed to find a home; 444 children were adopted.

I have a family that I recognize this week. The Congressional Coalition on Adoption has provided for us as Members to recognize individuals for their help in fostering homes and creating adoptions, and that's Scott and Kathleen Greenberg of Las Vegas, Nevada. They are proud parents of a 15-month-old son, Evan.

They, of course, found it rewarding but also challenging because it took close to 5 years for this loving family to be able to adopt a child. They started in Tennessee. They then worked through Georgia, through different adoption agencies. They now are working through Nevada, but it took 5 years, and each time they had to start over. They had challenges of arranged adoptions; they had challenges of the public system.

Madam Speaker, the reason we're here today is to encourage families to adopt these children, to be patient, but also, the legislation, with the leadership of our chairman and our ranking member, should make it easier now for families like the Greenbergs to adopt children.

In Nevada, I've worked closely with the foster care program, and I think, like most of us, our children keep coming back no matter what age, but for foster kids, at the age of 18, as they move on from the foster care system, many of them do not have a home to come back to. So in the Nevada legislature we passed legislation to create a program for foster children between the ages of 18 and 21, and we created a fund to help these children with education, with training, with housing, with health care. It's funded through a copying of documents in the county of Clark, and we're raising about \$1 million a year right now to help these children in transition.

Madam Speaker, I'm here today to ask not only for our colleagues to support this legislation, but in our own districts across the country, remind these moms and dads and these individuals that want to adopt children that we want to make it as easy and safe and a wonderful experience that it can be, and that's why we're recognizing this program today.

My great appreciation goes out to Scott and Kathleen Greenberg as the proud parents and to all those other families in Nevada that are part of the foster program, to all the professionals across the country that are working hard to make sure that our children have safe homes.

Today, I ask for your support and that of the rest of this body in supporting our resolution which recognizes National Adoption Day for November 15, 2008.

Mr. WELLER of Illinois. Madam Speaker, taking the lead of my chairman, I will close on this important resolution, but before I move to that, I have two speakers on our side who

want to address this resolution which has been authored by my friend JON PORTER of Nevada, who's a strong advocate for adoption and foster children, while serving on the Ways and Means Committee, and I commend him for taking the lead on the National Adoption Month resolution that's before us.

With that, Madam Speaker, I yield 3 minutes to the distinguished gentleman from Georgia (Mr. GINGREY).

Mr. GINGREY. Madam Speaker, I thank the gentleman from Illinois for yielding.

As a proud member of the Congressional Coalition on Adoption, I rise in strong support of H. Res. 1432. This important resolution recognizes the goals and ideals of National Adoption Day and National Adoption Month by promoting and raising national awareness of adoption and children in foster care, as my colleague from Nevada was just explaining. I commend him, the gentleman from Nevada (Mr. PORTER), for working in a bipartisan matter to bring this important resolution to the floor, a resolution that celebrates the children and the families involved in adoption, as well as the current programs and efforts designed to promote adoption.

As was said by my colleague in Illinois, I was an OB/GYN physician for nearly 30 years before coming to the Congress back in 2003, and I am especially passionate, Madam Speaker, about protecting children and their right to life by encouraging adoption.

Madam Speaker, adoption brings joy to many loving families who cannot have children of their own or who simply wish to welcome even more children into their homes and into their hearts. Both National Adoption Day and National Adoption Month, which will be recognized on November 15 and, indeed, throughout the entire month of November, raise awareness nationally for the more than 129,000 children who are currently in foster care and looking, almost begging, for those permanent homes.

I wholeheartedly believe that raising awareness for adoption, as this resolution does so well, will help place more children in those loving homes. However, I believe that we should spend more than just 1 day, or even 1 month, during the year raising awareness on this issue. Both children and parents greatly benefit from adoption, and I want to applaud all individuals in my home State of Georgia and across this country who work so tirelessly to bring joy to these families who sometimes have very little joy.

Madam Speaker, I want to urge all my colleagues, and I'm sure they will, to support H. Res. 1432.

Mr. McDERMOTT. Madam Speaker, far too many of our Nation's most vulnerable children long for nothing more than a safe and permanent place to call home.

As the de facto parents of foster children, it's our responsibility to ensure that each child who is unable to safely

return home to their biological parents has the ability to achieve permanency through adoption. Sadly, too many children are languishing in the foster care system for far too long as they wait to be adopted.

There are currently 129,000 children who are waiting to be adopted out of foster care. These children, on average, will have to wait nearly two-and-a-half years in the foster care system before they are adopted by the family. A minute can be a lifetime in the eyes of a child. Imagine how a child feels as they wait nearly two-and-a-half years for a family to pick them.

Representative WELLER and I introduced bipartisan legislation, which just passed the House, which would provide a variety of policy initiatives aimed at increasing the number of children who are adopted from the foster care system. The Fostering Connections to Success and Increasing Adoptions Act extends, expands, and improves the Adoption Incentives Program. This successful program provides financial bonuses to States that increase the number of children adopted out of foster care.

I have to add that, sort of parenthetically, I started the subsidized adoption program in the Washington State legislature in 1971. There has been a very uneven spread of that concept across the States in this United States. So it's important that we at the Federal level set the standard and say to States, here's some money if you will think about doing subsidized adoptions for these kids.

Since the inception of this program, nearly 440,000 children have been adopted out of the foster care system.

The bill also would provide additional incentives for States to continue to increase the number of children who leave the foster care system for permanency through adoption or through guardianship placement with a grandparent or a relative caregiver.

Additionally, the legislation would provide adoption subsidy assistance to all special-needs kids—these are the ones that are the hardest to get adopted—rather than those children whose birth parents were eligible for welfare under rules that were in place in 1996.

The bill expands Federal adoption assistance by delinking eligibility for assistance from the now defunct AFDC program and by phasing in adoption subsidy to children by their age and their length of time in foster care.

And finally, the legislation would provide direct Federal adoption assistance to tribal governments who run their own child welfare programs. Tribal governments would be able to access the same service that is now available to the States. Such services will allow tribal governments to increase the number of Native American children that are adopted out of the tribal foster care systems.

The month of November marks National Adoption Month, and that's what this resolution is really all about.

As we celebrate the countless families who have opened their homes and their hearts to children who are in need of a home, I ask my colleagues to join us in supporting the goals and the ideals of National Adoption Month.

Every child deserves nothing less than a safe and loving place to call home. By working together in a bipartisan fashion, we can do our part to ensure permanency and success for all the children.

I reserve the balance of my time.

Mr. WELLER of Illinois. Madam Speaker, how much time remains on each side?

The SPEAKER pro tempore. The gentleman from Illinois has 17 minutes remaining. The gentleman from Washington has 11 minutes remaining.

Mr. WELLER of Illinois. Madam Speaker, at this time, it's my privilege to yield 12 minutes to the distinguished gentlewoman from North Carolina (Ms. FOXX).

Ms. FOXX. I thank my colleague from Illinois for yielding this time.

I certainly am in very, very strong support of this resolution. I think that it is very important that we pass this bill, goals and ideals of National Adoption Month. I, too, have seen the impact of children having to be in foster care for long periods of time.

And as a grandparent of two and reminded on a constant basis of the fragility of children, and particularly their self-concept and how they interact with other people and their need to be in loving homes, with parents who really want them and make them feel accepted and help them succeed from birth through adulthood, it makes a huge difference in the life of a child to be in a stable environment instead of being moved from foster home to foster home.

I admire tremendously the people who open their homes and open their hearts to children who are not their birth children, and I commend them for being willing to do that and want us to pass this resolution and acknowledge those people.

But I think one of the most important things that we could do for all families in this country, not just those who are good foster parents, not just those who open their homes to become adoptive parents, but those who are struggling every day with their own children, is to do what we possibly can to bring down the price of gasoline and fuel oil.

We are facing a major problem in this country. Families are facing major problems in this country because of the high price of gasoline.

I received a letter from a Boy Scout recently who said to me, "I'm afraid we're going to not be able to continue to go to church on Sundays because of the high price of gasoline." Those are the kinds of things that tear at any person's heart because you know that that's coming from the heart of a child who has heard his parents talking about how the high price of gasoline is

affecting their family, and it's certainly affecting everyone in this country. And yet we have a do-nothing Congress that has not been willing to take up that issue.

I am, again, very happy that we're dealing with talking about the needs of foster parents, talking about promoting adoptions. However, what we could be doing is some real action to bring down the price of gasoline and truly, truly help American families.

Instead, when given the options of doing that, this Democrat majority refuses to do it. What they do is they bring up sham bills, bills that are hoaxes and illusions to the American people and say, well, yes, we have been asked all summer long to drill, to create more supply, and then they bring up bills that don't do that, that in fact make it more of a problem to be able to create additional supply. And that's what happened on this floor yesterday.

□ 1330

We started out last year by trying to compare the promises that were made by the Speaker—who was then minority leader—and the majority leader in terms of the promises that they made and what they were doing. Well, all along the way it's been promises made, promises broken.

They said they would have the most open, most bipartisan Congress ever in the history of this country, and what do they do? They start out immediately by bringing bills to the floor that haven't gone to committee and that are not allowed to be amended. They continue to do that. They did that again yesterday.

The bill that they brought up did not go through the committee structure. In fact, I read the bill last night, and I meant to count how many committees but there must have been eight or 10 committees that this bill was supposed to go through. It went through none of them. It was written in the Speaker's office. Nobody got a chance to see it until about 12 hours before we were going to vote on it. It was 290 pages long. It was brought to the floor with no opportunity to amend it.

The Republicans had one opportunity to have an impact on the bill, and that was in a motion to recommit. And in that motion to recommit, we offered a bipartisan bill, a bill called the Peterson-Abercrombie bill put together by Democrats and Republicans, and we offered that as an option to the bill that was being brought up because the bill that was voted on last night is going to lock up over 90 percent of the oil reserves off the coasts of this country and put them out of reach for us permanently.

And I want to talk about how it's not been only the people in charge of this Congress—the Speaker and the majority leader, they're the ones who are in charge; they've broken every promise that they have made. They even promised in 2006 that we would have a commonsense energy plan that would bring

down the price of gasoline. Well, we've been here almost 2 years. Not until last night did we get a bill, and we know that's not going to bring down the price of gas—but even the rank-and-file Democrats who promised their constituents that they would vote for bills, even sponsored bills, that they then would not vote on.

I want to mention some of those and quote them. Many of them also say they want to stimulate the economy, but almost every single one of them voted against this bipartisan bill authored by Representatives JOHN PETERSON of Pennsylvania and NEIL ABERCROMBIE from Hawaii. Mr. PETERSON is a Republican; Mr. ABERCROMBIE is a Democrat. Their bill would lower gas prices on behalf of working families and small businesses.

There were 24 Democrats who were cosponsors of the Peterson-Abercrombie bill who voted against that bill last night after they said they would vote for it. Many of them promised their constituents that they would vote for it. And I want to give some examples of that.

Representative NANCY BOYDA, Democrat from Kansas, who was a cosponsor of the Peterson-Abercrombie bill, voted against it when given an opportunity. However, earlier in the month, she issued a press release that promised that she would work to get this bill passed. She said, "I have been working with a large, bipartisan group of Representatives to develop a comprehensive, commonsense energy bill. Our [Peterson-Abercrombie] bill would provide sorely needed relief for Kansas families. It will help create energy independence for America and millions of jobs to help stabilize our struggling economy." Representative NANCY BOYDA, Democrat, Kansas, press release, 9/04/08.

She issued that press release and then voted against the very same bill she had told her constituents she was working to get passed.

Representative BARON HILL, Democrat of Indiana, a cosponsor of the Peterson-Abercrombie bill, once said, "I hope this bipartisan bill will indeed be brought to the floor." But when given a chance, he voted against it.

Again, in a press release dated August 14, 2008, he said, "I hope this bipartisan bill will indeed be brought to the floor for a vote when we return to Washington in September." HILL said, "It would provide immediate relief, while also bolstering development of new energy sources in order to move this country closer to energy independence." Again, Representative BARON HILL, Democrat, Indiana, press release August 14, 2008.

These press releases show that what the press here in Washington is reporting is that the bill that was brought up last night by the Democrats was only brought up to provide cover for Democrats who are in vulnerable seats this fall. There was never any intention of that bill becoming law. They wanted to

give them a chance to say they voted for drilling when in fact the bill doesn't provide for additional gas and oil.

It's never going to be passed by the Senate. The Senators, even Democratic Senators, have said the bill is dead on arrival in the Senate.

Another Democrat who was a cosponsor of the Peterson-Abercrombie bill who also voted against it was Representative STEVE KAGEN, Democrat from Wisconsin.

Here is a quote from the *Herald Times* in Wisconsin, 9/13/08. "Kagen, who signed onto the bill Tuesday, said the Abercrombie-Peterson bill 'really is a comprehensive energy policy and a roadmap forward. That bill has the balance in investing in renewable sources. It raises royalty (fees) from those who are drilling and it doesn't limit drilling to four or five States,' Kagen said."

The headline on that story was "Congress Sitting on An Energy Hot Seat."

Speaker PELOSI has said over and over again that they're going to create an energy strategy that's going to make it look like vulnerable Democrats are voting on real energy reform without actually doing it. She stated that herself. But they went a step further than that. These people cosponsored a bill and pledged to support it and then voted against it when given a chance to do it.

Madam Speaker, I would like to include in the CONGRESSIONAL RECORD today the list of all 24 Democrats who were for this bill before they were against it.

Again, yesterday, though, the House Democrats in charge denied Republicans the opportunity to a full debate, an honest vote on the American Energy Act, the Republican bill that does do all of the above to help working families and small businesses dealing with record fuel costs.

But this fight is not over. We are going to continue to bring this message to the American people. It's important that the American people know that the Democrats are in charge, they are the ones responsible for the high gas prices, and I hope the American people will hold them responsible this fall.

Speaker Pelosi and her leadership team have made no bones about their elaborate strategy of making it look like vulnerable Democrats are voting on real energy reform without actually doing it. But these Democrats took it a step further: They cosponsored a bill and pledged to support it and then rejected it when given an up-or-down vote. Here is a list of all 24 Democrats who were for it before they were against it: Rep. Neil Abercrombie (D-HI), Rep. Sanford Bishop (D-GA), Rep. Dan Boren (D-OK), Rep. Nancy Boyda (D-KS), Rep. Dennis Cardoza (D-CA), Rep. Jim Costa (D-CA), Rep. Bud Cramer (D-AL), Rep. Henry Cuellar (D-TX), Rep. Artur Davis (D-AL), Rep. Lincoln Davis (D-TN), Rep. Bart Gordon (D-TN), Rep. Gene Green (D-TX), Rep. Phil Hare (D-IL), Rep. Baron Hill (D-IN), Rep. Sheila Jackson-Lee (D-TX), Rep. William Jefferson (D-LA), Rep. Steve Kagen (D-WI), Rep. Paul Kanjorski (D-PA), Rep. Charlie Melancon (D-LA), Rep. Patrick Murphy (D-PA), Rep. Solomon Ortiz (D-TX), Rep. Collin Peterson (D-MN), Rep. Ciro Rodriguez (D-TX), Rep. Mike Ross (D-AR).

Mr. McDERMOTT. Madam Speaker, I reserve the balance of my time.

Mr. WELLER of Illinois. Madam Speaker, I believe I have 5 remaining minutes; is that correct?

The SPEAKER pro tempore. The gentleman has 5 minutes remaining.

Mr. WELLER of Illinois. Madam Speaker, I yield 3 minutes to the distinguished gentleman from Georgia (Mr. GINGREY).

Mr. GINGREY. Madam Speaker, I'd like to thank the gentleman for yielding.

As I spoke earlier in regard to this bill in support of adoption and adoption week, certainly it's a great resolution that our colleague, Representative PORTER from Nevada, brings forward.

But I, too, wanted to take the opportunity in my few minutes to talk a little bit more about this energy situation.

I think that the problem is that a lot of people in this country—and certainly it would appear that the leadership of this House, Ms. PELOSI, the Speaker, and the leadership of the Senate, the Majority Leader, Mr. REID of Nevada—are completely convinced that fossil fuel is a bad thing and it needs to be stamped out, eliminated; kill that sucker dead as soon as possible.

The quotes that I have heard, I think Senator REID said, "Fossil fuel," which includes, of course, coal and petroleum and natural gas, "Fossil fuel is poison, and we need to get rid of all fossil fuel in the good old U.S.A. by the year 2020."

Madam Speaker, when I asked during the August recess about whether or not she would come back and allow some drilling to obtain our own domestic sources of fossil fuel, she said, "I want to save the planet." She hit her fist on the table and said again, for emphasis, "I want to save the planet."

A spokesperson for the Sierra Club, maybe it was the president of the Sierra Club, Madam Speaker, said it's a good thing that American people are now having to pay these astronomical prices for petroleum.

In other words, the idea is this is such a horrible thing, this burning of coal, which, by the way, generates 65 percent of our electricity, this driving cars and trucks and using gasoline and diesel fuel in our trains. Literally, our transportation system couldn't function without fossil fuels.

Now there may come a day, and hopefully there will come a day, when we will be able to wean ourselves off of fossil fuel and come up with some other alternatives, alternatives like wind and solar and bio-products and ethanol that absolutely give us great efficiency for our needs, electricity and transportation, and cause us absolutely no harm and that we have a tremendous abundance of all of these alternatives and renewables so that we're not dependent on anybody. That is kind of a euphoria, and hopefully it will one day occur. But we don't know for sure that it might not be opening up Pandora's

box, Madam Speaker. We don't know that.

While it's true that greenhouse gases probably do cause a little bit of global warming—

The SPEAKER pro tempore. The time of the gentleman has expired.

Mr. WELLER of Illinois. Madam Speaker, I yield the gentleman an additional 15 seconds.

Mr. GINGREY. I mean, these things might cause some harm, but how do we know that eventually we might create a country of alcoholics by burning all of this ethanol in our automobiles? People today are starving to death because they don't have jobs, and I think that's the first priority.

Let's get this economy back on track, and let's get a decent energy bill and do it right now.

Mr. McDERMOTT. I continue to reserve.

Mr. WELLER of Illinois. Madam Speaker, I have no additional speakers, so I will take this opportunity to close.

Madam Speaker, I rise today in favor of this resolution authored by my friend, JON PORTER, who is a strong advocate for adoption and foster children while serving on the House Ways and Means Committee.

Of course this resolution promotes awareness of adoption and of the children in foster care awaiting loving, adoptive families. I want to recognize all of those parents who have opened their hearts and homes to provide a loving foster home or adopted home for children.

In my home State of Illinois, 1,740 children were adopted from foster care in 2006. Nationwide, 51,000 children moved from foster care to adoption this past year. However, with nearly 500,000 children in the foster care system and approximately 130,000 of these children waiting for a family to adopt them, we have much more work to do.

That's why I'm so pleased that this House is ready to pass this resolution marking National Adoption Day and National Adoption Month, but it's also paired with the important bipartisan legislation this House just considered and just voted unanimously to approve which provides greater incentives to provide loving homes to children in need of adoption as well as foster children in need of a loving home. Again, I want to commend my colleagues for that bipartisan effort.

I urge all Members to support this resolution, to work with the many dedicated faith-based and other groups in their districts who promote adoption, not only in November but every month of the year. There can be no greater gift to a child who has been removed from his or her own parents than to find new, loving, adoptive parents who want to care for him or her as their own.

Madam Speaker, I urge bipartisan support for this important resolution offered by my friend and colleague, JON PORTER of Nevada.

I yield back the balance of my time.

□ 1345

Mr. McDERMOTT. Madam Speaker, may I inquire as to how much time is remaining.

The SPEAKER pro tempore. The gentleman from Washington has 11 minutes remaining.

Mr. McDERMOTT. Madam Speaker, it has been a pleasure to work with Mr. WELLER on these two bills and this resolution through the Congress. And certainly I have enjoyed working with him and have never felt that any courtesy I've extended him has been anything but reciprocal in our dealings. However, there has been on the floor here some discussion of some extraneous material that I struggle to hear how the connection was to adoption subsidies or options or foster kids, but I'm sure there was one someplace there—all the speakers at least mentioned it sort of in passing and then went on to talk about energy.

Now, as these adoptive parents, many of them ordinary folks, want to drive down to get the child at the adoption agency, they're going to have to buy gasoline. And gasoline has gotten out of control. Lots of people want to blame oil companies or speculators or a lot of other things. And the question is, do you really want to help those people?

Now, there is going to be a stimulus package coming out. And if we put gas stamps in it—the average person under 300 percent of poverty will spend \$1,000 more a year for gasoline, so if we gave them gas stamps like we give them food stamps for \$500, we could cut that price in half. And I hope that all my colleagues on the other side, if that happens to be in the stimulus package, will consider voting for it this time.

There is a question in my mind, however, about the description of what went on last night. It's as though the Democrats didn't propose anything. It's as though we just sort of walked around and fiddled around and looked at the sky. But, in fact, there was a very good proposal here on the floor. There was money for renewable energy standards. There was money for strategic energy reserve to be invested in renewable energy. There was royalty reform. Can you believe that the oil companies never give any money to the Federal Government?

And this bill last night said, look, we want to repeal the tax subsidies and make the oil companies pay their fair share for drilling on public lands. Now, that's land that belongs to you and me and the foster kids and the children who are being adopted. But the oil companies have some idea that they don't think they should have to pay any royalty when they suck the oil out and then sell it to us at four bucks a gallon. Now, that seems like a good proposal.

We also paid for the bill last night by taking \$18 billion that was allowed in a loophole several years ago. We closed that loophole and said we're going to use it to do the future development of

renewable energy in this country that needs to be done.

Now, by contrast, the Boehner bill that was brought out here had no payment for anything, just increase the national debt. That is the Republican plan for this country: Do whatever you want, spend whatever you want, drive up the national debt, and leave it for these foster kids and these adopted kids. They're going to pay for it. Most of the Members in here will be dead before we get anywhere near paying for the debt that's been driven up by this Congress. And yesterday's oil bill was just more of the same.

Now, the other part of it that's really sort of interesting, our bill required actually using the leases that they already have, sort of "use it or lose it." They have millions of acres under lease, but they want to get something more out there somewhere, I don't know. If you go out 50 miles off the coast of California and Washington State, you're at about 10,000 feet. If you think you're going to drill for oil out there, you have never been on the West coast of this country and looked at what we have for an ocean.

So, this business about "drill, drill, drill, oh, good, drill, drill, drill," it makes a nice slogan, probably goes on a bumper strip pretty well, but the basic assumption behind that bumper strip is that the American people are stupid. It seems like the Republican Party thinks that the American people are stupid, and if they can just get into chanting, "drill, drill, drill, drill, drill, drill," that somehow the price of gasoline will come down. I don't know if that is some kind of a mantra, maybe it's some kind of magical thing they got from a witch doctor somewhere. But drilling everywhere is not going to bring down the price of gasoline.

We've seen in the last month gasoline go from \$150 a barrel down to wherever it is today, somewhere below \$100. And has gasoline dropped by 33 percent? Is gasoline down to \$3 or down to \$2.70? And why did it come down? Because we drilled? No. Because the speculators got worried. The speculators got worried that Americans were getting smart and they were figuring ways to get around without using gasoline. And so consumption has come down in this country, and suddenly the speculators are really worried.

What if the American people don't do what we expect them to do? What if they don't buy big gas guzzlers anymore? They buy cars that get 35–40 miles per gallon. I drove from my house in Seattle to Spokane for the State convention, over the Cascade Mountains, over 5,000-foot peaks, and you know what? I got 49.5 miles per gallon.

Now, the oil companies are really worried that a lot of people are going to start doing that, and so the speculation on where the price of oil is going to be started coming down. But it didn't affect anything at the pump—maybe 10 cents, maybe five cents, who

knows. But we didn't drill a single bit, and yet the gasoline prices came down. So what is it that makes them go up and what makes them go down?

Nothing in this bill from Mr. BOEHNER has anything whatsoever to say about speculation or about oil company profits, not one single word. All he says is, open it up, let them drill anywhere they want. Let them go and sink a drill. In fact, we got some votes out of the Republicans because they actually were drilling in places where the military said this kind of creates a problem, please don't drill there; don't let that area be open for drilling.

And so when people come out here and stand out here and say over and over again, "we have to drill, drill, drill, drill, drill, that's going to fix it all," they haven't looked at our bill.

Now, the Senate is over there, and they're going to send us over a bill here shortly to extend the tax credits on wind and on solar and on geothermal because they know that renewable energy is the way this country has to go. We are not going to solve our problem by drilling inside the Continental Shelf of the United States.

If the President wanted to bring gas prices down, all he would have to do is release some of the oil out of the oil reserve. We've got millions of gallons of gasoline sitting out there. And if the market truly is what we say it is, if there is more supply, then the price should come down. Well, dump some of that reserve out onto the market. It was done once before and gasoline dropped about 15 cents a gallon, but not under this President. They want to keep it up there and keep talking about drilling because this administration has been an oil administration from the very first week. When the Vice President of the United States had in his office a great conference with all the oil people in this country and has kept secret for 8 solid years what was decided there, you have to wonder about what's happened to this country and the average taxpayer and the average person in this society.

So we're here today to deal with a few problems of some kids. And I really appreciate the efforts that have gone in by the bipartisan support on the committee. And I don't really like to get out here and talk like this, but you just can't stand here or sit here and listen to that baloney without ultimately saying, do they really care, or is it just about winning an election? Is it looking for a bumper strip that will work and that the American people will hear "drill, drill, drill"?

They're going to do it all day long. Every single suspension bill has 20 minutes on each side. So on the Republican side, we're going to be treated to the same litany. It will be different people, I hope. I mean, I don't want the same person coming out here. They're probably lined up somewhere back in the cloak room getting ready to come out on the next bill. But the fact is the American people aren't stupid.

I was saying to my staff as we were listening to this, can you imagine grandma or mom or a father who is out of work? I mean, unemployment in this country is now over 6 percent; it's gone up. You've got banks crashing all over the place; you've got the Federal Government putting \$85 billion into trying to save AIG, and you're talking about "drill, drill, drill."

Ms. JACKSON-LEE of Texas. Madam Speaker, I stand here today in support of H.R. 1432, "Supporting the Goals and Ideals of National Adoption Day and National Adoption Month by Promoting National Awareness of Adoption and the Children in Foster Care Awaiting Families, Celebrating Children and Families Involved in Adoption, Recognizing Current Programs and Efforts Designed to Promote Adoption, and Encouraging People in the United States to Seek Improved Safety, Permanency, and Well-Being for All Children" introduced by Congressman PORTER.

The fundamental purpose of adoption is to serve the best interests of children. It does so by providing loving, responsible, and legally permanent parents when their biological parents cannot or will not parent them. Serving the best interests of children should be paramount in deciding all issues of adoption policy and practice.

Adoption is healthy, satisfying, and good for children, not an enduring challenge to identity and wholeness. The children may have additional questions and curiosities to sort out, but adoption is not a psychological burden or pathology as some theorists treat it. Adoption is the way one joined one's family, not a defining characteristic or lifelong process. Persons adopted as infants grow up as healthy and productive as people raised in their biological families. To the extent there can be a greater risk of emotional or behavioral problems for children adopted out of foster care at later ages, the correlation is not the result of being adopted, but rather of difficulties experienced prior to adoption, such as neglect or abuse. The vast majority of foster children make the transition into their adoptive families and grow up very successfully.

Today, in the United States there are 500,000 children in the foster care system and of those children, there are 129,000 waiting for families to adopt them. The number of youth who "age out" of the foster care system by reaching adulthood without being placed in a permanent home has increased by more than 58 percent since 1998, as nearly 27,000 foster youth "aged out" of foster care during 2007 which is appalling and unacceptable. In addition, 3 in 10 people in the United States have considered adoption; a majority of them have misconceptions about the process of adopting children from foster care. Many Americans, approximately 45 percent believe that children enter the foster care system because of juvenile delinquency. The reality of the matter is that the vast majority of children in the foster care system were victims of neglect, abandonment, or abuse. Furthermore, almost half of the American population believes that foster care adoption is expensive and are not aware of the fact that there is no substantial cost for adopting children from foster care. Moreover, financial support in the form of an adoption assistance subsidy is available to adoptive families of eligible children adopted from foster care and continues after the adoption is final-

ized until the child is 18, so that income will not be a barrier to becoming a parent to a foster child who needs to belong to a family.

Passing H.R. 1432 is essential for Congress to demonstrate their support for placing children in safe and positive family environments. The first National Adoption Day was in the year 2000; since then, 20,000 children have joined families during National Adoption Day, and in 2006, adoptions were finalized for over 3,300 children through more than 250 National Adoption Day events in all 50 States, the District of Columbia, and Puerto Rico.

We must continue to take stride to reach out and do our best to encourage safe, positive environment for the children of the United States. This resolution will enhance the support for successful adoptions and their support for National Adoption Month in November. When orphaned children are placed in a positive, encouraging, and permanent family environment, they are in a situation where they can grow and experience life in a non-threatening way. Adoption is something that benefits the entire Nation as our children are given places where they can feel secure.

I firmly believe that we must pass this legislation to demonstrate our support for Adoption and National Adoption month. This legislation will enable us to promote healthy and safe adoptions and celebrate the successful adoptions that ensure the well-being of children.

Mr. McDERMOTT. I urge my colleagues to vote "yes" on this resolution.

The SPEAKER pro tempore. The question is on the motion offered by the gentleman from Washington (Mr. McDERMOTT) that the House suspend the rules and agree to the resolution, H. Res. 1432.

The question was taken.

The SPEAKER pro tempore. In the opinion of the Chair, two-thirds being in the affirmative, the ayes have it.

Mr. WELLER of Illinois. Madam Speaker, I object to the vote on the ground that a quorum is not present and make the point of order that a quorum is not present.

The SPEAKER pro tempore. Pursuant to clause 8 of rule XX and the Chair's prior announcement, further proceedings on this motion will be postponed.

The point of no quorum is considered withdrawn.

#### JACOB M. LOWELL POST OFFICE BUILDING

Mr. DAVIS of Illinois. Madam Speaker, I move to suspend the rules and pass the bill (H.R. 6681) to designate the facility of the United States Postal Service located at 300 Vine Street in New Lenox, Illinois, as the "Jacob M. Lowell Post Office Building".

The Clerk read the title of the bill.

The text of the bill is as follows:

H.R. 6681

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

#### SECTION 1. JACOB M. LOWELL POST OFFICE BUILDING.

(a) DESIGNATION.—The facility of the United States Postal Service located at 300

Vine Street in New Lenox, Illinois, shall be known and designated as the "Jacob M. Lowell Post Office Building".

(b) REFERENCES.—Any reference in a law, map, regulation, document, paper, or other record of the United States to the facility referred to in subsection (a) shall be deemed to be a reference to the "Jacob M. Lowell Post Office Building".

The SPEAKER pro tempore. Pursuant to the rule, the gentleman from Illinois (Mr. DAVIS) and the gentleman from North Carolina (Ms. FOXX) each will control 20 minutes.

The Chair recognizes the gentleman from Illinois.

#### GENERAL LEAVE

Mr. DAVIS of Illinois. Madam Speaker, I ask unanimous consent that all Members may have 5 legislative days in which to revise and extend their remarks.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Illinois?

There was no objection.

Mr. DAVIS of Illinois. Madam Speaker, I now yield myself such time as I may consume.

Madam Speaker, as a member of the House Committee on Oversight and Government Reform, I stand with my colleagues from my home State of Illinois in consideration of H.R. 6681, which renames the postal facility in New Lenox, Illinois, in honor of Jacob M. Lowell.

H.R. 6681 enjoys the support of the entire House congressional delegation from Illinois and was introduced by Representative JERRY WELLER back on July 30, 2008. The measure was taken up by the Oversight Committee on September 10, 2008 and was passed by the panel by a voice vote.

H.R. 6681 calls for honoring Jacob M. Lowell's service to this country. Jacob M. Lowell of New Lenox, Illinois, was assigned to the 1st Battalion, 503rd Infantry Regiment (Air Assault), 173rd Airborne Brigade, Camp Ederle, Italy, when he died on June 2 near Gowardesh, Afghanistan. He died of wounds suffered when his unit came into contact with enemy forces using a rocket-propelled grenade and small arms fire. This heroic son of Illinois was just 22 years old when he passed away.

Army Specialist Lowell played football for Lincoln-Way Central High School in New Lenox, Illinois.

□ 1400

He graduated in 2003 and 2 years later enlisted in the Army. According to his family, Jacob joined the Army because he wanted to serve his country.

Madam Speaker, in honor of Jacob M. Lowell's service, I urge that we pass without reservation H.R. 6681 and rename the postal facility on Vine Street in New Lenox, Illinois, after this great American serviceman.

I reserve the balance of my time.

Ms. FOXX. Madam Speaker, I yield myself such time as I may consume.

Madam Speaker, I rise this afternoon to pay tribute to a remarkable American and true

hero, Army Specialist Jacob Michael Lowell, from New Lenox, Illinois.

It was June 2, 2007, and he was on his first patrol of his first tour in Afghanistan with the 173rd Airborne Brigade, working as a gunner when his Humvee was ambushed. To the surprise of no one who knew him, Jacob moved immediately to protect his comrades but was shot and killed. Jacob Michael Lowell was 22.

Madam Speaker, it is appropriate that we rename the post office in his home town in his honor. It will serve as a reminder to those who loved him of his courage and to those who come after him of his character and dedication to his country and fellow citizens.

Army Specialist Lowell was a 2003 graduate of Lincoln-Way Central High School where he played on the offensive line for the school's football team. He was one of those "110 percent guys" who always gave all he had and more.

From there, he went to college at Saint Xavier University and from there, in 2005, he enlisted in the Army. He was assigned to the 173rd Airborne in Vicenza, Italy. It was there he learned to love to jump from planes. He would call home to Illinois and tell his friends and family when and where he would take his next jump.

He was a man who loved doing his job, serving his country and protecting the freedom we hold dear. And that's why I urge all members to support this resolution.

Madam Speaker, we are here this afternoon to pay tribute to a remarkable American and true hero, Army Specialist Jacob Michael Lowell from New Lenox, Illinois. And to do that, I yield such time as he may consume to my distinguished colleague from the State of Illinois, the author of this bill, Mr. WELLER.

Mr. WELLER of Illinois. Madam Speaker, I rise today in strong support of H.R. 6681, legislation I introduced in honor of Jacob M. Lowell to name the New Lenox Post Office in his honor. I also want to thank Chairman WAXMAN, Ranking Member TOM DAVIS, my very good friend, Chairman DANNY DAVIS, a member of our Illinois delegation, as well as Ranking Member KENNY MARCHANT for their support and assistance today.

Army Specialist Jacob Michael Lowell is a national hero who gave his life for his country on June 2, 2007, near Gowardesh, Afghanistan, while serving in Operation Enduring Freedom. Today the House will be voting on legislation I introduced with the cosponsorship of the entire Illinois delegation which will designate the New Lenox Post Office the "Jacob M. Lowell New Lenox Post Office Building." I urge my colleagues to support this legislation.

Army Specialist Jacob Lowell of New Lenox, Illinois, graduated from Lincoln-Way Central High School in 2003. He attended St. Xavier University before heeding the call to serve his country and enlist in the Army in 2005. Specialist Lowell was assigned to the 1st Battalion, 503rd Infantry Regiment (Air Assault), 173rd Airborne Brigade, Camp Ederle, Italy. He is remembered by his fellow soldiers for being an avid football fan and expressing his support

by shouting "Go Bears" at nearly any time.

On June 2, 2007, Jacob Lowell heroically defended his convoy. And as his company commander said, he did his duty all the way up until the end. After already having been hit by small arms fire and facing enemies using rocket-propelled grenades, Specialist Lowell manned a 50-caliber machine gun in defense of many members of his platoon. The wounds he suffered proved to be fatal to Specialist Lowell, but they were not enough to keep him from doing his heroic duty. Those present that day credit Jacob with saving lives.

Hearing such actions reminds us just how brave our men and women in uniform are.

Lowell was awarded the Bronze Star with "V" for valor and the Combat Infantryman's Badge for his actions during the firefight, and on May 12, 2008, his fellow soldiers renamed a combat outpost in Nuristan Province after their beloved, fallen comrade.

Local veterans have always reminded me that it's important to honor our soldiers and veterans each and every day. By naming the New Lenox Post Office after Jacob, we effectively honor all of them. It should be in the hearts and minds of all those who visit this post office that heroes like Jacob both founded our Nation and stand ready to protect it each and every day.

Our sincerest thanks to Specialist Lowell and to his family, and the honor of renaming this post office could never match the gift which Jacob has given our Nation. This honor merely represents that we should never forget the sacrifice which he and all who have sacrificed their lives serving our Nation have made for each and every one of us.

I know that we will all keep the family of Specialist Lowell and those of his fallen comrades in our prayers. I ask again that you will join me in honoring and remembering this extraordinary man whose heroism exemplifies everything that America stands for, and I ask you to support H.R. 6681, the Jacob Lowell New Lenox Post Office Designation Act.

In closing, I would like to thank Joseph Eannello for his hard work on this legislation and for his work in my office over the past 2 years. He has been an asset in my office and done excellent work for the people of the 11th Congressional District of Illinois.

Madam Speaker, I urge bipartisan support of this important legislation to honor someone who has sacrificed for our freedoms.

Ms. FOXX. Madam Speaker, I urge all Members to support the passage of H.R. 6681, and I yield back the balance of my time.

Mr. DAVIS of Illinois. Madam Speaker, I yield back the balance of my time, and I urge passage.

The SPEAKER pro tempore. The question is on the motion offered by the gentleman from Illinois (Mr. DAVIS) that the House suspend the rules and pass the bill, H.R. 6681.

The question was taken.

The SPEAKER pro tempore. In the opinion of the Chair, two-thirds being in the affirmative, the ayes have it.

Ms. FOXX. Madam Speaker, I object to the vote on the ground that a quorum is not present and make the point of order that a quorum is not present.

The SPEAKER pro tempore. Pursuant to clause 8 of rule XX and the Chair's prior announcement, further proceedings on this motion will be postponed.

The point of no quorum is considered withdrawn.

MAYOR WILLIAM "BILL" SANDBERG POST OFFICE BUILDING

Mr. DAVIS of Illinois. Madam Speaker, I move to suspend the rules and pass the bill (H.R. 6229) to designate the facility of the United States Postal Service located at 2523 7th Avenue East in North Saint Paul, Minnesota, as the "Mayor William 'Bill' Sandberg Post Office Building".

The Clerk read the title of the bill.

The text of the bill is as follows:

H.R. 6229

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

**SECTION 1. MAYOR WILLIAM "BILL" SANDBERG POST OFFICE BUILDING.**

(a) DESIGNATION.—The facility of the United States Postal Service located at 2523 7th Avenue East in North Saint Paul, Minnesota, shall be known and designated as the "Mayor William 'Bill' Sandberg Post Office Building".

(b) REFERENCES.—Any reference in a law, map, regulation, document, paper, or other record of the United States to the facility referred to in subsection (a) shall be deemed to be a reference to the "Mayor William 'Bill' Sandberg Post Office Building".

The SPEAKER pro tempore. Pursuant to the rule, the gentleman from Illinois (Mr. DAVIS) and the gentlewoman from North Carolina (Ms. FOXX) each will control 20 minutes.

The Chair recognizes the gentleman from Illinois.

GENERAL LEAVE

Mr. DAVIS of Illinois. Madam Speaker, I ask unanimous consent that all Members may have 5 legislative days in which to revise and extend their remarks.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Illinois?

There was no objection.

Mr. DAVIS of Illinois. Madam Speaker, I yield such time as she may consume to Representative MCCOLLUM of Minnesota.

Ms. MCCOLLUM of Minnesota. Madam Speaker, I rise in strong support of H.R. 6229, which names the post office located at 2523 Seventh Avenue East in North St. Paul, Minnesota, after the late William "Bill" Sandberg, the longtime mayor of North St. Paul.

I want to thank the Oversight and Government Reform Committee for

bringing this bill to the floor. I also want to thank my colleagues in the Minnesota delegation for their support as original cosponsors of this bill.

Naming a post office in honor of Bill Sandberg is a fitting tribute to a dedicated public servant, a successful businessman and a wonderful human being. Bill was loved by the residents of North St. Paul. He was also my dear friend and political mentor. A committed Republican, Mayor Sandberg took me under his wing and instilled in me the lesson that community always comes before politics.

William Sandberg was born in the Selby-Grand Avenue neighborhood of St. Paul in 1932. His family later moved to North St. Paul where he lived the remainder of his life. Bill graduated from North St. Paul High School and the University of Minnesota. After serving our country with honor in the U.S. Army, he returned home to the family business, Sandberg Funeral Home, with his brother Paul. As a funeral director he was respected by his peers. He was a true business leader.

In 1978, the voters in North St. Paul elected Bill Sandberg to serve as mayor. With a fatherly hand he guided the city for 30 years, sharing his warmth, his optimism and his generous spirit with everyone he encountered. A person of great faith, Bill always sought to bring people together in constructive ways to solve the problems of our community. As a mayor, Bill Sandberg's legacy is one of exemplary public service, distinguished by common sense, fairness and compassion.

I was honored to serve under his leadership on the North St. Paul City Council and work closely with him in the following years. I learned from Bill's leadership that the political maxim, "all politics are local" was true. It's true whether you serve on a city council or in Congress.

Mayor Bill Sandberg passed away on April 20, 2008. He left behind colleagues, city staff and constituents who loved him. He left behind a loving family who will miss him, his daughter, Karen; son-in-law, Jack; and his grandchildren, Carolyn and William. Bill's wife, Delores, whom he loved profoundly, preceded him in death.

Mayor Sandberg loved the people he served. Upon learning about his leukemia diagnosis, he wrote a letter to the residents of North St. Paul. His letter speaks volumes about the great leader he was. In this letter, Bill acknowledged his illness. He expressed his pride for the community of North St. Paul and a pride that came directly from neighbors coming together to meet the city's challenges. Bill also wrote of his sincere gratitude for having the opportunity to serve the people of his city for so many years.

I would like to conclude with Bill's words to the people of North St. Paul: "I would like to thank everyone again for making this town a very special place to live and raise families. I do not know what the future holds, but I do know Who holds the future."

Madam Speaker, I greatly appreciate the support of my colleagues for this legislation. At the time of his death, Mayor Sandberg was the longest serving mayor in Minnesota history. His spirit and service are irreplaceable. For all who knew and worked with him, the blessing of his friendship was a treasure for us all. Recognizing Mayor Sandberg's service and leadership by naming this post office in his honor is a fitting tribute to a man who gave so much to a community he loved.

DEAR CITIZEN, As many of you know, I was recently diagnosed with acute leukemia. And as many of you who have had similar, life-altering diagnoses also know, such an evaluation makes one stop and reflect on what is really important.

Since this is my 30th year serving as your mayor, it is undeniable that you residents and this town have been significant in my life. I have written to you many times about how I appreciate the friendliness of residents and cooperation among residents, businesses, the school district and the city. As I think back, there have been many changes, none of which would have been successful without this cooperation.

Remember when McKnight Fields were under renovation in the early '90s? Local service clubs provided funding for a majority of the work, businesses donated materials, city crews provided the labor. And after the work was done, the city and school district entered a cooperative agreement for allowing the schools to use the fields.

I admit we residents haven't always agreed on everything. For example, there were varying opinions on where the new high school should be located. But as soon as the school opened (in the fall of 1997), we put our differences behind us and reunited as a community.

I'd like to take credit for the many changes that have taken place through the years, but I'm quickly reminded that my pride must be directed to you. It was you citizens who recognized the safety issues in our police and fire departments plus crowded administrative conditions that resulted in construction of our new city hall. It was you citizens who supported construction of our community center. It was you who, through the years, have backed the expansion and construction of public works facilities and park improvements.

And it was the volunteer efforts of you citizens that have certainly contributed to our town being a beautiful place to live. Back in the early '90s we started the Take Pride program, recognizing residents for improvements they were making in their yards and gardens. And what about all the volunteers who have helped through the years with North St. Paul Green? I remember getting a letter from a Maplewood resident who commended the city for its beautification efforts. She said she'd go out of her way to drive through our downtown just to see the flowers! The efforts of our North St. Paul Green volunteers were also recognized by the Midwest Living Magazine, which named North St. Paul one of 20 Midwestern cities with "hometown pride."

As I close this letter, I'd like to thank everyone, again, for making this town a very special place to live and raise families. I do not know what the future holds, but I do know Who holds the future!

God bless you all,

BILL SANDBERG,

Mayor.

Ms. FOXX. Madam Speaker, I rise today in support of H.R. 6229, to re-

name the post office in North St. Paul, Minnesota, in honor of former Mayor William "Bill" Sandberg. Mayor Sandberg died April 20 at the age of 76 after serving for more than 30 years as mayor of his beloved hometown.

He graduated in 1950 from North St. Paul High School where he played football and hockey and from the University of Minnesota in 1954 with a degree in mortuary science. After serving his country in the Army, Mayor Sandberg returned to North St. Paul and became a director at his family's business, the Sandberg Funeral Home.

He became mayor in 1978 and began a career known for character, personality, fairness and decorum. Described by fellow members of the City Council as a "problem solver who could get people to think in different ways," he made a point of never coming into a meeting with his mind made up. He also made a point of putting people at ease when they came to testify before the council and for keeping debates focused on the issues at hand, not personalities.

This openness, this credibility, this unflinching optimism brought citizens together even when his ideas didn't enjoy universal support. Among his greatest legacies will be his insistence that Highway 36 run through the center of North St. Paul. Some feared the increased traffic would bring nothing but pollution and gridlock. But Mayor Sandberg insisted that thousands of commuters would visit the city's downtown area who otherwise never would know it existed. This championing of all things North St. Paul permeated everything the mayor did. He considered attendance at local high school hockey games and Chamber of Commerce meetings as important as attending council meetings. He encouraged others to participate in council activities and worked tirelessly to connect citizens to their government.

The city already has begun to honor its beloved former mayor by renaming a bridge in his honor. Let us join in this celebration of an exemplary public servant, support this resolution and rename the local post office in his honor.

Mr. Speaker, with that, I reserve the balance of my time.

Mr. DAVIS of Illinois. Mr. Speaker, I yield myself such time as I might consume.

Mr. Speaker, on behalf of the House Committee on Oversight and Government Reform, I present for consideration and support H.R. 6229, which names a postal facility in North St. Paul, Minnesota, after Mayor William "Bill" Sandberg. H.R. 6229 was introduced by Representative BETTY McCOLLUM on June 10, 2008, and was reported from the Oversight Committee on July 16, 2008, by voice vote. The measure has been cosponsored by the entire Minnesota House delegation and pays tribute to one of the State's most well known public officials.

William "Bill" Sandberg was a longtime resident of North St. Paul, Minnesota, who served his beloved city as

mayor for 30 years until his death on April 20, 2008.

□ 1415

First elected in 1978, Mayor Sandberg was reelected seven times. Known for his good sense of humor, Mayor Sandberg once joked that the reason he kept getting reelected was simply because no one else wanted the job.

As mayor, Mr. Sandberg earned a reputation for his ability to bring people together by his warm, personable style. During the controversial meeting of the North St. Paul City Council, Mayor Sandberg once remarked that “we were friends before the meeting, and while we may not agree on this, we will be friends when we walk out.” He exhibited this same unique ability in bringing people together when he successfully solved divisive issues, such as the reconstruction of Highway 36.

Before assuming the position of mayor, Bill Sandberg served in the United States Army during the 1950s. He then went on to a successful business career, joining his parents’ funeral home business in St. Paul and White Bear Lake, Minnesota.

So, Mr. Speaker, given Mayor Sandberg’s commitment to his community, his State and to our country, I urge swift passage of this bill.

Mr. Speaker, I reserve the balance of my time.

Ms. FOXX. Mr. Speaker, I yield such time as he may consume to my distinguished colleague, the gentleman from the Indiana (Mr. PENCE).

(Mr. PENCE asked and was given permission to revise and extend his remarks.)

Mr. PENCE. Mr. Speaker, I thank the gentlewoman from North Carolina.

Let me say I rise in support of H.R. 6229, honoring the life and the work and memory of Mayor William “Bill” Sandberg of St. Paul, Minnesota. I believe, given the tenure of his career and the durability of his reputation, we can assume in both parties that Mayor Sandberg was a man at the local level that attended himself to what people were really dealing with and he provided leadership.

And it is about just that focus that I also wanted to rise, Mr. Speaker, today. Because I rise this afternoon, I think with millions of Americans, simply to express my frustration, that after only one day of debate, late in the night last night, this Congress again failed to pass a bipartisan bill that would set us on a course for energy independence in the 21st century.

I must tell you that it was equally frustrating today to awaken and see headlines around the country that say “Congress eases restrictions on drilling.” But I don’t want to be critical of my friends in the Fourth Estate. This bill was revealed to the world 24 hours before it was voted. It was written in the back rooms here in the Capitol, not considered by committees, but brought to the floor abruptly the night before last and just as abruptly voted without

amendment or without serious consideration in the Congress. So I won’t fault members of the media, who didn’t understand that the drill-nothing Democrat Congress actually only moved to a position that was the drill-almost-nothing Democrat Congress.

But this legislation, despite the headlines, is a story worth telling. For the past 20 months, until last week, the Democrat majority in Congress made one thing more clear than anything else; there would never be a vote on more domestic drilling in America. Speaker NANCY PELOSI repeated her personal and historic opposition to drilling and said that she would never permit a vote. And they adjourned on August 1, turned off the cameras and turned off the lights.

But Republicans refused to leave. We held this floor during the entirety of the August recess, and during that time the Democrat majority changed their position. In a very real sense, millions of Americans contacted their Members of Congress and said we want more access to American oil. We want Congress to come together and compromise on conservation, fuel efficiency, solar, wind, nuclear, an all-of-the-above strategy. But we want a bill that allows us to drill into our domestic resources. And, to their credit, the Democratic majority relented in their historic opposition to drilling.

But the bill that came to the floor abruptly and was just as abruptly passed last night failed in many counts. Not only did it bring with it an enormous tax increase, not only did it bring with it no opportunity for new refineries, no opportunity for nuclear energy development and other powerful alternatives, but also this bill truly brought with it very little, if any, opportunity to drill into our own domestic reserves.

The bill seems to allow drilling, but not within 50 miles of shore. Most experts say that 88 percent of our domestic reserves are within 50 miles of the shoreline of the east coast and the west coast and the eastern Gulf. Beyond that, the Democrat bill that passed last night would allow drilling, but only if States vote by referendum or in their legislature to permit the drilling.

That sounds reasonable enough. But what is not reasonable is the Democratic bill, unlike current law for Gulf States that allow drilling, the Democratic bill offered States no revenue whatsoever. So people in South Carolina, people in California, would presumably have to decide for themselves or their elected representatives decide to allow drilling off of their shore if it meant nothing financially to their State coffers.

Also there was a failure to provide any streamlined judicial review or litigation reform, leaving any drilling that would be allowed beyond the 50 mile limit to be tied up immediately in court, as hundreds and hundreds of leases are tied up today.

So that is why I say, and I attempt to be intellectually honest about this, Mr.

Speaker, the Democratic majority did move on their energy policy about drilling. They went from a drill-nothing Democrat Congress to a drill-almost-nothing Democratic Congress.

And last night, most sadly, they passed on an opportunity that some 40 Democrats had been working tirelessly to develop, legislation coauthored by Congressman ABERCROMBIE and Congressman PETERSON that is a truly bipartisan solution. I was a cosponsor of the bill myself. Dozens upon dozens of Republicans joined us in the bill, as well as I believe 40 Democrat Members of Congress.

When it came time for the Republicans to offer their alternative, quite frankly, we could have played some sort of a game, but we think that the American people are struggling under the weight of record gasoline prices. Families are hurting, seniors are hurting, and this was not time for political posturing or games. So we brought the bipartisan bill to the floor as our alternative.

Strangely, unless I can be corrected, only 13 of the Democrats out of the some 40 who cosponsored the bill voted for it. It was a true bipartisan bill that had been fashioned through tough bipartisan negotiation over months of time, and it was rejected by many of the same Democrats who had worked to build the legislation.

We missed an opportunity last night, Mr. Speaker, to truly do something for the American people, to do something, as Daniel Webster says on words on these walls, to do something worthy to be remembered.

So I rise today to pay sincere tribute to Mayor William “Bill” Sandberg. I am confident that this tribute on this Post Office is altogether fitting.

But I also rise to just simply express my frustration that, at a time when we hear about one bailout after another, this Democrat majority passed an energy bill last night that Democrat Senator MARY LANDRIEU even said was “dead on arrival in the Senate.” We accomplished nothing to set this Nation on a course of energy independence.

So our message is very simple: We are not going away. We are going to fight on this floor in every moment that we have left, in the waning days of this Congress and in the weeks preceding our national election, to demand that this Congress roll our sleeves up and seek that bipartisan consensus that does exist.

Let me say from my heart, I truly believe that there is a bipartisan majority in this Congress that would say yes to conservation, yes to fuel efficiency, yes to solar, wind and nuclear, and would say yes to a substantial increase in domestic drilling that was real and significant and would lessen our dependence on foreign oil.

So Republicans are going to stay in this fight. Bailouts for corporate America, but no relief for our citizens struggling under the record weight of gasoline prices is not acceptable to Republicans in this Congress. We will stay on this floor. We will continue in this fight. We are not going away until the American people have a bipartisan strategy that sets us on a short-term course to lessen our dependence on foreign oil and on a long-term course for energy independence in the 21st century.

Mr. DAVIS of Illinois. Mr. Speaker, I reserve the balance of my time.

Ms. FOXX. Mr. Speaker, I urge all Members to support the passage of H.R. 6229.

I yield back the balance of my time.

Mr. DAVIS of Illinois. Mr. Speaker, I yield back the balance of our time and urge passage.

The SPEAKER pro tempore (Mr. ROSS). The question is on the motion offered by the gentleman from Illinois (Mr. DAVIS) that the House suspend the rules and pass the bill, H.R. 6229.

The question was taken.

The SPEAKER pro tempore. In the opinion of the Chair, two-thirds being in the affirmative, the ayes have it.

Ms. FOXX. Mr. Speaker, I object to the vote on the ground that a quorum is not present and make the point of order that a quorum is not present.

The SPEAKER pro tempore. Pursuant to clause 8 of rule XX and the Chair's prior announcement, further proceedings on this motion will be postponed.

The point of no quorum is considered withdrawn.

#### ARMY SPC DANIEL AGAMI POST OFFICE BUILDING

Mr. DAVIS of Illinois. Mr. Speaker, I move to suspend the rules and pass the bill (H.R. 6338) to designate the facility of the United States Postal Service located at 4233 West Hillsboro Boulevard in Coconut Creek, Florida, as the "Army SPC Daniel Agami Post Office Building".

The Clerk read the title of the bill.

The text of the bill is as follows:

H.R. 6338

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

#### SECTION 1. ARMY SPC DANIEL AGAMI POST OFFICE BUILDING.

(a) DESIGNATION.—The facility of the United States Postal Service located at 4233 West Hillsboro Boulevard in Coconut Creek, Florida, shall be known and designated as the "Army SPC Daniel Agami Post Office Building".

(b) REFERENCES.—Any reference in a law, map, regulation, document, paper, or other record of the United States to the facility referred to in subsection (a) shall be deemed to be a reference to the "Army SPC Daniel Agami Post Office Building".

The SPEAKER pro tempore. Pursuant to the rule, the gentleman from Illinois (Mr. DAVIS) and the gentleman from North Carolina (Ms. FOXX) each will control 20 minutes.

The Chair recognizes the gentleman from Illinois.

#### GENERAL LEAVE

Mr. DAVIS of Illinois. Mr. Speaker, I ask unanimous consent that all Members may have 5 legislative days in which to revise and extend their remarks.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Illinois?

There was no objection.

Mr. DAVIS of Illinois. Mr. Speaker, I yield such time as he may consume to the gentleman from Florida (Mr. KLEIN), who introduced this legislation.

Mr. KLEIN of Florida. Mr. Speaker, I thank the chairman.

I rise in support of H.R. 6338, a bill to honor the life and legacy of Specialist Daniel J. Agami, who was killed in action on June 21, 2007, while serving his country in Iraq.

Daniel Agami was a devoted friend, a loving son and brother and courageous soldier. Growing up in South Florida, Daniel's parents raised him with strong Jewish values, and he was very proud of his Jewish heritage. To his friends, and he got quite a kick out of it, he was known as "GI Jew." A little different.

Daniel knew he was meant to serve a greater purpose in life, and in 2005 his love for country and an unyielding drive to serve others led him to enlist in the United States Army. For his heroism in combat, Daniel was posthumously presented with multiple medals of honor, including the Bronze Star, the Purple Heart, the Good Conduct Medal, the Global War on Terrorism Service Medal, the Iraqi Campaign Medal, and the Combat Infantryman's Badge.

During his service in the U.S. Army, Daniel worked with local schools, devastated from war and destruction, to refurbish their structures and mentor their students.

The communities he served in Iraq and here at home have suffered a tremendous loss. Daniel made the ultimate sacrifice for his country, and it is with great pride that I rise in support of this legislation to recognize his strong moral character and his work to make this world a better place.

It is my sincere hope that when the South Florida community utilizes the services of the post office in Coconut Creek, Florida, they will remember and honor Army Specialist Daniel Agami and his exceptional patriotism and courage.

I would like to also thank the members of the Florida congressional delegation for their strong support of this legislation. I would also like to recognize the Agami family: Parents, Beth and Itzhak; brother, Ilan and his wife, Elisha; sister, Shaina; and grandmother, Sandy Becker. The Agami family will be in Washington D.C. later this week where they will celebrate and honor Daniel's life and memory.

I urge passage of this piece of legislation.

Ms. FOXX. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, I rise today in support of this bill to designate the facility of the United States Postal Service located at 4233 West Hillsboro Boulevard Coconut Creek, Florida, as the Army SPC Daniel Agami Post Office Building.

□ 1430

United States Army Specialist Daniel J. Agami was, in the words of his grandmother, "the best of the best." He was much more than a soldier. He was a leader, a selfless patriot, and a joyous young man with a huge heart.

Born in Ohio, Daniel moved with his family to south Florida when he was 4. He attended the Hebrew Academy Community School and Coconut Creek High School and was in college when he decided he was meant for a higher purpose. Without consulting friends or family, Daniel answered his calling and enlisted in the Army.

Daniel brought the Army more than service and bravery. He brought his good humor, his tremendous heart and the moral conviction that he served something far greater than himself.

Affectionately known by his fellow soldiers as "GI Jew," he strove constantly to improve the lives of those around him. When he was not educating his fellow soldiers about his religion, he was serving as a mentor to orphaned children in Iraq. In the words of his father, "He had 10,000 friends, and 10,000 friends thinking he was their best friend."

On June 21, 2007, Daniel Agami was killed while on patrol in Baghdad. He was only 25. More than 1,000 people attended his funeral. He was posthumously promoted to specialist, and his parents were presented with a number of medals, including the Bronze Star, Purple Heart and the Good Conduct Medal.

Daniel died defending his core belief that America fights for the freedom and survival of the entire world. As one friend recalled, "He had said that if, God forbid, anything happened to him, this is where he belonged."

A loving son, brother, grandson and friend, Daniel Agami will be missed, and not just by those 10,000 best friends, but by all Americans who cherish freedom and courage and honor.

I urge my colleagues to support this bill so that the life of this courageous young man and all that he stood for will not soon be forgotten.

Mr. Speaker, I reserve the balance of my time.

Mr. DAVIS of Illinois. Mr. Speaker, I yield myself such time as I might consume.

Mr. Speaker, as Chair of the House subcommittee with oversight authority for the United States Postal Service, I stand in support of H.R. 6338, which renames a postal facility in Coconut Creek, Florida, in honor of Specialist Daniel Agami.

H.R. 6338 enjoys the support of the entire House delegation from Florida

and was introduced by my colleague, Representative RON KLEIN, on June 20, 2008. The measure was taken up by the Oversight Committee on July 16, 2008, where it was passed by voice vote.

H.R. 6338 calls for honoring Specialist Daniel Agami for his unwavering commitment, service and sacrifice to America. Army Specialist Daniel Agami died on June 21, 2007, in Baghdad from injuries he suffered when an improvised explosive device detonated near his vehicle. He was assigned to the 1st Battalion, 26th Infantry Regiment, 2nd Brigade Combat Team, 1st Infantry Division, Schweinfurt, Germany.

While in college in 2005, he enlisted in the Army and was deployed to serve in Iraq the following year. Army Specialist Agami not only served as a combat soldier, but he was also a mentor for orphaned children in Iraq. Described as having a sunny personality, he was loved by the children he worked with and is certainly missed.

Daniel's parents were presented with his Purple Heart and Bronze Star at his funeral. Agami was also posthumously honored with the Good Conduct Medal, the Global War on Terrorism Service Medal, the Iraqi Campaign Medal and the Combat Infantryman's Badge.

In honor of his tremendous service to this country, I urge my colleagues to join me in passing H.R. 6338 and renaming the postal facility on West Hillsboro Avenue in Coconut Creek, Florida, after Specialist Daniel Agami.

Mr. Speaker, I reserve the balance of my time.

Ms. FOXX. Mr. Speaker, I urge all Members to support the passage of H.R. 6338, and I yield back the balance of my time.

Mr. DAVIS of Illinois. Mr. Speaker, I would urge passage and yield back the balance of my time.

The SPEAKER pro tempore. The question is on the motion offered by the gentleman from Illinois (Mr. DAVIS) that the House suspend the rules and pass the bill, H.R. 6338.

The question was taken.

The SPEAKER pro tempore. In the opinion of the Chair, two-thirds being in the affirmative, the yeas have it.

Ms. FOXX. Mr. Speaker, I object to the vote on the ground that a quorum is not present and make the point of order that a quorum is not present.

The SPEAKER pro tempore. Pursuant to clause 8 of rule XX and the Chair's prior announcement, further proceedings on this motion will be postponed.

The point of no quorum is considered withdrawn.

#### MICKEY MANTLE POST OFFICE BUILDING

Ms. MCCOLLUM of Minnesota. Mr. Speaker, I move to suspend the rules and pass the Senate bill (S. 171) to designate the facility of the United States Postal Service located at 301 Commerce Street in Commerce, Oklahoma, as the "Mickey Mantle Post Office Building".

The Clerk read the title of the Senate bill.

The text of the Senate bill is as follows:

S. 171

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

#### SECTION 1. MICKEY MANTLE POST OFFICE BUILDING.

(a) DESIGNATION.—The facility of the United States Postal Service located at 301 Commerce Street in Commerce, Oklahoma, shall be known and designated as the "Mickey Mantle Post Office Building".

(b) REFERENCES.—Any reference in a law, map, regulation, document, paper, or other record of the United States to the facility referred to in subsection (a) shall be deemed to be a reference to the "Mickey Mantle Post Office Building".

The SPEAKER pro tempore. Pursuant to the rule, the gentlewoman from Minnesota (Ms. MCCOLLUM) and the gentleman from North Carolina (Ms. FOXX) each will control 20 minutes.

The Chair recognizes the gentlewoman from Minnesota.

#### GENERAL LEAVE

Ms. MCCOLLUM of Minnesota. Mr. Speaker, I ask unanimous consent that all Members may have 5 legislative days in which to revise and extend their remarks.

The SPEAKER pro tempore. Is there objection to the request of the gentlewoman from Minnesota?

There was no objection.

Ms. MCCOLLUM of Minnesota. Mr. Speaker, I yield myself such time as I may consume.

S. 171 renames a postal facility in Commerce, Oklahoma, in honor of Mickey Mantle, the great American baseball player.

The House Oversight Committee received S. 171 after it had been considered and passed by our colleagues in the Senate. The measure was originally introduced by Senator JAMES INHOFE of Oklahoma back on January 4, 2007, and the Oversight Committee passed the bill by voice vote on June 12, 2008.

S. 171 calls for honoring Mickey Mantle by designating the post office in his hometown of Commerce, Oklahoma, as the Mickey Mantle Post Office Building. Mickey Mantle was born on October 20, 1931. Named Mickey by his father after the Philadelphia Athletics Hall of Fame catcher, Mantle is one of the greatest American baseball players of all time. In 1974, he was inducted into the National Baseball Hall of Fame, and his uniform number 7 was retired, celebrating his 18 years of playing for the New York Yankees.

Mr. Speaker, in honor of Mickey Mantle, let us pass, without reservation, S. 171 and rename the post office facility on Commerce Street in Commerce, Oklahoma, after this legendary American athlete.

Mr. Speaker, I reserve the balance of my time.

Ms. FOXX. Mr. Speaker, I yield myself such time as I may consume.

I rise today in support of S. 171, to rename the post office in Commerce,

Oklahoma, for the town's most famous citizen, Mickey Charles Mantle.

Mickey Mantle was a true American hero. He was an outfielder for the New York Yankees, a first-ballot Hall of Famer with 536 career home runs. When he hit them, they flew.

He hit the longest home run ever at the old Yankee Stadium—it hit the top facade in right field—and the longest ever at Washington's old Griffith Stadium and at Detroit's old Tiger Stadium. The term "tape-measure home run" was invented when the Yankees' traveling secretary used a tape to measure the Griffith Stadium blast at 565 feet.

Named for Mickey Cochrane, another baseball Hall of Famer—Mantle often joked that he was glad his father didn't know Cochrane's real first name was Gordon—the Mick was a three-sport star at Commerce High. A New York Yankees' scout who came to see a teammate play in a semipro game saw Mantle hit titanic home runs from both sides of the plate and tried to sign him on the spot, only to find that he was still 16, still in high school, and ineligible for pro ball. The scout told Mickey he would return the day he graduated from high school, and he did.

Four years later the Mick was in right field in Yankee Stadium, and Joe DiMaggio was patrolling center field. Both took off to run down a scorched liner to right field. As they arrived at the ball, DiMaggio called off Mantle. Mantle tried to stop, but caught his cleats in a sprinkler head. He went down "like he was shot," said one observer.

In many ways, this blazing fast, preternaturally powerful athlete was never the same. He went on to win a Triple Crown in 1956, claim three American League Most Valuable Player awards, make 16 All-Star teams and win seven world championships. He still holds the records for most home runs, RBIs, runs, walks, extra-base hits and total bases in the World Series.

As great as he was, the question that dogs his legacy is, what if? What if he had stayed healthy? What if he had never contracted osteomyelitis, a crippling bone disease in high school? What if he had never been plagued by other diseases and injuries, including alcoholism?

He is number 17 on the list of the greatest 100 players of all time. Where might he have ended up otherwise? Who in baseball history might today be considered above him?

The Mick was not a great businessman, and many of the ventures he funded with his top salaries for the Yankees proved unsuccessful. But he made another fortune in the memorabilia market. His signature and artifacts fetched sums second only to those of Babe Ruth.

Why? He moved with a breathtaking grace. He was that rarest of commodities, the fastest and most powerful guy on the team. Moreover, he smiled. He connected with fans. He looked like

he was having fun. Even though he was as far culturally from a New Yorker as he could be, the Yankee faithful embraced him. He later teamed with fellow Oklahoman and Yankee Bobby Murcer to raise money for victims of the Oklahoma City bombing.

He led an imperfect life, but he did what he could to redeem himself. He went into treatment and later turned to faith to deal with his increasing infirmities. When he died on August 13, 1995, in Dallas, Bob Costas, the famous sportscaster, gave his eulogy. Costas described him as "a fragile hero to whom we had an emotional attachment so strong and lasting that it defied logic. In his last year of his life, Mickey Mantle, always so hard on himself, finally came to accept and appreciate the distinction between a role model and a hero. The first, he often was not. The second, he always will be."

Mr. Speaker, I reserve the balance of my time.

Ms. MCCOLLUM of Minnesota. Mr. Speaker, I yield 2 minutes to the gentleman from California, Representative BACA.

Mr. BACA. I appreciate Congresswoman VIRGINIA FOXX talking about Mickey Mantle. He was an idol to many of us that played a lot of sports. I know as a young gentleman who was playing during that period of time, I admired Mickey Mantle.

Not only was he a positive role model for myself, in terms of trying to aspire to become a professional baseball player during the time I was in high school, but he was a coal miner, an individual that came from that area in Oklahoma that showed us that with hard work and dedication that you can make it.

Not only hearing the history of his personal life but what he did for a lot of us, because not only did he hit from both sides of the plate, which is very important for many individuals, we saw a switch hitter that could hit a lot from both the left and the right. We saw the competition that he led with Roger Maris during that period of time when they were competing for the home run championship.

I think having a post office named after Mickey Mantle is a great honor for many individuals, especially as we look at many of the Little Leaguers that play in Little League right now that look towards major league ball players who have played in the past who were a positive inspiration to many of us who say that if you can lead, you can be an inspiration to a lot of us. Therefore, I say that we should support this kind of legislation in naming the Mickey Mantle Post Office Building.

I support the legislation, which is S. 171, and I compliment Congresswoman VIRGINIA FOXX for carrying on and going through a whole history of his history and background, where he came from.

□ 1445

Ms. FOXX. Mr. Speaker, all of my family were Yankee fans. My father

and uncles and all of the family were strong Yankee fans. They were born and raised in New York City. They were Yankee fans and certainly Mickey Mantle fans. I know they would be pleased to see me presenting this bill on the floor today.

But I know they also would be upset with me if I did not talk about the problems we are facing in this country related to gas prices because most of my family, as they got older, moved out of New York City and moved out into rural areas, where they didn't have access any longer to mass transit as they had had when they lived in New York City, and depended on having automobiles and having to drive and pay for gasoline.

What we are seeing now in this country is a very big burden on people who live in rural areas such as my district where most of the people are without access to mass transit.

I want to talk a little bit about the failure of the Democrats in charge of this Congress for not doing anything to bring down the price of gasoline. Speaker PELOSI in 2006 promised that the Democrats had a commonsense plan to bring down the price of gasoline. We haven't seen that commonsense plan. The bill that passed yesterday was a sham and an illusion. It was a way to simply give cover to Democrats who are in tough reelection situations. I think it is a real shame. Not only are we hurting people who live in rural areas, but we are hurting the baseball fans who would like to be able to go to baseball games and be able to celebrate this wonderful game we are talking about when we honor Mickey Mantle.

One of the things that was wrong with the bill that passed, there was nothing there to be able to stop all of the legal challenges by radical environmental groups that are blocking or significantly delaying oil leases and production. We now know from having done some investigation that radical environmentalists are challenging every single lease that is being awarded to be able to bring more gas and oil online.

In February 2008, the administration issued 487 leases in the Chukchi Sea sale 193, and every single one of those has been challenged under the National Environmental Policy Act and the Endangered Species Act.

In addition, for 2007–2012, there was a 5-year OCS leasing program, and every single one of those leases has been challenged.

There are 748 leases in the Chukchi-Beaufort Seas which have been challenged.

What Republicans wanted to do, and we had absolutely no opportunity to be able to do so, was to bring amendments to these bills, another promise broken by the Democrats in charge of the Congress.

We were told when the Democrats took over that we would be in the most open, most bipartisan Congress in the

history of the Congress. All bills would be brought through committee, all bills would be allowed to be amended on the floor. So far that has been a hollow promise. The so-called energy bill that was passed yesterday was never brought to committee. It should have been assigned to about eight different committees. It didn't go to a single one. It was brought straight to the floor under a closed rule and no amendments were allowed.

Had we been allowed to offer amendments, one of the things we would have done would have been to offer an amendment that would have allowed for lawsuits to be filed. We don't want to stop the judicial process. However, we think that it should be done in a way that will expedite these leases.

We keep hearing from the Democrats that the oil companies have millions of acres under lease that they are not doing. The reason is their good friends, the trial lawyers and the radical environmentalists, are stopping the leases from being exercised by bringing lawsuit after lawsuit after lawsuit.

We must stop this if we are going to help the American people and bring down the price of gasoline. The Democrats cannot run away from their responsibility of being in charge of the Congress and denying the opportunities that should be presented to the American people to see the price of gasoline come down.

So while we are here today honoring Mickey Mantle, honoring the American pastime of baseball, Democrats have to take responsibility for denying people the opportunity to go to their baseball games and do other things they would like to do because they are responsible for the price of gasoline having doubled in the 20 months they have been in charge of the Congress.

I reserve the balance of my time.

Ms. MCCOLLUM of Minnesota. Yesterday Members of Congress had a clear choice, voting for a plan that sided with American taxpayers and consumers struggling with energy costs or to continue to argue for a plan that sides with the Big Oil companies reaping the largest profits in American history.

Yesterday, the House, under Democratic leadership, passed the Comprehensive American Energy Security and Consumer Protection Act. Let me tell you what that plan does. It lowers prices for consumers and protects taxpayers. It expands domestic drilling offshore and on land. It expands renewable sources of energy. It increases our security by freeing America from the grip of foreign oil, and it requires Big Oil to pay back what it owes taxpayers. It ends the subsidies to the oil companies, and it creates good-paying jobs right here in America.

The plan that we passed yesterday truly gives the American people an opportunity to have security and to have a brighter future with renewables as part of our energy mix.

Mr. Speaker, I reserve the balance of my time.

Ms. FOXX. Mr. Speaker, I want to say that I wish that what the gentlewoman had said was true. I wish that the bill that passed yesterday would do something to bring down the price of gasoline. If that were true, it would have had a unanimous vote. Instead, Republicans voted against it and many Democrats voted against it because we know that the bill is going absolutely nowhere. It was simply cover for Democrats who are in tight election races.

It is a cynical, cynical ploy on behalf of the Democrats, and I am so sorry to see that because I think ultimately people will be held responsible for the cynical ploys that they perpetuate against the American people.

With that, Mr. Speaker, I urge all Members to support the passage of S. 171.

I yield back the balance of my time.

ANNOUNCEMENT BY THE SPEAKER PRO TEMPORE  
The SPEAKER pro tempore. Members are reminded to address their remarks to the Chair.

Ms. MCCOLLUM of Minnesota. Mr. Speaker, I am new to managing bills on the floor, and I was going to ask if that was the proper procedure, and so thank you for explaining that to us again on the floor. And I know that the gentlewoman in no way, shape, or form meant to imply that I was a liar on the floor.

Mr. Speaker, as a young girl there weren't too many baseball cards I was actually very interested in collecting. But let me tell you, there were a few. Harmon Killebrew, Tony Oliva, and I knew if I could get a Mickey Mantle card, I could collect the other two.

I am very honored to be here today to have the opportunity to support S. 171. Mr. Speaker, I encourage all Members of the House to support this post office renaming of a fabulous athlete, Mickey Mantle of the New York Yankees.

Mr. Speaker, I yield back the balance of my time.

The SPEAKER pro tempore. The question is on the motion offered by the gentlewoman from Minnesota (Ms. MCCOLLUM) that the House suspend the rules and pass the Senate bill, S. 171.

The question was taken.  
The SPEAKER pro tempore. In the opinion of the Chair, two-thirds being in the affirmative, the yeas have it.

Ms. FOXX. Mr. Speaker, I object to the vote on the ground that a quorum is not present and make the point of order that a quorum is not present.

The SPEAKER pro tempore. Pursuant to clause 8 of rule XX and the Chair's prior announcement, further proceedings on this motion will be postponed.

The point of no quorum is considered withdrawn.

#### MESSAGE FROM THE SENATE

A message from the Senate by Ms. Curtis, one of its clerks, announced that the Senate had passed without amendment bills of the House of the following titles:

H.R. 5551. An act to amend title 11, District of Columbia Official Code, to implement the increase provided under the District of Columbia Appropriations Act, 2008, in the amount of funds made available for the compensation of attorneys representing indigent defendants in the District of Columbia courts, and for other purposes.

H.R. 5893. An act to reauthorize the sound recording and film preservation programs of the Library of Congress, and for other purposes.

The message also announced that the Senate has passed a bill and a concurrent resolution of the following titles in which the concurrence of the House is requested:

S. 3023. An act to amend title 38, United States Code, to improve and enhance compensation and pension, housing, labor and education, and insurance benefits for veterans, and for other purposes.

S. Con. Res. 87. Concurrent resolution congratulating the Republic of Latvia on the 90th anniversary of its declaration of independence.

#### CEECEE ROSS LYLES POST OFFICE BUILDING

Ms. MCCOLLUM of Minnesota. Mr. Speaker, I move to suspend the rules and pass the bill (H.R. 6772) to designate the facility of the United States Postal Service located at 1717 Orange Avenue in Fort Pierce, Florida, as the "CeeCee Ross Lyles Post Office Building".

The Clerk read the title of the bill.

The text of the bill is as follows:

H.R. 6772

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

#### SECTION 1. CEECEE ROSS LYLES POST OFFICE BUILDING.

(a) DESIGNATION.—The facility of the United States Postal Service located at 1717 Orange Avenue in Fort Pierce, Florida, shall be known and designated as the "CeeCee Ross Lyles Post Office Building".

(b) REFERENCES.—Any reference in a law, map, regulation, document, paper, or other record of the United States to the facility referred to in subsection (a) shall be deemed to be a reference to the "CeeCee Ross Lyles Post Office Building".

The SPEAKER pro tempore. Pursuant to the rule, the gentlewoman from Minnesota (Ms. MCCOLLUM) and the gentlewoman from North Carolina (Ms. FOXX) each will control 20 minutes.

The Chair recognizes the gentlewoman from Minnesota.

#### GENERAL LEAVE

Ms. MCCOLLUM of Minnesota. Mr. Speaker, I ask unanimous consent that all Members may have 5 legislative days in which to revise and extend their remarks.

The SPEAKER pro tempore. Is there objection to the request of the gentlewoman from Minnesota?

There was no objection.

Ms. MCCOLLUM of Minnesota. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, as a member of the House Committee on Oversight and Government Reform, I rise in support

of H.R. 6772 which aims to rename the postal facility in the city of Fort Pierce, Florida, after CeeCee Ross Lyles, who was a flight attendant aboard United Airlines Flight 93 during the horrible attacks of 9/11.

H.R. 6772, which was introduced by the gentleman from Florida (Mr. MAHONEY) on August 1, 2008, was reported from the Committee on Oversight and Government Reform on September 10, 2008, by voice vote. The measure has the support of Florida's entire House congressional delegation and recognizes Mrs. Lyles for the upstanding life she lived and the legacy she leaves behind.

CeeCee Ross Lyles has been described as a strong, smart, street-savvy young lady. Before becoming a flight attendant, she spent 6 years on the Fort Pierce Police Department where she worked her way from patrol officer to detective and was respected widely by her colleagues.

Although CeeCee enjoyed working as a law enforcement officer, on October 11, 2000, she walked away from her job as a cop to pursue a lifelong goal of hers, which was to become an airline flight attendant. It was this decision that would lead her to join the ranks of United Airlines on the morning of September 11, 2001. Along with other crew members and passengers, she would be faced with the unthinkable, a hijacked airline carrier.

Moments before Flight 93 went down in the field of Shanksville, Pennsylvania, CeeCee dialed home twice on a cell phone to tell her husband, Lorne, of the hijacking and to send her love to her boys, Javon, Jerome, Justin and Jordon.

A devout wife and mother to her sons, CeeCee lost her life far too early, like so many others on that tragic day in history. While last week the country stopped to remember the victims of 9/11, today we take a moment to acknowledge one individual in particular, and that is CeeCee Ross Lyles, crew member of Flight 93.

Mr. Speaker, I hope my colleagues will join me in supporting H.R. 6772, which renames the Orange Avenue Post Office in Fort Pierce, Florida, after Ms. Lyles, an honor certainly befitting of this fallen hero. Again, I urge passage of the bill.

I reserve the balance of my time.

Ms. FOXX. Mr. Speaker, I yield myself such time as I may consume.

I rise today in support of this bill designating the facility of the United States Postal Service located at 1717 Orange Avenue in Fort Pierce, Florida, as the CeeCee Ross Lyles Post Office Building.

□ 1500

Born and raised in Fort Pierce, CeeCee Ross Lyles was a role model in her community. She worked several jobs to support her family and still found time to volunteer at a local Christian women's shelter.

For 6 years Lyles served at the Fort Pierce Police Department. During that

time she became known for her willingness to tackle fleeing criminals, worked her way up to detective, and was up for a promotion to sergeant.

In October 2000, Lyles saw a chance to pursue a lifelong dream and left the Fort Pierce Police Department. Through employment with United Airlines as a flight attendant, Lyles found new experiences and opportunities to travel.

Sadly, her life ended less than a year later, on September 11, 2001. Lyles was among the heroic crew on United Flight 93, which, along with the passengers on board that day, overtook the terrorists and prevented them from completing their diabolical plot.

Ultimately, the plane crashed in a field in Shanksville, Pennsylvania, killing the 44 people on board, but saving an untold number of American lives, including, perhaps, many of us as that plane almost certainly was headed for this building. Moments before the plane went down, Lyles called her husband and prayed for her family, herself and everyone aboard the plane.

CeeCee Ross Lyles was a loving wife and mother and a devoted member of her community whose life was cut short by the tragic events on September 11, 2001. I urge my colleagues to support this bill in her memory.

I reserve the balance of my time.

Ms. MCCOLLUM of Minnesota. Mr. Speaker, I yield 5 minutes to the gentleman from Florida, Representative MAHONEY.

(Mr. MAHONEY of Florida asked and was given permission to revise and extend his remarks.)

Mr. MAHONEY of Florida. Mr. Speaker, I rise in support of H.R. 6772, my bill to name the United States Post Office at 1717 Orange Avenue in Fort Pierce, Florida after CeeCee Ross Lyles, a true hero from my district who died tragically on September 11, 2001.

I would like to thank Chairman WAXMAN and his staff for their help in moving this very important piece of legislation to the floor. I would also like to acknowledge my distinguished colleague, Mr. HASTINGS, who also represents Fort Pierce, for his support of the bill, and all the other colleagues who represent the State of Florida who unanimously support this important piece of legislation.

CeeCee Ross Lyles was a flight attendant on United Airlines Flight 93, which crashed in a Pennsylvania field on September 11. Passengers on the flight, along with CeeCee and other flight attendants, fought back against the hijackers after learning that other planes had been flown into the World Trade Center and the Pentagon.

Shortly before Flight 93 crashed, CeeCee called her husband, Lorne, and told him she loved him and she loved her children.

CeeCee was born and raised in Fort Pierce where she served as a police officer for 6 years. In those years as a police officer, she had worked her way

from patrol officer to detective, and was respected for her willingness to tackle fleeing criminals.

Fulfilling a lifelong goal to travel, she became a United Airlines flight attendant in 2000, where she served with distinction.

CeeCee had a true and giving spirit. She loved her volunteer work at a women's shelter that two of her aunts helped found in Fort Pierce. Through her work at the shelter she served as a role model, showing women that they could make their own way if they tried hard enough.

I am proud to name this post office in honor of a true American hero, CeeCee Ross Lyles. I urge my colleagues to join me in honoring this most worthy hero.

Mr. HASTINGS of Florida. Madam Speaker, I rise today in support of H.R. 6772, a resolution designating the post office located at 1717 Orange Avenue in Fort Pierce, Florida, as the "CeeCee Ross Lyles Post Office Building." As a cosponsor of this legislation, I would like to like to express my appreciation for the effort of my good friend from Florida, Congressman TIM MAHONEY, for introducing this important legislation. He and I share the privilege of representing Fort Pierce in the House.

Through the designation of this post office we honor the memory of Ms. CeeCee Ross Lyles. Ms. Lyles was a flight attendant aboard United Flight 93 on that fateful day, 9/11 over 7 years ago. Shortly before the plane crashed, Ms. Lyles called her husband to tell her that she loved him. While her time on earth was cut short by terrorists, her memory will live on in our community. This post office designation will forever commemorate the life of Ms. Lyles.

Ms. Lyles was a true Fort Pierce Floridian through and through. She was born and raised in Fort Pierce and later served as a police officer for 6 years there. In 2003, the City of Fort Pierce erected a statue of Ms. Lyles in the Liberty Garden at Veteran Memorial Park.

The legislation before us today ensures the memory of Ms. Lyles and all other 9/11 victims live on in our collective memory. I urge swift passage of this legislation to properly recognize and memorialize the heroes of 9/11 and the life of Ms. CeeCee Ross Lyles.

Ms. FOXX. Mr. Speaker, I urge all Members to support the passage of H.R. 6772, and yield back the balance of my time.

Ms. MCCOLLUM of Minnesota. Mr. Speaker, I yield back the balance of my time.

The SPEAKER pro tempore. The question is on the motion offered by the gentlewoman from Minnesota (Ms. MCCOLLUM) that the House suspend the rules and pass the bill, H.R. 6772.

The question was taken.

The SPEAKER pro tempore. In the opinion of the Chair, two-thirds being in the affirmative, the ayes have it.

Ms. FOXX. Mr. Speaker, I object to the vote on the ground that a quorum is not present and make the point of order that a quorum is not present.

The SPEAKER pro tempore. Pursuant to clause 8 of rule XX and the Chair's prior announcement, further proceedings on this motion will be postponed.

The point of no quorum is considered withdrawn.

#### CELEBRATING THE 221ST ANNIVERSARY OF THE SIGNING OF THE CONSTITUTION OF THE UNITED STATES OF AMERICA

Ms. MCCOLLUM of Minnesota. Mr. Speaker, I move to suspend the rules and agree to the resolution (H. Res. 1356) celebrating the 221st anniversary of the signing of the Constitution of the United States of America, and for other purposes.

The Clerk read the title of the resolution.

The text of the resolution is as follows:

#### H. RES. 1356

Whereas the Constitution of the United States of America was formally signed on September 17, 1787, by 39 delegates from 12 States;

Whereas the Constitution of the United States was subsequently ratified by each of the original 13 States;

Whereas the Constitution of the United States was drafted in order to form a more perfect union, establish justice, ensure domestic tranquility, provide for the common defense, promote the general welfare, and secure the blessings of liberty for citizens of our Nation;

Whereas the liberties enjoyed by the citizens of the United States today are rooted in this cherished document that gave birth to our Nation;

Whereas the Constitution of the United States serves as the foundation for citizens of the United States to accomplish a level of prosperity, security, justice, and freedom unsurpassed by any other country;

Whereas the Constitution of the United States is a model for establishing freedom in other countries;

Whereas the Members of the House of Representatives take an oath to support and defend the Constitution of the United States; and

Whereas September 17, 2008, is the 221st anniversary of the signing of the Constitution of the United States: Now, therefore, be it

*Resolved*, That the House of Representatives—

(1) celebrates the 221st anniversary of the signing of the Constitution of the United States of America;

(2) honors the efforts of the 42 delegates who attended the majority of the Constitutional Convention meetings and the 39 signers of the Constitution of the United States;

(3) acknowledges the significance of the ideals established by the Constitution of the United States, including the principle of a limited Federal Government with a system of checks and balances between the 3 branches;

(4) recognizes the Constitution of the United States as the source responsible for our Nation's ability to withstand calamity and preserve national stability, or as Thomas Jefferson wrote, "Our peculiar security is in the possession of a written Constitution"; and

(5) encourages the citizens of the United States of America, who have the privilege to share in the freedoms recognized in the Constitution of the United States, to join with the House of Representatives in this historic celebration.

The SPEAKER pro tempore. Pursuant to the rule, the gentlewoman from Minnesota (Ms. MCCOLLUM) and the

gentlewoman from North Carolina (Ms. FOXX) each will control 20 minutes.

The Chair recognizes the gentlewoman from Minnesota.

GENERAL LEAVE

Ms. MCCOLLUM of Minnesota. Mr. Speaker, I ask unanimous consent that all Members may have 5 legislative days in which to revise and extend their remarks.

The SPEAKER pro tempore. Is there objection to the request of the gentlewoman from Minnesota?

There was no objection.

Ms. MCCOLLUM of Minnesota. I yield myself such time as I may consume.

Mr. Speaker, today marks the 221st anniversary of the signing of the U.S. Constitution, the document that is the basis for our country and the government it is built upon. House Resolution 1356, as introduced, is designed to pay tribute to this historical event.

The supreme law of the land, the U.S. Constitution was adopted on September 17, 1787, by the Constitutional Convention in Philadelphia, Pennsylvania, thereby replacing the Articles of Confederation. Shortly after the signing of the Constitution, each State held individual conventions in order to ratify the document in the name of the people.

Since its inception, the Constitution has been amended 27 times, with the first 10 amendments, of course, being our Bill of Rights and other significant amendments, including the 13th amendment abolishing slavery, the 14th amendment which bestowed the right of due process upon all citizens, and the 19th amendment which forbid the denial of the right to vote based on gender.

Mr. Speaker, much can be said about the growth and development of our Nation and the fact that through all of it, whether in times of peace or war, the U.S. Constitution has withstood the test of time. On this, the 221st anniversary of the signing, let us stand in unison, putting aside our partisan distinctions and differences in order to celebrate, as Americans, strong and mighty, the framing document of our country, the U.S. Constitution.

I thank the gentleman from New Jersey for offering this measure, and I am sure my colleagues will join me in supporting the passage of House Resolution 1356.

I reserve the balance of my time.

Ms. FOXX. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, it is truly an honor to be able to be here today and speak on the anniversary of our Constitution. On this day, 221 years ago, the Constitution of the United States was signed in Philadelphia. Today we honor the hard work and commitment of the 42 delegates to that Constitutional Convention. In retrospect, the accomplishment of those delegates continues to grow and sets a bar for legislative effectiveness for nations all over the world to try to equal.

When I go out and talk to school groups about serving in Congress, I al-

ways use the Constitution as my point of reference, and I try to point out to them what a radical idea this entire country is and was. At the time that we sought our independence from Great Britain, no people in the world had ever sought to set themselves up in the way our government did. The Constitution is the basis of all that has helped make us and keep us great.

The Constitution signed that day contained only 4,400 words. It is the oldest and shortest written Constitution of any major government in the world. Yet in those few words, the framers laid out a plan for self-government which has insured American liberty, adapted to technological and cultural changes, and expanded civil liberty in this Nation over the past two centuries.

I also point out to those school children that in my opinion the most important words written, outside the Bible, are the words "We the People" which begin the preamble to the Constitution, because, again, that was a radical notion in those days.

The delegates who gathered in Philadelphia faced a daunting task. The Nation had already experienced failure in the form of the Articles of Confederation which did little to unify the States into a coherent national unit.

So the question was certainly an open one: Could these delegates, who came from every corner of the Nation and every walk of life, find a new way to create a functioning, unified nation while still respecting the rights and needs of each individual region and State?

They succeeded beyond their wildest expectations. The form of government developed by these delegates wasn't perfect, but the foundation they laid sustained us through wars and times of internal tumult.

The question for all Americans today is, what can we learn from the accomplishment of the framers of our Constitution?

Certainly they taught us there's no shame in contending forcefully for your convictions. But they also taught us that the discipline of respect for your adversary and the virtue of understanding how and when to strike the best compromise possible are the foundations of civil discourse. These are lessons every American would do well to remember.

Mr. Speaker, I reserve the balance of my time.

Ms. MCCOLLUM of Minnesota. Mr. Speaker, at this time I would like the gentleman from New Jersey (Mr. PASCRELL), who brought this forward for us to debate today, to have 5 minutes of time.

Mr. PASCRELL. Mr. Speaker, this is a very important piece of legislation because we not only recognize the Constitution of the United States, but we do what President Clinton said just a few weeks ago in Denver, and that is, that we will be known by the power of our example, rather than the example

of our power. This is what makes America the greatest country in the world.

Mr. Speaker, I rise today to celebrate both the signing of the Constitution and the fundamental principles of the document that each of us pledge to uphold and defend when we take our oath of office.

And I am proud to wear this every day by my heart, as with our great patriarch in the Senate, Senator BYRD.

Alexander Hamilton once said, "The sacred rights of mankind are not to be rummaged for among old parchments or musty records. They are written, as with a sunbeam, in the whole volume of human nature, by the hand of the divinity itself; and can never be erased or obscured by mortal power."

The Constitution upholds our rights. We are given these rights by our Maker. That's what makes us all equal at birth, regardless of our religious background, our ethnicity or anything.

Hamilton understood that the rights our founders enshrined in the construction come not from men but from God. That's what makes us all equal, not the Constitution.

Today, 221 years after its signing, public school students across the country will be studying the history of the Constitution. They will learn about James Madison, the father of the Constitution and his vision for the Federal Government. They will learn about the separation of powers into a legislative branch, and executive and judiciary branches, and they will learn about the checks and balances designed to keep one of those departments, one of those areas, those branches from growing too powerful.

Hear me, Mr. Speaker. These are the enduring principles that have stood the test of time. They've become the inspiration and the basis for the governments of countless countries around the globe.

Mr. Speaker, I would be remiss if, on this day when we celebrate this Constitution, I did not discuss the willful disregard for the fundamental principles of our Republic that we have seen over the last 8 years.

Today we have an executive that has disregarded the checks and balances enshrined in the Constitution that have sustained our government for the past two centuries. They have shown complete contempt for article I, section 8, which defines the powers of the Congress in their management of the war and of our economy. I am sad to say that we all have allowed this power to be ceded, both sides of the aisle. Neither party has been a sentinel of our precious Constitution.

□ 1515

We have seen nothing but obstruction in our attempts to perform meaningful oversight of our Federal Government.

The administration's secrecy and unwillingness to cooperate with the Congress' constitutionally mandated oversight powers have reached the point of

ridiculousness. We have actually had to sue the Federal Government—hear this—the Congress had to sue the Federal Government because they refused to comply with duly authorized subpoenas. This is not a respect of the Constitution. This is a disregard.

The fourth amendment bans “cruel and unusual punishment” and the fourteenth guarantees “due process under the law.” Sadly, America is now seen as a country that will hold detainees indefinitely and torture them without bringing charges.

The Constitution prohibits “unreasonable searches and seizures,” yet we do know that this administration established a program to secretly wiretap on Americans who did no harm to their country, who love their country.

Today, the Congress honors the Constitution. Over the past 8 years, it seems like the Executive has forgotten even its existence. This is not hyperbole. This is documented. The redactive administration has corrupted the ideals of our forefathers. They fondled fear to cover up their addiction to secrecy and will be held accountable soon.

The SPEAKER pro tempore. The time of the gentleman has expired.

Ms. MCCOLLUM of Minnesota. I yield the gentleman an additional 1 minute.

Mr. PASCRELL. The Constitution belongs to neither political party, neither party, nor is it a document to be possessed solely by the President’s attorneys. The most egregious apologists of the constitutional interpretation are those down at the other end of Pennsylvania Avenue who thought it was the throne they were defending.

The Constitution truly completed our separation from Great Britain, thank God. We are no longer their possession, nor are we the possession of the executive branch of government. We will be known by the power of our example, and not the example of our power.

I thank the gentlewoman for yielding.

Ms. FOXX. Mr. Speaker, I yield as much time as he may consume to my distinguished colleague from the State of New Jersey and the author of this resolution, Mr. GARRETT.

Mr. GARRETT of New Jersey. I thank the gentlelady for her shepherding this through. She should get a gold star for all of her work on the floor today. I also thank the Chair and the ranking members for helping facilitate this bill going through committee and now coming to the floor today.

As was already indicated, today, September 17, marks a very important anniversary, the signing of our Constitution 221 years ago. Our Founding Fathers in this country came together in an attempt to form something, form a more perfect union, to establish justice and secure the blessings of liberty to ourselves and to our posterity.

I’m honored to be the sponsor of this resolution, which recognizes those 39 extremely brave men who gave all they

had in signing our Nation’s founding document. Too often, we forget not only the names of these men but the challenges that they faced and what they put at risk when they came together to do this.

For example, our Founding Fathers originally met in Philadelphia to rework the Articles of Confederation. That was the document, you see, which had governed the country after the time of the War of Independence, and really, no one was expecting them to draft an entirely new system of government. And yet, that’s what they did, and none of them were certain at that time that this new document would be ratified at all, and I doubt they even recognized the ingenuity of their final product.

Yet today, here we are over 200 years later. I think we really take our system for granted and I hope this resolution in some small way will help remind us that the Constitution is a profound document. Our prosperity today and over the 200-some-odd years is built upon the stability of the Constitution. And our posterity to the future has to thank the liberties and freedoms that are set forth and guaranteed in this document.

We see other nations around the world have followed in our footsteps by promoting the principles found in our U.S. Constitution, and although it’s already been pointed out the U.S. Constitution is a relatively short document, the Founders really get too little credit for their clear and clever direction in it. They intended to set up a Republic of essentially sovereign, self-governing States, with a very small and central but limited government, operating under clearly defined, and as they say, limited powers.

It was James Madison who wrote in the Federalist Papers at No. 45 that: “The powers delegated by the proposed Constitution to the Federal Government are few and defined. Those which are to remain in the State governments are numerous and indefinite.”

Every time any Member of Congress comes to the floor and they take out their card, about to vote on a particular piece of legislation, they should do what we’re doing right now, and that is to reflect upon the U.S. Constitution. And they should be asking themselves is what they’re about to vote on constitutional.

The gentleman from New Jersey—I’m pleased to see him on the floor with me tonight—raised some of those very same questions. And in light of his comments, I guess we should all have raised those questions last night, as well, as we dealt with the energy package in legislation that came through this House, because, as I indicated a moment before and as, actually, the gentleman from New Jersey already indicated, we were breaking away from Britain at that time to provide the liberties and the freedoms here for the respective States in this country through the War of Independence and then es-

tablished here in the Constitution. So, too, did our Founding Fathers intend those rights would, as they indicated with Federalist No. 45, remain with those States.

What we did last night was abrogated those rights, took away those rights from them, from the respective States, to a very basic source of income and power to those States, to direct what should become of their futures with regard to an important issue such as energy. Legislation that we did last night put on severe restrictions as to the 50 States, at least our coastal States, as to what they can do and what remuneration they might see if they did take particular action with the developing resources, in this case, energy resources, within their States.

And so although a lot of the discussion yesterday was on the political ramifications and some of the discussion was on the environmental ramifications, I’m not sure that there was any discussion on the constitutional implications of what was done yesterday and whether we, as Members of Congress, as we took our card and put it in there voting “yes” or “no,” were considering whether we had the constitutional authority actually to take those rights away from the people that we represent back at home in our respective States, whether we had the constitutional authority to say to those States, no, we’re prescribing, no, we’re placing limits on your ability to have freedom and prosperity for this generation and future generations, as well, by the limits Congress is placing on them.

As the founder and chairman of the Constitution Caucus, I urge my fellow Members here in Congress today going forward then to renew our dedication to faithfully fulfilling our responsibility to the U.S. Constitution. Likewise, I encourage all Americans to take the time today and throughout the rest of the year to reflect upon this important doctrine, to reflect upon the U.S. Constitution, to ensure that freedoms set forth in it, the rights that are set forth in it, are preserved today and for our posterity.

Ms. MCCOLLUM of Minnesota. Mr. Speaker, I reserve the balance of my time.

Ms. FOXX. Mr. Speaker, I very much appreciate the comments by both of our colleagues from New Jersey, and I am very grateful for the leadership that Congressman GARRETT has given to us in the Constitution Caucus.

I want to say that, as I’ve said before, I often speak to school groups, and when I do, I always make sure that I use the Constitution as my beginning point. And one of the things that I talk about is the fact that the article I, which enumerates the power of the Congress, is not an accident. The Framers of the Constitution, the Founders of this country, wanted the majority of the power to remain within the elected bodies, and particularly in the House of Representatives, which is

elected every 2 years, and we're known as the people's House.

I want to say that I agree with my colleague from New Jersey (Mr. GARRETT) that one of the major problems that exists in this Congress now is the fact that we seem to have ignored amendment 10 of the Constitution, which says, "The powers not delegated to the United States by the Constitution, nor prohibited by it to the States, are reserved to the States respectively, or to the people."

I think that one of the reasons some of our colleagues believe that we've abrogated our responsibilities of oversight to the executive branch, which the Framers never expected to be very powerful, is that we have become engaged in way too many things in this Congress and we can't stick to our knitting. We don't look after the things that we should be looking after because we're doing the things that the States should be doing and that the people should be doing, and if we would adhere to the Constitution, we could do a much better job of what we came here to do or at least what many of us came here to do.

So I would say that the problem is within the Congress itself because we don't leave enough time to do the things that we should be doing and that are given to us by the Constitution, and we get involved in doing things that the States should be doing and the people themselves should be doing.

And certainly, the bill last night that was passed on this floor is an excellent example of that, and I thank my colleague for bringing it up as an excellent example.

I reserve the balance of our time.

Ms. MCCOLLUM of Minnesota. Mr. Speaker, I continue to reserve the balance of my time.

Ms. FOXX. Mr. Speaker, I do want to talk a little bit more about this issue of the Constitution and the problem that we're having again right now with our not adhering to our responsibilities in this Congress.

Article I, again, is what gives power to the Congress. There's nowhere in the Constitution where the President has the power to do what we should be doing right now, which is opening up the supply of oil and gas for the people of this country.

We have that power. Day after day, night after night, members of the other party come to the floor and blame our sitting President for every ill in this country. Unfortunately, we simply cannot pass off our responsibilities for the things we should be doing and blame them all on the sitting President. My guess is he's going to be blamed over and over and over for probably a long period of time for those things.

But the American people are smarter than that. They know that the Congress itself has the responsibility for doing many of the things that we do not do, and again, the bill yesterday is an example of that.

We had a great opportunity to pass a bill yesterday that would have created more American energy, but my colleagues on the other side don't seem to be in favor of more American energy. They seem to be anti-American energy, just as many other things that they support seem to be anti-American power and anti-American control.

We can completely eliminate our dependence on foreign sources of oil, and we should be doing that, but we aren't doing that. I urge the American people to pay attention to who is in charge of the Congress right now and say to your Members on the other side, we want you to bring real bills, not sham bills, not illusory bills, but real bills to the floor to be voted on.

□ 1530

I reserve the balance of my time.

#### PARLIAMENTARY INQUIRY

Ms. MCCOLLUM of Minnesota. Mr. Speaker, I would like to ask if you heard that the gentlewoman said that the Democrats on this side of the aisle were anti-American.

The SPEAKER pro tempore. Is the gentlewoman from Minnesota stating a parliamentary inquiry?

Ms. MCCOLLUM of Minnesota. Yes.

The SPEAKER pro tempore. The gentlewoman will state her parliamentary inquiry.

Ms. MCCOLLUM of Minnesota. The last speaker just referred to the Democrats, including myself, as anti-American. Is that a custom and usage of this House to refer to one another in such a manner?

The SPEAKER pro tempore. The Chair doesn't give advisory opinions, but the Chair would ask that all Members address their remarks to the Chair and maintain proper decorum.

Ms. MCCOLLUM of Minnesota. Thank you, Mr. Speaker.

With that, I reserve the balance of my time.

Ms. FOXX. Mr. Speaker, I thought I had been addressing my comments to the Speaker.

I want to say, again, that I thank the gentlemen from New Jersey for bringing this resolution, H. Res. 1356, to the Congress today to vote on. I urge my colleagues to vote "yes."

I yield back the balance of my time.

Ms. MCCOLLUM of Minnesota. Mr. Speaker, I want to thank both of the gentlemen from New Jersey for discussing the Constitution today.

Today, we, as Members of Congress, have seen the streets around the Capitol and the Halls of Congress filled with young school students, the very future of our country. They're here to learn about our Government and to better understand our Constitution. So let us, we, who have the honor to represent the people, join together in unison for support for House Resolution 1356.

Ms. JACKSON-LEE of Texas. Mr. Speaker, I rise in strong support of H.R. 1356, Celebrating the 221st anniversary of the signing of the Constitution of the United States of Amer-

ica and honoring the efforts of the 42 delegates who attended the majority of the Constitutional Convention meetings and the 39 signers, introduced by my distinguished colleague Representative GARRETT. This legislation acknowledges the significance of the ideals established by the Constitution, including the principle of a limited Federal Government with a system of checks and balances, and recognizes the Constitution as the source responsible for our Nation's ability to withstand calamity and preserve stability.

#### QUOTE

"Don't interfere with anything in the Constitution. That must be maintained, for it is the only safeguard of our liberties."—Abraham Lincoln.

#### BACKGROUND

The members of the Constitutional Convention signed the United States Constitution on September 17, 1787, in Philadelphia, Pennsylvania. The Constitutional Convention convened in response to dissatisfaction with the Articles of Confederation and the need for a strong centralized government. After 4 months of secret debate and many compromises, the proposed Constitution was submitted to the States for approval. Although the vote was close in some States, the Constitution was eventually ratified and the new Federal Government came into existence in 1789. The Constitution established the U.S. Government as it exists today.

The Constitution represents the founding of our Government as we know it today. For 221 years, the United States has fought to maintain a democracy that equally represents everyone that resides within the boundaries of our Nation. Without this sacred document, the rules that govern our Nation would be obsolete. The concrete separation that ensures the stability of our Government and thus, our Nation is due to the Constitutional Convention that we recognize today.

#### TEXAS

Texas became a member of this great Nation in 1845. Since that moment, Texas has been proud to be a member of such a great nation like the United States, and as a Representative for the 18th District of Texas I am proud to represent my constituents within the legislative branch of this Government. It takes the help of every branch of governments at a number of different levels to accomplish all the things our government is capable of, and today, I am proud to be a Representative of Texas and the United States. It is a privilege to represent the people of my State and my district in Washington, DC.

#### CONCLUSION

I believe we must pass this resolution to demonstrate how proud we are to celebrate the success of our Founding Fathers and to acknowledge those who put our system of government on paper allowing the United States to become such a renowned nation. This resolution encourages us to remember those intelligent men who put their hearts and souls into developing a system to give equality and representation to all people, and as we stand together now, after 221 years, we must recognize their important part in developing the Constitution that governs our great Nation today.

Ms. MCCOLLUM of Minnesota. Mr. Speaker, I yield back the balance of my time.

The SPEAKER pro tempore. The question is on the motion offered by the gentlewoman from Minnesota (Ms. MCCOLLUM) that the House suspend the rules and agree to the resolution, H. Res. 1356.

The question was taken.

The SPEAKER pro tempore. In the opinion of the Chair, two-thirds being in the affirmative, the ayes have it.

Ms. FOXX. Mr. Speaker, I object to the vote on the ground that a quorum is not present and make the point of order that a quorum is not present.

The SPEAKER pro tempore. Pursuant to clause 8 of rule XX and the Chair's prior announcement, further proceedings on this motion will be postponed.

The point of no quorum is considered withdrawn.

#### ALLOWING USE OF PASSENGER FACILITY FEES FOR NOISE REDUCTION AT CALIFORNIA SCHOOLS

Ms. RICHARDSON. Mr. Speaker, I move to suspend the rules and pass the Senate bill (S. 996) to amend title 49, United States Code, to expand passenger facility fee eligibility for certain noise compatibility projects.

The Clerk read the title of the Senate bill.

The text of the Senate bill is as follows:

S. 996

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

#### SECTION 1. EXPANDED PASSENGER FACILITY FEE ELIGIBILITY FOR NOISE COMPATIBILITY PROJECTS.

Section 40117(b) of title 49, United States Code, is amended by adding at the end the following:

“(7) NOISE MITIGATION FOR CERTAIN SCHOOLS.—

“(A) IN GENERAL.—In addition to the uses specified in paragraphs (1), (4), and (6), the Secretary may authorize a passenger facility fee imposed under paragraph (1) or (4) at a large hub airport that is the subject of an amended judgment and final order in condemnation filed on January 7, 1980, by the Superior Court of the State of California for the county of Los Angeles, to be used for a project to carry out noise mitigation for a building, or for the replacement of a relocatable building with a permanent building, in the noise impacted area surrounding the airport at which such building is used primarily for educational purposes, notwithstanding the air easement granted or any terms to the contrary in such judgment and final order, if—

“(i) the Secretary determines that the building is adversely affected by airport noise;

“(ii) the building is owned or chartered by the school district that was the plaintiff in case number 986,442 or 986,446, which was resolved by such judgment and final order;

“(iii) the project is for a school identified in 1 of the settlement agreements effective February 16, 2005, between the airport and each of the school districts;

“(iv) in the case of a project to replace a relocatable building with a permanent building, the eligible project costs are limited to the actual structural construction costs nec-

essary to mitigate aircraft noise in instructional classrooms to an interior noise level meeting current standards of the Federal Aviation Administration; and

“(v) the project otherwise meets the requirements of this section for authorization of a passenger facility fee.

“(B) ELIGIBLE PROJECT COSTS.—In subparagraph (A)(iv), the term ‘eligible project costs’ means the difference between the cost of standard school construction and the cost of construction necessary to mitigate classroom noise to the standards of the Federal Aviation Administration.”

The SPEAKER pro tempore. Pursuant to the rule, the gentlewoman from California (Ms. RICHARDSON) and the gentleman from Missouri (Mr. GRAVES) each will control 20 minutes.

The Chair recognizes the gentlewoman from California.

#### GENERAL LEAVE

Ms. RICHARDSON. Mr. Speaker, I ask unanimous consent that all Members may have 5 legislative days within which to revise and extend their remarks and to include extraneous material on S. 996.

The SPEAKER pro tempore. Is there objection to the request of the gentlewoman from California?

There was no objection.

Ms. RICHARDSON. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, today we are considering S. 996, legislation to amend title 49 of the United States Code to expand passenger facility fee eligibility for certain noise compatibility projects.

Under the direction of Congressman COSTELLO, chairman of the Aviation Subcommittee, Americans in California living and attending schools in the vicinity of airports will now get relief.

The FAA predicts that 1 billion passengers will fly in the United States by 2016. One of the elements that will limit this national airspace capacity growth is noise. S. 996 will allow a 2005 agreement between the Los Angeles World Airports and the Lennox and Inglewood school districts to go forward providing over \$200 million towards noise mitigation in these school districts over 10 years.

This legislation was introduced by Representative JANE HARMAN in the House and Senators DIANNE FEINSTEIN and BARBARA BOXER who passed it in the Senate by unanimous consent on February 28, 2008, which represents an appropriate compromise to noise problems for schools surrounding the Los Angeles Airport.

S. 996 will enable new construction in some instances because sound insulation and other retrofitting of existing buildings do not always provide meaningful noise relief. Furthermore, this legislation defines eligible project cost for any new construction as limited to the difference in cost between constructing, ordinary building code standards for schools, and the cost of incorporating noise mitigation features in construction.

The House passed this language as part of H.R. 2881, the FAA Reauthoriza-

tion Act of 2007, on September 20, 2007. The Senate has not acted on the FAA reauthorization.

Mr. Speaker, I support S. 996, and I urge my colleagues both on and off the Aviation Subcommittee—and on both sides of the aisle to stay germane to the topic—to support this good legislation. Students and teachers deserve quiet classrooms in order to maximize learning.

Mr. Speaker, I reserve the balance of my time.

Mr. GRAVES. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, I rise in support of S. 996. This bill is going to help alleviate the impact of airport noise in Los Angeles, California, by permitting passenger facility charges collected by the Los Angeles International Airport to be used for noise mitigation during the construction of a new school.

Furthermore, this bill defines the projects that are eligible to ensure that money intended for noise mitigation is used for exactly that and nothing else. This bill is yet another provision to be pulled from H.R. 2881, the Federal Aviation Administration Reauthorization Act of 2007, and moved as a stand-alone bill.

Unfortunately, our counterparts in the Senate have not been able to reach an agreement among themselves and pass a comprehensive 4-year bill, and time is running out to get just such a bill done this year.

Mr. Speaker, I would urge the Senate to settle their differences and allow the Congress to send much-needed relief to an agency in turmoil as well as the flying public.

Mr. Speaker, I reserve the balance of my time.

Ms. RICHARDSON. Mr. Speaker, I yield as much time as she might consume to Congresswoman JANE HARMAN, the gentlelady from the great State of California.

Ms. HARMAN. I thank the gentlewoman for yielding to me. She is one of the newest Members of Congress, but she is a very active Member of the Transportation and Infrastructure Committee, succeeding our late colleague, Juanita Millender-McDonald, in that position. I want to commend her for her interest in this issue and for all she does for the Ports of L.A. and Long Beach and for Los Angeles International Airport, LAX, which is near her district, surrounded by my district and represented by Ms. WATERS who is a coauthor of this legislation.

I rise in strong support of this bill, one that I introduced in the past two Congresses and which, as you heard, has already passed the Senate.

Imagine, Mr. Speaker, sitting at a desk trying to memorize a verse or tackle a math problem as jet planes roar overhead every 3 minutes. Let me repeat that. I have been there to see it. Every 3 minutes, a jet plane roars above the little school buildings in Lennox, California, immediately east of LAX.

The children of Lennox, a mostly working-class community, manage amazingly well. I'm enormously proud of the fact that they win educational awards despite studying in classrooms that resemble bunkers. And yet Mr. Speaker, for the past 3 years, despite the fact that they reached agreement with LAWA, the Los Angeles World Airport Authority, to receive noise mitigation funds, they've been unable to get those funds because of a technical glitch in the law.

That means, Mr. Speaker, that school construction has been stalled in Lennox and in adjacent Inglewood. So we have tried these 3 years to fix that glitch, and that is exactly what this bill will do.

I want to point out—I don't think the bill's manager said this—that this bill does not require the expenditure of new funds. All it does is authorize LAWA to release funds it already has. All it does is provide emergency relief to a lot of kids in a working-class part of Los Angeles who have endured the most onerous conditions while trying to learn.

I want to thank a lot of people for making possible what I hope will be a victory today: First of all, the leadership of the T&I Committee, Chairman OBERSTAR and Ranking Member MICA; Ms. RICHARDSON; my co-author Ms. WATERS; and Senators BOXER and FEINSTEIN, all of whom helped get this bipartisan bill on the consent calendar today.

I also want to thank former FAA Administrator Marion Blakley who, while a part of this administration, came to see Lennox, understood what the problems were, and lent her staff to us to help draft this in a way that it would get support from the administration. It has the support of the FAA, it has the support of the OMB, it has the support of the Republican side of the aisle; and it's a model, in my view, of the way legislation should be developed and passed in this House.

Finally, I want to thank Congressman DAVID DREIER who made sure that we could get the bill to the floor today. He is not here because just a few days ago his mother unexpectedly passed away. I want to send my sympathy to him and his family at a tough time and note that this bill helps kids just like kids in his Southern California district. This bill does good things for education, and this bill does good things for the reputation of this House.

I ask for an "aye" vote.

Mr. GRAVES. Mr. Speaker, how much time do I have?

The SPEAKER pro tempore. The gentleman from Missouri has 19 minutes remaining.

Mr. GRAVES. I was going to pretty much just talk about the specific merits of S. 996, but since my colleague pointed out that we should stay on topic, I think I would just expand just a little bit because this is an aviation bill, this is talking about—and it was mentioned—the number of planes flying in and out of Los Angeles Inter-

national Airport and just how important that part of the transportation system is to this country and how much we are going to lose in this country if pieces of legislation like the un-American energy bill that was passed last night are enacted into law.

It's unfortunate because so many things in this country travel. Every single product, every single person in this country travels one way or another, either by train or by plane or by ship or by barge or by pipeline or by truck. Everything in this country travels, and we are a country that is very, very dependent on foreign sources of oil, unfortunately, for those products that we need for gasoline, for diesel fuel.

We would like to see, and I would like to see, that dependence reduced. That dependence needs to be reduced, and we have the resources right here in the United States. Unfortunately, the bill that was passed last night locked away the biggest chunk of those resources permanently. That bill permanently put away any opportunity to go after those resources off the Outer Continental Shelf between zero and 50 miles where the biggest chunk of those resources are and where it would be the easiest to go after those resources.

It's unfortunate because there are no alternatives in certain areas of transportation, for instance, aviation, which we're talking about today. There are no alternatives but aviation fuel. It comes from petroleum. No alternatives are out there.

It will be nice one of these days in this country when we do have alternatives to address some of our issues when it comes to being a country so dependent on petroleum, on gasoline, and diesel fuel.

□ 1545

We already have a few great hybrids in this country, whether it's electricity or ethanol or biofuels. We have some great alternatives. But if you're talking about real power to pull a train or to drive a ship or to push a barge or to pull farm machinery or to pull a truck or to fly an airplane, we have to have fuel. And it's unfortunate that we continue to see pieces of legislation brought forth in this Chamber that do absolutely nothing to address our real need in this country. And we're talking about all of those things that are important to us for energy—nuclear power, clean-burning coal technology, coal to gas, more drilling in places like ANWR and the Outer Continental Shelf, and all of those areas throughout the United States that have oil.

And we can do it in such an environmentally friendly way. And that's one of the most frustrating parts of this entire argument. We can do it in such an environmentally friendly way because of the technologies today that allow us to do so many different things underground when it comes to those wells and comes to those rigs. We don't have to hurt our environment to be depend-

ent on the United States and to Americanize United States resources. We don't have to harm our environment in any way. We can work with our environment. And we continue to use those resources that are un-American.

So it's unfortunate, again, that we passed such an un-American bill in this Chamber last night. Many of us did not support that bill simply because it makes us more dependent on those foreign sources of oil and it locks away the biggest percentage of that oil that we have and those resources that we have right here in the United States. It didn't even address the refining issue that we have in the United States and the capacity problems that we have in the United States. And that's as much a part of this as anything else.

So all of these modes of transportation, we're going to be doing a few things here for a little while, talking about different areas of transportation. It's unfortunate because all of those modes of transportation carry those goods and those people from one place to another. And when the price of that energy goes up, it costs consumers money. It costs everyone out there more money when it comes to purchasing those products or just transporting themselves from one place to another.

So again, a very un-American energy bill was passed out of this Chamber last night. And we hope that we will be able to have an American energy bill, one that is dependent on American sources, sometime soon before this Congress breaks in October. This Congress continues to break time and time again without addressing this issue, without coming up with a bill that will solve those problems and will go to the President's desk. And it's unfortunate, Mr. Speaker.

I reserve the balance of my time.

Ms. RICHARDSON. Mr. Speaker, I would gladly like to get back to the topic at hand, which is really discussing the bill of S. 996. So, Mr. Speaker, I yield as much time as the great lady might consume, Congresswoman MAXINE WATERS from the great State of California.

Ms. WATERS. Mr. Speaker and Members, I would like first to thank Congresswoman LAURA RICHARDSON for allotting me time to speak on this bill that I have coauthored with Congresswoman JANE HARMAN. I thank her for her interest.

I had an opportunity to talk with Congresswoman LAURA RICHARDSON on our way to the floor, where she told me about similar problems that she has encountered in the Long Beach area dealing with the Long Beach Airport. So I know of her concern, and I thank her for the interest that she is showing in this bill.

Of course I rise in strong support of S. 996, the Senate companion bill to H.R. 1708, a bill, again, that was introduced by Congresswoman JANE HARMAN and myself. This bill permits funding for noise mitigation in local schools in the cities of Inglewood and Lennox.

The city of Inglewood is located in my district. Mr. Speaker and Members, this is a proud little city of 17,750 students. We have 13 elementary schools, six secondary schools, one preschool, and one community adult school in the Inglewood Unified School District. These schools are very, very important to this community.

In 2005, the City of Los Angeles settled a lawsuit with the Inglewood and Lennox School Districts. Under the settlement, the Los Angeles World Airports, known as LAWA, agreed to provide the two cities funding for noise mitigation in local schools; however, Federal Aviation Administration rules have prevented the funds from being paid. S. 996 will allow the 2005 agreement to go forward.

Specifically, S. 996 allows Los Angeles World Airports to use airport passenger facility fees for noise mitigation projects at Lennox and Inglewood schools. The bill permits funding of \$111 million for the Lennox District and \$118.5 million for the Inglewood School District over 10 years.

As you know, Los Angeles International Airport is in my district. And I represent not only Inglewood, but several other communities in this district and this very important economic engine, the Los Angeles International Airport. And there are many issues that we are confronted with.

I belong to a strong coalition in the district working to make sure that we, of course, maintain and support this economic engine, but at the same time, make sure that we attend to the needs of the people and deal with the noise and disruption that is caused by the Los Angeles International Airport.

It is sometimes a challenge, and we cannot always take the side of our international airport. We have to be concerned about the quality of life for all of the people in that area, and particularly our school children. Airplanes arriving at and departing from Los Angeles International Airport cause excessive noise in my district. Deafening noise and rattling windows frequently interfere with the education of school children. Noise causes disruptions in lessons, making it very difficult for students to learn and diminishing the opportunity to study in a stable and calm environment. Noise mitigation funding is essential to allow the school districts to construct permanent sound-proof facilities and help sound-proof existing schools.

This bill was drafted with the assistance of the Federal Aviation Administration and has the support of the Inglewood and Lennox School Districts, the Los Angeles World Airports (LAWA), and the mayor of the City of Los Angeles.

Again, I would like to thank Congresswoman HARMAN for initiating this much-needed solution to the problems of noise and disruption that interferes with our children's ability to learn in a noise-free school environment.

Mr. GRAVES. Mr. Speaker, I urge my colleagues to support S. 996. I do think

it's a good bill. I think it makes sense, obviously. And in light of time, I will urge support.

Mr. Speaker, I yield back the balance of my time.

Ms. RICHARDSON. Mr. Speaker, I join my colleague on the other side of the aisle in great support of this bill, S. 996.

As has been stated by the original author, Ms. HARMAN, and the coauthor, Ms. WATERS, this is about children having the ability to hear in the classroom and to learn, which I think is what all Americans are looking for.

We urge all of our colleagues to support S. 996.

Mr. OBERSTAR. Mr. Speaker, I rise in strong support of S. 996, which authorizes the Secretary of Transportation to permit passenger facility fees to be used for school sound mitigation in certain school districts in flight paths to the Los Angeles International Airport.

This bill was included as section 113 of H.R. 2881, the "FAA Reauthorization Act of 2007," which passed the House on September 20, 2007. Regrettably, the other body has been unable to complete action on the Federal Aviation Administration ("FAA") reauthorization bill. Given the Senate inaction on the reauthorization bill, the gentlewoman from California (Ms. HARMAN) has asked the Committee on Transportation and Infrastructure to consider S. 996 to allow this time-sensitive legislation to be enacted in advance of the reauthorization bill.

S. 996 will allow the Los Angeles World Airports and the Lennox and Inglewood school districts in southern California to execute a 2005 agreement between the airport and the school districts to allow more than \$200 million of passenger facility fees to be used for noise mitigation in schools in the affected school districts. In some schools, sound insulation and retrofitting of existing buildings may not provide meaningful noise relief, so a new building must be constructed. Pursuant to this legislation, eligible project costs for any new construction are limited to the difference in cost between constructing to ordinary building code standards for schools and the cost of incorporating noise mitigation features in the construction.

Mitigating noise is an important element to expanding capacity in our national air space. This legislation does just that by helping to create an environment where students can learn free from the distraction of jet noise.

I urge my colleagues to join me in supporting S. 996.

Ms. RICHARDSON. Mr. Speaker, I yield back the balance of my time.

The SPEAKER pro tempore (Mr. BLUMENAUER). The question is on the motion offered by the gentlewoman from California (Ms. RICHARDSON) that the House suspend the rules and pass the Senate bill, S. 996.

The question was taken; and (two-thirds being in the affirmative) the rules were suspended and the Senate bill was passed.

A motion to reconsider was laid on the table.

RECOGNIZING NORTH PLATTE, NEBRASKA, AS "RAIL TOWN USA"

Ms. CORRINE BROWN of Florida. Mr. Speaker, I move to suspend the rules and agree to the concurrent resolution (H. Con. Res. 408) recognizing North Platte, Nebraska, as "Rail Town USA".

The Clerk read the title of the concurrent resolution.

The text of the concurrent resolution is as follows:

H. CON. RES. 408

Whereas the community of North Platte, Nebraska, in western Nebraska is located at the convergence of the North and South Platte Rivers and possesses a rich and vibrant history;

Whereas the railroad has played a significant role in the history of the community;

Whereas, on January 2, 1867, main line operations officially commenced in North Platte, Nebraska;

Whereas trains were vital during our country's war efforts, transporting troops, equipment, and supplies across the country;

Whereas during World War II hundreds of citizens from North Platte, Nebraska, assembled at the local depot to greet troops passing through town by train and provide soldiers with food, coffee, and gifts;

Whereas for 54 months between 1941 and 1946, millions of troops found a small bit of comfort when their trains stopped in North Platte, Nebraska;

Whereas at the war's peak 3,000 to 5,000 personnel were greeted daily, with North Platte, Nebraska, sometimes hosting up to 20 trains a day;

Whereas Bailey Yard in North Platte, Nebraska, is the largest railroad classification yard in the world;

Whereas Bailey Yard covers 2,850 acres, reaching a total length of 8 miles, and contains 315 miles of track;

Whereas every 24 hours, Bailey Yard handles 10,000 railroad cars; and

Whereas Mid-Plains Community College in North Platte, Nebraska, offers railroad-specific courses in order to enhance student preparation for possible employment in the railroad discipline: Now, therefore, be it

*Resolved by the House of Representatives (the Senate concurring), That Congress recognizes North Platte, Nebraska, as "Rail Town USA".*

The SPEAKER pro tempore. Pursuant to the rule, the gentlewoman from Florida (Ms. CORRINE BROWN) and the gentleman from Missouri (Mr. GRAVES) each will control 20 minutes.

The Chair recognizes the gentlewoman from Florida.

GENERAL LEAVE

Ms. CORRINE BROWN of Florida. Mr. Speaker, I ask unanimous consent that all Members have 5 legislative days within which to revise and extend their remarks and include additional materials on House Concurrent Resolution 408.

The SPEAKER pro tempore. Is there objection to the request of the gentlewoman from Florida?

There was no objection.

Ms. CORRINE BROWN of Florida. Mr. Speaker, I yield myself as much time as I may consume.

Mr. Speaker, we are seeing a rebirth of the passenger and freight rail industry in this country, and it couldn't come soon enough. This week, Congress

is working on legislation that will help provide solutions to the energy crisis this Nation is facing. One sure way to do this is to increase the use of passenger and freight rail.

The only current mode of transportation that is greener than rail is your sneakers. Freight rail has made major gains in fuel efficiency through training and improved locomotive technology. A single intermodal train can take up to 280 trucks off of the highways. Today, one gallon of diesel fuel can move a ton of freight an average of 414 miles, a 76 percent improvement since 1980.

Passenger rail ability to reduce congestion is well known, with ridership numbers increasing steadily each year. One full passenger train can take up to 250-350 cars off of the road.

Passenger rail also consumes less energy than both automobiles and commercial airlines. Every industrialized country in the world is already using high-speed rail to effectively move citizens in an environmentally friendly way. Sadly, the United States used to be the leader in rail; now we're the caboose, and they don't even use cabooses anymore. Fortunately, we will be changing that with the upcoming passage of the Amtrak Reauthorization bill.

Today, we celebrate the contributions of our Nation's rail once again by recognizing North Platte, Nebraska, as "Rail Town, USA."

North Platte has a long and storied history as a railroad town. During World War II, North Platte hosted up to 20 trains full of soldiers each day, and today is home to the Bailey Yard, which is considered the largest rail classification yard in the world, handling 10,000 railroad cars each day.

From 1941-1946, more than six million service men and women were greeted by North Platte volunteers who provided food, needed supplies and hospitality to the World War II veterans and provided care baskets to wounded soldiers returning home.

I want to commend Congressman SMITH for this legislation and thank the town of North Platte, Nebraska, for the contributions to our brave soldiers during World War II.

I urge Members to support this resolution.

Mr. Speaker, I reserve the balance of my time.

Mr. GRAVES. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, I support this resolution recognizing North Platte, Nebraska, as "Rail Town USA."

North Platte is home to Bailey Yard, recognized by the Guinness Book of World Records as the world's largest railroad classification yard.

At Bailey Yard, as was pointed out by the gentlelady, an astounding 10,000 rail cars a day are sorted and put together in trains that move freight all across this country. These trains are loaded with commodities that keep our economy going, ranging everywhere

from groceries to building supplies, from coal to new automobiles. The yard is home to over 2,600 hardworking railroad employees. And Bailey Yard covers 2,850,000 acres containing 315 miles of track.

The Union Pacific Railroad, Madam Speaker, has invested heavily in Bailey Yard, over \$100 million in the modern area. This kind of investment in rail infrastructure is exactly what this country needs to keep our economy strong.

Railroads are a very important component of our Nation's transportation infrastructure and we should continue to support the rail industry.

In that spirit, I urge passage of H. Con. Res. 408, honoring North Platte's contribution to our country's economic vitality.

Madam Speaker, I reserve the balance of my time.

□ 1600

Ms. CORRINE BROWN of Florida. Madam Speaker, I reserve the balance of my time.

Mr. GRAVES. Madam Speaker, I would like to recognize Mr. ADRIAN SMITH who is the original cosponsor, the primary sponsor of this legislation. I yield him as much time as he may consume.

Mr. SMITH of Nebraska. Thank you, I appreciate that.

First I would like to thank Chairman OBERSTAR, Chairwoman BROWN, Ranking Member MICA and Ranking Member SHUSTER for their support of this resolution. As you've heard, this resolution would recognize North Platte, Nebraska, as Rail Town USA. North Platte is a thriving community of over 25,000 people possessing a rich history dating back to before it was organized as a city in 1874.

Today North Platte is home to Bailey Yard, owned and operated by the Union Pacific Railroad. Bailey Yard is the largest rail classification yard in the world. Every 24 hours, Bailey Yard handles 10,000 railroad cars and an average of 135 trains bound for cities as distant as the east, west, and gulf coasts of America, as well as the Canadian and Mexican borders.

In addition to the current importance of the railroad to North Platte, the community and railroad also share a storied past of goodwill during World War II. For 54 months between 1941 and 1946, millions of troops found a small bit of comfort when their trains stopped in North Platte. One December day, word spread that Company D of Nebraska's National Guard was going to travel through North Platte later that morning. As it does in close-knit communities, word traveled rapidly. Though the train was scheduled to arrive mid-morning, no train had arrived by 4:30 p.m. Shortly thereafter, the nearly 500 people who had gathered to show support for their fellow Nebraskans were instead surprised to find the train loaded with troops from Kansas. Though not their expected native sons

and daughters, the Nebraskans gathered would not let these brave young men travel on without knowing they were supported and honored. They were offered food, coffee and gifts, just as if they were Nebraska's own.

Rae Wilson, in fact, a sister to one of the troops from Nebraska, took it upon herself to write a letter to the local paper suggesting that citizens gather for all trains of troops passing through North Platte. On December 22, 1941, a canteen committee was organized, and Rae was chosen as chairwoman. Just 3 days later, the canteen officially opened its doors from 5 a.m. to midnight, all volunteers. During its busiest period, the canteen would be open 24 hours a day, again, all volunteers honoring the troops.

Before Union Pacific switched to diesel-electric power, North Platte was a designated servicing point. While the trains were being serviced, soldiers visited the canteen. At the war's peak, 3,000 to 5,000 personnel were greeted daily with North Platte sometimes hosting up to 20 trains a day. In fact, these volunteers from 125 communities in and around the State contributed with donations of time, money, supplies, food and smiles. More than 6 million service men and women who traveled through Nebraska during World War II were greeted by the North Platte Canteen. A total of \$137,000, and more than that in cash, was contributed to the canteen over its operation.

Today the effort of the North Platte Canteen during World War II is still a source of pride within the community and throughout Nebraska. And the town's relationship with the railroad continues to be recognized as an important part of North Platte's history.

I would like to elaborate, Madam Speaker, that today, as we look at the canteen issues and the railroad in general, we know that North Platte, the railroad and the Bailey Yard contributed significantly to our energy supply, with coal trains coming through from the coal fields of Wyoming. They come through Nebraska and many other places, but this rail yard specifically, and there are thousands of workers, specifically many workers associated with the United Transportation Union, who are employed with good jobs contributing to the energy supply of our Nation.

I only hope that we can come up with a policy that is more friendly to clean coal. And this can help all of us. This provides jobs for those in middle America. But more than that, it provides a stimulus package, if you will, that is through more affordable energy.

Ms. CORRINE BROWN of Florida. Once again I want to add that for better than 4 years, day in and day out, over 50,000 people contributed food, money and efforts to one of the proudest moments in our history during World War II. Day in and day out, from early in the morning until the last train would leave at night, between 2,000 and 5,000 soldiers and sailors

would be fed nearly 200 loaves of bread, 100 pounds of meat, 50 pounds of coffee and over 100 quarts of milk. More than 300 organizations made sandwiches, boiled eggs, fried chicken and baked cakes and pies. The war wounded were provided with razors, canes, toothbrushes and care baskets to make their return home a welcome one. One of the most famous residents of North Platte was Colonel William F. Cody, best known as Buffalo Bill. Buffalo Bill made North Platte his home for more than 30 years.

Today North Platte is the home of Bailey Yard and operated by Union Pacific Railroad. It is considered the largest rail classification yard in the world. Every 24 hours, Bailey Yard handles over 10,000 railroad cars. Bailey Yard handles daily an average of 135 trains bound for cities as far distant as the east, west and gulf coasts of America, as well as the Canadian and Mexican borders.

I really want to be one of the ones to offer congratulations and our thanks as a grateful people to North Platte.

I reserve the balance of my time.

Mr. GRAVES. Madam Speaker, I would yield such time as he may consume to the gentleman from Michigan (Mr. MCCOTTER).

Mr. MCCOTTER. The joys of a segue.

It's right in this time to concede that despite Republicans over the course of August talking about the Democratic majority taking a 5-week paid vacation, that we do recognize when this institution has acted with due alacrity. Today we have before us the opportunity to name North Platte, Nebraska, Rail Town USA. We could not have done so at a better time, because jumping into the competition for the coveted title of Rail Town USA is Washington, D.C.

This week we have seen a bill drafted in the dead of night, sent to this floor and rubber-stamped by the Democratic majority and proclaimed to solve America's energy crisis. This is as unfortunate as it is injurious. America has an energy crisis. It also has representative institutions who seek to deal with this problem, so the processes put forward, so that the voices of our constituents could be heard, so that true compromise could be found.

And yet in Rail Town Washington, what have we seen as a result? A sham energy bill sent to a Democratic Senate by a Democratic House, and a pronouncement from a Democratic Senator herself was that the bill was dead on arrival. What we do today is important to recognize Rail Town USA. But as the gentlelady pointed out, what Americans can do and the challenges they can transcend acting together is what truly makes North Platte, Nebraska, Rail Town USA, because it shows what, in a time of crisis, people coming together for the common good, sincerely and earnestly, putting forth the effort can accomplish. We could well learn and emulate their efforts. And yet we do not.

In this time where Americans are suffering, they should expect no less from their servants in Congress than to do this. Because to do anything else is to diminish not only ourselves as your servants, if that were possible in this Democratic Congress, but it diminishes the institution itself as a beacon of representative democracy for all the world.

Critically, I think we can change this. I think there is still time that we could learn from the people of North Platte, Nebraska, and their worthy history, that we still have time to come together. And if we do not come together before this Congress adjourns, a relatively short period of time, I suggest we make a commitment to each other, like the people of North Platte, Nebraska. Let us tell the American people that until this energy crisis of our time is solved, until their servants in the United States Congress come together on a truly bipartisan bill that can be signed into law and relieve your pain at the pump and guarantee American energy and security, we will stay here. We will serve the full time that you elected us to work in this Chamber on your behalf. Because to leave here and go play politics while the American people suffer is not worthy of this institution, and it is certainly not worthy of the example set forward by the people of North Platte, Nebraska, Rail Town USA.

Ms. CORRINE BROWN of Florida. Madam Speaker, how much time remains on both sides, please?

The SPEAKER pro tempore (Ms. BALDWIN). The gentlewoman from Florida controls 15 remaining minutes, and the gentleman from Missouri controls 10½ remaining minutes.

Ms. CORRINE BROWN of Florida. Madam Speaker, I don't want the people at home to get confused. Today we are honoring the people of North Platte, USA, for their major contribution as far as rail is concerned. But I think that there is no stronger bill more that we can do in this Congress than to pass the Amtrak bill. I want to be clear. I mention that Congress is working on legislation that would provide solutions to the energy crisis. And the solution, in my opinion, is not just drilling. That is one of the comprehensive proposals.

But the major solution to our problem in this country as far as energy is concerned is not just to provide drilling off the Florida coast. It is also to provide rail service. We, in this country, as I say over and over and over again, are the caboose. The caboose. And we don't use cabooses in trains anymore. I went from downtown Paris to downtown Brussels, over 200 miles, 1 hour and 15 minutes, downtown Barcelona to downtown Madrid, 300 miles, in 2½ hours. That is the future of our country. We have to move people, goods and services, if we are going to be competitive with the rest of the world. Our competition is moving. We need to move America and to under-

stand the solution to the problem is not by drilling and drilling alone.

I reserve the balance of my time.

Mr. GRAVES. Madam Speaker, before I close, I want to thank the gentlelady from Florida for pointing out that passing Amtrak or Amtrak rail service is very important. It is extremely important to be able to move people around in a much more efficient way. And I might remind the gentlelady that Amtrak depends on one thing, and that is diesel fuel. And you can't have diesel fuel if you don't have drilling. As long as we are dependent on nations such as Saudi Arabia and such as Venezuela, we're going to be continually at their mercy when it comes to getting those resources. But we have to have drilling to have diesel fuels to have trains on the track. It is all interconnected, and it's all very important.

The gentlelady is exactly right. Rail service in this country can do a whole lot toward taking vehicles off the road. And bringing our rail service back in this country I think is a very worthy goal for the United States. Moving as much goods and people by rail, I think, just makes it more efficient.

I mentioned before that every single thing in this country moves. It's either by train or by plane or by ship or by barge or by pipeline or by truck or by car. But every single thing in this country moves. And every person in this country moves. And when we get more efficient and put them on a train, we need diesel fuel. And the only way we are going to get diesel fuel is to have more oil production in the United States and be able to refine it.

I appreciate what the gentlelady has done today, particularly with North Platte. North Platte is one big rail facility, a big rail facility out in Nebraska. Obviously ADRIAN is doing a fantastic job for his area. I want to thank the gentlelady. She has a lot of heart, and she is one of my favorite people in Congress.

I yield back the balance of my time.

□ 1615

Ms. CORRINE BROWN of Florida. In closing, once again let's thank the people of North Platte for what they have done during World War II. Also, as we move forward in discussing energy, we need comprehensive energy. One thing that was missing was coal. We have enough coal in this country for 600 years. I know that burning coal sometimes pollutes the air, but any country that can go to the moon, we can come up with a way to burn coal and not be dependent.

So we need a comprehensive approach to energy. The answer is not just drilling. We need comprehensive approaches to dealing with our moving people, goods and services so we can be competitive with our competition.

Mr. OBERSTAR. Madam Speaker, I rise in support of H. Con. Res. 408, recognizing North Platte, Nebraska, as "Rail Town USA."

North Platte has a rich tradition of railroading. The Union Pacific Railroad first entered North Platte on December 3, 1866, as

railroads were building into the West and just one month later, on January 2, 1867, main line operations began through the city of North Platte.

During World War II, the city was best known for the North Platte Canteen, which served as a major rest point for soldiers heading across the country by rail to fight in the war. The people of North Platte famously brought food, water, and other necessities to more than 6 million members of the armed forces passing through the city.

Today, North Platte is served only by freight trains, but it is home to one of the most important rail yards in the world. The Bailey Yard, named after former Union Pacific President Ed Bailey, is now recognized by the Guinness Book of Records as the world's largest classification yard. It sits on 2,850 acres of land in North Platte, is 8 miles long, and is home to 315 miles of track.

Bailey Yard prepares approximately 135 trains, or 10,000 individual rail cars, each day, shipping home products, food, coal, lumber, and many other necessary goods destined for every corner of the country.

North Platte's contribution to the rail industry increased in the 1990s when Bailey Yard added east- and west-bound locomotive fueling and servicing centers that now handle more than 8,500 locomotives per month.

Railroads are often considered a barometer of the American economy. When trains are moving—America is moving. To watch cars pass through Bailey Yard is to see America moving forward, and the people of North Platte are at the center of Bailey Yard's success: more than 2,600 residents of North Platte work at Bailey Yard, which makes up more than 10 percent of North Platte's population of 23,878.

This weekend, North Platte is celebrating its railroading heritage at Rail Fest, where attendees will get the chance to see historic rail cars and locomotives, tour Bailey Yard, learn about each job in the rail yard through actual hands-on training, learn about railroad safety, and learn more about the history of railroading in North Platte.

Madam Speaker, I congratulate North Platte for their successes and urge my colleagues to join me in agreeing to H. Con. Res. 480, recognizing North Platte, Nebraska, as "Rail Town USA".

Ms. CORRINE BROWN of Florida. Madam Speaker, I yield back the balance of my time.

The SPEAKER pro tempore. The question is on the motion offered by the gentlewoman from Florida (Ms. CORRINE BROWN) that the House suspend the rules and agree to the concurrent resolution, H. Con. Res. 408.

The question was taken.

The SPEAKER pro tempore. In the opinion of the Chair, two-thirds being in the affirmative, the ayes have it.

Mr. GRAVES. Madam Speaker, I object to the vote on the ground that a quorum is not present and make the point of order that a quorum is not present.

The SPEAKER pro tempore. Pursuant to clause 8 of rule XX and the Chair's prior announcement, further proceedings on this motion will be postponed.

The point of no quorum is considered withdrawn.

## JOHN F. KENNEDY CENTER REAUTHORIZATION ACT OF 2008

Ms. EDDIE BERNICE JOHNSON of Texas. Madam Speaker, I move to suspend the rules and concur in the Senate amendment to the bill (H.R. 3986) to amend the John F. Kennedy Center Act to authorize appropriations for the John F. Kennedy Center for the Performing Arts, and for other purposes.

The Clerk read the title of the bill.

The text of the Senate amendment is as follows:

Senate amendment:

In the Senate of the United States, June 26, 2008.

*Resolved*, That the bill from the House of Representatives (H.R. 3986) entitled "An Act to amend the John F. Kennedy Center Act to authorize appropriations for the John F. Kennedy Center for the Performing Arts, and for other purposes," do pass with the following amendment:

Strike out all after the enacting clause and insert:

### SECTION 1. SHORT TITLE.

*This Act may be cited as the "John F. Kennedy Center Reauthorization Act of 2008".*

### SEC. 2. TECHNICAL AMENDMENT.

*Section 2(a)(2)(J)(ii) of the John F. Kennedy Center Act (20 U.S.C. 76h(a)(2)(J)(ii)) is amended by striking "Public Works and Transportation" and inserting "Transportation and Infrastructure".*

### SEC. 3. PHOTOVOLTAIC SYSTEM.

*The John F. Kennedy Center Act is amended by inserting after section 6 (20 U.S.C. 76l) the following:*

#### "SEC. 7. PHOTOVOLTAIC SYSTEM.

*"(a) IN GENERAL.—The Board may study, plan, design, engineer, and construct a photovoltaic system for the main roof of the John F. Kennedy Center for the Performing Arts.*

*"(b) REPORT.—Not later than 60 days before beginning construction of the photovoltaic system pursuant to subsection (a), the Board shall submit to the Committee on Transportation and Infrastructure of the House of Representatives and the Committee on Environment and Public Works of the Senate a report on the feasibility and design of the project."*

### SEC. 4. AUTHORIZATION OF APPROPRIATIONS.

*Section 13 of the John F. Kennedy Center Act (20 U.S.C. 76r) is amended—*

*(1) by striking subsections (a) and (b) and inserting the following:*

*"(a) MAINTENANCE, REPAIR, AND SECURITY.—There are authorized to be appropriated to the Board to carry out section 4(a)(1)(H)—*

*"(1) \$20,200,000 for fiscal year 2008;*

*"(2) \$21,800,000 for fiscal year 2009;*

*"(3) \$22,500,000 for fiscal year 2010;*

*"(4) \$23,500,000 for fiscal year 2011; and*

*"(5) \$24,500,000 for fiscal year 2012.*

*"(b) CAPITAL PROJECTS.—There are authorized to be appropriated to the Board to carry out subparagraphs (F) and (G) of section 4(a)(1)—*

*"(1) \$23,150,000 for fiscal year 2008;*

*"(2) \$16,000,000 for fiscal year 2009;*

*"(3) \$17,000,000 for fiscal year 2010;*

*"(4) \$17,000,000 for fiscal year 2011; and*

*"(5) \$18,500,000 for fiscal year 2012.";*

*(2) by redesignating subsection (d) as subsection (e); and*

*(3) by inserting after subsection (c) the following:*

*"(d) PHOTOVOLTAIC SYSTEM.—There are authorized to be appropriated to the Board such sums as are necessary to carry out section 7, to remain available until expended."*

### SEC. 5. EXISTING AUTHORITIES.

*Nothing in this Act limits or otherwise affects the authority or responsibility of the National*

*Capital Planning Commission or the Commission of Fine Arts.*

The SPEAKER pro tempore. Pursuant to the rule, the gentlewoman from Texas (Ms. EDDIE BERNICE JOHNSON) and the gentleman from Missouri (Mr. GRAVES) each will control 20 minutes.

The Chair recognizes the gentlewoman from Texas.

GENERAL LEAVE

Ms. EDDIE BERNICE JOHNSON of Texas. Madam Speaker, I ask unanimous consent that all Members may have 5 legislative days within which to revise and extend their remarks and to include extraneous material on H.R. 3986.

The SPEAKER pro tempore. Is there objection to the request of the gentlewoman from Texas?

There was no objection.

Ms. EDDIE BERNICE JOHNSON of Texas. Madam Speaker, I yield myself such time as I may consume.

Madam Speaker, I rise in strong support of the Senate amendment to H.R. 3986. The bill will authorize the John F. Kennedy Center for the Performing Arts for 5 years, from fiscal year 2008 through fiscal year 2012. The House passed this bill on December 7, 2007, and the Senate amended the bill to extend the authorization period from 3 years to 5 years. I support the amendment.

The building's 1.5 million square feet on 17 acres have been upgraded, refigured and transformed to more easily and graciously accommodate the center's 2 million annual visitors and patrons. The center is to be commended for giving a commitment not only to the center's programmatic side, but also the more mundane bricks and mortar side that makes up the presidential memorial. The fact is that, first and foremost, this building is a memorial to President John F. Kennedy.

I am pleased to support the amended bill, and urge the passage of H.R. 3986 with the Senate amendment.

Madam Speaker, I reserve the balance of my time.

Mr. GRAVES. Madam Speaker, I yield myself such time as I may consume.

Madam Speaker, H.R. 3986, the John F. Kennedy Center Reauthorization Act, will authorize much-needed funds for the continued operation of the John F. Kennedy Center, which was established to celebrate the arts and honor of the memory of President John F. Kennedy.

H.R. 3986, as amended by the Senate, authorizes the Kennedy Center for a 5-year period consistent with the center's facilities management plan. The 5-year authorization will allow the Kennedy Center to manage the center in a responsible manner.

The House passed the version of this legislation in December of last year that included a 3-year authorization for the Kennedy Center. The Senate amendment provides a 5-year authorization to allow for a longer-term plan

for the management of that center. With this longer authorization, the Kennedy Center can upgrade and maintain the facility, using a renovation schedule that is both realistic and responsible.

While the center has had financial management problems in the past, the management of projects shows great success in facilities management policy. The master plan for the facility provides an aggressive plan for care and repair of the facilities. I believe that the long-term master plan presented by the board of directors lays out a responsible vision for the center.

Many of the projects in the center's budget will repair and renovate capital assets and keep the center in good condition. Planned upgrades will make the facility safer and more welcoming to those who visit. Other projects will help maintain the Kennedy Center's unique structure.

The legislation also authorizes the Kennedy Center Board of Directors to study the usefulness of a solar panel system for the main roof of the memorial. Before the center can begin construction of a system, the board would be required to report to Congress information about the system.

I am very encouraged by the steps that the board of directors has taken to make the Kennedy Center more fiscally responsible. This authorization will give the center the resources necessary to carry out a well thought-out plan for the arts center that honors and remembers President Kennedy.

I support the legislation, and encourage my colleagues to do the same.

I reserve the balance of my time.

Ms. EDDIE BERNICE JOHNSON of Texas. Madam Speaker, I reserve my time.

Mr. GRAVES. Madam Speaker, I yield such time as he may consume to the gentleman from Florida (Mr. MICA), the ranking member of the overall Committee on Transportation and Infrastructure, which has oversight over the Kennedy Center.

Mr. MICA. Madam Speaker, first of all, I want to thank the gentleman for yielding me time, and also recognize the efforts of our Subcommittee on Public Buildings of the Transportation and Infrastructure Committee. Also we have Ms. JOHNSON here and Mr. GRAVES for this reauthorization bill on the Kennedy Center.

I just wanted to add my congratulations for the incredible work that this national cultural center does provide, not only to the District of Columbia and the northeast United States, but the entire country.

Mr. OBERSTAR, our chairman, and myself as ranking member, get to serve as honorary trustees on the Kennedy Center Board, and I had the honor and privilege of attending the reopening of the Eisenhower Theater.

Now, folks don't realize that the Kennedy Center was opened in 1971, and, of course, some of the facility does need rehabilitation. The Eisenhower The-

ater, one of the most prominent theaters, named after President Eisenhower, was closed for several years and underwent a complete renovation, and now is open.

But I had the opportunity to attend the little ceremony and dinner commemorating the reopening, and the Rogers family and others who have helped lead that effort are also to be commended in this commentary this afternoon.

Most folks don't know this now, and I really wasn't aware of it until this dinner, but the Kennedy Center was actually the idea and one of the primary projects of Dwight David Eisenhower. President Eisenhower actually was the author of creating a national cultural center, and it was during his administration and it was a bipartisan effort in 1958 that they authorized a national cultural center to be located in our Nation's Capital here, and it did open in 1971.

Now, it was interesting also to see the plans and vision that President Eisenhower had for a national cultural center back then. Of course, it was named for our slain and lost most distinguished President, John F. Kennedy, but the Eisenhower Theater within that complex still bears the visionary's name for this center.

So as you undertake this act today, and I commend again the committee members and staff who have worked on this and all those who do make the Kennedy Center one of the richest national cultural centers and facilities, not only in the United States, but the world, I just wanted to add that commentary for the record.

Mr. GRAVES. Madam Speaker, I yield myself such time as I may consume.

As was pointed out, they are embarking down at the Kennedy Center on a renovation plan, and one of the things they are looking at and one of the things we talked about in committee on various occasions is the photovoltaic plan that is going to be implemented on a lot of buildings around Washington, D.C., government buildings. It is fascinating technology. In fact, it has come light-years from where it was just a couple of decades ago, and I am very confident we are going to see some very interesting things come out of this as we move forward. Obviously, that is a big part of it.

Alternative energy sources is a very big part of what needs to be done in this country, whether it is wind power, photovoltaic, hydropower, obviously very, very important, as well as everything else out there that we need to do, which is clean burning coal technology, which is more drilling in the United States to utilize those resources we have right here in the United States, instead of doing what happened last night, which is locking away the vast majority of those resources in this country, at least when it comes to drilling off the Outer Continental

Shelf, and not being allowed to drill between 50 and 0 miles of the coast.

That is unfortunate, because it is going to take all of the above. It is going to take solar power and wind power. It is going to take turning coal into fuel. It is going to take burning coal in a very clean way. It is going to take drilling for oil in the United States. It is going to take conservation, which is obviously a very big part of this. It is going to take all of those things.

What we need in this country is a real energy plan that does just that and that uses all of the above; not just a little bit of the above, but all of the above.

So I applaud the Kennedy Center and their plan, and I am looking forward to seeing how photovoltaic moves forward in this. I am very tickled to support this bill, H.R. 3986, and urge my colleagues to do the same.

I yield back the balance of my time.

Ms. EDDIE BERNICE JOHNSON of Texas. Madam Speaker, I yield myself such time as I may consume.

I just want to comment a bit on his closing statement. The Comprehensive American Energy Security and Consumer Protection Act underscores real differences between really the Democrats and Republicans when it comes to energy.

The comprehensive Democratic plan is America's own 21st century energy policy that the country has been waiting for. It lowers prices for consumers and protects taxpayers, it expands domestic drilling offshore and on land, it expands renewable sources of energy, increases our security by freeing America from the grip of foreign oil, requires big oil to pay what it owes to the taxpayers, ends the subsidies for the big oil companies and creates good-paying jobs here in America.

The Republican bill presented was nothing more than the same Bush-Cheney energy policy, written by and for the energy companies. Big oil gets more land, more oil, more taxpayer dollars and all the record profits, while American families suffer because of the big prices.

Members of Congress made a clear choice last night. Some Republicans joined with the Democrats in siding with the American taxpayers and consumers struggling with these energy costs. I am puzzled how any Republican can oppose a policy that will create good-paying American jobs and increase the Nation's security, while it lowers the price for gas for our consumers.

□ 1630

Madam Speaker, I would urge the passage of the John F. Kennedy Center reauthorization bill.

Mr. OBERSTAR. Madam Speaker, I rise in strong support of H.R. 3986, as amended, the "John F. Kennedy Center Reauthorization Act of 2008".

The Kennedy Center is one of the world's preeminent cultural centers. More than a physical memorial, the Kennedy Center acts as a

living memorial for performance arts programming and education. The Kennedy Center is the Nation's busiest arts facility, presenting more than 3,000 performances in 2006 and hosting millions of theatergoers, visitors, and tourists. The Kennedy Center also provides educational programs for teachers and students from pre-kindergarten through college across the United States.

H.R. 3986, as amended, authorizes the Kennedy Center's capital and maintenance program for the next 5 years. The bill authorizes a total of \$112.5 million for fiscal years 2008 through 2012 for maintenance, repair, and security projects for the Kennedy Center. The bill also authorizes a total of \$91.7 million for capital projects for the Kennedy Center during this period. These authorization levels are derived from the Kennedy Center's 2006/2007 Comprehensive Building Plan.

Over the past 10 years, the priorities for Kennedy Center capital improvements were life safety and accessibility projects. With the pending completion of these projects, the current Comprehensive Building Plan emphasizes facility infrastructure. In some past projects, such as theater renovations, the mechanical and electrical infrastructure scope has been limited to replacement of renovated space. The primary building mechanical and electrical systems consist of original equipment and those elements not previously replaced are reaching the end of normative service life, are showing signs of failure or impending breakdown, or are deteriorating. The bill authorizes systematic rehabilitation of these primary mechanical and electrical systems.

In addition, the bill authorizes the Kennedy Center to study, plan, design, and construct a photovoltaic system on the 4-acre (140,000 square foot) main roof of the Kennedy Center. According to a preliminary estimate by the Kennedy Center, a photovoltaic system would cost approximately \$6 million to construct and would yield savings of approximately \$10.2 million over the next 25 years.

I strongly urge my colleagues to join me in supporting H.R. 3986, as amended, the "John F. Kennedy Center Reauthorization Act of 2008".

Ms. EDDIE BERNICE JOHNSON of Texas. I yield back the balance of my time.

The SPEAKER pro tempore. The question is on the motion offered by the gentlewoman from Texas (Ms. EDDIE BERNICE JOHNSON) that the House suspend the rules and concur in the Senate amendment to the bill, H.R. 3986.

The question was taken.

The SPEAKER pro tempore. In the opinion of the Chair, two-thirds being in the affirmative, the ayes have it.

Mr. GRAVES. Madam Speaker, I object to the vote on the ground that a quorum is not present and make the point of order that a quorum is not present.

The SPEAKER pro tempore. Pursuant to clause 8 of rule XX and the Chair's prior announcement, further proceedings on this motion will be postponed.

The point of no quorum is considered withdrawn.

## GREAT LAKES LEGACY REAUTHORIZATION ACT OF 2008

Ms. EDDIE BERNICE JOHNSON of Texas. Madam Speaker, I move to suspend the rules and pass the bill (H.R. 6460) to amend the Federal Water Pollution Control Act to provide for the remediation of sediment contamination in areas of concern, and for other purposes, as amended.

The Clerk read the title of the bill.

The text of the bill is as follows:

H.R. 6460

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

### SECTION 1. SHORT TITLE.

*This Act may be cited as the "Great Lakes Legacy Reauthorization Act of 2008".*

### SEC. 2. DEFINITIONS.

*Section 118(a)(3) of the Federal Water Pollution Control Act (33 U.S.C. 1268(a)(3)) is amended—*

*(1) in subparagraph (I) by striking "and" at the end;*

*(2) in subparagraph (J) by striking the period and inserting a semicolon; and*

*(3) by adding at the end the following:*

*"(K) 'site characterization' means a process for monitoring and evaluating the nature and extent of sediment contamination in accordance with the Environmental Protection Agency's guidance for the assessment of contaminated sediment in an area of concern located wholly or partially within the United States; and*

*"(L) 'potentially responsible party' means an individual or entity that may be liable under any Federal or State authority that is being used or may be used to facilitate the cleanup and protection of the Great Lakes."*

### SEC. 3. REMEDIATION OF SEDIMENT CONTAMINATION IN AREAS OF CONCERN.

*(a) ELIGIBLE PROJECTS.—Section 118(c)(12)(B)(ii) of the Federal Water Pollution Control Act (33 U.S.C. 1268(c)(12)(B)(ii)) is amended by striking "sediment" and inserting "sediment, including activities to restore aquatic habitat that are carried out in conjunction with a project for the remediation of contaminated sediment"*

*(b) LIMITATIONS.—Section 118(c)(12)(D) of such Act (33 U.S.C. 1268(c)(12)(D)) is amended—*

*(1) in the subparagraph heading by striking "LIMITATION" and inserting "LIMITATIONS";*

*(2) in clause (i) by striking "or" at the end;*

*(3) in clause (ii) by striking the period and inserting a semicolon; and*

*(4) by adding at the end the following:*

*"(ii) unless each non-Federal sponsor for the project has entered into a written project agreement with the Administrator under which the party agrees to carry out its responsibilities and requirements for the project; or*

*"(iv) unless the Administrator provides assurance that the Agency has conducted a reasonable inquiry to identify potentially responsible parties connected with the site."*

*(c) IN-KIND CONTRIBUTIONS.—Section 118(c)(12)(E)(ii) of such Act (33 U.S.C. 1268(c)(12)(E)(ii)) is amended to read as follows:*

*"(i) IN-KIND CONTRIBUTIONS.—*

*"(I) IN GENERAL.—The non-Federal share of the cost of a project carried out under this paragraph may include the value of an in-kind contribution provided by a non-Federal sponsor.*

*"(II) CREDIT.—A project agreement described in subparagraph (D)(iii) may provide, with respect to a project, that the Administrator shall credit toward the non-Federal share of the cost of the project the value of an in-kind contribution made by the non-Federal sponsor, if the Administrator determines that the material or service provided as the in-kind contribution is integral to the project.*

*"(III) WORK PERFORMED BEFORE PROJECT AGREEMENT.—In any case in which a non-Fed-*

*eral sponsor is to receive credit under subclause (II) for the cost of work carried out by the non-Federal sponsor and such work has not been carried out by the non-Federal sponsor as of the date of enactment of this subclause, the Administrator and the non-Federal sponsor shall enter into an agreement under which the non-Federal sponsor shall carry out such work, and only work carried out following the execution of the agreement shall be eligible for credit.*

*"(IV) LIMITATION.—Credit authorized under this clause for a project carried out under this paragraph—*

*"(aa) shall not exceed the non-Federal share of the cost of the project; and*

*"(bb) shall not exceed the actual and reasonable costs of the materials and services provided by the non-Federal sponsor, as determined by the Administrator.*

*"(V) INCLUSION OF CERTAIN CONTRIBUTIONS.—In this subparagraph, the term 'in-kind contribution' may include the costs of planning (including data collection), design, construction, and materials that are provided by the non-Federal sponsor for implementation of a project under this paragraph."*

*(d) NON-FEDERAL SHARE.—Section 118(c)(12)(E) of such Act (33 U.S.C. 1268(c)(12)(E)) is amended—*

*(1) by redesignating clauses (iii) and (iv) as clauses (iv) and (v), respectively;*

*(2) by inserting after clause (ii) the following:*

*"(iii) TREATMENT OF CREDIT BETWEEN PROJECTS.—Any credit provided under this subparagraph towards the non-Federal share of the cost of a project carried out under this paragraph may be applied towards the non-Federal share of the cost of any other project carried out under this paragraph by the same non-Federal sponsor for a site within the same area of concern.";* and

*(3) in clause (iv) (as redesignated by paragraph (1) of this subsection) by striking "service" each place it appears and inserting "contribution".*

*(e) SITE CHARACTERIZATION.—Section 118(c)(12)(F) of such Act (33 U.S.C. 1268(c)(12)(F)) is amended to read as follows:*

*"(F) SITE CHARACTERIZATION.—*

*"(i) IN GENERAL.—The Administrator, in consultation with any affected State or unit of local government, shall carry out at Federal expense the site characterization of a project under this paragraph for the remediation of contaminated sediment.*

*"(ii) LIMITATION.—For purposes of clause (i), the Administrator may carry out one site assessment per discrete site within a project at Federal expense."*

*(f) AUTHORIZATION OF APPROPRIATIONS.—Section 118(c)(12)(H) of such Act (33 U.S.C. 1268(c)(12)(H)) is amended—*

*(1) by striking clause (i) and inserting the following:*

*"(i) IN GENERAL.—In addition to other amounts authorized under this section, there is authorized to be appropriated to carry out this paragraph—*

*"(I) \$50,000,000 for each of fiscal years 2004 through 2008; and*

*"(II) \$150,000,000 for each of fiscal years 2009 through 2013.";* and

*(2) by adding at the end the following:*

*"(iii) ALLOCATION OF FUNDS.—Not more than 20 percent of the funds appropriated pursuant to clause (i)(II) for a fiscal year may be used to carry out subparagraph (F)."*

*(g) PUBLIC INFORMATION PROGRAM.—Section 118(c)(13)(B) of such Act (33 U.S.C. 1268(c)(13)(B)) is amended by striking "2008" and inserting "2013".*

### SEC. 4. RESEARCH AND DEVELOPMENT PROGRAM.

*Section 106(b)(1) of the Great Lakes Legacy Act of 2002 (33 U.S.C. 1271a(b)(1)) is amended to read as follows:*

*"(I) IN GENERAL.—In addition to amounts authorized under other laws, there is authorized to be appropriated to carry out this section—*

“(A) \$3,000,000 for each of fiscal years 2004 through 2008; and

“(B) \$5,000,000 for each of fiscal years 2009 through 2013.”.

The SPEAKER pro tempore. Pursuant to the rule, the gentlewoman from Texas (Ms. EDDIE BERNICE JOHNSON) and the gentleman from Arkansas (Mr. BOOZMAN) each will control 20 minutes.

The Chair recognizes the gentlewoman from Texas.

GENERAL LEAVE

Ms. EDDIE BERNICE JOHNSON of Texas. Madam Speaker, I ask unanimous consent that all Members may have 5 legislative days within which to revise and extend their remarks and add any extraneous materials on H.R. 6460.

The SPEAKER pro tempore. Is there objection to the request of the gentlewoman from Texas?

There was no objection.

Ms. EDDIE BERNICE JOHNSON of Texas. Madam Speaker, I yield myself such time as I may consume.

H.R. 6460 reauthorizes appropriations, at increased levels, for sediment remediation purposes in the Great Lakes' areas of concern.

The presence of these contaminated sediments, a toxic legacy of the industrialized past for the Great Lakes basin, have plagued its waters for decades. These sediments have contributed to over 90 percent of the near-shore waters of the lakes being unsafe for fishing, swimming and wildlife habitat.

In 2002, the Committee on Transportation and Infrastructure, under the leadership of our current chairman, Congressman OBERSTAR, and Congressman VERN EHLERS, took action to begin the healing process for the Great Lakes community.

In that year, the Great Lakes Legacy Act was signed into law. The 2002 Legacy Act was enacted to encourage greater cooperation and expedited clean-up of the areas of concern. To accomplish this goal, the Legacy Act targeted Federal resources toward the remediation of contaminated sediment within the 31 areas of concern located within the United States or shared with Canada.

In many ways, the Legacy Act has been successful in laying the groundwork for addressing the areas of concern, but progress toward addressing and delisting these areas of concern has been very slow. Of the approximately 70 individual sites within the U.S. areas of concern, only four have been completely addressed. This is simply too slow, and the citizens of the Great Lakes basin demand that we take action to accelerate this process.

It is my hope that this legislation will set that in motion. Over the past year, my subcommittee has investigated why progress has slowed and has received several recommendations for targeted changes to the Legacy Act from stakeholders closely related with clean-up projects. H.R. 6460 encapsulates many of these recommendations, and it is intended to address the

lessons learned as implementation of the Legacy Act program has matured.

First, H.R. 6460 significantly increases the authorization of appropriations for sediment remediation projects in the areas of concern, from \$50 million to \$150 million annually through 2013. The committee strongly believes that the increase in overall authorization and appropriations for this program will accelerate the pace of clean-up of the areas of concern. With full appropriation of the authorized amounts, it is our hope to complete the clean-up of all U.S. areas of concern within the next decade.

Second, in order to facilitate better understanding of the types, nature and volume of toxic sediment at contaminated sites, H.R. 6460 authorizes the administrator to carry out a site assessment of eligible projects at Federal expense.

This authority should overcome two difficulties identified in the implementation of the Legacy Act, the lack of sufficient information on the extent of the contamination and the identification of potential non-Federal cost-share partners for subsequent phases of remediation projects.

The language in H.R. 6460 attempts to replicate the successful model of the Corps of Engineers reconnaissance studies for Great Lakes sediment remediation projects. Again, this important change should accelerate the process of identifying the scope of contamination projects and quickly move projects from the conceptual stage to planning, design and construction phases.

Third, H.R. 6460 authorizes Legacy Act funding to be utilized for the restoration of aquatic habitat, provided that this restoration activity is carried out in conjunction with a sediment clean-up project.

Oftentimes, contaminated sediment has caused harm to neighboring aquatic habitat, and it is the presence of both contaminated sediment and the degraded aquatic habitat that results in sites being deemed as impaired. By allowing the simultaneous remediation of sediment, along with corresponding aquatic habitat, the Legacy Act should accelerate the process of delisting sites.

Finally, H.R. 6460 includes language requiring the administrator to provide assurance that the Environmental Protection Agency has conducted a reasonable inquiry to identify parties that are potentially liable for sediment contamination before a site can proceed under the Legacy Act. The committee believes that this provision is consistent with the intent of the original Legacy Act, as well as the “polluter pays” principle. In addition, this provision should help maximize the leveraging potential of contributions from non-Federal sources through the identification and encouraged participation of responsible parties in remediation activities.

While some have expressed concern that this provision will require addi-

tional time, it should neither present an opportunity to excessively delay clean-up projects, nor to divert additional sites to other Federal and State clean-up authorities. In addition, EPA is encouraged to coordinate this effort with State authorities and, where appropriate, utilize existing State efforts to identify responsible parties as a basis for its responsibilities under this Act.

Again, let me congratulate Congressman EHLERS and Congressman OBERSTAR for moving this important legislation forward. It is my hope that this legislation will mark another turning point in our joint efforts to remediate the Great Lakes areas of concern, and that by the time this legislation is again ripe for reauthorization, we will be within reach of completing the task of remediating the toxic legacy of the Great Lakes' past.

Madam Speaker, I reserve the balance of my time.

Mr. BOOZMAN. Madam Speaker, I want to first commend our colleague from Michigan, Dr. VERN EHLERS, for his years of work with stakeholders from the Great Lakes to advance the Great Lakes Legacy Act.

The Great Lakes are a vital source for both the United States and Canada. The Great Lakes system provides a waterway to move goods; water supply for drinking, industrial and agricultural purposes; a source of hydroelectric power; and swimming and other recreational activities.

But the industrialization and development of the Great Lakes Basin over the past 200 years has had an adverse impact on the Great Lakes. Although safe for drinking and swimming, in many places fish caught from the Great Lakes are not safe to eat.

Lake sediments, contaminated from the history of industrialization and development in the region, are one of the primary causes of this problem. By treaty, the United States and Canada are developing clean-up plans for the Great Lakes and for specific areas of concern. The Great Lakes Legacy Act, passed in 2002, has helped citizens restore the water quality of the Great Lakes by taking action to manage contaminated sediments and to prevent further contamination.

The Great Lakes Legacy Act authorized the Environmental Protection Agency to carry out qualified sediment remediation projects and conduct research and development of innovative approaches, technologies and techniques for the remediation of contaminated sediment in the Great Lakes.

Legacy Act funding must be matched with at least a 35 percent non-Federal share, encouraging local investment. By encouraging cooperative efforts through public-private partnerships, the Great Lakes Legacy Act provided a better way to address the problem of contaminated sediments. At some sites, removing sediments will be the best way to address short and long-term risks. At other sites, the last

thing we want to do is go in and stir up contaminated sediments by dredging, causing more harm to the environment.

Obviously, how to address contaminated sediments at each Great Lakes area of concern will be very much a site-specific decision.

The Great Lakes Legacy Act does not try to presume any particular clean-up option. It simply encourages stakeholders to take action and to make sure that the action they take will make a real improvement to human health and the environment.

This legislation is strongly supported by both environmental groups and business groups in the Great Lakes region. The Great Lakes Legacy Act reflects a consensus approach to addressing sediment contamination in the Great Lakes.

While the authorization for the Great Lakes Legacy Act expires this year, I remain concerned over tripling the authorized level of spending. The Act has been funded at a level between \$22 million and \$35 million per year, far short of the current \$50 million annual authorization. In addition, the bill authorizes that habitat restoration be included as one of the authorized purposes. Unfortunately, this may mean less clean-up of contaminated sediments in the Great Lakes.

By expanding this program to cover other purposes, there will be less money for the primary purpose of getting pollution out of the water. Again, by all measures, the Great Lakes Legacy Act has been a successful program. There is some concern that we might delay ultimate clean-up by spending some of the Federal funds on activities other than sediment remediation.

Again, I want to congratulate Dr. EHLERS so much for his hard work in this area. He has been a true champion in this and for his persistence in bringing it to the floor today.

Madam Speaker, I reserve the balance of my time.

Ms. EDDIE BERNICE JOHNSON of Texas. Madam Speaker, I recognize Mr. STUPAK from Michigan for 2 minutes.

Mr. STUPAK. I thank the chairwoman for yielding me time.

Madam Speaker, I rise in support of H.R. 6460, the Great Lakes Legacy Reauthorization Act of 2008.

Since coming to Congress, I have made it my mission to protect and promote one of the Nation's most precious resources, the Great Lakes. I am a cosponsor of the Great Lakes Legacy Act and can speak personally on the positive impact it has had on my district.

Tannery Bay, located in Sault Ste. Marie, Michigan, suffered from pollution from byproducts left behind by the Northwestern Leather Company, which operated in the area from 1900 to 1958. On September, 2007, the Environmental Protection Agency, through the Great Lakes Legacy Act program, completed remediation of the Tannery Bay industrial site. In total, the clean-up removed 880,000 pounds of chromium and

more than 70 pounds of mercury from the bay and the wetland on Tannery Point.

Success stories such as these demonstrate the need for continued support for the Great Lakes Legacy Act. The Environmental Protection Agency has estimated that more than 850,000 cubic yards of contaminated sediment has been removed since 2004. However, an estimated 75 million cubic yards of contaminated sediment remain in the Great Lakes.

This legislation would reauthorize the Great Lakes Legacy Act for an additional 5 years and triple the authorized funding levels for remediation in the Great Lakes up to \$150 million per year.

I strongly support H.R. 6460 and look forward to the continued success of this program.

□ 1645

Mr. BOOZMAN. Madam Speaker, I yield 4 minutes to the gentleman from Michigan (Mr. EHLERS).

Mr. EHLERS. Madam Speaker, I thank the gentleman for yielding. I also want to thank my colleague from Michigan for his kind words. He and I have worked on a number of Great Lakes issues together, and it has been a pleasure to work across the aisle on something that really benefits the people of this country.

I am very pleased today that we are taking up this bill. It is another great day for the Great Lakes. Today we renew and expand upon one of the most effective Federal environmental clean-up programs ever, the Great Lakes Legacy Act.

All of us have heard about Superfund and all of the tremendous cost overruns of that program. When we wrote this original Legacy Act some years ago, we made sure to keep the issues out of the courts, and make it a very efficient program, and that is exactly what has happened.

The Great Lakes, we all know, comprise the largest source of fresh water in the world—20 percent of the earth's total and 95 percent of the surface fresh water in the United States. The Great Lakes also provide drinking water, transportation, and recreation to millions of people. Approximately 30 million people drink the water of the Great Lakes in the United States and Canada.

However, the Great Lakes are endangered by contaminants from years of industrial pollution that have settled into the sediments of the tributaries, the rivers and streams, that flow into the lakes. These pollutants degrade the health of both humans and wildlife, and they disrupt the beneficial uses of the lakes. The longer we take to clean up these areas, the greater the likelihood that the sediment will be transported into the open waters of the Great Lakes, where cleanup is virtually impossible.

To address this problem, I introduced the original Great Lakes Legacy Act in

the 107th Congress. With bipartisan support, the Congress passed and the President signed this bill in 2002.

The Great Lakes Legacy Act authorizes the EPA to clean up contaminated sediments in designated areas of concern in the Great Lakes. These areas of concern are designated by the EPA and are defined as any ecologically degraded geographic area that requires remediation. Currently, there are 43 areas of concern throughout the Great Lakes and 31 of those are either wholly or partially located within U.S. waters.

The Great Lakes Legacy Act has made tremendous progress in cleaning up contaminated areas. Of the 31 areas of concern in U.S. waters, four remediation projects have been completed, one project is underway, and six more are currently being monitored and evaluated. Since 2004, the EPA estimates that almost 1 million cubic yards of contaminated sediments have been removed from our Great Lakes tributaries. These sediments are saturated with toxic substances such as mercury, arsenic, chromium, cadmium, polychlorinated, better known as PCBs, and lead.

However, more cleanup work remains. The U.S. Policy Committee for the Great Lakes has identified 75 remaining contaminated sites. The Great Lakes Legacy Act expires in just a few days. In order to ensure this vital cleanup continues, Congressman JIM OBERSTAR and I introduced this bill. The bill has 45 bipartisan cosponsors and passed the Transportation Infrastructure Committee by voice vote.

In order to speed up efforts, this bill triples the authorized funding level from \$50 million to \$150 million per year. If fully appropriated, this has the potential to delist all of the U.S. areas of concern within the next decade. These funds will continue to be leveraged with a 35 percent non-Federal cost share with locals, businesses, environmental groups, and so forth.

The bill also makes a limited number of changes to the original Legacy Act that were jointly recommended by involved parties, and will vastly improve the bill.

The SPEAKER pro tempore. The gentleman's time has expired.

Mr. BOOZMAN. Madam Speaker, I yield an additional 30 seconds to the gentleman.

Mr. EHLERS. The toxic pollutants from our industrial past have plagued the Great Lakes region for far too long. By voting for the Great Lakes Legacy Reauthorization Act, we can ensure that critical cleanup efforts in the Great Lakes continue.

In closing, I want to thank Chairman OBERSTAR, Chairwoman JOHNSON, Ranking Member MICA and Ranking Member BOOZMAN for all of their great work on this bill and their dedication to preserving our greatest fresh water resource.

I also want to thank staff members Ryan Seiger, Ben Webster, John Anderson and Jon Pawlow, and also Ben

Gielow on my staff. It has taken a lot of hard work, but it is a great bill and I am proud to present it. I ask all of my colleagues to join me in supporting the bill.

Ms. EDDIE BERNICE JOHNSON of Texas. Madam Speaker, I yield 2 minutes to the gentleman from Ohio (Mr. KUCINICH).

Mr. KUCINICH. Madam Speaker, I thank the gentlelady.

As a cosponsor, I rise in support of H.R. 6460, the Great Lakes Legacy Reauthorization Act. This bill will reauthorize and expand a highly successful program designed to help address the issue of contamination in the Great Lakes. The lakes hold 20 percent of the world's fresh water and are an irreplaceable economic engine and drinking water source for our region.

As a Member of Congress representing Ohio and particularly the Cleveland area, we pride ourselves on our access to that fresh water and we know it is not only important for today, but it is also part of our future as well. So the program created by the Great Lakes Legacy Act is focused on cleaning up areas of concern, sites that are known to be contaminated with toxic chemicals. These chemicals can cause damage to the entire ecosystem as well as damage to human health. For example, in the past research has linked consumption of Great Lakes fish by pregnant women to irreversible health problems in the child. So it becomes obvious that this program which will help to clean up contamination that remains in the Great Lakes will have an appreciable impact on improving human health and will also give people confidence in the fish that they consume from the Great Lakes.

We can do better to protect our precious Great Lakes. This bill is an important step, and I urge my colleagues to support the Great Lakes Legacy Reauthorization Act.

Mr. BOOZMAN. Madam Speaker, I yield 2 minutes to the gentleman from Illinois (Mr. KIRK).

Mr. KIRK. Madam Speaker, the Outboard Marine Corporation dumped tons of PCBs directly into Waukegan Harbor, polluting it. OMC's owner, George Soros, then looted the company and left.

I joined with Congressman EHLERS and Congressman EMANUEL to address that issue. To date we have been successful in cleaning five of 31 areas of concerns. One more is underway, and seven additional harbors are under evaluation. Under this very program, more than a million pounds of polluted sediment have been removed.

This bill before the House increases environmental remediation funds, and it speeds up the cleanup. It will help us to protect the Great Lakes, the source of drinking water for over 30 million Americans. I am particularly looking forward to Waukegan's cleanup. Shortly, we will announce the full Superfund cleanup of that harbor. Under Federal law, the Federal Government will take

the lead to do its duty to remove this threat to human health. Some locals don't want the cleanup of our harbor, but they will not be able to prevent this needed environmental remediation. And when complete, it will increase Lake County property values by over \$800 million.

We still have a few more days left to fund this program under the Great Lakes Legacy Act. I hope we do because then the cleanup will be even faster.

Ms. EDDIE BERNICE JOHNSON of Texas. Madam Speaker, I would like to yield 2 minutes to the gentleman from Illinois (Mr. EMANUEL).

Mr. EMANUEL. Madam Speaker, when I was growing up near Lake Michigan in Chicago, we used to have dead fish on top of the water for the first 30 feet. You had to run through the sand, past all of the dead fish, jump in the water, hold your breath, and go about 30 feet past the dead fish. Then Congress at that time passed the Clean Water Act. After 30-plus years, there is no doubt when you look at all of the Great Lakes, like Lake Michigan in Chicago, the Clean Water Act has been a tremendous success in the Great Lakes region. Kids today swim all across the different lakes because of what this Congress and a President had done in the past.

This act is important. It has been stated here on the floor, over 30 million Americans get their daily drinking water from Lake Michigan, Lake Erie, Lake Ontario, Lake Superior, and Lake Huron. It is the largest body of fresh water in North America and represents a quarter of the world's fresh water. The water here for the future of America will be like the energy debates we are having today, and the Great Lakes and all of the States that border them are the equivalent of our Yellowstone Park, our Grand Canyon. This is our national treasure and we have treated it over the years sometimes like a pond that can just be dumped in.

This act is a small step, but the right step. It is a bipartisan step to protect for a little over 30 million Americans their daily drinking water, to give the States and cities that border this area water and a sense of investment in their future.

Brookings Institute last year did a study. They showed that for every dollar we invest, we get \$2 back of economic activity here in the Great Lakes.

This is the right thing to do. But we need to do the next step, the biggest step, build on the Clean Water Act of 30-plus years ago with a great American waterway.

The SPEAKER pro tempore. The gentleman's time has expired.

Ms. EDDIE BERNICE JOHNSON of Texas. I yield the gentleman an additional minute.

Mr. EMANUEL. If we invest in our lakes and deal with the basic pollutants, that is invasive species, urban runoff and those types of pollution, we

can deal with 93 percent of the problems affecting our lakes, our fresh water.

This is the type of investment that will make sure that not only the regions and the States that border these lakes, but the entire United States, will preserve and invest in one of the most important natural resources in the coming days and years ahead, which is clean water. I am proud of this accomplishment and hope it builds momentum going forward for a Clean Water Act, act II, that invests like the last one of 30 years and takes us to the next generation of what we need to do to deal with the invasive species and deal with the urban runoff and deal with the industrial deposits left from industrial times. If we do those three things, we will have made a dramatic difference in Lake Erie, Lake Michigan, Lake Superior, Lake Huron and Lake Ontario. I am proud to be associated with this great bipartisan legislation.

Mr. BOOZMAN. Madam Speaker, I yield 4 minutes to the gentleman from Michigan (Mr. ROGERS).

Mr. ROGERS of Michigan. Madam Speaker, I too want to congratulate Dr. Vern Ehlers of Michigan who has spent a great portion of his career in the United States Congress championing our Great Lakes. They are truly our Nation's jewel that we in the north don't think we get enough credit for helping protect. I know the Speaker understands exactly what I am talking about, being a part of that Great Lakes basin.

□ 1700

And now I think if you watch the speeches on the floor today, that the rest of America will see why we become so feisty about water diversion and invasive species and contaminants going into our Great Lakes, and why, in a bipartisan way, we stand on this floor today to celebrate what has been done, what this bill will do, and the future health of the Great Lakes for future Americans.

I too grew up in the Great Lakes region and remember the warnings of no fishing and no wall eye fishing in Lake St. Claire when I was growing up, and how devastated we were to think that you couldn't even go out and put your line in the water and take that fish home without some horrible thing happening to you.

Well, we've come a long way since then, and I think we've all gotten a lot smarter on how we protect these lakes. And it goes just beyond what is good for the Great Lakes Basin. Currently it provides water to 42 million people in America. Nearly 30 percent of the Nation's gross domestic product is produced in the Great Lakes region.

The Great Lakes States have 3.7 million registered recreational boats, a third of the Nation's total. The commercial sport and fishing industry is collectively valued at more than \$4 billion annually. Unfortunately, years of

industrial pollution have spread toxic sediments throughout the Great Lakes, and this bill directly confronts and cleans up those polluted and degraded areas.

This act has had an enormous impact on the citizens of Michigan and their communities. In Michigan alone, hundreds of thousands of pounds of dangerous contaminants have already been removed and safely disposed of. Of the 31 areas of concern in U.S. waters, four projects have already been completed, one project is underway, and six are currently being monitored and evaluated. This program is extremely workable and has been named one of the most effective Federal clean-up programs we have.

Since 2004, the EPA estimates that almost 1 million cubic yards of contaminated sediments have been removed from our Great Lakes tributaries. These sediments are filled with toxic substances such as mercury, arsenic, chromium, cadmium, polychlorinated (PCBs), and lead.

This really stands as our legacy to the next generation of Americans who will enjoy the Great Lakes, and it is an investment in the health of those Great Lakes for a prosperous, clean future of the Great Lakes basin. We have to pass this Great Lakes Legacy Act and continue the investment in the Great Lakes so that future generations will experience the lakes as we know them today.

Ms. EDDIE BERNICE JOHNSON of Texas. Madam Speaker, I continue to reserve.

Mr. BOOZMAN. Madam Speaker, I yield 2 minutes to the gentleman from Michigan (Mr. MCCOTTER).

Mr. MCCOTTER. Madam Speaker, woven throughout the fabric of our lives in the Wolverine State, we in Michigan, the Midwest, and all of America must never take our Great Lakes for granted. Today, in a bipartisan moment that reflects what is both the best in us and is expected of us, we come together to ensure that we do not take them for granted.

I come to this as someone whose parents took him on vacation with my brother up to Lake Superior to see its pristine natural beauty, to watch the glow of a Michigan sunset over Lake Michigan, to fish in Lake Erie and, in a moment of rare weakness on the part of my wife, I proposed to her on the shores of Lake Huron. I won't bring up whether she regrets it or not.

I say this because, as we raise our own children and they share the same experiences with the natural beauty of the Great Lakes, we are honoring a commitment to future generations to ensure that, for the time to come, our Great Lakes remain not only the boon of our quality of life and to the vibrancy of our economy, but they remain the most visible way we in Michigan and in the Midwest in America can teach our children that we honored our duty to defend those Great Lakes and pass them on for future generations.

I thank you for the opportunity to be a part of this bipartisan legislation.

Mr. BOOZMAN. Madam Speaker, I yield 2 minutes to the gentleman from Michigan (Mr. UPTON).

Mr. UPTON. Madam Speaker, I do hail from the great State of Michigan, and I'm glad to say that my district borders one of the five Great Lakes, and I know the gentlelady from Wisconsin is equally as proud of our five Great Lakes as well.

Madam Speaker, one of my favorite guys here in the House is certainly former chairman of the Energy and Commerce Committee, JOE BARTON. And he has a statement that he says, "Don't mess with Texas."

Well, in the Midwest we have a statement as well: "Don't mess with the Great Lakes." It doesn't matter if you're a Republican or a Democrat, a Member from Wisconsin, Michigan, Indiana, Illinois, Ohio, Pennsylvania, New York, it doesn't matter. You do not mess with the Great Lakes.

We have seen, over the years, some great improvement in terms of the quality of the water in Lake Michigan and all of the Great Lakes. It is not by accident. It is because of the actions of this Congress, Republicans and Democrats working together, to make sure that we have adequate resources not only to have identified the problem, but then to come back with the clean-up.

Sadly, the Great Lakes Legacy Act, and I want to give great credit to my colleague, Dr. EHLERS from Grand Rapids, for pushing this along, it expires this year. So the work that we have done over the last number of years would have been for naught had it not been for the committee moving together, important legislation that otherwise would see this expire, literally within just a couple of weeks.

My colleagues have talked about the tens of millions of Americans that live and rely on the Great Lakes for so many different needs. This bill authorizes the appropriation of \$150 million each and every year to make sure that, in fact, we can continue to clean up the identified contaminated areas.

Now let me just relate an area that we had big time on this House floor last year. We were going to see the expansion of a refinery in Indiana, and we made sure, as a delegation—

The SPEAKER pro tempore. The time of the gentleman has expired.

Mr. BOOZMAN. Can I inquire how much time we have left?

The SPEAKER pro tempore. The gentleman from Arkansas controls 3½ remaining minutes.

Mr. BOOZMAN. I yield the gentleman 1 additional minute.

Mr. UPTON. Madam Speaker, we saw last year a major refinery that was going to be expanded in the Great Lakes, and it was going to add to the discharge into Lake Michigan. And every single member of the Great Lakes Caucus, Republican and Democrat, all around that circle, stepped in,

and we passed a resolution on this House stopping that from happening. We are proud to say that that did not happen. And that means we're going to actually save money because we're not going to have to clean it up.

But this is a bill that needs to happen. It has strong bipartisan support. I'm proud to say that we've had great progress over the last couple of years, but we're not done yet. This bill needs to happen. I commend the leadership on both sides of the aisle to make sure that it happens. And now we have to make sure that we work on the appropriators to make sure that the money continues to be there, to make sure, that, in fact, this remains a national treasure, because it is.

Mr. BOOZMAN. Madam Speaker, I want to thank our chairwoman, EDDIE BERNICE JOHNSON from Texas, for her leadership in this matter, for pushing this forward. Also, our chairman, Mr. OBERSTAR, who also has been very, very active on behalf of the Great Lakes, Ranking Member MICA, and again, as Mr. EHLERS mentioned earlier, which we probably don't mention enough, for our staffs that do a very, very good job of working hard and getting these very difficult things together so that we can bring them to the floor.

I also want to congratulate Dr. EHLERS for his hard work. This has been something that he's worked so hard on for so many years, for such a long time. It really is great that we're able to bring it to the floor and vote on it.

I look forward to coming back 5 years from now when we reauthorize again and hearing about, on both sides of the aisle, in a very bipartisan way, the people that live along the lake telling the story, telling the difference that this reauthorization has made and the tremendous improvement that we're going to make over the next 5 years.

I yield back the balance of my time.

Ms. EDDIE BERNICE JOHNSON of Texas. Madam Speaker, I rise in full support of the Great Lakes Legacy Act and express my appreciation to Mr. OBERSTAR, Dr. EHLERS, and to Mr. BOOZMAN, who provided leadership on this bill.

Mr. DINGELL. Madam Speaker, I rise today as a strong supporter and cosponsor of H.R. 6460, the Great Lakes Legacy Reauthorization Act. I want to thank my friend and colleague from Michigan, VERN EHLERS, for sponsoring this bill as well as Chairman OBERSTAR for his leadership on the bill.

The Great Lakes Legacy Act has been an incredibly successful program. In fact, the first success story from the Legacy Act is in Trenton, Michigan. Black Lagoon, as it had been named in the 1980s because of the oil and grease that had accumulated between the 1940s and the 1970s, was renamed Ellias Cove just 1 year ago after the area was remediated. Without the Great Lakes Legacy Act, the \$9.3 million cleanup would not have been possible.

Madam Speaker, the Great Lakes are a national treasure. However, to date, they have

not been treated as such. The Lakes have seen deterioration of water quality, the introduction of aquatic invasive species, and the contamination of toxic sediment, among other things. While the Great Lakes region has worked diligently over the past several decades to help clean up the Lakes, it is clear more must be done on the Federal level to implement the streamlined strategy already in place.

All of us representing Great Lakes' States were hopeful when in 2004 President Bush signed an executive order creating the Great Lakes Interagency Task Force. The task force spawned a coalition of Great Lakes' stakeholders, including local, State, and Federal Government groups, to implement a strategy over 5 years to protect and restore the Lakes. The Great Lakes Regional Collaboration, as the group is known, which consists of over 1500 stakeholders, called for \$20 billion in funding to implement its recommendations. Unfortunately, the administration's Interagency Task Force, in its annual report, recommended that the strategy be funded from existing programs. Madam Speaker, such a recommendation demonstrates how out of touch the Bush administration is when it comes to the resources and major efforts needed to restore the Great Lakes.

So far, the Bush administration has paid quite a bit of lip service to restoring and protecting the Great Lakes, but that is where its commitment to the Lakes has ended. I am reminded of that commercial from the 1980s—"Where's the beef?" We all know what it is going to restore and protect the Lakes—money. Unfortunately, the President has not put his money where his mouth is and made the Great Lakes a real priority. The Great Lakes continue to be plagued by toxic pollutants that contaminate the sediment which can cause health problems for both wildlife and humans. That is why the House must act to reauthorize the Great Lakes Legacy Act by passing H.R. 6460. This legislation triples authorized funding from \$50 million to \$150 million per year for the next 5 years for cleanup of the nearly 40 degraded sites within the Great Lakes basin identified as Areas of Concern. In addition, this bill reauthorizes a non-Federal 35 percent match of Federal dollars invested into restoration efforts as well as \$5 billion over 5 years for development of more effective clean up technologies, saving money in the long-run.

The past 8 years brought the Great Lakes little but empty promises from the Bush administration. Not only must we pass H.R. 6460 today, but we must also implement more of the recommendations of the Regional Strategy. I look forward to working with a new President—hopefully one from the Great Lakes region—who understands the importance of the Lakes and will do more than pay them just lip service.

Again, I ask my colleagues to join me in passing H.R. 6460.

Mr. OBERSTAR. Madam Speaker, I rise in strong support of H.R. 6460, the Great Lakes Legacy Reauthorization Act of 2008.

This legislation is designed to address the toxic legacy of the Great Lakes' industrial past that is currently putting residents of the Great Lakes region in harms way. Residents of the region have long been waiting for the remediation of these contaminated sites and it is the responsibility of this Congress to ensure that they do not wait any longer.

The history of the Great Lakes' region has largely been defined by the industrial successes of its past. For more than 2 centuries, the Lakes have provided residents of the region with sources of power and abundant natural resources, as well as transportation for the residents and manufactured goods of the basin. The Lakes have served as a catalyst that brought about growth and economic prosperity to not only the region, but also to the country as a whole.

The growth and expansion of the region's commerce and economy, however, did not come about without negative consequences. Along with it came unrestrained pollution of the Great Lakes watershed. Sadly, for the most part, this contamination remains today and continues to affect the region's residents.

In 2002, Congress enacted the Great Lakes Legacy Act to remediate contaminated sediments in the Great Lakes' areas of concern. This Act brought attention and awareness to the areas of concern, and also provided much needed funding for remediation sites.

This Congress has been tasked with reauthorizing the Act, but has also been afforded the opportunity to address the shortfalls of the initial legislation. For instance, during a hearing before the Subcommittee on Water Resources and Environment, many Members from the Great Lakes region expressed concern with the pace of cleanup of areas of concern.

In our view, the delay is the result of an incomplete knowledge of the contamination present at sites within the areas of concern, as well as a lack of funding to address the 70 different contaminated sediment sites with the U.S. areas of concern.

Madam Speaker, for far too long, residents of the Great Lakes region have been waiting for cleanup of these toxics sites.

H.R. 6460, the Great Lakes Legacy Reauthorization Act of 2008, will accelerate remediation of the areas of concern. It is my hope that this legislation will advance the pace of cleanup of contaminated sites in the Great Lakes and also ensure that parties responsible for the contamination are held liable.

Madam Speaker, I applaud the efforts of my Committee colleague, the gentleman from Michigan (Mr. EHLERS), for his unremitting work during the 107th Congress on the passage of the initial Great Lakes Legacy Act, as well as for his work on this important legislation that the House considers today.

I urge my colleagues to join me in supporting H.R. 6460, the "Great Lakes Legacy Reauthorization Act of 2008".

I insert in the RECORD an exchange of letters between the Committee on Transportation and Infrastructure and the Committee on Science and Technology.

HOUSE OF REPRESENTATIVES, COMMITTEE ON TRANSPORTATION AND INFRASTRUCTURE,

Washington, DC, September 4, 2008.

HON. BART GORDON,

Chairman, Committee on Science and Technology, Washington, DC.

DEAR CHAIRMAN GORDON: I write to you regarding H.R. 6460, the Great Lakes Legacy Reauthorization Act of 2008.

I appreciate your willingness to waive rights to further consideration of H.R. 6460, notwithstanding the jurisdictional interest of the Committee on Science and Technology. Of course, this waiver does not prejudice any further jurisdictional claims by your Committee over this or similar legisla-

tion. Furthermore, I agree to support your request for appointment of conferees from the Committee on Science and Technology if a conference is held on this matter.

This exchange of letters will be placed in the Committee Report on H.R. 6460 and inserted in the Congressional Record as part of the consideration of this legislation in the House. Thank you for the cooperative spirit in which you have worked regarding this matter and others between our respective committees.

I look forward to working with you as we prepare to pass this important legislation.

Sincerely,

JAMES L. OBERSTAR,  
Chairman.

HOUSE OF REPRESENTATIVES, COMMITTEE ON SCIENCE AND TECHNOLOGY,

Washington, D.C., September 4, 2008.

HON. JAMES L. OBERSTAR,

Chairman, Committee on Transportation and Infrastructure, Washington, DC.

DEAR CHAIRMAN OBERSTAR: Thank you for your letter regarding H.R. 6460, the Great Lakes Legacy Reauthorization Act of 2008. This legislation was initially referred to both the Committee on Transportation and Infrastructure and the Committee on Science and Technology.

H.R. 6460 was marked up by the Committee on Transportation and Infrastructure on July 31, 2008. I recognize and appreciate your desire to bring this legislation before the House in an expeditious manner, and, accordingly, I will waive further consideration of this bill in Committee. However, agreeing to waive consideration of this bill should not be construed as the Committee on Science and Technology waiving its jurisdiction over H.R. 6460.

Further, I request your support for the appointment of Science and Technology Committee conferees during any House-Senate conference convened on this legislation. I also ask that a copy of this letter and your response be placed in the legislative report on H.R. 6460 and the Congressional Record during consideration of this bill.

I look forward to working with you as we prepare to pass this important legislation.

Sincerely,

BART GORDON,  
Chairman.

Ms. MOORE of Wisconsin. Mr. Speaker, I am pleased to join my colleagues from both sides of the aisle today in expressing my support for H.R. 6460, the Great Lakes Legacy Reauthorization Act of 2008.

Although progress has been reported in reducing the discharge of toxic and persistent chemicals into the Great Lakes, high concentrations of contaminants still remain at the bottom of a number of rivers and harbors in the region and continue to pose a risk to aquatic life, wildlife, and humans.

Although many of these chemicals have been banned for a number of years, after decades of industrial and municipal discharges and urban agricultural runoff, they continue to plague our region's water and without continued and strong federal support, I am concerned they may remain long after many of us and our grandchildren are no longer.

The areas targeted by the Legacy Act funding are plagued by chemicals that are known to cause adverse health effects in animals and humans, which do not break down easily, and which tend to persist in the environment and to accumulate in aquatic life, animals and human tissues.

It is not a problem with an easy solution. But we know that the Great Lakes Legacy Act

is part of the solution. Not only has it helped states in the region deal with this insidious threat but it also recognizes and affirms that the continuing protection of the Great Lakes is and must remain a national priority.

Although it has never been funded at its authorized level of \$50 billion a year, the Legacy Act has contributed to a number of projects to remove polluted sediments from these waters and protect the water quality of the Great Lakes as well as the millions of Americans who reside near, recreate in, or depend on the Lakes for their drinking water.

One of the areas of concerns targeted by the Legacy Act is the Milwaukee Estuary in my district which includes the lower portions of several rivers (the Milwaukee River, Menomonee River, and Kinnickinnic Rivers) and the inner and outer areas of the Milwaukee harbor and nearshore waters of Lake Michigan.

The rivers that flow through the area were for decades filled with toxic contaminants such as PCBs (polychlorinated biphenylhydrocarbons), PAHs (polychlorinated biphenyls and polyaromatic hydrocarbons), and industrial heavy metals.

Recently, the EPA and the Wisconsin Department of Natural Resources announced that they will soon begin a \$22 million cleanup project to remove contaminated sediment from the Kinnickinnic River using Great Lakes Act funding (\$14 million).

The project would remove about 170,000 cubic yards of sediment contaminated with PCBs and PAHs and is expected to be completed in Late 2009.

The project's successful completion will mean the removal of about 1,200 pounds of harmful PCBs and 13,000 pounds of PAHs and lead to the reduction of contaminated sediment being transported downstream to Lake Michigan. It will also improve the habitat for fish and wildlife that live in or near the river, while increasing recreational and commercial boating use of the river by the public, uses that have been strictly discouraged if not prohibited for a number of years.

Even as this project moves forward in my district, I know that many more are needed and remain on the drawing board for possible action and funding.

According to one estimate, seven projects being reviewed for possible funding under the Legacy Act would have a projected cost of about \$85 million. The Legacy Act received \$35 million in FY 2008 and this grant program is currently authorized at \$50 million.

It is clear that the funding needs far outweigh the funding available. Given the high costs of these important projects, it is important that the federal government step up to the plate. This legislation before us does just that as it would triple the authorized levels of funding for Great Lakes Legacy Act programs.

Great Lakes communities have long taken pride in protecting our region's greatest natural resources. That pride has been matched by financial commitment. A study earlier this year by the Great Lakes and Saint Lawrence Cities initiatives estimated that local governments in the U.S. and Canada invest over \$15 billion annually to protect the Great Lakes and St. Lawrence River basin ecosystem.

It is important that the federal government continue to show its commitment to this region as well. The strong reauthorizing legislation before us today would help keep that commit-

ment and help mitigate the risk to the Great Lakes posed by toxic pollutants.

This program has and continues to enjoy strong support from elected officials in the Great Lakes states, the business community, environmental groups, and local communities affected by the legacy of contamination.

As a cosponsor of this bill and a strong supporter of efforts to protect the Great Lakes, I urge my colleagues to vote yes on this important bill.

Mrs. EDDIE BERNICE JOHNSON of Texas. I have no additional speakers, and I yield back the balance of my time.

The SPEAKER pro tempore. The question is on the motion offered by the gentlewoman from Texas (Ms. EDDIE BERNICE JOHNSON) that the House suspend the rules and pass the bill, H.R. 6460, as amended.

The question was taken.

The SPEAKER pro tempore. In the opinion of the Chair, two-thirds being in the affirmative, the ayes have it.

Mr. BOOZMAN. Madam Speaker, I object to the vote on the ground that a quorum is not present and make the point of order that a quorum is not present.

The SPEAKER pro tempore. Pursuant to clause 8 of rule XX and the Chair's prior announcement, further proceedings on this motion will be postponed.

The point of no quorum is considered withdrawn.

#### VERITAS TELESCOPE RELOCATION

Ms. EDDIE BERNICE JOHNSON of Texas. Madam Speaker, I move to suspend the rules and pass the Senate joint resolution (S.J. Res. 35) to amend Public Law 108-331 to provide for the construction and related activities in support of the Very Energetic Radiation Imaging Telescope Array System (VERITAS) project in Arizona.

The Clerk read the title of the Senate joint resolution.

The text of the Senate joint resolution is as follows:

S.J. RES. 35

*Resolved by the Senate and House of Representatives of the United States of America in Congress assembled,*

#### SECTION 1. LOCATION OF VERITAS PROJECT.

Public Law 108-331 (118 Stat. 1281) is amended—

(1) in the long title, by striking "on Kitt Peak near Tucson, Arizona" and inserting "in Arizona"; and

(2) in section 1, by striking "on Kitt Peak near Tucson, Arizona" and inserting "at the Fred Lawrence Whipple Observatory Base Camp on Mount Hopkins, Arizona, or other similar location".

The SPEAKER pro tempore. Pursuant to the rule, the gentlewoman from Texas (Ms. EDDIE BERNICE JOHNSON) and the gentleman from Missouri (Mr. GRAVES) each will control 20 minutes.

The Chair recognizes the gentlewoman from Texas.

GENERAL LEAVE

Ms. EDDIE BERNICE JOHNSON of Texas. Madam Speaker, I ask unani-

mous consent that all Members may have 5 legislative days in which to revise and extend their remarks and add any extraneous materials to S.J. Res. 35.

The SPEAKER pro tempore. Is there objection to the request of the gentlewoman from Texas?

There was no objection.

Ms. EDDIE BERNICE JOHNSON of Texas. Madam Speaker, I yield myself such time as I may consume.

I rise in support of S.J. Res. 35, which amends Public Law 108-331. This public law provided for the construction and location and related activities in support of the VERITAS project in Arizona.

Madam Speaker, this Senate resolution amends this law by identifying another location for the VERITAS project. S.J. Res. 35 authorizes the Smithsonian to relocate the telescope to Fred Lawrence Whipple Observatory Base Camp on Mount Hopkins, Arizona, from the original site at Kitt Peak, Arizona. This is a simple but necessary change, and I urge my colleagues to support this resolution.

I reserve the balance of my time.

Mr. GRAVES. Madam Speaker, I yield myself such time as I may consume.

Madam Speaker, I rise in support of Senate Joint Resolution 35 that would amend Public Law 108-331 to provide for the Smithsonian Institution's construction of certain facilities in support of the Very Energetic Radiation Imaging Telescope Array System, or VERITAS.

The VERITAS project is a collaboration with the National Science Foundation and the Department of Energy as the lead agencies. Universities in the United States, the United Kingdom, Canada and Ireland are participants in this work.

The goal of the VERITAS project is to increase our ability to view gamma-ray radiation in space.

□ 1715

Studying gamma ray radiation from objects like exploding stars and black holes will help increase our scientific understanding of the universe. In 1968, the first telescope was created to observe this gamma ray radiation. VERITAS significantly enhances this technology.

In 2004, Congress authorized the Smithsonian to construct a control building to support the VERITAS project. The control building would include space for computers, technical equipment, and other facilities for researchers to carry out their work with the new telescopes.

The original legislation authorized the control building to be built in Kitt Peak, Arizona, where the VERITAS project was expected to be located. Site and construction preparation began in Kitt Peak in 2004 on land leased to the U.S. Government by a local Indian tribe. Unfortunately, in 2005, the

project was halted when a lawsuit was brought and the National Science Foundation issued a stop work order.

As a result, the NSF and the DOE began to undertake new environmental assessments of the Kitt Peak site and, in 2005, started initial work on the VERITAS telescopes 35 miles away at the Fred Lawrence Base Camp in Mount Hopkins, Arizona. The plan was to move the telescopes to Kitt Peak following completion of the necessary assessments.

However, the assessment process continued into 2007 and there were concerns about missing windows of opportunities for joint work planned with NASA's gamma ray telescope satellite.

In light of this, the VERITAS team sought and received approval from the United States Forest Service to test the telescopes at the Whipple Base Camp. The testing revealed that the Whipple location produced results comparable with those they expected at Kitt Peak. As a result, the collaborative partners agreed that the VERITAS project should remain at the Whipple Base Camp.

The legislation enacted in 2004 authorized the construction of a control building by the Smithsonian for the project; however, it specified Kitt Peak, Arizona, as the project location.

The Senate resolution today would amend that law to authorize the construction of the control building at the Whipple Base Camp in Mount Hopkins, Arizona, where the VERITAS project is now located.

This resolution does not authorize any additional funds for the project. The resolution simply authorizes the change in the location of the project at no additional cost.

I urge my colleagues to support the bill.

If the gentlelady does not have any further speakers, Madam Speaker, I would go ahead then and yield back the balance of my time.

Mr. OBERSTAR. Madam Speaker, I rise in strong support of S.J. Res. 35, which amends Public Law 108–331 to provide for the construction and related activities in support of the Very Energetic Radiation Imaging Telescope Array System, "VERITAS", project in Arizona. Public Law 108–331 was passed in October 2004 during the 108th Congress.

This joint resolution authorizes the Smithsonian Institution to permanently locate the telescope at the Fred Lawrence Whipple Observatory Base Camp on Mount Hopkins, Arizona, which is approximately 35 miles from the original site, Kitt Peak's Horseshoe Canyon. The Smithsonian Institution has set up the telescope at this site on an interim basis and the VERITAS Science Consortium and Smithsonian Astrophysical Observatory request that the VERITAS telescope remain at the Whipple Observatory for the rest of its scientific life. As a result, the Board of Regents of the Smithsonian Institution requests an amendment to Public Law 108331 to authorize the Board to locate the VERITAS telescope at Fred Lawrence Whipple Observatory Base Camp on Mount Hopkins, Arizona, or other similar location.

I urge my colleagues to join me in supporting S.J. Res. 35.

Ms. EDDIE BERNICE JOHNSON of Texas. Madam Speaker, I just urge support and yield back the balance of my time.

The SPEAKER pro tempore. The question is on the motion offered by the gentlewoman from Texas (Ms. EDDIE BERNICE JOHNSON) that the House suspend the rules and agree to the Senate joint resolution, S.J. Res. 35.

The question was taken.

The SPEAKER pro tempore. In the opinion of the Chair, two-thirds being in the affirmative, the ayes have it.

Mr. GRAVES. Madam Speaker, I object to the vote on the ground that a quorum is not present and make the point of order that a quorum is not present.

The SPEAKER pro tempore. Pursuant to clause 8 of rule XX and the Chair's prior announcement, further proceedings on this motion will be postponed.

The point of no quorum is considered withdrawn.

#### SMITHSONIAN INSTITUTION FACILITIES AUTHORIZATION ACT OF 2008

Ms. EDDIE BERNICE JOHNSON of Texas. Madam Speaker, I move to suspend the rules and pass the bill (H.R. 6627) to authorize the Board of Regents of the Smithsonian Institution to carry out certain construction projects, and for other purposes.

The Clerk read the title of the bill.

The text of the bill is as follows:

H.R. 6627

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

#### SECTION 1. SHORT TITLE.

This Act may be cited as the "Smithsonian Institution Facilities Authorization Act of 2008".

#### SEC. 2. LABORATORY AND SUPPORT SPACE, EDGEWATER, MARYLAND.

(a) AUTHORITY TO DESIGN AND CONSTRUCT.—The Board of Regents of the Smithsonian Institution is authorized to design and construct laboratory and support space to accommodate the Mathias Laboratory at the Smithsonian Environmental Research Center in Edgewater, Maryland.

(b) AUTHORIZATION OF APPROPRIATIONS.—There is authorized to be appropriated to carry out this section a total of \$41,000,000 for fiscal years 2009 through 2011. Such sums shall remain available until expended.

#### SEC. 3. LABORATORY SPACE, GAMBOA, PANAMA.

(a) AUTHORITY TO CONSTRUCT.—The Board of Regents of the Smithsonian Institution is authorized to construct laboratory space to accommodate the terrestrial research program of the Smithsonian tropical research institute in Gamboa, Panama.

(b) AUTHORIZATION OF APPROPRIATIONS.—There is authorized to be appropriated to carry out this section a total of \$14,000,000 for fiscal years 2009 and 2010. Such sums shall remain available until expended.

The SPEAKER pro tempore. Pursuant to the rule, the gentlewoman from Texas (Ms. EDDIE BERNICE JOHNSON)

and the gentleman from Missouri (Mr. GRAVES) each will control 20 minutes

The Chair recognizes the gentlewoman from Texas.

#### GENERAL LEAVE

Ms. EDDIE BERNICE JOHNSON of Texas. Madam Speaker, I ask unanimous consent that all Members may have 5 legislative days within which to revise and extend their remarks and add any extraneous material on H.R. 6627.

The SPEAKER pro tempore. Is there objection to the request of the gentlewoman from Texas?

There was no objection.

Ms. EDDIE BERNICE JOHNSON of Texas. Madam Speaker, I yield myself such time as I may consume.

I rise in strong support of H.R. 6627, the Smithsonian Facilities Authorization Act of 2008. This bill has bipartisan support, including support from Congresswoman MATSUI, Congressman BECERRA, and Congressman JOHNSON, who are Smithsonian regents. Majority Leader HOYER and Ranking Member MICA are also in support of authorizing construction funding of these two renowned and vital Smithsonian facilities.

The Mathias Research Center located in Edgewater, Maryland, is a global leader in the study of ecosystems in coastal zones. It was established in the 1930s on a dairy farm in Edgewater, Maryland. Nearly one-half of SERC's 146 employees and fellows conduct the majority of their work in trailers. A major part of SERC's mission is research and professional training of the next generation of environmental scientists.

The Board of Regents of the Smithsonian Institution requested authority to design and construct laboratory space to accommodate the Mathias Laboratory at SERC.

The Board requested authority to upgrade and replace the facility to eliminate unsafe trailers and address substandard, inefficient labs. The facility and its support spaces need to be replaced.

The Smithsonian Tropical Research Institute, located in Mathias Research Center, Panama, is the principal United States organization devoted to research in tropical biology which will advance scientific study and improve human welfare. Ecological catastrophes such as drought, starvation, and flooding caused by deforestation and overpopulation of tropical regions are studied for causes and remedies.

This facility is a world-renowned research and education center dedicated to research and analysis of tropical ecosystems. The Board of Regents requested authority to replace current science building structure that is heavily infested with termites.

I support these projects and the Board of Regents' request for construction authorization.

I urge passage.

I reserve the balance of my time.

Mr. GRAVES. Madam Speaker, I yield myself as much time as I may consume.

Madam Speaker, H.R. 6627 authorizes construction of permanent structures to serve as Smithsonian research facilities in Edgewater, Maryland, and Gamboa, Panama. The new buildings will replace aging leased and temporary structure, and provide needed research space for the Smithsonian's research mission.

As part of a comprehensive facilities management plan, the Smithsonian has identified these two research centers as facilities in need of permanent, modern research buildings. The construction of the laboratories authorized by this bill will enable the Smithsonian to reduce its leased space inventory and consolidate its research operations. This will also allow the Smithsonian to close 80-year-old buildings that are costly to operate and not suitable for renovation.

Construction of new facilities in Gamboa will allow the Smithsonian to move out of general office space reconfigured for research and consolidate operations into a government-owned structure more appropriate and less costly for a modern research facility.

The Edgewater, Maryland, research facility will finally have permanent structures after working for many years out of temporary trailers. These trailers are expensive to maintain, and have a short, useful life.

Because the new buildings will be government-owned and cost less to operate and maintain, this legislation is expected to save money in the long term. The new facilities will be designed to meet the specific needs of the research centers.

Government ownership of the structures will save taxpayer dollars by investing in assets that will continue to serve the Smithsonian Institution over time. The dilapidated buildings and trailers currently used consume building maintenance resources and are a liability to the government rather than an asset. Replacement of the old buildings will allow us to shift dollars from maintaining aging structures to creating modern, useful facilities.

I am encouraged by the Smithsonian's responsible property management decisions in these two cases, and I ask my colleagues to please join me in supporting H.R. 6627.

Mr. OBERSTAR. Madam Speaker, I rise in strong support of H.R. 6627, the "Smithsonian Facilities Authorization Act of 2008".

H.R. 6627 authorizes the Board of Regents of the Smithsonian Institution to design and construct laboratory space to accommodate the Mathias Laboratory at the Smithsonian Environmental Research Center ("SERC") in Edgewater, Maryland. The bill also authorizes the Board of Regents to construct laboratory space to accommodate the terrestrial research program of the Smithsonian Tropical Research Institute ("STRI") in Gamboa, Panama.

The SERC is a global leader in the study of ecosystems in coastal zones. Founded on the site of an abandoned 1930s dairy farm in Edgewater, Maryland, the SERC facilities include farm buildings, the Mathias Laboratory, 10 temporary trailers, an administrative build-

ing, and a variety of lab support spaces. Nearly one-half of SERC's 146 employees and fellows conduct the majority of their work in trailers. A major part of SERC's mission is to conduct research and professional training of the next generation of environmental scientists.

The Board of Regents of the Smithsonian Institution requested authority to design and construct laboratory space to accommodate the Mathias Laboratory at SERC. The Board requested authority to upgrade and replace the facility to eliminate unsafe trailers and address substandard, inefficient labs. The facility and its support spaces need to be replaced. The bill authorizes a total of \$41 million for fiscal years 2009 through 2011 to design and construct the Mathias Laboratory.

The Smithsonian Tropical Research Institute is located in Gamboa, Panama. STRI is the principal United States organization devoted to research in tropical biology. Both scientific advancement and human welfare depend on a continuing commitment to research in tropical biology for such things as finding untapped tropical resources to add to the important supply of food, pharmaceuticals, and fiber that we already get from the tropics, and to give us a better understanding of how to avoid further ecological catastrophes such as drought, starvation, and flooding caused by deforestation and overpopulation of tropical regions.

The STRI facility is a world-renowned research and education center dedicated to research and analysis of tropical ecosystems. The Board of Regents requested authority to replace current science building structure that is heavily infested with termites. The bill authorizes a total of \$14 million for fiscal years 2009 and 2010 to construct the laboratory.

Madam Speaker, over the past two years, the Board of Regents of the Smithsonian Institution has worked to address numerous management shortfalls. I look forward to working with the Board of Regents and the new Secretary of the Smithsonian, Secretary G. Wayne Clough, as we continue to work together to improve the Smithsonian's management practices and carry out James Smithson's mandate of 1826: "for the increase and diffusion of knowledge among men."

I thank Committee on Transportation and Infrastructure Ranking Member MICA, Subcommittee Chairwoman NORTON, Committee on House Administration Chairman BRADY and Ranking Member EHLERS, the Smithsonian Congressional Regents, Mr. BECERRA, Ms. MATSUI, and Mr. JOHNSON of Texas, and Majority Leader HOYER for their support in authorizing construction funding of these two vital Smithsonian facilities.

I strongly urge my colleagues to join me in supporting H.R. 6627, the "Smithsonian Institution Facilities Authorization Act of 2008".

Mr. GRAVES. Madam Speaker, I yield back the balance of my time.

Ms. EDDIE BERNICE JOHNSON of Texas. Madam Speaker, I rise in support of the act to replace these two facilities, and I yield back the balance of my time.

The SPEAKER pro tempore. The question is on the motion offered by the gentlewoman from Texas (Ms. EDDIE BERNICE JOHNSON) that the House suspend the rules and pass the bill, H.R. 6627.

The question was taken; and (two-thirds being in the affirmative) the

rules were suspended and the bill was passed.

A motion to reconsider was laid on the table.

#### ANNOUNCEMENT BY THE SPEAKER PRO TEMPORE

The SPEAKER pro tempore. Pursuant to clause 8 of rule XX, proceedings will resume on motions to suspend the rules previously postponed.

Votes will be taken in the following order:

H. Res. 1335, de novo;

S. 2339, de novo;

H.R. 1594, de novo.

The first electronic vote will be conducted as a 15-minute vote. Remaining electronic votes will be conducted as 5-minute votes.

#### CELEBRATING THE 120-YEAR PARTNERSHIP BETWEEN THE GOVERNMENT AND STATE VET- ERANS HOMES

The SPEAKER pro tempore. The unfinished business is the question on suspending the rules and agreeing to the resolution, H. Res. 1335.

The Clerk read the title of the resolution.

The SPEAKER pro tempore. The question is on the motion offered by the gentleman from California (Mr. FILNER) that the House suspend the rules and agree to the resolution, H. Res. 1335.

The question was taken.

The SPEAKER pro tempore. In the opinion of the Chair, two-thirds being in the affirmative, the ayes have it.

Mrs. CAPITO. Madam Speaker, on that I demand the yeas and nays.

The yeas and nays were ordered.

The vote was taken by electronic device, and there were—yeas 411, nays 0, not voting 22, as follows:

[Roll No. 602]

YEAS—411

Abercrombie	Bonner	Carter
Ackerman	Bono Mack	Castle
Aderholt	Boozman	Castor
Akin	Boren	Cazayoux
Alexander	Boswell	Chabot
Allen	Boucher	Chandler
Altmire	Boustany	Childers
Andrews	Boyd (FL)	Clarke
Arcuri	Boyda (KS)	Clay
Bachmann	Brady (PA)	Cleaver
Bachus	Braleley (IA)	Clyburn
Baird	Broun (GA)	Coble
Baldwin	Brown (SC)	Cohen
Barrett (SC)	Brown, Corrine	Cole (OK)
Barrow	Brown-Waite,	Conaway
Bartlett (MD)	Ginny	Cooper
Barton (TX)	Buchanan	Costa
Bean	Burgess	Costello
Becerra	Burton (IN)	Courtney
Berkley	Butterfield	Cramer
Berman	Buyer	Crenshaw
Berry	Calvert	Crowley
Biggert	Camp (MI)	Cuellar
Billbray	Campbell (CA)	Culberson
Bilirakis	Cantor	Cummings
Bishop (GA)	Capito	Davis (AL)
Bishop (NY)	Capps	Davis (CA)
Bishop (UT)	Capuano	Davis (IL)
Blackburn	Cardoza	Davis (KY)
Blumenuer	Carnahan	Davis, David
Blunt	Carney	Davis, Lincoln
Boehner	Carson	Davis, Tom

Deal (GA)	Kildee	Pickering	Wamp	Weldon (FL)	Wittman (VA)	Brown-Waite,	Gilchrest	McCollum (MN)
DeFazio	Kilpatrick	Platts	Wasserman	Weller	Wolf	Ginny	Gillibrand	McCotter
DeGette	Kind	Pomeroy	Schultz	Westmoreland	Woolsey	Buchanan	Gingrey	McDermott
Delahunt	King (IA)	Porter	Waters	Wexler	Wu	Burgess	Gohmert	McGovern
DeLauro	King (NY)	Price (GA)	Watson	Whitfield (KY)	Yarmuth	Burton (IN)	Gonzalez	McHenry
Dent	Kingston	Price (NC)	Watt	Wilson (NM)	Young (AK)	Butterfield	Goode	McHugh
Diaz-Balart, L.	Kirk	Pryce (OH)	Weiner	Wilson (OH)	Young (FL)	Buyer	Goodlatte	McIntyre
Diaz-Balart, M.	Klein (FL)	Putnam	Welch (VT)	Wilson (SC)		Calvert	Gordon	McKeon
Dicks	Kline (MN)	Radanovich				Camp (MI)	Granger	McMorris
Dingell	Knollenberg	Rahall				Campbell (CA)	Graves	Rodgers
Doggett	Kucinich	Ramstad	Baca	Hoekstra	Moran (VA)	Cannon	Green, Al	McNerney
Donnelly	Kuhl (NY)	Rangel	Brady (TX)	Hulshof	Pitts	Cantor	Green, Gene	McNulty
Doolittle	LaHood	Regula	Cannon	Hunter	Poe	Capito	Gutierrez	Meek (FL)
Doyle	Lamborn	Rehberg	Conyers	Jackson-Lee	Reynolds	Capps	Hall (NY)	Meeks (NY)
Drake	Langevin	Reichert	Cubin	(TX)	Stark	Capuano	Hall (TX)	Melancon
Duncan	Larsen (WA)	Renzi	Dreier	Lampson	Udall (CO)	Cardoza	Hare	Mica
Edwards (MD)	Larson (CT)	Reyes	Grijalva	McCarthy (NY)	Waxman	Carnahan	Harman	Michaud
Edwards (TX)	Latham	Richardson	Hastings (FL)	McCrery		Carney	Hastings (WA)	Miller (FL)
Ehlers	LaTourette	Rodriguez				Carson	Hayes	Miller (MI)
Ellison	Latta	Rogers (AL)				Carter	Heller	Miller (NC)
Ellsworth	Lee	Rogers (KY)				Castle	Hensarling	Miller, Gary
Emanuel	Levin	Rogers (MI)				Castor	Herger	Miller, George
Emerson	Lewis (CA)	Rohrabacher				Cazayoux	Herseth Sandlin	Mitchell
Engel	Lewis (GA)	Ros-Lehtinen				Chabot	Higgins	Mollohan
English (PA)	Lewis (KY)	Roskam				Chandler	Hill	Moore (KS)
Eshoo	Linder	Ross				Childers	Hinchee	Moore (WI)
Etheridge	Lipinski	Rothman				Clarke	Hinojosa	Moran (KS)
Everett	LoBiondo	Royalb-Allard				Clay	Hirono	Moran (VA)
Fallin	Loeb sack	Royce				Cleaver	Hobson	Murphy (CT)
Farr	Lofgren, Zoe	Ruppersberger				Clyburn	Hodes	Murphy, Patrick
Fattah	Lowey	Rush				Coble	Holden	Murphy, Tim
Feeney	Lucas	Ryan (OH)				Cohen	Holt	Murtha
Ferguson	Lungren, Daniel	Ryan (WI)				Cole (OK)	Honda	Musgrave
Filner	E.	Salazar				Conaway	Hoolley	Myrick
Flake	Lynch	Sali				Conyers	Hoyer	Nadler
Forbes	Mack	Sánchez, Linda				Cooper	Hunter	Napolitano
Fortenberry	Mahoney (FL)	T.				Costa	Inglis (SC)	Neal (MA)
Fossella	Maloney (NY)	Sanchez, Loretta				Costello	Inslee	Neugebauer
Foster	Manzullo	Sarbanes				Courtney	Israel	Nunes
Foxx	Marchant	Saxton				Cramer	Issa	Oberstar
Frank (MA)	Markey	Scalise				Crenshaw	Jackson (IL)	Obey
Franks (AZ)	Marshall	Schakowsky				Crowley	Jefferson	Olver
Frelinghuysen	Matheson	Schiff				Cuellar	Johnson (GA)	Ortiz
Gallely	Matsui	Schmidt				Culberson	Johnson (IL)	Pallone
Garrett (NJ)	McCarthy (CA)	Schwartz				Cummings	Johnson, E. B.	Pascrell
Gerlach	McCaul (TX)	Scott (GA)				Davis (AL)	Johnson, Sam	Pastor
Giffords	McCollum (MN)	Scott (VA)				Davis (CA)	Jones (NC)	Paul
Gilchrest	McCotter	Sensenbrenner				Davis (IL)	Jordan	Payne
Gillibrand	McDermott	Serrano				Davis (KY)	Kagen	Pearce
Gingrey	McGovern	Sessions				Davis, David	Kanjorski	Pence
Gohmert	McHenry	Sestak				Davis, Lincoln	Kaptur	Perlmutter
Gonzalez	McHugh	Shadegg				Davis, Tom	Keller	Peterson (MN)
Goode	McIntyre	Shays				Deal (GA)	Kennedy	Peterson (PA)
Goodlatte	McKeon	Shea-Porter				DeFazio	Kildee	Petri
Gordon	McMorris	Sherman				DeGette	Kilpatrick	Pickering
Granger	Rodgers	Shimkus				Delahunt	Kind	Platts
Graves	McNerney	Shuler				DeLauro	King (IA)	Pomeroy
Green, Al	McNulty	Shuster				Dent	King (NY)	Porter
Green, Gene	Meek (FL)	Simpson				Diaz-Balart, L.	Kingston	Price (GA)
Gutierrez	Meeks (NY)	Sires				Diaz-Balart, M.	Kirk	Price (NC)
Hall (NY)	Melancon	Skelton				Dicks	Klein (FL)	Pryce (OH)
Hall (TX)	Mica	Slaughter				Dingell	Kline (MN)	Putnam
Hare	Michaud	Smith (NE)				Doggett	Knollenberg	Radanovich
Harman	Miller (FL)	Smith (NJ)				Donnelly	Kucinich	Rahall
Hastings (WA)	Miller (MI)	Smith (TX)				Doolittle	Kuhl (NY)	Ramstad
Hayes	Miller (NC)	Smith (WA)				Doyle	LaHood	Rangel
Heller	Miller, Gary	Snyder				Drake	Lamborn	Regula
Hensarling	Miller, George	Solis				Duncan	Langevin	Rehberg
Herger	Mitchell	Souder				Edwards (MD)	Larsen (WA)	Reichert
Herseth Sandlin	Mollohan	Space				Edwards (TX)	Larson (CT)	Renzi
Higgins	Moore (KS)	Speier				Ehlers	Latham	Reyes
Hill	Moore (WI)	Spratt				Ellison	LaTourette	Richardson
Hinchee	Moran (KS)	Stearns				Ellsworth	Latta	Rodriguez
Hinojosa	Murphy (CT)	Stupak				Emanuel	Lee	Rogers (AL)
Hirono	Murphy, Patrick	Sullivan				Emerson	Levin	Rogers (KY)
Hobson	Murphy, Tim	Sutton				Engel	Lewis (CA)	Rogers (MI)
Hodes	Murtha	Tancredo				English (PA)	Lewis (GA)	Rohrabacher
Holden	Musgrave	Tanner				Eshoo	Lewis (KY)	Ros-Lehtinen
Holt	Myrick	Tauscher				Etheridge	Linder	Roskam
Honda	Nadler	Taylor				Everett	Lipinski	Ross
Hoolley	Napolitano	Terry				Fallin	LoBiondo	Rothman
Hoyer	Neal (MA)	Thompson (CA)				Farr	Loeb sack	Royalb-Allard
Inglis (SC)	Neugebauer	Thompson (MS)				Fattah	Lofgren, Zoe	Royce
Inslee	Nunes	Thornberry				Feeney	Lowey	Ruppersberger
Israel	Oberstar	Tiahrt				Ferguson	Lucas	Rush
Issa	Obey	Tiberi				Filner	Lungren, Daniel	Ryan (OH)
Jackson (IL)	Olver	Tierney				Flake	E.	Ryan (WI)
Jefferson	Ortiz	Towns				Forbes	Lynch	Salazar
Johnson (GA)	Pallone	Tsongas				Fortenberry	Mack	Sali
Johnson (IL)	Pascrell	Turner				Fossella	Mahoney (FL)	Sánchez, Linda
Johnson, E. B.	Pastor	Udall (NM)				Foster	Maloney (NY)	T.
Johnson, Sam	Paul	Upton				Foxx	Manzullo	Sanchez, Loretta
Jones (NC)	Payne	Van Hollen				Frank (MA)	Marchant	Sarbanes
Jordan	Pearce	Velázquez				Franks (AZ)	Markey	Saxton
Kagen	Pence	Visclosky				Frelinghuysen	Marshall	Scalise
Kanjorski	Perlmutter	Walberg				Gallely	Matheson	Schakowsky
Kaptur	Peterson (MN)	Walden (OR)				Garrett (NJ)	Matsui	Schiff
Keller	Peterson (PA)	Walsh (NY)				Gerlach	McCarthy (CA)	Schmidt
Kennedy	Petri	Walz (MN)				Giffords	McCaul (TX)	Schwartz

## NOT VOTING—22

ANNOUNCEMENT BY THE SPEAKER PRO TEMPORE  
The SPEAKER pro tempore (during the vote). There are 2 minutes remaining in this vote.

□ 1754

Mr. BAIRD changed his vote from “nay” to “yea.”

So (two-thirds being in the affirmative) the rules were suspended and the resolution was agreed to.

The result of the vote was announced as above recorded.

A motion to reconsider was laid on the table.

Stated for:

Mr. CONYERS. Madam Speaker, I was inadvertently detained today and regret missing the vote on House Resolution 1335. Had I been able to vote, I would have voted “yea”.

LIEUTENANT COLONEL CLEMENT  
C. VAN WAGONER DEPARTMENT  
OF VETERANS AFFAIRS CLINIC

The SPEAKER pro tempore. The unfinished business is the question on suspending the rules and passing the Senate bill, S. 2339.

The Clerk read the title of the Senate bill.

The SPEAKER pro tempore. The question is on the motion offered by the gentleman from California (Mr. FILNER) that the House suspend the rules and pass the Senate bill, S. 2339.

The question was taken.

The SPEAKER pro tempore. In the opinion of the Chair, two-thirds being in the affirmative, the yeas have it.

Mr. WALBERG. Madam Speaker, on that I demand the yeas and nays.

The yeas and nays were ordered.

The SPEAKER pro tempore. This is a 5-minute vote.

The vote was taken by electronic device, and there were—yeas 412, nays 0, not voting 21, as follows:

[Roll No. 603]

YEAS—412

Abercrombie	Bartlett (MD)	Boehner
Ackerman	Barton (TX)	Bonner
Aderholt	Bean	Bono Mack
Akin	Becerra	Boozman
Alexander	Berkley	Boren
Allen	Berman	Boswell
Altmire	Berry	Boucher
Andrews	Biggart	Boustany
Arcuri	Bilbray	Boyd (FL)
Bachmann	Bilirakis	Boyda (KS)
Bachus	Bishop (GA)	Brady (PA)
Baird	Bishop (NY)	Braley (IA)
Baldwin	Blackburn	Broun (GA)
Barrett (SC)	Blumenauer	Brown (SC)
Barrow	Blunt	Brown, Corrine

Scott (GA)	Spratt	Walsh (NY)	Biggert	English (PA)	Lewis (KY)	Ross	Simpson	Van Hollen
Scott (VA)	Stearns	Walz (MN)	Bilbray	Eshoo	Lipinski	Rothman	Sires	Velázquez
Sensenbrenner	Stupak	Wamp	Bilirakis	Etheridge	LoBiondo	Roybal-Allard	Skelton	Visclosky
Serrano	Sullivan	Wasserman	Bishop (GA)	Everett	Loeback	Royce	Slaughter	Walberg
Sessions	Sutton	Schultz	Bishop (NY)	Fallin	Lofgren, Zoe	Ruppersberger	Smith (NE)	Walden (OR)
Sestak	Tancredo	Watson	Bishop (UT)	Farr	Lowey	Rush	Smith (NJ)	Walsh (NY)
Shadegg	Tanner	Watt	Blackburn	Fattah	Lucas	Ryan (OH)	Smith (TX)	Walz (MN)
Shays	Tauscher	Waxman	Blumenauer	Feeney	Lungren, Daniel	Ryan (WI)	Smith (WA)	Wamp
Shea-Porter	Taylor	Weiner	Blunt	Ferguson	E.	Salazar	Snyder	Wasserman
Sherman	Terry	Welch (VT)	Boehner	Filner	Lynch	Sali	Solis	Schultz
Shimkus	Thompson (CA)	Weldon (FL)	Bonner	Flake	Mack	Sánchez, Linda	Souder	Walters
Shuler	Thompson (MS)	Weller	Bono Mack	Forbes	Mahoney (FL)	T.	Space	Watson
Shuster	Thornberry	Westmoreland	Boozman	Portenberry	Maloney (NY)	Sanchez, Loretta	Speier	Watt
Simpson	Tiahrt	Wexler	Boren	Fossella	Manzullo	Sarbanes	Spratt	Waxman
Sires	Tiberi	Whitfield (KY)	Borell	Poster	MarCHANT	Saxton	Stearns	Weiner
Skelton	Tierney	Wilson (NM)	Boucher	Foxx	Markey	Scalise	Stupak	Welch (VT)
Slaughter	Towns	Wilson (OH)	Boustany	Frank (MA)	Marshall	Schakowsky	Sullivan	Weldon (FL)
Smith (NE)	Turner	Wilson (SC)	Boyd (FL)	Franks (AZ)	Matsui	Schiff	Sutton	Weller
Smith (NJ)	Udall (NM)	Wittman (VA)	Boyd (KS)	Frelinghuysen	McCarthy (CA)	Schmidt	Tancredo	Westmoreland
Smith (WA)	Upton	Wolf	Boyd (PA)	Gallegly	McCaul (TX)	Schwartz	Tanner	Wexler
Snyder	Van Hollen	Woolsey	Bralley (IA)	Garrett (NJ)	McCollum (MN)	Scott (GA)	Tauscher	Whitfield (KY)
Solis	Velázquez	Wu	Broun (GA)	Gerlach	McCotter	Scott (VA)	Taylor	Wilson (NM)
Souder	Visclosky	Yarmuth	Brown (GA)	Giffords	McDermott	Sensenbrenner	Terry	Wilson (OH)
Space	Walberg	Young (AK)	Brown (SC)	Gilchrest	McGovern	Serrano	Thompson (CA)	Wilson (SC)
Speier	Walden (OR)	Young (FL)	Brown, Corrine	Gillibrand	McHenry	Sessions	Thompson (MS)	Wittman (VA)
			Brown-Waite,	Gingrey	McHugh	Sestak	Thornberry	Wolf
			Ginny	Gohmert	McIntyre	Shadegg	Tiahrt	Woolsey
			Burgess	Gonzalez	McKeon	Shays	Tiberi	Wu
			Burton (IN)	Goode	McMorris	Shea-Porter	Tierney	Yarmuth
			Butterfield	Goodlatte	Rodgers	Sherman	Towns	Young (AK)
			Buyer	Gordon	McNerney	Shimkus	Turner	Young (FL)
			Calvert	Graves	McNulty	Shuler	Udall (NM)	
			Camp (MI)	Green, Al	Meek (FL)	Shuster	Upton	
			Campbell (CA)	Green, Gene	Meeks (NY)			
			Cannon	Gutierrez	Melancon			
			Cantor	Hall (NY)	Mica			
			Capito	Hall (TX)	Michaud			
			Capps	Hare	Miller (FL)			
			Capuano	Harman	Miller (MI)			
			Cardoza	Hastings (WA)	Miller (NC)			
			Carnahan	Hayes	Miller, Gary			
			Carney	Heller	Miller, George			
			Carson	Hensarling	Mitchell			
			Carter	Herger	Mollohan			
			Castle	Herseth Sandlin	Moore (KS)			
			Castor	Higgins	Moore (WI)			
			Cazayoux	Hill	Moran (KS)			
			Chabot	Hinchee	Moran (VA)			
			Chandler	Hinojosa	Murphy (CT)			
			Childers	Hirono	Murphy, Patrick			
			Clarke	Hobson	Murphy, Tim			
			Clarke	Hodes	Murtha			
			Clay	Holden	Musgrave			
			Cleaver	Holt	Myrick			
			Clyburn	Honda	Nadler			
			Coble	Hooley	Napolitano			
			Cohen	Hoyer	Neal (MA)			
			Cole (OK)	Hunter	Neugebauer			
			Conaway	Inglis (SC)	Nunes			
			Conaway	Inslee	Oberstar			
			Conyers	Israel	Obey			
			Cooper	Issa	Oliver			
			Costa	Jackson (IL)	Ortiz			
			Costello	Jefferson	Pallone			
			Courtney	Johnson (GA)	Pascrell			
			Cramer	Johnson (IL)	Pastor			
			Crenshaw	Johnson, E. B.	Paul			
			Crowley	Johnson, Sam	Payne			
			Cuellar	Jones (NC)	Pearce			
			Culberson	Jordan	Pence			
			Cummings	Kagen	Perlmutter			
			Davis (AL)	Kanjorski	Peterson (MN)			
			Davis (CA)	Kaptur	Peterson (PA)			
			Davis (IL)	Keller	Petri			
			Davis (KY)	Kennedy	Pickering			
			Davis, David	Kildee	Platts			
			Davis, Lincoln	Kilpatrick	Pomeroy			
			Davis, Tom	Kind	Porter			
			Deal (GA)	King (IA)	Price (GA)			
			DeFazio	King (NY)	Price (NC)			
			DeGette	Kingston	Pryce (OH)			
			Delahunt	Kirk	Putnam			
			DeLauro	Klein (FL)	Radanovich			
			Dent	Kline (MN)	Rahall			
			Diaz-Balart, L.	Knollenberg	Ramstad			
			Diaz-Balart, M.	Kucinich	Rangel			
			Dicks	Kuhl (NY)	Regula			
			Dingell	LaHood	Rehberg			
			Doggett	Lamborn	Reichert			
			Donnelly	Langevin	Renzi			
			Doollittle	Larsen (WA)	Reyes			
			Doyle	Larson (CT)	Richardson			
			Drake	Latham	Rodriguez			
			Duncan	LaTourette	Rogers (AL)			
			Edwards (MD)	Latta	Rogers (KY)			
			Edwards (TX)	Lee	Rogers (MI)			
			Ehlers	Levin	Rohrabacher			
			Ellison	Lewis (CA)	Ros-Lehtinen			
			Ellsworth	Lewis (GA)	Roskam			
			Emanuel					
			Emerson					
			Engel					

NOT VOTING—21

Baca	Hulshof	Reynolds
Bishop (UT)	Jackson-Lee	Smith (TX)
Brady (TX)	(TX)	Stark
Cubin	Lampson	Tsongas
Dreier	McCarthy (NY)	Udall (CO)
Grijalva	McCrery	Waters
Hastings (FL)	Pitts	
Hoekstra	Poe	

ANNOUNCEMENT BY THE SPEAKER PRO TEMPORE

The SPEAKER pro tempore (during the vote). Two minutes remain in the vote.

□ 1802

So (two-thirds being in the affirmative) the rules were suspended and the bill was passed.

The result of the vote was announced as above recorded.

A motion to reconsider was laid on the table.

MICHAEL A. MARZANO DEPARTMENT OF VETERANS AFFAIRS OUTPATIENT CLINIC

The SPEAKER pro tempore. The unfinished business is the question on suspending the rules and passing the bill, H.R. 1594.

The Clerk read the title of the bill.

The SPEAKER pro tempore. The question is on the motion offered by the gentleman from California (Mr. FILNER) that the House suspend the rules and pass the bill, H.R. 1594.

The question was taken.

The SPEAKER pro tempore. In the opinion of the Chair, two-thirds being in the affirmative, the ayes have it.

RECORDED VOTE

Mr. DONNELLY. Madam Speaker, I demand a recorded vote.

A recorded vote was ordered.

The SPEAKER pro tempore. This is a 5-minute vote.

The vote was taken by electronic device, and there were—ayes 410, noes 0, not voting 23, as follows:

[Roll No. 604]

AYES—410

Ackerman	Arcuri	Bartlett (MD)
Aderholt	Bachmann	Barton (TX)
Akin	Bachus	Bean
Alexander	Baird	Becerra
Allen	Baldwin	Berkley
Altmire	Barrett (SC)	Berman
Andrews	Barrow	Berry

Burgess	Burton (IN)	Butterfield	Buyer	Calvert	Camp (MI)	Campbell (CA)	Cannon	Cantor	Capito	Capps	Capuano	Cardoza	Carnahan	Carney	Carson	Carter	Castle	Castor	Cazayoux	Chabot	Chandler	Childers	Clarke	Clay	Cleaver	Clyburn	Coble	Cohen	Cole (OK)	Conaway	Conyers	Cooper	Costa	Costello	Courtney	Cramer	Crenshaw	Crowley	Cuellar	Culberson	Cummings	Davis (AL)	Davis (CA)	Davis (IL)	Davis (KY)	Davis, David	Davis, Lincoln	Davis, Tom	Deal (GA)	DeFazio	DeGette	Delahunt	DeLauro	Dent	Diaz-Balart, L.	Diaz-Balart, M.	Dicks	Dingell	Doggett	Donnelly	Doollittle	Doyle	Drake	Duncan	Edwards (MD)	Edwards (TX)	Ehlers	Ellison	Ellsworth	Emanuel	Emerson	Engel
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NOT VOTING—23

Abercrombie	Hastings (FL)	McCarthy (NY)
Baca	Hoekstra	McCrery
Brady (TX)	Hulshof	Pitts
Buchanan	Jackson-Lee	Poe
Cubin	(TX)	Reynolds
Dreier	Lampson	Stark
Granger	Linder	Tsongas
Grijalva	Matheson	Udall (CO)

ANNOUNCEMENT BY THE SPEAKER PRO TEMPORE

The SPEAKER pro tempore (during the vote). Two minutes remain in the vote.

□ 1810

So (two-thirds being in the affirmative) the rules were suspended and the bill was passed.

The result of the vote was announced as above recorded.

A motion to reconsider was laid on the table.

REPORT ON RESOLUTION PROVIDING FOR CONSIDERATION OF H.R. 6604, COMMODITY MARKETS TRANSPARENCY AND ACCOUNTABILITY ACT OF 2008

Ms. SLAUGHTER, from the Committee on Rules, submitted a privileged report (Rept. No. 110-859) on the resolution (H. Res. 1449) providing for consideration of the bill (H.R. 6604) to amend the Commodity Exchange Act to bring greater transparency and accountability to commodity markets, and for other purposes, which was referred to the House Calendar and ordered to be printed.

AUTHORIZING AND DIRECTING THE COMMITTEE ON THE JUDICIARY TO INQUIRE WHETHER THE HOUSE SHOULD IMPEACH G. THOMAS PORTEOUS, A JUDGE OF THE UNITED STATES DISTRICT COURT FOR THE EASTERN DISTRICT OF LOUISIANA

Ms. SLAUGHTER. Mr. Speaker, I ask unanimous consent that the Committee on Rules be discharged from

further consideration of House Resolution 1448 and ask for its immediate consideration in the House.

The Clerk read the title of the resolution.

The SPEAKER pro tempore (Mr. JOHNSON of Georgia). Is there objection to the request of the gentlewoman from New York?

There was no objection.

The text of the resolution is as follows:

H. RES. 1448

*Resolved*, That the Committee on the Judiciary shall inquire whether the House should impeach G. Thomas Porteous, a judge of the United States District Court for the Eastern District of Louisiana.

SEC. 2. The Committee on the Judiciary or any subcommittee or task force designated by the Committee may, in connection with the inquiry under this resolution, take affidavits and depositions by a member, counsel, or consultant of the Committee, pursuant to notice or subpoena.

SEC. 3. There shall be paid out of the applicable accounts of the House such sums as may be necessary to assist the Committee on the Judiciary in conducting the inquiry under this resolution, any of which may be used for the procurement of staff or consultant services.

SEC. 4. (a) For the purpose of the inquiry under this resolution, the Committee on the Judiciary is authorized to require by subpoena or otherwise—

(1) the attendance and testimony of any person (including at a taking of a deposition by counsel or consultant of the Committee); and

(2) the production of such things; as it deems necessary to such inquiry.

(b) The Chairman of the Committee on the Judiciary, after consultation with the Ranking Member, may exercise the authority of the Committee under subsection (a).

(c) The Committee on the Judiciary may adopt a rule regulating the taking of depositions by a member, counsel, or consultant of the Committee, including pursuant to subpoena.

The resolution was agreed to.

A motion to reconsider was laid on the table.

GENERAL LEAVE

Ms. SLAUGHTER. Mr. Speaker, I ask unanimous consent that all Members have 5 legislative days to revise and extend their remarks on the subject of the resolution just adopted.

The SPEAKER pro tempore. Is there objection to the request of the gentlewoman from New York?

There was no objection.

REMOVAL OF NAME OF MEMBER AS COSPONSOR OF H.R. 2169

Mr. PALLONE. Mr. Speaker, I ask unanimous consent to remove Congressman RICK LARSEN from H.R. 2169, the Clean Water Protection Act.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from New Jersey?

There was no objection.

ANNOUNCEMENT BY THE SPEAKER PRO TEMPORE

The SPEAKER pro tempore. Pursuant to clause 8 of rule XX, the Chair

will postpone further proceedings today on motions to suspend the rules on which a recorded vote or the yeas and nays are ordered, or on which the vote is objected to under clause 6 of rule XX.

Record votes on postponed questions will be taken tomorrow.

EXPAND AND PRESERVE HOME OWNERSHIP THROUGH COUNSELING ACT

Mr. SCOTT of Georgia. Mr. Speaker, I move to suspend the rules and pass the bill (H.R. 3019) to establish an Office of Housing Counseling to carry out and coordinate the responsibilities of the Department of Housing and Urban Development regarding counseling on homeownership and rental housing issues, to make grants to entities for providing such counseling, to launch a national housing counseling advertising campaign, and for other purposes, as amended.

The Clerk read the title of the bill.

The text of the bill is as follows:

H.R. 3019

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

SECTION 1. SHORT TITLE.

This Act may be cited as the "Expand and Preserve Home Ownership Through Counseling Act".

SEC. 2. ESTABLISHMENT OF OFFICE OF HOUSING COUNSELING.

Section 4 of the Department of Housing and Urban Development Act (42 U.S.C. 3533) is amended by adding at the end the following new subsection:

"(g) OFFICE OF HOUSING COUNSELING.—

"(1) ESTABLISHMENT.—There is established, in the Office of the Secretary, the Office of Housing Counseling.

"(2) DIRECTOR.—There is established the position of Director of Housing Counseling. The Director shall be the head of the Office of Housing Counseling and shall be appointed by the Secretary. Such position shall be a career-reserved position in the Senior Executive Service.

"(3) FUNCTIONS.—

"(A) IN GENERAL.—The Director shall have ultimate responsibility within the Department, except for the Secretary, for all activities and matters relating to homeownership counseling and rental housing counseling, including—

"(i) research, grant administration, public outreach, and policy development relating to such counseling; and

"(ii) establishment, coordination, and administration of all regulations, requirements, standards, and performance measures under programs and laws administered by the Department that relate to housing counseling, homeownership counseling (including maintenance of homes), mortgage-related counseling (including home equity conversion mortgages and credit protection options to avoid foreclosure), and rental housing counseling, including the requirements, standards, and performance measures relating to housing counseling.

"(B) SPECIFIC FUNCTIONS.—The Director shall carry out the functions assigned to the Director and the Office under this section and any other provisions of law. Such functions shall include establishing rules necessary for—

"(1) the counseling procedures under section 106(g)(1) of the Housing and Urban Development Act of 1968 (12 U.S.C. 1701x(h)(1));

"(ii) carrying out all other functions of the Secretary under section 106(g) of the Housing and Urban Development Act of 1968, including the establishment, operation, and publication of the availability of the toll-free telephone number under paragraph (2) of such section;

"(iii) carrying out section 5 of the Real Estate Settlement Procedures Act of 1974 (12 U.S.C. 2604) for home buying information booklets prepared pursuant to such section;

"(iv) carrying out the certification program under section 106(e) of the Housing and Urban Development Act of 1968 (12 U.S.C. 1701x(e));

"(v) carrying out the assistance program under section 106(a)(4) of the Housing and Urban Development Act of 1968, including criteria for selection of applications to receive assistance;

"(vi) carrying out any functions regarding abusive, deceptive, or unscrupulous lending practices relating to residential mortgage loans that the Secretary considers appropriate, which shall include conducting the study under section 6 of the Expand and Preserve Home Ownership Through Counseling Act;

"(vii) providing for operation of the advisory committee established under paragraph (4) of this subsection;

"(viii) collaborating with community-based organizations with expertise in the field of housing counseling; and

"(ix) providing for the building of capacity to provide housing counseling services in areas that lack sufficient services.

"(4) ADVISORY COMMITTEE.—

"(A) IN GENERAL.—The Secretary shall appoint an advisory committee to provide advice regarding the carrying out of the functions of the Director.

"(B) MEMBERS.—Such advisory committee shall consist of not more than 12 individuals, and the membership of the committee shall equally represent all aspects of the mortgage and real estate industry, including consumers.

"(C) TERMS.—Except as provided in subparagraph (D), each member of the advisory committee shall be appointed for a term of 3 years. Members may be reappointed at the discretion of the Secretary.

"(D) TERMS OF INITIAL APPOINTEES.—As designated by the Secretary at the time of appointment, of the members first appointed to the advisory committee, 4 shall be appointed for a term of 1 year and 4 shall be appointed for a term of 2 years.

"(E) PROHIBITION OF PAY; TRAVEL EXPENSES.—Members of the advisory committee shall serve without pay, but shall receive travel expenses, including per diem in lieu of subsistence, in accordance with applicable provisions under subchapter I of chapter 57 of title 5, United States Code.

"(F) ADVISORY ROLE ONLY.—The advisory committee shall have no role in reviewing or awarding housing counseling grants.

"(5) SCOPE OF HOMEOWNERSHIP COUNSELING.—In carrying out the responsibilities of the Director, the Director shall ensure that homeownership counseling provided by, in connection with, or pursuant to any function, activity, or program of the Department addresses the entire process of homeownership, including the decision to purchase a home, the selection and purchase of a home, issues arising during or affecting the period of ownership of a home (including refinancing, default and foreclosure, and other financial decisions), and the sale or other disposition of a home."

SEC. 3. COUNSELING PROCEDURES.

(a) IN GENERAL.—Section 106 of the Housing and Urban Development Act of 1968 (12 U.S.C. 1701x) is amended by adding at the end the following new subsection:

“(g) PROCEDURES AND ACTIVITIES.—

“(1) COUNSELING PROCEDURES.—

“(A) IN GENERAL.—The Secretary shall establish, coordinate, and monitor the administration by the Department of Housing and Urban Development of the counseling procedures for homeownership counseling and rental housing counseling provided in connection with any program of the Department, including all requirements, standards, and performance measures that relate to homeownership and rental housing counseling.

“(B) HOMEOWNERSHIP COUNSELING.—For purposes of this subsection and as used in the provisions referred to in this subparagraph, the term ‘homeownership counseling’ means counseling related to homeownership and residential mortgage loans. Such term includes counseling related to homeownership and residential mortgage loans that is provided pursuant to—

“(i) section 105(a)(20) of the Housing and Community Development Act of 1974 (42 U.S.C. 5305(a)(20));

“(ii) in the United States Housing Act of 1937—

“(I) section 9(e) (42 U.S.C. 1437g(e));

“(II) section 8(y)(1)(D) (42 U.S.C. 1437f(y)(1)(D));

“(III) section 18(a)(4)(D) (42 U.S.C. 1437p(a)(4)(D));

“(IV) section 23(c)(4) (42 U.S.C. 1437u(c)(4));

“(V) section 32(e)(4) (42 U.S.C. 1437z-4(e)(4));

“(VI) section 33(d)(2)(B) (42 U.S.C. 1437z-5(d)(2)(B));

“(VII) sections 302(b)(6) and 303(b)(7) (42 U.S.C. 1437aaa-1(b)(6), 1437aaa-2(b)(7)); and

“(VIII) section 304(c)(4) (42 U.S.C. 1437aaa-3(c)(4));

“(iii) section 302(a)(4) of the American Homeownership and Economic Opportunity Act of 2000 (42 U.S.C. 1437f note);

“(iv) sections 233(b)(2) and 258(b) of the Cranston-Gonzalez National Affordable Housing Act (42 U.S.C. 12773(b)(2), 12808(b));

“(v) this section and section 101(e) of the Housing and Urban Development Act of 1968 (12 U.S.C. 1701x, 1701w(e));

“(vi) section 220(d)(2)(G) of the Low-Income Housing Preservation and Resident Homeownership Act of 1990 (12 U.S.C. 4110(d)(2)(G));

“(vii) sections 422(b)(6), 423(b)(7), 424(c)(4), 442(b)(6), and 443(b)(6) of the Cranston-Gonzalez National Affordable Housing Act (42 U.S.C. 12872(b)(6), 12873(b)(7), 12874(c)(4), 12892(b)(6), and 12893(b)(6));

“(viii) section 491(b)(1)(F)(iii) of the McKinney-Vento Homeless Assistance Act (42 U.S.C. 11408(b)(1)(F)(iii));

“(ix) sections 202(3) and 810(b)(2)(A) of the Native American Housing and Self-Determination Act of 1996 (25 U.S.C. 4132(3), 4229(b)(2)(A));

“(x) in the National Housing Act—

“(I) in section 203 (12 U.S.C. 1709), the penultimate undesignated paragraph of paragraph (2) of subsection (b), subsection (c)(2)(A), and subsection (r)(4);

“(II) subsections (a) and (c)(3) of section 237 (12 U.S.C. 1715z-2); and

“(III) subsections (d)(2)(B) and (m)(1) of section 255 (12 U.S.C. 1715z-20);

“(xi) section 502(h)(4)(B) of the Housing Act of 1949 (42 U.S.C. 1472(h)(4)(B)); and

“(xii) section 508 of the Housing and Urban Development Act of 1970 (12 U.S.C. 1701z-7).

“(C) RENTAL HOUSING COUNSELING.—For purposes of this subsection, the term ‘rental housing counseling’ means counseling related to rental of residential property, which may include counseling regarding future homeownership opportunities and providing referrals for renters and prospective renters to entities providing counseling and shall include counseling related to such topics that is provided pursuant to—

“(i) section 105(a)(20) of the Housing and Community Development Act of 1974 (42 U.S.C. 5305(a)(20));

“(ii) in the United States Housing Act of 1937—

“(I) section 9(e) (42 U.S.C. 1437g(e));

“(II) section 18(a)(4)(D) (42 U.S.C. 1437p(a)(4)(D));

“(III) section 23(c)(4) (42 U.S.C. 1437u(c)(4));

“(IV) section 32(e)(4) (42 U.S.C. 1437z-4(e)(4));

“(V) section 33(d)(2)(B) (42 U.S.C. 1437z-5(d)(2)(B)); and

“(VI) section 302(b)(6) (42 U.S.C. 1437aaa-1(b)(6));

“(iii) section 233(b)(2) of the Cranston-Gonzalez National Affordable Housing Act (42 U.S.C. 12773(b)(2));

“(iv) section 106 of the Housing and Urban Development Act of 1968 (12 U.S.C. 1701x);

“(v) section 422(b)(6) of the Cranston-Gonzalez National Affordable Housing Act (42 U.S.C. 12872(b)(6));

“(vi) section 491(b)(1)(F)(iii) of the McKinney-Vento Homeless Assistance Act (42 U.S.C. 11408(b)(1)(F)(iii));

“(vii) sections 202(3) and 810(b)(2)(A) of the Native American Housing and Self-Determination Act of 1996 (25 U.S.C. 4132(3), 4229(b)(2)(A)); and

“(viii) the rental assistance program under section 8 of the United States Housing Act of 1937 (42 U.S.C. 1437f).

“(2) STANDARDS FOR MATERIALS.—The Secretary, in conjunction with the advisory committee established under section 4(g)(4) of the Department of Housing and Urban Development Act (42 U.S.C. 3533(g)(4), shall establish standards for materials and forms to be used, as appropriate, by organizations providing homeownership counseling services, including any recipients of assistance pursuant to subsection (a)(4).

“(3) MORTGAGE SOFTWARE SYSTEMS.—

“(A) CERTIFICATION.—The Secretary shall provide for the certification of various computer software programs for consumers to use in evaluating different residential mortgage loan proposals. The Secretary shall require, for such certification, that the mortgage software systems take into account—

“(i) the consumer’s financial situation and the cost of maintaining a home, including insurance, taxes, and utilities;

“(ii) the amount of time the consumer expects to remain in the home or expected time to maturity of the loan;

“(iii) such other factors as the Secretary considers appropriate to assist the consumer in evaluating whether to pay points, to lock in an interest rate, to select an adjustable or fixed rate loan, to select a conventional or government-insured or guaranteed loan and to make other choices during the loan application process.

If the Secretary determines that available existing software is inadequate to assist consumers during the residential mortgage loan application process, the Secretary shall arrange for the development by private sector software companies of new mortgage software systems that meet the Secretary’s specifications.

“(B) USE AND INITIAL AVAILABILITY.—Such certified computer software programs shall be used to supplement, not replace, housing counseling. The Secretary shall provide that such programs are initially used only in connection with the assistance of housing counselors certified pursuant to subsection (e).

“(C) AVAILABILITY.—After a period of initial availability under subparagraph (B) as the Secretary considers appropriate, the Secretary shall take reasonable steps to make mortgage software systems certified pursuant to this paragraph widely available through the Internet and at public locations,

including public libraries, senior-citizen centers, public housing sites, offices of public housing agencies that administer rental housing assistance vouchers, and housing counseling centers.

“(4) NATIONAL PUBLIC SERVICE MULTIMEDIA CAMPAIGNS TO PROMOTE HOUSING COUNSELING.—

“(A) IN GENERAL.—The Director of Housing Counseling shall develop, implement, and conduct national public service multimedia campaigns designed to make persons facing mortgage foreclosure, persons considering a subprime mortgage loan to purchase a home, elderly persons, persons who face language barriers, low-income persons, and other potentially vulnerable consumers aware that it is advisable, before seeking or maintaining a residential mortgage loan, to obtain homeownership counseling from an unbiased and reliable source and that such homeownership counseling is available, including through programs sponsored by the Secretary of Housing and Urban Development.

“(B) CONTACT INFORMATION.—Each segment of the multimedia campaign under subparagraph (A) shall publicize the toll-free telephone number and web site of the Department of Housing and Urban Development through which persons seeking housing counseling can locate a housing counseling agency in their State that is certified by the Secretary of Housing and Urban Development and can provide advice on buying a home, renting, defaults, foreclosures, credit issues, and reverse mortgages.

“(C) AUTHORIZATION OF APPROPRIATIONS.—There are authorized to be appropriated to the Secretary, not to exceed \$3,000,000 for fiscal years 2008, 2009, and 2010, for the develop, implement, and conduct of national public service multimedia campaigns under this paragraph.

“(5) EDUCATION PROGRAMS.—The Secretary shall provide advice and technical assistance to States, units of general local government, and nonprofit organizations regarding the establishment and operation of, including assistance with the development of content and materials for, educational programs to inform and educate consumers, particularly those most vulnerable with respect to residential mortgage loans (such as elderly persons, persons facing language barriers, low-income persons, and other potentially vulnerable consumers), regarding home mortgages, mortgage refinancing, home equity loans, and home repair loans.”

(b) CONFORMING AMENDMENTS TO GRANT PROGRAM FOR HOMEOWNERSHIP COUNSELING ORGANIZATIONS.—Section 106(c)(5)(A)(ii) of the Housing and Urban Development Act of 1968 (12 U.S.C. 1701x(c)(5)(A)(ii)) is amended—

(1) in subclause (III), by striking “and” at the end;

(2) in subclause (IV) by striking the period at the end and inserting “; and”; and

(3) by inserting after subclause (IV) the following new subclause:

“(V) notify the housing or mortgage applicant of the availability of mortgage software systems provided pursuant to subsection (g)(3).”

**SEC. 4. GRANTS FOR HOUSING COUNSELING ASSISTANCE.**

Section 106(a) of the Housing and Urban Development Act of 1968 (12 U.S.C. 1701x(a)(3)) is amended by adding at the end the following new paragraph:

“(4) HOMEOWNERSHIP AND RENTAL COUNSELING ASSISTANCE.—

“(A) IN GENERAL.—The Secretary shall make financial assistance available under this paragraph to States, units of general local governments, and nonprofit organizations providing homeownership or rental counseling (as such terms are defined in subsection (g)(1)).

“(B) QUALIFIED ENTITIES.—The Secretary shall establish standards and guidelines for eligibility of organizations (including governmental and nonprofit organizations) to receive assistance under this paragraph.

“(C) DISTRIBUTION.—Assistance made available under this paragraph shall be distributed in a manner that encourages efficient and successful counseling programs.

“(D) AUTHORIZATION OF APPROPRIATIONS.—There are authorized to be appropriated \$45,000,000 for each of fiscal years 2008 through 2011 for—

“(i) the operations of the Office of Housing Counseling of the Department of Housing and Urban Development;

“(ii) the responsibilities of the Secretary under paragraphs (2) through (5) of subsection (g); and

“(iii) assistance pursuant to this paragraph for entities providing homeownership and rental counseling.”

#### SEC. 5. REQUIREMENTS TO USE HUD-CERTIFIED COUNSELORS UNDER HUD PROGRAMS.

Section 106(e) of the Housing and Urban Development Act of 1968 (12 U.S.C. 1701x(e)) is amended—

(1) by striking paragraph (1) and inserting the following new paragraph:

“(1) REQUIREMENT FOR ASSISTANCE.—An organization may not receive assistance for counseling activities under subsection (a)(1)(iii), (a)(2), (a)(4), (c), or (d) of this section, or under section 101(e), unless the organization, or the individuals through which the organization provides such counseling, has been certified by the Secretary under this subsection as competent to provide such counseling.”;

(2) in paragraph (2)—

(A) by inserting “and for certifying organizations” before the period at the end of the first sentence; and

(B) in the second sentence by striking “for certification” and inserting “, for certification of an organization, that each individual through which the organization provides counseling shall demonstrate, and, for certification of an individual.”;

(3) in paragraph (3), by inserting “organizations and” before “individuals”;

(4) by redesignating paragraph (3) as paragraph (5); and

(5) by inserting after paragraph (2) the following new paragraphs:

“(3) REQUIREMENT UNDER HUD PROGRAMS.—Any homeownership counseling or rental housing counseling (as such terms are defined in subsection (g)(1) required under, or provided in connection with, any program administered by the Department of Housing and Urban Development shall be provided only by organizations or counselors certified by the Secretary under this subsection as competent to provide such counseling.

“(4) OUTREACH.—The Secretary shall take such actions as the Secretary considers appropriate to ensure that individuals and organizations providing homeownership or rental housing counseling are aware of the certification requirements and standards of this subsection and of the training and certification programs under subsection (f).”

#### SEC. 6. STUDY OF DEFAULTS AND FORECLOSURES.

The Secretary of Housing and Urban Development shall conduct an extensive study of the root causes of default and foreclosure of home loans, using as much empirical data as are available. The study shall also examine the role of escrow accounts in helping prime and nonprime borrowers to avoid defaults and foreclosures. Not later than 12 months after the date of the enactment of this Act, the Secretary shall submit to the Congress a preliminary report regarding the study. Not later than 24 months after such date of en-

actment, the Secretary shall submit a final report regarding the results of the study, which shall include any recommended legislation relating to the study, and recommendations for best practices and for a process to identify populations that need counseling the most.

#### SEC. 7. DEFINITIONS FOR COUNSELING-RELATED PROGRAMS.

Section 106 of the Housing and Urban Development Act of 1968 (12 U.S.C. 1701x), as amended by the preceding provisions of this Act, is further amended by adding at the end the following new subsection:

“(h) DEFINITIONS.—For purposes of this section:

“(1) NONPROFIT ORGANIZATION.—The term ‘nonprofit organization’ has the meaning given such term in section 104(5) of the Cranston-Gonzalez National Affordable Housing Act (42 U.S.C. 12704(5)), except that subparagraph (D) of such section shall not apply for purposes of this section.

“(2) STATE.—The term ‘State’ means each of the several States, the Commonwealth of Puerto Rico, the District of Columbia, the Commonwealth of the Northern Mariana Islands, Guam, the Virgin Islands, American Samoa, the Trust Territories of the Pacific, or any other possession of the United States.

“(3) UNIT OF GENERAL LOCAL GOVERNMENT.—The term ‘unit of general local government’ means any city, county, parish, town, township, borough, village, or other general purpose political subdivision of a State.”

#### SEC. 8. UPDATING AND SIMPLIFICATION OF MORTGAGE INFORMATION BOOKLET.

Section 5 of the Real Estate Settlement Procedures Act of 1974 (12 U.S.C. 2604) is amended—

(1) in the section heading, by striking “SPECIAL” and inserting “HOME BUYING”;

(2) by striking subsections (a) and (b) and inserting the following new subsections:

“(a) PREPARATION AND DISTRIBUTION.—The Secretary shall prepare, at least once every 5 years, a booklet to help consumers applying for federally related mortgage loans to understand the nature and costs of real estate settlement services. The Secretary shall prepare the booklet in various languages and cultural styles, as the Secretary determines to be appropriate, so that the booklet is understandable and accessible to homebuyers of different ethnic and cultural backgrounds. The Secretary shall distribute such booklets to all lenders that make federally related mortgage loans. The Secretary shall also distribute to such lenders lists, organized by location, of homeownership counselors certified under section 106(e) of the Housing and Urban Development Act of 1968 (12 U.S.C. 1701x(e)) for use in complying with the requirement under subsection (c) of this section.

“(b) CONTENTS.—Each booklet shall be in such form and detail as the Secretary shall prescribe and, in addition to such other information as the Secretary may provide, shall include in plain and understandable language the following information:

“(1) A description and explanation of the nature and purpose of the costs incident to a real estate settlement or a federally related mortgage loan. The description and explanation shall provide general information about the mortgage process as well as specific information concerning, at a minimum—

“(A) balloon payments;

“(B) prepayment penalties; and

“(C) the trade-off between closing costs and the interest rate over the life of the loan.

“(2) An explanation and sample of the uniform settlement statement required by section 4.

“(3) A list and explanation of lending practices, including those prohibited by the Truth in Lending Act or other applicable Federal law, and of other unfair practices and unreasonable or unnecessary charges to be avoided by the prospective buyer with respect to a real estate settlement.

“(4) A list and explanation of questions a consumer obtaining a federally related mortgage loan should ask regarding the loan, including whether the consumer will have the ability to repay the loan, whether the consumer sufficiently shopped for the loan, whether the loan terms include prepayment penalties or balloon payments, and whether the loan will benefit the borrower.

“(5) An explanation of the right of rescission as to certain transactions provided by sections 125 and 129 of the Truth in Lending Act.

“(6) A brief explanation of the nature of a variable rate mortgage and a reference to the booklet entitled ‘Consumer Handbook on Adjustable Rate Mortgages’, published by the Board of Governors of the Federal Reserve System pursuant to section 226.19(b)(1) of title 12, Code of Federal Regulations, or to any suitable substitute of such booklet that such Board of Governors may subsequently adopt pursuant to such section.

“(7) A brief explanation of the nature of a home equity line of credit and a reference to the pamphlet required to be provided under section 127A of the Truth in Lending Act.

“(8) Information about homeownership counseling services made available pursuant to section 106(a)(4) of the Housing and Urban Development Act of 1968 (12 U.S.C. 1701x(a)(4)), a recommendation that the consumer use such services, and notification that a list of certified providers of homeownership counseling in the area, and their contact information, is available.

“(9) An explanation of the nature and purpose of escrow accounts when used in connection with loans secured by residential real estate and the requirements under section 10 of this Act regarding such accounts.

“(10) An explanation of the choices available to buyers of residential real estate in selecting persons to provide necessary services incidental to a real estate settlement.

“(11) An explanation of a consumer’s responsibilities, liabilities, and obligations in a mortgage transaction.

“(12) An explanation of the nature and purpose of real estate appraisals, including the difference between an appraisal and a home inspection.

“(13) Notice that the Office of Housing of the Department of Housing and Urban Development has made publicly available a brochure regarding loan fraud and a World Wide Web address and toll-free telephone number for obtaining the brochure.

The booklet prepared pursuant to this section shall take into consideration differences in real estate settlement procedures that may exist among the several States and territories of the United States and among separate political subdivisions within the same State and territory.”;

(3) in subsection (c), by inserting at the end the following new sentence: “Each lender shall also include with the booklet a reasonably complete or updated list of homeownership counselors who are certified pursuant to section 106(e) of the Housing and Urban Development Act of 1968 (12 U.S.C. 1701x(e)) and located in the area of the lender.”; and

(4) in subsection (d), by inserting after the period at the end of the first sentence the following: “The lender shall provide the HUD-issued booklet in the version that is most appropriate for the person receiving it.”

The SPEAKER pro tempore. Pursuant to the rule, the gentleman from Georgia (Mr. SCOTT) and the gentlewoman from Illinois (Mrs. BIGGERT) each will control 20 minutes.

The Chair recognizes the gentleman Georgia.

## GENERAL LEAVE

Mr. SCOTT of Georgia. Mr. Speaker, I ask unanimous consent that all Members may have 5 legislative days within which to revise and extend their remarks on this legislation and to insert extraneous materials thereon.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Georgia?

There was no objection.

Mr. SCOTT of Georgia. Mr. Speaker, I yield myself as much time as I may consume.

Today, I rise in support of H.R. 3019, the Expand and Preserve Home Ownership through Counseling Act. This important legislation establishes an office of housing counseling at the Department of Housing and Urban Development to carry out and to coordinate the responsibilities of the Department with respect to counseling on homeownership and rental housing issues.

The House of Representatives has already approved this bipartisan bill in three separate measures that have passed during this Congress. They include H.R. 3915, the Mortgage Reform and Anti-Predatory Lending Act of 2007; H.R. 5830, the FHA Housing Stabilization and Home Ownership Retention Act of 2008; and the initial House version of H.R. 3221, the Housing and Economic Recovery Act of 2008.

□ 1815

Given that the Senate has yet to act upon this important housing counseling measure, it is important that the House pass this legislation as a stand-alone bill.

HUD's current Housing Counseling Program authorizes HUD to provide or contract with organizations to provide counseling and advice to tenants, homeowners and low and moderate income families on a range of housing issues. However, the current program lacks the stature, organization and prominence in the Department to help ensure that its counseling activities are high quality, widely available and well-coordinated within other Department activities.

In the midst of this foreclosure crisis, this extraordinary crisis we are going through at this very moment in our financial markets, there can be no doubt that housing counseling, whether it is pre-purchase or post-purchase, is a vital component of the homeownership process, and I urge this House to support this bill, which will create an Office of Housing Counseling at HUD to better focus the Department's resources in this area.

Now, specifically this bill will do the following: It establishes an Office of Housing Counseling to carry out and coordinate the responsibilities of the

Department with respect to counseling on homeownership and rental housing issues; it will require and facilitate the coordination of HUD's homeownership and rental housing counseling programs, including programs targeted at low and moderate income individuals, the homeless and senior citizens; it will require the launch of a national public service multi-media campaign to promote housing counseling, including the establishment of a Web site and toll-free hotline; and it will authorize the assurance of homeownership and rental housing counseling grants to HUD-certified State, local and nonprofit organizations.

This is an important and critical piece of legislation, and much needed, for all we know that the need for housing counseling far outstrips its current availability. The enactment of H.R. 3019 is a major step in addressing this need in a very comprehensive, thorough, efficient and effective manner, and I urge this full House to support this very important bipartisan home counseling legislation.

Mr. Speaker, I reserve the balance of my time.

Mrs. BIGGERT. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, as the author of H.R. 3019, the Expand and Preserve Home Ownership Through Counseling Act, I urge my colleagues to support this legislation. First let me thank Congressman Ruben Hinojosa for being the lead Democrat on this bill.

In 2005, we founded the House Financial and Economic Literacy Caucus, which is now over 75 members strong, and we have been working together on this issue for a very long time. This bill is just one more example of how financial literacy can promote economic security and empower Americans to make more informed decisions.

Second, I would like to thank Chairman FRANK and Ranking Member BACHUS for their support for this legislation. Both the chairman and ranking member have included the language of this bill in various mortgage and housing packages, two of which, as Mr. SCOTT said, have previously passed the House but not the other Chamber. The first time was in November of 2007, and the second time was in H.R. 3221, and that bill passed the House on May 8 of this year. Unfortunately, the Senate has not yet acted on this important legislation. It is my hope that the Senate will consider the bill as a stand-alone measure and send it to the President's desk before we adjourn this year.

What does the bill do? Well, it elevates housing counseling within the Department of Housing and Urban Development by establishing an Office of Housing Counseling and a director of that office who reports directly to the Secretary of HUD. The office will be tasked with carrying out and coordinating HUD's Home Ownership and Housing Rental Counseling Program, targeted at low and moderate income

individuals, the homeless and the seniors, just to name a few.

More specifically, the bill authorizes \$180 million over the next 4 years for HUD to operate this office, offer grants to State and local counseling agencies and launch a national outreach campaign. The bill also calls for the office to provide a report to Congress on the root causes of defaults and foreclosures, including recommendations for policy reforms and best practices, as well as identification of populations most in need of counseling.

Mr. Speaker, counseling can help guide homeowners into a loan that best meets their budgets and needs, steering them away from possible foreclosure down the road. Housing counseling, one form of financial literacy, is often the first line of defense that first-time home buyers have against predatory lending practices.

In addition, counselors can save the homes of borrowers currently facing foreclosure. So many troubled mortgage holders genuinely want to pay for their home and had solid payment histories before their rates were reset. These are people that if given the right refinancing options, can and would be able to make their monthly payments. But they need someone to help them evaluate their options, guide them through the process and facilitate discussions with their current lenders.

One thing that we have learned during this downturn in the housing market is that many Americans need to better understand the terms of financial products, including and especially mortgages. Education is one of the most important tools in our arsenal to keep our economy and American families on sound financial footing. It is my hope that by providing greater access to home counseling services, we can help to prevent a repeat performance of the recent housing bubble.

Mr. Speaker, I would like to conclude today by thanking the folks at the DuPage Homeownership Center of Northern Will County in Illinois. They have helped so many residents of the 13th Congressional District of Illinois to secure sound mortgages or avoid foreclosure. And I would like to thank all the counselors and organizations across the country that are now involved in the HOPE NOW initiative, which reported last month it had helped over 2 million homeowners to avoid foreclosure.

With that, I would urge my colleagues to support the bill.

Mr. Speaker, I reserve the balance of my time.

Mr. SCOTT of Georgia. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, as we conclude this, let me state the appreciation this entire Congress has for the distinguished leadership of Mrs. BIGGERT on this issue. She has been a pioneer in financial literacy. She has committed a tremendous amount of her time and energy to this bill and to other bills. I want to commend her for that.

Another bill which she has provided leadership on has been a financial literacy bill of utmost importance as we see now, and that is K through 12th grade literacy programs, to get them into our schools. I think it is very important for all of us here to know, and the Nation to know, that Mrs. BIGGERT has provided sterling leadership on this entire issue of financial literacy. I certainly want to say how appreciative we all are for that leadership, Mrs. BIGGERT.

It points out, Mr. Speaker, as we look at where we are today with the downturn of the financial markets, the meltdown of our mortgage industry, at the core of it as we peel back the reasons and the causes we will all find and come to the conclusion that we have a tremendous need for financial literacy and financial education, because the core of our problem is that there are so many complicated and complex entities involved in financing, that we as a nation are coming up short on financial literacy.

To you, Mrs. BIGGERT, I thank you for your leadership on this. It has indeed been a pleasure working with you on this subject, and this bill is a testimonial to your leadership.

Mr. Speaker, I have no further requests for time, and I yield back the balance of my time.

Mrs. BIGGERT. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, I thank the gentleman from Georgia (Mr. SCOTT) for his very kind words. I really appreciate it. He is a wonderful member of the Financial Services Committee and is always there and always knows what is going on and always participates and does a good job. I thank you for all your work.

With that, I urge my colleagues to support this bill.

Ms. JACKSON-LEE of Texas. Mr. Speaker, I rise today in strong support of H.R. 3019, to expand and preserve home ownership through counseling, introduced by my colleague from Illinois, Representative BIGGERT. This important legislation will amend the Department of Housing and Urban Development Act to establish an Office of Housing Counseling which will conduct activities relating to homeownership and rental housing counseling.

#### GENERAL

When the crisis in the mortgage industry began, it primarily hit subprime borrowers. As the foreclosure crisis endured, home values started declining and eventually affected homeowners who are considered to be prime borrowers. This amendment to the Housing and Urban Development Act of 1968 will require a number of different stipulations that will encourage the expansion of home ownership with adequate information to make an informed decision. These stipulations include:

Directing the Office of the Secretary to establish, coordinate, and monitor Housing and Urban Development (HUD) administration of homeownership and rental housing counseling procedures provided in connection with any HUB program, including all related requirements, standards, and performance measures.

Requiring the Office of the Secretary to provide certification for various computer software programs for consumers to use in evaluating different residential mortgage loan proposals.

Encouraging the Director of Housing Counseling to develop, implement, and conduct national public service multimedia campaigns designed to make potential homeowners aware that counseling is available from unbiased and reliable sources.

Requiring the Secretary to provide technical and financial assistance to State governments, local governments, and non-profit organizations.

Directing the Secretary to study and report to Congress the root cause of default and foreclosure on homes.

Amending the Real Estate Settlement Procedures Act of 1974 to revise requirements for HUD booklets designed to help consumers applying for federally related mortgage loans to understand the nature of real estate settlement services.

#### MINORITIES

Problematic, unaffordable subprime loans are more often issued to African-American and Latino homebuyers. Nationally, African-American home purchasers were 2.7 times more likely to be issued a high cost loan than white borrowers. Latinos were 2.3 times more likely to be issued a high cost home purchase loan than white borrowers. Similarly, for refinance loans, African-Americans were 1.8 times more likely to be issued a high cost loan than whites. Latinos were 1.4 times more likely to be burdened with a high refinance cost loan than white homeowners.

These racial disparities persist even among homeowners of the same income level. In comparative terms, upper-income African-Americans were 3.3 times more likely than upper-income whites to be issued a high cost loan when purchasing a home. Upper-income Latinos were 3 times more likely than upper-income whites to be issued a high cost loan when purchasing a home.

America's lower-income and minority communities receive a disproportionate number of subprime loans and are therefore most exposed to experience default and foreclosure. Based on public data for 2006 available under the Home Mortgage Disclosure Act (HMDA), this report examines the extent of high-cost lending for 172 metropolitan areas, determines the disparities between borrowers of various races and income levels and identifies metropolitan areas that are at highest risk of facing concentrated foreclosures

#### CONCLUSION

I firmly believe that we must pass this legislation in order to create equal terms and equal information for every homeowner or potential homeowner in America. This legislation will ensure that information is equally available to all homebuyers and enable every person to have a fair chance to obtain the information necessary to make informed financial decisions. There is a disparity of information in our current mortgage system and H.R. 3019 will enable the Government to alleviate this disparity by improving the flow of information through house owner counseling.

I urge my colleagues to support H.R. 3019 as well, as together we search for solutions that will help constituents throughout the United States.

Mr. Speaker, I yield back the balance of my time.

The SPEAKER pro tempore. The question is on the motion offered by the gentleman from Georgia (Mr. SCOTT) that the House suspend the rules and pass the bill, H.R. 3019, as amended.

The question was taken; and (two-thirds being in the affirmative) the rules were suspended and the bill, as amended, was passed.

A motion to reconsider was laid on the table.

#### FRANK MELVILLE SUPPORTIVE HOUSING INVESTMENT ACT OF 2008

Mr. MURPHY of Connecticut. Mr. Speaker, I move to suspend the rules and pass the bill (H.R. 5772) to amend section 811 of the Cranston-Gonzalez National Affordable Housing Act to improve the program under such section for supportive housing for persons with disabilities, as amended.

The Clerk read the title of the bill.

The text of the bill is as follows:

H.R. 5772

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

#### SECTION 1. SHORT TITLE; REFERENCES.

(a) *SHORT TITLE.*—This Act may be cited as the “Frank Melville Supportive Housing Investment Act of 2008”.

(b) *REFERENCES.*—Except as otherwise expressly provided, wherever in this Act an amendment or repeal is expressed in terms of an amendment to, or repeal of, section 811 or any other provision of section 811, the reference shall be considered to be made to section 811 of the Cranston-Gonzalez National Affordable Housing Act (42 U.S.C. 8013).

#### SEC. 2. TENANT-BASED RENTAL ASSISTANCE THROUGH CERTIFICATE FUND.

(a) *TERMINATION OF MAINSTREAM TENANT-BASED RENTAL ASSISTANCE PROGRAM.*—Section 811 is amended—

(1) in subsection (b)—

(A) by striking the first subsection designation and all that follows through the end of subparagraph (B) of paragraph (2) and inserting the following:

“(b) *AUTHORITY TO PROVIDE ASSISTANCE.*—The Secretary is authorized to provide assistance to private nonprofit organizations to expand the supply of supportive housing for persons with disabilities, which shall be provided as—

“(1) capital advances in accordance with subsection (d)(1), and

“(2) contracts for project rental assistance in accordance with subsection (d)(2).”; and

(B) by striking “assistance under this paragraph” and inserting “Assistance under this subsection”;

(2) in subsection (d), by striking paragraph (4); and

(3) in subsection (l), by striking paragraph (1).

(b) *RENEWAL THROUGH SECTION 8.*—Section 811 is amended by adding at the end the following new subsection:

“(p) *AUTHORIZATION OF APPROPRIATIONS FOR SECTION 8 ASSISTANCE.*—

“(1) *IN GENERAL.*—There is authorized to be appropriated for tenant-based rental assistance under section 8(o) of the United States Housing Act of 1937 (42 U.S.C. 1437f(o)) for persons with disabilities in fiscal year 2009 the amount necessary to provide a number of incremental vouchers under such section that is equal to the number of vouchers provided in fiscal year 2008 under the tenant-based rental assistance program under subsection (d)(4) of this section (as

in effect before the date of the enactment of the Frank Melville Supportive Housing Investment Act of 2008).

“(2) REQUIREMENTS UPON TURNOVER.—The Secretary shall develop and issue, to public housing agencies that receive voucher assistance made available under this subsection and to public housing agencies that received voucher assistance under section 8(o) of the United States Housing Act of 1937 (42 U.S.C. 1437f(o)) for non-elderly disabled families pursuant to appropriation Acts for fiscal years 1997 through 2002 or any other subsequent appropriations for incremental vouchers for non-elderly disabled families, guidance to ensure that, to the maximum extent possible, such vouchers continue to be provided upon turnover to qualified persons with disabilities or to qualified non-elderly disabled families, respectively.”

### SEC. 3. MODERNIZED CAPITAL ADVANCE PROGRAM.

(a) PROJECT RENTAL ASSISTANCE CONTRACTS.—Section 811 is amended—

(1) in subsection (d)(2)—

(A) by inserting “(A) INITIAL PROJECT RENTAL ASSISTANCE CONTRACT.—” after “PROJECT RENTAL ASSISTANCE.—”

(B) in the first sentence, by inserting after “shall” the following: “comply with subsection (e)(2) and shall”;

(C) by striking “annual contract amount” each place such term appears and inserting “amount provided under the contract for each year covered by the contract”;

(D) by adding at the end the following new subparagraph:

“(B) RENEWAL OF AND INCREASES IN CONTRACT AMOUNTS.—

“(i) EXPIRATION OF CONTRACT TERM.—Upon the expiration of each contract term, subject to the availability of amounts made available in appropriation Acts, the Secretary shall adjust the annual contract amount to provide for reasonable project costs, and any increases, including adequate reserves and service coordinators, except that any contract amounts not used by a project during a contract term shall not be available for such adjustments upon renewal.

“(ii) EMERGENCY SITUATIONS.—In the event of emergency situations that are outside the control of the owner, the Secretary shall increase the annual contract amount, subject to reasonable review and limitations as the Secretary shall provide.”

(2) in subsection (e)(2)—

(A) in the first sentence, by inserting before the period at the end the following: “, except that, in the case of the sponsor of a project assisted with any low-income housing tax credit pursuant to section 42 of the Internal Revenue Code of 1986 or with any tax-exempt housing bonds, the contract shall have an initial term of not be less than 360 months and shall provide funding for a term of 60 months”;

(B) by striking “extend any expiring contract” and insert “upon expiration of a contract (or any renewed contract), renew such contract”.

(b) PROGRAM REQUIREMENTS.—Section 811 is amended—

(1) in subsection (e)—

(A) by striking the subsection heading and inserting the following: “PROGRAM REQUIREMENTS”;

(B) by striking paragraph (1) and inserting the following new paragraph:

“(1) USE RESTRICTIONS.—

“(A) TERM.—Any project for which a capital advance is provided under subsection (d)(1) shall be operated for not less than 40 years as supportive housing for persons with disabilities, in accordance with the application for the project approved by the Secretary and shall, during such period, be made available for occupancy only by very low-income persons with disabilities.

“(B) CONVERSION.—If the owner of a project requests the use of the project for the direct ben-

efit of very low-income persons with disabilities and, pursuant to such request the Secretary determines that a project is no longer needed for use as supportive housing for persons with disabilities, the Secretary may approve the request and authorize the owner to convert the project to such use.”; and

(C) by adding at the end the following new paragraphs:

“(3) LIMITATION ON USE OF FUNDS.—No assistance received under this section (or any State or local government funds used to supplement such assistance) may be used to replace other State or local funds previously used, or designated for use, to assist persons with disabilities.

“(4) MULTIFAMILY PROJECTS.—

“(A) LIMITATION.—Except as provided in subparagraph (B), of the total number of dwelling units in any multifamily housing project (including any condominium or cooperative housing project) containing any unit for which assistance is provided from a capital grant under subsection (d)(1) made after the date of the enactment of the Frank Melville Supportive Housing Investment Act of 2008, the aggregate number that are used for persons with disabilities, including supportive housing for persons with disabilities, or to which any occupancy preference for persons with disabilities applies, may not exceed 25 percent of such total.

“(B) EXCEPTION.—Subparagraph (A) shall not apply in the case of any project that is a group home or independent living facility.”; and

(2) in subsection (1), by striking paragraph (4).

(c) DELEGATED PROCESSING.—Subsection (g) of section 811 (42 U.S.C. 8013(g)) is amended—

(1) by striking “SELECTION CRITERIA.—” and inserting “SELECTION CRITERIA AND PROCESSING.—(1) SELECTION CRITERIA.—”;

(2) by redesignating paragraphs (1), (2), (3), (4), (5), (6), and (7) as subparagraphs (A), (B), (C), (D), (E), (G), and (H), respectively;

(3) by adding at the end the following new paragraph:

“(2) DELEGATED PROCESSING.—

“(A) In issuing a capital advance under subsection (d)(1) for any multifamily project (but not including any project that is a group home or independent living facility) for which financing for the purposes described in the last sentence of subsection (b) is provided by a combination of the capital advance and sources other than this section, within 30 days of award of the capital advance, the Secretary shall delegate review and processing of such projects to a State or local housing agency that—

“(i) is in geographic proximity to the property;

“(ii) has demonstrated experience in and capacity for underwriting multifamily housing loans that provide housing and supportive services;

“(iii) may or may not be providing low-income housing tax credits in combination with the capital advance under this section; and

“(iv) agrees to issue a firm commitment within 12 months of delegation.

“(B) The Secretary shall retain the authority to process capital advances in cases in which no State or local housing agency has applied to provide delegated processing pursuant to this paragraph or no such agency has entered into an agreement with the Secretary to serve as a delegated processing agency.

“(C) An agency to which review and processing is delegated pursuant to subparagraph (A) may assess a reasonable fee which shall be included in the capital advance amounts and may recommend project rental assistance amounts in excess of those initially awarded by the Secretary. The Secretary shall develop a schedule for reasonable fees under this subparagraph to be paid to delegated processing agencies, which shall take into consideration any other fees to be paid to the agency for other funding provided to the project by the agency, including bonds, tax credits, and other gap funding.

“(D) Under such delegated system, the Secretary shall retain the authority to approve

rents and development costs and to execute a capital advance within 60 days of receipt of the commitment from the State or local agency. The Secretary shall provide to such agency and the project sponsor, in writing, the reasons for any reduction in capital advance amounts or project rental assistance and such reductions shall be subject to appeal.”.

(d) LEVERAGING OTHER RESOURCES.—Paragraph (1) of section 811(g) (as so designated by subsection (c)(1) of this section) is amended by inserting after subparagraph (E) (as so redesignated by subsection (c)(2) of this section) the following new subparagraph:

“(F) the extent to which the per-unit cost of units to be assisted under this section will be supplemented with resources from other public and private sources;”.

(e) TENANT PROTECTIONS AND ELIGIBILITY FOR OCCUPANCY.—Section 811 is amended by striking subsection (i) and inserting the following new subsection:

“(i) ADMISSION AND OCCUPANCY.—

“(1) TENANT SELECTION.—

“(A) PROCEDURES.—An owner shall adopt written tenant selection procedures that are satisfactory to the Secretary as (i) consistent with the purpose of improving housing opportunities for very low-income persons with disabilities; and (ii) reasonably related to program eligibility and an applicant’s ability to perform the obligations of the lease. Owners shall promptly notify in writing any rejected applicant of the grounds for any rejection.

“(B) REQUIREMENT FOR OCCUPANCY.—Occupancy in dwelling units provided assistance under this section shall be available only to persons with disabilities and households that include at least one person with a disability.

“(C) AVAILABILITY.—Except only as provided in subparagraph (D), occupancy in dwelling units in housing provided with assistance under this section shall be available to all persons with disabilities eligible for such occupancy without regard to the particular disability involved.

“(D) LIMITATION ON OCCUPANCY.—Notwithstanding any other provision of law, the owner of housing developed under this section may, with the approval of the Secretary, limit occupancy within the housing to persons with disabilities who can benefit from the supportive services offered in connection with the housing.

“(2) TENANT PROTECTIONS.—

“(A) LEASE.—The lease between a tenant and an owner of housing assisted under this section shall be for not less than one year, and shall contain such terms and conditions as the Secretary shall determine to be appropriate.

“(B) TERMINATION OF TENANCY.—An owner may not terminate the tenancy or refuse to renew the lease of a tenant of a rental dwelling unit assisted under this section except—

“(i) for serious or repeated violation of the terms and conditions of the lease, for violation of applicable Federal, State, or local law, or for other good cause; and

“(ii) by providing the tenant, not less than 30 days before such termination or refusal to renew, with written notice specifying the grounds for such action.

“(C) VOLUNTARY PARTICIPATION IN SERVICES.—A supportive service plan for housing assisted under this section shall permit each resident to take responsibility for choosing and acquiring their own services, to receive any supportive services made available directly or indirectly by the owner of such housing, or to not receive any supportive services.”.

(f) DEVELOPMENT COST LIMITATIONS.—Subsection (h) of section 811 is amended—

(1) in paragraph (1)—

(A) by striking the paragraph heading and inserting “GROUP HOMES”;

(B) in the first sentence, by striking “various types and sizes” and inserting “group homes”;

(C) by striking subparagraph (E); and

(D) by redesignating subparagraphs (F) and (G) as subparagraphs (E) and (F), respectively;

(2) in paragraph (3), by inserting “established pursuant to paragraph (1)” after “cost limitation”; and

(3) by adding at the end the following new paragraph:

“(6) **APPLICABILITY OF HOME PROGRAM COST LIMITATIONS.**—

“(A) **IN GENERAL.**—The provisions of section 212(e) of the Cranston-Gonzalez National Affordable Housing Act (42 U.S.C. 12742(e)) and the cost limits established by the Secretary pursuant to such section with respect to the amount of funds under subtitle A of title II of such Act that may be invested on a per unit basis, shall apply to supportive housing assisted with a capital advance under subsection (d)(1) and the amount of funds under such subsection that may be invested on a per unit basis.

“(B) **WAIVERS.**—The Secretary shall provide for waiver of the cost limits applicable pursuant to subparagraph (A)—

“(i) in the cases in which the cost limits established pursuant to section 212(e) of the Cranston-Gonzalez National Affordable Housing Act may be waived; and

“(ii) to provide for—

“(I) the cost of special design features to make the housing accessible to persons with disabilities;

“(II) the cost of special design features necessary to make individual dwelling units meet the special needs of persons with disabilities; and

“(III) the cost of providing the housing in a location that is accessible to public transportation and community organizations that provide supportive services to persons with disabilities.”.

(g) **REPEAL OF AUTHORITY TO WAIVE SIZE LIMITATIONS.**—Paragraph (1) of section 811(k) is amended—

(1) in paragraph (1), by striking the second sentence; and

(2) in paragraph (4), by striking “(or such higher number of persons)” and all that follows through “subsection (h)(6)”.

(h) **MINIMUM ALLOCATION FOR MULTIFAMILY PROJECTS.**—Subsection (l) of section 811, as amended by the preceding provisions of this Act, is further amended by inserting before paragraph (2) the following new paragraph:

“(1) **MINIMUM ALLOCATION FOR MULTIFAMILY PROJECTS.**—The Secretary shall establish a minimum percentage of the amount made available for each fiscal year for capital advances under subsection (d)(1) that shall be used for multifamily projects subject to subsection (e)(4).”.

**SEC. 4. PROJECT RENTAL ASSISTANCE COMPETITIVE DEMONSTRATION PROGRAM.**

Section 811, as amended by the preceding provisions of this Act, is further amended—

(1) by redesignating subsections (k) through (n) as subsections (l) through (o), respectively; and

(2) by inserting after subsection (j) the following new subsection:

“(k) **PROJECT RENTAL ASSISTANCE-ONLY COMPETITIVE DEMONSTRATION PROGRAM.**—

“(1) **AUTHORITY.**—The Secretary shall carry out a demonstration program under this subsection to expand the supply of supportive housing for non-elderly adults with disabilities, under which the Secretary shall make funds available for project rental assistance pursuant to paragraph (2) for eligible projects under paragraph (3). The Secretary shall provide for State housing finance agencies and other appropriate entities to apply to the Secretary for such project rental assistance funds, which shall be made available by such agencies and entities for dwelling units in eligible projects based upon criteria established by the Secretary for the demonstration program under this subsection. The Secretary may not require any State housing finance agency or other entity applying for project rental assistance funds under the demonstration program to identify in such application the eligible projects for which such funds

will be used, and shall allow such agencies and applicants to subsequently identify such eligible projects pursuant to the making of commitments described in paragraph (3)(B).

“(2) **PROJECT RENTAL ASSISTANCE.**—

“(A) **CONTRACT TERMS.**—Project rental assistance under the demonstration program under this subsection shall be provided—

“(i) in accordance with subsection (d)(2); and

“(ii) under a contract having an initial term of not less than 180 months that provides funding for a term 60 months, which funding shall be renewed upon expiration, subject to the availability of sufficient amounts in appropriation Acts.

“(B) **LIMITATION ON UNITS ASSISTED.**—Of the total number of dwelling units in any multifamily housing project containing any unit for which project rental assistance under the demonstration program under this subsection is provided, the aggregate number that are provided such project rental assistance, that are used for supportive housing for persons with disabilities, or to which any occupancy preference for persons with disabilities applies, may not exceed 25 percent of such total.

“(C) **PROHIBITION OF CAPITAL ADVANCES.**—The Secretary may not provide a capital advance under subsection (d)(1) for any project for which assistance is provided under the demonstration program.

“(D) **ELIGIBLE POPULATION.**—Project rental assistance under the demonstration program under this subsection may be provided only for dwelling units for extremely low-income persons with disabilities and extremely low-income households that include at least one person with a disability.

“(3) **ELIGIBLE PROJECTS.**—An eligible project under this paragraph is a new or existing multifamily housing project for which—

“(A) the development costs are paid with resources from other public or private sources; and

“(B) a commitment has been made—

“(i) by the applicable State agency responsible for allocation of low-income housing tax credits under section 42 of the Internal Revenue Code of 1986, for an allocation of such credits;

“(ii) by the applicable participating jurisdiction that receives assistance under the HOME Investment Partnership Act, for assistance from such jurisdiction; or

“(iii) by any Federal agency or any State or local government, for funding for the project from funds from any other sources.

“(4) **STATE AGENCY INVOLVEMENT.**—Assistance under the demonstration may be provided only for projects for which the applicable State agency responsible for health and human services programs, and the applicable State agency designated to administer or supervise the administration of the State plan for medical assistance under title XIX of the Social Security Act, have entered into such agreements as the Secretary considers appropriate—

“(A) to identify the target populations to be served by the project;

“(B) to set forth methods for outreach and referral; and

“(C) to make available appropriate services for tenants of the project.

“(5) **USE REQUIREMENTS.**—In the case of any project for which project rental assistance is provided under the demonstration program under this subsection, the dwelling units assisted pursuant to paragraph (2) shall be operated for not less than 30 years as supportive housing for persons with disabilities, in accordance with the application for the project approved by the Secretary, and such dwelling units shall, during such period, be made available for occupancy only by persons and households described in paragraph (2)(D).

“(6) **REPORT.**—Upon the expiration of the 5-year period beginning on the date of the enactment of the Frank Melville Supportive Housing Investment Act of 2008, the Secretary shall submit to the Congress a report describing the dem-

onstration program under this subsection, analyzing the effectiveness of the program, including the effectiveness of the program compared to the program for capital advances in accordance with subsection (d)(1) (as in effect pursuant to the amendments made by such Act), and making recommendations regarding future models for assistance under this section based upon the experiences under the program.”.

**SEC. 5. TECHNICAL CORRECTIONS.**

Section 811 is amended—

(1) in subsection (a)—

(A) in paragraph (1), by striking “and” at the end;

(B) in paragraph (2)—

(i) by striking “provides” and inserting “makes available”; and

(ii) by striking the period at the end and inserting “; and”; and

(C) by adding at the end the following new paragraph:

“(3) promotes and facilitates community integration for people with significant and long-term disabilities.”;

(2) in subsection (c)—

(A) in paragraph (1), by striking “special” and inserting “housing and community-based services”; and

(B) in paragraph (2)—

(i) by striking subparagraph (A) and inserting the following:

“(A) make available voluntary supportive services that address the individual needs of persons with disabilities occupying such housing;”; and

(ii) in subparagraph (B), by striking the comma and inserting a semicolon;

(3) in subsection (d)(1), by striking “provided under” and all that follows through “shall bear” and inserting “provided pursuant to subsection (b)(1) shall bear”;;

(4) in subsection (f)—

(A) in paragraph (3)—

(i) in subparagraph (B), by striking “receive” and inserting “be offered”;;

(ii) by striking subparagraph (C) and inserting the following:

“(C) evidence of the applicant’s experience in—

“(i) providing such supportive services; or

“(ii) creating and managing structured partnerships with service providers for the delivery of appropriate community-based services;”;;

(iii) in subparagraph (D), by striking “such persons” and all that follows through “provision of such services” and inserting “tenants”; and

(iv) in subparagraph (E), by inserting “other Federal, and” before “State”; and

(B) in paragraph (4), by striking “special” and inserting “housing and community-based services”;;

(5) in subsection (g), in paragraph (1) (as so redesignated by section 3(c)(1) of this Act)—

(A) in subparagraph (D) (as so redesignated by section 3(c)(2) of this Act), by striking “the necessary supportive services will be provided” and inserting “appropriate supportive services will be made available”; and

(B) by striking subparagraph (E) (as so redesignated by section 3(c)(2) of this Act) and inserting the following:

“(E) the extent to which the location and design of the proposed project will facilitate the provision of community-based supportive services and address other basic needs of persons with disabilities, including access to appropriate and accessible transportation, access to community services agencies, public facilities, and shopping;”;;

(6) in subsection (j)—

(A) by striking paragraph (4); and

(B) by redesignating paragraphs (5), (6), and (7) as paragraphs (4), (5), and (6), respectively;

(7) in subsection (l) (as so redesignated by section 4(1) of this Act)—

(A) in paragraph (1), by inserting before the period at the end of the first sentence the following: “, which provides a separate bedroom for each tenant of the residence”;

(B) by striking paragraph (2) and inserting the following:

“(2)(A) The term ‘person with disabilities’ means a person who is 18 years of age or older and less than 62 years of age, who—

“(i) has a disability as defined in section 223 of the Social Security Act;

“(ii) is determined, pursuant to regulations issued by the Secretary, to have a physical, mental, or emotional impairment which—

“(I) is expected to be of long-continued and indefinite duration;

“(II) substantially impedes his or her ability to live independently; and

“(III) is of such a nature that such ability could be improved by more suitable housing conditions; or

“(iii) has a developmental disability as defined in section 102 of the Developmental Disabilities Assistance and Bill of Rights Act of 2000.

“(B) Such term shall not exclude persons who have the disease of acquired immunodeficiency syndrome or any conditions arising from the etiologic agent for acquired immunodeficiency syndrome. Notwithstanding any other provision of law, no individual shall be considered a person with disabilities, for purposes of eligibility for low-income housing under this title, solely on the basis of any drug or alcohol dependence. The Secretary shall consult with other appropriate Federal agencies to implement the preceding sentence.

“(C) The Secretary shall prescribe such regulations as may be necessary to prevent abuses in determining, under the definitions contained in this paragraph, the eligibility of families and persons for admission to and occupancy of housing assisted under this section. Notwithstanding the preceding provisions of this paragraph, the term ‘person with disabilities’ includes two or more persons with disabilities living together, one or more such persons living with another person who is determined (under regulations prescribed by the Secretary) to be important to their care or well-being, and the surviving member or members of any household described in subparagraph (A) who were living, in a unit assisted under this section, with the deceased member of the household at the time of his or her death.”;

(C) by striking paragraph (3) and inserting the following new paragraph:

“(3) The term ‘supportive housing for persons with disabilities’ means dwelling units that—

“(A) are designed to meet the permanent housing needs of very low-income persons with disabilities; and

“(B) are located in housing that make available supportive services that address the individual health, mental health, or other needs of such persons.”;

(D) in paragraph (5), by striking “a project for”; and

(E) in paragraph (6)—

(i) by inserting after and below subparagraph (D) the matter to be inserted by the amendment made by section 841 of the American Homeownership and Economic Opportunity Act of 2000 (Public Law 106-569; 114 Stat. 3022); and

(ii) in the matter inserted by the amendment made by subparagraph (A) of this paragraph, by striking “wholly owned and”; and

(8) in subsection (m) (as so redesignated by section 4(1) of this Act)—

(A) in paragraph (2), by striking “subsection (c)(1)” and inserting “subsection (d)(1)”; and

(B) in paragraph (3), by striking “subsection (c)(2)” and inserting “subsection (d)(2)”.

#### SEC. 6. AUTHORIZATION OF APPROPRIATIONS.

Subsection (n) of section 811 (as so redesignated by section 4(1) of this Act) is amended to read as follows:

“(n) AUTHORIZATION OF APPROPRIATIONS.—There is authorized to be appropriated for each of fiscal years 2008 through 2012 the following amounts:

“(1) CAPITAL ADVANCE/PRAC PROGRAM.—For providing assistance pursuant to subsection (b), such sums as may be necessary.

“(2) DEMONSTRATION PROGRAM.—For carrying out the demonstration program under subsection (k), such sums as may be necessary to provide 2,500 incremental dwelling units under such program in each of fiscal years 2008 and 2009 and 5,000 incremental dwelling units under such program in each of fiscal years 2010, 2011, and 2012.”.

#### SEC. 7. NEW REGULATIONS AND PROGRAM GUIDANCE.

Not later than the expiration of the 180-day period beginning on the date of the enactment of this Act, the Secretary of Housing and Urban Development shall issue new regulations and guidance for the program under section 811 of the Cranston-Gonzalez National Affordable Housing Act for supportive housing for persons with disabilities to carry out such program in accordance with the amendments made by this Act.

#### SEC. 8. GAO STUDY.

The Comptroller General of the United States shall conduct a study of the supportive housing for persons with disabilities program under section 811 of the Cranston-Gonzalez National Affordable Housing Act (42 U.S.C. 8013) to determine the adequacy and effectiveness of such program in assisting households of persons with disabilities. Such study shall determine—

(1) the total number of households assisted under such program;

(2) the extent to which households assisted under other programs of the Department of Housing and Urban Development that provide rental assistance or rental housing would be eligible to receive assistance under such section 811 program; and

(3) the extent to which households described in paragraph (2) who are eligible for, but not receiving, assistance under such section 811 program are receiving supportive services from, or assisted by, the Department of Housing and Urban Development other than through the section 811 program (including under the Resident Opportunity and Self-Sufficiency program) or from other sources.

Upon the completion of the study required under this section, the Comptroller General shall submit a report to the Congress setting forth the findings and conclusions of the study.

The SPEAKER pro tempore. Pursuant to the rule, the gentleman from Connecticut (Mr. MURPHY) and the gentlewoman from West Virginia (Mrs. CAPITO) each will control 20 minutes.

The Chair recognizes the gentleman from Connecticut.

#### GENERAL LEAVE

Mr. MURPHY of Connecticut. Mr. Speaker, I ask unanimous consent that all Members have 5 legislative days within which to revise and extend their remarks and include extraneous material on this legislation.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Connecticut?

There was no objection.

Mr. MURPHY of Connecticut. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, I would like to thank the Chamber for its indulgence in allowing us to bring before it today the Frank Melville Supportive Housing Investment Act of 2008, which is a reauthorization and improvement upon the existing section 811 supportive housing statute.

Before I go into very briefly the details and importance of this act, I

would just like to thank those that have worked on this bill and this issue, including the chairman of the committee, Chairman FRANK, the chairwoman of the Subcommittee on Housing, Representative WATERS, and especially the Republican cosponsor of this legislation, along with myself, Representative BIGGERT, who has been just a boundless champion for the issue of supportive housing, the issue of compassionate care for those individuals with physical and mental disabilities, and also to Mrs. CAPITO, who has led this committee and this issue so ably.

Mr. Speaker, the 811 program today is the Nation's primary program for funding supportive housing. What is supportive housing? Supportive housing is housing for people with largely mental disability or physical disability, that provides some basic supports around those living arrangements so that those individuals can live independently. Job skills, medication adherence, social work, a small amount of support given to these individuals living with these disabilities can make sure that those individuals can live on their own independently and live full and productive lives. It is a cost-effective and compassionate program that, unfortunately, has not worked as well as it should have in the past several years.

The Department of Housing and Urban Development estimates, Mr. Speaker, that 1.3 million individuals, non-elderly disabled across this country, are low income, living in substandard housing; 1.3 million people, and our 811 program simply hasn't reached enough of them.

Last year, less than 1,000 new units were built around this country with 811 dollars, and, as we heard before the subcommittee, it has taken sometimes 6 years for projects funded with 811 capital dollars to go from the development stage to the completion stage.

□ 1830

That's an unacceptably long amount of time for projects that sometimes only encompass four or six or eight units of housing. This bill sets a, I think, very aggressive but reasonable goal, a tripling over time the number of units constructed in this country with 811 dollars.

How does it do this? Primarily it does this by taking the \$87 million right now that are used as vouchers in the 811 program, and transferring those vouchers over to the larger section 8 program. What we have learned is that these vouchers that are supposed to be dedicated to people with disabilities have not been traced sufficiently, and in fact, probably are going to people without disabilities, in many cases.

The section 8 program will do, I think, a much better job, is much better equipped to track those vouchers going forward. We then take that money that has now been freed up through the transition of those vouchers to the section 8 program and use

much of it to fund a new demonstration program that will seek to leverage the capital dollars from coming from the 811 program with low-income tax credits, private dollars and State partnerships.

By doing that, we will be able to take existing, affordable housing projects that are in the planning stages and, with small amounts of rental subsidies, be able to reach out to those developers and essentially make them a deal that we will give them a small rental subsidy if, in exchange, they carve out a small number of units to be supportive housing. This has worked remarkably well in States that have endeavored this program already. North Carolina comes to mind most immediately where, over the last 7 years, 1,200 units of supportive housing have been built, in part, with this strategy put in place.

There are a number of other important improvements to the 811 program in this act, allowing States and State housing agencies to do much of the bureaucratic paperwork involved in these applications, which we believe will greatly expedite the application process, a study which will look into how we can better use dollars in existing housing projects, 202 housing projects, and other affordable housing projects, to get tenants that are living in other affordable housing sites, some basic support services that will help them live independently. It is a vast improvement over the current law, and we hope, as I said, it will potentially triple the number of units built across this country.

This is important. These are some of the country's most vulnerable citizens, who are playing by the rules, doing everything we ask, but simply need a small apartment of help to be able to live independent, productive lives in their community. This is one of the most compassionate things that this Congress can do is to try to extend out that basic building block of society, good, affordable housing to individuals with mental disability, with mental illness and with physical disabilities.

One last note, this bill is entitled the Frank Melville Supportive Housing Investment Act, and it is titled after the late Frank Melville, the founder, along with his wife, Ellen, of the Melville Charitable Trust. This charitable trust that they have built up through their generosity, the Melville family's generosity, has funded housing advocacy and specifically supportive housing advocacy across this country for a number of years. We would not have the housing advocacy community that exists today if it weren't for the generosity of the Melvilles.

Unfortunately, this world lost Frank Melville, who also happened to be a constituent of mine, recently, and this act, I think, is a very appropriate testament to the work that he has done.

I thank, again, Mrs. BIGGERT for her great work over the years on this issue.

Mr. Speaker, I reserve the balance of my time.

Mrs. CAPITO. I would like to thank the sponsor of the bill, my colleague from Connecticut.

Mr. Speaker, I would like to yield time now to the cosponsor of the bill, a champion for housing in all forms and fashion, but particularly supportive housing, Mrs. BIGGERT from Illinois.

Mrs. BIGGERT. I thank the gentlelady for yielding.

At this time I would like to submit for the RECORD a letter addressed to Speaker PELOSI from the National Alliance on Mental Illness in support of this legislation.

NATIONAL ALLIANCE ON MENTAL  
ILLNESS,

Arlington, VA, September 16, 2008.

Hon. NANCY PELOSI,  
Speaker, House of Representatives,  
Washington, DC.

DEAR SPEAKER PELOSI: On behalf of the 210,000 members and 1,200 affiliates of the National Alliance on Mental Illness (NAMI), I am writing to offer our strong support for the Frank Melville Supportive Housing Investment Act of 2008 (H.R. 5772). As the Nation's largest organization representing people with serious mental illness and their families, NAMI is especially grateful to Chairman Barney Frank and the bill's sponsors, Representatives Chris Murphy and Judy Biggert, for their leadership in moving this legislation forward.

As you know, Section 811 is a critical affordable housing resource for non-elderly people with severe disabilities. While the program has been effective in developing permanent supportive housing, improvements are needed. H.R. 5772 will streamline and simplify the existing process by which 811 sponsors compete for new projects. It will also reform Section 811 and create an important demonstration program to allow for investment of new capital resources from programs such as the Low-Income Housing Tax Credit and HOME in supportive housing developments. Finally H.R. 5772 would resolve the current threat to the program from the Section 811 "mainstream" voucher program.

NAMI applauds their commitment to improving supportive housing options for people with severe disabilities. Thank you for bringing this legislation to the full House. NAMI urges all members to support passage of H.R. 5772.

Sincerely,

MICHAEL J. FITZPATRICK,  
Executive Director.

Mr. Speaker, I am very proud to rise today as the cosponsor of this legislation, and I certainly urge my colleagues to support it.

I would also like to thank my good friend, Congressman MURPHY, who introduced the bill, the Frank Melville Supportive Housing Investment Act of 2008, and thank him for his hard work to modernize the Department of Housing and Urban Development, HUD's section 811 program.

For the past 4 years, this administration has proposed deep cuts to the section 811 program. In response, for the past 4 years we have sent letters to the Appropriations Committee leaders urging them to reject those cuts and fully fund the program.

Why? Because section 811 is the only Federal program that funds housing and vouchers for people with disabilities who seek to live as independent members of the community.

I am pleased to report that for the last 4 years, Congress has agreed to fully fund this important program. This year, we are going beyond the appropriations. We are seeking to modernize the program, which hasn't been updated for over 15 years.

H.R. 5772 is critical to the goal of increasing the number of affordable units for people with disabilities. By better aligning this section 811 program with other Federal, State and local funding resources, it allows nonprofit sponsors to more easily leverage additional financing, thereby maximizing Federal dollars.

By requiring HUD to simplify its more than 400 pages of guidelines, it streamlines the program. In addition, it delegates grant authority to State and local housing authorities, which housing experts agree will make the program more efficient.

Finally, the bill calls for a new demonstration project that is estimated to generate as many as 3,000 new units of housing for nonelderly people with disabilities. The bill we are considering today will make the program more user friendly and attractive to nonprofits.

Before I close, I would like to once again thank my colleague from Connecticut, Congressman MURPHY, for working on this bill. In addition, I would like to thank Chairman FRANK and Ranking Member BACHUS, Chairwoman WATERS and Ranking Member Capito, as well as their staffs, for helping us with this legislation.

Of course, I cannot forget to thank one of my constituents from Tinley Park, Illinois, Tony Paulauski, the executive director of the Arc of Illinois, who testified before our committee about the need for these reforms.

On a similar note, I would also like to thank the wonderful people in Illinois that work for Trinity Services and Cornerstone Services, as well as all of those volunteers, parents and other members of the community who have reached out to express their support for this legislation.

Mr. Speaker, this is a commonsense bill that modernizes an important Federal housing program that hasn't been updated. I urge my colleagues to support it.

Mr. MURPHY of Connecticut. Mr. Speaker, I would like to recognize the gentleman from Massachusetts (Mr. LYNCH) for as much time as he may consume.

Mr. LYNCH. I thank the gentleman from Connecticut for yielding me this time.

Mr. Speaker, I rise in support of H.R. 5772, the Frank Melville Supportive Housing Investment Act of 2008. This is the only HUD permanent supportive housing program that is exclusively for people with disabilities.

I am pleased to support this legislation, which will reform and strengthen section 811 of the Cranston-Gonzalez National Affordable Housing Act. This bill will actually increase efficiency

and better serve eligible disabled persons and, importantly, I think, this bill will streamline the bureaucracy.

Those of us who have tried to assist disabled persons with their housing understand the hoops that one must go through. This bill, I think, through the great work of Congressman MURPHY and others, has solved much of that. But there is much to be said about the improvements to the current rental assistance program and the system for disbursing capital advances, which actually create and maintain affordable units.

Additionally, this bill will require HUD to carry out an important competitive demonstration program to expand the supply of truly supportive housing. I am especially pleased that this bill also authorizes appropriations for that assistance under section 8 in fiscal year 2009.

Having grown up in public housing, I am probably more aware than most of the important role that public housing fills in terms of the needs of our disabled community. This is especially true for our disabled citizens, who have a greater need for housing and facilities that meet their particular disabilities.

I encourage my colleagues to support those most in need in our country by voting for this important bipartisan measure. I must say Mr. MURPHY has been very gracious in recognizing everyone who has been involved here, but I must, in turn, I think, recognize his great involvement and great leadership here.

On behalf of all the families out there, like mine, who have disabled persons, and we recognize the challenges that they deal with every day on a regular basis, I just want to extend our thanks to CHRIS MURPHY, the Congressman from Connecticut, for his great work on this bill.

Mrs. CAPITO. I would like to join in the chorus of support.

Mr. Speaker, as we have heard, the section 811 program provides housing assistance and supportive services for persons with disabilities. I have seen firsthand in my own district the good works that this program provides, and I am sure it is the same for members across the Nation.

The timing of the passage of this legislation is especially significant, as the House just passed the Americans with Disabilities Act amendments earlier today. It is appropriate that we would now consider legislation to improve our housing programs for those with disabilities who choose to live independently.

We have heard a good review, I believe, of the program. We know that it allows persons with disabilities to live independently. I think that's important to emphasize the independent nature of the 811 program. It is also the only Federal program that is solely dedicated to very low-income folks with serious or long-term disabilities. Unfortunately, sometimes those are

coupled together because you have a serious or long-term disability, which sometimes prevents you from working, and it puts you into that low or very low-income bracket.

We have talked about some of the revisions, programmatic issues and changes that have been made, terminating 811's Mainstream Tenant-Based Rental Assistance Program and transferring those vouchers to section 8, modernizing the Capital Advance Program, establishing a project rental assistance demonstration program and revising the definitions of "group home," "people with disabilities," "supportive housing for persons with disabilities."

Also in this bill, we repeal the authority of the Secretary to waive size limitations on group homes and individual living facilities. These improvements to the program will help provide a better life for individuals with disabilities and their families.

The ability to live independently with the assistance of supportive services is critical to improving the lives of the disabled and allowing them to be active participants in their communities.

I join in thanking Chairman FRANK and Ranking Member BACHUS. I would like to particularly thank Mr. MURPHY for his leadership on this issue and Mrs. BIGGERT for her leadership as well.

Mr. Speaker, I yield back the balance of my time.

Mr. MURPHY of Connecticut. I thank Mrs. CAPITO and Mrs. BIGGERT for their leadership on this issue.

Just in closing, Mr. Speaker, although this bill will help scores of individuals with physical handicaps, I think, to myself, of how much help this is going to provide the millions of individuals across this country with mental illness that are struggling to live independently.

Years ago, when this country and States across this Nation made the decision, the right decision to close down the institutions that housed many of those individuals, we made a promise that we would find new housing, new opportunities for those individuals to live on their own in the community.

We have not lived up to that promise. In Connecticut, those of us that care about this issue often wear a button around the halls of the State legislature entitled "Keep the Promise." This legislation, I believe, is a step towards doing just that.

With that, I urge my colleagues to support the bill.

I yield back the balance of my time.

The SPEAKER pro tempore. The question is on the motion offered by the gentleman from Connecticut (Mr. MURPHY) that the House suspend the rules and pass the bill, H.R. 5772, as amended.

The question was taken; and (two-thirds being in the affirmative) the rules were suspended and the bill, as amended, was passed.

A motion to reconsider was laid on the table.

#### NATIONAL ASSOCIATION OF REGISTERED AGENTS AND BROKERS REFORM ACT OF 2008

Mr. SCOTT of Georgia. Mr. Speaker, I move to suspend the rules and pass the bill (H.R. 5611) to reform the National Association of Registered Agents and Brokers, and for other purposes, as amended.

The Clerk read the title of the bill.

The text of the bill is as follows:

H.R. 5611

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

#### SECTION 1. SHORT TITLE.

This Act may be cited as the "National Association of Registered Agents and Brokers Reform Act of 2008".

#### SEC. 2. REESTABLISHMENT OF THE NATIONAL ASSOCIATION OF REGISTERED AGENTS AND BROKERS.

(a) IN GENERAL.—Subtitle C of title III of the Gramm-Leach-Bliley Act (15 U.S.C. 6751 et seq.) is amended to read as follows:

#### "Subtitle C—National Association of Registered Agents and Brokers

#### "SEC. 321. NATIONAL ASSOCIATION OF REGISTERED AGENTS AND BROKERS.

"(a) ESTABLISHMENT.—There is established the National Association of Registered Agents and Brokers (hereafter in this subtitle referred to as the 'Association').

"(b) STATUS.—The Association shall—

"(1) be a nonprofit corporation;

"(2) have succession until dissolved by an Act of Congress;

"(3) not be an agent or instrumentality of the United States Government; and

"(4) except as otherwise provided in this subtitle, be subject to, and have all the powers conferred upon a nonprofit corporation by the District of Columbia Nonprofit Corporation Act (D.C. Code, sec. 29-301.01 et seq.).

#### "SEC. 322. PURPOSE.

"The purpose of the Association shall be to provide a mechanism through which licensing, continuing education, and other non-resident insurance producer qualification requirements and conditions can be adopted and applied on a multi-state basis (without affecting the laws, rules, and regulations pertaining to resident insurance producers or appointments or producing a net loss of producer licensing revenues to States), while preserving the right of States to license, supervise, discipline, and establish licensing fees for insurance producers, and to prescribe and enforce laws and regulations with regard to insurance-related consumer protection and unfair trade practices.

#### "SEC. 323. MEMBERSHIP.

"(a) ELIGIBILITY.—

"(1) IN GENERAL.—Any insurance producer licensed in its home State shall be eligible to become a member in the Association.

"(2) INELIGIBILITY FOR SUSPENSION OR REVOCATION OF LICENSE.—Notwithstanding paragraph (1), a State-licensed insurance producer shall not be eligible to become a member if a State insurance regulator has suspended or revoked such producer's license in that State during the 3-year period preceding the date on which such producer applies for membership.

"(3) RESUMPTION OF ELIGIBILITY.—Paragraph (2) shall cease to apply to any insurance producer if—

"(A) the State insurance regulator renews the license of such producer in the State in

which the license was suspended or revoked; or

“(B) the suspension or revocation is subsequently overturned.

“(4) CRIMINAL BACKGROUND CHECK REQUIRED.—

“(A) IN GENERAL.—A State-licensed insurance producer shall not be eligible to become a member unless the producer has submitted to a national criminal background record check.

“(B) CRIMINAL BACKGROUND CHECK ORDERED BY HOME STATE.—Any insurance producer licensed in a State that, as a condition for such licensure, requires the submission of identification information to the Federal Bureau of Investigation for a national criminal background record check shall be deemed to have submitted to a national criminal background record check for purposes of subparagraph (A).

“(C) CRIMINAL HISTORY CHECK ORDERED BY ASSOCIATION.—

“(i) IN GENERAL.—The Association may submit identification information obtained from any State-licensed insurance producer licensed in a State that has not submitted to a national criminal background record check, and a request for a national criminal background record check of such producer, to the Federal Bureau of Investigation.

“(ii) BYLAWS OR RULES.—The board of directors of the Association shall prescribe bylaws or rules for obtaining and utilizing identification information and criminal background record information, including the establishment of fees required to perform a criminal background record check.

“(D) ATTORNEY GENERAL AUTHORIZATION.—Upon receiving a request from the Association, the Attorney General shall—

“(i) search the records of the Criminal Justice Information Services Division of the Federal Bureau of Investigation, and any other similar database over which the Attorney General has authority and deems appropriate, for any criminal background records (including wanted persons information) corresponding to the identification information provided under subparagraph (F); and

“(ii) provide any relevant information contained in such records that pertain to the request directly to the Association.

“(E) RELEVANT INFORMATION DEFINED.—For purposes of subparagraph (D)(ii), the term ‘relevant information’ means any of the following records:

“(i) All felony convictions.

“(ii) All misdemeanor convictions involving—

“(I) violation of a law involving financial activities;

“(II) dishonesty or breach of trust, within the meaning of section 1033 of title 18, United States Code, including taking, withholding, misappropriating, or converting money or property;

“(III) failure to comply with child support obligations;

“(IV) failure to pay taxes; and

“(V) domestic violence, child abuse, burglary of a dwelling, or a criminal offense that has as an element the use or attempted use of physical force, or threat of great bodily harm, or the use, attempted use, or threatened use of a deadly weapon, against an individual, including committing or attempting to commit murder, manslaughter, kidnapping, aggravated assault, forcible sex offenses, robbery, arson, extortion, and extortionate extension of credit.

“(F) FORM OF REQUEST.—A request under subparagraph (C) shall include a copy of any necessary identification information required by the Attorney General concerning the person about whom the record is requested and a statement signed by the per-

son acknowledging that the Association may request the search.

“(G) LIMITATION ON PERMISSIBLE USES OF INFORMATION.—Information obtained under this section may—

“(i) be used only for regulatory or law enforcement purposes or for purposes of determining compliance with membership criteria established by the Association;

“(ii) be disclosed only to the Association, State insurance regulators, or Federal or State law enforcement agencies; and

“(iii) be disclosed only if the recipient agrees to—

“(I) maintain the confidentiality of such information; and

“(II) limit the use of such information to the purposes described in clause (i).

“(H) PENALTY FOR IMPROPER USE.—Whoever uses any information obtained under this section knowingly and willfully for an unauthorized purpose shall be fined under title 18, United States Code, imprisoned for not more than 2 years, or both.

“(I) RELIANCE ON INFORMATION.—Neither the Association nor any of its directors, officers, or employees who reasonably rely on information provided under this section shall be liable in any action for using information as permitted under this section in good faith.

“(J) CLARIFICATION OF SECTION 1033.—

“(i) IN GENERAL.—With respect to any action brought under section 1033(e)(1)(B) of title 18, United States Code, no person engaged in the business of conducting financial activities shall be subject to any penalty resulting from such section if the individual whom the person permitted to engage in the business of insurance is a member of the Association or is licensed, or approved (as part of an application or otherwise), by a State insurance regulator that performs criminal background checks under this section, unless such person knows that the individual is in violation of section 1033(e)(1)(A) of such title.

“(ii) FINANCIAL ACTIVITIES DEFINED.—For purposes of this subparagraph, the term ‘financial activities’—

“(I) means banking activities (including the ownership of a bank), securities activities, insurance activities, or commodities activities; and

“(II) includes all activities that are financial in nature or are incidental to a financial activity (as defined under section 4(k) of the Bank Holding Company Act of 1956).

“(K) FEES.—The Attorney General may charge a reasonable fee for the provision of information under this paragraph.

“(L) RULE OF CONSTRUCTION.—No provision of this paragraph shall be construed as—

“(i) requiring a State insurance regulator to perform criminal background checks under this section; or

“(ii) superseding or otherwise limiting any other authority that allows access to criminal background records.

“(M) REGULATIONS.—The Attorney General may prescribe regulations to carry out this paragraph.

“(N) INELIGIBILITY FOR MEMBERSHIP.—The Association may deny membership to any State-licensed insurance producer on the basis of criminal history information obtained pursuant to subparagraph (D).

“(b) AUTHORITY TO ESTABLISH MEMBERSHIP CRITERIA.—The Association may establish membership criteria that—

“(1) bear a reasonable relationship to the purposes for which the Association was established; and

“(2) do not unfairly limit the access of smaller agencies to the Association membership, including imposing discriminatory membership fees on smaller insurance producers.

“(c) ESTABLISHMENT OF CLASSES AND CATEGORIES OF MEMBERSHIP.—

“(1) CLASSES OF MEMBERSHIP.—The Association may establish separate classes of membership, with separate criteria, if the Association reasonably determines that performance of different duties requires different levels of education, training, experience, or other qualifications.

“(2) CATEGORIES.—

“(A) SEPARATE CATEGORIES FOR PRODUCERS PERMITTED.—The Association may establish separate categories of membership for producers and for other persons within each class, based on the types of licensing categories that exist under State laws.

“(B) SEPARATE TREATMENT FOR DEPOSITORY INSTITUTIONS PROHIBITED.—No special categories of membership, and no distinct membership criteria, shall be established for members which are depository institutions or for employees, agents, or affiliates of depository institutions.

“(d) MEMBERSHIP CRITERIA.—

“(1) IN GENERAL.—The Association may establish criteria for membership which shall include standards for personal qualifications, education, training, and experience.

“(2) QUALIFICATIONS.—In establishing criteria under paragraph (1), the Association shall consider the NAIC Producer Licensing Model Act and the highest levels of insurance producer qualifications established under the licensing laws of the States.

“(3) ASSISTANCE FROM STATES.—

“(A) IN GENERAL.—The Association may request a State to provide assistance in investigating and evaluating a prospective member’s eligibility for membership in the Association.

“(B) RULE OF CONSTRUCTION.—Subparagraph (A) shall not be construed as requiring or authorizing any State to adopt new or additional requirements concerning the licensing or evaluation of insurance producers.

“(4) DENIAL OF MEMBERSHIP.—The Association may deny membership to any State-licensed insurance producer for failure to meet the membership criteria established by the Association.

“(e) EFFECT OF MEMBERSHIP.—

“(1) AUTHORITY OF ASSOCIATION MEMBERS.—Membership in the Association shall—

“(A) authorize an insurance producer to sell, solicit, negotiate, effect, procure, deliver, renew, continue, or bind insurance in any State for which the member pays the licensing fee set by such State for any line or lines of insurance specified in such producer’s home State license, and exercise all such incidental powers, as shall be necessary to carry out such activities, including claims adjustments and settlement, risk management, employee benefits advice, retirement planning, and any other insurance-related consulting activities;

“(B) be the equivalent of a nonresident insurance producer license issued in any state where the member pays the licensing fee; and

“(C) subject an insurance producer to all laws, regulations, provisions or other action of any State concerning revocation or suspension of a member’s ability to engage in any activity within the scope of authority granted under this subsection and to all state laws, regulations, provisions and actions preserved under paragraph (4).

“(2) DUPLICATIVE LICENSES.—No State, other than the member’s home State, may require an individual member to obtain a business entity license or membership in order to engage in any activity within the scope of authority granted in paragraph (1) or in order for the member or any employer, employee, or affiliate of the member to receive compensation for the member’s performance of any such activity.

“(3) AGENT FOR REMITTING FEES.—The Association shall act as any member’s agent for

purposes of remitting licensing fees to any State pursuant to paragraph (1).

“(4) PRESERVATION OF STATE CONSUMER PROTECTION AND MARKET CONDUCT REGULATION.—No provision of this section shall be construed as altering or affecting the continuing effectiveness of any law, regulation, provision, or other action of any State which purports to regulate market conduct or unfair trade practices or establish consumer protections to the extent that such law, regulation, provision, or other action is not inconsistent with the provisions of this subtitle, and then only to the extent of such inconsistency.

“(f) BIENNIAL RENEWAL.—Membership in the Association shall be renewed on a biennial basis.

“(g) CONTINUING EDUCATION.—

“(1) IN GENERAL.—The Association shall establish, as a condition of membership, continuing education requirements which shall be comparable to the continuing education requirements under the licensing laws of a majority of the States.

“(2) STATE CONTINUING EDUCATION REQUIREMENTS.—A member may not be required to satisfy continuing education requirements imposed under the laws, regulations, provisions, or actions of any State other than such member’s home State.

“(3) RECIPROCITY.—The Association shall not require a member to satisfy continuing education requirements that are equivalent to any continuing education requirements of the member’s home State that have been satisfied by the member during the applicable licensing period.

“(4) LIMITATION ON ASSOCIATION.—The Association shall not directly or indirectly offer any continuing education courses for insurance producers.

“(h) PROBATION, SUSPENSION AND REVOCATION.—The Association may place an insurance producer that is a member of the Association on probation or suspend or revoke such producer’s membership in the Association, as the Association determines to be appropriate, if—

“(1) the producer fails to meet the applicable membership criteria of the Association; or

“(2) the producer has been subject to disciplinary action pursuant to a final adjudicatory proceeding under the jurisdiction of a State insurance regulator.

“(i) OFFICE OF CONSUMER COMPLAINTS.—

“(1) IN GENERAL.—The Association shall establish an office of consumer complaints that shall—

“(A) receive and, when appropriate, investigate complaints from both consumers and State insurance regulators related to members of the Association;

“(B) maintain records of all complaints received in accordance with subparagraph (A) and make such records available to the National Association of Insurance Commissioners (hereinafter in this subtitle referred to as the ‘NAIC’) and to each State insurance regulator for the State of residence of the consumer who filed the complaint; and

“(C) refer, when appropriate, any such complaint to any appropriate State insurance regulator.

“(2) TELEPHONE AND OTHER ACCESS.—The office of consumer complaints shall maintain a toll-free telephone number for the purpose of this subsection and, as practicable, other alternative means of communication with consumers, such as an Internet web page.

**“SEC. 324. BOARD OF DIRECTORS.**

“(a) ESTABLISHMENT.—There is established the board of directors of the Association (hereafter in this subtitle referred to as the ‘Board’) for the purpose of governing and supervising the activities of the Association and the members of the Association.

“(b) POWERS.—

“(1) IN GENERAL.—The Board shall have such powers and authority as may be specified in the bylaws of the Association.

“(2) QUORUM REQUIRED.—All decisions of the Board shall require an affirmative vote of a simple majority of Board members.

“(c) COMPOSITION.—

“(1) IN GENERAL.—The Board shall be composed of 11 members, of whom—

“(A) 6 shall be State insurance commissioners appointed in the manner provided in paragraph (2), and

“(B) 5 shall be insurance industry representatives appointed in the manner provided in paragraph (3).

“(2) MEMBERS APPOINTED BY THE NAIC.—

“(A) IN GENERAL.—The NAIC shall appoint 1 member of the Board from among State insurance commissioners in each of the following 3 categories of States:

“(i) The 18 States with the smallest total direct written premiums from all insurance policies written in such States.

“(ii) The 18 States with the largest total direct written premiums from all insurance policies written in such States.

“(iii) The States that are not among the States described in clauses (i) and (ii).

“(B) AT-LARGE MEMBERS.—The NAIC shall appoint 3 Board members pursuant to criteria established by the NAIC’s membership.

“(3) MEMBERS APPOINTED BY INSURANCE TRADE ASSOCIATIONS.—

“(A) INSURANCE PRODUCER REPRESENTATIVES.—3 of the 5 members who are insurance industry representatives shall be appointed as follows by the following trade associations or their successor organizations:

“(i) 1 member appointed by the Council of Insurance Agents and Brokers from among representatives of such association.

“(ii) 1 member appointed by the Independent Insurance Agents and Brokers of America from among representatives of such association.

“(iii) 1 member appointed by the National Association of Insurance and Financial Advisors from among representatives of such association.

“(B) PROPERTY AND CASUALTY INSURER REPRESENTATIVE.—1 of the 5 members who are insurance industry representatives shall be appointed by the American Insurance Association, the National Association of Mutual Insurance Companies, and the Property and Casualty Insurers Association of America from among representatives of each such association, on a rotating basis.

“(C) LIFE AND HEALTH INSURER REPRESENTATIVE.—1 of the 5 members who are insurance industry representatives shall be appointed by the American Council of Life Insurers and the Association of Health Insurance Plans from among representatives of each such association, on a rotating basis.

“(4) ALTERNATE APPOINTMENT.—

“(A) IN GENERAL.—If the NAIC or a nominating group of insurance trade associations fails to make appointments to the Board as required under paragraph (2) or (3), the President shall appoint such members of the Association’s Board from lists of candidates provided by the NAIC, in the case of a member described in paragraph (2) or the nominating group of insurance trade associations pursuant to the relevant subparagraph of paragraph (3), in the case of a member described in any such subparagraph.

“(B) PROCEDURES FOR OBTAINING NAIC APPOINTMENT RECOMMENDATIONS.—

“(i) PRESIDENTIAL APPOINTMENT FROM LIST.—If the NAIC fails to appoint members of the Board as provided under subparagraph (A) or (B) of paragraph (2) within 60 days after the date of the enactment of the National Association of Registered Agents and Brokers Reform Act of 2008, the President

shall, with the advice and consent of the Senate, appoint 6 members to the Board who are current State insurance commissioners in accordance with the requirements of subparagraphs (A) and (B) of paragraph (2) from a list of candidates recommended to the President by the NAIC.

“(ii) PRESIDENTIAL APPOINTMENT WITHOUT A LIST.—If the NAIC fails to provide a list within 90 days after the date of the enactment of the National Association of Registered Agents and Brokers Reform Act of 2008, or if any list that is provided does not include at least 10 recommended candidates or comply with the requirements of paragraph (2), the President shall, with the advice and consent of the Senate, appoint 6 members to the Board without considering the views of the NAIC, in accordance with requirements of paragraph (2).

“(C) PROCEDURES FOR OBTAINING INSURANCE TRADE ASSOCIATION GROUP APPOINTMENT RECOMMENDATIONS.—

“(i) PRESIDENTIAL APPOINTMENT FROM LIST.—If any group of nominating insurance trade associations identified under subparagraph (A), (B), or (C) of paragraph (3) fails to appoint members of the Board as provided under such subparagraph within 60 days after the date of the enactment of the National Association of Registered Agents and Brokers Reform Act of 2008, the President shall, with the advice and consent of the Senate, make the requisite appointments pursuant to each such subparagraph from a list of candidates recommended to the President by such group.

“(ii) PRESIDENTIAL APPOINTMENT WITHOUT A LIST.—If the nominating group of insurance trade associations identified under subparagraph (A), (B), or (C) of paragraph (3) fails to provide a list within 90 days after date of the enactment of the National Association of Registered Agents and Brokers Reform Act of 2008, or if any list that is provided does not comply with the requirements of the subparagraph, the President shall, with the advice and consent of the Senate, make the requisite appointments without considering the views of such group.

“(iii) LIST OF RECOMMENDATIONS.—Any list of recommended candidates provided to the President by a nominating group of insurance trade associations identified under subparagraph (A), (B), or (C) of paragraph (3) shall include—

“(I) at least 2 recommended candidates from each association identified under paragraph (3)(A);

“(II) at least 2 recommended candidates, in the case of associations identified under paragraph (3)(B); and

“(III) at least 2 recommended candidates, in the case of associations identified under paragraph (3)(C).

“(D) ALTERNATE APPOINTMENT OF STATE INSURANCE COMMISSIONERS.—If fewer than 6 State insurance commissioners accept appointment to the Board pursuant to subparagraph (B), the President, with the advice and consent of the Senate, may appoint the remaining State insurance commissioner members of the Board from among individuals who are current or former State insurance commissioners, to the extent that—

“(i) any former insurance commissioner appointed by the President shall not be employed by or have a present direct or indirect financial interest in any insurer or other entity in the insurance industry other than direct or indirect ownership of, or beneficial interest in, any insurance policy or annuity contract written or sold by an insurer; and

“(ii) not more than 3 members appointed to membership on the Board under this subparagraph belong to the same political party as the President.

“(5) STATE INSURANCE COMMISSIONER DEFINED.—For purposes of this subsection, the term ‘State insurance commissioner’ means a person who serves in the position in State government, or on the board, commission, or other body that is the principal insurance regulatory authority for the State.

“(d) TERMS.—

“(1) IN GENERAL.—The term of each Board member shall, after the initial appointment of the members of the Board, be for 2 years, with ½ of the members to be appointed each year and divided as evenly as possible between members appointed under paragraphs (2) and (3) of subsection (c).

“(2) LIMITATION ON SUCCESSIVE TERMS.—Only Board members appointed under subsections (c)(2) and (c)(3)(A) may be re-appointed for an additional term.

“(e) BOARD VACANCIES.—

“(1) IN GENERAL.—Any vacancy on the board of directors shall be filled as provided under subparagraph (A) or (B) of paragraph (2), and any member appointed to fill a vacancy occurring before the expiration of the term for which the member’s predecessor was appointed shall be appointed only for the remainder of that term.

“(2) ALTERNATE APPOINTMENT.—If the NAIC or a nominating group of trade associations fails to appoint a member to the Board to fill a vacancy within 60 days from the date that such vacancy occurs, the President shall, with the advice and consent of the Senate, make the requisite appointment pursuant to the procedures established under the applicable subparagraph of subsection (c)(4).

“(f) MEETINGS.—The Board shall meet at the call of the chairperson, or as otherwise provided by the bylaws of the Association.

**“SEC. 325. OFFICERS.**

“(a) POSITIONS.—The officers of the Association shall consist of a chairperson and a vice chairperson of the Board, an executive director, secretary, and treasurer of the Association, and such other officers and assistant officers as may be deemed necessary.

“(b) MANNER OF SELECTION.—Each officer of the Board and the Association shall be elected or appointed at such time, in such manner, and for such terms as may be prescribed in the bylaws of the Association.

**“SEC. 326. BYLAWS, RULES, AND DISCIPLINARY ACTION.**

“(a) ADOPTION AND AMENDMENT OF BYLAWS.—

“(1) COPY REQUIRED TO BE FILED.—The board of directors of the Association shall submit to the President, the Congress, and the NAIC any proposed bylaw or rules of the Association or any proposed amendment to the bylaws or rules, accompanied by a concise general statement of the basis and purpose of such proposal.

“(2) EFFECTIVE DATE.—Any proposed bylaw or rule or proposed amendment to the bylaws or rules shall take effect, after notice published in an insurance trade journal and opportunity for comment, upon such date as the Association may designate.

“(b) DISCIPLINARY ACTION BY THE ASSOCIATION.—

“(1) SPECIFICATION OF CHARGES.—In any proceeding to determine whether membership shall be denied, suspended, revoked, or not renewed (hereafter in this section referred to as a ‘disciplinary action’) or to determine whether a member of the Association should be placed on probation, the Association shall bring specific charges, notify such member of such charges, give the member an opportunity to defend against the charges, and keep a record.

“(2) SUPPORTING STATEMENT.—A determination to take disciplinary action shall be supported by a statement setting forth—

“(A) any act or practice in which such member has been found to have been engaged;

“(B) the specific provision of this subtitle, the rules or regulations under this subtitle, or the rules of the Association which any such act or practice is deemed to violate; and

“(C) the sanction imposed and the reason for such sanction.

**“SEC. 327. POWERS.**

“In addition to all the powers conferred upon a nonprofit corporation by the District of Columbia Nonprofit Corporation Act, the Association shall have the following powers:

“(1) To establish and collect such membership fees as the Association finds necessary to impose to cover the costs of its operations.

“(2) To adopt, amend, and repeal bylaws and rules governing the conduct of Association business and performance of its duties.

“(3) To establish procedures for providing notice and opportunity for comment pursuant to section 326(a).

“(4) To enter into and perform such agreements as necessary to carry out its duties.

“(5) To hire employees, professionals or specialists, and elect or appoint officers, and to fix their compensation, define their duties and give them appropriate authority to carry out the purposes of this subtitle, and determine their qualification; and to establish the Association’s personnel policies and programs relating to, among other things, conflicts of interest, rates of compensation, and qualifications of personnel.

“(6) To borrow money.

“(7) To assess board member organizations and associations fees for such amounts that the Association determines to be necessary and appropriate to organize and begin operations of the Association, which shall be treated as loans to be repaid by the Association with interest at market rate.

**“SEC. 328. REPORT BY ASSOCIATION.**

“(a) IN GENERAL.—As soon as practicable after the close of each fiscal year, the Association shall submit to the President, the Congress, and the NAIC a written report regarding the conduct of its business, and the exercise of the other rights and powers granted by this subtitle, during such fiscal year.

“(b) FINANCIAL STATEMENTS.—Each report submitted under subsection (a) with respect to any fiscal year shall include financial statements setting forth the financial position of the Association at the end of such fiscal year and the results of its operations (including the source and application of its funds) for such fiscal year.

**“SEC. 329. LIABILITY OF THE ASSOCIATION AND THE DIRECTORS, OFFICERS, AND EMPLOYEES OF THE ASSOCIATION.**

“(a) IN GENERAL.—The Association shall not be deemed to be an insurer or insurance producer within the meaning of any State law, rule, regulation, or order regulating or taxing insurers, insurance producers, or other entities engaged in the business of insurance, including provisions imposing premium taxes, regulating insurer solvency or financial condition, establishing guaranty funds and levying assessments, or requiring claims settlement practices.

“(b) LIABILITY OF THE ASSOCIATION, ITS DIRECTORS, OFFICERS, AND EMPLOYEES.—Neither the Association nor any of its directors, officers, or employees shall have any liability to any person for any action taken or omitted in good faith under or in connection with any matter subject to this subtitle.

**“SEC. 330. PRESIDENTIAL REVIEW.**

“(a) REMOVAL.—If the President determines and certifies to the Speaker of the House, the House Minority Leader, the Senate Majority Leader and the Senate Minority

Leader that the Association is acting in a manner contrary to the purposes of this subtitle or has failed to perform its duties under this subtitle, the President may remove the entire existing Board for the remainder of the term to which the members of the Board were appointed and appoint, in accordance with section 324(c)(4) with the advice and consent of the Senate, new members to fill the vacancies on the Board for the remainder of such terms.

“(b) SUSPENSION OF RULES OR ACTIONS.—The President, or a person designated by the President for such purpose, may suspend the effectiveness of any rule, or prohibit any action, of the Association which the President or the designee determines and certifies to the Speaker of the House, the House minority leader, the Senate majority leader, and the Senate minority leader is contrary to the purposes of this subtitle.

**“SEC. 331. RELATIONSHIP TO STATE LAW.**

“(a) PREEMPTION OF STATE LAWS.—State laws, regulations, provisions, or other actions purporting to regulate insurance producers shall be preempted to the extent provided in subsection (b).

“(b) PROHIBITED ACTIONS.—

“(1) IN GENERAL.—No State shall—

“(A) impede the activities of, take any action against, or apply any provision of law or regulation to, any insurance producer because that insurance producer or any affiliate plans to become, has applied to become, or is a member of the Association;

“(B) impose any requirement upon a member of the Association that it pay fees different from those required to be paid to that State were it not a member of the Association;

“(C) impose any continuing education requirements on nonresident insurance producers; or

“(D) impose any licensing, registration, or appointment requirements upon any nonresident insurance producer that sells, solicits, negotiates, effects, procures, delivers, renews, continues, or binds insurance for commercial property and casualty risks to an insured with risks located in more than 1 State, provided that such nonresident insurance producer is otherwise licensed as an insurance producer in the State where the insured maintains its principal place of business and the contract of insurance insures risks located in that State.

“(2) STATES OTHER THAN A HOME STATE.—No State, other than a member’s home State, shall—

“(A) impose any licensing, integrity, personal or corporate qualifications, education, training, experience, residency, continuing education, or bonding requirement upon a member of the Association that is different from the criteria for membership in the Association or renewal of such membership;

“(B) impose any requirement upon a member of the Association that it be licensed, registered, or otherwise qualified to do business or remain in good standing in such State, including any requirement that such insurance producer register as a foreign company with the secretary of state or equivalent State official; or

“(C) require that a member of the Association submit to a criminal history record check as a condition of doing business in such State.

**“SEC. 332. COORDINATION WITH OTHER REGULATORS.**

“(a) COORDINATION WITH STATE INSURANCE REGULATORS.—The Association may—

“(1) establish a central clearinghouse, or utilize the NAIC or any other entity as a central clearinghouse, through which members of the Association may pursuant to section 323(e) disclose their intent to operate in

1 or more States and pay the licensing fees to the appropriate States; and

“(2) establish a national database for the collection of regulatory information concerning the activities of insurance producers or contract with the NAIC or any other entity to utilize such a database.

“(b) COORDINATION WITH THE FINANCIAL INDUSTRY REGULATORY AUTHORITY.—The Association shall coordinate with the Financial Industry Regulatory Authority in order to ease any administrative burdens that fall on persons that are members of both associations, consistent with the purposes of this subtitle and the Federal securities laws.

**“SEC. 333. JUDICIAL REVIEW AND ENFORCEMENT.**

“(a) JURISDICTION.—The appropriate United States district court shall have exclusive jurisdiction over litigation to which the Association is a party or any matter arising under this subtitle, including disputes between the Association and its members that arise under this subtitle, subject to chapter 7 of title 5, United States Code.

“(b) EXHAUSTION OF REMEDIES.—An aggrieved person shall be required to exhaust all available administrative remedies before the Association before it may seek judicial review of an Association decision.

“(c) EQUAL WEIGHT AND DEFERENCE.—In any other proceeding involving this subtitle, the court shall give at least equal weight and deference to the interpretations of the Association as would be given to any State or Federal agency with respect to any law, regulation, interpretation, or order addressing the same issues.

**“SEC. 334. DEFINITIONS.**

“For purposes of this subtitle, the following definitions shall apply:

“(1) HOME STATE.—The term ‘home State’ means the State in which the insurance producer maintains its principal place of residence or business and is licensed to act as an insurance producer.

“(2) INSURANCE.—The term ‘insurance’ means any product, other than title insurance, defined or regulated as insurance by the appropriate State insurance regulatory authority.

“(3) INSURANCE PRODUCER.—The term ‘insurance producer’ means any insurance agent or broker, excess or surplus lines broker or agent, insurance consultant, limited insurance representative, and any other individual or entity that solicits, negotiates, effects, procures, delivers, renews, continues or binds policies of insurance or offers advice, counsel, opinions or services related to insurance.

“(4) STATE.—The term ‘State’ includes any State, the District of Columbia, any territory of the United States, and Puerto Rico, Guam, American Samoa, the Trust Territory of the Pacific Islands, the Virgin Islands, and the Northern Mariana Islands.

**“(5) STATE LAW.—**

“(A) IN GENERAL.—The term ‘State law’ includes all laws, decisions, rules, regulations, or other State action having the effect of law, of any State.

“(B) LAWS APPLICABLE IN THE DISTRICT OF COLUMBIA.—A law of the United States applicable only to or within the District of Columbia shall be treated as a State law rather than a law of the United States.”

(b) CLERICAL AMENDMENT.—The table of contents for the Gramm-Leach-Bliley Act is amended by striking the items relating to subtitle C of title III and inserting the following new items:

“Subtitle C—National Association of Registered Agents and Brokers

“Sec. 321. National association of registered agents and brokers.

“Sec. 322. Purpose.

“Sec. 323. Membership.

“Sec. 324. Board of directors.

“Sec. 325. Officers.

“Sec. 326. Bylaws, rules, and disciplinary action.

“Sec. 327. Powers.

“Sec. 328. Report by association.

“Sec. 329. Liability of the association and the directors, officers, and employees of the association.

“Sec. 330. Presidential review.

“Sec. 331. Relationship to state law.

“Sec. 332. Coordination with other regulators.

“Sec. 333. Judicial review and enforcement.

“Sec. 334. Definitions.”

□ 1845

The SPEAKER pro tempore. Pursuant to the rule, the gentleman from Georgia (Mr. SCOTT) and the gentleman from Kentucky (Mr. DAVIS) each will control 20 minutes.

The Chair recognizes the gentleman from Georgia.

GENERAL LEAVE

Mr. SCOTT of Georgia. Mr. Speaker, I ask unanimous consent that all Members may have 5 legislative days within which to revise and extend their remarks on this legislation and to insert extraneous material thereon.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Georgia?

There was no objection.

Mr. SCOTT of Georgia. Mr. Speaker, I yield myself such time as I may consume.

First, I want to thank Chairman KANJORSKI of the Capital Markets Subcommittee, as well as Chairman FRANK, for working with us and allowing H.R. 5611, the National Association of Registered Agents and Brokers Reform Act, to be considered today. This is, indeed, an important piece of legislation.

I was pleased to introduce this bill, along with my good friend, the gentleman from Kentucky (Mr. DAVIS), as insurance regulatory reform is an issue many involved agree requires action. It, indeed, has been a pleasure to work with Representative DAVIS on this, who is one of my distinguished colleagues on the Committee on Financial Services. We both believe that this bill is a good starting point for leveling the playing field for insurance agents and brokers.

Never before, Mr. Speaker, have we really seen the significance and importance of the financial services industry as we are seeing it today. There are so many, many, many pieces that need to be reformed and looked at and improved upon, and this legislation happens to be one of those pieces.

H.R. 5611 will simply establish the National Association of Registered Agents and Brokers, which we refer to as NARAB, to provide for nonresident insurance agent and broker licensing while preserving the rights of States to supervise and discipline insurance agents and brokers. The legislation will further benefit consumers through increased competition among agents and brokers, leading to greater consumer choice.

This legislation is straightforward. Insurance agents and brokers who are licensed in good standing in their home States can apply for membership in the National Association for Registered Agents and Brokers, NARAB, which will allow them to operate in multiple States. This is very much needed. Membership will be voluntary and not affecting the rights of a nonmember producer under any State license, respecting the sanctity of the State. This legislation will benefit policyholders by increasing marketplace competition and consumer choice by enabling insurance producers to more quickly and responsibly serve the needs of the consumer.

A private, nonprofit NARAB entity consisting of State insurance regulators and marketplace representatives will serve as a portal for agents and brokers to obtain nonresident licenses in additional States. This is provided that they pay the required State non-licensing fees and meet the NARAB standards for membership.

This bill would also establish membership criteria which would include standards for personal qualifications, education, training and experience; and further, member applicants must be required to undergo a national criminal background check. And, to be very clear, NARAB would not, I repeat, would not be part of nor report to any Federal agency and would not have any Federal regulatory power. This is being done to streamline and bring greater efficiency and greater choice to consumers.

Federal legislation is needed to ensure a reciprocal licensing process for insurance agents and brokers, and Congress already endorsed this concept when we passed the Gramm-Leach-Bliley Act in 1999. The Gramm-Leach-Bliley Act would have created NARAB if a number of States had not reached a certain number of licensing reciprocity, and although enough reciprocity was provided to avoid the creation of NARAB, it has been brought to my attention and to Mr. DAVIS' attention by agents across this country that there is a frustration over incomplete insurance licensing reciprocity, and this legislation addresses that important fact. It is abundantly clear that the bar was not set high enough in Gramm-Leach-Bliley, thus the reason behind this important legislation that we are considering today. We, my colleague, Mr. DAVIS and I, are simply working to ensure an updated version of NARAB.

I believe the increased competition among agents and brokers this bill would create will be beneficial to all, and on all accounts, be more fair; and, in addition, lead to greater consumer choice. Mr. Speaker, this is what is important. The bottom line, it is the benefit to the consumer.

As more and more agents operate across State lines, this problem of reciprocity has become worse, and it has become apparent to us that true non-resident licensing reform for insurance

agents could only really be achieved through legislation at the Federal level. That is why this Congress is acting today.

The NARAB Reform Act that we are looking at today has garnered support from both sides of the aisle, both Democrats and Republicans, with 48 bipartisan cosponsors, and 27 of these cosponsors are Members serving on the Financial Services Committee.

Again, I was very much pleased to work with the gentleman from Kentucky (Mr. DAVIS) on this legislation which again narrowly targets only the area where there is a problem. We have gone in with a laser beam and simply targeted where there is a problem to fix, and we have done that.

Our manager's amendment was recently endorsed by the NAIC, showing that the State insurance regulators believe that this type of legislation is badly needed reform. Other groups that support this bill include the Independent Insurance Agents and Brokers of America, the IIABA; the National Association of Insurance and Financial Advisers, the NAIFA; the National Association of Mutual Insurance Companies, the NAMIC; the Property Casualty Insurers Association of America, PCI; and the Council of Insurance Agents and Brokers, the CIAB; as well as a number of individual insurance companies.

As talks continue on this issue, we are very hopeful for the expansion of our regulatory board to include PIA, the National Association of Professional Insurance Agents. This has been a very inclusive process, Mr. Speaker, working in a very much needed area to bring a greater degree of consumer choice and benefits to the American consumer of insurance products.

I am proud to have the opportunity again to work along with my colleagues on the Financial Services Committee and Mr. DAVIS on this important legislation. And to close, I would just simply urge all of my fellow Members to support H.R. 5611.

Mr. Speaker, I reserve the balance of my time.

Mr. DAVIS of Kentucky. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, I rise today in support of H.R. 5611, the National Association of Registered Agents and Brokers Reform Act, or NARAB II.

First, I would like to commend my friend, DAVID SCOTT. We come from two different parties, but a common background in the business community, in the small business community, understanding the issues that business people deal with on a daily basis, and crossing multiple regulatory frameworks dealing with multiple States.

My experience has led to my support and working to develop this bill and to get it passed tonight and hopefully signed into law before the end of year. It was based on my experience as a small business owner, not as an agent, but as a business owner who had em-

ployees in several different States, and suddenly found when I reached out to a good friend of mine who was an agent himself that he had to deal with several different agents. It suddenly became very complicated and very costly from a time standpoint. It was inefficient and not cost effective at all for any of us to get these different plans to fit the needs and in compliance with each State.

After I came to Congress, with that experience in the back of my mind, I also heard from many, many agents in the insurance industry, and many small business owners who encountered situations like I had sitting astride the nexus of three States.

Insurance reform has been the subject of discussion for many years now. There are many different perspectives on it. What DAVID and I have tried to do through this bill, and our staffs, is to simply solve a process problem that allows people to work together more effectively. To me, this is the height of bipartisanship at its best. We are working to common cause, to fix a process that helps our citizens across the country.

I am very pleased to see this meaningful and targeted reform measure make it to the floor today after over a year of work. NARAB II goes straight to the heart of the difficulties that insurance agents and brokers, and small business owners who are their customers, face on a daily basis as they try to navigate this web of State licensing requirements.

The Gramm-Leach-Bliley Act would have created the original NARAB system in the event that the States did not satisfy the producer licensing reform objectives outlined in the underlying bill. Ultimately, the States were perceived to have achieved a specified level of licensing reciprocity, and NARAB was never created. Thus, the problem remained.

Nearly 10 years since the passage of Gramm-Leach-Bliley, we are still in need of progress on this issue. H.R. 5611 mandates the creation of NARAB. The board's purposes and function will be generally the same as the provisions of Gramm-Leach-Bliley. In short, agents and brokers licensed in good standing in their home State and meeting NARAB-member criteria will be able to join NARAB. Members will pay the appropriate fees required by each State in which they are licensed, and so this will not eliminate any revenue States currently generate from licensing. NARAB would not have any Federal regulatory authority, an important point that my friend from Georgia highlighted during his remarks as well. This is not an expansion of the Federal bureaucracy, it is a correction to allow the private sector to continue to grow business and create jobs.

I would like to think of NARAB as a stamp of approval for an insurance agent acknowledged and accepted nationwide.

I appreciate the hard work, expertise and advice from all of the insurance in-

dustry groups in helping us to come to compromise on H.R. 5611. In particular, the NAIC has been an invaluable source of knowledge, and I appreciate their substantive suggestions for ways we can improve the bill.

We made sure that the State insurance commissioners had a voice in the shaping of this legislation to ensure that State rights were protected, and at the same time we were able to address a direct issue that was affecting these brokers and small business customers.

H.R. 5611 takes a significant step toward improving the way our insurance markets operate within the existing State-based system. I would like to thank in particular Chairman FRANK, Ranking Member BACHUS, Chairman KANJORSKI, and Ranking Member PRYCE for their leadership on the important issue of insurance reform and for their support of this bill that Mr. SCOTT and I introduced.

Lastly, I want to thank my good friend, DAVID SCOTT, for his work and also his staff, Michael Andel and Tammy McAthey, and my legislative director, Lauren O'Brien, who have worked long and hard to bring this to pass. This has been a great piece of legislation. I urge support for the bill.

Mr. Speaker, I yield back the balance of my time.

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Mr. SCOTT of Georgia. Mr. Speaker, in conclusion, I just want to again echo my sentiments, and appreciate the fine work that Mr. DAVIS has done on this. It's been a pleasure working with him and the full committee and all of our staffs combined and working with the insurance industry itself and especially our agents to make their work smoother and to pass a bill that is very forward-looking to improve consumer benefits on their end.

Mr. Speaker, I have no further requests for time, and I yield back the balance of my time.

The SPEAKER pro tempore. The question is on the motion offered by the gentleman from Georgia (Mr. SCOTT) that the House suspend the rules and pass the bill, H.R. 5611, as amended.

The question was taken; and (two-thirds being in the affirmative) the rules were suspended and the bill, as amended, was passed.

A motion to reconsider was laid on the table.

#### PERMISSION TO CONSIDER AS ADOPTED MOTIONS TO SUSPEND THE RULES

Mrs. DAVIS of California. Mr. Speaker, I ask unanimous consent that the motions to suspend the rules relating to the following measures be considered as adopted in the form considered by the House on Monday, September 15, 2008:

House Resolution 1255, House Resolution 1372, House Resolution 1425, House

Concurrent Resolution 410, H.R. 2352, H.R. 2535, H.R. 3437, H.R. 5293, H.R. 5350, H.R. 5736, H.R. 6064, H.R. 6503, and H.R. 6855.

The SPEAKER pro tempore. Is there objection to the request of the gentlewoman from California?

There was no objection.

The SPEAKER pro tempore. Without objection, respective motions to reconsider are laid on the table and titles are amended as applicable.

There was no objection.

#### CIVIL RIGHTS HISTORY PROJECT ACT OF 2008

Mrs. DAVIS of California. Mr. Speaker, I move to suspend the rules and pass the bill (H.R. 998) to direct the Librarian of Congress and the Secretary of the Smithsonian Institution to carry out a joint project at the Library of Congress and the National Museum of African American History and Culture to collect video and audio recordings of personal histories and testimonials of individuals who participated in the Civil Rights movement, and for other purposes, as amended.

The Clerk read the title of the bill.

The text of the bill is as follows:

H.R. 998

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

#### SECTION 1. SHORT TITLE.

This Act may be cited as the "Civil Rights History Project Act of [2007] 2008".

#### SEC. 2. FINDINGS; PURPOSE.

(a) FINDINGS.—Congress finds as follows:

(1) A fundamental principle of American democracy is that individuals should stand up for their rights and beliefs and fight for justice.

(2) The actions of those who participated in the Civil Rights movement from the 1950's through the 1960's are a shining example of this principle in action, demonstrated in events as varied as the Montgomery Bus Boycott, the sit-ins, the Freedom Rides, the March on Washington, the drive for voting rights in Mississippi, and the March to Selma.

(3) While the Civil Rights movement had many visible leaders, including Thurgood Marshall, Dr. Martin Luther King, Jr., and Rosa Parks, there were many others whose impact and experience were just as important to the cause but who are not as well known.

(4) The participants in the Civil Rights movement possess an invaluable resource in their first-hand memories of the movement, and the recording of the retelling of their stories and memories will provide a rich, detailed history of our Nation during an important and tumultuous period.

(5) It is in the Nation's interest to undertake a project to collect oral histories of individuals from the Civil Rights movement so future generations will be able to learn of their struggle and sacrifice through primary-source, eyewitness material. A coordinated Federal project would also focus attention on the efforts undertaken by various public and private entities to collect and interpret articles in all formats relating to the Civil Rights movement, and serve as a model for future projects undertaken in museums, libraries, and universities throughout the Nation.

(6) The Library of Congress and the Smithsonian Institution are appropriate repositories to collect, preserve, and make available to the public a collection of these oral histories. The Library and Smithsonian have expertise in the management of documentation projects, and experience in the development of cultural and educational programs for the public.

(b) PURPOSE.—It is the purpose of this Act to create a new federally sponsored, authorized, and funded project that will coordinate at a national level the collection of video and audio recordings of personal histories and testimonials of individuals who participated in the American Civil Rights movement that will build upon and complement previous and ongoing documentary work on this subject, and to assist and encourage local efforts to preserve the memories of such individuals so that Americans of all current and future generations may hear from them directly and better appreciate the sacrifices they made.

#### SEC. 3. ESTABLISHMENT OF JOINT PROJECT AT LIBRARY OF CONGRESS AND NATIONAL MUSEUM OF AFRICAN AMERICAN HISTORY AND CULTURE TO COLLECT VIDEO AND AUDIO RECORDINGS OF HISTORIES OF PARTICIPANTS IN AMERICAN CIVIL RIGHTS MOVEMENT.

(a) ESTABLISHMENT OF PROJECT.—

(1) IN GENERAL.—Within the limits of available funds, the Librarian of Congress (hereafter referred to as the "Librarian") and the Secretary of the Smithsonian Institution (hereafter referred to as the "Secretary"), acting jointly, shall establish an oral history project—

(A) to survey, during the initial phase of the project, collections of audio and video recordings of the reminiscences of participants in the Civil Rights movement that are housed in archives, libraries, museums, and other educational institutions, as well as ongoing documentary work, in order to augment and complement these endeavors and avoid duplication of effort;

(B) to solicit, reproduce, and collect—

(i) video and audio recordings of personal histories and testimonials of individuals who participated in the Civil Rights movement, and

(ii) visual and written materials (such as letters, diaries, photographs, and ephemera) relevant to the personal histories of individuals;

(C) to create a collection of the recordings and other materials obtained, and to catalog and index the collection in a manner the Librarian and the Secretary consider appropriate; and

(D) to make the collection available for public use through the Library of Congress and the National Museum of African American History and Culture, as well as through such other methods as the Librarian and the Secretary consider appropriate.

(2) ROLE OF DIRECTOR OF MUSEUM.—The Secretary shall carry out the Secretary's duties under this Act through the Director of the National Museum of African American History and Culture.

(b) USE OF AND CONSULTATION WITH OTHER ENTITIES.—The Librarian and the Secretary may carry out the activities described in subsection (a)(1) through agreements and partnerships entered into with other government and private entities, and may otherwise consult with interested persons (within the limits of available resources) and develop appropriate guidelines and arrangements for soliciting, acquiring, and making available recordings under the project under this Act.

(c) SERVICES OF EXPERTS AND CONSULTANTS; ACCEPTANCE OF VOLUNTEER SERVICES; ADVANCE PAYMENTS.—In carrying out activi-

ties described in subsection (a)(1), the Librarian and the Secretary may—

(1) procure temporary and intermittent services under section 3109 of title 5, United States Code;

(2) accept and utilize the services of volunteers and other uncompensated personnel and reimburse them for travel expenses, including per diem, as authorized under section 5703 of title 5, United States Code; and

(3) make advances of money and payments in advance in accordance with section 3324 of title 31, United States Code.

(d) TIMING.—As soon as practicable after the enactment of this Act, the Librarian and the Secretary shall begin collecting video and audio recordings and other materials under subsection (a)(1), and shall attempt to collect the first such recordings from the oldest individuals involved.

(e) DEFINITION.—In this Act, the term "Civil Rights movement" means the movement to secure racial equality in the United States for African Americans that, focusing on the period 1954 through 1968, challenged the practice of racial segregation in the Nation and achieved equal rights legislation for all American citizens.

#### SEC. 4. PRIVATE SUPPORT FOR CIVIL RIGHTS HISTORY PROJECT.

(a) ENCOURAGING SOLICITATION AND ACCEPTANCE OF DONATIONS.—The Librarian of Congress and the Secretary are encouraged to solicit and accept donations of funds and in-kind contributions to support activities under section 3.

(b) DEDICATION OF FUNDS PROVIDED TO LIBRARY OF CONGRESS.—Notwithstanding any other provision of law—

(1) any funds donated to the Librarian of Congress to support the activities of the Librarian under section 3 shall be deposited entirely into an account established for such purpose;

(2) the funds contained in such account shall be used solely to support such activities; and

(3) the Librarian of Congress may not deposit into such account any funds donated to the Librarian which are not donated for the exclusive purpose of supporting such activities.

#### SEC. 5. AUTHORIZATION OF APPROPRIATIONS.

There are authorized to be appropriated to carry out this Act—

(1) \$500,000 for fiscal year [2008] 2009; and

(2) such sums as may be necessary for each of the fiscal years [2009 through 2012] 2010 through 2013.

The SPEAKER pro tempore. Pursuant to the rule, the gentlewoman from California (Mrs. DAVIS) and the gentleman from California (Mr. MCCARTHY) each will control 20 minutes.

The Chair recognizes the gentlewoman from California.

GENERAL LEAVE

Mrs. DAVIS of California. Mr. Speaker, I ask that all Members have 5 legislative days in which to revise and extend their remarks in the RECORD on this bill.

The SPEAKER pro tempore. Is there objection to the request of the gentlewoman from California?

There was no objection.

Mrs. DAVIS of California. I yield myself such time as I may consume.

Mr. Speaker, I rise today in support of H.R. 998, which would create the Civil Rights History Project. The bill directs the Library of Congress and the Smithsonian Institution, through the National Museum of African American

History and Culture, to collaborate and establish an oral history project. This joint venture will result in the collection and preservation of audio and video recordings by individuals who participated in the Civil Rights Movement.

A fundamental precept of our American democracy is that individuals stand up for their rights and beliefs and pursue justice through civil means. Many who participated in the Civil Rights Movement did so at great personal sacrifice. Their actions were often heroic and tireless, and challenged the practice of racial segregation in the Nation, which resulted in equal rights legislation for all American citizens.

As these pioneers continue to age, it is important that their memories and stories of events are documented so that future generations can witness their testimony regarding the lives and times of that era.

Mr. Speaker, I reserve the balance of my time.

Mr. MCCARTHY of California. Mr. Speaker, I rise today in support of H.R. 998, which would direct the Library of Congress and the Smithsonian Institution to collect and preserve audio and video recordings from individuals who were involved in the civil rights movement.

In 1954 the Supreme Court landmark decision, *Brown v. Board of Education*, served as a beacon of hope to those who had longed for racial equality in this Nation, and is largely credited with beginning the period commonly referred to as the civil rights movement. Rather than viewing the case which provided for the desegregation of public schools in the United States as the end of a journey, supporters of the civil rights movement recognized the Court's decision as the beginning of a long and difficult road ahead.

The years that followed brought many hard battles, from the Montgomery Bus Boycott that was a result of Rosa Parks' brave refusal to give up her seat to a white passenger, to the march in Selma, Alabama, during which our own colleague, Congressman LEWIS, suffered severe physical trauma in defense of voting rights. Congressman LEWIS' recollections of this time have often brought those who have heard him speak to tears. It is exactly those types of oral histories that are in danger of being lost in the absence of a concerted effort to preserve them. We cannot afford to lose those accounts of extraordinary courage in the face of profound injustice.

With the passage of time, generations of Americans have now been born with freedoms that would not have been possible without the struggle and sacrifice of those who participated in the civil rights movement. The audio and video recordings preserved as a result of this bill's passage will be an invaluable resource from which those young people who may learn about the struggle for racial equality and will serve as an in-

spiration to all Americans as they reflect upon this pivotal time in our Nation's history.

I yield back the balance of my time. Mrs. DAVIS of California. Mr. Speaker, I am pleased to yield such time as she may consume to Representative MCCARTHY of New York.

Mrs. MCCARTHY of New York. I thank my colleague from California.

Mr. Speaker, I rise today in support of H.R. 998, the Civil Rights Oral History Project. I want to thank Chairman BRADY and Ranking Member EHLERS and the Committee on House Administration for moving to the floor on this bill.

I also want to thank my lead cosponsor of the bill, Congressman JOHN LEWIS of Georgia, himself a civil rights hero, for all of his help in developing and generating support for this bill.

Mr. LEWIS was at the forefront of the battle to end segregation, and his contribution to ensuring equality in our country cannot be overstated. I know I speak for all of my colleagues when I say that we are honored to serve with him, and grateful for all he has done and continues to do for all Americans as a steward of justice and equal rights.

We are fortunate to serve in Congress with several other influential civil rights leaders, and I would like to extend a heartfelt thank you for their sacrifices and commitment to the cause of freedom.

The fight for civil rights was one of the most significant social and cultural movements in our Nation's history. The will of a generation to right centuries of injustice changed the world we live in forever.

The leaders of the civil rights movement displayed tremendous courage and persistence to ensure that all Americans were treated equally, with dignity, regardless of their ethnic background, race or origins. Many leaders from all walks of life put their lives on the line to make it possible for all people to live freely and have the same fundamental rights.

We can never overstate the contributions of our Nation's civil rights leaders. Without their efforts, many of the things we take for granted every day would not have come to pass. It is vital that future generations know and understand the struggles and the challenges of those that paved the way for us to live in this Nation free.

These brave Americans' stories must continue to be told to not only inspire future generations, but to remind people what is possible in America and how far we have come. Unfortunately, with each passing year, our Nation loses more and more of the people that played major roles in the struggles to secure equal rights for all Americans. In recent years we have lost great leaders like Mrs. Coretta Scott King and Mrs. Rosa Parks. Thankfully, their stories have been well documented in the historical record, but there are many others who have already passed or whose memories are fading.

While we know so much about the lives of the leaders of the civil rights movement, such as Dr. Martin Luther King; our colleague, Congressman JOHN LEWIS; and Thurgood Marshall, it's important that we learn about the everyday people of all races who took a stand during a pivotal time in our Nation's history.

There were so many people who were crucial to the civil rights movement but have not had as much recorded about their experiences for the public record. These were the people, in many cases, that were part of some of the most significant battles in the fight for equality. The workers in Memphis that went on strike and marched in protest with Dr. King, the students that held sit-ins at lunch counters in the South, the thousands of people that marched on Washington and witnessed the "I Have a Dream Speech," and the millions of Americans that stood up and worked in their own ways to make our country a better place for all people. These people are heroes of the civil rights movement, and we need to make sure that their stories are woven into the fabric of the American story.

That's why I have introduced the Civil Rights Oral History bill. The purpose of the Civil Rights Oral History bill is to catalogue and preserve the stories and experiences of the people who were involved in the civil rights movement.

This legislation stresses the importance of capturing the memories and the deeds of the civil rights generation and will give us a unique insight into the experiences of the people that we rely on in the front lines of the civil rights movement.

This bill will create a joint effort between the future National Museum of African American History and Culture and the Library of Congress to collect oral histories of the people that were involved in the civil rights movement and preserve their stories for future generations. I urge my colleagues to support this bill and to take the time to acknowledge the contributions of these great Americans who fought to make our Nation a more fair and just place.

Mr. Speaker, we have been going for a number of years working with our veterans across this Nation to get the history from them, an oral history, that has been going to the Library of Congress. That's where this idea came from.

When you think that we are really a very young country, and hopefully, we're going to be around for centuries to come, and I think it's important that future generations actually know how we became a great country, but also the struggles that many Americans went through. This bill will help preserve that.

I hope my colleagues will support this bill. This is for the future of America; it's for the future of the generations to see the history.

Mrs. DAVIS of California. Mr. Speaker, I am pleased to yield to Mr. HINCHEY of New York as much time as he may consume.

Mr. HINCHEY. Mr. Speaker, I am very proud to stand here this evening with my friends and colleagues and particularly with my friend and colleague, Congresswoman CAROLYN MCCARTHY, to voice my support for H.R. 998, a bill which she has produced and which will enrich the lives of future generations. This bill will collect oral history records from those whose struggles made them among America's most notable heroes, the leaders of the civil rights generation.

The civil rights movement has strengthened our social fabric by extending basic rights to all of America's people through the right to employment, the right to buy or rent a home, the right to education, rights that are the most basic and fundamental in our country.

It is imperative that we collect oral history in order to preserve the rich cultural heritage of our Nation. Preserving oral history gives those in the future a firsthand account of the struggle that Americans went through to change the laws and the lives of our people and our government. These great Americans stood up to violence, they stood up to death threats, they stood up to local, State and government oppression and opposition, and they risked their own economic well-being so that our great Nation could fulfill its promise to all of its people. We must preserve that history that explains the hardship and sacrifice that many African Americans and others went through to get equal treatment under the law.

This history can be most richly delivered by the people who led the movement themselves, those who fought so valiantly, and who can give their account firsthand. This bill will preserve an important part of our heritage through the process of collecting this oral history and making it available. Firsthand accounts, which include the honesty, emotion and accuracy are needed as an important part of our historical record.

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Collecting these first person accounts from the civil rights movement will also give generations, those in the future, inspiration and motivation to uphold and strengthen America's promise for equal opportunity and to be sure that that promise is fulfilled.

It is my hope that our future generations will always be able to access oral histories and will blaze new trails that promote equality and richness in diversity.

Again, I'd like to thank all of my friends who were involved with this bill, especially my colleague and friend, CAROLYN MCCARTHY, for including me to celebrate the culture that makes America the great Nation that it is by taking further steps to allow

future generations to learn from our notable American heroes.

Mrs. DAVIS of California. Mr. Speaker, It is now my pleasure to yield 2 minutes to Mr. COHEN of Tennessee.

Mr. COHEN. Mr. Speaker, I want to thank Congressman DAVIS and particularly Congresswoman MCCARTHY for bringing H.R. 998.

I do represent Memphis, Tennessee, and much of the civil rights history of Memphis, for better and for worse purposes, have occurred in my district. It is important that the history of that struggle be maintained to teach people about the courageous struggle, the leadership that many, many people had to embark on to achieve their rights that should have been part of 18th century America, but the 18th century America was not complete, and all men were not created equal. Certainly women weren't created equal either, and people had to fight and risk their lives to attain rights for people who today are beneficiaries thereof.

In my community, many of these heroes of the civil rights movement have been dying lately. They're getting old. This bill I wish would have come earlier, but I really thank Representative MCCARTHY for bringing it. It's a start. And there are people like the great Reverend Benjamin Hooks, who's getting up in his years but who's got many stories to tell, and Russell Sugarman. We lost Mr. Ernest Withers, a great photographer of the civil rights movement, this past year.

Time goes by for all of us, and the opportunities to collect history become more difficult as each day passes.

So I'm proud to speak on behalf of this, but mostly as a Congressperson from the Ninth District in Tennessee, I want to express my appreciation to Representative MCCARTHY for having the leadership to bring this and for initiating this process.

Mrs. DAVIS of California. Mr. Speaker, I'm very pleased that Congresswoman MCCARTHY has brought this legislation forward. As someone who's had an opportunity to travel on the pilgrimages of the civil rights movement with our own JOHN LEWIS, Congressman JOHN LEWIS, I know how important it is for us to act now and to capture the words and the actions and the memories of those who played such an important and historical role in this country.

I urge all Members to support this bill.

Mr. LEWIS of Georgia. Mr. Speaker, I rise today in strong support of the Civil Rights Oral History Project. I want to thank Congresswoman MCCARTHY for her leadership on this issue and for bringing this bill to the floor today.

Oral history is such an important way to capture and share our nation's story.

These are stories that need to be told, and preserved. These are the stories of the civil rights movement; eye witness accounts of the struggle for civil rights.

These are recollections of real people who marched, and even spilled a little blood in the

cause of civil rights and civil liberties, and in the cause of voting rights.

These stories will be collected and preserved by the National Museum of African American History and Culture and the Library of Congress. Future generations will be able to hear the voices of people who were there during the civil rights movement, and hear them tell their stories in their own words.

We have lost too many of those voices in the last few years—Mrs. Coretta Scott King and Mrs. Rosa Parks, and we will continue to lose more courageous Civil Rights pioneers. We must begin this wonderful Oral History Project today, before we lose parts of the story. I strongly support this bill and I urge my colleagues to do the same.

Mr. DAVIS of California. I yield back the balance of my time.

The SPEAKER pro tempore. The question is on the motion offered by the gentlewoman from California (Mrs. DAVIS) that the House suspend the rules and pass the bill, H.R. 998, as amended.

The question was taken; and (two-thirds being in the affirmative) the rules were suspended and the bill, as amended, was passed.

A motion to reconsider was laid on the table.

EXPRESSING SENSE OF CONGRESS THAT THE DEPARTMENT OF DEFENSE AND FEDERAL VOTING ASSISTANCE PROGRAM SHOULD ENSURE THAT MEMBERS OF THE ARMED FORCES AND THEIR DEPENDENTS ARE PROVIDED WITH INFORMATION ON VOTING IN THE 2008 GENERAL ELECTIONS

Mrs. DAVIS of California. Mr. Speaker, I move to suspend the rules and agree to the concurrent resolution (H. Con. Res. 388) expressing the sense of Congress that the Department of Defense and the Federal Voting Assistance Program should take certain additional and timely measures to ensure that members of the Armed Forces and their dependents are provided with reasonable information on how to register to vote and vote in the 2008 general elections, as amended.

The Clerk read the title of the concurrent resolution.

The text of the concurrent resolution is as follows:

H. CON. RES. 388

Whereas members of the Armed Forces and their dependents deserve every reasonable opportunity to participate in the electoral process given their daily sacrifices to protect our liberty and freedom;

Whereas Congress enacted the Uniformed and Overseas Citizens Absentee Voting Act in part to ensure that members of the Armed Forces and their dependents and citizens living overseas are provided with sufficient information, opportunities, and balloting materials to foster their participation in Federal elections;

Whereas the Election Assistance Commission found that less than 17 percent of the 6 million citizens eligible under the Uniformed and Overseas Citizens Absentee Voting Act chose to participate in the 2006 general election;

Whereas the Election Assistance Commission further found that of the 48,600 Uniformed and Overseas Citizens Absentee Voting Act ballots that were not counted by States and local jurisdictions in the November 2006 elections, 70 percent were not counted due to incorrect or undeliverable addresses;

Whereas the Election Assistance Commission further found that more than 10 percent of all uncounted military and overseas absentee ballots were rejected because they were received past the required deadline;

Whereas the Election Assistance Commission further found that more effort needs to be made by the States and the Department of Defense to ensure that members of the Armed Forces and their dependents and citizens living overseas are made fully aware of their voting rights;

Whereas the Under Secretary of Defense for Personnel and Readiness and the Federal Voting Assistance Program are required to create and utilize a Federal Post Card Application that allows members of the Armed Forces and their dependents and citizens living overseas to use a single application to register to vote and request an absentee ballot;

Whereas a survey conducted recently by the Inspector General for the Department of Defense analyzed the effectiveness of the Federal Voting Assistance Program during the 2006 general election, and found that only 40 percent of members of the Armed Forces received voting information from the military and only 33 percent were aware of the Federal Post Card Application;

Whereas in April 2008 testimony before the Committee on House Administration revealed that the Department of Defense had not provided all members of the Armed Forces and their dependents with post card applications by the January 15, 2008, deadline as required by Department policy, and that the Department has yet to comply with this requirement; and

Whereas many of Department of Defense's outreach efforts, including its Armed Forces Voter Week, are scheduled to occur 60 days before the November 2008 election, which may not provide members of the Armed Forces and their dependents or citizens living overseas with sufficient time to complete and return the Federal Post Card Applications: Now, therefore, be it

*Resolved by the House of Representatives (the Senate concurring), That it is the sense of Congress that—*

(1) it is in the interests of the United States to ensure that the Secretary of Defense and the Federal Voting Assistance Program provide members of the Armed Forces and their dependents and citizens living overseas who are eligible under the Uniformed and Overseas Citizens Absentee Voting Act with sufficient information regarding opportunities to register to vote and to request an absentee ballot for elections occurring in 2008, including the November 2008 general election;

(2) the Secretary of Defense and the Federal Voting Assistance Program must, on a monthly basis starting September 22, 2008, and continuing on the first of each month through the November 2008 general election, provide all eligible members of the Armed Forces and their dependents with an electronic reminder of the voter registration and absentee ballot process available under the Uniformed and Overseas Citizens Absentee Voting Act, and, as required by Department policy, provide all members of the Armed Forces and their dependents with an electronic or paper copy of the Federal Post Card Application, along with sufficient instruction on completing and returning the application to the appropriate election official;

(3) State and local election officials should work with the Federal Voting Assistance Program to develop methods, consistent with privacy and security, for obtaining updated addresses and contact information, if possible, for any member of the Armed Forces or dependent and any citizen living overseas who has been identified by the State or local election official as having an undeliverable ballot address;

(4) the Under Secretary of Defense for Personnel and Readiness should report to the Committee on House Administration of the House of Representatives, the Committee on Rules and Administration of the Senate, and the Committees on Armed Services of the House of Representatives and Senate not later than October 15, 2008, on the efforts made by the Department of Defense to—

(A) educate members of the Armed Forces and citizens living overseas on the process of voter registration and absentee voting in the 2008 general election,

(B) provide all eligible members of the Armed Forces and their dependents and citizens living overseas with the Federal Post Card Application to register to vote and cast absentee ballots in such election, and

(C) cooperate effectively with State and local election officials in their efforts to register these individuals and distribute and collect their absentee ballots;

(5) States must redouble their efforts to make sure that local jurisdictions collect the mandated information for individuals who are eligible under the Uniformed and Overseas Citizens Absentee Voting Act, and should work in partnership with the Federal Government to develop best practices (including the use of electronic means) for encouraging voting participation among members of the Armed Forces and their dependents and citizens living overseas; and

(6) the Department of Defense, the Federal Voting Assistance Program, the Election Assistance Commission, and State governments should examine recommendations made by the Election Assistance Commission in its September 2007 survey findings regarding the Uniformed and Overseas Citizens Absentee Voting Act.

The SPEAKER pro tempore. Pursuant to the rule, the gentlewoman from California (Mrs. DAVIS) and the gentleman from California (Mr. MCCARTHY) each will control 20 minutes.

The Chair recognizes the gentlewoman from California.

#### GENERAL LEAVE

Mrs. DAVIS of California. Mr. Speaker, I ask unanimous consent that all Members have 5 legislative days to revise and extend their remarks in the RECORD.

The SPEAKER pro tempore. Is there objection to the request of the gentlewoman from California?

There was no objection.

Mrs. DAVIS of California. I yield myself such time as I may consume.

I stand with the House leadership in full support of House Concurrent Resolution 388. This resolution insists that the government strengthen its promise under the Uniformed and Overseas Citizens Absentee Voting Act to assist our military and overseas citizens to vote.

House Concurrent Resolution 388 would direct the Federal Voting Assistance Program to provide military personnel and their dependents with electronic reminders about the election process and ensure paper and electronic

copies of the Federal Post Card Application are provided.

According to a 2006 U.S. Election Assistance Commission Report, 70 percent of uncounted military and overseas ballots were due to incorrect or undeliverable addresses. House Concurrent Resolution 388 would also direct election offices to work with the Federal Voting Assistance Program to update contact information as well as expand outreach efforts to military and overseas voters.

I applaud Mr. HOYER and Mr. BLUNT for their leadership in drafting this bipartisan resolution. House Concurrent Resolution 388 reinforces the government's commitment to assisting our military and overseas voters. I urge all Members to support this legislation.

I reserve the balance of my time.

Mr. MCCARTHY of California. Mr. Speaker, I rise today in support of H. Con. Res. 388, which would express the sense of Congress that the Department of Defense and the Federal Voting Assistance Program should take additional measures to ensure that members of the Armed Forces and their dependents are provided with reasonable information on voting in the 2008 general elections. This bill will also extend information to civilians living abroad for the same purpose.

Mr. Speaker, recent data compiled by the Election Assistance Commission found that less than 17 percent of the 6 million citizens eligible under the Uniformed and Overseas Citizens Absentee Voting Act chose to participate in the 2006 general election. Of the 48,600 Uniformed and Overseas Citizens Absentee Voting Act ballots that were not counted by States and local jurisdictions in the November 2006 elections, 70 percent were not counted due to incorrect or undeliverable addresses. It is simply unacceptable that thousands of the brave men and women who fight for our freedom each day were denied a voice in the electoral process due to incorrectly filling out a ballot.

In September 2007, the EAC also found that "the third largest reason for rejected ballots was that they were received by election offices after the deadline stipulated by State law."

I have introduced H.R. 5673, the MVP Act, to ensure that military personnel are not left out of the elections process while serving their country overseas. Although my bill has been endorsed by the Vets for Freedom, and the Veterans of Foreign Wars called it "an important piece of legislation ensuring that the men and women who wear our Nation's uniform are not left out of the election process while serving in harm's way," the MVP Act has not yet been brought before the House for consideration. However, I am hopeful that this resolution will create awareness of this issue and lead to more comprehensive reform that will provide a solution to this problem.

In addition to meeting ballot deadlines and correctly completing absentee ballots, there is also an issue with

military personnel receiving information from the Federal Voting Assistance Program. A survey conducted recently by the Inspector General for the Department of Defense analyzed the effectiveness of the Federal Voting Assistance Program during the 2006 general election and found that only 40 percent of members of the Armed Forces received voting information from the military and only 33 percent were aware of the Federal Post Card Application.

We must ensure that the Federal Voting Assistance Program improves their communication efforts and promotes the Federal Post Card Application and the Federal Write-in Absentee Ballot so that our service men and women are aware of the resources available to them during an election.

This year, perhaps more than any other year in recent memory, our Nation's electorate is excited to cast their ballots for the candidates of their choosing. For those serving their country overseas, and for civilians living abroad, we must do everything in our power to ensure that they have the information necessary to do so.

Mr. Speaker, I yield back the balance of my time.

Mrs. DAVIS of California. Mr. Speaker, I have no further speakers, and I yield back the balance of my time.

The SPEAKER pro tempore. The question is on the motion offered by the gentlewoman from California (Mrs. DAVIS) that the House suspend the rules and agree to the concurrent resolution, H. Con. Res. 388, as amended.

The question was taken; and (two-thirds being in the affirmative) the rules were suspended and the concurrent resolution, as amended, was agreed to.

The title was amended so as to read: "Concurrent resolution expressing the sense of Congress that the Department of Defense and the Federal Voting Assistance Program should take certain additional and timely measures to ensure that members of the Armed Forces and their dependents and citizens living overseas are provided with reasonable information on how to register to vote and vote in the 2008 general elections."

A motion to reconsider was laid on the table.

#### VETERAN VOTING SUPPORT ACT

Mrs. DAVIS of California. Mr. Speaker, I move to suspend the rules and pass the bill (H.R. 6625) to require the Secretary of Veterans Affairs to permit facilities of the Department of Veterans Affairs to be designated as voter registration agencies, and for other purposes, as amended.

The Clerk read the title of the bill.

The text of the bill is as follows:

H.R. 6625

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

#### SECTION 1. SHORT TITLE.

This Act may be cited as the "Veteran Voting Support Act".

#### SEC. 2. FINDINGS.

Congress makes the following findings:

(1) Veterans serving in foreign wars have performed a great service to, and risked the greatest sacrifice in the name of, our country, and should be supported by the people and the Government of the United States.

(2) Veterans are especially qualified to understand issues of war, foreign policy, and government support for veterans, and they should have the opportunity to voice that understanding through voting.

(3) The Department of Veterans Affairs should assist veterans in meeting their medical, social, and civic needs, including the full participation of veterans in our democracy.

(4) The Department of Veterans Affairs should make every effort to assist veterans to register to vote and to vote.

#### SEC. 3. USE OF DEPARTMENT OF VETERANS AFFAIRS FACILITIES AS VOTER REGISTRATION AGENCIES.

The Secretary of Veterans Affairs shall permit a State to designate facilities of the Department of Veterans Affairs located in such State as voter registration agencies under section 7 of the National Voter Registration Act of 1993 (42 U.S.C. 1973gg-5) solely for the purposes of providing voter registration services under such section to individuals receiving services or assistance from the facility (or applying to receive services or assistance from the facility).

#### SEC. 4. ASSISTANCE WITH ABSENTEE BALLOTS.

In addition to the services required to be provided under section 7 of the National Voter Registration Act of 1993 (42 U.S.C. 1973gg-5), any facility of the Department of Veterans Affairs which is designated as a voter registration agency under section 3 shall, with respect to the individuals for whom the facility is required to provide such services—

(1) provide information relating to the opportunity to request an absentee ballot;

(2) make available absentee ballot applications and, upon request, assistance in completing such applications and absentee ballots, except that nothing in this paragraph may be construed to waive any requirement under State or local law regarding an individual's eligibility to receive an absentee ballot or vote by absentee ballot in any election; and

(3) work with local election officials to ensure the proper delivery of absentee ballot applications and absentee ballots.

#### SEC. 5. INFORMATION PROVIDED BY NON-PARTISAN ORGANIZATIONS.

The Secretary of Veterans Affairs shall permit a meaningful opportunity, including reasonable time, place, and manner restrictions, for nonpartisan organizations to provide voter registration information and assistance at facilities of the Department of Veterans Affairs.

#### SEC. 6. ASSISTANCE PROVIDED BY ELECTION OFFICIALS AT DEPARTMENT OF VETERANS AFFAIRS FACILITIES.

##### (a) DISTRIBUTION OF INFORMATION.—

(1) IN GENERAL.—The Secretary of Veterans Affairs shall not prohibit any election administration official, whether State or local, party-affiliated or non-party affiliated, or elected or appointed, from providing voting information to veterans at any facility of the Department of Veterans Affairs.

(2) VOTING INFORMATION.—In this subsection, the term "voting information" means nonpartisan information intended for the public about voting, including information about voter registration, voting systems, absentee balloting, polling locations, and other important resources for voters.

(b) VOTER REGISTRATION SERVICES.—The Secretary shall provide reasonable access to

facilities of the Department of Veterans Affairs to State and local election officials for the purpose of providing nonpartisan voter registration services to individuals.

(c) COORDINATION TO MINIMIZE DISRUPTION OF REGULAR ACTIVITIES.—Any election official providing nonpartisan voting information or nonpartisan voter registration services under this section at a facility of the Department of Veterans Affairs shall coordinate the provision of the information or services with the Secretary to ensure that the information or services are provided in a manner which minimizes the disruption of the regular activities of the facility.

#### SEC. 7. ANNUAL REPORT ON COMPLIANCE.

The Secretary of Veterans Affairs shall submit to Congress an annual report on how the Secretary has complied with the requirements of this Act.

The SPEAKER pro tempore. Pursuant to the rule, the gentlewoman from California (Mrs. DAVIS) and the gentleman from California (Mr. MCCARTHY) each will control 20 minutes.

The Chair recognizes the gentlewoman from California.

##### GENERAL LEAVE

Mrs. DAVIS of California. Mr. Speaker I ask unanimous consent that all Members may have 5 legislative days to revise and extend their remarks in the RECORD.

The SPEAKER pro tempore. Is there objection to the request of the gentlewoman from California?

There was no objection.

Mrs. DAVIS of California. Mr. Speaker, I yield myself as much time as I may consume.

H.R. 6625 will make certain that the Secretary of Veterans Affairs provides the voting assistance and opportunities that our veterans deserve.

H.R. 6625 responds to a Department of Veterans Affairs voting assistance policy established in May, which was misguided and unacceptable. The VA directive permitted voting assistance only if requested. It prohibited election officials and nonpartisan organizations from providing assistance to our veterans at VA facilities. Despite the policy changes made by the Secretary of Veterans Affairs last week, the policy still doesn't offer the meaningful voter registration and voting assistance our veterans deserve.

H.R. 6625 will require the VA to assist our veterans by permitting States to designate VA facilities as voter registration agencies under section 7 of the National Voter Registration Act. In addition, the bill would prohibit the VA from banning State and local election officials and nonpartisan groups from distributing nonpartisan information about voting and providing voter assistance at VA facilities.

Voter registration drives conducted by these election experts have energized millions of voters who historically have not participated in elections. H.R. 6625 requires that nonpartisan groups with the expertise and experience be allowed to assist veterans with the voting process with minimal disruption to facility operations.

My district in San Diego is home to a large concentration of veterans. I

know that the future of our country matters so much to them, and they want to be involved. Certainly, the veterans who have fought and suffered to protect our democracy should be given every opportunity to vote.

Much has been said about the importance of this bill for voter registration, but I'd like to draw your attention to section 4 because it may be the most important part.

Section 4 provides veterans with assistance in voting by absentee ballot, also called voting by mail. It requires that absentee request forms be available in VA facilities and ensures that veterans can get help completing their absentee materials and returning them to the elections office.

Why is this so important? Not only does voting by mail save voters what can be a difficult trip to the polls, but it allows them more time to study their choices. For veterans, having time to vote without the pressure of a line of people behind them is especially helpful because many are voting in new jurisdictions where candidates and issues may not be familiar to them. Further, some of their illnesses or injuries mean they need additional time to mark their choices.

Unfortunately, voting absentee is not as straightforward a process as it should be in many places. State rules vary widely about who can vote absentee and how. Some States have forms with plenty of fine print, others require a formal letter just to request an absentee ballot, and some States even insist on doctors' notes or notary signatures. And of course, different States have a range of deadlines that must be met.

To make sure that votes count, some veterans could really use assistance navigating this overly complex process. I am pleased that our committee passed my legislation to lift some of the restrictions on voting by mail, and it is my sincere hope that we will make voting absentee more doable for everyone.

In the meantime, the least we can do for our brave veterans is to give them a little help with their absentee ballots.

I want to thank Mr. EHLERS for working with the committee to draft language that guarantees our veterans will always receive the voter assistance they need. I would also like to thank the 54 colleagues who have joined Mr. BRADY and me to introduce this legislation and especially applaud the dedication and work that Representatives FILNER and WATSON have shown on this issue.

□ 1930

Our veterans have dedicated their lives to protecting our democracy and our government and we should be dedicated to ensuring veterans that they are given every opportunity to vote and participate in the very democracy they defend.

I urge all Members to support this legislation.

I reserve the balance of my time.

Mr. MCCARTHY of California. Mr. Speaker, I rise today in support of H.R. 6625 which would permit facilities of the Department of Veterans Affairs to be designated as voter registration agencies.

As I have stated in the past, it is important that we ensure that every vote is counted and that every citizen is able to cast a ballot. As a part of that effort, I'm pleased to join in support of this bill which would designate veteran facilities as voter registration agencies. Doing so will allow those who have risked their lives for our freedom an opportunity to register to vote and make their voices heard.

I am also pleased that Chairman BRADY addressed our chief concern with the original version of the bill, that the desire to facilitate the voting process for patients does not supersede patient care due to intrusion by third party groups in VA facilities. This bill's original language stated that nonpartisan groups would have "reasonable access" to veterans in order to encourage voter registration. The word "reasonable" means different things to different people, and we would hate to see a veteran who wishes to convalesce in a private setting be intruded upon by activists from a voter registration group, however well intended they may be. Also, some patients may choose not to cast a ballot, and they should not feel pressured to do so.

Language was added to this bill that stipulates that third party groups must work with the administrator of each VA facility to ensure their efforts will not infringe upon a patient's right to privacy and that their practices would not in any way disturb patients' recovery.

Implementing this provision will require a commitment of time and personnel from the Veterans Administration. It is my sincere hope that in acting as a liaison between their patients and outside groups, the VA will not siphon off precious time and resources intended to improve patient care.

Also, while the intention of this program is to ensure that our Nation's veterans are more easily able to cast a vote, the passage of the bill should not be taken as an invitation to disregard the absentee voting programs implemented at the State level in favor of turning Federal, State, or NVRA designated agencies into voting locations.

Veterans also require months of care as a result of their injuries and have limited mobility during that time. This bill was crafted with their unique circumstances in mind, and it is not intended to be a gateway to similar programs at other agencies. When it comes to establishing voting locations outside of each State's established protocols, this bill should be considered the exception, not the rule.

Again, I would like to thank Chairman BRADY for his leadership on this issue and his commitment to improving this bill in a bipartisan fashion.

I reserve the balance of my time.

Mrs. DAVIS of California. Mr. Speaker, I am pleased to yield 4 minutes to Representative WATSON of California.

Ms. WATSON. Mr. Speaker, I rise today in support of H.R. 6625, the Veteran Voting Support Act.

In May of 2008, the Department of Veterans Affairs passed Directive 2008-25 that prohibited third party nonpartisan voting rights groups from holding voter registration drives on VA grounds. Outraged by this stance that the VA had taken, I, along with 54 of my colleagues, including Chairman BRADY and Chairman FILNER, sent two letters to VA Secretary James Peake requesting he overturn the policy.

As we returned from the August recess, on September 9, 2008, the VA passed a new policy directive, 2008-53. The new directive now allows State and local election officials and nonpartisan groups to give veterans access to their fundamental right to vote. We applaud the VA for overturning its previous directive, and I believe it is a step in the right direction. But the new policy still falls short of providing veterans complete access to voting in VA facilities. So H.R. 6625 will fix that problem.

The Veteran Voting Support Act would designate VA facilities as voter registration agencies under section 7 of the National Voter Registration Act of 1993 which requires public assistance organizations provide voter registration opportunities by offering information related to requesting an absentee ballot, making absentee ballot applications available, and require the VA to work with elected officials to ensure the delivery of absentee applications and absentee ballots.

Currently, our Nation is fighting wars in Iraq and Afghanistan, and as a consequence, our veterans are returning home with catastrophic injuries that require them to reside in a VA facility for extended periods of time to receive treatment for their wounds. This is why it is absolutely imperative that we give the selfless stewards of the Constitution complete access to voting in our elections. It is because of the sacrifice of men and women in the Armed Forces why we are free.

Mr. Speaker, I would like to thank Chairman BRADY and Chairman FILNER for working with me on the legislation, and I urge my colleagues to support H.R. 6625.

Ms. ZOE LOFGREN. Mr. Speaker, I rise in support of H.R. 6625 and commend Chairman BRADY for introducing this important piece of legislation, the Veterans Voting Support Act of which I am an original cosponsor.

This legislation is significant to me because the issue of registering veterans to vote was born out of concern by one of my constituents, Steve Preminger. Steve went to the Department of Veterans Affairs (VA) nursing home in Menlo Park, CA to register veterans. Almost immediately, VA officials threw him out. The VA has since explained that its decision to evict Preminger was part of a policy that bars outside groups from registering voters who live

in VA nursing homes, hospitals, and transitional housing for homeless veterans. For the past four years Mr. Preminger has litigated to ensure that all veterans living on VA property have access to voter registration.

I applaud the VA for its recent change in policy allowing state and local election officials and non-partisan groups to access VA facilities to assist officials in registering veteran voters who are receiving care. But issuing a new policy is not enough and I question the agencies commitment to it. Last Friday, September 12, 2008, the San Francisco VA prohibited Veterans for Peace ("VFP"), a 501(c)(3), from registering voters, even though the "directive" instructs local officials to "facilitate" nonpartisan groups who wish to register voters.

As Paul Sullivan of Veterans for Common Sense stated in his testimony yesterday before the Senate Committee on Rules, "The VA has changed their policy on veteran voting rights three times in the past five months. VA can easily reverse course again and issue yet another policy banning voting assistance for veterans living in VA facilities."

I support this legislation, but am concerned that the protection for "nonpartisan" activities may create the inference that a government agency can regulate private "partisan" conversations just because they are on federal property, even though there is no apparent government sponsorship.

Over 5.3 million veterans (23.2 percent of all veterans) were not registered to vote in 2006. Veterans have dedicated their lives to protecting our country and deserve every commitment from the government to offer them the opportunity to participate in the political process. With November rapidly approaching it is imperative that we act both swiftly and vigilantly in passing H.R. 6625.

Mr. SCOTT of Virginia. Mr. Speaker. I rise in support of H.R. 6625, the Veterans Voting Support Act, which contains several provisions to help Veterans as they participate in the political process. First, it will require the Secretary of Veterans Affairs to allow States to designate V.A. facilities as voter registration agencies. The bill will also require V.A. facilities to provide information and assist election officials to ensure proper delivery of voting material. Additional, the bill prohibits the Secretary of Veterans Affairs from restricting non-partisan organizations and state election organizations from providing information at V.A. facilities. This bill will help to prevent Department of Veterans Affairs policies from withholding information from Veterans on voter registration and voting.

The Department of Veterans Affairs previously adopted a policy that prohibits voter registration drives on V.A. grounds. The Department of Veterans Affairs recently changed that policy and now allows state and local election officials as well as non-partisan organizations to provide veterans help. However, the language of the policy still allows individual V.A. facilities to restrict access to these groups. This legislation will guarantee that individuals and organizations with the appropriate knowledge are given the right to assist our veterans in the voting registration process.

Our veterans have dedicated their lives to our country's safety and deserve the opportunity to be assisted in the political process. Given that many of our veterans are disabled or ill with special assistance needs as a result

of their service to our country, we should make every possible accommodation to provide them with the assistance they need to take a part in the political process and have their voices heard. It would be ironic for those fighting for our freedom and ability to participate in our democracy to themselves be denied the ability to participate.

I commend Rep. BRADY, the gentleman from Pennsylvania, for his hard work on this bill and urge my colleagues to support it.

Mr. MURPHY of Connecticut. Mr. Speaker, I would like to thank my friend Chairman BRADY for bringing this legislation to the floor today, and for his work to ensure that our veterans are full and able participants in our democracy.

As you know, Mr. Speaker, last week, the VA revised its wrongheaded directive barring nonpartisan voter registration drives at VA facilities. Clearly, the VA felt the overwhelming bipartisan pressure from local, state and federal members who supported this legislation, as well as the Secretaries of State and countless veterans throughout the country who rightfully decried it. We have asked enormous sacrifices of our men and women in uniform, and it is simply unconscionable to deny them the right to participate in a government for which they have so valiantly served and fought for.

However, our presence here today attests to the fact that this fight is not yet over—while the VA has acted wisely in withdrawing their directive, they still retain the ability to reinstate it at some future date. The VA's recent policy shifts on voting registration have been sudden and unpredictable, and there is precious little assurance that they will not undergo another change of heart.

That is why I am a strong supporter of H.R. 6625. I have been to Connecticut's VA Hospitals and clinics, and I have seen and spoken with the generations of proud veterans those facilities care for and serve. They want to be able to enjoy the freedoms they worked to defend, and they deserve to be able to do so at VA facilities. Connecticut's Governor, Secretary of State, and Attorney General have joined this fight and support the legislation before us because they know our veterans' rights should not just be protected today, but for generations to come as well.

Not only will H.R. 6625 guarantee the right of veterans to register to vote at VA facilities, but the bill will also limit restrictions and expand access for nonpartisan voter drives and ensure that veterans get the assistance they need to complete the voter registration process. In an election year such as this, it's important that veterans, with their unique experience in serving their country, have their voices heard.

I urge my colleagues to support this bill and stand up for our veterans.

Mr. MCCARTHY of California. Mr. Speaker, I have no further speakers, and I yield back the balance of my time.

Mrs. DAVIS of California. Mr. Speaker, I urge passage of the legislation, and I yield back the balance of my time.

The SPEAKER pro tempore. The question is on the motion offered by the gentlewoman from California (Mrs. DAVIS) that the House suspend the rules and pass the bill, H.R. 6625, as amended.

The question was taken; and (two-thirds being in the affirmative) the rules were suspended and the bill, as amended, was passed.

A motion to reconsider was laid on the table.

#### SENSE OF CONGRESS REGARDING LOWERING FLAG OVER CAPITOL TO HONOR MILITARY DEATHS

Mrs. DAVIS of California. Mr. Speaker, I move to suspend the rules and agree to the concurrent resolution (H. Con. Res. 61) expressing the sense of the Congress that the United States flag flown over the United States Capitol should be lowered to half-mast one day each month in honor of the brave men and women from the United States who have lost their lives in military conflicts.

The Clerk read the title of the concurrent resolution.

The text of the concurrent resolution is as follows:

H. CON. RES. 61

Whereas more than 1,000,000 brave men and women from the United States have died in military conflicts from the time of the Revolutionary War through Operation Iraqi Freedom;

Whereas the people of the United States mourn the loss of the brave men and women who have given their lives for this country;

Whereas the United States has not forgotten the sacrifices that brave men and women have made to protect our Nation and our freedom; and

Whereas paying tribute to the brave men and women from the United States who gave their lives for this Nation demonstrates the spirit of patriotism that is the foundation of our great country: Now, therefore, be it

*Resolved by the House of Representatives (the Senate concurring),* That it is the sense of the Congress that the United States flag flown over the United States Capitol should be lowered to half-mast one day each month in honor of the brave men and women from the United States who have lost their lives in military conflicts.

The SPEAKER pro tempore. Pursuant to the rule, the gentlewoman from California (Mrs. DAVIS) and the gentleman from California (Mr. MCCARTHY) each will control 20 minutes.

The Chair recognizes the gentlewoman from California.

GENERAL LEAVE

Mrs. DAVIS of California. Mr. Speaker, I ask that all Members have 5 legislative days to revise and extend their remarks in the RECORD on this resolution.

The SPEAKER pro tempore. Is there objection to the request of the gentlewoman from California?

There was no objection.

Mrs. DAVIS of California. Mr. Speaker, I yield myself such time as I may consume.

This resolution recognizes our servicemen and -women who have fought and died for our country and the sacrifice made by their families. The resolution provides for the flag over the Capitol to be raised at half-staff once a month in honor of all the U.S. men and women that have made the ultimate sacrifice in the service of our Nation.

While we in Congress and the majority of the American people go about our day-to-day lives, this small gesture should serve as a constant reminder of those brave men and women who have given their lives in defense of the freedoms that we, the American people, enjoy. We owe all of our fallen servicemen and -women a debt that can never be repaid.

I am pleased to support this resolution, and I urge all of my colleagues to support it as well.

I reserve the balance of my time.

Mr. MCCARTHY of California. Mr. Speaker, I rise today in support of H. Con. Resolution 61, which expresses the sense of the Congress that the United States flag flown over the United States Capitol should be lowered to half-mast 1 day each month in honor of the brave men and women from the United States who have lost their lives in military conflicts.

For all of those who work in or visit the Capitol each day, the flag that flies atop this building is an emblem of the democratic principles that guide this body. This powerful symbol of freedom is even more striking when it's lowered to half-mast, signaling that our Nation is in mourning.

The men and women of our military who defend our Nation in the time of war may be called upon to make the ultimate sacrifice for our country. Lowering the flag atop the Capitol once a month in their honor is a small yet meaningful way to communicate how deeply their loss is felt by all Americans.

In addition to being a moving tribute to the members of our military who we have lost, it is also a reminder to all Members of Congress that the actions we take—or do not take—have profound consequences on the men and women of our military. When we talk about funding our armored vehicles or express our views on intelligence gathering in the war on terror, it is imperative that we do not forget the real ramifications that our decisions will have on our servicemen and -women who must live with the consequences of our actions.

I urge my colleagues to join with me in supporting this moving tribute to our Nation's Armed Forces.

With that, Mr. Speaker, I reserve the balance of my time.

Mrs. DAVIS of California. Mr. Speaker, I am pleased to yield as much time as he may consume to the sponsor of this bill, Representative LINCOLN DAVIS of Tennessee.

Mr. LINCOLN DAVIS of Tennessee. I thank the gentlelady from California.

All of us, I'm sure, have had an opportunity—at least most—to visit the war zones in Iraq and Afghanistan. And being there, we have observed the greatness of the volunteers who volunteer their service for this great country and to help preserve, defend, and to bring about liberty and freedom to others in different parts of the world today, mainly in those two war zones

in Afghanistan and Iraq, and the third one in the area of the Balkans.

But as they serve, some give the ultimate sacrifice. And for all of those who serve and who have served, and for those who have given the ultimate sacrifice, we can never really do enough as a Nation to thank them for their service and, ultimately, leaving their families with the loss of their lives.

In 1775, a shot heard around the world brought American men and women into battle at the Siege of Boston that lasted through the spring of 1776, which eventually brought us into war for our independence. After several years and the loss of many lives, we obtained our independence. Since that time, our young men and women have been willing to volunteer to go into the battlefields to preserve the freedom that our first military men and women fought to give us, and we've been willing to preserve that and we should continue as a Nation.

But I think when we look at those who give the ultimate sacrifice, sometimes we give the medals and we show sympathy and appreciation to the families, and then after a while, we forget that. I know in every courthouse and every city hall there are monuments that have the names of those who have given their lives for this country and paid the ultimate sacrifice.

On Memorial Day we visit and Veterans Day we visit, perhaps some special days like 9/11 we again remember and we visit those who have their names engraved on the markings and on the monuments in our courthouses and city halls throughout this country.

□ 1945

But I believe that just those two or three special occasions are not enough.

And, Mr. Speaker, I didn't realize how little we were showing appreciation for those who gave the ultimate sacrifice until my very first visit in early 2004 to Iraq. We had just traveled from one part of Iraq, flying back into Baghdad in a C-130. And before we boarded the plane, there was an escort detail. And we noticed that there was a casket, a flag-draped casket. A very solemn occasion as you looked at the lines of the young men and women who were saying farewell to the one who had given his life. And they placed that in that cargo bay off the C-130. Those of us who were Members of Congress sat more to the front—those who have traveled obviously know that we ride the jump seats as we go in and out into Iraq or Afghanistan.

And for some reason, when I looked in the faces of those young men who were the escorts, the solemn faces, the faces who weren't looking to anyone, I don't think, for sympathy, but just understanding, for me, on that occasion, I said, I don't think we do enough. And in 2004, I introduced this bill, the same one that's here today, to where we can at least once a month—12 times a year, plus the other occasions—say thank you to the mothers and fathers, to the

brothers and sisters of the one who gave his life, and to the one who gave his life, that America still cherishes, respects, loves and remembers the sacrifice that you gave to this Nation.

So for me, it is my hope that this bill passes unanimously, and that we honor those who have given their life for this great Nation of ours.

Mr. MCCARTHY of California. Mr. Speaker, I yield back the balance of my time.

Mrs. DAVIS of California. Mr. Speaker, I appreciate the gentleman bringing this legislation forward.

Ms. JACKSON-LEE of Texas. Mr. Speaker, I stand today in support of H. Con. Res. 61, "Expressing the sense of the Congress that the United States flag flown over the United States Capitol should be lowered to half-mast one day each month in honor of the brave men and women from the United States who have lost their lives in military conflicts." The brave men and women who have sacrificed their lives to protect not only the lives of Americans but democracy around the world, warrant a day each month in which the Nation honors their service and sacrifice.

More than 1 million brave men and women from the United States have died in military conflicts since the birth of our great Nation. It is the right of the American people to mourn the loss of the brave men and women who have given their lives for this country. All Americans must remember that our freedom has not come without sacrifice. The heroic men and women who have given the ultimate sacrifice, to protect our Nation and our freedom must be honored and recognized. As Gertrude Stein put it so eloquently, "Silent gratitude isn't very much use to anyone."

Paying tribute to the fearlessness and courageousness that the men and women from the United States have displayed throughout history, demonstrates the spirit of patriotism that is the foundation of our great country.

H. Con. Res. 61 must be supported by the Members of Congress in order for us and all Americans to pay homage and show our respect for those extraordinary soldiers who are no longer with us, but whose legacies should live on. In honoring those who have fought for our country from the time of its conception would be a grand opportunity to show the men and women wearing the uniform today that their service is not in vain. It is an opportunity for America to demonstrate the magnitude of appreciation that we hold in our hearts for the service and bravery of all our veterans. A simple gesture can demonstrate the immeasurable amount of gratitude which emanates through us all.

The State of Texas alone is home to approximately 1,707,365 veterans. H. Con. Res. 61 commemorates not only the valuable contribution of heroes past but to our present champions of freedom and democracy. I am reminded of something once said by author Melodie Beattie, "Gratitude unlocks the fullness of life. It turns what we have into enough, and more. It turns denial into acceptance, chaos into order, confusion into clarity . . . it turns problems into gifts, failures into success, the unexpected into perfect timing, and mistakes into important events. Gratitude makes sense of our past, brings peace for today and creates a vision for tomorrow."

Mrs. DAVIS of California. Mr. Speaker, I yield back the balance of my time and I urge passage of the legislation.

The SPEAKER pro tempore. The question is on the motion offered by the gentlewoman from California (Mrs. DAVIS) that the House suspend the rules and pass the concurrent resolution, H. Con. Res. 61.

The question was taken; and (two-thirds being in the affirmative) the rules were suspended and the concurrent resolution was agreed to.

A motion to reconsider was laid on the table.

#### CELEBRATING 75 YEARS OF EFFECTIVE STATE-BASED ALCOHOL REGULATION

Mr. COHEN. Mr. Speaker, I move to suspend the rules and agree to the concurrent resolution (H. Con. Res 415).

The Clerk read the title of the concurrent resolution.

The text of the concurrent resolution is as follows:

##### H. CON. RES. 415

Whereas throughout American history, alcohol has been consumed by its citizens and regulated by the Government;

Whereas prior to the 18th Amendment to the Constitution, which established Prohibition in the United States, abuses and insufficient regulation resulted in irresponsible overconsumption of alcohol;

Whereas passage of the 18th Amendment, which prohibited "the manufacture, sale, or transportation of intoxicating liquors" in the United States, resulted in a dramatic increase in illegal activity, including unsafe black market alcohol production, organized crime, and noncompliance with alcohol laws;

Whereas the platforms of the 2 major political parties in the 1932 presidential campaigns advocated ending national Prohibition by repealing the 18th Amendment;

Whereas on February 20, 1933, the 2nd Session of the 72nd Congress submitted to conventions of the States the question of repealing the 18th Amendment and adding new language to the Constitution that the transportation or importation of alcoholic beverages for delivery or use in any State would have to be carried out in compliance with the laws of the State;

Whereas on December 3, 1933, Utah became the 36th State to approve what became the 21st Amendment to the Constitution, the quickest-ratified amendment and the only ever decided by State conventions, pursuant to article V of the Constitution;

Whereas alcohol is the only product in commerce that has been the subject of 2 constitutional amendments;

Whereas Congress's reenactment of the Webb-Kenyon Act, passage of the Federal Alcohol Administration Act, the 21st Amendment Enforcement Act, annual appropriations to support State enforcement of underage drinking laws, and the STOP Underage Drinking Act demonstrated the longstanding and continuing intent of Congress that States exercise their primary authority to achieve temperance, the creation and maintenance of orderly and stable markets, and the facilitation of the efficient collection of taxes;

Whereas legislatures and alcoholic beverage control agencies in the 50 States have worked diligently to implement the powers granted by the 21st Amendment for 75 years;

Whereas legislatures and alcoholic beverage control agencies in all States created

and maintain State-based regulatory systems for alcohol distribution made up of producers and importers, wholesale distributors, and retailers;

Whereas development of a transparent and accountable system of distribution and sales, an orderly market, temperance in consumption and safe practices, the efficient collection of taxes, and other essential policies have been successfully guided by the collective experience and cooperation of government agencies and licensed industry members throughout our geographically and culturally diverse Nation;

Whereas regulated commerce in alcoholic beverages contributes billions of dollars in Federal and State tax revenues and additional billions to the economy annually;

Whereas 2,500 breweries, distilleries, wineries, and import companies, 2,700 wholesale distributor facilities, over 530,000 retail outlets, and numerous agricultural, packaging, and transportation businesses support the employment of millions of Americans;

Whereas the American system of State-based alcohol regulation has resulted in a marketplace with unprecedented choice, variety, and selection for consumers;

Whereas members of the licensed alcoholic beverage industry have been constant partners with Federal and State Governments in balancing the conduct of competitive businesses with the need to control alcohol in order to provide American consumers with a safe and regulated supply of alcoholic beverages; and

Whereas members of the licensed alcoholic beverage industry have created and supported a wide range of national, State, and community programs to address problems associated with alcohol abuse, including drunk driving and underage drinking: Now, therefore, be it

*Resolved by the House of Representatives (the Senate concurring), That Congress—*

(1) celebrates 75 years of effective State-based alcohol regulation since the passage of the 21st Amendment;

(2) recognizes State lawmakers, regulators, law enforcement officers, the public health community and industry members for creating a workable, legal, and successful system of alcoholic beverage regulation, distribution, and sale; and

(3) continues to support policies that allow States to effectively regulate alcohol.

The SPEAKER pro tempore. Pursuant to the rule, the gentleman from Tennessee (Mr. COHEN) and the gentleman from Texas (Mr. SMITH) each will control 20 minutes.

The Chair recognizes the gentleman from Tennessee.

##### GENERAL LEAVE

Mr. COHEN. Mr. Speaker, I ask unanimous consent for all Members to have 5 legislative days to revise and extend their remarks and include extraneous material on the resolution under consideration.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Tennessee?

There was no objection.

Mr. COHEN. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, I rise today in support of H. Con. Res 415, which celebrates 75 years of successful State-based alcohol regulation.

I want to commend the gentleman from North Carolina (Mr. COBLE) for introducing this measure. It's the same as H. Con. Res 341, introduced by the

gentleman from Michigan (Mr. STUPAK), which has 98 bipartisan cosponsors, and S. Res. 551, introduced by the senior Senator from Montana, Senator BAUCUS, which has 14 cosponsors, also in a bipartisan manner.

Seventy-five years ago—nearly to the day—on December 5, 1933, the 21st amendment to the Constitution of this country was passed. It repealed prohibition, a great mistake in the social era in this country, and the 21st amendment was ratified by the people in constitutional form. It brought an end to a misguided experiment and ushered in a new system of legal regulation of alcohol beverages. Previously, we had an illegal system that encouraged organized crime and worked against the public's wishes.

Section 2 of that amendment states that "the transportation or importation into any State, Territory, or possession of the United States for delivery or use therein of intoxicating liquors in violation of the laws thereof is hereby prohibited." The effect of section 2 was to entrust regulation of alcoholic beverages to the States.

Under the 21st amendment, and the terms of the Webb-Kenyon Act which implemented it, States have done an outstanding job exercising their primary authority to regulate this industry composed of producers, importers, wholesale distributors and retailers, often dubbed the "three tier system" by such knowledgeable and legendary individuals as Tom Hensley.

This has been a successful approach, and we have not had occasion to reconsider it. It is a system that provides transparency and accountability. It is one that prizes public safety in which the industry works with State lawmakers—of which I was one for 24 years and served on the State and local government committee in Tennessee that had the responsibility of ensuring that the three-tier system worked and the public was protected.

Public health officials and law enforcement people also worked on this to provide quality products to consumers and ensure the responsible use of alcoholic beverages. Through this partnership with the Federal Government, we have pursued efforts to eliminate alcohol abuse, underage drinking, drunk driving, and other problems associated with the abuse of alcoholic beverages.

I commend Mr. STUPAK of Michigan and Mr. COBLE of North Carolina for their leadership on this resolution, which commemorates the end of a failed experiment, prohibition, and the establishment of a system that served the citizens of this Nation well for over three-quarters of a century.

I urge my colleagues to support this important legislation.

Mr. Speaker, I reserve the balance of my time.

Mr. SMITH of Texas. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, this resolution is more symbolic than substantive. It will not

change the way the alcohol industry distributes their products, and it will not change the way States regulate alcohol distribution. But regrettably, it does celebrate the “successful system of alcoholic beverage regulation, distribution and sale.”

My opposition is not a reflection on those who support this resolution; it is just that I am uneasy about Congress considering a resolution with this purpose.

Certainly, the alcoholic beverage industry is a legitimate one. I have hard-working business owners in my district who create jobs and pay taxes. Most brewers, distributors and retailers try to ensure that alcohol is made, transported and sold in a safe and legal manner. However, the abuse of alcohol causes incalculable pain and suffering. It has cost thousands of lives, devastated families, and ruined the mental and physical health of many Americans. For the same reason, I would voice concerns about a resolution celebrating the “successful distribution” of cigarettes and tobacco products.

According to Mothers Against Drunk Driving, alcohol ranks as a leading cause of death among young people age 10 to 24 due to motor vehicle crashes, unintentional injuries, homicide and suicide. Vehicle accidents have become the number one cause of death for teens in the U.S., over one-third are alcohol related.

And although States have passed laws to prevent individuals from driving while under the influence of alcohol, a huge number of alcohol-related deaths occur on roads across the Nation. The National Highway Traffic Safety Administration found that last year drunk driving killed almost 13,000 people.

I do appreciate efforts of the alcoholic beverage industry, small businesses and distributors to keep alcohol out of the hands of minors. However, reports tell us that 33 percent of 12th graders still drink beer on at least a monthly basis and over 70 percent say that beer is easy to get.

When Congress can attest that alcohol is no longer easily accessible to teens, that alcohol no longer contributes to 13,000 accident deaths each year, and that alcohol no longer devastates families and individuals, then a resolution celebrating the “successful distribution” of alcohol might be in order. Until then, I continue to have concerns with this resolution.

Mr. Speaker, I reserve the balance of my time.

Mr. COHEN. Mr. Speaker, I reserve the balance of my time.

Mr. SMITH of Texas. Mr. Speaker, I yield such time as he might consume to my good friend and colleague from North Carolina (Mr. COBLE).

Mr. COBLE. Mr. Speaker, first of all, I want to thank the distinguished gentleman from Texas who serves very ably as our ranking Republican on the House Judiciary Committee.

Mr. Speaker, I rise tonight in support of H. Con. Res 415. This resolution cele-

brates the 75th anniversary of the end of Prohibition. Furthermore, it recognizes our effective regulation of alcohol by State and local governments and the dedication of our State lawmakers, regulators, law enforcement officers, the public health community, and industry members for creating a workable, legal and successful system of alcohol regulation, distribution and sale.

Prohibition, Mr. Speaker, began in 1919, when the 18th amendment was ratified. This led to a dramatic increase in illegal activity, including unsafe black market alcohol production, a growth in organized crime, and increasing noncompliance with alcohol laws. As a result, only 14 years later, on December 5, 1933, the 21st amendment was ratified, which repealed Prohibition and granted to the States control of alcohol.

The 21st amendment wisely established a State-based regulatory system for alcohol. This has permitted each State to adopt laws that reflect the views of its citizens. The result has been one of most comprehensive and community-sensitive alcohol regulatory programs in the world. Furthermore, it has created a safe and reliable marketplace for alcohol. Our consumers are free now from the threat of the harmful chemicals that were unknowingly consumed during the Prohibition Era.

For 75 years, local regulation has worked well. And while alcohol laws are continually tweaked and improved, adjusted and amended, our beer, liquor and wine providers have worked diligently together with regulators to ensure that public health and safety are first and foremost.

Many beer distributors who strongly support this resolution and recently concluded their national meeting in San Francisco play a vital role in their respective communities by sponsoring a vast array of programs that promote responsible consumption. The programs range from providing free taxi rides home for restaurant patrons who do not have a designated driver, to sponsoring alcohol-free after prom events and producing educational materials to assist parents in talking to their children about underage drinking.

Distributors also promote alcohol education initiatives that bring guest speakers into local schools and community centers. Some of these speakers who have made mistakes about alcohol, just as the distinguished gentleman from Texas mentioned earlier, became reckless and abandoned discretion and responsible drinking, but they have overcome those mistakes and have lived to retell their stories, and therefore, encourage others not to make the same mistakes.

The beer industry, Mr. Speaker, I'm sure in probably every district represented on this floor, creates innumerable job opportunities. The beer industry, furthermore, has spent nearly \$700

million in communities across the country to fight and oppose drunk driving, underage drinking, and promote responsible consumption of alcohol through public safety, prevention and education campaigns.

Additionally, the National Beer Wholesalers Association was instrumental in working with Congress to pass the STOP Underage Drinking bill, which was signed by President Bush in December of 2006.

□ 2000

Mr. Speaker, there are many alcohol vendors in my district in North Carolina who devote enormous amounts of time and money to improve the lives of people in our communities. They have openly supported community efforts for organizations such as United Cerebral Palsy, the Special Olympics, law enforcement, the Greensboro Children's Museum, the Greensboro Economic Development Partnership, the Rockwell Project for alcohol awareness at Greensboro area high schools, the Hospice of Greensboro, and others.

Many of these vendors have also unanimously supported countless other efforts throughout the Sixth District of North Carolina. I'm sure many of you can duplicate that in your respective districts.

The benefits vary from community to community. While there are sound reasons that alcohol should be regulated, it is clear to me that we should recognize and celebrate the 75th anniversary of the end of Prohibition.

I encourage my colleagues to support H. Con. Res. 415.

Again, I thank the gentleman from Texas for having yielded to me.

Mr. COHEN. I appreciate Mr. COBLE's and Mr. SMITH's comments.

Mr. SMITH, of course, comes from a city in Texas that my predecessor, the Congressman from West Tennessee in the 1800s—Davy Crockett—went to. Unfortunately, it was the last city that Congressman Davy Crockett went to. I was noticing, in going through the Halls here, that Sam Houston, who left my State, went to be Governor of your State. So Texas and Tennessee have a lot in common. If it weren't for Tennessee, we probably wouldn't have a Texas, so it's wonderful to work with you today on this particular resolution.

As I look around the Chamber here, there are great lawmakers, including Moses and Moses Maimonides. In Tennessee, we have a Bob Moses who had a lot to do with this three-tiered system, and he did a lot of work on it.

We don't have any further speakers. I'd like to inquire as to how many more speakers the gentleman from Texas might have.

Mr. SMITH of Texas. Mr. Speaker, before yielding back the balance of my time, I do want to thank my friend and colleague on the Judiciary Committee, Mr. COHEN, the gentleman from Tennessee, for those nice comments. He is right to point out the connections between Texas and Tennessee. Frankly, I

think they're a source of great interest and pride to residents of both States. I certainly appreciate his friendship. I appreciate the way he has conducted this debate tonight as well.

I yield back the balance of my time.

Mr. COHEN. Mr. Speaker, on a personal matter, I will note that sometimes people see these bodies, and they think of our being acrimonious or not bipartisan. There is nobody I've enjoyed working with more than these two gentlemen on the Judiciary Committee, these Members on the other side of the aisle. We do work together a lot of times, and there is friendship, and there is work camaraderie and respect that people can probably recognize from some of the debate.

With that having been said, I would ask that we pass this resolution unanimously as introduced.

Ms. JACKSON-LEE of Texas. Mr. Speaker, I rise today in support of H. Con. Res. 415, "Celebrating 75 years of effective State-based alcohol regulation and recognizing State lawmakers, regulators, law enforcement officers, the public health community and industry members for creating a workable, legal, and successful system of alcoholic beverage regulation, distribution, and sale."

H. Con. Res. 415 celebrates a remarkable time in American history. It is worthy to remember how far the United States Government has come since its inception. With the ratification of the 21st Amendment, primary authority was delegated to the individual States, establishing the State-based regulatory system for alcohol distribution we still use today. The regulatory system has allowed each State to adopt individual laws that fit the beliefs of its citizens and still remains effective and in place today.

This State-based system created the safest and most responsible alcohol marketplace in the world. It not only protects consumers from tainted or counterfeit alcohol, but also provides transparency, accountability, and tremendous choice and value for American consumers for 75 years.

In 1919, following the passage of the 18th amendment, which prohibited "the manufacture, sale or transportation of intoxicating liquors," the United States experienced a dramatic increase in illegal activity including unsafe black market alcohol production, a growth in organized crime and increasing noncompliance with alcohol laws. By the end of the decade, Gangster Al Capone controlled all 10,000 speakeasies in Chicago and ruled the bootlegging business from Canada to Florida. Numerous other crimes, including theft and murder, were directly linked to criminal activities in Chicago and elsewhere in violation of prohibition.

Many social problems have been attributed to the Prohibition era. A profitable and typically violent, black market for alcohol flourished during the Prohibition Era. Stronger liquor surged in popularity because its potency made it more profitable to smuggle. The cost of enforcing Prohibition was high, and the lack of tax revenues on alcohol (some \$500 million annually nationwide) affected government coffers.

The 21st amendment is significant because when repeal of Prohibition occurred in 1933, organized crime lost nearly all of its black market alcohol profits in most States because of

competition with low-priced alcohol sales at legal liquor stores. The post-Prohibition period saw the introduction of the American lager style of beer, which dominates today, such as Anheuser-Busch's Budweiser and Coors Brewing Company. Alcohol has been and still is a part of the American tradition. In my great State of Texas there are 75 breweries and eight of them are located in the city of Houston.

Let us celebrate the Cullen-Harrison Act which Franklin D. Roosevelt signed into law in 1933, which once again, legalized the sale of 3.2 percent beer, signaling the beginning of the end of the 13-year "failed experiment" known as Prohibition.

Mr. COHEN. I yield back the balance of my time.

The SPEAKER pro tempore. The question is on the motion offered by the gentleman from Tennessee (Mr. COHEN) that the House suspend the rules and agree to the concurrent resolution, H. Con. Res. 415.

The question was taken; and (two-thirds being in the affirmative) the rules were suspended and the concurrent resolution was agreed to.

A motion to reconsider was laid on the table.

#### SPECIAL ORDERS

The SPEAKER pro tempore. Under the Speaker's announced policy of January 18, 2007, and under a previous order of the House, the following Members will be recognized for 5 minutes each.

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from California (Ms. WOOLSEY) is recognized for 5 minutes.

(Ms. WOOLSEY addressed the House. Her remarks will appear hereafter in the Extensions of Remarks.)

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Texas (Mr. POE) is recognized for 5 minutes.

(Mr. POE addressed the House. His remarks will appear hereafter in the Extensions of Remarks.)

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from North Carolina (Mr. JONES) is recognized for 5 minutes.

(Mr. JONES of North Carolina addressed the House. His remarks will appear hereafter in the Extensions of Remarks.)

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from California (Mr. HONDA) is recognized for 5 minutes.

(Mr. HONDA addressed the House. His remarks will appear hereafter in the Extensions of Remarks.)

#### AMERICAN ENERGY INDEPENDENCE

The SPEAKER pro tempore. Under a previous order of the House, the gen-

tleman from Indiana (Mr. BURTON) is recognized for 5 minutes.

Mr. BURTON of Indiana. Mr. Speaker, you know, there's an old saying that sometimes people whistle past the graveyard. I think, last night, that's what this Congress did. The majority on the other side rammed through a bill that's not going to do anything to move us toward energy independence, and that means we're going to continue to send \$700 billion a year overseas to Saudi Arabia, to Nigeria, to Venezuela, and to other countries, many of whom don't like us at all and who are using our own money against us. \$700 billion a year.

While we didn't do anything about that, that which would create hundreds of thousands of jobs in the United States, we have found that Freddie Mac and Fannie Mae we have bailed out for God only knows how much money. It's in the hundreds and hundreds of billions. It's probably going to be more than the S&L tragedy we had years ago. Bear Stearns we bailed out. AIG, \$85 billion last night. There's \$25 billion to \$30 billion we're going to give to the auto industry. We're going to be giving money, no doubt, to the aviation industry because it's in trouble because of the energy crisis. The stimulus package we're talking about is going to cost probably about \$50 billion in the next week because the Democrat majority is going to send that to the floor, and we don't have the money. We're talking about \$800 billion to \$900 billion that the taxpayers are going to have to cough up that we do not have. Now, what does that mean for the economy of the United States?

It means simply that the dollar and the economy are going the wrong way. Today, get this: Gold went up over \$70 an ounce. If you look back over the past several years, gold was running between \$250 an ounce. Today, it went up by 25 percent over what the average was for the price of gold. Do you know why?

It's because there is no confidence in the dollar right now, and we're not doing a darned thing in this body or in the other body to deal with the problem. Nothing. We had a chance last night to move toward energy independence and to save \$700 billion a year that we're sending overseas. That would have made a dent in the problem we're dealing with right now, and it would have provided a mechanism for hundreds of thousands of jobs, and it would have cut the price of gasoline and of heating oil and of everything else that we have to deal with. It would have moved us radically toward energy independence. It would have helped stabilize the economy of the United States. We didn't do a darned thing, and everybody knows it. Everybody knows what we did last night was a sham.

It's not going to result in any drilling. It's not going to result in any more oil here in the United States. It's not going to result in anything toward

nuclear or toward alternative sources of energy. It's not going to do a darned thing. Yet we went to the American people last night, my Democrat majority with that bill, and said, "Hey, we're going to solve your energy problem," and it was a big lie, a facade.

We had an alternative bill. We had an alternative bill sponsored by Democrats and Republicans—Mr. ABERCROMBIE and Mr. PETERSON, Democrats and Republicans—that would have moved us toward energy independence that was really a compromise. It didn't allow drilling in the ANWR, which I preferred, but it did allow other things like coal shale converted to oil and drilling off the Outer Continental Shelf. It would have resulted in revenue sharing with the States that would allow us to drill.

The bill that we passed did not do any of that. The bottom line is this economy is in real trouble, and it's not just because of this Congress, but it's in real trouble because of loans that we gave to people who didn't deserve home loans, and it was because of the packaging of those loans and selling them up the line.

The fact of the matter is we could have done something last night to help stem the tide by passing an energy bill that would have led us not only to energy independence but to saving about \$700 billion a year that we're sending overseas to people who are not our friends.

It's a real tragedy. This Congress is sitting on its hands, and it's not doing anything at a time when this country is crying out for some action, not just for energy, not just for lower gas prices but for some kind of a movement toward solving the economic problems that face this country.

I'm going to end by telling you this: If gold goes up \$70 in one day, that's an indication that the value of the dollar is going down the tubes. In addition to that, everybody's 401(k)s and IRAs are going down with it.

This is a very, very difficult time for America, and Congress needs to respond, and we're not doing a darned thing. I hope my colleagues on both sides of the aisle are listening. The Democrat majority needs to do something about this, especially about the energy crisis right now and not just sit on your hands and pass bills to help get people reelected, which is what you did last night.

#### AMERICAN ECONOMY

The SPEAKER pro tempore. Under a previous order of the House, the gentlewoman from Ohio (Ms. KAPTUR) is recognized for 5 minutes.

Ms. KAPTUR. Mr. Speaker, Wall Street's big banking boys, those self-proclaimed geniuses of high finance, are bankrupting America. These plunderers of our economy who have fought tooth and nail against financial regulation now are running home to mama. They who virulently oppose govern-

ment oversight in the markets have come begging to the U.S. Government, mama, to bail them out of their bad decisions. They want mama to make it all better.

Well, mama, the Federal Reserve and the Treasury, now run by Wall Street's best friends, have happily been shelling out from our taxpayers more than \$300 billion already and counting for those irresponsible Wall Street giants. Meanwhile, homeowners in my district are suffering as a result of these high flying bankers' self-aggrandizing decisions.

I've not seen Secretary Paulson or Chairman Bernanke running around Ohio over the weekend, expressing concern about working people's houses and about helping them work out troubled loans. No. All they're doing is sending those folks the bills.

The first check that mama wrote was in March. The Fed's main role in the Bear Stearns buyout by JPMorgan Chase was a \$29 billion loan to a corporation it created to buy \$30 billion worth of assets from Bear Stearns. If the assets gained value, the Fed would profit. If the assets lost value, the first \$1 billion would be lost by JPMorgan Chase, but the rest of the losses would be borne by—guess who?—the American taxpayer.

Then mama wrote a blank check, a big one, to Fannie Mae and Freddie Mac. Now, that bill is already \$200 billion, and it could rise to \$2.4 trillion, a blank check. Last year, the head of Freddie Mac earned compensation of \$18.3 million, and Fannie Mae's chief, David Schmidt, received \$11.6 million directly, not counting all of their other bonuses and stock options and who knows what else.

Now mama has written a third check for the crisis on Wall Street, and has effectively nationalized American International Group today with an \$85 billion loan.

□ 2015

I wonder why we don't just change the name of the U.S. Treasury to the Sovereign Wealth Fund, because we are borrowing money from other countries in order to bail out these institutions.

By the way, from 1999 to 2004, the CEO of AIG, Maurice "Hank" Greenberg, was named to Forbes Magazine as among the "world's richest people," with a net worth in 2004 of \$3.6 billion. What a cozy group they have up there on Wall Street.

The CEO named earlier this year, Robin Willumstad, had been the president of Citigroup since 2002, and his base salary was \$1 million, plus up to \$4 million to \$8 million in targeted annual bonuses, plus \$13 million targeted annual incentive pay and a one-time \$24.5 million restricted stock award to vest over 4 years.

Were our homeowners to get a deal like that. The American people are truly getting bilked. They didn't get a fair share of the upside, and they are getting all of the downside and a huge

IOU. Foreclosures are going up in Ohio. And while Wall Street is made whole, the folks back on Main Street are losing their homes and getting the bill.

So while the banks get to run home to Mama and they are crying, we really have to ask ourselves, what has Mama given us here? What does it say about our values when we pump hundreds of billions of dollars into preserving Wall Street's bad boys while ignoring the plight of the American people?

Across Main Streets, from coast to coast, people are losing their homes. But are Mr. Paulson or Mr. Bernanke giving them any bet on the upside? They are not even helping them on the downside. All they are giving them is a bill for Wall Street's excesses. When Roosevelt talked about malefactors of wealth, boy, was he right.

I feel sorry for our country, I feel sorry for this Congress, that we can't do a better job of standing up for the people today who are losing their homes in Ohio. Thirty-eight thousand more perched at the edge. Our State needs \$20 billion just to do workouts in our State. Where is the Federal Reserve? Where is the Treasury Department? Why do they only help the rich people? What about the rest of the people who have to work for a living?

I can't think when I have been as upset as I am tonight about what is happening by the big shots, and the people who are paying the bill are getting shoved off the edge.

Wake up, America. Wake up, America. Pay attention to what is happening here. Contact your Member of Congress. Every citizen of this country that is a taxpayer and every citizen who owns that home mortgage has a right to a decent life, not just the big shots up at the end of Wall Street up in New York City.

#### ASHE COUNTY ARMED SERVICES TRIBUTE A PATRIOTIC SUCCESS

The SPEAKER pro tempore (Mr. WILSON of Ohio). Under a previous order of the House, the gentlewoman from North Carolina (Ms. FOXX) is recognized for 5 minutes.

Ms. FOXX. Mr. Speaker, I rise today to praise the people of Ashe County, North Carolina, for their strong support for our men and women in uniform.

Any time there is an opportunity to honor our active military and our veterans, such as Memorial Day or Veterans Day, the folks in Ashe County show their support in the strongest way possible. But on August 23rd of this year, Ashe County hosted its Armed Forces Tribute and showed what a remarkable place Ashe County is and how remarkable the people there are.

This event was a fitting way to honor our country's brave veterans and those who are serving around the world to keep our Nation safe. True to the organizers' goal for the event, it was a time to reflect on the sacrifices of those who

willingly put their lives on the line for the cause of freedom. It made me proud once again to be an American and proud to represent the fine people of Ashe County who made this special time possible.

The Armed Forces Tribute was broadcast worldwide to military personnel by the military's Pentagon Channel and aired across the State of North Carolina on public television's UNC-TV. The use of technology that day in this small county in western North Carolina was phenomenal. It was a proud day in Ashe County for those who serve our Nation.

The tribute was filled with memorable moments of honoring those who serve and have served in our military. Lieutenant General Thomas F. Metz gave a stirring speech that will not soon be forgotten. North Carolina's own 82nd Airborne parachuted from the skies over Ashe County, not once but twice during the celebration.

And participants were even connected via satellite to our troops serving in Iraq and Afghanistan. Indeed, family members came from all over the United States to be able to talk electronically with their member serving in the military overseas. And once again we heard the extremely articulate men and women serving in the military describe their experiences and their positive outlook on what is happening in Iraq in particular, and all of us were extremely pleased to hear that.

Were it not for the generous spirit of patriotism and volunteerism of the people of the High Country, this event would not have been possible. I would like to thank everyone who gave their time and their money to ensure the success of the Armed Forces Tribute.

But there is someone who deserves special thanks and recognition for the passion and dedication she brings to make this tribute happen. Vicky Moody, president of the Jefferson, North Carolina, Rotary Club, once again brought the people of Ashe County together to pull off a spectacular salute to our troops and led her fellow Rotarians, who served as volunteers for this event, in the cause.

Thank you, Vicky, for your work and your love of country and our military men and women. Thank you, Jefferson Rotarians, for all of the work, effort and money that you put into making this a wonderful event.

It is always fitting to honor those who put their lives on the line for our Nation and make tremendous sacrifices for our freedom, and today is no exception. Thank you to our veterans, their families, and to the patriotic Americans like Vicky Moody and Ashe County who stand behind our active duty military as they defend the front lines of the fight for liberty. May God continue to bless you, and may God continue to bless the United States of America.

The SPEAKER pro tempore. Under a previous order of the House, the gen-

tleman from New Jersey (Mr. HOLT) is recognized for 5 minutes.

(Mr. HOLT addressed the House. His remarks will appear hereafter in the Extensions of Remarks.)

#### TRIBUTE TO THE NEW YORK SUN

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from New York (Mr. WEINER) is recognized for 5 minutes.

Mr. WEINER. Mr. Speaker, we have had a great deal of discussion about New York institutions, great institutions that have been around for a very long time, frankly, succumbing to economic pressures, bad regulation, misfortune. But we are in a perilously close position in New York to losing another great New York institution, and that is the newspaper The New York Sun, which has been operating for the better part of 7 years now.

It isn't often that someone in our line of work rises to pay tribute to a periodical, particularly one that is frequently quite critical of those of us in public life, but The Sun is a unique New York institution. It is arguably the only newspaper, frankly the only outlet in New York City right now, that is truly covering civic affairs in New York, and doing a very good job of covering civic affairs here in Washington and around the world.

For the purpose of making these remarks, I just grabbed at random a copy of The Sun recently and pulled out this copy from September 8th. And I defy any of my colleagues to find a publication in their part of the world, and even the ones that are best known—The New York Times, The Boston Globe, any of them—that has coverage comparable to The New York Sun.

Right here is coverage of how Russian war games have begun in the Caribbean, with a long description of how the Monroe Doctrine is entangled; coverage by E.B. Solomont on health care, talking about the challenges facing children's health care in New York and around the country; conversation about arts and fashion. The Arts Section of The Sun provides arts coverage second to no one. They even found some time to put on the front page coverage of sports, Brett Favre's beginning of his career with the New York Jets.

Now, you might be thinking this must be a newspaper that has been particularly kind to my point of view, maybe the editorial page has been particularly kind to the values that I share. Very often, if not most of the time, I disagree with their editorial page. But it is always erudite and thorough and gives us a great deal to think about.

Not long ago, many readers were shocked to find out what, frankly, we are learning about in a lot of newspapers around the country, it has fallen onto hard times financially. Well, there are many ways that we are going to be called upon to participate in our

civic life in this election year. Obviously first and foremost among them is we are going to be asked to vote. But one of the things that all citizens in New York can do—and for those of you who have access to the Internet, you can go to nysun.com and take a look at the newspaper online—one of the things we all can do is engage in our civic debate well-armed with some facts about the issues of the day.

There is no better place to get it than The New York Sun. You know, perhaps it is "old media," but it is good, old-fashioned, substantive civic engagement with a balanced coverage and smart coverage. You are going to find things in The Sun that, frankly, the other newspapers gloss over, the other papers pay no attention to.

I recently got a lot of attention, and perhaps snickering, by referring to how "tabloidy" a lot of the broadsheet newspapers have become in New York City, and I singled out The New York Times for that treatment. Well, frankly, if all newspapers had the level of thoroughness and the level of sophistication and the level of respect that it shows to readers that The Sun does, I think that, frankly, the debate in New York City and around the country would be a lot better off.

This is volume 124, number 101. I don't know exactly what those numbers mean. But hopefully for years to come, New Yorkers, American citizens of all stripes, will be able to pick up this newspaper, and I think they will be better for it.

Now, while I have the microphone, I should say to any of their editorial page who are listening, you are wrong about 90 percent of the time, and hopefully you will get better over the course of the next 7 years. But, by all means, I am not going to stop reading, and I would encourage all of my neighbors to do the same.

#### ANNOUNCEMENT BY THE SPEAKER PRO TEMPORE

The SPEAKER pro tempore. Members are reminded to address their remarks to the Chair.

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Kansas (Mr. MORAN) is recognized for 5 minutes.

(Mr. MORAN of Kansas addressed the House. His remarks will appear hereafter in the Extensions of Remarks.)

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Mississippi (Mr. TAYLOR) is recognized for 5 minutes.

(Mr. TAYLOR addressed the House. His remarks will appear hereafter in the Extensions of Remarks.)

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Texas (Mr. CONAWAY) is recognized for 5 minutes.

(Mr. CONAWAY addressed the House. His remarks will appear hereafter in the Extensions of Remarks.)

#### REMEMBERING RECENT NATURAL DISASTERS IN IOWA

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Iowa (Mr. BRALEY) is recognized for 5 minutes.

Mr. BRALEY of Iowa. Mr. Speaker, I rise tonight to remember that, in a time of widespread national disasters, it is important to remember those disasters that have already occurred this year and not forget the impact that they have had on people back in the great State of Iowa, which I am proud to represent in this body.

For most of us, May 25th was the day before Memorial Day. It was the day of my son's high school open house from his graduation, and our biggest concern that day was how much rain we were going to get. But shortly after all of our guests left, I started following a news story that would have profound implications for me and the people I represent back in Iowa's First District.

This wall cloud that is visible on the easel to my right was a wall cloud that brought a devastating EF-5 tornado to the citizens of Parkersburg, New Hartford, Dunkerton and Hazleton, killing eight people, causing widespread destruction in those communities and serious flooding in other parts of my district. And that was what transformed the summer of 2008 for many Iowans.

□ 2030

This wall cloud contained this powerful tornado and went right by one of my constituents' farms, that was Senator CHARLES GRASSLEY, who lives near New Hartford, Iowa. The effects of this powerful tornado can be seen in this photograph, this overhead shot of Parkersburg, Iowa, where nearly one-third of homes and businesses in the south side of Parkersburg were destroyed.

You can see here where the high school was destroyed. The folks in Parkersburg are very proud of the fact that four of the graduates of their high school, Aplington-Parkersburg, currently are starters in the National Football League, an extraordinary accomplishment for a town of less than 2,000 people. The widespread devastation as this EF-5 tornado went through Parkersburg will be felt for many years to come and illustrate the need for Federal emergency disaster assistance in times when people are at their most vulnerable.

To give you a better view of how individuals were impacted, this photograph shows the widespread destruction that leveled, literally, every home, office, business and building in the swath of the tornado pass through. You can see that the trees are completely denuded of any vegetation. Here you see people that are working hard to clean up an area where one of the homes was destroyed near where two people were killed.

I was very proud that when this disaster struck, my staff did a fantastic job of responding to the needs of every community wherever we could. This photograph shows me with my chain saw in front of one of the homes that was completely destroyed shortly after the tornado struck.

This is the basement of the home that I was working on and a family whose entire home contents were completely destroyed by the tornado. I kept holding up things that I found in their basement and asking them if they wanted to save it, and they said, well, that's not ours. This is common.

There were things that were found, that were taken out of Parkersburg during this tornado, in Prairie du Chien, Wisconsin, over 100 miles away.

On the front edge of the tornado, the town of Lamont had 8 inches of rain in a 24-hour period that flooded the community and caused widespread destruction to their infrastructure, including this bridge, all within the week of Memorial Day.

Then, as if that weren't enough, the week after Memorial Day, the town of New Hartford, which had been hit by this EF-5 tornado, was completely overwhelmed by flooding from Beaver Creek. The tragedy of these storms is that, as you can see in the background of downtown New Hartford, the hardware store has left town. The only convenience store, the Kwik Star, has left town and is no longer in business. The places where people went to get their basic necessities are being driven out by the implications of these storms.

The town of Elkader, Iowa, up in Clayton County, which is one of the most scenic parts of my district, had a flood predicted at 20 feet for a 12-foot flood stage. The river crested at 31 feet and overwhelmed the community, destroyed the grocery store, flooded businesses and caused widespread destruction to homes in Elkader.

Waverly, Iowa, in Bremer County, also suffered widespread damage due to the flooding. The same types of destruction can be seen in their downtown streets, which has enormous implications for infrastructure. Cedar Falls' utilities, completely overwhelmed by the flooding, and a railroad bridge in downtown Waterloo, where I live, will need to be replaced and has an enormous impact on the commerce at John Deere's Waterloo works.

The disaster response that this Congress made was immediate and swift, \$2.65 billion, but much more is needed to address the needs in the First District and the Second District and other parts of Iowa. It's time for Congress to act and pass a supplemental disaster assistance bill for all of the midwestern flooding and tornado victims and also addresses serious problems from Hurricane Ike and Gustav in our gulf coast.

The response initially to this disaster from our Federal disaster agencies was very encouraging, but there has been a backlog in getting the funds that Con-

gress has appropriated through the Federal agencies to the people in need in Iowa. The time to break that backlog is now.

We need to start freeing up the Community Development Block Grant money so that it can have an impact in these communities that I have been showing you here tonight. We need to free up other small business loans and other funding that should be getting to the people in need in Iowa, including the people of Cedar Rapids, who were devastated with the highest flood that they have ever seen and has 400 square blocks of downtown Cedar Rapids where homes and businesses were destroyed and need to be rebuilt.

That's why the crisis is now. The time to act is now. We need to take advantage of the widespread attention on people in need in this country and address their concerns.

#### 30-SOMETHING WORKING GROUP

The SPEAKER pro tempore. Under the Speaker's announced policy of January 18, 2007, the gentleman from Pennsylvania (Mr. ALTMIRE) is recognized for 60 minutes as the designee of the majority leader.

Mr. ALTMIRE. Mr. Speaker, we are here tonight as part of the 30-Something Working Group. We will be joined tonight by several members of the working group, including Congressman TIM RYAN from Ohio. I believe Congressman MEEK from Florida is going to be making an appearance, and anyone else who wants to join in that may be viewing us, certainly from their offices, is welcome to come down and join the discussion on a couple of issues that are facing this country and some things that are in the news this week and that we have dealt with in Congress this week.

Number one, I am going to start with the economy. I don't think anyone can pick up a newspaper, watch a TV or do any reading of any kind without seeing that our economy is in crisis right now. The stock market on this day went down 450 points after going down more than 500 points the day before yesterday.

We are in the position right now, as a Congress, and as a Nation, where we have some very difficult decisions to make. The administration came in and did their third major bailout of a major corporate institution this week with the AIG Insurance Company, and we are going to talk more about that. We are going to talk about the reasons why we got to where we are today.

There is an instructive part of this whole thing to take a walk down memory lane and to see what the economy was like 8 years ago and what the economy is like today, and to discuss how we got from where we are, where we were then, to where we are today.

We also have to talk about what's happening today, what is the crisis, what, exactly, is next. In some ways we don't know, but there are things that

we can do immediately to take immediate action to prevent this crisis from getting worse.

We are going to have a discussion about how we got here. We are going to have a discussion about what we do now. That might be the most important part. There is urgency to this.

Then we are going to talk about the future. What are the long-term safeguards that we can put in place to make sure that this never happens again?

That's, for many onlookers, the worst part of this whole process, the fact that we had safeguards in the market that were supposed to work, that were supposed to prevent this from happening, and those safeguards didn't work. Then, as it applies to the securities industry and some of the leveraging that was taking place in the market, we have the fact that it was a completely unregulated market.

It was a free-for-all, and it wasn't that there was deregulation that took place, in many cases these were markets that were never regulated to begin with. It was a laissez-faire attitude that this administration had, and the free-for-all that took place that led us to where we are today and how are we going to fix that, moving forward into the future.

So when regard to the economy, those are the three things we are going to do, talk about the mistakes that were made in the past that led us to where we are today, talk about what this Congress is going to do, hopefully in a bipartisan way, working with the administration, because there is nothing more important than getting this crisis solved. What are we going to do in the near term to solve the problem and move forward? Then, what are we going to do to ever prevent this from happening again.

To begin that discussion, I would ask the participants in the debate to take a walk down memory lane with me while we talk about where the stock market was 8 years ago. I think that now, now that we are in the crisis we are in, it's fair to compare periods of time. Let's compare the past 8 years to the previous 8 years.

In the 8 years of the Clinton administration, the stock market in this country went up 226 percent, 226 percent increase in 8 years. Now, what is that by the historical average? You say, I don't know, is that a lot, is that a little? What is 226 percent?

Well, the historical average is an increase every year of 11 percent in the stock market, and that's the historical trend. It doesn't matter if you have a Republican president and a Democratic Congress, a Democratic president and a Republican Congress, both chambers represented by the same party, regardless of that, over time, no matter who is in control of the White House and the Congress, the average annual increase in the stock market is approximately 11 percent. In the 8 years in the 1990s, and the economic policies that

we conducted in the 1990s, we had a 226 percent increase over 8 years. Pretty good.

What's happened over the past 8 years, because we have had a dramatic shift in our economic policies over the past 8 years. We are going to talk about what some of those policies were. That's part of the subject matter that is at hand with the Presidential race, the fact that we have two candidates with very different views on the economy.

One of them, Senator MCCAIN, has been a part of Congress for 26 years, was involved in the economic policies of the past and wants to continue the policies of the past 8 years into the future. Let's talk about what were the policies of the past 8 years, and what was the impact? We are talking about the stock market.

Well, the stock market today is almost exactly where it was 8 years ago. It's flat lined. It's gone up less than 1 percent. Now that's not 1 percent a year over 8 years, Mr. Speaker, that's less than 1 percent total over the course of the entire 8 years.

The previous 8 years the stock market went up 226 percent. The next 8 years, the current administration's time in office, it's gone up less than 1 percent total over that entire period of time.

It does not look like things are going very well moving towards the future. Hopefully that will correct itself, and we will see some gain in the stock market moving forward.

The point is, the decisions that are made by this Congress, and the decisions that are made by whatever administration is in power, do have a very real impact on our economy. They make a difference.

When you look at the fact that we have had 8 straight months of job losses, this administration, over the 8 years, is going to have the worst record of job creation of any presidential administration since Herbert Hoover. That's not a good record, 8 straight months of job losses. It does not look encouraging for the next several months. But it is the worst record of job creation over an 8-year period for any administration since Herbert Hoover's administration, and we all know what happened there. That's not good.

Our financial industry is in crisis. It's in melt-down mode. Now we can turn that around. We can take steps, working as a Congress and working with the administration to turn it around, and we are going to make the difficult decisions that need to be made to put our house in order and get moving in the right direction.

But when you look at what the mistakes were to get us to where we are today, let's take a look at the national debt, same deal. We will compare the previous 8 years to the current 8-year's administration, and I think that's a fair comparison.

When President Clinton left office, we had just had 4 consecutive years of

budget surpluses. Those surpluses were forecast as far as the eye can see.

The Congressional Budget Office, which is an entity which scores over a period of years what the expected surplus is going to be, predicted that over the next 10 years, beginning in 2001 through 2010, we would have a surplus of more than \$5.5 trillion.

I would ask the participants that are here tonight, and anyone who might be paying attention to this debate tonight, to think about what the discussion was in the presidential election of 2000. We are a little less than 7 weeks away from a major election here in this country, presidential election, and you see what the debate is about.

In the 2,000 debate between then Governor Bush and then Vice President Gore, the discussion was what are we going to do with this enormous surplus? We are awash in cash. We have a \$5.5 trillion projected surplus over what were then the next 10 years. And we've just had 4 consecutive years of budget surplus. So the discussion was, are we going to pay down the debt? Are we going to shore up Social Security?

What are we going to do with this money? Imagine what we could have done. We have had a debate on energy over the past several months, culminating with a vote last night in this House. What could we have done in the past 8 years with \$5 trillion if we had chosen to dedicate that money to finding an alternative source of energy, getting us off of our dependence on foreign oil?

□ 2045

There are any number of things that we could have used that surplus for. We could have nearly paid down the entire national debt. One of the largest line items in the Federal budget today is interest on the national debt, \$240 billion for 1 year. What could we do with \$240 billion if we had paid down the national debt and didn't have that line item in the budget?

Well, that was 8 years ago. We are not having that discussion anymore because instead of those four straight budget surpluses we had at the end of the Clinton administration, we have had eight consecutive budget deficits. And the parting gift that President Bush is going to leave to this country as he leaves office is the largest single-year budget deficit in this Nation's history, more than \$480 billion for 1 year.

So we didn't have the \$5.5 trillion surplus. No, we had a \$4 trillion debt over the course of 8 years and counting, unfortunately, because now, instead of surpluses with no end in sight, we have deficits and debt with no end in sight because of the economic policies that have been conducted over the past 8 years.

Part of the problem, among many problems that have developed with these policies, is the turmoil you are seeing in the market right now, is the stock market, the low U.S. dollar, which one of our previous speakers was

talking about. We are going to get to that.

I have talked about this before, and my colleagues in the 30-Somethings have heard me mention this before. If you had said to an economist as President Bush was taking the oath of office, "We are expecting a \$5.5 trillion surplus, but what would we need to do to have a \$9 trillion swing from positive to negative in the debt? What would have to happen?" That is going from \$5 trillion in the positive to \$4 trillion in the negative, a \$9 trillion swing. If you asked what would we have to do from an economic perspective if we were trying to have a \$9 trillion swing, what type of policies, well, any economist that you asked would have said that is impossible. You couldn't possibly mismanage the economy to such an extent you are going to have a \$9 trillion swing. Well, unfortunately, we have.

Now, I know there are those who will say, well, it wasn't the administration in the 1990s that were responsible for the enormous surpluses, it was the Republican Congress. And people who look at history might say it was President Bush the First who put into place pay-as-you-go budget scoring. And pay-as-you-go budget scoring is one of the factors that led to the record surpluses we had in the 1990s in contrast to the record deficits we had in the 1980s.

Unfortunately, one of the things that one of the previous Congresses did right after President Bush took office was to do away with pay-as-you-go. What is pay-as-you-go? Pay-as-you-go budget scoring is what we do in our home checkbooks, what every American does in their bank accounts, and what every business in America does with their balance sheet. It is very simple. You have to have money on one side of the ledger if you want to spend it on the other.

Unfortunately, we did away with that in this country after the 2001 turn of the administration, and that has led to decisions being made where nothing had to be paid for, just charge it to the credit card. Whatever spending you want to do, don't worry, we don't have to have an offset anymore because we don't have pay-as-you-go. So if you want to increase spending, put it on the credit card; somebody will take care of it.

The problem is that eventually the bill comes due. This leads me to where we are today; the bill has come due. Anyone who has seen what happened with Wall Street over the past several months and certainly over the past few days can see that the bill has come due. And, unfortunately, it is the American taxpayer that is now going to have to pick up the bill.

And because of the decisions that have been made to bail out the corporate executives and the big Wall Street financiers instead of middle-class Americans, it is middle-class families in this country that are going to have to pay the bill. It is middle-class

families in this country that are going to get that bill in the mail while we are bailing out the big corporate executives.

We are going to continue that discussion, but rather than give a monologue, the gentleman from Ohio (Mr. RYAN) is here, and I would like to welcome him to the discussion and yield to him.

Mr. RYAN of Ohio. I thank the gentleman, and I appreciate you coming down here and anchoring the 30-Something hour.

I think it is important as we are talking about the financial issues just over the last couple of days, and I think you laid it out pretty well, a 500-point drop and then a 100 or so increase, and then a 450-point drop today, these are markets that are so destabilized that we are losing companies that were established since before the Great Depression. The only financial house that seems to be left is the Department of the Treasury. And this has been because of the lack of regulation on the markets, period, dot.

It may be convenient, Mr. Speaker, to say we need to deregulate. You need law and order in order to build a capitalistic system. The capitalistic system doesn't come first. The magic with capitalism was that we had courts in place and regulatory bodies in place to make sure that contracts could be enforced, to make sure that investments were sound, not necessarily the decision that each person in the country would make would be sound decisions, not that every loan that they would take out would be sound, but there were precautions in place to make sure that this whole operation was stabilized and regulated.

And you look at what happened to the savings and loan industry in the 1980s, and you look at what is happening now; it is because there wasn't the proper watchdog in place.

I think putting the Republicans—as you stated earlier, there may be a difference between some of our friends on the other side of the aisle a few years back and the ones today—it is like putting a drunk in charge of the liquor cabinet, putting the Republicans in charge of Wall Street. I mean, let's be honest. Total deregulation.

The whole answer was, well, we will deregulate everything, and we will have competition. In Ohio, it was deregulate energy, and it led to an increase in prices. That's what has happened.

So we have this destabilized market here in the United States now, not knowing what is going to happen from one day to the next, losing businesses that were around since before the Great Depression. A long history of stability has been destabilized by the Republican agenda.

Now, look at all of the different things that have happened. I think this is the issue, the point. In 2000 the Republicans controlled the House, the Republicans controlled the Senate, the Republicans controlled the White

House, and look at what has happened. Look at what has transpired in the past 8 years with President Bush.

The only sign of any movement in another direction is when the Democrats took over the Congress a year and a half ago, with issues getting vetoed by President Bush. But look at what has happened over those years.

My point is, before I yield to the gentleman from Pennsylvania, is that we don't have to think about what America would look like with a neoconservative Republican agenda. We know. It has been implemented. And for all of our friends on the other side of the aisle to somehow erase history like you can erase your computer memory and think that the American people don't remember that they were in charge for all of these years and implemented their health-care policy, their energy policy, their education policy, their foreign policy, and where we are today on all of those issues, you don't have to believe me, you don't have to believe NANCY PELOSI, Mr. Speaker, you don't have to believe JASON ALTMIRE, these are two diametrically opposed philosophies on how to govern.

As you stated, in the 1990s with the Democrats in charge of the Congress and the Presidency, it passed a budget that led to the greatest economic expansion in the history of the country, 20 million new jobs. And you look at what President Bush did with the Republican Congress: Took us right off the cliff.

We were talking about in the Clinton years what we were going to do with the surplus. One of the debates that President Clinton pushed forward was save Social Security first. So he was going to take this money and put it into the Social Security fund so we didn't have all of these IOUs for all of these years.

Now the question in Washington and in Youngstown, Ohio, and in Georgia and in western Pennsylvania, here is the question: What if the Republican Party had their way when they wanted to privatize Social Security? Imagine, with everything that is going on in the market today, if President Bush and Senator MCCAIN and all of the House Republicans who were down here on the floor fighting for a Republican privatization scheme for Social Security, imagine if that last base security system that you have in place here, the American people have in place, was all in the stock market today? Just think about what a radical idea that is.

Mr. ALTMIRE. The gentleman sets me up perfectly because that is exactly the point I was going to try to make. When the gentleman from Ohio was talking about the policies of the past Congress and this administration and things like the energy bill of 2005, we have empirical evidence, what is the result when this Congress took action, passed, sent to the President and was signed into law? Well, gas prices skyrocketed, dramatically increased our dependence on foreign oil.

So what is the impact on our economy by the economic policies that were carried out under this administration? You could not have more of a stark contrast in evidence, the way that the economy boomed in the 1990s and what we are seeing here in the last 8 years.

As I mentioned earlier, the economy over the past 8 years is driven by the stock market, and the stock market is up less than 1 percent over 8 years, almost exactly today where it was 8 years ago.

The point I was going to make is we can lament, as the gentleman and I have done many times, the policies of the past and look for ways that we can solve the problem moving forward. But let's not forget a crisis that was averted by the American people, a policy that was thankfully not carried out.

This President, in the previous 6 years in Congress before the new session came in, tried desperately to privatize Social Security. President Bush, you'll remember, around 2004, 2005, and Vice President CHENEY traveled all around the country with their dog-and-pony show and charts and graphs talking about Social Security, privatizing Social Security, putting some of the money that is supposed to go, as it has always gone, into the pockets of senior citizens and instead putting that in the private market.

We already have ways to invest in the private market, and we certainly encourage people to do that. And one of the things that we are going to do moving forward is figure out a way to further incentivize private savings through 401(k)s and IRAs and all the rest. The point is that is not what Social Security is for.

If there was ever any doubt that was a good idea, and the American people certainly cast judgment upon that, imagine, I would ask my colleagues when they go back home and talk to their constituents, imagine if you had to retire and you reached the age at which you were going to start to claim Social Security at some point in the past 8 years.

If you were retiring in 2000 and that stock market had just gone up 226 percent over the past 8 years, boy, that was a great deal. That was quite an investment. It would have worked out just fine for you. But if you are one of the millions of Americans who would have qualified for retirement age in the past 8 years, maybe that wasn't such a good idea after all. You wouldn't have even got a cost-of-living adjustment. You would have flat-lined.

□ 2100

And that's certainly unacceptable with our Social Security.

I would yield to the gentleman from Ohio.

Mr. RYAN of Ohio. The point I want to add to what you're talking about is, what if this would have happened?

It seems like we always have people in Washington, if something major

happens, like a major insurance company or a major investment company or a major bank, it's like Washington, D.C. will step all over each other as to who's going to help them first, who's going to bail them out, who's going to give them something to make everything all right. And I don't want this to sound like we don't understand the ripple effect of what could happen if some of these entities aren't helped. We understand that.

But when it was the average person who made a mistake with their housing loan, hey, you're on your own. Pull yourself up by your bootstraps.

Well, Lehman Brothers, you pull yourself up by your bootstraps. Merrill Lynch, you pull yourself up by your bootstraps.

I'm not saying you don't need to take responsibility for your actions because you certainly do. But when we needed to help 10 million kids get health care through the State Children's Health Insurance Program, President Bush says we don't have the money. \$35 billion over 5 years. We spend \$10 billion a month in Iraq, but the President and a small group of radical Republicans in the House said we don't have the money for this. It's too much. It would be 3½ months in Iraq.

But if something like this happens where we have all this, a big major financial company, something happens, well, here we are, all of a sudden we've got more money.

Think about what the Republican Congress and Republican President did to our financial situation, not just how they destabilized the markets. I don't know if you got into this, Mr. ALTMIRE, before I got here or not. But think about what they did. They raised the debt limit five times. Maybe six. I may be missing one. Five times. They borrowed \$3 trillion from China, Japan and OPEC countries.

Now you want to talk about putting the next generation behind the eight-ball, go borrow \$3 trillion from our biggest competitor in China and watch them wipe out manufacturing in Pennsylvania, in Ohio and all over the industrial Midwest.

Don't regulate the markets. Don't invest in education. Make tuition costs go up 8, 9, 10 percent a year all over the country. The Pell Grant was almost meaningless. Student loans were 6.8 percent last year.

All of these issues add up to saying they weren't paying attention. Their philosophy of government just doesn't work. That's what this whole thing says.

We're joined by the gentleman from Colorado, the host of the Democratic National Convention. I yield to Mr. PERLMUTTER.

Mr. PERLMUTTER. I thank my friend for yielding. It's a pleasure to be here with the 30-somethings, even though I don't fit into that category and haven't for some time. But this subject is so important, what you two are talking about tonight.

We have a regime in place, in the personalities of George Bush and DICK CHENEY, that can't be described in any other way than radical because we've got to go back to some basic principles of our country, some basic values, the basic values that we were founded on, of thrift and sacrifice, of investment, of opportunity for all.

But instead, what we've seen in the last 8 years that this administration has pushed and promoted was a greed and gamble, immediate gratification, the theory that I want it now, and I'm not paying for it; my kids or your kids or somebody else is going to pay for it later.

To have these tax cuts and prosecute a war immediately turned this country's budget upside down. So you start with that failure. And we've been running behind ever since.

Then you forget about the lessons of the past. Now these guys wanted to reverse everything that's happened for the last 70 years, since the thirties. We came through the roaring twenties. We had our Calvin Coolidges, we had our Herbert Hoovers, and we paid dearly during the thirties because we understood at that point that we're going to give up a little bit of the upside so that we don't have the misery of the downside. But those lessons were lost on our friends in the White House.

They said, no. Let's not have any kind of regulatory, any kind of constraint on the system.

Mr. RYAN of Ohio. Can I add one point?

Mr. PERLMUTTER. Yes.

Mr. RYAN of Ohio. DICK CHENEY said debt doesn't matter when he first got into office; debt doesn't matter.

Mr. PERLMUTTER. Debt does matter. And my friend from Pennsylvania was talking about how each of us has to live with the debt that we develop, or our borrowing affects us. It affects this Nation. This Nation has been on a drunken stumble through Wall Street down Main Street.

Instead of doing the sacrifice and the thrift, we've been borrowing and spending. And I say we. George Bush, DICK CHENEY and the Republican Congress established this kind of an approach, and it has set our country back so that we are a Third World Nation, borrowing from China, borrowing from the Middle East, borrowing from our friends in Europe. And we really are behind the eight-ball because when they don't loan we have trouble, a la, we've had AIG which we've had to bail out; Fannie Mae, Freddie Mac, and on down the line. Bear Stearns.

We've had a radical regime. We can't have this radical kind of an approach anymore. But JOHN MCCAIN wants to subscribe to what George Bush and DICK CHENEY have been pushing on this country for the last 8 years. This country can't handle that anymore.

We have to have a change. And we have to have a future that really looks at new ways to develop our economy and understand that there have to be

some constraints. The free market isn't perfect. It works well, but it isn't perfect because we all have some tendencies that go against those basic principles of sacrifice and thrift and investment and opportunity for all.

So what I look forward to, and BARACK OBAMA intends to develop, is a new energy economy. That will put a lot of people back to work, and it'll help us so we aren't hooked on one product and subject to ransom when we go to the gas pumps.

We've got a lot of work to do ahead of us because these guys, in 8 years, have turned this country upside down. We can't allow it anymore.

We need a change and we need a new direction, and we need it right now. Luckily, we've got an election coming in 40 days or 48 days. And this country can renew itself, can rejuvenate itself. That's the promise of America, thank God. That's the promise for America.

Mr. RYAN of Ohio. A lot of us were saying in the 2004 elections that if you re-elect President Bush, you will not recognize this country in 4 years. And sad to say, here we stand, here we sit in America thinking, you know, the stock market is under 10,000, unemployment is up again. We borrowed \$3 trillion. President Bush and the Republican Congress have borrowed more than any previous administration in Congress, combined. Still \$10 billion a month in Iraq, and no end in sight with what's going on. It's getting to the point where we can't recognize what we're doing, and it's critical what's happening to this country. It's sad what they have done.

Mr. ALTMIRE. It's worth mentioning, both of the gentlemen, I'm sure, remember, early in this session of Congress, in the beginning of 2007, we wanted to work with President Bush on a way to stabilize and shore up Fannie Mae and Freddie Mac. We, as a Congress, went to the administration and said, look, there's going to be trouble down the road if we don't take action. Will you work with us on that? And President Bush said, no, I'm not interested in that and I won't support that. So away we went.

And then we came to the beginning of 2008, the economy starting to take a dramatic turn for the worse, so working together in fairness, in a bipartisan way, the House and Senate, with the administration, Republican and Democrat alike, and we put together very quickly a stimulus package to put money immediately in the hands of people who needed it, who were going to put it into the economy, get the economy jump-started, and it worked. If you look at the second quarter, we had an up tick in the economy because of the work that this Congress did.

Well, part of the stimulus that was not included, we, again, went to the administration and said, you know what? Can we revisit that issue that we asked you about a year ago? Can we revisit the Fannie Mae and Freddie Mac issue, because we really see trouble on the

way here if we don't act. Again we were told, well, we're not interested in including that in the stimulus.

And guess what happened? Now there's a multibillion-dollar bailout of Fannie Mae and Freddie Mac that's taken place. The government actually had to come in and take over those two GSEs.

Mr. RYAN of Ohio. I just love how our friends say, oh, this is going to be socialism. You try to provide health care for 10 million kids. It's going to be socialism. We can't do that.

Or if you try to provide any kind of preventative health care for women, it's going to be socialism. Don't you dare do it.

But then we're taking over major investment groups, financial groups, just taking them over. Here's billions of taxpayer dollars. We're now investors in all these things.

But we want to invest in the 10 million kids, Mr. ALTMIRE, and we don't have the money to do that.

Mr. PERLMUTTER. Would my friend yield for a second?

Mr. RYAN of Ohio. I would be happy to yield.

Mr. PERLMUTTER. But that goes to another basic value that they have that just is wrong. They want to focus on the wealthiest 1 percent. They don't care about the 99 percent of hardworking Americans who are affected by this. It's hardworking America that are going to have to pick up the pieces after this administration. And really it's going to take all of us, in concert, together, pulling together, like only Americans can do, to deal with the shambles that we have, whether it's the way people were treated with Katrina, the fact that we have bridges falling down in Minneapolis, I mean, this is a time when we all have to pull together, and we have to look forward.

We can't go with the same old policies, the same old approaches of the Grand Old Party. It just doesn't work. We're in a new century, and it is time for some new ideas because we've got to move forward.

Mr. ALTMIRE. The gentleman reminds me of a point, which I meant to bring up, that I'm amused when I hear the discussion about, is JOHN MCCAIN's economic policy identical to George Bush's economic policy? Is he a third term of George Bush?

The fact is, readers of history will know, actually, if you go back and look at the economic policies of Warren Harding and Calvin Coolidge and Herbert Hoover, you'll find a lot of similarities in what happened over the previous 8 years, the mistakes that were made with the lack of regulation.

I talked earlier that it wasn't, for the most part, deregulation. It was non-regulation. We didn't take regulation away that existed. There was just never any regulation at all; very similar to what took place in the 1920s, leading up to the calamity of the Great Depression.

So I would ask readers of history and people who are interested in this sub-

ject, compare the economic policies that have led us to where we are today through President Bush and what Senator MCCAIN is proposing to those three presidents I mentioned.

And I would just say, before I transfer to Mr. MURPHY from Connecticut, or Mr. RYAN, if you wanted to comment, but I get asked a lot recently, about bailouts of these three big companies, Fannie Mae and Freddie Mac and then AIG and Bear Stearns before; and what's the reason that we picked those while we let Lehman Brothers go under, and who's minding the store here, and why are these decisions being made, and who's next. What's the next shoe to drop is what you hear.

This is a systemic problem. This is not a problem with individual financiers. This is not a problem that Bear Stearns had all on their own or AIG had all on their own or Fannie Mae and Freddie Mac. This is a system-wide problem that needs to be dealt with, and we can't continue to take a piecemeal approach and decide on a day-by-day basis who survives and who doesn't.

Well, Lehman Brothers, you can go under. We're sorry. But today we're going to bail out AIG, the next day.

We can't continue down that road. We have to address the systemic root of the problem to prevent this from happening. The first thing is to stabilize.

I'll go to Mr. PERLMUTTER, and then we'll go to Mr. MURPHY from Connecticut.

Mr. PERLMUTTER. I'd just like to make two points. And it is the administration that is choosing who lives and who dies. I mean, this really is about winners and losers, and this administration is choosing Bear Stearns, does not choose Lehman Brothers, chooses Fannie Mae, doesn't choose Merrill Lynch, chooses AIG.

□ 2115

It is not a congressional action. These are happening within the administration. They're making these choices. Now, maybe we would agree, but we're not given that chance. They're doing these things overnight.

Now, there's a Latin saying, "Res ipsa loquitur." Now, many might say, what the heck does that mean? It means, the thing speaks for itself.

What's happened in this Nation with these two guys, these two oilmen in the White House leading the charge, this country has turned upside down. And they may want to spread the blame to whoever. You know, Harry Truman had the old saying, "The buck stops here." Those guys would like to spread the blame. They're the leaders, and they've led us down this path.

JOHN MCCAIN wants to follow that Bush path. He's trying to run away from it now, but his votes were with the Bush administration over 90 percent of the time. We have to have a change.

Mr. RYAN of Ohio. And how many times do you hear our friends on the

other side say, "Government shouldn't pick winners and losers." "Government shouldn't pick favorites," you know, "Government has no business picking out this kid should succeed and this kid's not going to have the same opportunity," "Government has no role there"? Unless it's Wall Street.

Now, who do we need to help to keep things rolling? And as we've said, I'm not saying that this is necessarily right or wrong. What I am saying is this is a pretty complicated mess that we are in. And we're not saying that you shouldn't get the buckets and go down to the river and fill them up with water and throw water on the house that's burning. That's not what we're saying. What we're saying is you're supposed to have a fire code, and you're supposed to have fire trucks, and you're supposed to have, you know, gas in the fire truck and equipment for the firemen.

Mr. PERLMUTTER. And the best firefighters you can have.

Mr. RYAN of Ohio. And the best firefighters you can have.

Mr. MURPHY of Connecticut. The Wall Street fire department is well-equipped. The Main Street fire department, it's gone underfunded and undermanned and unequipped for the last 12 years, particularly for the last 6 years.

We were very quick to go and help out our friends on Wall Street, but everybody sat here with their hands, you know, on their seats, tied behind their backs, when all these families needed a little help, when a kid who couldn't get an education in an inner city needed to access the apparatus to opportunity that all the rest of us had, when that small business that was about to go under because it couldn't find the health-care insurance to keep its employees on staff needed a little assistance. The little guys, when they needed the fire trucks, they weren't there. But when the big guys needed them, they got there.

And so I think you're exactly right, it's just a matter of consistency. Listen, government certainly can be an agent of help to people who need some assistance. But it shouldn't just be the big Wall Street firms. It should be regular, average, everyday families out there.

And to Mr. PERLMUTTER, just a word of warning. I know you're sort of new to the 30-Somethings here, but we don't use Latin. It's just a rule, and I hope you will take that under advisement if you join us from here on out.

Listen, I thank my friends for letting me join a little late here. I just wanted to maybe add one thought to this, and maybe you have covered it already. But I think people are searching today for the reasons, as Mr. ALTMIRE said, as to why last night AIG got the brass ring. Now, why did they get help and Lehman Brothers didn't and IndyMac didn't? Exactly why did they get help?

Well, part of it I think is that this is a company that does tremendous international business. This is, at some

level, a representation of American economic power throughout the globe, economic power that has been so greatly compromised by this administration as we have sold this country to foreign banks and foreign governments, that part of the reason, I think, that we have decided to choose AIG is because we are in such a precarious situation with regard to all of the foreign lenders and foreign governments that hold our currency, that hold American money through the \$9 trillion, \$10 trillion that we have given out in notes through the Federal debt, that we are now in a crisis position, that when an American firm that is a representation of our power across this globe comes under threat, we have to prop them up. Because if we are seen as economically weak around this globe, those countries are going to start calling their notes, those countries are going to start asking for their money back.

And that's when the real economic ruin happens, when the \$9 trillion that we have out to lenders across this globe, the record amounts that foreign governments hold, when they start to call in that money that the Bush administration and the Republican Congress sent out to them in record deficits and record debts, then we're in real trouble.

And so part of the reason I think we're standing here and trying to answer the question as to why AIG is at the top of the headlines is because we are trying now to make up for the terrible economic policies of the Bush administration that JOHN MCCAIN seeks to perpetuate.

Mr. PERLMUTTER. What I was going to say is we are in a predicament, and there is a crisis of confidence, both domestically as well as around the world, because of so many steps that this administration has taken, whether it's to go into Iraq, whether it's, you know, how we dealt with Katrina, all of this mismanagement and unregulation or nonregulation or anti-regulation of the financial markets.

The good news, the good news about our country, the good news about America and Americans is that, with good leadership, we can do anything. Times of crisis are also times of opportunity. With good leadership, we can have this new energy economy, we can innovate, and we can be ingenious, and we can imagine things that will really transform this country and this world.

That's the kind of vision that is necessary, and we're not going to see that with the other side. Those are old policies. Those are old answers. That's the old way.

Mr. RYAN of Ohio. They had the opportunity to do it. They were in charge of everything.

Mr. PERLMUTTER. And they couldn't do it. In fact, they did just the opposite.

Mr. RYAN of Ohio. Just to highlight how radical of an agenda our friends on the other side have, the one thing—de-

regulation or lack of regulation, whatever the case may be, and then ignore the warning signs, as Mr. ALTMIRE stated, with Freddie and Fannie, ignore the warning signs about the mortgage crisis that's coming, and to then also to have as a part of your philosophy, deregulation, ignore the warnings, let's put Social Security in the stock market too. That is the Republican agenda.

We, with the 30-Something Working Group, started to fight President Bush's Social Security privatization scam. The first time I walked on this floor to speak was 4 years ago or 5 years ago when President Bush wanted to start the Social Security privatization, and then-Minority Leader PELOSI asked KENDRICK MEEK and I to come here and to combat it.

Now, can you imagine if they had won that battle down here, that monumental battle? Your parents' and grandparents' Social Security would now be sitting in Wall Street in a deregulated market that looks like the Wild West with a Starbucks, is what it looks like.

Mr. ALTMIRE. And when I go back to western Pennsylvania and they hear the word "regulation," small businesses and families, they get a little nervous, rightly, because in a lot of ways we are over-regulated in this country.

And I want to just, before we close here, I want to make sure everybody understands what we're talking about. We're not talking about the small businesses. We're not talking about the small corner bank. We're talking about the huge Wall Street financier, the conglomerates, these people who are getting the \$30 billion golden parachutes when the CEO gets canned.

The small businesses in this country, the reason you're having trouble in the credit market right now, the reason you may not be able to get loans for capital development and whatever else it is that you're working on is because the intra-bank lending, the staple of our economy, bank-to-bank lending, is frozen. The credit market is in crisis and it's frozen, and that's affecting small businesses.

Mr. MURPHY of Connecticut. I just wanted to throw something on top of that, just to give you an example. You're giving one kind of example. Let me throw another one on, as to what it means when you regulate the small banks but you don't regulate the investment banks, you don't regulate the Fannies and the Freddie's of the world.

Local banks are still in business, largely, because they have government regulation—sensible regulation, some of it; some of it a little bit too much—that requires them to be appropriately leveraged. They have 4:1, 5:1, 6:1 leverage ratios. Fannie and Freddie had 60:1 leverage ratios, just unsustainable. The investment banks that went under, Bear Stearns, 35:1 leverage ratios, money they didn't have. So that's what we're talking about here.

We need to do something about the regulatory burden that is crippling a

lot of those small businesses. But we need to understand that it's really the big guys that need to be part of the conversation that the small businesses, the small banks have been a part of for a long time.

Mr. ALTMIRE. That's exactly what I want to clarify, and I thank the gentleman.

We're talking about asking the big Wall Street firms to comply with the same rules and regulations that the small business, that the corner banks have to comply with. Now, it's not exactly the same, and we understand that. But I understand the fear that it strikes in the heart of ordinary Americans when we start talking about the word "regulation." We are not talking about everyday Americans. We're talking about what happens at the absolute top of the food chain.

These large banks and institutions that you see right now that are teetering on the brink, the Lehman Brothers of the world that are no longer part of the process now, and the ones that we have to come in and bail out with an \$85 billion bailout at taxpayer expense, these are things we want to avoid. So that's what we're talking about. We are not talking about the small businesses and the corner banks.

Mr. PERLMUTTER. I just think one last comment I'd like to make is that there has been a transfer of wealth the likes of which we've never seen in this country. Whether it's to the big oil companies or to some of the Wall Street firms and to other nations, that has come out of the pockets of middle America.

And it is time that we come up with new ways to power this Nation. It is time that we, this country, instead of living on a borrow-and-spend philosophy, which is what has been the Bush administration's approach and is what MCCAIN wants to pursue, that we start remembering the values that made us so strong, of thrift and sacrifice and investment, and opportunity for all, not just a select few at the very top.

The focus has been on the top 1 percent. It needs to be on the rest of America. And when it's there, that's when we're strong. That's when we are that shining light at the top of the hill, the beacon at the top of the hill.

We are a great Nation, and we have stumbled because of bad leadership over the last 8 years. But come November 4th, things are going to change, and we will have a new direction.

Mr. ALTMIRE. I thank the gentleman from Colorado.

Mr. Speaker, I thank the gentleman from Ohio (Mr. RYAN), I thank Mr. MURPHY from Connecticut, and I thank the Speaker for allowing us this time to discuss the economic crisis in this country. I think it's safe to say that this is not the last time the 30-Something Working Group will address this issue on the floor.

And I would also say that I do look forward to my good friend Mr. WESTMORELAND, who is going to come after

us, and I'm sure he's going to have something to say. He sat patiently through the entire hour and listened to us speak, and I know he comes from a different point of view. And I would encourage those interested in this topic to listen to what he has to say as well. We've had many conversations about this and the energy issue and other things. So we look forward to hearing him.

#### ENERGY

The SPEAKER pro tempore. Under the Speaker's announced policy of January 18, 2007, the gentleman from Georgia (Mr. WESTMORELAND) is recognized for 60 minutes as the designee of the minority leader.

Mr. WESTMORELAND. Mr. Speaker, I don't know how many people have been watching the last hour, and I don't know that I can straighten it out in the next hour. But I do want to start out with something that is kind of elementary, I guess, to most people, but I want to explain the makeup of Congress. And excuse my penmanship.

□ 2130

The House consists of 435 Members. The Democrats have 235, and that's because of the loss of the late Stephanie Tubbs Jones.

The Republicans have 199 Members.

You can see that the Democrat number is larger than our number.

To get anything passed in this body, it takes 218 votes. You can see that the Democrats have more than 218 votes. In the Senate, 100 Members; Democrats have 51, Republicans have 49.

The Democrats have had the majority in Congress since January of 2007. And so what that says to me is that all of the stuff that I have heard in the last hour, Mr. Speaker, if they've got all the answers, why haven't they been brought to the floor?

Now I'm sure that's a question that many of us are asking because if they are in control and they've got all of the brilliant ideas that's going to save the world, then why haven't they brought them to the floor and put 218 votes up to pass it out of the House? That's got to be a question on a lot of people's minds.

Now in order to gain the majority, there were some things said and some things promised during the campaign cycle that led up to the new majority.

Here is one of their promises: "Members should have at least 24 hours to examine bill and conference report text prior to floor consideration. Rules governing floor debate must be reported before 10 p.m. for a bill to be considered the following day."

This was Speaker PELOSI in a New Direction for America, 2006.

Let me say that the sham of an energy bill that was brought to this floor yesterday was presented the night before to the Rules Committee at 10:45. This is just a little example of what we've been faced with and the fact that

the new majority won that majority by saying such things as this that the people believed that they would actually carry on.

I will tell you that this is not a rule. They did not make this a rule. This was one of those empty promises.

Let's look at something else. Speaker PELOSI in 2006 before they gained the majority: "Bills should generally come to the floor under a procedure that allows open, full, and fair debate consisting of a full amendment process that grants the minority the right to offer its alternatives, including a substitute."

Since the new majority has been in in 2007 and 2008, they have had over 60 closed rules, which means that there are no amendments, you can't bring your ideas here and have them openly debated. The last energy bill that was here was one of those rules. I might add in the 109th Congress when Republicans were in control, we had just about half of that amount in closed rules.

Now here is the thing that I think that most people will get a grasp on, Mr. Speaker. This was by Representative PAUL KANJORSKI when he was in his hometown after becoming the majority. He was in his hometown, and he was asked about the Democrats' promise to bring back the troops from Iraq. And as he was talking—but this kind of relates to everything that has been said by them to gain the majority—before he said this, he said, "In our desire to win back the majority, we sort of stretched the truth and people ate it up."

Well, you know, that's something.

But then we got to the point where we're at today with the energy crisis. In 2007 when the Democrats took over, gas was about \$2.10 a gallon. Unemployment was 4.5 percent. Today, gas is over \$4 a gallon and employment is 6.1 percent, but yet they want to blame the Republicans. Now they're constantly blaming President Bush. I don't know, Mr. Speaker, but I have never seen President Bush in this body casting a vote.

In fact, if you've studied your government, you know that there's an executive branch, there's a legislative branch, and there's a judicial branch. The legislative branch is responsible for making laws.

Now if you go back to the first chart, you can remember that they have more than enough to pass anything that they want to in this body, and they control the Senate.

So what is the problem? We don't know. We want to understand why we are constantly being blamed. They talked about the economic problems. They've been in control since January of 2007. They passed a housing bill that gave Secretary Paulson the ability to do what he's doing with some of these bailouts. The majority of Republicans voted against that bill. So when are we going to take some responsibility and stop all of the blame shifting?

We've got some Members here tonight that might want to explain some of that to you because it's a problem when the people in control want to blame somebody else for their problems. I heard them mention the SCHIP. Why didn't they proceed with it, continue on with that leadership if they thought that was the right thing to do rather than caving? No idea. I have no idea.

Why have they not done some of the other things that they talk about that would help with the economic crisis that we find ourselves in today? Hopefully we will give you some of those answers.

Now I would like to recognize my good friend from the State of Tennessee (Mr. WAMP).

Mr. WAMP. I thank the gentleman for yielding.

I want to start by saying I have been here in the House for 14 years, and I do not believe that either party has an exclusive on integrity or ideas. I think that both parties have plenty to improve on, but I wanted to come tonight to say that not a single issue in many months, if not years, has so divided the two parties down the lines of what is best for America and what's best for the special interests in this issue of energy, because I really believe that extremism is what is causing the majority party to be in retreat from serving the needs and meeting the needs of the American people.

I'm talking about environmental extremists, and I say this with great respect because I think conservation and preservation and environmental responsibility are very important. And I have an excellent record of supporting all of the alternatives on energy as the cochairman of the Renewable Energy and Energy Efficiency Caucus here in the House for 8 years. I have helped lead the tax incentives for renewable and energy efficiency programs, helped put it in the Energy Policy Act of 2005, one of the most significant developments in the history of our country for these alternatives, and I believe in these programs.

But I have to tell you, when it comes time now at this critical moment in American history for new energy capacity and new production at a time where the prices for consumers are unsustainable, environmental extremism, which is a special interest—when you look at the Environmental Defense Fund and Sierra Club and all of these entities that are filing suit to keep our country from going after new supplies, which does directly bring prices down for regular people who are hurting badly, then extremism and special interests are trumping the will of the American people.

And that's where, frankly, a very liberal mindset from places like California should not dictate national policy that impacts consumers in Tennessee. And that is happening today.

Monday, the price of gasoline in Knoxville, Tennessee, was \$4.99 a gal-

lon. Let me tell you that is \$2.50 above sustainability based on market conditions and our economy. And something has to give. And the American people are on our side. And what happened here last night was extremism and radicalism trumped mainstream values and positions for the American people.

Then I was asked today on National Public Radio why then would the majority party tomorrow bring up this issue of speculation in the marketplace again on energy when we've already voted on that earlier in the year. And the reason is they are reeling over what happened last night where, as Members are going to tell you and even call people by name, dozens of Democrats that cosponsored a reasonable compromise bill that we offered last night in the only option we had to offer an alternative, cosponsored this mainstream, compromise, middle-ground bill and then voted against it so that they could protect the liberal, California-driven, no-energy bill, which is the equivalent of drinking out of a straw when our country needs a fire hose right now. Right now.

And these hurricanes prove again any refinery capacity lost, any natural disaster, any disruption can cripple our country overnight.

We need to diversify our supply, increase our supply, have a robust, manufactured-driven economy where we are solving our own energy problems and providing these solutions to the world. We can do it. I have got to tell you we have candidates at the Presidential level, here in the Congress, that are willing to do this. But last night we were stymied by a majority that's in the back pocket of the extremists. And that's the truth.

Now I am about as nonpartisan as anybody can be in this body and be in one party or the other, but that is now happening, and it's very frustrating because people are calling me from all across my district saying, "Why are you not doing something about it?" And we are trying.

Last night was a closed rule. No options, no alternatives except the one alternative, which was a bill sponsored by Members of both parties, written by Members of both parties. And the very people that sponsored it in the majority party voted against it so that they could protect themselves.

And then tomorrow they're going to then change the subject to try to get the message back on Wall Street in a week where Wall Street, obviously, is suffering more and more losses, and I will guarantee you the conservatives in this body, people like me and the people on the floor tonight, are not supporting bailouts and not supporting propping up corporations that lent more credit than they should have. We're not for bailing out anybody, and they're going to try tomorrow to convince the American people that this is still all about Wall Street investors running up the price of oil instead of the radical groups keeping us from

going after energy supplies in our country.

We need the alternatives, we need the investment; but what are we going to do in the meantime while we're bringing those to the marketplace? I'm not talking about months; I'm talking about years before we have those alternatives ready for the market. And what do we do as a transition, a bridge to get there? Increase capacity. Prices will come down as we increase the capacity. The energy that we have at our disposal—and we need all of it, all across the Outer Continental Shelf, not 50 miles offshore. It limits it to just a little bitty amount, and then the lawsuits just will be filed. Four hundred and eighty-seven Outer Continental Shelf permits are under litigation, immediately sued by these radical groups.

So to the average American, understand: extremism on policies like this, locking up our energy resources, have brought us to our knees and we actually have to have some kind of explosion here on the floor of the House for the majority to let us unleash this and send a bill to this President who will sign it. And they knew that last night if they would have allowed their own Members who cosponsored this bill to vote for it, we would have something working through the Senate, the President would sign it, and we would begin production. And as soon as we go after this new energy, the prices will come down.

□ 2145

Now, that's where we're at.

And I hate to just be that critical of the other side, and I rarely am, but tonight, this is the moment. And we've got to keep this issue out there because they're looking for ways to cover it up and go home. And tomorrow, it's change the subject. It's about speculation, or then it's going to be about price gouging, or all of these diversionary tactics to keep the American people thinking that it's something other than production.

And right now it is production. We need to go after it. The American people get it, but we need to let them know exactly what happened here this week in the House of Representatives.

Mr. WESTMORELAND. I thank the gentleman from Tennessee.

And I wonder if the \$9 billion bailout of IndyMac, the \$29 billion bailout of Bear Stearns, the \$85 billion bailout of AIG, the \$200 billion bailout of Fannie Mae and Freddie Mac, which, under that bill, is some of the ability that they gave Secretary Paulson to do some of these bailouts. Also, the \$300 billion exposure that they gave the American taxpayers to expand the FHA to refinance problem mortgages, and now they're talking about a \$25 billion bailout for the automakers. So the gentleman from Tennessee has some great points.

But let me speak to the energy thing that he mentioned. In the bipartisan bill, there were 25 of the 35 Democrats

that sponsored this bill that voted against it; they were actually cosponsors. But let me tell you where a little of this makeup comes right quick.

Energy crisis: "There is no energy crisis on our side of the aisle." And that was from a Democratic House aide that was written in the Politico on August 5, 2008. Also, according to Speaker PELOSI, "If Democrats relented on drilling, then we might as well pack it up and go home." That was from July 11, 2008. Then we've got, "This is a political month. There's all kinds of things we try to do that will just go away after we leave." And that's Representative JOHN MURTHA.

And if I could, Mr. Speaker, I would recall you to the quote that Mr. KANJORSKI said: "We kind of stretched the truth, and the people ate it up." So this makes me believe that what we've done here, just the sham that's gone on, might be just to fool people until after we leave.

"This is all about politics, not necessarily about policy." And this comes from Karen Whalen, who is with the Natural Resources Defense Council, that she spoke of in September.

Democratic Senator MARY LANDRIEU, on the Democrats' latest energy plan, said, "It is dead on arrival in the Senate." So when they passed this sham of a bill last night so they can go home and say that they passed an energy bill, even their own party in the Senate recognizes that this thing is dead on arrival. And some of the other comments, it was just politics, it is election-year stuff.

Now, this is the last quote I'm going to show you tonight from Speaker PELOSI, but her quote is, "I'm trying to save the planet. I'm just trying to save the planet." Well, we wish that her and the Democratic majority would try to do something to relieve everyday Americans of the pain at the pump that we're facing, the loss of jobs that their economic policies that they've passed since they've been here have created, the fact that gas has been from a little over \$2 to over \$4, the fact that 17 of the refineries were closed down with Hurricane Ike and the 3,200 drilling platforms because they are in the direct path of hurricanes, when we could be expanding our energy resources to the east coast, to the west coast, to Alaska, where these hurricanes don't normally hit.

So keep in mind, Mr. Speaker, that Speaker PELOSI is trying to save the planet and not help the everyday American that is feeling the pain at the pump.

Now I want to recognize our distinguished policy chairman of the Republican Conference, the gentleman from Michigan.

Mr. MCCOTTER. I thank the gentleman from Georgia.

And I think you've hit upon, with the quote from Speaker PELOSI about trying to save the planet, one of the fundamental problems that we've run into trying to come up with a sound energy policy for the United States.

As the gentleman from Tennessee talked about, we want a bridge. We want a responsible transition from where we are today to where America becomes energy-independent and secure. We believe we need maximum American energy production, common-sense conservation, and free-market, green innovations to provide that responsible transition that does not allow for the callous infliction of economic pain upon the American people.

And when you think about what we hear in phrases like, "I'm trying to save the planet, I'm trying to save the planet," what we're really hearing is that the party that was elected to lower our gas prices, the Democratic Party, has made a subtle shift in what they're trying to accomplish. They're now trying to break us off our addiction—not to foreign oil simply; they are now trying to break our addiction to oil.

So, in short, their solution to the problem of high gas prices is to make sure that no one has access to any gas at all. And that's why another quote, which I'm sure you'll put up, is that they have described, in their own Democratic staff's words, "Drive smaller cars and wait for the wind." This is not a responsible solution.

Like many people, when I was growing up—I'm 43—I remember something called the ABC Wide World of Sports. I remember "The Agony of Defeat." And I used to like Evel Knievel. Now, there was one time when Evel Knievel, instead of just jumping over cars and busses—you know, he worked for a living, it's tough work; if you can get it, it pays well—he was going to jump something called the Snake River Canyon. And I remember watching this on a little, tiny TV screen with my dad. And my dad looked at it, just looked at Evel and his little suped-up motorcycle, he looked at this enormous Snake River Canyon, and my dad said, "That boy ain't gonna get there from here."

And when I think of the Democrats' energy strategy, whereby we have no domestic production of our own natural resources from the Outer Continental Shelf, from ANWR, from anybody else, anywhere else, and they tell us, we're going to fix this with green technological innovations, it's going to be magic, I think of poor Evel Knievel. The only difference is that, in trying to jump immediately, cold turkey, from our current petroleum-based economy into some distant green future where we do not need our own domestic energy resources, is we are not simply taking the American people over the Snake River Canyon, the Democratic majority is pushing them over an economic cliff. And they are already beginning to see where the abyss lays every time they drive by and buy gas at the pump.

Now, as we heard about the process last night, people think, why does process matter? I don't know. It seems to me that as a sovereign citizen of our

free republic, we live in a democracy for a reason; that the will of one person will not be imposed upon any sovereign citizen of the United States, certainly not by the subservient Members of Congress because we work for these people. These people are our bosses, and they want their voices heard on the floor of this House. And on an issue as critical as American energy and how we transition to a secure future not only for ourselves, but more importantly, for our children, they expect to have their voices heard through their elected representatives.

And as the gentleman from Georgia pointed out, we heard several promises about what an open process this was going to be, how every vote was going to count, how every voice was going to be heard and we would come together in a bipartisan fashion to serve the American people. And yet, what did we see? We saw a bill drafted in the dead of night by a Speaker, handed to her Rules Committee, no amendments allowed, and voted, rubber-stamped by her Democratic Congress, with no debate on this floor, no dissent about amendments, no chance to offer alternatives, no committee process. Silence, silence, in terms of input on this bill.

And then we saw something that I thought I would never see. We saw 24 people who had co-sponsored a bipartisan bill, who had sang its praises to their public and to the rest of the American people, and they voted against it—and I didn't really hear a good reason put forward—so they could pass a sham drill bill.

Now, we've heard a lot about why the Republicans didn't do certain things over the course of their majority. And we paid a heavy price—and a rightful price, as many of us have admitted. We were put into minority, from majority to minority status by the American people, and we are learning a painful lesson. But let us not forget the people who obstructed a sound, sane, productive American energy policy for the entire time they were in the minority. They act as if they had no hand in it.

When we were in the majority, we tried, we tried mightily. Many times the House would pass legislation and it would get to the Senate, yet the Democratic minority did everything they could to prevent the expansion of American domestic energy production to the level sufficient that it would serve the American people and lower the gas prices. The only difference now that they're in the majority is they have to pretend that they're trying to lower them.

And that's why, when you pass a bill out of this House called a compromise bill when you have not talked to anyone on this side of the aisle about what goes in the bill, it means it's a compromise amongst yourselves. That is a unilateral compromise. So let's be clear about who compromised with who.

And then when it comes to the floor, it's called "landmark legislation," it's

going to create jobs. And if you vote against this, you are a captive of Big Oil because you don't want to lock up 88 percent of America's reserves?

As our friend STEVE SCALISE from Louisiana said, the Democratic "sham drill bill" might as well have been written by OPEC; it's going to make them a lot of money when America doesn't produce its own oil and gas.

And the best part is their unilateral compromise the Speaker cut with whomever, they didn't bother to talk to the Senate. As Senator LANDRIEU from Louisiana mentioned, that bill is dead on arrival in the Senate. How do the statements we've heard yesterday, the justifications, the compromise, landmark legislation, when your own Democratic Senators think it's dead on arrival?

Where is the hope for the economically struggling families across America? Where is your sense of responsibility, not only to the people of this country, but to their House right here, to this institution? Where is the hope for the American people who are suffering under energy prices, skyrocketing since you took power in this place? There isn't. Because it's a sham.

And it is the Democratic Senate that will prove it. It is not Republican Luddites that don't want to go forward towards a more "green" future. What it is is the Democratic Senate telling the Democratic House we can't stomach your bill.

Now, the thing that I think that everybody should remember is there is a solution to this. If and when this happens, if the Democratic Senate refuses to pass the Democratic House "lethargy bill," this Democratic majority here in the House, the Democratic majority in the Senate, this Democratic Congress can say we will not leave here until a real piece of energy legislation helping the American people is signed into law, until we have done the job we have been elected to do on behalf of the American people. I do not think that is too much to ask. I do not think that is something that the American people should be denied.

I yield back to the gentleman.

Mr. WESTMORELAND. I want to thank the Policy Committee chairman. And you're exactly right, we owe it to the American people to stay here until we can put our partisanship aside, do a bipartisan bill that the American people—and we thought we had that last night with the motion to recommit, with all the Democratic cosponsors that were on it—to have a bill that we could pass, send to the Senate, and hopefully get some agreement on.

But you mentioned the process, that the process is important because, you know, when the process is broken, the product is flawed.

Mr. Speaker, I don't want to get too elementary, but this is a book that we give to children that come to this body, and it says, "How Our Laws Are Made." The beginning of a bill: Propose a bill, introduce a bill, committee ac-

tion, subcommittee action. The bill is reported, considered on the House floor. Vote the bill. Refer to the Senate.

Now, Mr. Speaker, this is if we were going through the proper process that our Founding Fathers and people who had the idea—this is the process that was set up, and this is what we teach our young people that come to the Capitol.

Now, I will show you the chart that is being used right now by the majority. You have the beginning of the bill, propose a bill. And then you kind of go through the introduction, the committee action, the subcommittee action, and the bill is reported. It basically just kind of comes to the floor of the House.

So what we're teaching our kids is not exactly right. And so I think while the majority is in control of Congress, they may want to shift this a little bit and give the children a more accurate depiction of what's going on in the Congress.

And I will yield to the gentleman from Tennessee.

Mr. WAMP. Again, I am not critical most of the time of either party here in the House, but this is an inconvenient truth that I need to share as well. Because it's easy to forget now in September, but I've been on the Appropriations Committee for 12 years. Every year, by June, the Appropriations bills are moving through the House.

Mr. WESTMORELAND. How many do we have now?

Mr. WAMP. The end of the fiscal year is 13 days from now, and one bill has been off this House floor.

But here's what happened, beginning in June, is we started debating at the committee this issue of energy—because virtually every bill has a component of energy, whether it's the defense bill, where there is a huge energy consumption piece of all of our defense activities. And when we started debating energy at these bills, they stopped the process.

□ 2200

And we don't have the appropriations bills at all, and the fiscal year ends in 13 days.

Now, here is the problem with it because it gets really ugly. Even under a stopgap funding bill, like a continuing resolution which we're now expecting to carry us several months into the fiscal year, you won't believe the waste associated with the budgets of all of these agencies because they don't know what they're going to get. They may be laying people off now. We're already hearing about this because they don't have certainty in their budgets because the people running the House stopped the trains, stopped the process, stopped the bills over this issue of energy. They're in retreat on this issue of energy.

A lot of people criticize our party as the party of "all about drilling." It's not just the drilling. What about nu-

clear energy? The very chairman of their new global warming committee, the gentleman from Massachusetts, is the most anti-nuclear activist who I know of in the country, let alone in the House. They're standing against nuclear and against a host of other alternatives, not just oil and gas.

It's the idea of, if you don't use coal and you don't use nuclear and you don't use oil, the alternatives will somehow surface, but I've got to tell you, when you limit your supplies, the lights go out, and the gas prices go up, and the availability of energy goes down. Consumers are hurting, and that's why we have got to get over this.

These, again, are special interests that have taken control through these people being elevated to power, and they just punt the process. We are not moving appropriations bills. The global warming committee now is kind of in the driver's seat. Let's just shut it all down, and we will reduce the carbon footprint, but at what cost—American competitiveness? American prices? Our ability to even survive? What about bankruptcies? What about the people? What about the common man who now doesn't even have a voice in this place because they're shutting down the process?

Now I've got to tell you that I haven't complained in 14 years, but it's time to complain. It's actually time to be righteously indignant about this and force them to stay here until we get something done, something real for the consumer.

I yield back.

Mr. WESTMORELAND. I'd like to ask the gentleman from Tennessee a question.

You're on the Appropriations Committee. On the bill that we passed here yesterday, I believe there were some appropriations in there or earmarks in there. I think there was \$1.2 billion for Mr. RANGEL for the New York City liberty bonds. Was that not in the energy package that we had?

Mr. WAMP. Actually, our leadership raised that, and they just tabled it. They just quash it and go on. These are air-dropped. Again, this didn't go through the committee process.

Listen, if the Congress is going to exert its constitutional right to direct funding, there's a provision that you have to go through—the subcommittee, the full committee. It has to be vetted. It has to be filed. It has to be before the House, and people have to have the right to offer amendments to strike it. Did that happen yesterday? No, not at all.

Once again, these are the things that the American people are so angry about, and I've got to tell you that it's time for reform, but if anybody thinks reform is going to come from this new majority, they'd better think twice.

Mr. WESTMORELAND. Thank you.

Now it's my privilege to recognize the gentlelady—and I say gentlelady—from North Carolina (Ms. FOXX).

Ms. FOXX. Well, I thank my colleagues tonight for being here on the

floor, and especially, I thank my colleague from Georgia for leading this Special Order.

We've talked a little bit about the Constitution; we've touched on it. Our colleague from Tennessee is bringing wonderful energy to this issue of energy tonight, and I am so grateful for his being here because, as he said, he generally is not a very partisan person. He doesn't come here and talk very vociferously about issues that are before the House. He's doing it now, and you can tell he is really is passionate about this because this is a passionate issue for many of us.

Today is Constitution Day, and I think it's very important that we highlight some issues related to the Constitution as they relate to what happened on this floor last night and as to what has been pointed out tonight.

We have not followed the Constitution in the way that we should have followed it. We haven't followed the way the House has operated in the past. We haven't even followed the promises that were made by the Speaker in 2006 when she said this would be the most open Congress, that this would be the most fair Congress. Bills should go to committee. They should come to the floor and be amendable, but none of that has happened.

One of the things that bothers me the most about our not dealing with issues as they relate to the Constitution is how the Congress is trying to blame our President for everything bad that has happened in the last 2 years.

When I go out and talk to schoolchildren especially, I point out to them that the first article in the Constitution, article I, is about the Congress. That is not an accident. The founders wanted the Congress to be the strongest part of our government. We have three branches of government—the legislative, the executive and the judicial branches. They intended the Congress to be the most important. We're the ones who pass the laws. We're the ones who can make things happen in this country and who can make things happen in a hurry, but what the Democrats, who are in charge of the Congress and have been for the past 20 months, want to keep doing is saying, "It's not our fault that these things are happening. It's not our fault."

Ladies and gentlemen, it is their fault, and the blame has to be laid solely at their feet. Not only are they not taking on the responsibility to create more American-made energy, which will help every American in this country, but they seem to be almost anti American energy. We have been proposing that we be pro American energy. They are not.

Mr. MCCOTTER. Will the gentlelady yield for a question?

Ms. FOXX. I will yield for a question from my colleague from Michigan.

Mr. MCCOTTER. You've brought up the Constitution. Previously, we had heard throughout the energy debate that there is about \$10 billion a month being spent in Iraq.

Will the gentlelady please tell the Democratic Congress who controls the power of the purse to appropriate those billions of dollars to Iraq?

Ms. FOXX. As, I think, most people in this country know, it is the House of Representatives. The founders specifically gave the power to the House of Representatives to start revenue bills. It is, of course, the House and the Senate which must vote on all bills, but it is the House of Representatives that must begin revenue bills.

Mr. MCCOTTER. Will the gentlelady please yield for one more impertinent question?

Ms. FOXX. I'd be happy to.

Mr. MCCOTTER. If the Democratic House and the Democratic Senate chose not to appropriate money to Iraq to the tune of \$10 billion a month, could that money be spent there?

Ms. FOXX. No, it could not.

Mr. MCCOTTER. I thank the gentlelady.

Ms. FOXX. The President does not have the power to wage war without the consent of the Congress, and he could not fund any effort. He couldn't fund any department in the Federal Government without the consent of the Congress.

So, again, the founders set it up that way. They wanted the Congress to be the most powerful branch of the government, and the Congress is the most powerful branch.

What has happened in the last 20 months since the Democrats have been in charge of the Congress? Let's look at the unemployment rate. It has gone up. It was very, very low in January of '07. It has gone up over a percentage point, in fact, about a percentage point and a half since the Democrats have been in control. Look at the price of gasoline and how it has gone up since they have been in charge.

What were they doing as these gas prices were going up? Voting on bills like declaring National Passport Month, National Train Day, Great Cats and Rare Canids Act where we appropriated either \$20 million or \$50 million to other countries to help them identify rare cats in their countries. Then the favorite of most people is the Monkey Safety Act, which also appropriated, I think, about \$50 million to teach people how to handle monkeys safely in this country.

The Congress, the Democrat-controlled Congress, has abrogated its responsibility for taking care of this situation. It has turned its back on the average American, and that is a shame.

Last night, what happened was that a sham bill passed in this House with very little support from our side and with many Democrats voting against it. That was nothing but cover for Democrats. Even the media here in Washington, D.C., the liberal media, has said that. It is only so that Democrats can go home and say, "I voted for more drilling." That's what the Republicans have been asking for, and I voted for more drilling.

What's even worse is that 24 of the Democrats who had signed onto this bipartisan bill, introduced by Representative JOHN PETERSON, who is a Republican from Pennsylvania, and Representative NEIL ABERCROMBIE, who is a Democrat from Hawaii—the bill is called the Peterson-Abercrombie bill. We offered that as an alternative. It's not a perfect bill. There are a lot of problems with it, but we thought surely the 39 Democrats who were cosponsors of that bill would have voted for it. No. Only 15 of them voted for that bill, and 24 of them voted against it, but they tell their constituents that they are working hard to bring an alternative to the situation. I just want to quote a couple of them on what they said.

Representative NANCY BOYDA, Democrat of Kansas, a freshman here, was a cosponsor of the Peterson-Abercrombie bill, but she voted against it when given the opportunity last night. She said in a press release, though, on the 4th of September:

"I've been working with a large bipartisan group of representatives to develop a comprehensive, commonsense energy bill. Our Peterson-Abercrombie bill will provide sorely needed relief for Kansas families. It will help create energy independence for America and millions of jobs to help stabilize our struggling economy," press release, Representative NANCY BOYDA, Democrat of Kansas.

Now, what our Democratic colleagues think they can do is to tell their constituents one thing and do another on the floor of the House. We are not going to let that happen. We are going to tell the American people what is going on here. Speaker PELOSI has said it will be okay if these people campaign against her and blame her for not having energy legislation. They can go out and promise it, but they don't have to do anything.

We have Representative BARON HILL, Democrat of Indiana. This is in a press release from his office on the 14th of August 2008 while we were in the midst of being up here every day, telling the American people what the Democrats were doing. This is what his press release said:

"I hope this bipartisan Peterson-Abercrombie bill will, indeed, be brought to the floor for a vote when we return to Washington in September," Hill said. "It would provide immediate relief while also bolstering the development of new energy sources in order to move this country closer to energy independence," Representative BARON HILL.

You know, folks, they were right about the Peterson-Abercrombie bill. It would have helped, but that's not what they voted for last night. They voted for a bill that creates an illusion of doing something and does absolutely nothing.

The last one I'm going to quote is a newspaper article that talks about Representative STEVE KAGEN, also a

freshman, who is a Democrat from Wisconsin. This is a newspaper article from the Herald Times in Wisconsin on 9/13/08:

“Kagen, who signed onto the bill Tuesday, said the Abercrombie-Peter-son bill ‘really is a comprehensive energy policy and a roadmap forward. That bill has the balance in investing in renewable sources. It raises royalty fees from those who are drilling, and it doesn’t limit drilling to four or five States.’” The title of that article was “Congress Sitting on Energy Hot Seat.”

Ladies and gentlemen, we have to hold people accountable for doing what they promise to do in this country.

□ 2215

Republicans were held accountable in 2006, not just for not doing what they had promised. What we were held responsible for was being part of a party that has a philosophy that we stand for some things. We need to hold these people responsible.

The other thing that I think needs to be pointed out, and this was pointed out during the month of August several times, but not in exactly this way; but the Democrats, while letting average working Americans, all Americans, actually, suffer from the high price of gasoline, but particularly our working friends who are paying high prices and struggling, struggling every day to make ends meet and make it in this country, obey the law and do what is right, the Democrats came to the Congress saying we are going to work every day. We think the Republicans haven’t done all they should do. We are going to work every day. But from the first of August until the end of December they plan to work 14 days. Fourteen days, ladies and gentlemen.

While you are suffering, wondering how you are going to pay your bills, they are going to go home the end of next week after having worked this week, 4 days last week, maybe only 4 days this week. It may end up being only 13 days. It may end up being only 12 days. They are going to go home and leave you wondering how are you going to pay the bills, pay for the gasoline and deal with the challenges that face you and your family.

That is unacceptable to us as Republicans. That should be unacceptable to every American. We must hold them accountable, and we must make them stay here until we have an energy policy that will bring relief to the American people.

Now I want to yield back to my colleague from Georgia, Mr. WESTMORELAND.

Mr. WESTMORELAND. I want to thank the gentlewoman from North Carolina.

As she showed on this chart here with the unemployment rate going from a little less than 4.5 percent up to over 6.1 percent, the correlation, if you will notice, is with the gas prices. All this has happened since the new Democratic majority took over.

When we look at this unemployment, we wonder is it because of record energy prices? Is it because of increased labor costs because of the minimum wage increase? Is it the assault on companies that are making too much profit? Is it the trade agreements that have been ignored? Is it the new government mandates on everything from cars to light bulbs that could be causing this unemployment rate to go up?

We need to talk about that for just a minute, and I recognize the gentleman from Tennessee.

Mr. WAMP. One final point. I was here in the late nineties when we balanced the Federal budget, and about 5 years ago I gave a speech at the National Press Club talking about how the budget got balanced. Because while a lot of people would like to believe that we somehow cut spending to balance the budget, that didn’t happen. We slowed the growth of spending below inflation for the first time in a generation. But why the budget got balanced was because revenues surpassed expenses with a robust U.S. economy, driven principally by the information sector, the likes of Bill Gates and Microsoft and us leading the world. So the speech I gave was we could do the same thing again with energy technology, with new energy solutions.

I have got to tell you now, before we leave there is going to be another push by the new majority for a second stimulus bill, and their idea of an economic stimulus is to extend unemployment benefits and to give some assistance for low income energy, which is going to be needed because this winter home heating fuel is going to be through the roof, even worse than it was last year.

But I will tell you, the most important thing we could do for the economy, again, is throw the ball deep, pass the American Energy Act, go after all the energy sources we can, create many manufacturing jobs, lead the world with our innovation with our manufacturing, with our technology deployment, throw it deep, and we could balance the budget again with a robust U.S. economy.

But as it sputters, the worst thing we can do is lock our energy resources and kind of cower down and say how can we borrow our way into prosperity? How can we bail out into prosperity? How can we just give people money?

No, we need to invest in these energy resources we have and the new technologies and all the new ideas. And nuclear, we ought to lead the world in nuclear production and not be caught in a Three Mile Island time warp of 30 years ago. Gracious, what do we have to be afraid of, our own energy and our own country? This is asinine. And we need to do that for the economy right now.

Governor Sarah Palin is saying it tonight. We ought to be saying it and doing it. We have got it in Alaska. We have it off the coast. We have got nuclear. We have the capability.

Energy, national security and the environment are together the most im-

portant challenges we face. So this is not process. This is not just a debate on the floor. This is our future, and this is whether or not our way of life is extended to the next generation. That is how important energy is tonight. We have got to stay and we have to fight for the American people here, because, frankly, they are being stymied on the floor of the House of Representatives.

Mr. WESTMORELAND. Just to follow up on that, we have shale, we have natural gas and we have the need for refineries. Not a new refinery has been built in this country. And those are good paying, mostly union jobs that are here. Those are good paying jobs that we are causing people to go to Nicaragua, Venezuela, Nigeria, Saudi Arabia, other parts of the world to even have employment.

I recognize the gentleman from Michigan.

Mr. MCCOTTER. I thank the gentleman. Earlier the gentleman from Tennessee had mentioned that we are going to be looking at the prospect of a speculators bill on the floor again. My question is, regardless of the merits of the speculators bill, it is a simple proposition to anyone watching.

We have heard much debate about energy policy. I remember hearing much of this back in a very unpleasant period of our Nation’s history called the 1970s. What is old is new again. So when we hear about the speculators bill, the Democratic Congress, the Democratic majority, had come in with a reputation for being against the production of American domestic energy. Again, it was not limited to the technique of drilling. Clean coal, nuclear energy, all sorts of alternatives they were opposed to.

Now, if you were investing your money in the energy market and you saw the anti-American energy party take power in Washington, and you understood the concept of supply and demand, that as demand goes up, if supply stays stagnant, prices skyrocket, it doesn’t take a rocket scientist to know that when the Democratic majority came into Washington, it was against the domestic production of America’s own energy resources, that something was going to give and the prices were going to shoot through the roof and you were going to make a lot of money.

So, again what you see is the total denial of responsibility for their policies, many of which have failed to be implemented, having an impact on markets. Just as we will hear later on, or throughout the rest of the year, the 12 days or so that they even show up for the work they are paid to do, is when you promise the largest tax increase in American history in your budgets, when your chairman of the Ways and Means Committee talks about the “mother of all tax increases,” this is going to have affect on markets.

This is going to have an effect on the rational, hard-working Americans, who every day know that as much as they

scrimp and save, here comes big brother government to take that money right out of your pocket. So consequences of ideas, or even bad ideas especially, can be detrimental to the average, hard-working American.

Now, you and I, through the Chair the gentleman from Georgia, we know one thing: The best economic stimulus for the United States of America is an all-of-the-above energy strategy that gets that trend line on energy prices stabilized and going down so that the unemployment numbers can stabilize and start going down; so speculators start losing money because the supply of oil will be coming online and they know it; so big oil doesn't make the money as the supply floods the market to meet the demand and the prices stabilize and go down; so hard-working Americans know they are not going to have to choose between freezing and eating, they are not going to have to worry about whether they can drive to see their doctor in rural areas; so they can make sure they still work in manufacturing because the fixed cost of energy hasn't driven their job offshore or killed it altogether.

We know this, which is why we are so passionate about helping the people who have entrusted us with the opportunity to serve them in this, their House.

I will wrap it up with this, the gentleman from Georgia. There are many people who say, Republicans, you weren't great. You told us you stood for things. You told us you believed our liberty was from God, not the government; our prosperity was from the private sector, not the public sector.

Yes, we did, and we did not do a good enough job keeping with our principles.

There is a difference between us and this Democratic majority. I want to know what the succinct enunciation of the principles upon which you base policy are. Because what I see in the energy debate, or lack thereof, and the Democrat sham energy bill is a quite simple proposition. They support the government rationing of American energy. You will get 12 percent when you are suffering. We will lock up 88 percent forever. That is the gist of their argument.

Why does this matter now? Because you hear more of the same promises that the gentleman from Georgia listed and had proven broken. And when you start to do your thinking this year, as the American people are want to do, I will be more than happy if the American voters judge this Democratic Congress not by the fact that it took America in a new direction to a 9 percent approval rating, which technically makes the Democratic Congress the most hated in American history; I want Americans to look at two numbers.

I want Americans to look at the price of gas when the Democratic Party took power in January of 2007, promising to lower them; and I want them to look at the price of gas, oh, maybe around

early November 2008. And tell you me if you have changed your mind, if you no longer think this Democratic Congress deserves to be the most hated in American history. Because they have a chance to work with us. We are putting politics aside. We will compromise in a real bipartisan fashion to help the people whole elected us.

But if you refuse, there is nothing we can do, because, as the gentleman started out earlier, the math doesn't add up in our favor.

Mr. WESTMORELAND. I want to thank the gentleman for that. I have just a few minutes to close. I appreciate all the kind folks that came here tonight to help me with this.

But I want to bring up one other thing that will characterize what the Democratic majority has said. I have already quoted Mr. KANJORSKI on "we sort of stretched the truth and the people ate it up." I read you quotes from then Minority Leader PELOSI, now Speaker PELOSI, and the things that the American people were told, Mr. Speaker, to be able to gain the majority.

But I want to tell you something that is a little more fascinating, and we will have to talk about this again. This Congress passed a card check bill. We all like to be in the privacy of the voting booth. Even if somebody asks you how you are going to vote, you say, hey, that is a personal matter. Because a lot of times the polls will say one thing, the election results are something else, because people get in that voting booth and they decide to do something else; or it may not have been the popular thing to talk about with the people they were with.

We passed a card check bill that said if you wanted to become unionized it would have to be an open vote; not anymore a secret ballot, but an open vote. They passed this in this Congress. The bill was introduced by Mr. GEORGE MILLER.

But I want to read you a letter he sent to the Mexican Government in 2001. "We understand that the secret ballot is allowed but not required by Mexican labor law. However, we feel that the secret ballot is absolutely necessary in order to ensure that workers are not intimidated into voting for a union they might not otherwise choose. We respect Mexico as an important neighbor and trading partner, and we feel that the increased use of the secret ballot in union recognition elections will help bring real democracy to the Mexican workplace."

They want to bring democracy to the Mexican workplace, but they want our guys not to have that same democracy that they want the Mexican workers to have. This is right in line with everything that we have heard tonight.

This Congress is being controlled by big labor, by environmentalists and by trial lawyers. If you fit into one of those groups, then you should be doing very well. If not, you are like all the rest of us; you are suffering at the

pump, you are worried about how you are going to pay your high home heating oil bill, you are worried about your job as the unemployment rate is skyrocketing with the price of gas. You are living under the failed systems we have had in this body. And remember, they have 235 Members. It only takes 218 to pass something out of this House.

Quit whining. Get out of the fetal position and do something for the American people.

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#### LEAVE OF ABSENCE

By unanimous consent, leave of absence was granted to:

Mrs. CHRISTENSEN (at the request of Mr. HOYER) for today on account of a funeral in her district.

Mr. DREIER (at the request of Mr. BOEHNER) for today on account of the death of his mother.

Mr. POE (at the request of Mr. BOEHNER) for today after 5 p.m. and the balance of the week on account of continuing recovery efforts after Hurricane Ike.

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#### SPECIAL ORDERS GRANTED

By unanimous consent, permission to address the House, following the legislative program and any special orders heretofore entered, was granted to:

(The following Members (at the request of Mr. COHEN) to revise and extend their remarks and include extraneous material:)

Ms. WOOLSEY, for 5 minutes, today.

Mr. BRALEY of Iowa, for 5 minutes, today.

Mr. HONDA, for 5 minutes, today.

Mr. WEINER, for 5 minutes, today.

Mr. HOLT, for 5 minutes, today.

Mr. TAYLOR, for 5 minutes, today.

(The following Members (at the request of Mr. COBLE) to revise and extend their remarks and include extraneous material:)

Mr. POE, for 5 minutes, September 23 and 24.

Mr. JONES, for 5 minutes, September 23 and 24.

Mr. MORAN of Kansas, for 5 minutes, today.

Mr. DAVIS of Kentucky, for 5 minutes, September 24.

Mr. CONAWAY, for 5 minutes, today.

Ms. FOXX, for 5 minutes, today.

(The following Member (at her request) to revise and extend her remarks and include extraneous material:)

Ms. KAPTUR, for 5 minutes, today.

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#### SENATE CONCURRENT RESOLUTION REFERRED

A Concurrent Resolution of the Senate of the following title was taken from the Speaker's table and, under the rule, referred as follows:

S. Con. Res. 87. Concurrent resolution congratulating the Republic of Latvia on the 90th anniversary of its declaration of independence; to the Committee on Foreign Affairs.

## ENROLLED BILL SIGNED

Ms. Lorraine C. Miller, Clerk of the House, reported and found truly enrolled a bill of the House of the following title, which was thereupon signed by the Speaker:

H.R. 5938. An act to amend title 18, United States Code, to provide secret service protection to former Vice Presidents, and for other purposes.

## BILLS PRESENTED TO THE PRESIDENT

Lorraine C. Miller, Clerk of the House reports that on September 11, 2008 she presented to the President of the United States, for his approval, the following bills.

H.R. 5683. To make certain reforms with respect to the Government Accountability Office, and for other purposes.

H.R. 6456. To provide for extensions of certain authorities of the Department of State, and for other purposes.

H.R. 6532. To amend the Internal Revenue Code of 1986 to restore the Highway Trust Fund balance.

## ADJOURNMENT

Mr. WESTMORELAND. Mr. Speaker, I move that the House do now adjourn.

The motion was agreed to; accordingly (at 10 o'clock and 30 minutes p.m.), the House adjourned until tomorrow, Thursday, September 18, 2008, at 10 a.m.

## EXECUTIVE COMMUNICATIONS, ETC.

Under clause 8 of rule XII, executive communications were taken from the Speaker's table and referred as follows:

8443. A letter from the Administrator, Department of Agriculture, transmitting the Department's final rule — Mandatory Country of Origin Labeling of Beef, Pork, Lamb, Chicken, Goat Meat, Perishable Agricultural Commodities, Peanuts, Pecans, Ginseng, and Macadamia Nuts [Docket No. AMS-LS-07-0081] (RIN: 0581-AC26) received August 5, 2008, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Agriculture.

8444. A letter from the Congressional Review Coordinator, Department of Agriculture, transmitting the Department's final rule — Citrus Canker; Movement of Fruit From a Quarantined Area; Bag Markings [Docket No. APHIS-2008-0080] (RIN: 0579-AC81) received August 5, 2008, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Agriculture.

8445. A letter from the Administrator, Department of Agriculture, transmitting the Department's final rule — Milk in the Northeast and Other Marketing Areas; Delay of Effective Date [Docket No. AMS-DA-07-0026; AO-14-A77] received September 8, 2008, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Agriculture.

8446. A letter from the Administrator, Department of Agriculture, transmitting the Department's final rule — Specialty Crop Block Grant Program-Farm Bill; Notice of Request for Approval of a New Information Collection [Docket No. AMS-FV-08-0057; FV-08-379 IFR] (RIN: 0581-AC88) received September 8, 2008, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Agriculture.

8447. A letter from the Secretary of the Commission, Department of the Treasury, transmitting the Department's final rule — Identity Theft Red Flags and Address Discrepancies Under the Fair and Accurate Credit Transactions Act of 2003 [Docket ID OCC-2007-0017] (RIN: 1557-AC87) received August 19, 2008, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Financial Services.

8448. A letter from the Director, Office of Legislative Affairs, Federal Deposit Insurance Corporation, transmitting the Corporation's final rule — Fair Housing and Non-discrimination on the Basis of Disability (RIN: 3064-AD31) received September 8, 2008, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Financial Services.

8449. A letter from the Assistant to the Board, Federal Reserve System, transmitting the System's final rule — Truth in Lending [Regulation Z; Docket No. R-1320] received August 8, 2008, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Financial Services.

8450. A letter from the Assistant to the Board, Federal Reserve System, transmitting the System's final rule — Truth in Lending [Regulation Z; Docket No. R-1305] received August 15, 2008, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Financial Services.

8451. A letter from the Chief of Staff, Media Bureau, Federal Communications Commission, transmitting the Commission's final rule — In the Matter of Amendment of Section 73.202(b), Table of Allotments, FM Broadcast Stations. (Dilley and Cotulla, Texas) [MB Docket No. 07-183 RM-11394] received September 8, 2008, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

8452. A letter from the Division Chief, Federal Communications Commission, transmitting the Commission's final rule — In the Matter of The Commercial Mobile Alert System [PS Docket No. 07-287] received September 8, 2008, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

8453. A letter from the Chief of Staff, Media Bureau, Federal Communications Commission, transmitting the Commission's final rule — In the Matter of Amendment of Section 73.202(b) Table of Allotments, FM Broadcast Stations. (Arlington and Boardman, Oregon; Boise, Caldwell, Grangeville, Hazelton, Iona, Jerome, McCall, Melba, Salmon, and Sun Valley, Idaho; Elko and Owyhee, Nevada; Finley, Pasco, and Walla Walla, Washington; and West Yellowstone, Montana) [MB Docket No. 06-72 RM-11245 RM-11340] received September 8, 2008, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

8454. A letter from the General Counsel, Federal Energy Regulatory Commission, transmitting the Commission's final rule — Modification of Interchange and Transmission Loading Relief Reliability Standards; and Electric Reliability Organization Interpretation of Specific Requirements of Four Reliability Standards [Docket No. RM08-7-000; Order No. 713] received August 11, 2008, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

8455. A letter from the Chief, Branch of Listing, Department of the Interior, transmitting the Department's final rule — Endangered and Threatened Wildlife and Plants; Designation of Critical Habitat for the Devils River Minnow [[FWS-R2-ES-2008-0018] [92210-1117-0000-B4]] (RIN: 1018-AV25) received August 6, 2008, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Natural Resources.

8456. A letter from the Director, Office of Surface Mining, Department of the Interior,

transmitting the Department's final rule — North Dakota Regulatory Program [SATS No: ND-050-FOR; Docket ID No. OSM-2008-0004] received September 9, 2008, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Natural Resources.

8457. A letter from the Acting Director, Office of Sustainable Fisheries, NMFS, National Oceanic and Atmospheric Administration, transmitting the Administration's final rule — Fisheries Off West Coast States; Modifications of the West Coast Commercial Salmon Fishery; Inseason Action #3 and #4 [Docket No. 070430095 7095 01] (RIN: 0648-XH91) received August 4, 2008, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Natural Resources.

8458. A letter from the Acting Director Office of Sustainable Fisheries, NMFS, National Oceanic and Atmospheric Administration, transmitting the Administration's final rule — Fisheries of the Caribbean; Gulf of Mexico, and South Atlantic; Snapper-group-er Fishery of the South Atlantic; Closure of the 2008 Commercial Fishery for the Golden Tilefish in the South Atlantic [Docket No. 040205043-4043-01] (RIN: 0648-XI45) received September 8, 2008, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Natural Resources.

8459. A letter from the Chief, Publications and Regulations Branch, Internal Revenue Service, transmitting the Service's final rule — Tier 1 Issue: IRC Section 118 Abuse Directive #4 [LMSB Control No. LMSB-4-0608-034] received August 14, 2008, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Ways and Means.

8460. A letter from the Chief, Publications and Regulations, Internal Revenue Service, transmitting the Service's final rule — Sec. 475 Valuation Safe Harbor [Notice 2008-71] received August 14, 2008, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Ways and Means.

8461. A letter from the Chief, Publications and Regulations Branch, Internal Revenue Service, transmitting the Service's final rule — Tier 1 Issue: IRC Section 118 Abuse Directive #4 [LMSB Control No. LMSB-4-0608-034] received August 5, 2008, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Ways and Means.

8462. A letter from the Chief, Publications and Regulations Branch, Internal Revenue Service, transmitting the Service's final rule — 26 CFR 601.202: Closing agreements. (Rev. Proc. 2008-50) received August 19, 2008, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Ways and Means.

8463. A letter from the Chief, Publications and Regulations, Internal Revenue Service, transmitting the Service's final rule — 26 CFR 601.105: Examination of returns and claims for refund, credit, or abatement; determination of tax liability (Rev. Proc. 2008-53) received August 20, 2008, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Ways and Means.

8464. A letter from the Chief, Publications and Regulations Branch, Internal Revenue Service, transmitting the Service's final rule — 26 CFR 601.204: Changes in accounting periods and in methods of accounting. (Also Part I, 56, 61, 1.61-4, 77, 162, 1.162-12, 166, 167, 168, 171, 174, 179B, 181, 194, 197, 263, 263A, 267, 280F, 404, 446, 447, 448, 451, 454, 455, 460, 461, 467, 471, 472, 475, 481, 585, 832, 846, 861, 985, 1012, 1272, 1273, 1278, 1281, 1363, 14001 (Rev. Proc. 2008-52) received August 20, 2008, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Ways and Means.

## REPORTS OF COMMITTEES ON PUBLIC BILLS AND RESOLUTIONS

Under clause 2 of rule XIII, reports of committees were delivered to the Clerk

for printing and reference to the proper calendar, as follows:

Ms. SUTTON: Committee on Rules. House Resolution 1449. Resolution providing for consideration of the bill (H.R. 6604) to amend the Commodity Exchange Act to bring greater transparency and accountability to commodity markets, and for other purposes (Rept. 110-859). Referred to the House Calendar.

#### PUBLIC BILLS AND RESOLUTIONS

Under clause 2 of rule XII, public bills and resolutions of the following titles were introduced and severally referred, as follows:

By Mr. BOUSTANY:

H.R. 6918. A bill to amend the Internal Revenue Code of 1986 to allow individuals a credit against income tax for expenses paid or incurred by reason of a mandatory evacuation; to the Committee on Ways and Means.

By Mr. YOUNG of Alaska:

H.R. 6919. A bill to provide for the conveyance of certain property from the United States to the Manilaq Association located in Kotzebue, Alaska; to the Committee on Natural Resources, and in addition to the Committee on Energy and Commerce, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned.

By Mr. KANJORSKI:

H.R. 6920. A bill to authorize the Secretary of the Treasury, on an emergency basis, to guarantee loans made by depository institutions during the 2008-2009 heating season to eligible consumers, under certain conditions, for home heating purchases and repairs, and for other purposes; to the Committee on Financial Services.

By Mr. MORAN of Kansas:

H.R. 6921. A bill to provide additional oversight and transparency to the commodity futures markets by authorizing greater resources and authority for the Commodity Futures Trading Commission, and for other purposes; to the Committee on Agriculture.

By Mr. BAIRD (for himself, Mr. DEFAZIO, Mr. DICKS, Mr. SALAZAR, and Ms. HERSETH SANDLIN):

H.R. 6922. A bill to amend the Small Business Act to provide low-interest loans to small business concerns providing transportation services to assist them in dealing with high motor fuel prices; to the Committee on Small Business.

By Mr. BARRETT of South Carolina:

H.R. 6923. A bill to require the Secretary of Homeland Security to complete at least 700 miles of reinforced fencing along the Southwest border by December 31, 2010, and for other purposes; to the Committee on Homeland Security.

By Mr. HERGER (for himself and Mr. BRADY of Texas):

H.R. 6924. A bill to provide for the modification of duties on environmental goods; to the Committee on Ways and Means.

By Ms. HERSETH SANDLIN:

H.R. 6925. A bill to amend title 10, United States Code, to require that each member of the Armed Forces receive employment assistance, job training assistance, and other transitional services provided by the Secretary of Labor before that member separates from active duty service; to the Committee on Armed Services.

By Mr. KILDEE (for himself and Mr. EMANUEL):

H.R. 6926. A bill to authorize the Secretary of Education to make grants to support early college high schools and other dual enrollment programs; to the Committee on Education and Labor.

By Mrs. MALONEY of New York:

H.R. 6927. A bill to protect the civil rights of victims of gender-motivated violence and to promote public safety, health, and regulate activities affecting interstate commerce by creating employer liability for negligent conduct that results in an individual's committing a gender-motivated crime of violence against another individual on premises controlled by the employer, and for other purposes; to the Committee on Education and Labor, and in addition to the Committee on the Judiciary, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned.

By Ms. MCCOLLUM of Minnesota (for herself and Mrs. LOWEY):

H.R. 6928. A bill to award grants to improve after-school interdisciplinary education programs, and for other purposes; to the Committee on Education and Labor.

By Mr. MILLER of North Carolina:

H.R. 6929. A bill to amend title 28 of the United States Code to require reporting on certain authoritative legal interpretations issued by the Department of Justice, including the Office of Legal Counsel, and for other purposes; to the Committee on the Judiciary.

By Mr. MORAN of Virginia (for himself, Mr. MILLER of Florida, Mr. BILLRAKIS, Ms. BORDALLO, Mrs. MALONEY of New York, Mr. BURTON of Indiana, Mr. KING of New York, Mr. MCGOVERN, Mr. ISRAEL, Mr. ROTHMAN, Mr. BRADY of Pennsylvania, and Ms. WOOLSEY):

H.R. 6930. A bill to amend title 10, United States Code, to authorize extended benefits for certain autistic dependents of certain retirees; to the Committee on Armed Services.

By Mr. MORAN of Virginia (for himself and Mr. TOM DAVIS of Virginia):

H.R. 6931. A bill to amend title XIX of the Social Security Act to provide an option of States to cover a children's program of all-inclusive coordinated care (ChiPACC) under the Medicaid Program; to the Committee on Energy and Commerce.

By Mr. NADLER (for himself, Mr. SMITH of Texas, Mr. WEXLER, and Mr. FRANKS of Arizona):

H.R. 6932. A bill to amend the Fair Housing Act to prevent discrimination relating to the display of religious symbols, and for other purposes; to the Committee on the Judiciary.

By Mr. PLATTS (for himself, Ms. CASTOR, Mr. DENT, Mr. COBLE, Mr. LATHAM, and Mr. BUCHANAN):

H.R. 6933. A bill to extend the expiration date of coupons issued under the digital television converter box program; to the Committee on Energy and Commerce.

By Ms. SOLIS:

H.R. 6934. A bill to amend and improve the Juvenile Justice and Delinquency Prevention Act of 1974, and for other purposes; to the Committee on Education and Labor.

By Mr. UDALL of Colorado (for himself and Mr. FEENEY):

H.R. 6935. A bill to provide technical corrections to the Technology Administration Act of 1998, and for other purposes; to the Committee on Science and Technology.

By Ms. EDDIE BERNICE JOHNSON of Texas:

H. Con. Res. 418. Concurrent resolution honoring the 40th Anniversary of the Project SEED Program; to the Committee on Science and Technology.

By Ms. LEE:

H. Con. Res. 419. Concurrent resolution supporting the goals and ideals of Multiple Sclerosis Awareness Week; to the Committee on Energy and Commerce.

By Mr. CONYERS (for himself and Mr. SMITH of Texas):

H. Res. 1448. A resolution authorizing and directing the Committee on the Judiciary to inquire whether the House should impeach G. Thomas Porteous, a judge of the United States District Court for the Eastern District of Louisiana; to the Committee on Rules, considered and agreed to.

By Mr. CONAWAY (for himself, Mrs. CUBIN, Mr. SULLIVAN, Mrs. BACHMANN, Mr. MCHENRY, Mr. MARCHANT, Mr. NEUGEBAUER, Mr. GINGREY, Mr. KINGSTON, Mr. BROUN of Georgia, Mr. LAMBORN, Mr. FRANKS of Arizona, Mr. BARTLETT of Maryland, and Mr. BISHOP of Utah):

H. Res. 1450. A resolution amending the Rules of the House of Representatives to require officers and employees of the House to read the Constitution of the United States each year; to the Committee on Rules.

By Mr. MCGOVERN (for himself, Mr. WOLF, Mr. BERMAN, and Ms. ROSELEHTINEN):

H. Res. 1451. A resolution establishing the Tom Lantos Human Rights Commission in the House of Representatives; to the Committee on Foreign Affairs.

By Mr. GARRETT of New Jersey (for himself and Ms. KAPTUR):

H. Res. 1452. A resolution establishing the Select Committee on Financial Bailouts; to the Committee on Rules.

By Mr. DAVIS of Illinois (for himself, Mr. SHIMKUS, and Mrs. CHRISTENSEN):

H. Res. 1453. A resolution supporting the goals and ideals of Sickle Cell Disease Awareness Month; to the Committee on Oversight and Government Reform.

By Mr. GERLACH (for himself, Mr. BARTLETT of Maryland, Mr. MCCOTTER, Mr. PLATTS, Mr. TIBERI, Mrs. BIGGERT, Mr. SHUSTER, and Mr. HINCHEY):

H. Res. 1454. A resolution expressing the strong support of the House of Representatives for the North Atlantic Treaty Organization to enter into a Membership Action Plan with Ukraine; to the Committee on Foreign Affairs.

By Mr. LAHOOD (for himself, Mr. RAHALL, Mr. DREIER, Mr. BOUSTANY, and Mr. ISSA):

H. Res. 1455. A resolution commemorating the 25th anniversary of the terrorist bombing of the United States Marine Corps barracks in Beirut, Lebanon; to the Committee on Armed Services.

By Mr. LANGEVIN (for himself, Mr. MCCAUL of Texas, Mr. WU, Mr. GINGREY, Mr. THOMPSON of Mississippi, and Mr. KING of New York):

H. Res. 1456. A resolution supporting the goals and ideals of National Cyber Security Awareness Month and raising awareness and enhancing the state of computer security in the United States; to the Committee on Science and Technology.

By Mr. LATTA:

H. Res. 1457. A resolution expressing the sense of the House of Representatives that in order to continue aggressive growth in our Nation's telecommunications and technology industries, the United States Government should "Get Out of the Way and Stay Out of the Way"; to the Committee on Energy and Commerce, and in addition to the Committee on the Judiciary, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned.

By Ms. WATSON (for herself, Mr. MANZULLO, Mr. FALEOMAVAEGA, Ms. BERKLEY, Mr. JACKSON of Illinois, Mr. MCNULTY, Mrs. LOWEY, Mr. PALLONE, Ms. KILPATRICK, Ms. EDDIE BERNICE

JOHNSON of Texas, Mr. RANGEL, Ms. MOORE of Wisconsin, Mrs. CAPPS, Mr. CARSON, Mr. COHEN, Ms. SOLIS, Ms. MATSUI, Mr. BERRY, Mr. HINCHEY, Mr. HONDA, Ms. LORETTA SANCHEZ of California, Ms. LINDA T. SANCHEZ of California, Ms. CASTOR, and Mrs. NAPOLITANO):

H. Res. 1458. A resolution recognizing and honoring Johnny Grant for his work as the Honorary Mayor of Hollywood, California for more than a quarter of a century; to the Committee on Foreign Affairs.

By Mr. YOUNG of Alaska:

H. Res. 1459. A resolution congratulating Carlos Boozer, Corey Cogdell, and Matt Emmons for their outstanding achievements in the 2008 Beijing Summer Olympic Games; to the Committee on Oversight and Government Reform.

#### ADDITIONAL SPONSORS

Under clause 7 of rule XII, sponsors were added to public bills and resolutions as follows:

H.R. 211: Mr. TANNER.  
 H.R. 618: Mr. LATTI.  
 H.R. 861: Mr. SCALISE.  
 H.R. 1029: Mr. MORAN of Virginia, Ms. RICHARDSON, Mrs. EMERSON, Mr. WU, and Ms. WASSERMAN SCHULTZ.  
 H.R. 1073: Mrs. BIGGERT.  
 H.R. 1322: Mr. ISRAEL.  
 H.R. 1363: Mr. SHULER.  
 H.R. 1398: Mr. RODRIGUEZ.  
 H.R. 1428: Mr. SHULER.  
 H.R. 1456: Ms. LORETTA SANCHEZ of California.  
 H.R. 1524: Mr. MAHONEY of Florida.  
 H.R. 1650: Mr. CAZAYOUX.  
 H.R. 1655: Mr. LEWIS of Georgia and Mr. LINCOLN DIAZ-BALART of Florida.  
 H.R. 1738: Mr. LATHAM.  
 H.R. 1767: Mr. MCCRERY.  
 H.R. 1801: Mr. DAVIS of Illinois and Mr. WOLF.  
 H.R. 1820: Ms. CORRINE BROWN of Florida, Mr. MURPHY of Connecticut, Mrs. LOWEY, Mrs. TAUSCHER, Ms. EDDIE BERNICE JOHNSON of Texas, Ms. ROS-LEHTINEN, and Mr. BACA.  
 H.R. 1843: Mr. BOREN.  
 H.R. 1903: Mr. SCHIFF.  
 H.R. 2015: Mr. CLYBURN, Ms. CORRINE BROWN of Florida, Mr. CONYERS, and Mr. FOSTER.  
 H.R. 2216: Ms. NORTON.  
 H.R. 2221: Ms. EDDIE BERNICE JOHNSON of Texas, Ms. CORRINE BROWN of Florida, Mr. BACA, Mr. MILLER of North Carolina, Ms. CASTOR, and Mr. UDALL of Colorado.  
 H.R. 2279: Mr. WITTMAN of Virginia.  
 H.R. 2332: Mr. DANIEL E. LUNGREN of California and Mr. BISHOP of Georgia.  
 H.R. 2373: Mr. EMANUEL.  
 H.R. 2652: Mrs. BONO MACK.  
 H.R. 2724: Ms. ZOE LOFGREN of California.  
 H.R. 3080: Ms. TSONGAS.  
 H.R. 3326: Mr. HODES, Mr. CONYERS, Mrs. BIGGERT, and Mr. FOSTER.  
 H.R. 3333: Mr. BARROW.  
 H.R. 3442: Mr. GRAVES.  
 H.R. 3663: Ms. HIRONO.  
 H.R. 4141: Mr. PAYNE.  
 H.R. 4851: Mr. HARE and Ms. LINDA T. SANCHEZ of California.  
 H.R. 5131: Mrs. MILLER of Michigan.  
 H.R. 5174: Mr. GERLACH.  
 H.R. 5268: Mr. COSTA, Mr. MURPHY of Connecticut, Ms. HOOLEY, and Mr. BERRY.  
 H.R. 5469: Mr. SESTAK.  
 H.R. 5603: Mr. SPACE.  
 H.R. 5629: Mr. DONNELLY.  
 H.R. 5635: Mr. MCDERMOTT.  
 H.R. 5652: Ms. JACKSON-LEE of Texas.  
 H.R. 5656: Mr. HELLER, Mr. DOOLITTLE, and Mr. GOODE.

H.R. 5672: Mr. SESTAK.  
 H.R. 5714: Mr. SMITH of Texas, Mr. CARNEY, Mr. LEWIS of Kentucky, Mr. MCNULTY, Ms. JACKSON-LEE of Texas, Mr. MORAN of Kansas, Mr. THOMPSON of California, Mr. CONAWAY, Mr. FEENEY, and Mr. ENGLISH of Pennsylvania.  
 H.R. 5734: Mrs. LOWEY, Mr. CARNAHAN, Mr. LAHOOD, and Mr. COHEN.  
 H.R. 5742: Ms. WATSON.  
 H.R. 5793: Mr. GRAVES, Mr. LUCAS, Mr. CUELLAR, Mr. MOLLOHAN, Mrs. CAPITO, Mr. POE, Mr. WELLER, Mr. ISRAEL, Mr. ROSKAM, Mr. HALL of Texas, Mr. SOUDER, Mr. COSTA, Mr. ALEXANDER, Mr. COLE of Oklahoma, Mr. BROWN of South Carolina, and Ms. EDDIE BERNICE JOHNSON of Texas.  
 H.R. 5823: Mr. COURTNEY and Mr. CARNAHAN.  
 H.R. 5842: Mr. MORAN of Virginia.  
 H.R. 5854: Mr. BISHOP of Georgia and Mr. DICKS.  
 H.R. 5868: Mr. SMITH of New Jersey.  
 H.R. 5965: Mr. SESTAK.  
 H.R. 6013: Mr. CAZAYOUX.  
 H.R. 6029: Mr. SERRANO and Mr. HINCHEY.  
 H.R. 6126: Mr. CARSON.  
 H.R. 6209: Mr. HONDA.  
 H.R. 6220: Mr. SCALISE.  
 H.R. 6427: Mr. LYNCH and Mr. SKELTON.  
 H.R. 6453: Mr. WITTMAN of Virginia.  
 H.R. 6462: Mrs. LOWEY.  
 H.R. 6477: Ms. LINDA T. SANCHEZ of California and Mr. BRADY of Pennsylvania.  
 H.R. 6570: Mr. BISHOP of Georgia.  
 H.R. 6581: Mr. KLEIN of Florida.  
 H.R. 6584: Mr. DEFazio, Mr. BLUMENAUER, Mr. WALDEN of Oregon, and Mr. WU.  
 H.R. 6585: Mr. DEFazio, Mr. BLUMENAUER, Mr. WALDEN of Oregon, and Mr. WU.  
 H.R. 6586: Mr. DEFazio, Mr. BLUMENAUER, Mr. WALDEN of Oregon, and Mr. WU.  
 H.R. 6587: Mr. HULSHOP.  
 H.R. 6594: Mr. KLEIN of Florida, Mr. GONZALEZ, and Mr. HODES.  
 H.R. 6666: Mr. RADANOVICH, Mr. POE, Mr. CAMPBELL of California, Mr. BARRETT of South Carolina, Mr. DAVIS of Kentucky, Mrs. SCHMIDT, Mr. GOODE, Mr. BROWN of South Carolina, Mr. MCCOTTER, and Mr. MARCHANT.  
 H.R. 6680: Ms. MATSUI and Mr. FILNER.  
 H.R. 6696: Mr. SHAYS.  
 H.R. 6735: Mr. CALVERT and Mr. SIMPSON.  
 H.R. 6737: Mr. LAMBORN.  
 H.R. 6742: Mr. SESTAK.  
 H.R. 6747: Mr. SESTAK.  
 H.R. 6792: Mr. SESTAK.  
 H.R. 6797: Ms. WOOLSEY, Mr. HASTINGS of Florida, and Mr. BOSWELL.  
 H.R. 6800: Ms. BALDWIN.  
 H.R. 6831: Mr. SCOTT of Georgia and Mr. PASTOR.  
 H.R. 6836: Mr. EHLERS, Mrs. MILLER of Michigan, and Mr. ROGERS of Michigan.  
 H.R. 6848: Mr. KLINE of Minnesota and Mrs. BACHMANN.  
 H.R. 6849: Mr. SKELTON, Mr. LOEBSACK, Mr. GOODLATTE, Mr. SHIMKUS, Mr. PETERSON of Minnesota, Mr. LATTI, Mr. WHITFIELD of Kentucky, Mr. LINCOLN DAVIS of Tennessee, Mr. SPACE, Mr. PRICE of North Carolina, Mr. MCHENRY, Mr. ROGERS of Alabama, Mr. ELLSWORTH, Mr. TERRY, Mr. LUCAS, Mrs. MILLER of Michigan, Mr. LAHOOD, and Mrs. MYRICK.  
 H.R. 6853: Mr. KLEIN of Florida.  
 H.R. 6860: Mr. POE, Mrs. BACHMANN, Mrs. MUSGRAVE, Ms. FALLIN, Mr. BROWN of South Carolina, Mr. PRICE of Georgia, Mr. GOODE, Mrs. SCHMIDT, Mr. MCCOTTER, Mr. BROUN of Georgia, Mr. LAMBORN, Mr. GINGREY, Mr. DOOLITTLE, Mr. HERGER, and Mr. MARCHANT.  
 H.R. 6864: Mr. MCHUGH, Mr. RYAN of Wisconsin, and Mr. TIM MURPHY of Pennsylvania.  
 H.R. 6871: Mr. SHERMAN.  
 H.R. 6873: Mr. GONZALEZ, Ms. GINNY BROWN-WAITE of Florida, Mr. SMITH of New Jersey,

Mr. OBERSTAR, Mr. MCHUGH, Mr. WALBERG, and Mr. WOLF.  
 H.R. 6884: Mr. WOLF, Mr. MCHUGH, Mr. NADLER, and Mr. GENE GREEN of Texas.  
 H.R. 6898: Ms. BERKLEY.  
 H.R. 6904: Mr. DEFazio, Mr. BLUMENAUER, and Mr. WALDEN of Oregon.  
 H. Con. Res. 81: Mr. GENE GREEN of Texas.  
 H. Con. Res. 284: Mr. CARTER, Mr. SOUDER, and Mr. ADERHOLT.  
 H. Con. Res. 333: Mr. ROYCE.  
 H. Con. Res. 360: Mr. SESTAK and Mr. NADLER.  
 H. Con. Res. 383: Mr. BISHOP of Georgia, Mrs. MUSGRAVE, and Mr. YOUNG of Alaska.  
 H. Con. Res. 388: Mr. HERGER.  
 H. Con. Res. 393: Mr. GONZALEZ, Ms. NORTON, and Mr. KILDEE.  
 H. Con. Res. 405: Ms. BORDALLO, Mr. WILSON of South Carolina, and Mrs. CAPPS.  
 H. Con. Res. 407: Ms. JACKSON-LEE of Texas.  
 H. Con. Res. 409: Mr. BILBRAY, Mr. CHABOT, Mr. WILSON of South Carolina, Mr. HERGER, Mr. WAMP, Mr. GARRETT of New Jersey, Mrs. BACHMANN, Ms. FALLIN, Mr. BROWN of South Carolina, Mr. SCALISE, Mr. MARCHANT, Mrs. SCHMIDT, Mr. DAVIS of Kentucky, Mr. BARRETT of South Carolina, Mr. KLINE of Minnesota, and Mr. LAMBORN.  
 H. Con. Res. 411: Mr. SCOTT of Virginia, Mr. KING of New York, Mr. GOHMERT, and Mr. STUPAK.  
 H. Con. Res. 416: Mr. BARROW, Mr. WEINER, Ms. BALDWIN, Mr. BUTTERFIELD, Mr. FOSSELLA, Mr. TOWNS, and Ms. MATSUI.  
 H. Con. Res. 417: Mr. HENSARLING, Mr. FRANKS of Arizona, Mr. SAXTON, Mr. BARTON of Texas, Mr. MARCHANT, Mr. WITTMAN of Virginia, Mr. SHIMKUS, Mr. SHADEGG, Mrs. BONO MACK, Mr. STEARNS, Mr. BOUSTANY, Mr. BARRETT of South Carolina, and Mr. NEUGEBAUER.  
 H. Res. 671: Mr. WAMP, Mr. SERRANO, and Mr. GENE GREEN of Texas.  
 H. Res. 757: Ms. BALDWIN.  
 H. Res. 888: Mr. CARTER.  
 H. Res. 988: Mr. BERRY.  
 H. Res. 1042: Ms. CORRINE BROWN of Florida, Mr. COLE of Oklahoma, Mr. HARE, Mr. PASCRELL, Mr. BUTTERFIELD, Mr. GONZALEZ, and Mrs. BACHMANN.  
 H. Res. 1179: Mr. FRANKS of Arizona.  
 H. Res. 1333: Mr. GENE GREEN of Texas, Mr. MILLER of North Carolina, Mr. MARIO DIAZ-BALART of Florida, Mr. MCDERMOTT, and Mr. SCOTT of Virginia.  
 H. Res. 1338: Ms. SCHAKOWSKY.  
 H. Res. 1352: Mr. SHAYS, Mr. MCCAUL of Texas, Mrs. MILLER of Michigan, Mr. REICHERT, Mrs. MALONEY of New York, Mr. ENGEL, Mr. HIGGINS, Mr. SERRANO, Mr. BACHUS, Mr. MCNULTY, Ms. GINNY BROWN-WAITE of Florida, Mr. BILIRAKIS, Mr. BURGESS, Mr. ROGERS of Alabama, Mr. JONES of North Carolina, Mr. ARCURI, and Mr. ROHRBACHER.  
 H. Res. 1356: Mr. GOHMERT.  
 H. Res. 1369: Mrs. MCCARTHY of New York.  
 H. Res. 1375: Mr. MCCOTTER, Mrs. EDDIE BERNICE JOHNSON of Texas, Mr. MCHUGH, Mr. FOSTER, Mr. LAHOOD, Mr. BOSWELL, and Mr. JACKSON of Illinois.  
 H. Res. 1379: Mr. ABERCROMBIE.  
 H. Res. 1381: Mr. PASTOR, Mrs. NAPOLITANO, Mr. BACA, Mr. CHANDLER, Ms. WOOLSEY, Mr. HINOJOSA, Mr. JEFFERSON, Mr. CROWLEY, Mr. GUTIERREZ, Mr. JACKSON of Illinois, Mr. SIREs, Mr. GENE GREEN of Texas, Mr. LOEBSACK, Mr. PASCRELL, Mr. THOMPSON of Mississippi, Mr. FATTAH, Mr. DOYLE, Ms. LEE, Mr. PAYNE, Mr. ROSS, Mr. KANJORSKI, Mr. BERMAN, Mrs. MCCARTHY of New York, Mr. ENGEL, Mr. HASTINGS of Florida, Mr. EDWARDS of Texas, Mr. DELAHUNT, Mr. HILL, Mr. HOLT, Mr. SCHIFF, Mr. REYES, Mr. POMEROY, Mr. KENNEDY, Ms. ZOE LOFGREN of California, Mr. SCOTT of Virginia, Mr. RODRIGUEZ, Mr. BECERRA, Mr. HONDA, Mr. GONZALEZ, Ms. VELÁZQUEZ, and Mr. DOGGETT.

H. Res. 1386: Mr. CALVERT, Mr. RADANOVICH and Mr. REICHERT.  
 H. Res. 1405: Mr. McCOTTER and Mr. WOLF.  
 H. Res. 1414: Ms. BALDWIN.  
 H. Res. 1427: Mr. WOLF, Mrs. MILLER of Michigan, Mr. FORTENBERRY, Mr. HENSARLING, and Mr. YOUNG of Florida.  
 H. Res. 1438: Mr. LINCOLN DIAZ-BALART of Florida.  
 H. Res. 1440: Mr. ALLEN.  
 H. Res. 1445: Mrs. MYRICK, Mr. MOORE of Kansas, and Mr. HIGGINS.  
 H. Res. 1446: Ms. JACKSON-LEE of Texas, Mr. GRIJALVA, Mrs. NAPOLITANO, and Mr. HINCHEY.

CONGRESSIONAL EARMARKS, LIMITED TAX BENEFITS, OR LIMITED TARIFF BENEFITS

Under clause 9 of rule XXI, lists or statements on congressional earmarks, limited tax benefits, or limited tariff benefits were submitted as follows:

OFFERED BY MR. COLLIN C. PETERSON OF MINNESOTA

H.R. 6604, the "Commodity Markets Transparency and Accountability Act of 2008," does not contain any congressional earmarks, limited tax benefits, or limited tariff

benefits as defined in clause 9(d), 9(e), or 9(f) of Rule XXI.

DELETIONS OF SPONSORS FROM PUBLIC BILLS AND RESOLUTIONS

Under clause 7 of rule XII, sponsors were deleted from public bills and resolutions as follows:

H.R. 2169: Mr. LARSEN of Washington.



United States  
of America

# Congressional Record

PROCEEDINGS AND DEBATES OF THE 110<sup>th</sup> CONGRESS, SECOND SESSION

Vol. 154

WASHINGTON, WEDNESDAY, SEPTEMBER 17, 2008

No. 148

## Senate

The Senate met at 9:30 a.m. and was called to order by the Honorable BENJAMIN L. CARDIN, a Senator from the State of Maryland.

### PRAYER

The Chaplain, Dr. Barry C. Black, offered the following prayer:

Let us pray.

“O God, our help in ages past, our hope for years to come. Our shelter from the stormy blast, and our eternal home. Before the years in order stood, or Earth received her frame, from everlasting, You are God, to endless years the same.” Isaac Watts, 1719.

Lord, today we praise You for Your justice and the impartiality of Your love and mercy.

Shower our lawmakers with Your matchless favor as You enfold and sustain them with Your gracious love. Lord, quicken their minds to seek Your wisdom and infuse them with the desire to do Your will. Give them decisive guidance in the relationships and responsibilities ahead of us. Speak so clearly to them that their utterances will reflect the tenor and tone of Your truth.

We pray in Your great Name. Amen.

### PLEDGE OF ALLEGIANCE

The Honorable BENJAMIN L. CARDIN led the Pledge of Allegiance, as follows:

I pledge allegiance to the Flag of the United States of America, and to the Republic for which it stands, one nation under God, indivisible, with liberty and justice for all.

### APPOINTMENT OF ACTING PRESIDENT PRO TEMPORE

The PRESIDING OFFICER. The clerk will please read a communication to the Senate from the President pro tempore (Mr. BYRD).

The legislative clerk read the following letter:

U.S. SENATE,  
PRESIDENT PRO TEMPORE,

Washington, DC, September 17, 2008.

To the Senate:

Under the provisions of rule I, section 3, of the Standing Rules of the Senate, I hereby appoint the Honorable BENJAMIN L. CARDIN, a Senator from the State of Maryland, to perform the duties of the Chair.

ROBERT C. BYRD,  
President pro tempore.

Mr. CARDIN thereupon assumed the chair as Acting President pro tempore.

### RECOGNITION OF THE MAJORITY LEADER

The ACTING PRESIDENT pro tempore. The majority leader is recognized.

### SCHEDULE

Mr. REID. Mr. President, the scheduled termination date of this Congress is a week this coming Friday—a week after the day after tomorrow. We have a lot to do. We are going to finish, sometime today, the Defense authorization bill. I am in conference with Senator LEVIN to see if there is something we can work out. If not, this matter will be completed, no matter what anyone does, at 9:30 tonight. The vote tonight is on passage of the bill. It is not 60 votes. We just have to get a simple majority.

I will file cloture on the Coburn package, which has scores of bills in it that have been held up. I had a very good conversation with him yesterday. I will meet with him later today to see if we can work something out and move forward on that without a cloture vote. I hope that can be done. Senator COBURN said he thought it could be. I hope that is, in fact, the case. I will be as reasonable as I can be, and I am hopeful and confident that he will be.

After that—whatever is determined on that—we are going to move to the tax extenders. We need a vehicle to do

that. Any of the 99 Senators can object to having a vehicle to do that. We, of course, procedurally, could move to something, but it could take a couple extra days. Of course, everyone should understand that we may have to be working the next week or so with no time off. If we have people who are trying to slow things up, stall things, then we are going to have to use the time that we have to use, procedurally, to get to an instrument. Once we get to that, Senator MCCONNELL and I have an agreement that we are going to try to effectuate where we would vote on paying for all the tax extenders as it relates to renewables. Then we would have a vote on whether we are going to pay for AMT, and then a vote on the package and send that to the House.

Of course, after that, there are other things we need to do. We have an economic recovery package. The House will be sending us that. We have a CR that we have to complete to fund the Government. There is one thing I didn't mention by oversight.

When we finish the tax extenders, we have to do the rest of our energy legislation. That is the bill the House passed last night. We can use that for a vehicle. Everybody is expecting—rightfully so—that there would be a vote on Senator BINGAMAN's alternative, there would be a vote on the Republican alternative, and there would be a vote—if, in fact, they decide to move forward on it—on the Gang of 10's so-called bipartisan legislation. So there is the House-passed bill, the Bingaman bill, the Republican alternative, and the bipartisan bill. All of them include drilling. So people can vote their hearts out on drilling. Someone could actually vote for all four of those.

As I indicated, we have the CR. There are a lot of other things the CR may take care of that we have not finished, including MilCon, VA, and Homeland Security appropriations; and there are people out there who are concerned about things we should do before we

• This “bullet” symbol identifies statements or insertions which are not spoken by a Member of the Senate on the floor.



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leave here, such as LIHEAP. Hopefully, that could be included in either the stimulus package or the CR. Oil prices are not as high as they have been, but fuel oil in the Northeast is expected to be high this winter. We hope to work something out on mental health parity, the Ledbetter issue. We could have another vote on that, if I decide that. We have a lot to do.

This morning, we are going to have a period for morning business for up to 1 hour, as soon as I complete my statement. The majority will control the first 30 minutes. My understanding is that Senator DORGAN is here and available, and he will speak for about 15 minutes. The Republicans will control the last 30 minutes.

Following that, we will resume consideration of S. 3001, the Defense authorization. Yesterday, cloture was invoked on the Defense bill, and I announced at that time I was appreciative of the help we got from the Republicans. All postcloture debate time will expire about 9:30 tonight.

#### RESERVATION OF LEADER TIME

The ACTING PRESIDENT pro tempore. Under the previous order, leadership time is reserved.

#### MORNING BUSINESS

The ACTING PRESIDENT pro tempore. Under the previous order, there will now be a period for the transaction of morning business for up to 1 hour, with Senators permitted to speak therein for up to 10 minutes each, with the time equally divided and controlled between the two leaders or their designees, with the majority controlling the first half and the Republicans controlling the second half.

#### RECOGNITION OF THE REPUBLICAN LEADER

The ACTING PRESIDENT pro tempore. The Republican leader is recognized.

#### HURRICANE IKE

Mr. MCCONNELL. Mr. President, the impact of Hurricane Ike, as we all know, devastated part of the United States, including my State of Kentucky. This past Sunday, 70-mile-per-hour winds blew through the State, leaving thousands of people with damaged or destroyed property.

I could give my own personal observation about it. My wife and I were out at lunch Sunday when the storm came through. There were very high winds, as I indicated—70-mile-an-hour winds—which we are certainly not accustomed to in Louisville, KY. We drove home and saw that one way into our house was blocked because a tree in our own yard had fallen across the road. We took another route around to try to get into the back of the house, and another

tree had fallen across the road. That was replicated across Louisville, KY. The power in my own house is still out—to personalize it—as it is in a huge number of houses in Louisville and northern Kentucky, which is across from Cincinnati. This had a severe impact on a lot of people. The good news is that the hospitals and major facilities do have power.

As many as 170,000 homes are still without power. And schools in several counties remain closed today as the cleanup continues.

State and local officials are working as hard as they can to survey the destruction and get help to anyone who needs it.

I expect the State will soon ask the Federal Government for disaster assistance, which I will strongly support.

#### THE ECONOMY

Mr. MCCONNELL. Mr. President, families all across America are concerned about their financial security. As Congress, the administration and Federal Reserve consider the appropriate measures to strengthen our capital markets, I believe it is imperative that we do so in a bipartisan manner.

Now more than ever is the time to rise above politics and work together. Our constituents do not want campaign speeches and hyperpartisan accusations—they want security for their home and savings. They want energy security and lower costs for gas and oil. And they want protection from future tax hikes on their income.

Government should be focused on bipartisan efforts to address the fundamental problems in the credit markets and must be cautious in putting taxpayer dollars at risk. And we should work together to help all Americans.

#### CONSTITUTION DAY

Mr. MCCONNELL. Mr. President, in giving these remarks, I am saluting Senator BYRD.

Just a few short blocks from this Capitol at the National Archives lies an old and yellowing document, encased under heavy glass.

It is the Constitution of the United States, signed on this day in 1787 by 39 brave Americans. They and their countrymen had just fought a war for liberty. And they understood that the highest goal of a government is to preserve and protect that liberty.

The oldest delegate, Benjamin Franklin, was already revered by his colleagues as one of America's greatest statesmen. They wanted to hear his opinion on their work. Franklin told his compatriots in Philadelphia, "I consent, sir, to this Constitution, because I expect no better, and because I am not sure that it is not the best."

Over two centuries later, we can say proudly that the system of Government those great men devised is the best—simple in form, elegant in function, and firmly devoted to the preser-

vation of liberty. Amended many times but never abandoned, our Constitution is the oldest still in use today.

We celebrate, every year, the brilliant document our Founders gave us by marking September 17 as Constitution Day. Senator BYRD was the one who suggested that we do that. It is a day for all Americans, but especially schoolchildren, to learn more about the Constitution, to understand how it works, and to appreciate how it has guided our Nation through growth and change.

I want to thank the senior Senator from West Virginia for sponsoring the legislation 4 years ago to mark this day and to celebrate this seminal document. We all know the love Senator BYRD has for American history, and the history of the Senate.

He knows that you cannot truly understand how liberty is preserved in our country without understanding the Constitution. Thank you, Senator BYRD for your efforts.

Constitution Day serves to promote civic awareness. In Kentucky, we take this charge seriously, and through important efforts like the Civic Literacy Initiative of Kentucky and other projects, we are working to increase civic awareness across the Bluegrass State.

So on this day, we recognize the students, teachers, and community leaders in Kentucky and across the Nation who promote and protect the ideals of our glorious Constitution.

And we say a special thanks for our men and women in uniform, who defend it.

More than two centuries ago, the 39 signers of our Constitution gave us a more perfect Union through a document that endures and guides us here today. They understood, as we all must, that above all, Government serves to secure the blessings of liberty for the people of our great Nation.

Mr. President, I yield the floor.

Mr. REID. Mr. President, I applaud my colleague for the statement he made. The Constitution is our guiding document in this great country. There isn't too much emphasis we can place on it. I respect the words of my colleague. I am confident that he speaks for all Senators.

The ACTING PRESIDENT pro tempore. The Senator from North Dakota.

#### THE ECONOMY

Mr. DORGAN. Mr. President, it is now Wednesday of a week that began with a 504-point collapse in the stock market on Monday. The American economy, I think most people would understand, is in serious trouble. These are not ordinary times for our country. We have been the economic engine of the world. We have built an economic engine that is unparalleled. It has been an unbelievable economy, and created great jobs. Yet we now run into some very significant problems.

The financial wreckage that has occurred in recent months in this country is almost staggering. Very large investment banks that have been around for a long while are gone. Bear Stearns, Lehman Brothers, Merrill Lynch, venerable old investment firms. Bear Stearns, a 158-year firm, survived the Civil War, the Great Depression, but it could not survive today.

What has happened? What is causing all this? We understand in the months of this year up to \$1 trillion of taxpayers' money has been offered in support—loan guarantees and various things—to try to contain the growing financial difficulty in this country.

I am not going to second-guess those who are working day and night trying to figure out how we stem the damage. I don't know the figures. I am not in the engine room to know all of the dials, gauges, and knobs that they are working on to try to figure out how we stem the damage. So I am not going to be critical today of guarantees and takeovers and so on.

I am going to say to the American people that they should not worry about their bank account in an insured bank. I don't think anybody should be concerned or run down and try to take their deposits out of their local banks where their deposits are insured by the FDIC. Those are sound, and those deposits are not in jeopardy.

Even in the middle of a financial storm of the type we are experiencing, I think it is reasonable for the American people, when midnight meetings are proposing tens of billions, \$30 billion or \$85 billion of taxpayers' money to try to shore up institutions and deal with this spreading problem, to ask the question: How on Earth did this happen, and why did it happen?

There are two reasons, and it is important to talk about them even in the middle of the storm. One is greed, unbelievable greed; and the second is, in my judgment, deliberate neglect. I will talk about each.

The reason I want to talk about them is because we have to make sure we understand what has caused this problem in order to fix it and to make sure it doesn't happen again. It is not as if this country hasn't seen banks collapse. We saw banks collapse in the 1930s in the Great Depression. Franklin Delano Roosevelt put together the New Deal and put together very specific, very stringent provisions dealing with banking and the safety and soundness of banks. Not just the safety and soundness in numbers but the safety and soundness with respect to perception of that safety and soundness.

They said we learned a lesson in the 1920s, and that lesson is we ought not merge and fuse together inherently risky items such as securities, real estate, insurance, and other things with banking, whose entire existence depends on the perception of safety and soundness.

Glass-Steagall and other legislative provisions were created that separated

traditional banking from the more risky enterprises. That existed for many decades until about 9 years ago when the Financial Modernization Act, as it was inappropriately named and led by Senator Gramm from Texas, was passed by the Congress. I was one of eight Senators to vote against it because it repealed the elements of the Glass-Steagall Act and created the opportunities for large financial holding companies to once again fuse and merge together banking with inherently risky enterprises of securities, real estate, and others.

I know they said: No, no, we are building firewalls. The firewalls, it turns out, are not very thick. We learned a lesson and forgot it.

Let me describe what happened. Once all of this happened, at the root in this country that deals with greed, we had investment banks, mortgage brokers, hedge funds, and mortgage banks, all of them up to their neck in cash, barrels full of cash they were making. Let me describe how they were doing it, and most people will understand this wreckage is not a surprise at all.

Here is what they were doing in this country: As the housing bubble was building, caused in part by easy money advertised to people who had bad credit, we saw bad loans put out there in what was called then—the new lexicon—subprime lending. Here is what Countrywide, the largest mortgage banker said:

Do you have less than perfect credit? Do you have late mortgage payments? Have you been denied by other lenders? Call us . . .

Isn't that unbelievable? Countrywide doesn't exist anymore because it was bought by another firm before it went belly up.

It wasn't just Countrywide. Here is an ad I pulled off the Internet. It was running on television and radio. Millennium Mortgage:

12 months, no mortgage payment. That's right. We will give you the money to make your first 12 months' payments if you call in the next 7 days. We pay it for you. Our loan program may reduce your current monthly payments by 50 percent and allow you no payments for the first 12 months.

Isn't that unbelievable? That is nothing compared to these kinds of advertisements, and most of us have heard them.

Zoom Credit, here is what it said:

Credit approval is just seconds away. Get on the fast track at Zoom Credit. At the speed of light, Zoom Credit will preapprove you for a car loan, a home loan, or a credit card. Even if your credit's in the tank. Zoom Credit's like money in the bank. Zoom Credit specializes in credit repair and debt consolidation, too. Bankruptcy, slow credit, no credit—who cares?

Is this business? No, this is insanity. This is not business. Zoom Credit: Your credit is in the tank, there is money in the bank for you.

On top of that, in addition to putting mortgages out to people who had bad credit, here is what they advertised: You want to get a loan with no documentation so you don't even have to

document your income, that is no problem. We will give you a no-doc loan. You don't have to document your loan. We will give you low-doc loan so you do minimum documentation of your income. By the way, you don't have to make any payments the first 12 months, or you can make payments the first 12 months and pay no principal or you can pay no principal and only partial interest. Unbelievable. All of these companies, shame on them. Unbelievable, unfettered greed making money by the barrel, leaving the rest of us with the financial wreckage that occurred.

Here is what happened. They put out all these bad mortgages, called subprime mortgages. They mixed them with good mortgages and securitized them because these days they securitize everything. They discovered these new exotic financial instruments and put them all together like sawdust and sausage, as they used to do, and put bad loans in with good loans. With all these loans, they put in prepayment penalties saying: We are going to stick you with a reset with a much higher interest rate despite the fact we did a teaser rate at the front end. And when the higher interest rate happens 3 months from now, you may not be able to pay it, but it doesn't matter. You can flip your property because you will make money. Home prices are going up.

So they put in prepayment penalties, and the prepayment penalties made these little securities seem like this was a sure thing and big money. The broker got the mortgage, got a big bonus, went to the mortgage companies—Countrywide and others. They securitized them and set them up in a hedge fund and moved them around the world.

Now they sit with these pieces of security, and they don't have the foggiest idea what is in them. All of a sudden, they go belly up. Mr. President, \$1 billion, \$10 billion, \$100 billion, \$1 trillion, and the carnage spreads across this country's economy.

Greed, unbelievable greed. This is all about making big money in a manner that defies good business sense, and even more, deliberate neglect by regulators in this town. This is no time for politics, but let me say this. At the start of this administration, regulators came to this town and served notice: It's a business-friendly place. Don't worry, be happy. We don't intend to regulate. One regulator in one agency said: It's a new day here, a new sheriff in town. This is a business-friendly place.

When the regulators decide they are not going to regulate, it is like taking the cop off the beat. Regulators represent the referee or the cop. I have used the referee analogy—a striped shirt and whistle, and they call the fouls. There have been no fouls here. When you have a mortgage company that says: You have bad credit, you have been bankrupt. You can't pay

your bills? Come to us. The regulator should say: What are you doing? They say: We want to give you a mortgage that has an unbelievably low rate, 1¼ percent and resets at 10 percent and you don't have to document your loan. We will make the first 12 payments for you. Unbelievable, in my judgment.

Regulators sat by and watched, and it has cost this country \$1 trillion as a result of the unfettered greed that moved across this country.

The fact is, Senator MCCAIN recently said the economy is fundamentally sound. It is not. What has happened here is the erosion of economic strength as a result of unbelievable greed with the subprime mortgage that has spread all over the country.

By the way, I mentioned that what took away Financial Modernization Act Glass-Steagall and the protections we put in place was Financial Modernization Act, also known as the Gramm-Leach-Bliley Act. That is Senator Phil Gramm who led the fight here to do that. I didn't vote with him. He is out still advising Senator MCCAIN on the economy.

Again, this is not about politics, but it is about what happened, how it happened, why it happened, and what we ought to do to make sure it doesn't happen again. We need effective regulators who decide they are going to do, in the interest of the American taxpayers, what they should do. We ought to go back and plug the loophole that was opened by Senator Gramm and others who said: You know what. Let's forget the lessons of the past. Let's let big holding companies gather up big financial enterprises and put them into one big sack, and they will run just fine.

They are not running just fine. They are undermining this country's economic strength.

Mr. President, how much time have I consumed?

The ACTING PRESIDENT pro tempore. The Senator has used 13 minutes.

Mr. DORGAN. Mr. President, I will say again, as I said when I started, this is no ordinary time. Our economy is in peril. We will recover. I hope the kinds of things that are being done by good people who are working 24 hours a day to try to deal with this wreckage will help our economy recover. We are a very strong country, and we have had some people who have undermined this country's economic strength, but I believe we will overcome it. But we won't overcome it unless we understand what happened, how it happened, and why it happened.

I say again, as I said yesterday on the floor of the Senate, this is not some mysterious illness for which we don't have a cure. It is pretty obvious what happened, and it is pretty obvious what we have to do to fix it.

I have been on the floor of the Senate talking for some years about this issue, about the unbelievable amount of leverage and the exotic financial instruments. Does anybody out there know

that we have some \$40 trillion in notional derivative values of credit default swaps? Most people who have them don't even know what they are. Most people didn't understand what kind of infection existed deep in these securitized issues that were being sold back and forth and everybody making money. They had no idea what was in them that was going to blow up at some point. And it has blown up with a significant force at this point that, so far, has cost the American people, by my calculation, up to \$1 trillion.

This ought to be an indelible lesson learned for this institution and for the American people. Greed must be constrained.

The market system is a wonderful system, but you must have a traffic cop on the beat. You must have regulators who regulate. When you begin to take apart things that were protecting this country, such as the Glass-Steagall Act, and promising all kinds of nirvana for tomorrow, when it comes apart, you need to go back and do it over again and do it right.

Mr. President, as I said, these are difficult days, and I want to end as I started. I don't want people who listen to this discussion to believe they should run to the bank and take their deposits out. Insured deposits in American banks are sound, and the American people should understand and not worry about that. That is very important. What we should worry about are the political calculations that led us to take apart the protections, such as Glass-Steagall and others, and second, the unfettered greed that was going on under the noses of regulators who came to this town in 2001 and who decided they didn't have any interest in regulating anything. Those are lessons we need to learn and learn well.

Mr. President, I yield the floor.

The ACTING PRESIDENT pro tempore. The Senator from Montana.

#### ENERGY

Mr. TESTER. Mr. President, I first wish to thank the Senator from North Dakota for his comments. I think it is particularly important, as we get the news day after day about what is going on in the financial markets of this country, that we don't panic. The fact is, I think the investments we have in our banks are secure. There is no doubt about that. But the truth is, we have gotten here by an administration that, quite honestly, has not done its job with commonsense oversight, and greed has stepped in. The bottom line is that it is costing the Government a lot of money—\$85 billion yesterday—to basically nationalize AIG. So I thank the Senator from North Dakota. I think his comments are on point.

Today, I want to talk about something that has been on our minds for some time and will be on our minds for some time; that is, the cost of energy. It is an incredibly pressing issue, and it is long past due for a commonsense en-

ergy policy with short-term and long-term solutions—critically important. America deserves no less, and Americans deserve no less. It is a matter of national and economic security.

Securing our energy future will free America from being held hostage by foreign producers, and quite honestly, most of them don't like us much—countries such as Russia, Venezuela, and Saudi Arabia. Renewable energy projects will generate good new jobs here in America while creating a sustainable energy supply at affordable prices for American consumers.

I have spoken many times on this floor about the need to drill for oil in places that make sense in this country. One of them in particular is a formation called the Bakken formation in eastern Montana. I have called on my colleagues to work together to crack down on oil speculators who artificially drive up the price of oil, and, of course, I have spoken about the need to conserve—the low-hanging fruit, conserve, conserve, conserve—and to invest in alternative and renewable energy for the future to make this country energy independent.

That is why I rise today. In Montana, several alternative energy projects have been held up by the Federal Government. Why? Because of too much redtape. And this administration has cut staff and resources just when we need them the most in the area of renewable energy. That is why I am introducing legislation, along with Senator FEINSTEIN, that will help get renewable energy projects approved faster. The measure will cut through the redtape that slows down too many of these innovative and important projects. My bill will make it easier for folks who are figuring out how to use new technology to solve the energy crisis while also cutting down on the emissions of greenhouse gases. It would also create as many as six renewable energy pilot project offices across the country to coordinate Federal permits for renewable energy projects and transmission lines with State governments.

This legislation is only a part of the puzzle, but it is a very important piece. In the 2005 Energy bill, we created an oil and gas pilot project to speed up onshore gas and oil exploration drilling, and it is working. If we had put the same focus on renewable energy that we have on oil and gas, we would be in a different spot today. And we won't run out of renewables as we will with oil.

I very much appreciate the work many of my colleagues have been doing to develop a bipartisan energy proposal, and I support their work. I call on the Senate to work together to pass commonsense solutions to this energy crisis. We can't put all our eggs in one basket energy-wise. Energy security will take a mix of solutions, and it is not going to happen overnight. But every day we delay is another day we continue to rely on foreign energy.

Mr. President, I yield the floor.

The ACTING PRESIDENT pro tempore. The assistant majority leader is recognized.

#### THE ECONOMY

Mr. DURBIN. Mr. President, yesterday evening, in room 219 just off the Senate Chamber, there was a historic meeting where Mr. Bernanke, Chairman of the Federal Reserve Board, and Mr. Paulson, Secretary of the Treasury, gathered at a large conference table with the leaders of both the House and the Senate, of both political parties. The information he gave us was serious, and we listened carefully as Mr. Bernanke explained that the Federal Reserve was about to loan \$85 billion to the largest insurance company in America—AIG.

Mr. Bernanke spelled out what would happen if AIG failed, which he believed was imminent, absent intervention by the Government; that this insurance company had 180 subsidiaries, a \$1 trillion operation, and the impact of its demise would be felt across America and around the world. He explained it is more than just an insurance company, it is a company that has insured many contracts, and if that insurance failed, it would call into question contractual obligations involving financial institutions and individuals across America.

It was very clear by the end of his explanation that we had few alternatives, few options other than to step in. Although I understand this to be unprecedented, it appears to be one of the few things we can do to stop AIG from collapsing and bringing down a large part of the American economy with it.

This, of course, comes on the heels of announcements earlier in the week that Lehman Brothers was going to fold. I understand a substantial portion of it may be taken over by Barclays, and I think that is a good thing, particularly for the 10,000 employees whose jobs may be preserved. We also heard that Merrill Lynch, one of the traditional giants on Wall Street, had to close down business and accept purchase by the Bank of America. That was a week after Fannie Mae and Freddie Mac, the two giants of the housing industry in America, reached a point where the Federal Government had to take over the responsibility for their future so that the housing market could be stabilized. And it was just a few weeks after that same administration stepped in to take over Bear Stearns.

This sequence of events has caused concern across America and around the world. I believe the response by the administration, at least through the Federal Reserve, is the best of the bad alternatives that were available to it. But it raises some extraordinary questions we have to face, and Congress has to accept the challenge these events present to us. The challenge was expressed by Mr. Bernanke last night

when I asked him: What can we do now to avoid further collapses of giant companies and institutions? He said: We have to step back and look at the whole system of regulation.

I think that was a very candid analysis because we know what has happened. The traditional basis for our financial dealings in America has been banks and other credit institutions, which are regulated by the Government. But in recent times, an additional credit world has emerged. It is a dark and shadowy world without the disclosure of these traditional institutions and with little or no regulation. It is that world which is coming down. It turns out that if these institutions are not carefully monitored, if there is not appropriate oversight and accountability, greed overtakes common sense, and that is what has happened. So many of these institutions are failing, and with their failure comes added responsibilities for taxpayers.

It is curious to me that when we reach these disastrous situations, it is the taxpayers—the average family in America—who need to ride to the rescue. It is their tax dollars that are going to keep these institutions afloat for some period of time. They didn't reap the profits of these institutions in their glory days, but now their tax dollars are sustaining the skeletons that are left so that there will at least be some continuity.

I think we need to step back and take an honest look at this and realize we have gone too far when it comes to this notion that we have to "get Government off our back." It turns out there are moments in history and there are situations where individuals, families, and even businesses alone cannot manage this economy. We need to have the American family—we need to have our Government that we have elected and chosen in a position of oversight to stop the excesses. We need to make sure we have agencies with the appropriate statutory authority to ask the right questions, to disclose the right information, and to stop wrongdoing. That has not happened, and that failure has led to the situation we see at this moment.

Senator MCCAIN and his inspiration, former Senator Phil Gramm of Texas, are part of the deregulation school—get Government out of the business of regulation. In fact, Senator MCCAIN prides himself on being a leader when it comes to deregulation. Well, it is that concept of deregulation that has brought us to this moment. We have to have appropriate regulation. I don't want the Government to go too far, but clearly, when the Government steps aside and says: Let 10,000 flowers bloom, let this economy emerge, let's see the miracle of capitalism, sadly, those miracles turn into tragedies, as they did over the last several weeks. We need to make sure we have agencies of Government doing the right thing.

In the darkest economic moment in American history—the Great Depres-

sion of the 1920s—it took a new President and a new way of thinking to turn America around and to get the economy back on its feet. That President, Franklin Roosevelt, came in and established Federal agencies that would demand accountability, and in return he said that we will stand behind the banks of America. It is a promise we have kept now for over 75 years.

Of course, there is regulation of financial institutions and there is also a guarantee that your deposits at your bank are going to be protected by the Government—the Federal Deposit Insurance Corporation. That is a good tradeoff. We will provide rescue if we can regulate. But currently we are coming to the rescue of unregulated entities for activities that the Government has had nothing to do with, and that has to change. We have to have accountability across the board in our economy. That is a critical element when it comes to the future. This Congress is not going to do it. The President is ending his term with only a few months left. He is not in a position to suggest major reform legislation in these closing months, and Congress is not in a position to pass it. But we have a responsibility in the new Congress to accept that challenge and to put in appropriate regulation.

The era of Phil Gramm deregulation is an era that has not only declined but fell over the last several weeks. That may have inspired JOHN MCCAIN years ago, but that cannot lead our country in the future. We have to have a much more honest appraisal that if the taxpayer dollars are going to be on the line to rescue these corporations, the Federal Government should have some oversight and demand accountability in the operation of these institutions before it reaches that point.

There is one other element that I think is important which we brought up in the meeting last night. Despite all this conversation about all the turmoil on Wall Street and all of the turmoil in our economy, there seems to be a hands-off attitude when it comes to the Americans facing mortgage foreclosure. What started this economic tumble was the subprime mortgage mess, where financial institutions were derelict in their responsibility, enticing people into mortgage debt way beyond their means, giving them these exotic financing packages which exploded when the ARMs reset, and now many of them are facing foreclosure.

This last August, we hit another record high in foreclosures—304,000 homes in some stage of default and 91,000 families losing their homes, according to RealtyTrac, an online marketer of foreclosed properties. I think this is the rot at the base of the economy, and when I have appealed to my colleagues in the Senate on the Republican side, the Secretary of the Treasury, and even the Chairman of the Federal Reserve, that we need to look at these mortgage foreclosures in a specific way to see how many of these

families, if given a reasonable opportunity, could stay in their homes, they have said: No, we don't want to put our hands on that; we have to let the market work its will. Well, we didn't let the market work its will with Bear Stearns. We came to their rescue. We didn't let the market work its will with Fannie Mae and Freddie Mac. We rescued them. We certainly didn't let the market work its will with AIG. We decided that for the good of our economy we had to step in. I believe those were reasonable efforts to stabilize our economy, but helping the families facing foreclosure is also reasonable. Now that our Government is taking over Fannie Mae and Freddie Mac, I think it ought to step in with a new policy when it comes to renegotiating the mortgages of people who are facing foreclosure.

I have had a proposal before the Senate, which was rejected on a largely partisan basis, which basically said that if you go into bankruptcy in foreclosure, the court will have a chance to rewrite the terms of your mortgage to keep you in your home. It is done now for investment property, vacation property, farms and ranches. But it does not apply to your primary residence, and that makes no sense whatsoever. I think the court ought to step back and say this family can make the payments they have made for the last 5 years and ought to be allowed to stay in their home as a result of it rather than foreclose the property. If the property is foreclosed, there are losers in every direction. First, the families are on the street; second, the financial institution; and then the neighborhoods and the community around them will see their property values go down because of the foreclosure.

If we want to staunch the bleeding going on at the base of our economy, it should start with those who are facing foreclosure. If we are coming to the rescue of major institutions, why do we turn our backs on the families facing foreclosure?

One of our colleagues in the meeting yesterday said we have to let the market find the bottom when it comes to foreclosure. We didn't let that happen with respect to giants. We shouldn't let it happen to families who deserve a second chance.

I yield the floor.

Mr. CORNYN. Mr. President, I ask unanimous consent that 20 minutes out of the allotted 30 minutes on this side be allotted to me and the remaining 10 minutes allotted to the Senator from Louisiana, Mr. VITTER.

The ACTING PRESIDENT pro tempore. Without objection, it is so ordered.

#### DISASTER RELIEF

Mr. CORNYN. Mr. President, yesterday I had the chance, once again, to tour the devastated area in my State of Texas caused by Hurricane Ike, this time with the President of the United

States and the Secretary of Health and Human Services, Secretary Mike Levitt, along with David Paulson, the Administrator of the Federal Emergency Management Agency. It had been 2 days before that, on Sunday, that I had done the same thing in southeast Texas, in the Beaumont area, talking to the mayors and county judges in that afflicted part of the State, as well as having been to Galveston. Those two places, particularly Orange County and Galveston County, in the southeast part of our State, took the brunt of Hurricane Ike.

There are a lot of people hurting now in Texas. We have roughly 2 million people without power. Many people have left their homes under evacuation orders and do not know what the condition of their home is and certainly are dying to get back so they can assess where they are—whether they have been wiped out or whether there is something they will be able to rebuild, whether this is something from which they can recover.

At the same time, we know there are people who are in evacuation shelters set up by the Red Cross with FEMA's help, and others, where they are getting the necessities of life—food, water, and shelter. But these are the very same people who are eager to get back to their homes to see whether their houses are still standing, to see whether they can rebuild, as I say, or whether they are going to have to start from scratch.

The emergency response by the State of Texas, primarily the Governor and his team, as well as the leaders at the local level—county judges and the mayors—was about as good as I can imagine it could have been. Unfortunately, because of Hurricane Gustav, when it did not turn out to be as severe as many thought, and millions, literally, had evacuated, I don't think many people believed Ike was going to turn out to be as bad as it turned out to be. So many people hunkered down in place and did not take the advice of the local and State leadership to evacuate. Unfortunately, now they find themselves—roughly 2 million people—without power.

Yesterday, Mayor Thomas, in Galveston, pointed out that the toilets have not flushed since last Friday in Galveston. That not only presents an inconvenience and hardship, but it is also a public health hazard. We have many people who, yesterday, decided to give people a chance to look and leave. In other words, if they were worried about their home, give them a chance to come back on Galveston Island, check it out, and then leave because the air-conditioning, the refrigeration, the basic services provided by power were not available.

Unfortunately, if you saw, as I did, the entry and exit into Galveston Island, it was jammed with people wanting to come back under that look-and-leave policy. But the mayor decided, and I think wisely so, to suspend that because of the logjam.

In the worst of disasters, usually you find the greatest examples of the human spirit, neighbors helping neighbors. Faith-based organizations, for no other cause than serving their very basic mission, are out there making sure people are fed, making sure they are sheltered, doing everything they can to help people rebuild their lives.

We were fortunate in one sense that the storm was not as bad as originally predicted. At one point, there was an estimate that 125,000 homes would be lost; that the surge would reach up to 25 feet; that is, the water being pushed ahead of the storm would actually come all the way up the Houston Ship Channel and cause massive destruction and flooding and possibly loss of human life. While too many people did, in fact, lose their lives, fortunately it was not as bad as it could have been. Texans remember and history reminds us it was just 1900 when Galveston was hit by another hurricane where anywhere between 6,000 and 8,000 people died. Fortunately, the numbers were in the single digits in Texas. That is because of not only the preparation but because of modern building codes which created stronger houses for people who did decide to hunker down, and also because of the search-and-rescue operation conducted by the State and Federal authorities working together to try to get people out who had been trapped, literally, without electricity, without power, without gasoline. We were able to get many people out to safety in the shelters.

I think it is important for the people of this country to know that no matter who you are or where you live, we do have the systems in place both at the local and State level but also the Federal level to be of assistance to you if you need help. Of course, as I mentioned, many people are trapped, really, where they are. Maybe they went to a hotel. Maybe they went to a friend or relative's house.

Yesterday, the President announced the Federal Emergency Management Agency, the Federal Emergency Response Agency, had authorized people to basically stay in the hotel or motel, if that is where they are located, for up to 30 days while the power gets restored and while cleanup is ongoing and maybe downed power lines are removed. That ought to give people some relief, that they are not going to have to look for money they do not have just to be able to pay the bill to stay in place if they are in a hotel or motel for the next 30 days, if they come from the affected counties.

Because of the major disaster declaration that occurred, both public assistance in terms of helping to rebuild the affected areas in the State and also personal assistance is available through FEMA. We tried to announce the first step to the public yesterday. But, obviously, people do not have Internet access when their power is down. They do not have televisions to watch the announcements or maybe

even radios to be able to know what to do. But it is important for the public to know, and I think not just in the affected regions, that they need to register with FEMA, the Federal Emergency Management Agency, for personal assistance. That is the first step to getting back to their houses, making sure any damages are appropriately assessed, and making sure the affected people get the help they are entitled to under the law.

I would add, in addition to the Federal Emergency Management Agency's Web site and their 1-800 number, if my constituents will call any one of my offices, either here in Washington, DC, which we kept open 24-7 during the storm, and also any of my regional offices in Tyler, Dallas, Houston, San Antonio, Harlingen, Lubbock, or Austin, we will reach them and get them the help they need and to which they are entitled.

I have heard some rumors from the other side of the Capitol that Speaker PELOSI was talking about moving a stimulus package, a huge additional spending package of roughly \$50 billion, and there were going to be some provisions in it for disaster recovery and wild fires and other things.

I would welcome that with this caution: that we not allow politics and the opportunity to use this as a sort of Christmas tree for a bunch of bloated spending that is not necessary to restore people to their homes and to repair the damaged infrastructure; that this not be used as an occasion for politics. To me, the most cynical thing possibly that could happen in Congress is we look past the people in immediate need, and we look for political opportunities to perhaps spend the taxpayers' money on programs that would not otherwise pass because they are somehow bundled up with emergency spending for storm relief.

There is one other thing I learned in this disaster that I think is very important as we look at dealing with our energy crisis generally, with the high price of gasoline, and high price of oil, which, perhaps, is the No. 1 economic concern of the American people today. The gulf coast is indeed a laboratory of energy that supplies the daily needs of our country. When a big hurricane comes in, like this one did, of the 25 refineries—these are the places that actually make gasoline out of oil—representing more than one-quarter of the Nation's refining capacity, 17 of the 25 had to be taken offline because of the storm. In addition, nine different oil pipelines—these are the major oil pipelines that transmit oil from the gulf to various parts of the country—also had to be shut down because of Hurricane Ike. That is going to have an impact on America's oil and gas supply.

Hopefully, the first indications are going to prove to be true, and there were no major environmental spills or problems associated with this hurricane. To me, it was just another reminder of how much Congress needs to

remember that we cannot put all of the Nation's energy—or at least 25 percent of it—in one place. It is literally like putting all of our eggs in one basket. As the saying goes, if you put all your eggs in one basket, you better take care of that basket.

The fact is, as we look forward to hopefully removing the moratorium on Outer Continental Shelf drilling and exploration and production of oil and building of refineries at home so we have to depend less on imported energy from the Middle East, that we will remember the lessons of Hurricane Ike and Hurricane Gustav and Hurricane Katrina and Hurricane Rita.

Frankly, I think putting so much of our Nation's energy capacity in an area that is from time to time going to be affected by these natural disasters is something we ought to take note of and do something about. By producing the ability, or at least allowing the ability, for more exploration and development and building of pipelines, building of refineries in other parts of the country and, producing more at home, we, as we use less by conservation measures, can produce more American energy so we are less reliant on imported oil from the Middle East.

There have been a lot of interesting proposals being made. I want to caution my colleagues against some of the proposals that claim to do more about drilling but which in fact create further obstacles to further American oil exploration and drilling. As a matter of fact, one of the initial proposals we saw—I know this was in good faith. I am not questioning the good faith of the proponents. But the effect of it would actually be to raise taxes and diminish domestic oil production and actually limit energy exploration.

It is true, we would go from 85 to roughly 70 percent of the Outer Continental Shelf that would be available for drilling under this proposal, but what we would in effect be doing is putting a 60-vote barrier on going into that other 70 percent in the future. I do not know why, if we are willing to acknowledge the fact that modern drilling technology will allow for the exploration and production of oil in one place, such as the Outer Continental Shelf, why we would restrict it in other places on the Outer Continental Shelf, or developing the oil shale out West or perhaps even in the Arctic National Wildlife Refuge—in a 2,000-acre piece of frozen tundra in the middle of a 19 million-acre wildlife refuge—something that can be developed, I believe, in an environmentally responsible way.

Mr. President, how much time do I have remaining?

The ACTING PRESIDENT pro tempore. The Senator has 6 minutes remaining.

#### DEFENSE AUTHORIZATION

Mr. CORNYN. I thank the Chair.

I want to move to another topic and say I am pleased that an amendment

which I have offered that will protect military voting rights has been apparently accepted as a part of the managers' package on the Defense authorization bill.

This is a provision which I offered last week and we had been unsuccessful getting a vote on that. But I am pleased that through negotiations in a bipartisan effort between the bill managers, Senator LEVIN, chairman of the Armed Services Committee, and Senator WARNER, the former chairman, who is the minority bill manager, that has been accepted as part of the managers' package.

The fact is, according to statistics compiled by the U.S. Election Assistance Commission, only 992,000 of the 6 million eligible military and overseas voters were able to request an absentee ballot for the 2006 election, and only 330,000 of those ballots were filled out and actually reached election officials.

That means, in other words, that only 5.5 percent of eligible military and overseas voters were able to fill out a ballot and mail it in and have it counted. To me that is a scandalous statistic, one I am glad that this body, in a bipartisan fashion, is going to respond to and say "no more."

We are going to deal with this issue in a way that makes sure that the ballot of those who are fighting, deployed in very dangerous places, is going to count as much as our ballots here in the continental United States.

#### CONSTITUTION DAY 2008

Mr. CORNYN. I have some remarks, this being Constitution Day, that I want to make in closing. It was 221 years ago today when the delegates of the Constitutional Convention in Philadelphia completed their work; 39 of them signed it and gave us the very Government we have come to know, we have come to love, and, sometimes, there are those who say they have come to loathe it.

But today, we celebrate the very fact that we live in a country where people have the freedom of speech, that we have our political rights to petition Government, where Government's power is acknowledged to come from the governed, "we the People" as Lincoln said, "Government of the people, by the people and for the people." It is not the decision of a small group of people here in Washington, DC that somehow has to be fed to us like castor oil and we have to take it. This literally is a government of the people representing all 300 million of us who live in this country that was created that day by that Constitution.

Mr. President, it was on this day, September 17, 1787, that the delegates to the Constitutional Convention in Philadelphia completed their work. Thirty-nine of them signed the U.S. Constitution, setting up the government system that we have come to know, love, and sometimes loathe.

As Senators, we have sworn an oath to protect and defend the Constitution

of the United States. This is a duty and a responsibility that does not discriminate based on our party ideology. Still, it is our mutual love for and defense of the Constitution that often provokes our most vigorous debates in this chamber. This spirited debate is vital to liberty and the continued survival of our Nation.

If you read Madison's notes from the Constitutional Convention, you will see that the delegates themselves engaged in a lively debate about how to best implement the principles of liberty, equality, and justice established in the Declaration of Independence. Years later, during the jubilee celebration of the Constitution, John Quincy Adams said, "The Declaration of Independence and the Constitution of the United States are parts of one consistent whole, founded upon one and the same theory of government."

With population growth, increasing diversity, agricultural and economic development and massive technological advancement, our Nation has changed tremendously in the 221 years since the Constitution was signed. Yet, despite these changes, there remains a fundamental consistency in human nature.

James Madison expressed it best in the *Federalist Papers*, Number 51: "If men were angels, no government would be necessary. If angels were to govern men, neither external nor internal controls on government would be necessary. In framing a government which is to be administered by men over men, the great difficulty lies in this: you must first enable the government to control the governed; and in the next place oblige it to control itself. A dependence on the people is, no doubt, the primary control on the government; but experience has taught mankind the necessity of auxiliary precautions."

You see, we are indebted to the Founding Fathers for their wisdom and foresight. They understood that human nature would be unlikely to change, and that 18th century and contemporary American policymakers would be pressured to promote policy solutions that may not serve the public interest.

According to Madison, "Complaints are everywhere heard from our most considerate and virtuous citizens, equally the friends of public and private faith, and of public and personal liberty, that our governments are too unstable, that the public good is disregarded in the conflicts of rival parties, and that measures are too often decided, not according to the rules of justice and the rights of the minor party, but by the superior force of an interested and overbearing majority. . . . These must be chiefly, if not wholly, effects of the unsteadiness and injustice with which a factious spirit has tainted our public administrations."

Madison was concerned about the effect of special interest groups on the policy process. In *Federalist 10* he wrote, "The latent causes of faction

are thus sown in the nature of man; and we see them everywhere brought into different degrees of activity, according to the different circumstances of civil society. . . ."

"So strong is this propensity of mankind to fall into mutual animosities, that where no substantial occasion presents itself, the most frivolous and fanciful distinctions have been sufficient to kindle their unfriendly passions and excite their most violent conflicts. But the most common and durable source of factions has been the various and unequal distribution of property. Those who hold and those who are without property have ever formed distinct interests in society. Those who are creditors, and those who are debtors, fall under a like discrimination. A landed interest, a manufacturing interest, a mercantile interest, a moneyed interest, with many lesser interests, grow up of necessity in civilized nations, and divide them into different classes, actuated by different sentiments and views. The regulation of these various and interfering interests forms the principal task of modern legislation, and involves the spirit of party and faction in the necessary and ordinary operations of the government."

In a pure democracy, Madison argues, "A common passion or interest will, in almost every case, be felt by a majority of the whole; a communication and concert result from the form of government itself; and there is nothing to check the inducements to sacrifice the weaker party or an obnoxious individual. . . . Such democracies have ever been spectacles of turbulence and contention; have ever been found incompatible with personal security or the rights of property; and have in general been as short in their lives as they have been violent in their deaths. Theoretic politicians, who have patronized this species of government, have erroneously supposed that by reducing mankind to a perfect equality in their political rights, they would, at the same time, be perfectly equalized and assimilated in their possessions, their opinions, and their passions."

Since it is impossible to force everyone to share the same opinion and intensity of opinion, Madison seeks to control the effects of factions by creating a republican form of government.

"The two great points of difference between a democracy and a republic are," he writes, "First, the delegation of the government, in the latter, to a small number of citizens elected by the rest; secondly, the greater number of citizens, and greater sphere of country, over which the latter may be extended".

"The effect of the first difference is, on the one hand, to refine and enlarge the public views, by passing them through the medium of a chosen body of citizens, whose wisdom may best discern the true interest of their country, and whose patriotism and love of justice will be least likely to sacrifice it to temporary or partial considerations.

Under such a regulation, it may well happen that the public voice, pronounced by the representatives of the people, will be more consonant to the public good than if pronounced by the people themselves, convened for the purpose. On the other hand, the effect may be inverted. Men of factious tempers, of local prejudices, or of sinister designs, may, by intrigue, by corruption, or by other means, first obtain the suffrages, and then betray the interests, of the people".

Madison was skeptical that elected representatives would always act in the public interest. "Enlightened statesmen will not always be at the helm," he wrote in *Federalist 10*.

Today, we have only to see the parade of huge spending bills that find their way to the floor to know that it is a herculean task to whet, much less control the appetites of the hundreds of organized interest groups who want their piece of the federal pie made with tax dollars collected from hard working American families.

The entitlement mentality of many of these organized groups, many of which cannot lay claim to a substantial number of members, has pressured an all too receptive Congress to grow the size of government, increase spending to new heights, while we ignore insolvency of large entitlement programs like Medicare and Social Security, and hope that our children and grandchildren will bail us out for our bad decisions.

In their wisdom, the Founding Fathers wrote a Constitution that establishes a system of separate institutions that share policymaking and political power. This was a clear effort to control the effects of factions and to guard against despotic rulers.

The public elections established by the Constitution encourage the electorate to select their representatives wisely.

For those of us privileged to be elected by the people, we have a sworn obligation to protect and defend the Constitution and to show ourselves worthy of this great trust.

On any given day, not just anniversary dates like today, it is something we ought to think more about.

I see my colleague from Louisiana here. I am going to yield the rest of our time that we have in morning business to him.

The PRESIDING OFFICER (MR. NELSON of Nebraska.) The Senator from Louisiana is recognized.

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#### ENERGY

MR. VITTER. Mr. President, I stand to join with all other Senators, in fact, to join with all the American people, in offering our strong support for all of the hurricane victims Senator CORNYN talked about.

In fact, there is enormous devastation, enormous loss and continuing suffering in those parts of the country,

particularly in southeast Texas, hit hard by Ike, following right on the heels of Hurricane Gustav. Our hearts go out to all of those folks. Our best wishes, our prayers are with them and our intent and focus here in Congress to meet their basic needs, their key needs, is here as well.

Representing Louisiana, of course, I have spent most of the last 3 weeks touring Louisiana and looking at hurricane damage there. Of course we were first hit by Hurricane Gustav, which had enormous winds, caused major power outages, significant wind damage in many parts of the State. And then right on the heels of that came Hurricane Ike. While Hurricane Ike slammed into southeast Texas, it pushed floodwaters in the Gulf all through coastal Louisiana, from the western edge at the Texas border all the way to the eastern edge, Plaquemines Parish, where Louisiana meets Mississippi.

We are still struggling with those challenges. But again, I want to acknowledge the even greater suffering, the even greater devastation that others face from Hurricane Ike, particularly folks in Galveston and southeast Texas. Our hearts and prayers go out to them and our commitment to help in every reasonable way possible goes out to them as well. I trust Congress will act on that key priority as those folks face a true moment of crisis and extreme need.

As we act in that regard in the next couple of weeks, I also hope we notice something Senator CORNYN mentioned, that part of our country, the gulf coast, the Gulf of Mexico, particularly the western gulf, is enormously vital in terms of meeting our nation's energy needs. We are proud to offer that service to the Nation. We have a long, storied tradition in terms of that. We are very proud of that tradition. We want it to continue. But, quite frankly, we do not want to continue to be the only part of the country that meets our Nation's energy needs right here at home. We need to expand that activity. We need to bring that same activity to other parts of the country, diversify, if you will, have more activity and more places so we are not so singularly vulnerable to gulf hurricanes and storms as we are now, as we have lived through with the experiences of Katrina and then Rita, and now Gustav and now Ike.

So as this Congress responds to the immediate needs of hurricane victims in southeast Texas in the gulf coast, including Louisiana, I hope we also continue to focus and start acting on energy, and what remains a top priority for all of America.

I know there is a great rush to get out of here for the elections. I know the leadership is pushing to adjourn for the elections as early as the end of next week. But before we do that, we need to address the Nation's business. We need to pass immediate relief for suffering hurricane victims, and we

need to act, not just talk, not just debate, certainly not fight or finger-point, but act on energy. Even in that limited time period, I believe we can do all of those things in a substantial way.

With regard to developing an aggressive national energy plan, I have four key priorities, and all of those priorities, I believe, are absolutely achievable, even in that very tight timeframe.

No. 1, we must lift the current moratorium on offshore oil and gas production. The American people have spoken in a clear and resounding way. They think that current moratorium is crazy. They think we are nuts to take 85 percent or more of our domestic energy resources off the table, not allow energy companies and producers to access or touch them.

The way you change that is lifting the current moratorium under Federal law. Now, as we all know, that does not take action by Congress, it simply takes inaction by Congress. We need to make sure that that moratorium, which expires on its own October 1, is not renewed.

I urge all of my colleagues, Democratic and Republican, to listen to the clear, crystal clear, clarion call of the American people: Do not extend that moratorium. We cannot put that moratorium in any continuing law such as a continuing resolution. We must lift that moratorium and allow the American people to access their own energy resources right here at home.

No. 2, I think we should match aggressive action in that regard with aggressive action with regard to new forms of energy, including renewables. And the most significant, quickest thing we can do with regard to that is pass the major tax incentives that virtually all of us support with regard to new technology, new forms of energy, renewables.

As we all know, that robust package of tax incentives is a major component of the so-called tax extenders bill. We need to come together around a bipartisan version of that tax package, including those important incentives for new technology and renewable energy and pass that into law.

Again, even in this very tight timeframe in which we operate, we can do that. We must do that. We must act for the American people.

Third, I believe we should pass revenue sharing for offshore production to create an incentive for more States to get into that business. As we lift the moratorium, as we open up all of our offshore to potential energy production, we should give participating States an incentive. And that powerful incentive would be royalty sharing, revenue sharing, so they get 37.5 percent of the royalties produced from offshore production.

We set that policy, we set that precedent 2 years ago, with regard to new production in the Gulf of Mexico. We should expand that precedent. We

should expand that policy as we allow and encourage offshore production in all parts of the country: the western gulf, the east coast, the west coast, and elsewhere.

Finally, let me end with a fourth key point. My fourth key priority is something that is very important. It is not something we should do, it is something we should not do. If we are serious about domestic energy production, if we are serious about energy independence, getting away from our reliance on foreign sources, we should not raise taxes on domestic energy production.

The first rule of economics is that if you want more of something, you do not tax it. Because when you tax something, you get less of it, not more. I urge my colleagues, Democrats and Republicans, not to increase taxes in a significant way on domestic energy production. We want more domestic energy production, we do not want less. So it is simple economics that we do not tax what we want more of in a more onerous way because that will produce less of it.

This is not an economics theory, this is history and practice. This is our experience. President Jimmy Carter passed a windfall profits tax during his tenure as President. What did that produce? It produced exactly what one might expect, less domestic production, less energy.

The proposals that are being floated now with regard to section 199 and other energy tax provisions are a windfall profits tax by another name. They will have precisely the same effect. They will drive down domestic energy production when we want to drive it up. They will discourage activity at home in the energy sector when we want to encourage and expand it. It simply does not make any sense.

So I urge us not just to talk, not just to debate, certainly not to argue and finger-point and play partisan politics. I urge us to act. I urge us to come together in a bipartisan, responsible way and act as the American people want us to act.

They support hurricane victims in East Texas and elsewhere who are devastated by these storms, and we should support those victims too through concrete, responsible action. The American people support energy independence. They support doing more for ourselves right here in this country with regard to energy. We should reflect their wisdom and act in that regard as well.

Specifically with regard to the four points I mentioned, No. 1, we must ensure that the current moratorium on offshore production is lifted, that it is not renewed. All we have to do there is let the moratorium expire and not renew it.

No. 2, we need to encourage new technology, renewables, through a robust set of tax incentives in the tax bill. We need to pass that and do it now. We need to act.

No. 3, we must create an incentive for more States to get into the business of offshore oil and gas production through revenue sharing. We must expand that policy which we started 2 years ago in new production in the gulf.

No. 4, the last thing we should do if we want to increase domestic energy production is tax it at higher and higher rates. Let us not pass a new windfall profits tax by another name. Let us not discourage the domestic energy sector and discourage domestic energy production, when we all profess that we want to do the opposite.

I will be fighting for these four key priorities. We can accomplish all of them in the next 10 days. Let us show the American people we do get it, that we are responsible, that we can come together and work together, and that we can act in positive ways for their benefit.

I yield the floor and suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The assistant legislative clerk proceeded to call the roll.

Mr. NELSON of Florida. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. NELSON of Florida. Mr. President, I ask unanimous consent to speak in morning business.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. NELSON of Florida. Mr. President, I want to bring to the attention of the Senate a little known fact, as the clock continues to tick for us to take up drilling legislation off the Outer Continental Shelf, in particular, the proposal that has been cast by the so-called Gang of 10 as a compromise, which is looking at a comprehensive approach, which I applaud, that includes revenues. But it also includes tax incentives for alternative fuels and so forth.

The part the two Senators from Florida extremely object to is the fact of intruding in the military mission, the only testing and training area that is the largest for our U.S. Department of Defense, and all other agencies, including for classified and black programs that go on for testing and evaluation in this training range.

But what is particularly egregious is that in opening up all of that area that is now closed pursuant to the statute we passed 2 years ago, the 2006 statute—that we closed all of that area to drilling because of the military—in the opening of that area, and in the so-called giving of revenue to the adjacent State—in this case Florida—well, lo and behold, all the revenue allocated to the State does not go to the State of Florida, even though it is the waters of the Gulf of Mexico off of the State of Florida.

What happens in the complicated formula that is there is that 10 percent of

all the revenues from the leasing of Federal lands for oil and gas production goes to each State on the gulf. That would include Texas, Louisiana, Mississippi, and Alabama. In other words, the revenue does not go to the State of Florida, even though it is off the coast of Florida. Forty percent of that State revenue due to the State would go to the other States instead of Florida.

That is simply not fair. When I explain that to Senators, they are surprised, and in some cases aghast, because common sense would tell you it is not fair. That is another reason this Senator has put his foot down that we are not going to let Florida, nor the Department of Defense, be the sacrificial lamb for some kind of proposal so people can say we are drilling out there.

I want to drill. I want to drill offshore. But I want to drill where it makes sense. The formula that has been concocted certainly does not make sense.

Mr. President, I yield the floor and suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The assistant legislative clerk proceeded to call the roll.

Mrs. HUTCHISON. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mrs. HUTCHISON. Mr. President, I ask unanimous consent to speak as in morning business.

The PRESIDING OFFICER. Without objection, it is so ordered.

#### HURRICANE IKE

Mrs. HUTCHISON. Mr. President, I rise today to speak about the devastation inflicted by Hurricane Ike. It is the worst hurricane to hit Texas in almost 50 years and probably the fourth costliest hurricane of all time.

Last week, when Hurricane Ike entered the Gulf of Mexico and started moving toward Texas, State, local, and Federal officials came together and moved into action. We had reason to fear the worst. In the year 1900, the island of Galveston was destroyed by a hurricane that claimed over 6,000 lives, the deadliest natural disaster in U.S. history. I was born on Galveston Island. I was raised in Galveston County. When I was growing up, I heard stories about 1900. There have been books written about that hurricane of 1900. And we also faced on a yearly basis hurricane warnings. Of course, some of them hit.

While preparing for this storm, the people of Texas had fresh memories from Hurricane Rita, another violent hurricane that came ashore around Sabine Pass in 2005. While Hurricane Rita only caused seven direct fatalities, the evacuation and recovery efforts along the gulf coast were not without difficulties, and for that rea-

son, everyone who could possibly be helpful in this wanted to improve the emergency preparedness in advance of the next storm.

So in the days leading up to Hurricane Ike, Texas was prepared. Over 1 million Texans successfully evacuated from their homes. However, when the skies cleared on Saturday afternoon, it was clear that Hurricane Ike had caused an appalling amount of property damage. From the early estimates, the cost of Hurricane Ike could reach almost \$30 billion. Forty-nine people are now confirmed dead. That number will surely rise. Thousands are homeless. Many communities remain under water and are completely inaccessible due to the significant amount of debris. Yesterday, 2.2 million Texans still lacked electricity. Emergency workers are struggling to distribute food, water, and ice. Offshore oil platforms are damaged and many refineries are without electricity. So it is likely that before the region's oil and gas industry return to capacity, we will see some shortages in gasoline and, therefore, some higher prices.

Gulf refineries and ports are the source of 50 percent of the fuel and crude used in the eastern half of the United States. Disruption of that infrastructure underscores the urgent need for us to expand refinery capacity. Indeed, we need to expand our entire energy supply so that America's economy is never undermined by acts of nature or foreign adversaries.

On Sunday, I joined with Senator JOHN CORNYN, my colleague, and the Secretary of Homeland Security, Michael Chertoff, and many members of our congressional delegation to survey the hardest-hit regions. We came to listen to the concerns raised by the mayors and the county judges, after we had been on the telephone with them for the 4 days before, trying to determine that people were as prepared as they could be in an instance such as this and, of course, we wanted to try to correct any concerns that had been raised. Some were raised. I will say that the mayors of our cities and the county judges have done a terrific job of representing their constituents at the local level. I met with Mayor Bill White of Houston, Mayor Lyda Ann Thomas from Galveston, Harris County Judge Ed Emmett, I talked on the phone with the mayor of Port Arthur, Beaumont, the county judge of Orange County, trying to help in every way we could from the Federal level.

Yesterday, I joined with the members of the Texas delegation who were here. Many were still in Houston touring with the President to see the damage and determine what more could be done. I talked to Senator LANDRIEU and Senator VITTER yesterday about their concerns about Hurricane Ike which hit them very hard. We all know Louisiana has suffered so much in the last few years with Hurricanes Katrina and Rita. Texas joined them in suffering from the evacuees in Katrina and then

Rita, and now we have Ike. We jointly must have the support of all of our colleagues in Congress to help our constituents. We are working together—our Texas delegation, our Louisiana delegation—to have a supplemental appropriation so that FEMA will be fully funded to address the concerns.

The Corps of Engineers will have repairs to make throughout the gulf coast. There are shelters that are going to be needed for families who have nothing to go back to. As I passed over Bolivar Peninsula and I saw what used to be a wonderful group of homes on stilts, today they are stilts. The homes are completely gone—completely gone—as if there was never anything there but sticks. It was amazing to me because I have been there so many times and seen these communities. So we are going to come together and we are going to help the people who have been afflicted.

I wish to speak for a moment about the people of Texas. We are known, I guess, around the country for being a hearty bunch and usually a happy bunch and always resilient. We have a great spirit in Texas. I never have seen it any more so than right now. Colleagues in Galveston and Bolivar Peninsula, Port Arthur, Beaumont, Orange, Harris County, Houston, many are down because they have not been able to get back in to see their homes. On Galveston Island the health conditions are so bad that they are not letting people come back on the island, so people have not even seen their homes. They are very frustrated.

But the generous spirit of Texans is surrounding those who are afflicted. The spirit, the pride, the resilience is there. I have seen our citizens do everything they can on a personal level. One of my regional directors of Harris County, Jason Fuller, has 12 Texans living with him right now, including three new dogs and a cat. He is doing his part on a personal level. He is also going out to the shelters and representing our constituents and trying to make sure that the points of distribution are open, things he can do. Some communities that don't have power organized block parties and they are having barbeques and cookouts because they have no electricity in their homes. Local churches, the Baptist Men, the Second Baptist Church in Houston has an incredible outpouring. The local churches are providing staff support. Volunteers are distributing the water and ice and food to surrounding communities. There are so many good things happening. Neighbors are coming together to help neighbors.

I wish to ask my colleagues to help us. Because we do have an emergency disaster bill coming through for many areas of the Midwest that have suffered from previous disasters, I am going to ask, along with my colleague JOHN CORNYN and my colleagues MARY LANDRIEU and DAVID VITTEK that we be included in this. We don't have the

exact assessments yet, but we know it is going to be big. We know we have given for Katrina. We have given to other disasters. What we ask is to be treated in the same way so we can recover and get our economies going again, get our jobs going again, get our schools open, which are not yet done in many parts of our State, so that we can recover, clean up, and begin contributing again to the economy as we have done so much in the past.

I thank my colleagues for listening. My heart goes out to my constituents who are suffering right now in Texas. I am going to stay in constant contact with them. I wish to say particularly how much I appreciate our Secretary of Homeland Security who has so many responsibilities, who has already been to Texas and Louisiana once, who is going back today as we speak, and will be there to try to solve any problems that have arisen. As well prepared as we were, there were things that had not been done. Some lack of coordination has occurred. He is going down there personally to try to fix that. We appreciate that very much and we want to work with him hand in hand to assure that our communities get up and going and that my beloved Galveston Island will once again be able to bring in tourists because of its beauty and its historic value, its ports and its beautiful beaches. I am going to work tirelessly to make sure that happens, along with all of the other areas of our coast that have been damaged.

Thank you, Mr. President, and I yield the floor. I suggest the absence of a quorum.

The PRESIDING OFFICER (Mr. CASEY). The clerk will call the roll.

The bill clerk proceeded to call the roll.

Mr. REID. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

#### THE ECONOMY

Mr. REID. Mr. President, last night, just a short ways off the Senate Chamber, I met with Chairman Bernanke, Secretary Paulson, and others. The meeting came at the request of the administration. These two men expressed their views on the deepening economic turmoil and laid out a plan that has now been reported in the media this morning.

AIG, arguably the largest insurance company in the world, was in the process of going bankrupt. The deadline was 8 o'clock last night. The board of directors met to see if they would accept the offer made by the Federal Government to attempt to save parts of the company. Obviously, the meeting ended with the board of directors approving the bailout. The Secretary and the Chairman promised to provide more details of their plans in the near future, which I believe must address the broader underlying structural issues in the financial markets.

I just completed a press conference with a number of other Senators, and the press was asking question after question: What is the Senate going to do? The answer is very clear: This is a multitrillion dollar problem which has been ongoing for a long time. We are going to have to get some committee hearings underway, which is why we are not going to adjourn. We will be in pro forma session so committees can still meet, though we won't have any activities here on the floor as relates to these markets.

Secretary Paulson has said this will have to take place in the next administration because there is so much to be determined in the direction we need to go. They gave every impression, these two good men, that they are attempting to do the best they can to understand America's financial institutions and the problems with them. But the good intentions of these two decent men cannot escape the reality that the Bush administration's willful neglect of oversight and an overzealous embrace of big business are directly responsible for the crisis we now face.

The most important job of our country is to safeguard the American people from physical and financial harm. This was the role of the great Franklin Roosevelt. That is the role of any President. But it seems this President has focused only on protecting us from physical harm. The financial harm needs to be part of the duties of the President. When it comes to the financial sector, this means ensuring that institutions do not impose systematic risks on the entire system because of the ripple effect that can have on our economy.

Democrats and Republicans who have served before our current President have all understood that providing oversight—oversight of everything but also of our financial sector—is not somehow anticapitalistic. Just the opposite—it helps capitalism flourish. But that all changed with George Bush and DICK CHENEY. When they came to power, there was no more oversight. They are such devout followers of the top-down, big-business-first, Herbert Hoover approach to the economy that they see any oversight as a threat to their greed. They put cronies and ideologues in charge of the most critical agencies, including the Justice Department. Alberto Gonzales is the poster child of that, hiring people who only graduated from certain select religious universities. I repeat, they put cronies and ideologues in charge of our most critical regulatory agencies, who ensured that special interests would always come before the common good. They refused to exercise their regulatory authority over the mortgage industry, allowing massive fraud and widespread predatory lending.

Now, what is predatory lending? Look it up in the dictionary. I did. It is the practice of preying on borrowers with deceptive, dishonest loan offers. This paved the way for the largest

mortgage crisis in American history—a bigger crisis than during the Great Depression. And the reason for that is the great work done by President Roosevelt and the New Deal and the work done by President Johnson with the great things he did so people could buy homes. So of course more people own homes now than then. Republicans, though, continued to ignore the problem long after the extent of the plundering and pillaging of the mortgage market became widely known.

I have a friend, Mr. President. I have known him a long time. We did work together. His name is Joe Alioto, Jr. His father was a famous lawyer and mayor of San Francisco. In my estimation, Joe Alioto, Jr., is one of the most legal scholars and the finest anti-trust lawyer in the country—doing plaintiffs work, not defense work. He has done some great things to help our society. He is so concerned about what has happened these past 8 years. The Justice Department has not touched these economic conspiracies going on. They have ignored it. It has to change.

Mr. President, talking about regulation, remember last Christmas? It started around this time, a couple weeks from now. What were people concerned about? Kids getting sick and dying from toys. Why? Because 80 percent of our toys are manufactured in other places, most of them in China.

We discovered, during that period of time, that the Bush administration, in their zealotness to do away with regulation—they hate oversight so much that the Consumer Product Safety Commission had literally one man in a cubbyhole, a windowless cubbyhole, in charge of testing every toy in America for the safety of our children. Our children were not protected by a team of engineers or by consumer experts but by a single employee who could do little more than to drop a toy from his desk on the floor to see if it would break. And that is the truth.

The financial turmoil we are now seeing is a direct outcome of the irresponsible Bush-Cheney approach to governing—which, by the way, JOHN McCAIN has supported every step of the way. As he said day before yesterday: The fundamentals of this economy are strong.

There is a cartoon today running in the Las Vegas Sun newspaper. The cartoon is by syndicated columnist Mike Smith. You see all his cartoons in all the newspapers and magazines in the country. It shows a ship in the ocean. Three-quarters of it is underwater, but the caption is: The hull is fundamentally strong.

This administration's fervor to favor big business has crippled the very big companies they sought to strengthen, and now the American consumer is the one hurt the most. When the history books are written, they will show that while Bush and CHENEY were giving away the keys to the castle to big business, Democrats in Congress were trying to restore fiscal sanity.

In 2000, Senator Paul Sarbanes of Maryland, a senior Democrat on the Banking Committee and one of America's all-time great Senators, introduced the Predatory Lending Consumer Protection Act to restrict abusive lending practices. The same year, Senator SCHUMER introduced the Predatory Lending Consumer Protection Act. In 2002, Senator Sarbanes reintroduced his bill.

When we came with the rewrite of the bankruptcy law, Senator DURBIN offered an amendment to say, if you have predatory lending practices you cannot recover that matter in Bankruptcy Court. That was defeated by the Republicans by one vote.

In 2004, Senator Sarbanes and the current chairman of the Banking Committee, Senator DODD, called on the Federal Reserve to take action on alternative mortgages. Senator DODD called them a "nightmare" for low-income Americans—4 years ago.

In 2005, the House of Representatives passed bipartisan legislation to reform the regulation of government-sponsored enterprises such as Fannie Mae and Freddie Mac. After passing the House 331 to 90, the Democratic minority in the Senate tried to pass it but were blocked by the White House and Senate Republicans. This was one of the many Republicans have put out.

Representative Mike Oxley, one-time chairman of the House Banking Committee and a devout Republican, brought this legislation to the White House. As he put it, these are his words, the administration gave the legislation the "one-finger salute."

In February 2008 Senate Democrats introduced the Foreclosure Prevention Act, which was blocked by Senate Republicans after a veto threat from the White House. This is one of the Republicans' 94 filibusters in the last 20 months.

In June 2008 the White House threatened to veto the Federal Housing Finance Regulatory Reform Act, which would have improved oversight of Fannie and Freddie. The reason for the veto threat is here. This is what they said—they didn't want to help communities struggling with foreclosed properties. That is what I said, not what they said, but that is what it boiled down to. They wanted the market to take care of it.

If the President had signed that bill this past June, we perhaps could have saved billions—I won't say "perhaps." We would have saved billions we will now have to spend to bail out Fannie and Freddie. In every one of these instances, Democrats saw the storm clouds gathering and attempted to pass legislation that could have steered our course away from the crisis we now face. But every time the White House and Senate Republicans chose to continue along their irresponsible path. Think about how irresponsible this is.

Even this year, with the housing market fully in turmoil and crisis, Republicans broke all Senate records by

filibustering the housing bill—not once, not twice, not three times, not four times, not five times, not six times—seven times. Every day the Republicans blocked us from finally passing housing legislation at least 9,000 Americans went into foreclosure. People in Pennsylvania, people in Maryland, all over this great country, went into foreclosure. During the Republicans' seven-time filibusters more than 160,000 homes went into foreclosure.

When Republicans had a chance to help, they wanted the status quo. One thing has happened here the last few weeks. Republicans can no longer have the status quo. That is gone. They tried for almost 8 years to maintain the status quo, and it is not going to be the status quo anymore. After 8 years of a failed approach, President Bush is ready to leave office and have the financial nightmare given to the next President. President Bush's preferred candidate is a disciple of the Bush-Cheney school of economics. If there is any doubt about it, just look to the man JOHN McCAIN hired to tell him what to say on this economy, former Senator Phil Gramm.

This is the same Phil Gramm who pushed through legislation that allowed firms such as Enron to avoid regulation and destroy the life savings of its employees and now allows Wall Street traders today to bid up the price of oil without oversight, leaving us the bill to pay—and some bill it is to pay.

An eminent economist at the University of Texas, James Galbraith, said Gramm was "the most aggressive advocate of every predatory and rapacious element the financial sector has. . . . He's a sorcerer's apprentice of instability and disaster in the financial system."

Warren Buffett, one of the richest men in the world, called the result of Gramm's legislation "weapons of mass destruction."

I don't know about you, but after all that has gone on in the financial sector, the last person I want whispering in the ear of the next President of the United States is the chief architect and No. 1 cheerleader for the elimination of responsible oversight.

My office received a call: I don't know if you should say anything about Senator Gramm because there was something called the Gramm-Leach-Bliley Act that said one holding company could own more than one financial services company. They said you better look how you voted.

I voted against that bill. I remember very clearly. I was the person handling this floor during that period of time for Senator Daschle. I voted against that bill. We took that matter to conference, and we improved the bill in conference. The main issue at that time, for we Democrats, was they were red-lining people. The banks would just red-line places. They wouldn't make loans outside of a certain area.

It happened in Pennsylvania. The Presiding Officer is aware of that. We

spent a lot of time trying to change that. Did we get everything we wanted? No, we didn't. But it came back from conference, and it passed by an overwhelming vote. I voted against the bill. But the main point of that legislation is that it still allowed regulation. It didn't say the regulators could no longer regulate. The problem is regulators, during that period of time, had been asleep at the switch. They have not enforced what is on the books, and that should be the focus: that MCCAIN's philosophy and Bush's philosophy are the same.

I am going to continue talking about the fact this man, JOHN MCCAIN, is taking a lot of advice from a person who eminent economists and business people say has been a disaster for our economy.

After 8 years of this failed approach, we have what we have. On Monday, with one major investment bank headed for bankruptcy, another sold at a bargain price to avoid the same fate, tens of thousands of people losing their jobs, and one of the largest insurance companies teetering, JOHN MCCAIN declared that the fundamentals of the economy are strong.

The straight talk express is really in bad shape. This vehicle has fenders ripped off of it. There are very few seats left inside it. It hit another big wall on Monday, hit another big wall on Tuesday, and today it hit another big wall. The wall today is that JOHN MCCAIN said today—this just came out in the Associated Press—he said today the reason for all this stuff is lack of good regulation.

How in the world could the straight talk express say that? I think that is one reason I am not sure the straight talk express is even running after the last three collisions. It is in very bad shape. But yesterday even JOHN MCCAIN finally acknowledged what everyone else already knew. I guess he no longer thought the fundamentals of the economy were great, as he said a day or so before that. What he said is the economy is broken. That is some switch, isn't it—from being sound fundamentally to broken? But who does MCCAIN think broke it? Was it George Bush, DICK CHENEY, Phil Gramm, MCCAIN's own Republican Congress?

The economy is not going to turn around overnight. We can't snap our fingers or pass a bill and expect the problems to be solved instantly. We were told that last night by Chairman Bernanke and Secretary Paulson. This whole situation is not going to be easy. It is going to take bipartisan cooperation. I know for certain we are not going to fix our economy with a candidate who only yesterday woke up and realized there is a problem.

Last month, 606,000 jobs were lost. I don't know how many will be lost this month. I know Hewlett-Packard gave it a good start by laying off 25,000 people yesterday. I don't know how many people lost their jobs with Lehman Brothers. I don't know how many peo-

ple are going to lose their jobs with AIG.

I would like for once this administration to come to me with a problem that they would like to help us work on to help the middle class. They come to us all the time to bail out that big company or that big company or that big company or this big conglomerate. But where are they for emergency meetings to help people who can't afford gas or health insurance or can't afford to keep their kids in college?

We are paying record prices for gas, groceries, health care. That didn't happen yesterday. Millions of families are losing their homes to foreclosure or seeing their home equity disappear. That didn't happen yesterday.

Monday's MCCAIN said our economy is strong. Tuesday's MCCAIN said our economy is broken. Wednesday's MCCAIN said it is because of lack of regulation. Try to figure that out. This is the straight talk express which is broken and in bad shape, and he can't find passengers anymore.

Perhaps today's MCCAIN will explain how a candidate who spent 30 years in Washington siding with Wall Street over Main Street, who changed his view on the economy 180 degrees in 24 hours—I think he is running into himself—is prepared to lead us on the road to economic recovery? I don't think he is.

The extraordinary economic challenges we now face demand leadership and a new approach. The Senate will continue to listen intently to any proposal the administration offers, but we know the real change we need will come only when we have a President who will act as a guardian for the American people—not only their physical protection but their fiscal protection—rather than as a guarantor for the titans of Wall Street.

The PRESIDING OFFICER. The Senator from Maryland.

Mr. CARDIN. Mr. President, I thank the majority leader for his comments. I agree completely with him that the circumstances have reached a point that we need to change direction, and we need leadership that will move us from the policies of the past to deal with the economic problems that we currently confront.

Mr. President, I ask unanimous consent I can proceed as in morning business.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. CARDIN. Mr. President, the problems we have been talking about on Main Street America have reached Wall Street. I have taken the opportunity to speak on the floor on several occasions about the fact that the problems homeowners were facing in losing their homes in foreclosure were not just the problems of those particular homeowners, that it affects each and every one of us, that it was a housing crisis in America that would affect our entire economy. I talked about the fact that we have an obligation to try to do something to help.

Foreclosure rates are now at historically high levels. In August of this year, there were over 300,000 foreclosures in America. In my own State of Maryland, we have had over 3,000 foreclosures each and every month. Maryland is normally a quiet State. Homeowners are wondering whether they are going to be able to hold on to their homes. Homeowners have suffered from a significant reduction in property values. All homeowners have suffered through this. When there is a foreclosure in a neighborhood, it affects every house in that community.

The real estate industry is suffering through declining home sales. We know the numbers are dramatically lower. We know what that means as far as the economy is concerned. Housing starts are at their 17-year low.

We know the impact these economic conditions are having on middle-income families. Their wages have been stagnant—in fact, in real terms, have fallen—and yet their needs have increased; the high cost of energy, the high cost of health care, the cost of trying to afford a college education for their children, even affording their food budget. So we know middle-income families are hurting. We know Main Street is hurting.

But now we see that these problems have gone to Wall Street. We learned a few months ago about Bear Stearns and that the Government had to come to the rescue of Bear Stearns in order to make sure the jitters on Wall Street would be contained. That was followed by the Government coming in and standing behind Freddie Mac and Fannie Mae, putting tens of billions of dollars of U.S. Government potential expenditures at risk. This past week, we saw that Lehman Brothers, an entity that had survived the stock market crash of 1929, went bankrupt. Merrill Lynch was sold at a bargain-basement price. AIG now has Government involvement. This past Monday, the stock market fell by over 500 points—the Dow Jones average—which is the largest single drop since the terrorist attacks of September 2001. The taxpayers are being asked to stand behind these financial institutions. Individuals who depended upon their investments for retirement or for savings have seen a large part of that evaporate.

The administration says the economy is basically sound. JOHN MCCAIN says the fundamentals of our economy are strong. Well, it is the economic policies of this administration that have made it much more vulnerable. It was the former Secretary of HUD, Alphonso Jackson, who said, "Let's take a hands-off approach." The lack of Federal regulation and the lack of this administration's oversight of the financial institutions in our country have certainly led to where we are today.

Our economy is much more vulnerable because of the economic policies of this administration. Let me give you a few examples.

We have seen that during the past 8 years this administration has taken an economy with large budget surpluses to an economy with large budget deficits. This administration took a national debt that was a little over \$5 trillion and we are now approaching \$10 trillion. They took a surplus of a couple of hundred billion dollars a year and turned it into a deficit of over \$400 billion a year. They have grown the trade deficit to over \$700 billion a year, costing us jobs here in America. They have had a policy that yielded to the oil companies this oil dependency where we are not energy independent, so gasoline prices approach \$4 a gallon. The health care system has seen 6 million more Americans lose their health insurance and become uninsured as a result of the administration's policies. And the unemployment rate that was a little over 4 percent has grown to over 6 percent.

Now, Congress has taken some steps in order to try to deal with this. Quite frankly, we could have taken those steps a little faster if it were not for the Republican filibusters. But we need to do a lot more. We have taken steps to try to help families save their homes. Yes, I think we should be doing more. I was listening to the assistant majority leader talking about ways we could do that through changes in the bankruptcy laws. I think we need to do that. There are things we can do to help homeowners save their homes.

We can certainly do more to help families deal with the consequences of this economy, whether it is the high cost of energy and air-conditioning their homes or, in the winter, heating their homes or whether there are other areas we can help those who are suffering through this economy.

I hope our colleagues will not filibuster those opportunities so we can help those who have lost their jobs. I think we have a responsibility. That is what Government should be doing. The economy is not producing the jobs they need. They cannot find jobs through no fault of their own; it is the economic problems. That is where Government can help.

We could certainly have the right regulatory and oversight system to deal with what is happening with our financial institutions.

But we need to get back to basics. We need to get back to fiscal responsibility. You cannot cut taxes, go to war, and not pay for the war or pay for the tax cuts and get these huge deficits and expect our economy to be strong. Fiscal responsibility starts with balancing the budget, by recognizing that tax cuts have to be paid for and this war spending has to be paid for. Quite frankly, I believe the right course is to get our troops out of Iraq and save those dollars.

We have to help deal with a trade policy, a trade policy that will give American workers a level playing field so they can compete. They can compete with any country in the world,

with their workforce, if it is a level playing field. But we need an administration that is going to fight for environmental and labor standards so that we have that level playing field and that will eliminate the tax breaks we give in our own code for companies that take their jobs overseas. That makes no sense at all. We need to fight for those changes.

We need an energy policy that will make this country truly independent. We need to do that not just for our economy—and we know the cost of energy and what has happened because of countries halfway around the world changing their production, and it affects the price here in America. It affects our economy. But we have to do it for our own security so we do not have to go to war because we are in danger of losing oil. We have to do it for our environment because global climate change is real. We can accomplish all three of those goals by energy independence and help our economy.

But we are not going to achieve it through drilling. I know there are a lot of people here who want to drill. We have 3 percent of the world's reserves; we use 25 percent of the world's oil. You are not going to get energy independence through drilling. Yes, we support drilling where it can be done in a sensible way because we need the oil, certainly in the short term, but we need to develop alternative and renewable energy sources. That makes the most sense for this country. That is what we have to do. We have to use less energy.

We can become energy independent if we set our minds to do it. I hope we will take this as the last wake-up call and at least enact policies that will truly make us energy independent. We are going to have a chance to do that later this week—at least move in that direction—and I hope my colleagues will join me in supporting that legislative effort.

We have to take on the health care system. It is too costly in America. We spend too much money on health care. We do not have the results to indicate that. It is a national disgrace that we have 47 million without health insurance in America. And each of us is paying for it. We are paying for it through higher taxes and through higher premium costs. It is time that every American has access to affordable, quality health care, and that means we have to deal with the 47 million who are uninsured. They need to have insurance.

We need to deal with preventative health care. It saves a lot of money to make sure people are able to get the test and lab work necessary to have early intervention into diseases.

It makes sense for us to take on the pharmaceutical manufacturers. Why are we paying three times what the consumers of the industrialized world are paying for the same medicines that are manufactured here? Our taxpayers are paying for that. And those of us

who pay our bills are also paying more for pharmaceuticals than we should.

In short, we have to get back to basics. We have to get back to basics. We need to change the economic policies of this administration, get back to fiscal responsibility, get back to energy independence, and get back to health care reform.

Let's do the things that will make this Nation competitive. And if we do, our economy will not be as vulnerable as it is today. That is why what started as a mortgage problem grew into a housing crisis, grew into an economic problem for working families, and now it is affecting Wall Street. It does not make any difference whether you are an employee or employer, company or worker, you are being hurt badly by the economic policies of this administration.

It is time for us to work together, Democrats and Republicans. This is not a partisan issue. It should not be a partisan issue. Energy independence should not be a partisan issue. Health care reform should not be a partisan issue. Balancing the budget should not be a partisan issue. So let's work together, Democrats and Republicans. Let's help those who are looking to their Government in this time of need to be there to help them. Let's do the right thing for the people who need our help. But then let's rebuild our economy so we are never as vulnerable as we are today, so that we have the economic basis to be able to deal with the normal cycles in the economy without so many families losing their homes and so many families being wiped out on their savings. We can do this if we work together. I urge my colleagues to do this.

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#### EXTENSION OF MORNING BUSINESS

Mr. CARDIN. On behalf of the majority leader, I ask unanimous consent that the period for morning business be extended to 2:15 p.m. today, with Senators permitted to speak for up to 10 minutes each.

The PRESIDING OFFICER (Mr. MENENDEZ). Without objection, it is so ordered.

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#### THE ECONOMY

Mr. DEMINT. Mr. President, my colleague has made a case for more Government intervention into the problems on Wall Street and in our economy, basically blaming the free markets for our failures.

I would like to make it clear what I think most Americans already know, which is that many of the problems we are having today, particularly the problems with AIG, the failures on Wall Street, the mortgage industry, actually go back not to greed in the private market but political greed—the problems that were created when this Congress and this Government set up Fannie Mae and Freddie Mac as government-sponsored enterprises with

the implied and now very explicit backing of the American people. It provided so much cheap credit to the market, securities that were bought and sold by many companies. AIG is in trouble because of these bad mortgages that basically originated with Fannie Mae and Freddie Mac.

My point is that the problems we are having are caused by the wrong kind of Government intervention. This is not a failure of free enterprise; this is a failure of Government solutions and the lack of Government oversight into enterprises such as Fannie Mae and Freddie Mac that were started.

Now, in a situation where we already have debt as a nation, we are borrowing excessively and our economy is slowing down. We are in a situation where we have to continue to spend money to bail out these companies because of bad Government decisions decades ago. A lot of money is being spent and a lot is being wasted by this Congress.

We have had a debate over the last 2 years about wasteful spending and earmarks. There has been a lot of talk about creating more transparency and stopping this wasteful spending. We had an ethics bill that passed with a lot of fanfare where we talked about making these earmarks more transparent, putting them in the bills themselves so that the American people could see what we are spending, and that if we were going to have a "bridge to nowhere," at least the American people knew we were spending that money.

We have talked about this for the past 2 years, and even the President has recognized that so much of this earmarking has resulted in wasteful spending in transportation, and especially in the military, that he has issued an Executive order that has made it clear that when we produce a bill, such as the Defense authorization bill, and then, as an aside, we produce what we call report language, with oftentimes thousands of earmarks, politically directed spending all over the country—few that the military asked for, most they did not.

A lot of these are meritorious projects. The fact is, if we want to look up the bill itself, the text, and search for different types of spending, it is not available because it is not in the bill itself. For many years in the Senate and the Congress as a whole we have produced spending and authorization bills and then did the report language on the side with hidden earmarks that people didn't know were there. The President said in his Executive order that when we send a bill over with report language on the side, he is going to direct his agencies not to honor these earmarks unless they are meritorious, unless they agree with the mission of the agency and the purpose of the legislation. It doesn't mean these are all taken out and lost, which is what has been presented on the Senate floor today. What it means is they

have scrutiny; that the administration, if it sees wasteful projects, does not feel obligated to spend the money, which is a good thing.

In this Defense authorization bill, some Senators, my Democratic colleagues, have decided they want to go around the Executive order. They want all of these earmarks to have the force of law, which means whether they are meritorious or not the administration has to honor them. The way they have done this, which sets us back years as far as earmark reform in the Senate, is they have put a little section in this bill that references all of these earmarks and in effect makes them law. What I have offered is an amendment. I asked to have one amendment on this bill. There is a tradition in the Senate that Senators are allowed to offer an amendment. I have been waiting a week to offer the amendment. It strikes that section that tries to secretly attach all of the earmarks to the actual law. It is a simple amendment of three words: "Strike section 1002." It does not eliminate all of the earmarks, but it gives the administration the right they should have not to spend money on projects in this green book that are not needed by the military or to defend this country and that the military considers wasteful. We should not allow Members of the Senate to pretend to have reformed the earmark process, to pretend to have a more ethical process, when, in fact, what they have done is the most unethical thing we have ever done with earmarks: to try to make something secret actually have the force of law with a little section written here.

My amendment would change that and put it back to the way it has been for years. I ask my colleagues not to go backwards as far as earmark reform, not to defy what the American people have told us increasingly about wasteful spending at a time of an economic downturn, a time of war, a time of heavy debt, when we have 5 billion dollars' worth of earmarks in this little green book that Americans won't see, and we can't bring it up, as we talked about in the ethics reform bill, in a searchable format where people can find all this wasteful spending. It is hidden, and it is not right.

I encourage my colleagues to appeal to the majority leader to give me this amendment so that we can at least have a vote. I encourage all colleagues to vote for it.

I yield the floor and suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The assistant legislative clerk proceeded to call the roll.

Mr. BYRD. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

#### CONSTITUTION DAY

Mr. BYRD. Mr. President, I think that September 17 should be honored equally with the Fourth of July. Both dates mark bedrock, fundamentally important events in the life of our country. Most Americans know that July 4, 1776, marks the signing of the Declaration of Independence, but far fewer could say what is so important about September 17.

I am sure that you are not scratching your head over this date, but perhaps some who are listening are doing just that. September 17—does it mark the end of the American Revolution? Was it the date of George Washington's inauguration? Did Christopher Columbus spot land or the passengers of the Mayflower disembark on this date? The answer to all of the above is no. Those are important historical events, to be sure, but none of those dates reaches out to touch the daily lives in as many ways as September 17.

On September 17, 1787, the U.S. Constitution was signed. Our great national experiment in representative democracy began nearly 2 years later with the approval and entry into force of the Constitution on March 4, 1789, after New Hampshire became the ninth State to ratify it. September 17, 1787, however, marks the "miracle in Philadelphia" when the Constitutional Convention gave birth to its masterpiece.

We all know that the Declaration of Independence describes in soaring oratory the grand goals for the new Republic, chief among them the "life, liberty and the pursuit of happiness" that most people recognize. It is also full of more specific examples of things the Founders could no longer tolerate, such as taxation without representation, having British troops quartered in private homes, and lack of access to fair trials. In the Constitution, the Founders created the structures of government to implement both the grand visions of a free republic and to prevent the abuses of government they had suffered under British rule and outlined in the Declaration. As a result, the Constitution generally makes for less compelling reading material than the Declaration of Independence. It is not full of stirring prose, but rather, it is like an assembly and repair manual, straightforward and commonsense. Yet it supports the framework for freedom and justice. Its words, and those of its amendments, are as critically important to every American as instructions on how to operate a lifeboat are to the passengers of a storm-tossed ship.

The Constitutional Convention that met in Philadelphia managed to build an entire government in just seven articles and a preamble. One article for the legislative branch, one for the executive branch, one for the judicial branch, one for the States, one for the amendment process, one to define Federal power, and one to set forth the requirements for ratification—the Constitution is shorter than many instruction manuals for new cars, even if you

add the 27 amendments. Yet, for over 200 years, the Constitution and the Government it created have overcome the challenges of insurrection, war, depression, growth, and technologies that could never have been anticipated by the Founding Fathers.

This fall and winter, Americans will again witness their Constitution in action. We will elect a new President and many new Members of the House and Senate as well. Through the processes outlined in the Constitution and honed through years of practice, the Nation will peacefully transition to a new government. It seems routine to us, but the peaceful transition of government is a precious thing. Our system of checks and balances is a precious thing.

On September 17, I hope that all Americans who love our country and cherish our flag will take just a few minutes to read and think about our remarkable Constitution. Keep it close to your heart, as I do.

Mr. President, I ask unanimous consent to have printed in the RECORD a Washington Post article entitled "Cheney Shielded Bush From Crisis."

There being no objection, the material was ordered to be printed in the RECORD, as follows:

[From the Washington Post Sept. 15, 2008]

CHENEY SHIELDED BUSH FROM CRISIS

(By Barton Gellman)

Vice President Cheney convened a meeting in the Situation Room at 3 p.m. on Wednesday, March 10, 2004, with just one day left before the warrantless domestic surveillance program was set to expire. Around him were National Security Agency Director Michael V. Hayden, White House counsel Alberto R. Gonzales and the Gang of Eight—the four ranking members of the House and the Senate, and the chairmen and vice chairmen of the intelligence committees.

Even now, three months into a legal rebellion at the Justice Department, President Bush was nowhere in the picture. He was stumping in the battleground state of Ohio, talking up the economy.

With a nod from Cheney, Hayden walked through the program's vital mission. Gonzales said top lawyers at the NSA and Justice had green-lighted the program from the beginning. Now Attorney General John D. Ashcroft was in the hospital, and James B. Comey, Ashcroft's deputy, refused to certify that the surveillance was legal.

That was misleading at best. Cheney and Gonzales knew that Comey spoke for Ashcroft as well. They also knew, but chose not to mention, that Jack L. Goldsmith, chief of the Office of Legal Counsel at Justice, had been warning of major legal problems for months.

More than three years later, Gonzales would testify that there was "consensus in the room" from the lawmakers, "who said, 'Despite the recommendation of the deputy attorney general, go forward with these very important intelligence activities.'" By this account—disputed by participants from both parties—four Democrats and four Republicans counseled Cheney to press on with a program that Justice called illegal.

In fact, Cheney asked the lawmakers a question that came close to answering itself. Could the House and Senate amend surveillance laws without raising suspicions that a new program had been launched? The obvious reply became a new rationale for keeping Congress out.

The Bush administration had no interest in changing the law, according to U.S. District Judge Royce C. Lamberth, chief of the federal government's special surveillance court when the warrantless eavesdropping began.

"We could have gone to Congress, hat in hand, the judicial branch and the executive together, and gotten any statutory change we wanted in those days, I felt like," he said in an interview. "But they wanted to demonstrate that the president's power was supreme."

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Late that Wednesday afternoon, Bush returned from Cleveland. In early evening, the phone rang at the makeshift FBI command center at George Washington University Medical Center, where Ashcroft remained in intensive care. According to two officials who saw the FBI logs, the president was on the line. Bush told the ailing Cabinet chief to expect a visit from Gonzales and White House Chief of Staff Andrew H. Card Jr.

A Senate hearing in 2007 described some of what happened next. But much of the story remained untold.

Alerted by Ashcroft's chief of staff, Comey, Goldsmith and FBI Director Robert S. Mueller III raced toward the hospital, abandoning double-parked vehicles and running up a stairwell as fast as their legs could pump.

Comey reached Ashcroft's bedside first. Goldsmith and his colleague Patrick F. Philbin were close behind. Now came Card and Gonzales, holding an envelope. If Comey would not sign the papers, maybe Ashcroft would.

The showdown with the vice president the day before had been excruciating, the pressure "so great it could crush you like a grape," Comey said. This was worse.

Was Comey going to sit there and watch a barely conscious man make his mark? On an order that he believed, and knew Ashcroft believed, to be unlawful?

Unexpectedly, Ashcroft roused himself. Previous accounts have said he backed his deputy. He did far more than that, Ashcroft told the president's men he never should have certified the program in the first place.

"You drew the circle so tight I couldn't get the advice that I needed," Ashcroft said, according to Comey. He knew things now, the attorney general said, that he should have been told before. Spent, he sank back in his bed.

Mueller arrived just after Card and Gonzales departed. He shared a private moment with Ashcroft, bending over to hear the man's voice.

"Bob, I'm struggling," Ashcroft said. "In every man's life there comes a time when the good Lord tests him," Mueller replied. "You have passed your test tonight."

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Goldsmith was out the door. He telephoned Ed Whelan, his deputy, who was at home bathing his children.

"You've got to get into the office now," Goldsmith said. "Please draft a resignation letter for me. I can't tell you why."

All hell was breaking loose at Justice. Lawyers streamed back from the suburbs, converging on the fourth-floor conference room. Most of them were not cleared to hear the details, but a decision began to coalesce: If Comey quit, none of them were staying.

At the FBI, they called Mueller "Bobby Three Sticks," playfully tweaking the Roman numerals in his fancy Philadelphia name. Late that evening, word began to spread. It wasn't only Comey. Bobby Three Sticks was getting ready to turn in his badge.

Justice had filled its top ranks with political loyalists. They hoped to see Bush re-

elected. Had anyone explained to the president what was at stake?

Whelan pulled out his BlackBerry. He fired off a message to White House staff secretary Brett Kavanaugh, a friend whose position gave him direct access to Bush.

"I knew zilch about what the matter was, but I did know that lots of senior DOJ folks were on the verge of resigning," Whelan said in an e-mail, declining to discuss the subject further. "I thought it important to make sure that the president was aware of that situation so that he could factor it in as he saw fit."

Kavanaugh had no more idea than Whelan, but he passed word to Card.

The timing was opportune. Just about then, around 11 p.m., Comey responded to an angry summons from the president's chief of staff. Whatever Card was planning to say, he had calmed down suddenly.

What was all this he heard, Card asked, about quitting?

"I don't think people should try to get their way by threatening resignations," Comey replied. "If they find themselves in a position where they're not comfortable continuing, then they should resign."

"He obviously got the gist of what I was saying," Comey recalled.

It was close to midnight when Comey got home, long past the president's bedtime. Bush had yet to learn that his government was coming apart.

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Trouble was spreading. The FBI's general counsel, Valerie E. Caproni, and her CIA counterpart, Scott W. Mueller, told colleagues they would leave if the president reauthorized the program over Justice Department objections.

Assistant Attorney General Christopher A. Wray, who ran Justice's criminal division, stopped Comey in a hallway.

"Look, I don't know what's going on, but before you guys all pull the rip cords, please give me a heads-up so I can jump with you," he said.

James A. Baker, the counselor for intelligence, thought hard about jumping, too. Early on, he got wind of the warrantless eavesdropping and forced the White House to disclose it to Lamberth. Later, Baker told Lamberth's successor that he could not vouch that the Bush administration was honoring its promise to keep the chief surveillance judge fully informed.

"I was determined to stay there and fight for what I thought was right," Baker said in an interview, declining to say what the fight was about, on or off the record. He had obligations, he said, to the lawyers who worked for him in the Office of Intelligence Policy and Review. "If it had come to this, if people were willing to go to the mat and tolerate the attorney general and deputy attorney general resigning, that's pretty serious. God knows what else they would have come up with."

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At the White House on Thursday morning, the president moved in a bubble so tight that hardly any air was getting in. It was March 11, decision day. If Bush reauthorized the program, he would have no signature from the attorney general. By now that was nowhere near the president's biggest problem.

Many of the people Bush trusted most were out of the picture. Karl Rove was not cleared for the program. Neither was Dan Bartlett or Karen Hughes.

National security adviser Condoleezza Rice had the clearance, but Cheney did not invite her to the meetings that mattered.

Bush gave a speech to evangelicals that morning and left the White House for an after-lunch fundraiser in New York. In whatever time he took to weigh his options, the

president had only Cheney, Card and Gonzales to advise him.

The vice president knew exactly where he stood, unswerving in his commitment to keep the program just as it was. Gonzales later told two confidants that he had broken with David S. Addington, Cheney's lawyer, urging Bush to find common ground with Justice. Card, too, told colleagues that he had urged restraint.

"My job was to communicate with the president about the peripheral vision, not just the tunnel vision of the moment," he said, deflecting questions about the details.

Did peripheral vision mean a broader view of the consequences?

"Yes," Card replied. "It was like—I don't want to limit it to this particular matter, but that's part of a chief of staff's job. A lot of people who work in the White House have tunnel vision, and not an awful lot of people have peripheral vision. And I think the chief of staff is one of the people who should have peripheral vision."

Card didn't really need the corner of his eye to see a disaster at hand. Even so, Bush didn't know what his subordinates knew that Thursday morning.

Cheney, Addington, Card and Gonzales had plenty of data. Card had heard the news directly from Comey the night before. On Thursday, the FBI director delivered much the same warning.

For Cheney, it didn't matter much whether one official or 10 or 20 took a walk. Maybe they were bluffing, maybe not. The principle was the same: Do what has to be done.

"The president of the United States is the chief law enforcement officer—that was the Cheney view," said Bartlett, Bush's counselor, who was later briefed into the program and the events of the day. "You can't let resignations deter you if you're doing what's right."

Cheney and Addington "were ready to go to the mat," he said, and the vice president's position boiled down to this: "That's why we're leaders, that's why we're here. Take the political hit. You've got to do it."

\* \* \* \* \*

Addington opened the code-word-classified file on his computer. He had a presidential directive to rewrite.

It has been widely reported that Bush executed the March 11 order with a blank space over the attorney general's signature line. That is not correct. For reasons both symbolic and practical, the vice president's lawyer could not tolerate an empty spot where a mutinous subordinate should have signed. Addington typed a substitute signature line: "Alberto R. Gonzales."

What Addington wrote for Bush that day was more transcendent than that. He drew up new language in which the president relied on his own authority to certify the program as lawful. Bush expressly overrode the Justice Department and any act of Congress or judicial decision that purported to constrain his power as commander in chief. Only Richard M. Nixon, in an interview after leaving the White House in disgrace, claimed authority so nearly unlimited.

The specter of future prosecutions hung over the program, now that Justice had ruled it illegal.

"Pardon was in the air," said one of the lawyers involved.

It was possible to construct a case, he said, in which those who planned and carried out the program were engaged in a criminal conspiracy. That would be tendentious, this lawyer believed, but with a change of government it could not be ruled out.

"I'm sure when we leave office we're all going to be hauled up before congressional committees and grand juries," Addington told one colleague in disgust.

\* \* \* \* \*

Bush signed the directive before leaving for New York around lunchtime on Thursday, March 11, 2004.

Comey got word a couple of hours later. He sat down and typed a letter.

"Over the last two weeks . . . I and the Department of Justice have been asked to be part of something that is fundamentally wrong," he wrote. "As we have struggled over these last days to do the right thing, I have never been prouder of the Department of Justice or of the Attorney General. Sadly, although I believe this has been one of the institution's finest hours, we have been unable to right that wrong. . . . Therefore, with a heavy heart and undiminished love of my country and my Department, I resign as Deputy Attorney General of the United States, effective immediately."

David Ayres, Ashcroft's chief of staff, pleaded with Comey to wait a few days. He was certain that Ashcroft would want to quit alongside him. Comey agreed to hold his letter through the weekend.

Bush was not a man to second-guess himself. By Friday morning, he would need new facts to save him. Somebody, finally, would have to tell him something.

It was Rice, largely in the dark herself, who threw the president a lifeline. She had a few minutes alone with him, shortly before 7:30 a.m., on the day after he renewed the surveillance order. She told Bush about Comey's agitated approach, the day before, to Frances Fragos Townsend, the deputy national security adviser for combating terrorism. This was no way to keep a secret.

"It was a compartmented issue," Rice recalled in an interview. "Obviously, there was a security issue here and not just a legal one, because you didn't want this sort of bumping around."

Rice made a suggestion. Comey is "a reasonable guy," she told the president. "You really need to make sure that you are hearing these folks out."

An hour later, Comey and Robert Mueller arrived at the White House for the regular 8:30 terrorism briefing. They had a lot to cover: Bombs aboard commuter trains in Madrid had killed 191 people.

Both men told aides that this would be their last day in government. There would be no door-slamming, but the president had made his choice and they had made theirs.

Bush stood as the meeting ended, crossing behind Cheney's chair. Comey moved in the opposite direction, on his way out. He had nearly reached the grandfather clock at the door, two witnesses said, when the president said, "Jim, can I talk to you for a minute?"

Bush nodded toward the private dining room a few steps from his desk, the one he shared with Cheney once a week. This time the vice president was not invited.

"I'll wait for you downstairs," Mueller told Comey.

\* \* \* \* \*

By now, around 9:15 Friday morning, Bush knew enough to be nervous about what the acting attorney general might do. That did not mean he planned to reverse himself. One high-ranking adviser said there was still an "optimism that maybe you can finesse your way through this."

Afterward, in conversations with aides, the two men described the meeting in similar terms.

"You don't look well," Bush began.

Oldest trick in the book. Establish dominance, put the other guy off his game.

"Well, I feel okay."

"I'm worried about you. You look burdened."

"I am, Mr. President. I feel like there's a tremendous burden on me."

"Let me lift that burden from your shoulders," Bush said. "Let me be the one who makes the decision here."

"Mr. President, I would love to be able to do that."

Bush's tone grew crisp. "I decide what the law is for the executive branch," he said.

"That's absolutely true, sir, you do. But I decide what the Department of Justice can certify to and can't certify to, and despite my absolute best efforts, I simply cannot in the circumstances."

Comey had majored in religion, William and Mary Class of 1982. He might have made a connection with Bush if he had quoted a verse from Scripture. The line that came to him belonged to a 16th-century theologian who defied an emperor.

"As Martin Luther said, 'Here I stand; I can do no other,'" Comey said. "I've got to tell you, Mr. President, that's where I am."

Now Bush said something that floored Comey.

"I just wish that you weren't raising this at the last minute."

The last minute! He didn't know. The president kept talking. Not the way it's supposed to work, popping up with news like this. The day before a deadline?

Wednesday. He didn't know until Wednesday. No wonder he sent Card and Gonzales to the hospital.

"Oh, Mr. President, if you've been told that, you have been very poorly served by your advisers," Comey said. "We have been telling them for months we have a huge problem here."

"Give me six weeks," Bush asked. One more renewal.

"I can't do that," Comey said. "You do say what the law is in the executive branch, I believe that. And people's job, if they're going to stay in the executive branch, is to follow that. But I can't agree, and I'm just sorry."

If they're going to stay. Comey was edging toward a breach of his rule against resignation threats.

This man just needs to know what's about to happen.

"I think you should know that Director Mueller is going to resign today," Comey said.

Bush raised his eyebrows. He shifted in his chair. He could not hide it, or did not try. He was gobsmacked.

"Thank you very much for telling me that," he said.

Comey hurried down to Mueller, who sat in the foyer outside the Situation Room. A Secret Service agent followed close behind. The president would like to see you, the agent told Mueller.

Comey pulled out his BlackBerry and sent a note to six colleagues at 9:27 a.m.

"The president just took me into his private office for a 15 minute one on one talk," he wrote. "Told him he was being misled and poorly served. We had a very full and frank exchange. Don't know that either of us can see a way out. . . . Told him Mueller was about to resign. He just pulled Bob into his office."

The FBI director was no more tractable than Comey. This was a rule-of-law question, he told the president, and the answer was in the Justice Department. The FBI could not participate in operations that Justice held to be in breach of criminal law. If those were his orders, he would respectfully take his leave.

And there it was, unfitnessable. Bush was out of running room, all the way out. He had only just figured out that the brink was near, and now he stood upon it.

Not 24 hours earlier, the president had signed his name to an in-your-face rejection of the attorney general's ruling on the law. Now he had two bad choices. March on, with all the consequences. Or retreat.

The president stepped back from the precipice. He gave Mueller a message for Comey.

"Tell Jim to do what Justice thinks needs to be done," he said.

Seven days later, Bush amended his March 11 directive. The legal certification belonged again to the attorney general. The surveillance program stopped doing some things, and it did other things differently. Much of the operation remained in place. Not all of it.

\* \* \* \* \*

Because Bush did not walk off the cliff, and because so much of the story was suppressed, an extraordinary moment in presidential history passed unrecognized.

"I mean, it would be damn near unprecedented for the top echelon of your Justice Department to resign over a position you've taken," Bartlett said.

There might be one precedent, he allowed. He did not want to spell it out.

"Not a good one," he said.

During the Watergate scandal, the attorney general and deputy attorney general resigned, refusing to carry out Richard Nixon's order to fire the special prosecutor. Nixon lost his top two Justice officials, and that was called the Saturday Night Massacre.

Bush had come within minutes of losing his FBI director and at least the top five lawyers at Justice. What would they call that? Suicide, maybe?

"You don't have to be the smartest guy to figure out that [mass resignations] would be pretty much the most devastating thing that could happen to your administration," said Mark Corallo, Ashcroft's communications director and, during Bush's first race for the White House, chief spokesman for the Republican National Committee. "The rush to hearings on the Hill, both in the House and Senate, would be unbelievable. The media frenzy that would have ensued would have been unlike anything we've ever seen. That's when you're getting into Watergate territory."

Long after departing as chief of staff, Card held fast to the proposition that whatever happened was nobody's business, and no big deal anyway.

"I think you're writing about something that's irrelevant," Card said. "Voyeurism."

Because?

"Nobody resigned over this," he said. It all boiled down to trash talk: "'Oh, I was gonna swing at the pitch but it was too high.'"

That seems unlikely to stand as history's verdict. In the fourth year of his presidency, a man who claimed the final word was forced by subordinates to comply with their ruling on the law. Ashcroft, Comey, Goldsmith, Philbin—believers, one and all, in the "unitary executive branch"—obliged the commander in chief to stand down. For the first time, a president claimed in writing that he alone could say what the law was. A rebellion, in direct response, became so potent a threat that Bush reversed himself in a day.

"This is the first time when the president of the United States really wanted something in wartime, and tried to overrule the Department of Justice, and the law held," said Goldsmith, after studying similar conflicts under Abraham Lincoln and Franklin D. Roosevelt.

In the aftermath, the White House senior staff asked questions. Was the president getting timely information and advice? Had he relinquished too much control to Cheney?

Bush, aides said, learned something he would not forget. Cheney was the nearest thing to an anti-politician in elected office. Bush could not afford to be like that. In his second term, his second chance, the president would take greater care to consult his own instincts.

"Cheney was not afraid of giving pure, kind of principled advice," Bartlett said. "He

thinks from a policy standpoint, and I think he does this out of pure intentions. He thinks of the national security interest or the prerogatives of the executive. The president has other considerations he has to take into account. The political fallout of certain reactions—he's just going to calculate different than Cheney does."

"He grew accustomed to that," Bartlett said.

Mr. BYRD. Mr. President, I yield the floor.

I thank all Senators.

I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The bill clerk proceeded to call the roll.

Mr. SANDERS. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. SANDERS. Mr. President, I wish to say a few words in thanking Senator BYRD, not only for his years of illustrious service to the American people but for reminding us about the importance of the Constitution. It is incredible that year after year he has come up here—and perhaps more than any other Member of the Congress—to instruct the American people about that great document and to urge people—children, old people, people from all over this country—to once again study what the Constitution is about.

I would hope, as a result of Senator BYRD's efforts, classrooms all over this country—our young people—will understand the importance of the Constitution.

So I say to Senator BYRD, thank you so much for your service in that regard.

Mr. BYRD. I thank the Senator.

Mr. SANDERS. Mr. President, as we observe Constitution Day today, we do not have to look very far to be reminded why it is important for us to reflect on the 221st birthday of the Constitution, which was signed by the Framers in Philadelphia on this date in 1787. I think the reason why it is so important to take a hard look at the Constitution today is because of what has happened over the last 8 years, because in many respects we have had a President who did not do as Senator BYRD urged us to do: Study the Constitution.

We all know that international terrorism is a very serious issue. We take it terribly seriously, and all of us are pledged to do everything we can to protect the American people from international terrorism. However, many of us believe we can do it within the context of the United States Constitution and the separation of powers—

Mr. BYRD. Yes.

Mr. SANDERS. Brought forth in that Constitution.

Unfortunately, over the last 8 years under the Bush administration, we have seen a tragic effort on the part of the executive branch to impose on the people of this country a vision of government where, instead of three co-equal branches of government as laid

out by our Constitution—the executive, the legislative, and the judicial branches—we have moved toward one dominant branch, that of the executive ruling under the theory of the unitary executive.

Mr. BYRD. King.

Mr. SANDERS. In my view, that is not what the Constitution of our great country is about, nor is it what the Framers wanted it to be. The theory of unitary executive states that since the Constitution inherently gives the President the power to do all kinds of things—especially within the military and defense context beyond what is detailed in article II, then the President essentially can make up whatever he wants to justify for this or that action. In other words, he can say: We are threatened by international terrorism and I, as the President of the United States, can do anything I want to fight international terrorism. I don't have to worry about separation of powers. I don't have to worry about the laws of the land. I don't have to worry about the Constitution. I am the President. In my judgment, I can do what I want. I think the Senator from West Virginia would agree with me, that that is not what the Constitution of this country is about.

Mr. BYRD. That is right.

Mr. SANDERS. And that, unfortunately, we have a President who does not understand that.

In the last 8 years, sadly, we have seen a steady erosion of the fundamental rights and balance of power laid out in the Constitution and in our Bill of Rights. We have seen the President, the Vice President, and the administration carry out an unprecedented number of programs that insult our constitutional system and erode our standing around the world—

Mr. BYRD. Yes.

Mr. SANDERS. Because our Nation was founded as a nation of laws, not of individuals.

Mr. BYRD. Right.

Mr. SANDERS. Let me list a few of the programs. I will not go on for too long, but I want the American people to get a glimpse of what has, in fact, gone on in the last 8 years under a President who neither understands the Constitution nor respects the Constitution. Let me enumerate some of those provisions:

Passage of the original PATRIOT Act and the PATRIOT Act Reauthorization.

Illegal and expanded use of national security letters by the FBI.

The NSA's warrantless wiretap program.

Using Presidential signing statements to ignore the intent of Congress's laws.

Mr. BYRD. Yes.

Mr. SANDERS. We have a President who says: Well, it is an interesting law. I will pick and choose which of the provisions I want to implement. That is not what the Constitution says. If you don't like the law, veto it.

Mr. BYRD. Yes.

Mr. SANDERS. But you cannot pick and choose. That is clearly not what the Constitution had in mind.

Furthermore, we have seen profiling of citizens engaged in constitutionally protected free speech and peaceful assembly. My view is, if you are an American, you have a right to protest, you have a right to engage in the political process without worrying that somebody is spying on you.

Mr. BYRD. Yes.

Mr. SANDERS. We have seen in recent years data mining of personal records.

We have seen, of course, the Abu Ghraib prison scandal.

We have seen a broad interpretation of congressional resolutions regarding use of military force as justification for unauthorized surveillance and other actions.

Mr. BYRD. Yes.

Mr. SANDERS. We have seen extraordinary renditions of detainees to countries that allow torture.

We have seen getting rid of the right of detainees to file habeas corpus petitions.

We have seen the condoning of the use of torture.

We have seen political firings of U.S. Attorneys.

We have seen destruction of CIA tapes.

The list goes on and on and on. Those are just some of the insults to the Constitution that we have seen over the last 8 years.

Mr. BYRD. Yes.

Mr. SANDERS. Mr. President, I also wish to take a few moments to highlight one of the more egregious examples of this abuse which was recently chronicled by the Washington Post.

Mr. BYRD. Yes. Please do.

Mr. SANDERS. This article describes the unprecedented use of executive authority which trampled on the rule of law and, in the process, Americans' basic civil liberties. Specifically, the article focuses on how a small group of people in the White House—the President, the Vice President, the Vice President's Chief of Staff, and a few others—decided through their own twisted interpretation of the Constitution that with the President's say-so alone, they had the power to perform warrantless surveillance on innocent Americans known as the NSA warrantless wiretapping program. They created a program almost completely outside of the authority of our laws based on the principle that because the President of the United States is the Commander in Chief, and it is his job to protect the country, anything they think of that protects this country—anything that fights terrorism—is justified under the Constitution. That, in my view, is dead wrong.

Mr. BYRD. Shame.

Mr. SANDERS. This view of the Constitution and the balance of power in our Government should make all Americans, no matter what political

persuasion—and I do want to say there are a number of conservatives all over this country—and every honest conservative should be appalled by the constitutional abuse that has taken place by President Bush. No matter what your point of view is, you should be concerned, but especially for those citizens in our country who consider themselves conservatives and wish to limit the role of government.

I ask the Senator from West Virginia: How often have we heard conservatives talk about a limited role in government and then go out and say: Oh, the government can do anything they want; forget the Constitution.

Mr. BYRD. Yes, how often?

Mr. SANDERS. I think that is absolutely hypocritical.

Mr. BYRD. Yes.

Mr. SANDERS. Even more amazingly, when a few members of the Department of Justice—the top law enforcement agency of our Government—including then-Attorney General John Ashcroft, FBI Director Robert Mueller, and Acting Attorney General James Comey, who learned of the program and refused to renew the program unless it was redrafted to fall within the confines of U.S. surveillance law, the President and his aides attempted to completely bypass these critics and decide that the President, and the President alone, could decide what is lawful or unlawful.

Mr. BYRD. Oh, my, my.

Mr. SANDERS. During a debate about who had the final word on the warrantless wiretapping program, the Washington Post quotes President Bush as saying: "I decide what the law is for the executive branch."

Mr. BYRD. Oh, my God.

Mr. SANDERS. I concur.

The President does not decide the law. It is the people of this country through the Congress who decide the law, and the President, as every other American citizen, obeys the law.

Mr. BYRD. Right.

Mr. SANDERS. When we lose that understanding, we lose what our Constitution is about, we lose the essence of what the United States of America is about. Thankfully, thankfully—let's give credit where credit is due—by threatening their mass resignation, the top leaders of the Justice Department forced the President to revise his and the Vice President's legal justification for this wiretap program, making it only a bit less objectionable.

While I am opposed to the wiretapping program in its current form due to the fact that it does not have an adequate check on the power to monitor the conversations of innocent Americans, I do respect—and I hope we all respect—those individuals at the Department of Justice who, during this time in 2003 and 2004, stood up for the basic aspects of our legal system.

Mr. BYRD. Yes.

Mr. SANDERS. Mr. President, I ask unanimous consent that a copy of the Washington Post articles written by

Barton Gellman and published on September 14 and 15 of this year be printed in the RECORD at the conclusion of my remarks.

The PRESIDING OFFICER. Without objection, it is so ordered.

(See exhibit 1.)

Mr. SANDERS. Mr. President, I am not the only person with these concerns about the balance of power between the branches of Government. An August poll conducted by the Associated Press and the National Constitution Center found that:

Two-thirds of Americans oppose altering the balance of power among the three branches of government to strengthen the presidency, even when they thought that doing so would improve the economy or national security.

Mr. BYRD. Amen.

Mr. SANDERS. This is not a partisan issue, no matter what administration, no matter what party. I am quite confident that whether it is a Democratic President or a Republican President, Senator BYRD will be there raising exactly the same issues.

Mr. BYRD. Yes.

Mr. SANDERS. Because he understands—and I hope all of us understand—that the Constitution is far deeper than partisan politics or who happens to sit in the White House in this or that year.

Mr. BYRD. Yes.

Mr. SANDERS. The secret creation of the warrantless wiretapping program outside the confines of law is only one example of a number of the ways the Constitution has been abused over the last 8 years.

I conclude by again congratulating Senator BYRD. Because the work he is doing here of trying to make sure that people from Maine to California study our Constitution—something that is not happening enough in our schools—

Mr. BYRD. Right.

Mr. SANDERS. People should understand the Constitution and understand that the Constitution has laid out an extraordinary framework from the first day of this country. It is an extraordinary document, perhaps the greatest document ever written in the Western World.

Mr. BYRD. Yes, it is.

Mr. SANDERS. We should be enormously proud. What we have to do regardless of our political views is we have to stand and defend and fight for the integrity of that Constitution.

So I thank Senator BYRD so much for what he has done in that regard to protect our constitutional rights.

With that, Mr. President, I yield the floor.

Mr. BYRD. And I thank Senator SANDERS.

#### EXHIBIT 1

[From the Washington Post, Sept. 14, 2008]  
CONFLICT OVER SPYING LED WHITE HOUSE TO BRINK

(By Barton Gellman)

A burst of ferocity stunned the room into silence. No other word for it: The vice president's attorney was shouting.

"The president doesn't want this! You are not going to see the opinions. You are out . . . of . . . your . . . lane!"

Five government lawyers had gathered around a small conference table in the Justice Department command center. Four were expected. David S. Addington, counsel to Vice President Cheney, got wind of the meeting and invited himself.

If Addington smelled revolt, he was not far wrong. Unwelcome questions about warrantless domestic surveillance had begun to find their voice.

Cheney and his counsel would struggle for months to quash the legal insurgency. By the time President Bush became aware of it, his No. 2 had stoked dissent into flat-out rebellion. The president would face a dilemma, and the presidency itself a historic test. Cheney would come close to leading them off a cliff, man and office both.

On this second Monday in December 2003, Addington's targets were a pair of would-be auditors from the National Security Agency. He had displeasure to spare for their Justice Department hosts.

Perfect example, right here. A couple of NSA bureaucrats breeze in and ask for the most sensitive documents in the building. And Justice wants to tell them, Help yourselves? This was going to be a very short meeting.

Joel Brenner and Vito Potenza, the two men wilting under Addington's wrath, had driven 26 miles from Fort Meade, the NSA's eavesdropping headquarters in Maryland. They were conducting a review of their agency's two-year-old special surveillance operation. They already knew the really secret stuff: The NSA and other services had been unleashed to turn their machinery inward, collecting signals intelligence inside the United States. What the two men didn't know was why the Bush administration believed the program was legal.

It was an awkward question. Potenza, the NSA's acting general counsel, and Brenner, its inspector general, were supposed to be the ones who kept their agency on the straight and narrow. That's what Cheney and their boss, Lt. Gen. Michael V. Hayden, told doubters among the very few people who knew what was going on. Cheney, who chaired briefings for select members of Congress, said repeatedly that the NSA's top law and ethics officers—career public servants—approved and supervised the surveillance program.

That was not exactly true, not without one of those silent asterisks that secretly flip a sentence on its tail. Every 45 days, after Justice Department review, Bush renewed his military order for warrantless eavesdropping. Brenner and Potenza told Hayden that the agency was entitled to rely on those orders. The United States was at war with al-Qaeda, intelligence-gathering is inherent in war, and the Constitution appoints the president commander in chief.

But they had not been asked to give their own written assessments of the legality of domestic espionage. They based their answer in part on the attorney general's certification of the "form and legality" of the president's orders. Yet neither man had been allowed to see the program's codeword-classified legal analyses, which were prepared by John C. Yoo, Addington's close ally in the Justice Department's Office of Legal Counsel. Now they wanted to read Yoo's opinions for themselves.

"This is none of your business!" Addington exploded.

He was massive in his swivel chair, taut and still, potential energy amping up the menace. Addington's pugnacity was not an act. Nothing mattered more, as the vice president and his lawyer saw the world, than

these new surveillance tools. Bush had made a decision. Debate could only blow the secret, slow down vital work, or call the president's constitutional prerogatives into question.

The NSA lawyers returned to their car empty-handed.

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The command center of "the president's program," as Addington usually called it, was not in the White House. Its controlling documents, which gave strategic direction to the nation's largest spy agency, lived in a vault across an alley from the West Wing—in the Eisenhower Executive Office Building, on the east side of the second floor, where the vice president headquartered his staff.

The vault was in EEOB 268, Addington's office. Cheney's lawyer held the documents, physical and electronic, because he was the one who wrote them. New forms of domestic espionage were created and developed over time in presidential authorizations that Addington typed on a Tempest-shielded computer across from his desk.

It is unlikely that the history of U.S. intelligence includes another operation conceived and supervised by the office of the vice president. White House Chief of Staff Andrew H. Card Jr. had "no idea," he said, that the presidential orders were held in a vice presidential safe. An authoritative source said the staff secretariat, which kept a comprehensive inventory of presidential papers, classified and unclassified, possessed no record of these.

In an interview, Card said the Executive Office of the President, a formal term that encompassed Bush's staff but not Cheney's, followed strict procedures for handling and securing presidential papers.

"If there were exceptions to that, I'm not aware of them," he said. "If these documents weren't stored the right way or put in the right places or maintained by the right people, I'm not aware of it."

Asked why Addington would write presidential directives, Card said, "David Addington is a very competent lawyer." After a moment he added, "I would consider him a drafter, not the drafter. I'm sure there were a lot of smart people who were involved in helping to look at the language and the law."

Not many, it turned out. Though the president had the formal say over who was "read in" to the domestic surveillance program, Addington controlled the list in practice, according to three officials with personal knowledge. White House counsel Alberto R. Gonzales was aware of the program, but was not a careful student of the complex legal questions it raised. In its first 18 months, the only other lawyer who reviewed the program was John Yoo.

By the time the NSA auditors came calling, a new man, Jack L. Goldsmith, was chief of the Justice Department's Office of Legal Counsel. Soon after he arrived on Oct. 6, 2003, the vice president's lawyer invited him to EEOB 268. Addington pulled out a folder with classification markings that Goldsmith had never seen.

"David Addington was doing all the legal work. All the important documents were kept in his safe," Goldsmith recalled. "He was the one who first briefed me."

Goldsmith's new assignment gave him final word in the executive branch on what was legal and what was not. Addington had cleared him for the post—"the biggest presence in the room," Goldsmith said, during a job interview ostensibly run by Gonzales.

Goldsmith did not have the looks of a guy who posed a threat to the Bush administration's alpha lawyer. A mild-mannered law professor from the University of Chicago, he

was ruffled and self-conscious, easy to underestimate. On first impression, he gave off a misleading aura of softness. Goldsmith had lettered in football, baseball and soccer at the Pine Crest School in Fort Lauderdale, Fla., spending his formative years with a mob-connected Teamster who married his mother. He was not a bare-knuckled brawler in Addington's mold, but Goldsmith arrived at Justice with no less confidence and strength of will.

Addington's behavior with the NSA auditors was "a wake-up call for me," Goldsmith said. Cheney and Addington, he came to believe, were gaming the system, using secrecy and intimidation to prevent potential dissenters from conducting an independent review.

"They were geniuses at this," Goldsmith said. "They could divide up all these problems in the bureaucracy, ask different people to decide things in their lanes, control the facts they gave them, and then put the answers together to get the result they want."

Dec. 9, 2003, the day of the visit from Brenner and Potenza, was the beginning of the end of that strategy. The years of easy victory were winding down for Cheney and his staff.

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Goldsmith began a top-to-bottom review of the domestic surveillance program, taking up the work begun by a lawyer named Patrick F. Philbin after John Yoo left the department. Like Yoo and Goldsmith, Philbin had walked the stations of the conservative legal establishment: Federalist Society, a clerkship with U.S. Circuit Judge Laurence H. Silberman, another with Supreme Court Justice Clarence Thomas.

The more questions they asked, the less Goldsmith and Philbin liked the answers. Parts of the program fell easily within the constitutional powers of the commander in chief. Others looked dicier.

The two lawyers worked at the intersection of three complex systems: telecommunications, spy technology, and the statutory regimes that governed surveillance. After a few weeks, Goldsmith said, he decided the program "was the biggest legal mess I'd seen in my life."

He asked for permission to read in Attorney General John D. Ashcroft's new deputy, James B. Comey. As always, he found Addington waiting with Gonzales in the White House counsel's corner office, one floor up from the chief of staff. They sat in parallel wing chairs, much as Bush and Cheney did in the Oval Office.

"The attorney general and I think the deputy attorney general should be read in," Goldsmith said.

Addington replied first.

"Forget it," he said.

"The president insists on strict limitations on access to the program," Gonzales agreed.

Weeks passed. Goldsmith kept asking. Addington kept saying no.

"He always invoked the president, not the vice president," Goldsmith said.

Comey was not exactly Mr. Popular at 1600 Pennsylvania Ave. He had arrived at Justice as a 6-foot-8 golden boy, smooth and polished, with top chops as a federal terrorism prosecutor in Northern Virginia and New York City. Then came Dec. 30, 2003. Comey did something unforgivable: He appointed an independent counsel to investigate the leak of Valerie Plame's identity as a clandestine CIA officer, a move that would bring no end of grief for Cheney.

In late January, Goldsmith and Addington cut a deal. Comey would get his read-in. Goldsmith would get off the fence about the program, giving his definitive answer by the March 11 deadline.

"You're the head of the Office of Legal Counsel, and if you say we cannot do this thing legally, we'll shut it off," Addington told him.

Feel free to tell the president that his most important intelligence operation has to stop.

Your call, Jack.

Goldsmith wanted to fix the thing, not stop it. He and Philbin traveled again and again to Fort Meade, each time delving deeper. They were in and out of Gonzales's office, looking for adjustments in the program that would bring it into compliance with the law. The issues were complex and remain classified. Addington bent on nothing, swatting back every idea. Gonzales listened placidly, sipping Diet Cokes from his little refrigerator, encouraging the antagonists to keep things civil.

There would be no easy out, no middle ground. Addington made clear that he did not believe for a moment that Justice would pull the plug.

Mike Hayden and Vito Potenza drove down from NSA headquarters after lunch on Feb. 19, 2004, to give Jim Comey his first briefing on the program. In the Justice Department's vault-like SCIF, a sensitive compartmented information facility, Hayden got Comey's attention fast.

"I'm so glad you're getting read in, because now I won't be alone at the table when John Kerry is elected president," the NSA director said.

The witness table, Hayden meant. Congressional hearing, investigation of some kind. Nothing good. Kerry had the Democratic nomination just about locked up and was leading Bush in national polls. Hardly anyone in the intelligence field believed the next administration would climb as far out on a legal limb as this one had.

"Hayden was all dog-and-pony, and this is probably what happened to those poor folks in Congress, too," Comey told his chief of staff after the briefing. "You think for a second, 'Wow, that's great,' and then if you try actually to explain it back to yourself, you don't get it. You scratch your head afterward and you think, 'What the hell did that guy just tell me?'"

The NSA chief insisted on limiting surveillance to e-mails, phone calls and faxes in which one party was overseas, deflecting arguments from Cheney and Addington that he could just as well collect communications inside the United States.

That was one reason Hayden hated when reporters referred to "domestic surveillance." He made his point with a folksy analogy: He had taken "literally hundreds of domestic flights," he said, and never "landed in Waziristan." That sounded good. But the surveillance statutes said a warrant was required if either end of the conversation was in U.S. territory. The American side of the program—the domestic surveillance—was its distinguishing feature.

By the end of February, Goldsmith and Philbin had reached their conclusion: Parts of the surveillance operation had no support in law. Comey was so disturbed that he drove to Langley one evening to compare notes with Scott W. Muller, the general counsel at the CIA. Muller "got it immediately," agreeing with the Goldsmith-Philbin analysis, Comey said.

"At the end of the day, I concluded something I didn't ever think I would conclude, and that is that Pat Philbin and Jack Goldsmith understood this activity much better than Michael Hayden did," he said.

On Thursday, March 4, Comey brought the findings to Ashcroft, conferring for an hour one-on-one. Three senior Justice Department

officials said in interviews that Ashcroft gave his full backing. He was not going to sign the next presidential order—due in one week, March 11—unless the White House agreed to a list of required changes.

A few hours later, Ashcroft was reviewing notes for a news conference in Alexandria when his color changed and he sat down heavily. An aide, Mark Corallo, ducked out and returned to find the attorney general laid out on his back. By nightfall, Ashcroft was taken to George Washington University Medical Center in severe pain, suffering acute gallstone pancreatitis. Comey became acting attorney general on Friday.

The next day—Saturday, March 6, five days before the March 11 deadline—Goldsmith brought the Justice Department verdict to the White House. He told Gonzales and Addington for the first time that Justice would not certify the program.

A long silence fell. It lasted three full days. Gonzales phoned Goldsmith at home before sunrise on Tuesday, March 9, with two days left before the program expired. Obviously there was bad chemistry with Addington. Why not come in and talk, he asked, just the two of us?

Goldsmith arrived at the White House in morning twilight. Alone in his office, Gonzales begged the OLC chief to reconsider. Gonzales tried to dispute Goldsmith's analysis, but he was in over his head. At least let us have more time, he said. Goldsmith said he couldn't do that.

The time had come for the vice president to step in. Proxies were not getting the job done. Cheney was going to have to take hold of this thing himself.

Even now, after months of debate, Cheney did not enlist the president. Bush was across the river in Arlington, commending the winners of the Malcolm Baldrige awards for quality improvement in private industry. Campaign season had come already, and the president was doing a lot of that kind of thing. That week he had a fundraiser in Dallas, a "Bush-Cheney 2004 event" in Santa Clara, Calif., and a meet-and-greet at a rodeo in Houston.

Soon after hearing what had happened between Goldsmith and Gonzales, the vice president asked Andy Card to set up a meeting at noon with Mike Hayden, FBI Director Robert S. Mueller III, and John McLaughlin from the CIA (substituting for his boss, George J. Tenet). Cheney spoke to them in Card's office, the door closed.

Four hours later, at 4 p.m., the same cast reconvened. This time the Justice contingent was invited. Comey, Goldsmith and Philbin found the titans of the intelligence establishment lined up, a bunch of grave-faced analysts behind them for added mass. The spy chiefs brought no lawyers. The law was not the point. This meeting, described by officials with access to two sets of contemporaneous notes, was about telling Justice to set its qualms aside.

The staging had been arranged for maximum impact. Cheney sat at the head of Card's rectangular table, pivoting left to face the acting attorney general. The two men were close enough to touch. Card sat grimly at Cheney's right, directly across from Comey. There was plenty of eye contact all around.

This program, Cheney said, was vital. Turning it off would leave us blind. Hayden, the NSA chief, pitched in: Even if the program had yet to produce blockbuster results, it was the only real hope of discovering sleeper agents before they could act.

"How can you possibly be reversing course on something of this importance after all this time?" Cheney asked.

Comey held his ground. The program had to operate within the law. The Justice Department knew a lot more now than it had before, and Ashcroft and Comey had reached this decision together.

"I will accept for purposes of discussion that it is as valuable as you say it is," Comey said. "That only makes this more painful. It doesn't change the analysis. If I can't find a lawful basis for something, your telling me you really, really need to do it doesn't help me."

"Others see it differently," Cheney said.

There was only one of those, really. John Yoo had been out of the picture for nearly a year. It was all Addington.

"The analysis is flawed, in fact facially flawed," Comey said. "No lawyer reading that could reasonably rely on it."

Gonzales said nothing. Addington stood by the window, over Cheney's shoulder. He had heard a bellyful.

"Well, I'm a lawyer and I did," Addington said, glaring at Comey.

"No good lawyer," Comey said.

In for a dime, in for a dollar.

Addington started disputing the particulars. Now he was on Jack Goldsmith's turf. From across the room the head of the Office of Legal Counsel jumped in. And right there in front of the big guys, the two of them bickered in the snarly tones of a couple who knew all of each other's lines.

As the sun went down on Tuesday, March 9, the president of the United States had yet to learn that his Justice Department was heading off the rails. A train wreck was coming, but Cheney wanted to handle it. Neither Card nor Gonzales was in the habit of telling him no.

"I don't think it would be appropriate for the president to be engaged in the to-and-fro until it is, you know, penultimate," Card said in a recent interview. "I guess the definition of 'penultimate' could vary from four steps to three steps to two steps to one step. That's why you have White House counsel and people who do the legal work."

Participants in the afternoon meeting, including some of Cheney's recruits, left the room shaken. Mueller worked for the attorney general, and the FBI's central mission was to "uphold and enforce the criminal laws of the United States." Hayden's neck, and his agency, were on the line. The NSA director believed in the program, believed he was doing the right thing. But keep on going when the Justice Department said no?

Early the next morning—Wednesday, March 10, with 24 hours to deadline—Hayden was back in the White House. One colleague saw him conferring in worried whispers with Homeland Security adviser John A. Gordon, a mentor and fellow Air Force general, much the senior of the two. They huddled in the West Wing lobby, Hayden on a love seat and Gordon in a chair.

Jim Comey was in the White House that morning, too, arriving early for the president's regular 8:30 terrorism brief. He had heard nothing since the discouraging meeting the day before.

Comey found Frances Fragos Townsend, an old friend, waiting just outside the Oval Office, standing by the appointment secretary's desk. She was Bush's deputy national security adviser for combating terrorism. Comey had known her since their days as New York mob prosecutors in the 1980s. Since then, Townsend had run the Justice Department's intelligence office. She lived and breathed surveillance law.

Comey took a chance. He pulled her back out to the hallway between the Roosevelt Room and the Cabinet Room.

"If I say a word, would you tell me whether you recognize it?" he asked quietly.

He did. She didn't. The program's classified code name left her blank. Comey tried to talk around the subject.

"I think this is something I am not a part of," Townsend said. "I can't have this conversation." Like John Gordon and deputy national security adviser Steven J. Hadley and Homeland Security Secretary Tom Ridge, she was out of the loop.

Oh, God, Comey remembers thinking. They've held this so tight. Even Fran Townsend. The president's counterterrorism adviser is not read in? Comey towered over his diminutive friend. He chose his words carefully.

"I need to know," he said, "whether your boss recognizes that word, and whether she's read in on a particular program. Because we had a meeting here yesterday on that topic that I would have expected her to be at."

He meant national security adviser Condoleezza Rice. Comey was hoping for an ally, or maybe rescue.

"I felt very alone, with some justification," Comey recalled. "The attorney general is in intensive care. There's a train coming down the tracks that's about to run me and my career and the Department of Justice over. I was exploring every way to get off the tracks I could."

Townsend had a pretty good guess about what was on Comey's mind. Cheney had kept her out of the loop, but it was hard to hide a warrantless domestic surveillance program completely from the president's chief terrorism adviser.

"I'm not the right person to talk to," she told her friend, her voice close to a whisper. Comey ought to go see Rice.

"I'm going to tell her you've got concerns," Townsend said.

Comey's concerns no longer interested Cheney. The vice president had tried to back him down. That didn't work.

Only one day remained before the surveillance program expired. Time for Cheney to take the fight somewhere else.

Mr. REED. Mr. President, today we celebrate the 221st anniversary of the signing of the Constitution of the United States, the longest-living written constitution in history and the very foundation of our democracy. I thank Senator BYRD for his tireless commitment to the Constitution and to ensuring its recognition every year on Constitution Day, which he established in 2004.

Our Constitution serves as a testament to the brilliance of the Founding Fathers, who sought to create a document that would ensure that political power was derived from the people and that their rights would never be infringed upon. The Framers worked diligently over the summer of 1787 to forge a document that has persisted for more than two centuries. The Framers rightly understood that it would take hard work and compromise to establish a solid foundation for a new government that aspired to protect the liberty of all its people. A remarkably brief document, containing only seven articles, the Constitution limits the power of the government, maximizes the freedom of the people, and provides for the common good.

Although my home State of Rhode Island did not send delegates to the Constitutional Convention in 1787, the effects of this small State on the formation of the Constitution are still felt today.

Roger Williams, whose statue stands just outside this Chamber, founded what would become the State of Rhode Island in 1636 after he was exiled from the Massachusetts Bay Colony. A theologian, he founded Providence Plantation on the principles of separation of church and state and religious freedom.

One hundred fifty-one years later, the Framers enshrined these same principles in the Bill of Rights. Williams and the Framers recognized that religious freedom is a natural right that had to be afforded to all people. Indeed, this freedom is one of the defining freedoms of our democracy.

I would again like to thank Senator BYRD for his dedication to honoring our Constitution and the achievements of our Founding Fathers. His devotion to this document enriches our understanding of its importance and reminds us of its essential role in our democracy. He has taken up the call to protect and defend the Constitution by ensuring that its central place in American history is not forgotten. I join him in asking all Americans to honor our great national charter today and every day.

(At the request of Mr. REID, the following statement was ordered to be printed in the RECORD.)

• Mr. KENNEDY. Mr. President, today we celebrate Constitution Day, the 221st birthday of the founding document of our country. Now, more than ever, it is time to reaffirm our commitment to defending the liberties guaranteed by the Constitution, and to recognize that strengthening civic education is an important part of this commitment. "Democracy must be reborn in every generation, and education is its midwife," wrote John Dewey. In fact, civic education was the original mission of American public education.

Sadly, students today know too little about the civil liberties established in the Constitution that define our American way of life. On the most recent national civics assessment in 2006, only 20 percent of eighth grade students scored at or above the proficient level. Less than one-third could identify the purpose of the Constitution. Less than a fifth of high school seniors could explain how citizen participation strengthens democracy. Gaps in understanding like these translate later in life to reduced voter turnout, decreased civic engagement and community service, and a weaker sense of national identity.

As a result of legislation enacted in 2005, more students across the country are receiving instruction on the Constitution, civics, and American history in their schools today. To become responsible citizens, students need to know that the Constitution is not about the 39 men who signed it. It is a vital document that shapes events today and in the future. Instilling an understanding of the American ideals of liberty, justice, equality, and civic responsibility should be a central task in every school, every day.

It should encourage the type of civic-mindedness displayed by the actions of community-based organizations and private citizens who rushed to aid victims of Hurricane Katrina and the September 11 terrorist attacks. The long-term health of our democracy and America's standing in the world depend on our own understanding of our past.

In the reauthorization of the No Child Left Behind Act next year, we can strengthen our commitment to history and civics education, and encourage them to be integrated into all subject areas, extracurricular activities, and service-based learning.

Our Nation's Founders understood that education was critical to the strength of our democracy. As James Madison said to Thomas Jefferson after the Constitution was written, "Educate and inform the whole mass of the people . . . They are the only sure reliance for the preservation of our liberty."

As we commemorate the anniversary of the ratification of the Constitution, those words are especially timely, because they remind us that their work alone cannot sustain American democracy. Our democracy depends heavily on enlightened and engaged citizens, and high-quality civic education is the best way to ensure that its fundamental principles will continue to guide America for the next 221 years, as we and future generations do our best "to form a more perfect Union, establish Justice, insure domestic Tranquility, provide for the common defence, promote the general Welfare, and secure the Blessings of Liberty to ourselves and our Posterity." May it always be so.●

Mr. SANDERS. I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The legislative clerk proceeded to call the roll.

Mr. LEVIN. I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER (Mrs. MCCASKILL). Without objection, it is so ordered.

#### CONTINUATION OF MORNING BUSINESS

Mr. LEVIN. Madam President, I ask unanimous consent that the Senate continue in a period of morning business with Members permitted to speak for up to 10 minutes each.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. LEVIN. I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The assistant legislative clerk proceeded to call the roll.

Mr. SESSIONS. Madam President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

## MISSILE DEFENSE

Mr. SESSIONS. Madam President, it is easy for us to fall into the trap and the habit of believing the United States and our friends around the world are immune from the aggressive actions of hostile nations. Since the Cold War has ended, I think we have come to think that conflicts between industrialized nations are an historic relic. I believe one writer who has since admitted he was in error wrote a book called "The End of History." But we are not beyond history. We are not immune from the threats that have apparently always been out there in the world. And I wish it were not so, but I am afraid it is. I believe the world clearly remains a dangerous and unpredictable place. Significant and serious threats exist. North Korea and Iran, for example, seek nuclear capabilities despite all kinds of efforts by the rest of the world to convince them to the contrary. They continue to invest heavily in the development of long-range missiles that could cause us great harm. Russia's recent actions in Georgia remind us that country, which we once hoped was on a path to greater integration into the global world community, might again be seeking to restore old Soviet ideas of dominance throughout their neighbors and in Eastern Europe, all of which should serve as a motivation to move ahead with the necessary capabilities to defend ourselves and our allies from missile attack, in particular. If a government, by way of the skills, knowledge, and technical achievements of its citizens, has the ability to protect itself from a known threat, does it not have a moral obligation to do so?

I remember once former Secretary of State Henry Kissinger saying:

I never heard of a nation whose policy it is to keep itself vulnerable to attack.

Why would we want to allow ourselves to remain vulnerable to a potential missile attack from North Korea or Iran? Well, we do not. We have been working for some time now to develop a defense system to block any such missile attack. Although it is highly technical and complex, we have made tremendous progress, and we now know we have a system that fundamentally works and we are continuing to advance it every year.

We cannot do this alone, however. We have our friends in Europe. We asked them for assistance in developing a third site there. In fact, perhaps one of the threats we face would be from a missile launch from Iran. The Iranians are continually working on advanced missiles. I believe they are also openly moving forward to develop nuclear capabilities. If they were to launch such an attack against the United States, it would pass over Europe. So Europe would be an important site for us in protecting the United States.

Indeed, the importance of recent decisions, therefore, taken by the Governments of Poland and the Czech Re-

public to base missile defense assets on their territory to protect our NATO allies and the United States against long-range ballistic missile threats is very important. The United States has been negotiating with the Czech Republic and Poland since early 2007 to base a missile-tracking radar and 10 long-range interceptors—just 10, but importantly 10—in those countries. I am pleased to note that those agreements were signed between the United States and the Government of the Czech Republic on July 8 of this year and with the Government of Poland on August 20 of this year. Ratification of these agreements by the allied parliaments in those countries is expected this fall. These deployments are intended to provide protection for the United States and most of Europe against long-range ballistic missiles such as those that might be launched by Iran.

The strategic objective of extending missile defense protection to our allies is to enhance the ability of the alliance to more effectively deter aggression and counter the growing threat posed by Iran. These deployments would send a strong message to our allies and adversaries alike that the NATO alliance will not be intimidated or blackmailed by any missile threat.

You have leaders of Europe, NATO, and the United States, and if some country threatens that they will launch a missile, and we have only 1 or 2—OK, maybe 10—but if we have the ability to knock those down, that alters the strategic threat capability significantly and allows the President of the United States or any European nation to say: We are prepared to defeat your missile attack. We will not be blackmailed. We will not alter our policies that we believe are in our national interests as a result of such threats.

So the planned deployments in Poland and the Czech Republic are supported by the NATO alliance. Some of our Members have wanted that. They have said that they would feel better about going forward if the alliance itself spoke on this, and so we have obtained that now. The system to be deployed will be fully integrated into NATO's ongoing plans to provide defense against shorter range ballistic missile threats.

The April 3, 2008, NATO Bucharest Summit Declaration notes:

Ballistic missile proliferation poses an increasing threat to allies' forces, territories and populations.

They went on to say:

We therefore recognize the substantial contribution to the protection of allies from long-range ballistic missile to be provided by the planned deployment of European-based U.S. missile defense assets.

In May, the Senate Armed Services Committee, of which I am a member and its bill is on the floor today, reported out of the committee, I am proud to say, a bill which authorizes fully the administration's \$712 million request for the Polish and Czech mis-

sile defense sites. I am proud that our committee did that. It was the right thing. It is important now that the appropriators recognize the critical importance of following through with adequate funding for these sites. Events of the past month reinforce the decision by the Armed Services Committee to recommend full funding. Not only does Iran persist in defying international calls to end its nuclear program, Iran continues to test space launch vehicles and ballistic missiles of increasing range, while also conducting military exercises in the gulf with operational ballistic missiles.

We should not take lightly the courageous action taken by the Governments of the Czech Republic and Poland to agree to establish a missile defense site on their territory, for by supporting the defense of NATO in this manner, and the defense of the United States, these countries have earned the ire of their big neighbor on the east, Russia.

In an effort to exert pressure on our allies to not do this, in February of 2008 Prime Minister Putin of Russia stated that:

If it is deployed, we will have to react appropriately. In that case, we will probably be forced to target some of our missiles at the objects threatening us.

Let's take a moment to analyze that language. What threat is it to Russia, let me ask, that an independent, sovereign nation would agree to have a defensive missile system deployed on their territory—not a hostile missile system, not a nuclear weapon missile system, a missile system designed to protect their own country and other countries from a potential threat? What possible threat is that to Russia? Zero. Of course, we know Russia has hundreds and hundreds of nuclear-armed missiles. The 10 silos and missiles we would propose to place in Poland would have no ability whatsoever to resist a massive Russian attack, God forbid they would ever launch.

So I would suggest something more is at stake here, and I think it is something that the Poles and the Czechs and the Georgians and the Ukrainians and the Estonians and the Latvians and the Lithuanians understand full well, and that is that Putin desires to reestablish hegemony over the former Soviet satellites. They think they have a right to tell Poland whether to undertake a military partnership with the United States. They have no right whatsoever to do so. Poland is glad to be rid of them. They are glad to be out from under the Soviet boot. They have no intention whatsoever of allowing themselves to fall back under their dominance. They have values that are close to our values. They want to be part of our heritage and the Western heritage.

Just days after the Czech Republic signed the radar basing agreement with the United States, Russia reduced its oil shipments to the Czech Republic without providing any explanation.

Boom. The oil shipments have since been restored, but threats continue.

Despite increasingly bellicose threats by Russia to cut off energy supplies and to target Poland and the Czech Republic with military means, these allied Governments have maintained their freedom, their independence, their sovereignty, and their courage, and have stood fast with the United States and NATO. So the very least this Senate could do would be to recognize the importance of these decisions, to express our full and strong support for what these nations have done on behalf of themselves and the Atlantic alliance and affirm that with the support of legislation that would move forward with the third site.

In closing, I would share with my colleagues the words of Mirek Topolánek, the Czech Prime Minister. The Czech Republic and Poland are such wonderful countries. They are so proud to be free and independent. They are some of our best allies in the world.

The Prime Minister placed this issue in the proper context, when he stated:

The moral challenge is clear and simple. If we are not willing to accept, in the interest of the defense of the Euro-Atlantic area, such a trifle as the elements of a missile defense system, then how shall we be able to face more difficult challenges that may come?

Isn't that a great statement? That is the right context.

I hope this part of the bill will remain intact. I am confident it will. I hope our appropriators will find the money necessary to move forward rapidly to complete the development of these systems. Indeed, our NATO allies and the United States are certain to face more difficult challenges in the days ahead, as Iran and other nations continue to develop weapons of mass destruction and the ballistic missile capability to deliver them. As the crisis in the Caucasus suggests, there may be even greater challenges ahead. By supporting the European missile defense initiative, we extend missile defense capabilities to our allies while bolstering the defense of the United States homeland. In so doing, we strengthen our partnership and our collective security. We send a strong message to potential adversaries that this alliance will take such actions as necessary to ensure its security against threats that may occur.

I yield the floor.

The PRESIDING OFFICER. The Senator from Oklahoma.

Mr. INHOFE. Madam President, I ask unanimous consent to speak in morning business for whatever time I may consume.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. INHOFE. Madam President, allow me to echo strong agreement with my colleague from Alabama. We both serve on the Armed Services Committee. It is our hope and belief that we will be able to get a bill tonight. There are a lot of amendments that we

would have liked to have had time to add. Senator SESSIONS talked about the successes we have had in the Czech Republic and in Poland. It is absolutely necessary. This is a life-threatening situation. I believe we are in pretty good shape there. I had several programs that are going to be included in this bill expanding the training and equipment. Sections 1206, 1207, and 1208 are significant. Those are things we can do in the field in these countries where we are in a position to train and equip these people, which is certainly to our advantage. Expanding what used to be called the CERP, the Commanders Emergency Response Program—they changed the name. I can never keep up with these things. But instead of having it only apply to Iraq and Afghanistan, it now applies to other areas also. It gives the commanders in the field a chance to respond immediately rather than go through all the bureaucratic redtape of correcting problems back in Washington.

With the IMET program, which is a program whereby we bring in officers and train them in our facilities in the United States, it used to be that until they signed an article, we would not allow them to be trained in the United States. The assumption was that somehow we were doing them a favor by training them. The reverse is true. They want to come to the United States to train because they know we have the best training. If we refuse to do it, countries such as China will welcome them with open arms. One of the interesting things is, once officers are trained in this country, they develop an allegiance that stays.

A lot of these things are in the bill that are good. I am delighted, because I understand we will be voting on it very soon.

#### AFRICA

Mr. INHOFE. Madam President, the main reason I wanted to come to the floor today is another resolution we hope we will be able to get passed before we leave having to do with Darfur. I have had the habit of bringing attention to situations and conflicts in places around the world that get little attention. However, in the case of Darfur, it has had all the attention. When people ask, what are the problems with Africa, they always talk about Darfur. So while they have received all of the attention, there hasn't been any kind of action that has followed. It is distressing that the situation in Darfur has received so much press and generated so much attention, with documentaries and advocacy campaigns and waves of public support, but it has not spurred the international community to more action.

We have been saddened and horrified at the pictures we have seen and the stories we have heard about the genocide in Darfur that has unfolded since 2003. At least 300,000 people have died,

and 2½ million have been forced from their homes at the hands of violent militias called the jingaweit who have been encouraged and supported by the Khartoum Government, President Bashir. One of the things that is interesting about this is, we recall the tragic genocide that took place in the middle 1990s in Rwanda. People are now aware of that and wondering why we couldn't have done something about it earlier to prevent it. They have now killed about a third the number of people of the genocide that took place in Rwanda, and President Kagame is doing such a great job there. But where were we when we could have helped President Kagame and prevented the genocide from taking place?

It is now up to a third that many in Darfur. So we can do something and do something now to avoid it. Last week we received news that Sudan's central government is launching land and air attacks in Darfur, with many dead and injured. Last month, in August, the Sudanese military and police opened fire on Darfur refugee camps, killing 31 people and injuring a lot of others. The United Nations/African Union hybrid peacekeeping force assessed the incident and concluded that Sudan used an excessive, disproportionate use of lethal force. For the United Nations to come up with that, it has to be bad. They also concluded that the refugees were only carrying sticks and knives and spears while the Sudanese forces were armed with guns. Khartoum insisted that they were searching the camp for drugs and weapons.

In July, The Hague, the International Criminal Court, began the process of indicting President Bashir on 10 charges, including three counts of genocide, five crimes against humanity, two of murder, and masterminding the campaign to annihilate the tribes in Darfur. A senior U.S. official said recently that he expects the ICC, the International Criminal Court, to issue an arrest warrant in the next month—long overdue, I might add. Bashir, who no doubt is beginning to feel the political ground shifting beneath him, continues to resort to more intimidation and violence. One major factor in the ongoing violence in Darfur can be traced to the continued violations of the U.N. arms embargo on Sudan. China is Khartoum's major source of weapons used in Darfur. China has embarked on a new form of colonialism in Africa, grabbing as many natural resources as it possibly can while disregarding the effect on the people. I wish more Members were familiar with Africa and the history of Africa. There are so many books written about that, one of them addressing the Belgium situation there in the early years. They came in, raped the country, took all the natural resources, and left the people there to die. We should be aware that that is exactly what China is doing right now.

Beijing has declared 2006 the year of Africa. It shows no signs of slowing

down in spreading its influence to claim resources. Currently, China's national petroleum company is pumping roughly 500,000 barrels a day from wells in southern Sudan. Keep in mind, China is our biggest competitor for oil and gas around the world. Obviously, we are dependent upon foreign countries, many of them not too friendly to us, for our ability to even fight a war. That is another issue and one we will address. But China is right in the middle of this one, making it more difficult for us. In order to assure continued access to the oil, China has provided weapons to Khartoum and taken a very passive stance toward the government's brutal treatment of the people of Darfur.

Last year Amnesty International reported that both China and Russia had broken the arms embargo by supplying Sudan with attack helicopters, bombers, and weapons. On July 12, the British Broadcasting Corporation reported they had evidence that the Chinese Government provided training and equipment to Bashir's government. In February, the report said that China was training pilots to fly Chinese Fantan aircraft jets on missions from the airfield in southern Darfur. This is a direct violation of the U.N. arms embargo which covers training, not just the supply of weapons, equipment, and military vehicles. The BBC also investigated weapons that China sold to Sudan in 2005 and found postembargoed trucks that carried anti-aircraft guns. This news, although not a surprise, comes at a time when Khartoum is using force against refugees with the very planes and weapons that China is supplying.

China is not the only problem there. Russia is actually a problem also. Russia is to blame for violating the arms embargo. During the last couple of weeks of attacks, Darfur rebels stated that the government used four helicopter gunships and two Russian-made Antonov airplanes. Russia's continued disregard for crimes perpetrated by the Khartoum Government in Darfur and the selling of arms to carry out such violence against the people of Darfur is inexcusable and needs to be stopped immediately.

I hasten to say there are many other problems I have come to the floor and talked about over the last 12 years in Africa. Darfur is one that has captivated everyone's attention. But I assure my colleagues, there are problems in other areas. Right now, as we all know, China is currently Zimbabwe's largest investor and President Mugabe has destroyed the economy in Zimbabwe. We can all remember when they were considered to be the breadbasket of all of Africa. It is amazing that Zimbabwe is able to buy military articles such as their recent purchase from China that included \$240 million in fighter jets, in light of their dying economy. When I say "dying economy," they don't even talk anymore about the value of their currency be-

cause their currency has no value. So the only ones eating in Zimbabwe, the area that used to be the breadbasket of all of Africa, are the ones who are subsistence farmers, able to grow what they and their families can eat.

In 2005, I gave a series of speeches detailing why I believe China to be a threat to our national security. From what we have talked about today, we know China is also a threat to other countries' national security. I challenge my African friends to be wary of current and future Chinese involvement in their countries. It seems that much of the power-sharing agreement in Zimbabwe has been reached with Mugabe remaining as President and opposition leader Tsvangirai taking over the day-to-day running of the Government as Prime Minister. I hope it works out, but I am not optimistic that it will.

We have a problem there. We have a country that had been the breadbasket of sub-Saharan Africa and is now unable to provide anything.

As to other threats in Africa, I have been quite distressed for some time that as we get the squeeze in the Middle East and al-Qaida and the various terrorist elements down through the Horn of Africa, but we have finally made a good decision in this country to assist Africa in building five African brigades, located north, south, east, west, and central. This is going to be necessary for them to take care of the problems. As to other problems in Africa, it has been 30 years now since western Sahara was kicked out of their homeland, and they have been out in the desolate areas now for more than 30 years. It is shocking to me that we don't do anything to help them get repatriated and sent back to their proper areas.

In northern Uganda, on several of my trips there, I have become familiar with what President Museveni has been trying to do for a long period. Frankly, President Museveni has been doing a great job. He was a warrior before he became President of Uganda. But the problem in Uganda is every bit as bad as it is in Darfur, and it is a problem everybody knows about, though it is totally different. We have a guy up there named Joseph Kony, who heads the Lord's Resistance Army. You have heard about the Children's Army and how he goes and trains these little kids, these little boys who are 12 to 13 and 14 years old, how to use automatic weapons. They have to go back to their villages and murder both their parents and all of their family. If they do not do it, they mutilate them. They cut their ears off.

I have been up in the northern part of Uganda and have been able to see it. What have we been able to do about that? Very little. He is still loose. Just recently they put him on the list of global terrorists for the United States, but that did not really resolve anything major. So we have that problem. And we have Joseph Kony, who is still

to this day killing and mutilating little kids.

I guess I am a little sensitive to that. We had a great experience in my family. We found a little girl in Ethiopia when she was 3 days old, and her health was not very good. As we might expect in Addis Ababa, in Ethiopia, there is a great need for nurseries and health care for kids, but the health care just isn't there.

I remember looking at this little girl. As the weeks went by and she started developing—escaping death time and time again—she finally grew up and she became a very attractive little girl. I have said on this Senate floor several times that my wife and I have been married 49 years, and we have 20 kids and grandkids. Well, this little girl shown in this picture is one of them now because my daughter Molly, who had nothing but boys, wanted to have a girl, so she adopted this little girl, Zegita Marie, and she has turned out to be an outstanding little girl.

So there are these problems. One of the problems with adopting in Africa is that culturally some countries do not approve of adopting. They think the village should be able to take care of the children who become orphans. The problem with that is, with such things that are taking place right now in Darfur, with such things that have taken place in Rwanda, the villages cannot absorb the killing and mutilating of a million people in a short period of time. That is what has happened in Rwanda.

So I am glad several Members of this body, including MARY LANDRIEU from Louisiana, have been interested in helping with the adoption of some of these kids so that other children like my little granddaughter are not left there to die in a country in sub-Saharan Africa but can find a loving family.

Anyway, right now, the subject is Darfur. The subject is Darfur because what is going on there right now is kind of in the early stages of what we witnessed taking place in Rwanda. That genocide can be stopped, and it can only be stopped by us along with anyone else in the international community who cares enough to save lives in sub-Saharan Africa. Certainly, the southern part of Darfur is a crisis right now that needs to be dealt with.

So I would ask my colleagues to join Senator BILL NELSON of Florida and me in asking for the adoption of a resolution that should take place today. It is one that is going to establish a specific position for the United States of America. The resolution is S. Res. 660, which we have submitted this week. It condemns the ongoing sales of arms to belligerents in Sudan and calls for both an end to such sales and an expansion of the U.N. embargo on arms sales to Sudan.

As Russia and China provide Khartoum with more weapons and materials, they continue to fuel the conflict and violence and drive a peaceful solution further away from reality.

Countries that want to do business in Africa, or anywhere for that matter, must be held accountable for their behavior. One of the things I have observed in Africa, no matter what country you go into—if it is an oil-rich country—anything that is new and shiny, whether it is a bridge, whether it is a colosseum, a sports arena, it is always built by China. So they have the inside track, and it is going to be up to us to join together to stop that type of mutilation of the population in countries such as northern Uganda and the Sudan.

So I urge the adoption of this resolution today and hope it will become a reality so we have a new position for the United States of America to save little girls like this one in countries that are involved in genocide.

With that, I yield the floor and suggest the absence of a quorum.

The PRESIDING OFFICER (Mr. TESTER). The clerk will call the roll.

The bill clerk proceeded to call the roll.

The PRESIDING OFFICER. The Senator from North Dakota is recognized.

Mr. DORGAN. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. DORGAN. I ask unanimous consent to speak as in morning business for 20 minutes.

The PRESIDING OFFICER. Without objection, it is so ordered.

#### THE ECONOMY

Mr. DORGAN. Mr. President, today the stock market is down over 400 points. Yesterday it was pretty mixed. The day before it was down over 500 points. It is pretty clear that, judging by what is happening on Wall Street and judging what is happening to the economy—the news this morning on the front page of the paper: Loan guarantee offered to one of the largest insurance companies of America; the bankruptcy of an institution, Lehman Brothers, which has been around since the late 1800s; it survived the Civil War and the Great Depression—all these together demonstrate a very serious problem for this country's economy. This economy is in some peril, and I think we should not underestimate the difficulties that face it.

Our Treasury Secretary and the head of the Federal Reserve Board are taking midnight action, working 24 hours a day, apparently, convening meetings here and there, but they share something in common with us. None of us have ever been here before. No one quite understands where we are and what we do to deal with this very serious economic challenge to our country.

This is a great country. It is the only country like it on this planet. It has a very strong economy and has had for a long while. It has lifted a lot of people out of poverty and dramatically expanded the middle class. It has pro-

vided opportunity over the last century that has been almost unparalleled. Yet we now face some very difficult times, and it requires all of us to think together and work together to put together some plans to deal with this issue and this challenge. However, you cannot fix a problem you have not diagnosed.

I wish to talk a little about what got us here and a bit about what I think we ought to do about it. Two things: a subprime mortgage scandal decimated part of the foundation of this country's economy. I wish to talk about what it means. It sounds like a foreign language: Subprime loan scandal. Then, at the same time this economy was weakening because of an unbelievable subprime loan scandal, the price of oil was going up like a Roman candle, up to \$147 a barrel. It has come down some now; back up I think \$4 or \$5 a barrel today. But that had a huge impact on this economy as well. In some ways, these problems have the same roots: Unbridled speculation, regulators who didn't regulate, those who were supposed to regulate were willing to be willfully blind.

Let me talk about these things for a moment. Let me talk first about the situation with the price of oil. I held a hearing yesterday for almost 3 hours on the subject of speculation that I believe drove the price of oil to \$147 a barrel. At a time when our economy was reeling from the subprime scandal, running oil up to \$147 a barrel was a huge burden and had a huge impact in weakening this economy. I am somebody who believes it was speculation that drove this up, right under the nose of regulators who didn't care about regulating.

Let me tell my colleagues what happened yesterday. We have had all kinds of testimony about this. One of the witnesses who was at the Energy Committee yesterday was from J.P. Morgan, a venerable investment bank in this country, and Lawrence Eagles delivered testimony yesterday from J.P. Morgan. He is the head of commodity research, and here is what Mr. Eagles said:

We believe that high energy prices are fundamentally the result of supply and demand. We fundamentally believe that high energy prices are a result of supply and demand, not excessive speculation.

This from a man from the J.P. Morgan company, the global head of commodity research. But an e-mail we obtained today that was sent late last evening to the clients of J.P. Morgan by a Michael Zimbalist, who is the global chief investment officer for J.P. Morgan—the same company—said this—what we have been saying:

There was an enormous amount of speculation pent up in energy markets; example, an eight-fold increase in bank OTC oil derivatives exposure in the last three years and it wasn't just the supply-demand equation. Oil will rise again and we need solutions to energy supplies, but \$140 in July 2008 was ridiculous.

Let me say that again. An executive with J.P. Morgan testified yesterday

before our committee and said: We believe high energy prices are the result of supply and demand, not excessive speculation.

Last evening, an e-mail was sent from J.P. Morgan by their global chief investment officer and it says what we have been saying: There was an enormous amount of speculation pent up in energy markets.

I am trying to understand—and this is not to focus just on this company—J.P. Morgan. They testified they were an investment bank. We have had meetings with a lot of interest about this subject of excess speculation. I am trying to understand whether we are getting the straight story from people. What was the straight story here, the man they sent to testify or one of the top folks in J.P. Morgan who sent an e-mail to clients last evening? They directly contradict each other.

We have a whole lot of folks who are making a living these days saying: Well, the price of oil went to \$147 a barrel because of supply and demand, and I say to them: It doubled in a year. From July to July, the price of oil doubled. I defy anyone to tell me what happened to supply and demand in that year that justified the doubling of the price of oil. There isn't anyone in this Chamber and there is no one who has testified before my committees who can make that case. Why? Because the case is not valid. It isn't valid.

I have sent a letter to Mr. Jamie Dimon, the chief executive officer of J.P. Morgan, asking him to reconcile this. The company was willing to testify and they were one of the witnesses yesterday. I invited witnesses who had made the case that speculation was a significant part of this problem, of the runup of oil; others had invited those who believed that speculation was not. This testimony from J.P. Morgan was part of testimony invited by those who believe there is not a speculative component. But we have a right as a committee, it seems to me, to understand how does this happen. The company sends a representative to tell us there is no speculation and then sends an e-mail to clients the same day and says speculation is a significant part.

The reason I mention this is oil is a part of what is happening in this country today with our economy. The runup in the price of oil significantly weakened this economy. I am expecting a response from J.P. Morgan to try to tell me why the contradiction. Who is talking straight here? When do we get straight answers? If we are going to fix what is wrong, we have to know what happened and what caused it.

Now, I mentioned the subprime loan scandal. The subprime loan scandal. I described what I thought was going to happen 9 years ago on the floor of the Senate. We had a bill that came to us from Senator Gramm called Gramm-Leach-Bliley. Senator Gramm spent a career here trying to get rid of all regulation: Deregulate. Deregulate, he claimed. Financial modernization, he

called it. The Financial Modernization Act. That was a fancy way of saying: Let's take apart the protections that existed after the banks failed in the 1930s and the Great Depression, let's take apart the protections we put in place to make sure it didn't happen again. We put in place the Glass-Steagall Act that said you have to keep separate banks and real estate and securities. Why? Because real estate and securities can be very speculative, and banks need to stay away from speculation. It needs to not only be safe and sound, it needs people to think they are safe and sound.

So what was put in place in the 1930s—the Glass-Steagall Act and other provisions to separate inherently risky enterprises from banking—worked for a long time. Then to the floor of the Senate comes the Financial Modernization Act in 1999. I voted against it. Let me read what I said on the floor on May 6, 1999, on the floor of the Senate:

This bill will also, in my judgment, raise the likelihood of future massive taxpayer bailouts. It will fuel the consolidation and mergers in the banking and financial industry at the expense of customers, farm businesses, family farmers, and others. In some instances I think it inappropriately limits the ability of the banking and thrift regulators from monitoring activities between such institutions and their insurance or securities subsidiaries, raising significant safety and soundness consumer protection concerns.

Let me say that again: This bill will also, in my judgment, raise the likelihood of future massive taxpayer bailouts.

No, I am not a soothsayer. I didn't have a crystal ball. But I knew if you don't have good regulation and you are going to create the homogenization of big financial industries and put banking and everything together, even if you claim you are going to build firewalls, I knew exactly what was going to happen.

On November 4, 1999, on the conference report—I was one of eight Senators to vote against it—I said:

Fusing together the idea of banking—which requires not just the safety and soundness to be successful but the perception of safety and soundness—with other inherently risky speculative activities is, in my judgment, unwise.

Then I said:

We will, in 10 years' time, look back and say we should not have done that because we forgot the lessons of the past.

Those are my statements from 1999. It is now 9 years later, not 10. What we see are massive bailouts, massive taxpayer bailouts, and the lessons we apparently forgot. I voted against all of that. The fact is they sold it. They sold it like medicine from the back of a wagon in the old West, snake oil, solve everything. Allow all these big institutions to get married; fall in love, get married and become bigger and do a little of everything. That way you get one-stop shopping. Go ahead and buy

your securities, buy your insurance, buy your real estate, and then make a deposit, if you will, and maybe get a check book if you want to still write some checks if you don't want to do it electronically; just one-stop shopping at all of your financial institutions and there will be no problem.

Guess what happened. In 2001, we had regulators come to town, hired by a new President, who said: You know what. It is a new day. Regulation is a four-letter word and we think four-letter words are dirty and we don't intend to regulate. Yes, we are going to get paid. We are going to run these regulatory agencies, but we don't intend to do anything. We intend to take an 8-year sleep, and they did. They dozed off immediately and they have not yet awakened.

We had a regulator at one of the very important agencies say: In fact, there is a new sheriff in town and this is a new business-friendly environment. We now see what that means. Willful blindness by people we paid to regulate, who came to town hostile to the basic notion of regulation.

Now, they saw what I saw. I have a tiny little television set, and so in the morning when I shave and brush my teeth, I have that television set on and I hear the advertisements on television. Countrywide, the biggest mortgage bank in America, here is what they said:

Do you have less than perfect credit? Do you have late mortgage payments? Have you been denied by other lenders? Call us.

What they were saying, essentially, is: Hey, are you a bad risk? Give us a call if you want a mortgage. Do you need a loan? This is the biggest mortgage bank in the country saying: If you can't pay your bills, for gosh sakes, call us. We want to give you a loan.

It wasn't just Countrywide. Here is a company called Millennium Mortgage and here is what they said. This was seductive. They said: Twelve months, no mortgage payment. That is right. We will give you the money to make your first 12 payments if you call in 7 days. We pay it for you. Our loan program may reduce your current monthly payment by as much as 50 percent and allow you no payments for the first 12 months. That is a pretty good deal. We will make your first 12 months payments. Of course, they will put that on the back of the loan and it will incur interest and you will end up paying a lot more.

This is Zoom Credit. You all saw these advertisements:

Credit approval is just seconds away. Get on the fast track at Zoom Credit. At the speed of light, Zoom Credit will preapprove you for a car loan, a home loan, or a credit card.

It says:

If your credit is in the tank, Zoom Credit is like money in the bank.

Zoom Credit specializes in credit repair and debt consolidation, too. Bankruptcy, slow credit, no credit—who cares.

These were the advertisements being run on television and on the radio

across the country by the shysters trying to place bad mortgages out there that people could not make payments on, and then they run the paper up through securities, hedge funds, and investment banks, run them all over the world. Then it goes sour and people cannot make payments, and you have all these bad loans out there and things collapse. It is called the subprime loan scandal, and here is the origin: companies that said: If you have bad credit or you cannot make your payments, come to us, we will give you a loan.

So you start with the first baby step of bad business practices—because everybody was making money. The folks who were selling the loans, cold-calling people, were making big bonuses; and the mortgage banks, such as Zoom and Countrywide—the biggest—were making lots of money slicing these mortgages, the subprime mortgages, up into securities, securitizing them all.

By the way, they also said this: If you have bad credit and cannot make your payments and have been bankrupt, you know something, we also have no-doc loans. That means you don't ever have to document your income. They said: We will give you a loan, and you don't have to make the first 12 months of payments—we will make them for you—and you don't have to document your income. You could do that if you have been bankrupt and have been unable to pay your bills. Isn't that unbelievable? Guess what. They were all over the country like hogs in a corn crib snorting and making money, hauling it to the bank, saying: We are making big money by putting out bad paper.

Then what happens? All of a sudden, these mortgages, which in most cases had a 3-year reset of interest rates and were offered with teaser rates—sometimes 1 percent or 1.25 percent—these mortgages, 3 years later, had the interest rates reset, and they were now paying 10 percent. And then deep in the mortgage was the provision of a prepayment penalty so that you could not prepay the mortgage even though you were now stuck at 10 percent and could not pay the bill. These companies and the brokers said that it didn't matter; just line this up, and between now and 3 years, you can flip the property; the housing bubble is going up and you are going to make money anyway. And then the whole thing collapses.

So hedge funds are making money hand over fist, and investment banks are buying securities that are loaded, like sausage packed with sawdust, with good mortgages and bad mortgages, and things go sour, and all of a sudden, in these big, homogenized financial institutions, you have massive timebombs exploding inside their balance sheets. Then, guess what. We wake up and discover that Bear Stearns cannot make it and Lehman Brothers is going belly-up. They bail out Bear Stearns by allowing somebody else to buy them with \$30 billion from the Federal Reserve Board, securitized

by, in many cases, bad securities. This morning, the papers said \$85 billion. It is pretty unbelievable what is going on. It all starts here.

Now, did somebody see this? Did somebody watch television in the morning or read the newspaper or listen to the radio and hear the advertisements about the seductive new mortgages you could get and how the brokers and bankers and all these folks are making all this money? If the American people didn't see it, should the regulators have seen it? Weren't there people in this town whom we paid to regulate? How about Alan Greenspan, who is now treating us with a book and appearances on the Sunday shows and giving us a current diagnosis? Where was Mr. Greenspan when this was happening? What happened at the Fed that persuaded them not to interrupt essentially bad business that would injure the foundation of this country's economy, or the many other regulatory agencies where people at the head of them decided to be willfully blind and do nothing?

If ever there were a time for the people of this country to question whether the term "regulation" is a four-letter word, it is now. I believe the free market is a wonderful thing. I used to teach economics. I believe the free market is one of the best allocators of goods and services known to mankind. I also know it needs effective regulation—a regulator—because occasionally it becomes perverted. Occasionally, it is broken by certain interests.

As I said earlier, I wish I had been wrong when I said, on the floor of the Senate on May 16, 1999, in opposing the Financial Modernization Act, which took apart the basic protections we had and that we had learned were needed from the bank failures of the 1930s:

This bill will also, in my judgment, raise the likelihood of future massive taxpayer bailouts. It will fuel the consolidation and mergers in the banking and financial services industry at the expense of customers, farm businesses, family farmers, and others.

Fusing together the idea of banking . . . with other inherently risky speculative activity is, in my judgment, unwise.

That is what I said 9 years ago. I wish I had been wrong, but I was not.

We come now to this intersection with the American economy in peril. I know we have people at the Fed and at the Treasury Department working full time to try to put this back together. Again, I say you cannot fix something if you don't know what went wrong. It is why I describe two things today—one, the unbelievable bubble of speculation that moved oil to \$147 a barrel, which put an enormous burden on this country's economy at exactly the time when we could not afford it, as the economy was already suffering the unbelievable effects of the subprime loan scandal. Now we have seen an almost perfect economic storm.

One doesn't have to be an economist to understand what is happening now in this economy. But it seems to me

that all Americans are hoping all of us pull together to find ways to put this country back on track, insist that regulators finally begin to regulate on behalf of the interests of the American people—insist that Congress do what it needs to do, and there are a number of things we need to do to set this right.

It is not with joy that I come to the floor of the Senate describing the conditions that, in my judgment, have caused the most significant economic collapse we have seen in a long time. But we must face the truth, and the truth is that we have been through a very difficult period and we need our Government to behave in a way that stands up to protect the interests of all Americans, not just a few. I am going to have more to say tomorrow about this subject.

I ask unanimous consent to have printed in the RECORD a letter that I had referred to that I have written to the head of J.P. Morgan, as well as an attachment with that letter.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

U.S. SENATE,

Washington, DC, September 17, 2008.

Mr. JAMIE DIMON,

Chief Executive Officer, Chairman of the Board, JPMorgan Chase & Co., Inc., New York, NY.

DEAR MR. DIMON: I am the Chairman of the Energy Subcommittee of the Senate Committee on Energy and Natural Resources. I convened a hearing of the Subcommittee yesterday, which focused on speculative investments in the energy futures markets. I am troubled that the testimony delivered by Lawrence Eagles, Global Head of Commodity Research for your company, appears to be contradicted by an internal JPMorgan email that my staff has obtained, dated the same day.

At the hearing, Mr. Eagles said, "we believe that high energy prices are fundamentally the result of supply and demand." Additionally, the written testimony which was submitted on behalf of JPMorgan by Blythe Masters said, "we fundamentally believe that high energy prices are a result of supply and demand, not excessive speculation."

But, an email we obtained that was sent late last night by Michael Cembalest, identified as JPMorgan's Global Chief Investment Officer, directly contradicts the testimony by Mr. Eagles and Ms. Masters. In his email (a copy of which is attached), Mr. Cembalest stated, in part: "what we've been saying: there was an enormous amount of speculation pent up in energy markets (e.g., an 8-fold increase in bank OTC oil derivative exposure in the last 3 years), and it wasn't just the supply-demand equation. Oil will rise again, and we need solutions to energy supplies, but \$140 in July 2008 was ridiculous."

It appears that JPMorgan is telling Congress and the public that the run up in oil prices is solely due to supply and demand, while at the very same time it is telling its clients that an "enormous amount of speculation" is running the prices up.

Please explain why JPMorgan testified before Congress that the high oil prices are only due to supply and demand when your experts clearly acknowledge privately that it was speculation, not market fundamentals, that sent oil prices skyrocketing. As you know, this is a matter of enormous public interest and concern. Americans across our country are hurting as run-away prices

have permeated our entire economy and devastated family budgets.

It is critical that we have honest and accurate information as we debate solutions to this energy crisis. As Chairman of the Subcommittee that held the hearing yesterday, I am requesting that you send me all documents in the possession, custody or control of JPMorgan Chase during the last 12 months relating or referring to the role of speculation on oil prices. Given that the Congress is currently debating and will be voting on these matters imminently, please provide these documents to us on a rolling basis beginning as soon as possible with all such documents provided by one week from today. Also, due to the limited amount of time available to us before voting will occur, please ensure that the most relevant documents are provided first.

I appreciate your willingness to do this promptly to ensure that the public and Congress receive full, accurate, honest and complete information from those who testify before it.

I appreciate your timely response. If you have any questions, please contact Dennis Kelleher, my Chief Counsel, or Ben Klein, my Legislative Director.

Sincerely,

BYRON L. DORGAN,  
U.S. Senator.

E-mail sent last night by the Global Chief Investment Officer for all of J.P. Morgan (see bold section below).

EYE ON THE MARKET, SEPTEMBER 16, 2008,  
11-SOMETHING P.M.

Update: The U.S. government took another unprecedented step in this odd year and provided a bridge loan to AIG in exchange for 80% ownership in the company.

"SWF: Sovereign Wealth Fed". Say this for the U.S. Federal Reserve: they're reinforcing their historical independence from the legislative branch. On a day during which Senators McCain, Obama, Dodd and Shelby all came out publicly against a bailout of AIG, the Fed did it anyway. That's not entirely unprecedented; President Clinton tried to pass the 1994 Mexican Stabilization Act through Congress, couldn't, and then figured out a way to get the Exchange Stabilization Fund done without legislative approval. But what is unprecedented, at least for the Fed, is equity ownership. The United States now has its own Sovereign Wealth Fund, with Fannie Mae, Freddie Mac and AIG as its inaugural investments. Is this a backdoor alternative to privatizing social security?

First, a brief bit of background. AIG is an insurance company with roughly \$100 billion in capital and \$1 trillion in assets. They have an insurance operation that's been around for almost 100 years, and which has deep experience in life, property & casualty, personal, specialty and D&O insurance (indemnifications related to mistakes by directors and officers). AIG set up a capital markets subsidiary, AIGFP, which effectively provides re-insurance on \$440 billion in securities and other derivatives when you cut through all the industry jargon. AIG allowed this subsidiary to grow to be half the company's assets, a decision which in hindsight borders on the bizarre. Within this business unit, there are concentrated problems with a specific \$80 billion portfolio of multi-sector CDOs linked to residential mortgages. They've taken \$25 billion in losses so far on this exposure, with more expected by Moody's in Q3. While vintage years and terms/conditions differ, AIG's CDO exposure relative to shareholder equity was much larger than other big CDO holders such as UBS and Citigroup.

AIG's problem is that rating agency downgrades of AIGFP force collateral to be posted. Such a clause essentially transforms their exposure from an insurance policy that only requires payout when losses are realized, to a policy which requires payout depending on how markets price similar exposures. And right now, mortgage-backed derivatives are the leprosy of the financial markets, with prices arguably below fair value (a). However, for valuation and capitalization purposes, insurance regulators, accountants and rating agencies (no irony intended) are not interested in anyone's estimate of fair value right now. Instead, they're relying on the last marginal price that anyone happens to sell at, with the most desperate seller setting the price. If only property taxes worked that way; everyone would get tax certiorari relief based on the neighborhood's worst foreclosure sales.

I will leave it to others to describe the calamitous (or not) outcomes that the Fed decided to avoid. It would be speculation, although today's news of the oldest money market fund in the country (with \$60 billion at its peak) "breaking the buck" was possibly a small example (b). What the Fed gets in return for saving AIG: a 2-year loan at Libor plus 8.5%, plus an 80% ownership interest in the company. I know a lot of private equity and mezzanine funds that would love to have gotten a deal like that, but they didn't have enough capital. And that was the problem: AIG is so big that the numbers involved were too large for banks and other private sector entities to contemplate, particularly within 48 hours. AIG's former chairman stated that equity investors did not have to be wiped out, but there was only one entity left that was big and adroit enough to offer the terms and capital needed to forestall a possible bankruptcy (c), and it was the U.S. government. While I think the U.S. government made a good investment for taxpayers, the Pandora's box is going to be quite a challenge.

We're not going to rush out and buy equities on the view that the world's problems are over, or that the Fed will bail anything else out. The economic news, drowned out by corporate events over the last two weeks, is still pretty bad. This week's charts from our investment meeting (state tax receipts, small business optimism, the U.S. manpower employment survey, the Baltic Freight index, retail sales, Eurozone industrial production, hotel occupancy rates and just about everything related to growth or construction in China) all look the same: plummeting. There's also the minor issue that the Fed is running out of money for these bailout/investment exercises (d). But with the decline in commodity prices, inflation forecasts are tumbling, rendering stagflation risks much lower. While we're at it, the Peak Oil crowd promoting crude oil call options struck at \$200 should concede what we've been saying: there was an enormous amount of speculation pent up in energy markets (e.g., an 8-fold increase in bank OTC oil derivative exposure in the last 3 years), and it wasn't just the supply-demand equation. Oil will rise again, and we need solutions to energy supplies, but \$140 in July 2008 was ridiculous.

We are making some regional shifts in portfolios (from Europe to the U.S.) given a slower global economy, the prevalence of much higher levels of government and corporate debt in Europe, and more rapidly slowing European earnings estimates. We are also holding onto our cash balances, and are investing newly funded accounts slowly. But we are not, as we reiterated last week, positioning for Armageddon, which the Fed might have just averted with its actions this week.

Notes:

(a) AIG released a report on August 7 with their CDO stress-testing. The assumptions look conservative to me: 80%-90% of subprime loans expected to default, with 20%-30% recoveries upon foreclosure. Assumptions on prime loans were not much better: 60% expected to default, with recoveries of 65% upon foreclosure. AIG computed its fair value stress-testing loss on the CDO portfolio at around \$10 billion, compared to the \$25 billion in losses they've taken so far. This suggests that one of 3 things are true: (i) the non-transparent process through which AIG applied the stress-testing assumptions were too generous and underestimate the loss, (ii) secondary market prices driving the actual marks are too low, or (iii) the markets are right and the assumptions above are still not catastrophic enough. These outcomes are not mutually exclusive, but you could drive a truck through the difference between the stress-testing case and losses realized so far. Call me crazy but I think it's mostly (ii).

(b) That's what happens when a money market fund does not provide a dollar back for each dollar invested. A very rare occurrence which only happened once, in 1994.

(c) As far as we can tell, the Fed's investment does not constitute an "event of default" the way the GSE conservatorship did.

(d) For monetary policy geeks only: the AIG deal reduces the amount of unencumbered Treasury bonds held by the Fed under \$200 billion. From the March 12, 2008 Eye on the Market: "Something is nagging at me. Over the long run, I hope the Fed hasn't misjudged something. It's not that the Primary Dealer Credit Facility, is inflationary. For every dealer that comes to the Fed, the Fed sells assets to raise cash to lend, so their monetary targets are unchanged. But Fed assets are not unlimited: existing facilities already reduce some of the Fed's \$700 billion in assets. In the highly unlikely event that the Fed's assets were exhausted, they'd have to start the printing press. We need to hope they haven't prematurely pledged assets to dealers that are normally reserved to stabilize banks during a potentially painful economic downturn."

CDO = Collateralized Debt Obligation.

GSE = Government Sponsored Enterprise.

MICHAEL CEMBALEST,

Global Chief Investment Officer,

J.P. Morgan.

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The PRESIDING OFFICER (Ms. CANTWELL). The Senator from Iowa is recognized.

#### AMERICA'S SENIOR CITIZENS AND TAXES

Mr. GRASSLEY. Madam President, I come to the Senate today to talk about an important segment of our Nation's population, America's senior citizens.

Our senior population has seen a very rapid growth in the 20th century. As of the year 2000, there were about 35 million people who were 65 years of age or older. Compare this with 3.5 million people at the beginning of the 20th century. Today, about 37 million people are 65 years or older. This amounts to about 12, 13 percent of our total population.

In 2011, the first baby boomers turn 65. This will mark the beginning of an explosion in our senior population. By 2030, the senior population will be twice as large, growing from 35 million to 70 million.

You may ask why I am citing these numbers. My Senate colleagues may think I am setting the stage for a lengthy discussion about our entitlement programs—Social Security and Medicare. While the impending entitlement crisis does require my attention, along with the attention of every Member of Congress—and very soon—I wish to discuss another issue that is at the center of this year's political debate, and that is that mean word "taxes"—yes, taxes on our senior citizens. I wish to explain to my Senate colleagues and my friends in the media how seniors are taxed under current law. I also would like to talk about how the Republican and the Democratic Presidential candidates' tax plans will affect our senior citizens.

With a significant increase in our older population looming, those who are currently 65 and older—and those who will be turning 65 over the next 2 decades—should pay close attention to the tax changes that will be faced under a Republican administration and Senator MCCAIN or a Democratic administration and Senator OBAMA as President. People should not only be wary of campaign promises, they must also understand the flaws in the various tax proposals being offered the voters this election season. Change may result in higher taxes.

I wish to start by picking up from a speech I gave back in July. That speech featured Rip Van Winkle. I have a picture of Rip Van Winkle up here on a chart. In that speech, I explained how a charismatic, likable, articulate, young Governor from Arkansas barnstormed across America in 1992 as the Democratic Presidential candidate. That candidate—now former President Bill Clinton—had a battle cry: “putting people first” and “middle-class taxpayer fairness.” It sounds familiar, doesn’t it?

Another familiar tune is what candidate Clinton was saying in that same year, 1992. He said, if elected, “the only people who will pay more income taxes are those living in households making more than \$200,000 per year.”

If elected, the junior Senator from Illinois, the Democratic candidate, says that he will only raise taxes on families earning \$250,000 or more.

But once candidate Clinton was sworn in as President Clinton, that campaign promise was quickly discarded. In 1993, President Bill Clinton and a Democratic Congress enacted the largest tax increase in history. Those are not my words. I will quote the great chairman of the Finance Committee at that time, New York Senator Patrick Moynihan, who termed it “the largest tax increase in the history of public finance in the United States or anywhere else in the world.” And much to the voters’ surprise, the tax increase of 1993 was on people who earned more than \$20,000, not just those earning more than \$200,000, as candidate Clinton had said in that campaign.

So the moral of this story is that candidate Clinton, who promised middle-class tax relief, raised taxes on the hard-working middle-class taxpayers once he became President Clinton. This was obviously change that you could not believe in.

The reason I told that story was to tell this story back then. Not only did President Clinton raise taxes on the middle class, he raised taxes on seniors.

That is why I am speaking to my colleagues about the impact of tax proposals on senior citizens that are an issue in this election. That is right, taxes were raised on seniors.

What was this tax increase on seniors back in 1993? It was an added tax on Social Security benefits. Let me take a moment to explain how this tax currently works.

Prior to the 1993 tax increase, married seniors with incomes less than \$32,000 did not pay taxes on their Social Security benefits. For single seniors, those with less than \$25,000 paid no taxes on their Social Security benefits. However, single seniors with incomes over \$25,000 and married seniors with incomes over \$32,000 paid income tax on only 50 percent, or maybe for the people paying it, it was on the whole 50 percent of their Social Security benefits. The revenue raised from this tax is directed into the Social Security trust fund.

These rules remain in place today, but under the 1993 tax increase that President Clinton signed, senior citizens with incomes over \$34,000 and married seniors with incomes over \$44,000 were required to pay income tax on not 50 percent of their Social Security benefits but 85 percent of their Social Security benefits. So this so-called tier 2 Social Security tax is still part of our tax laws. The revenue generated from the tier 2 tax is directed to the Medicare trust fund.

Let me pause for a moment to show how many seniors actually pay tier 1, that is 50 percent, and tier 2, the additional 35 percent. We can see on this chart a number for 1994 and a number for 2005. In 1994, when the tier 2 tax became effective, almost 6 million seniors paid income tax on their Social Security benefits. This includes singles and married seniors.

Compare this with 2005, the most recent year we have accurate data from the IRS. Around 12 million seniors paid the tier 1 and the tier 2 Social Security tax. So you can bet your bottom dollar that seniors with incomes of less than \$200,000 were surprised when they woke up to the fact that the tax increase of 1993 hit them.

Why were they surprised? Candidate Clinton assured them their taxes would not go up. Not only did their taxes go up, they had to give back a significant portion of their Social Security benefits to the Government, benefits that they worked a lifetime to receive.

Will America’s seniors and the middle class, for that matter, wake up to higher taxes after the 2008 election? That is the key for my being here, to look at the tax debate going on in this election season for the Presidency. Will American seniors and the middle class, for that matter, have to wake up to higher taxes after the 2008 election?

Much like Rip van Winkle woke up to a different, changed world, will Senator OBAMA’s change be something seniors can believe in? Could history repeat itself?

I wish now to explain how the 2001 and 2003 bipartisan tax relief benefits American seniors. The reason I call them the bipartisan tax relief bills is because it had bipartisan support, unlike the rhetoric of the campaign which is always referring to the Bush tax cuts.

If these were the Bush tax cuts, they would have been a heck of a lot bigger tax cuts than the bipartisan tax relief that is now the law of the land.

I wish to specifically focus on the reason for the 2003 tax relief because in 2003, Congress reduced the top tax rate on capital gains from 20 percent down to 15 percent. Congress also tied dividend income to the capital gains tax rate instead of the taxpayers’ marginal tax rate. That is, of course, the same 15 percent as for capital gains.

For low-income taxpayers, the tax rate on capital gains and dividends is currently zero. How does a lower capital gains and dividend income tax rate

benefit our senior citizens who have contributed so much to this country? Census Bureau statistics show that about 23 percent of the taxpayers claiming dividend income are senior citizens; in other words, 65 or over. A nonpartisan research group, the Tax Foundation, shows that nearly 26 percent of all taxpayers claiming capital gains are seniors 65 or over. So a considerable number of seniors rely on investment income as a cornerstone of their overall income.

The Democratic leadership may file on to this floor and tell you that the majority of seniors’ income is locked away in retirement plans and IRAs and because of this, they don’t need the favorable tax relief of capital gains and dividend income. I have news for anybody. First, as I pointed out, a large number of seniors rely on a stable flow of income that dividends provide. Add seniors’ reliance on capital gains and you see that any reduction in investment income through higher taxes will hurt our hard-working senior citizens.

Let me show my Democratic colleagues and friends in the media the tax savings that seniors currently enjoy due to lower tax rates. As we can see on the chart, seniors with incomes under \$50,000 earning dividend income see the biggest tax savings. Their tax liability is 17 percent less than it would be if the favorable tax relief expired. This portion of the chart also illustrates how much more seniors rely on this favorable tax treatment than taxpayers of all ages. For all other taxpayers, their tax liability is 7.6 percent less, as we can see from the chart, the first bar.

Let’s look at seniors claiming capital gains. Same chart, as we can see. Seniors with incomes under \$50,000 pay about 13 percent less in taxes than they would without the favorable tax relief in the 2003 capital gains law. That is a significant chunk of change for our hard-working seniors or, if they are retired, for having worked hard throughout their life.

So we can see my Democratic friends don’t have a leg to stand on. They come out here—we have seen them and heard them—like the big bad wolf and huff and puff about how seniors do not benefit from the 15-percent capital gains and dividend income tax rate. But the facts, as I presented them, are clear, and we get this information from foundations and study groups. Seniors rely on capital gains and dividend income to maintain their standard of living and pay their medical expenses. Seniors benefit significantly from the favorable tax treatment on capital gains and dividend income, especially low-income seniors.

The moral of this story is that lower tax rates on investment income means these seniors can keep more of their earnings to pay for life’s necessities. Taking these tax benefits away from seniors by raising capital gains and dividends, these are people who will be hurt because they most typically live

off of a fixed income and their standard of living would be severely impacted.

My Democratic colleagues in Congress actually want to take away the 2003 tax relief for seniors. For example, in March of this year, this body took a very important vote. I, along with my Senate colleagues, voted on an amendment to the budget that would have allowed the 15-percent capital gains and dividend income tax rates to be extended beyond their sunset period of 2010. Every Democrat voted no. If the Democrats get their way, this favorable tax treatment will go away for seniors, raise taxes on seniors, and lower the standard of living of seniors. I voted to extend the 15-percent capital gains and dividend income tax rate.

The senior Senator from Arizona voted yes. Interestingly, the junior Senator from Illinois voted no. My friend's vote is interesting because the junior Senator from Illinois is now barnstorming across America campaigning to be President, much as President Clinton did. On the stump, the Democratic candidate has stated he does not want the 15-percent capital gains and dividend income tax rates to go away, at least for families earning less than \$250,000 a year. Let me repeat, the junior Senator from Illinois, whose word is his bond, voted with this budget vote last spring to allow the 15-percent capital gains and dividend income tax rates to expire, but now he is saying he wants this tax relief to stick around.

To a degree, I am glad for that change of heart, but the more I think about it, the more I wonder whether the junior Senator from Illinois will stick to this campaign promise if elected because he might find himself in a position like Candidate Clinton who failed to stick to his campaign promise when he became President not to tax the middle class. So maybe my Democratic friend will be the big bad wolf after all. Huff and puff and let the 15-percent capital gains and dividend income tax rate expire. I am not sure if a President OBAMA will be living in such a brick house. His house may be made of straw and his campaign promise of extending the 15-percent capital gains and dividend income tax rate for families earning less than \$250,000 may be blown down.

Former President Clinton's promise was blown down, and we saw the biggest tax increase in history. That is what Senator Moynihan, chairman of the committee at that time, said. I don't want history to repeat itself.

Let's focus on how seniors would be affected under a Republican or a Democratic administration. Let me start with a Republican administration because Senator MCCAIN's tax plan is straightforward. That is, the Senator from Arizona would continue the current 15-percent capital gains and dividend income tax rates beyond its sunset. He would also continue the tax rate of zero percent for low-income taxpayers. Yes, it is a very simple tax plan.

The PRESIDING OFFICER. The Senator has used 10 minutes. We are under a time agreement.

Mr. GRASSLEY. I ask permission to continue. I was told I would have until 10 after 6, and I will be done before 10 after 6.

Ms. LANDRIEU. Madam President, may I inquire of the Senator, another 5 or 10 minutes?

Mr. GRASSLEY. Let's say 7 minutes, and if I am not done in 7 minutes, I will quit.

Ms. LANDRIEU. I thank the Senator. The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. GRASSLEY. Madam President, seniors under the tax plan proposed by the senior Senator from Arizona would continue to benefit from lower tax rates. This would allow seniors to maintain their current standard of living. These taxpayers will be able to age with dignity.

The Democratic Presidential candidate's tax plan for seniors is much more complicated. But first let's keep it simple. Although the junior Senator from Illinois voted to allow the 15-percent capital gains and dividend income tax rates to expire, he is now saying he wants to keep this favorable tax treatment for families earning less than \$250,000.

It seems the Senator from Illinois thinks the bipartisan tax relief is good and should continue for most taxpayers. However, his Democratic colleagues in the House and Senate don't seem to think so. After all, they voted to allow the 15-percent capital gains and dividend income tax rate to expire in that vote we had this spring.

I ask, if Senator OBAMA is elected on November 4, will he be able to convince his Democratic colleagues to continue this favorable tax treatment? President Clinton was unable to stop a Democratic Congress from increasing taxes in 1993. And I wouldn't want history to repeat itself.

I also want to spend some time discussing a proposal my friend from Illinois has discussed on the campaign trail. Senator OBAMA has proposed to exempt seniors with incomes less than \$50,000 from income taxes. This sounds pretty good. I mean, for 2007, the median income for people 65 and over was close to \$28,000. But if you take a closer look, there are a number of flaws.

These are not my words. The Tax Policy Center, a nonpartisan think tank that has received notoriety for analyzing the tax plans of Senator MCCAIN and Senator OBAMA, states that "the proposal is poorly designed." They also say the proposal "creates inequities between older and younger workers with the same income." The AARP, the powerful senior lobby, hasn't even highlighted the proposal in its communications with its membership.

But I wish to highlight this proposal and expose its flaws because I don't want our seniors to believe in a campaign promise that can't be delivered.

First, the \$50,000 exemption amount would not be indexed. This means it

would erode over time, becoming less and less valuable to seniors.

Second, the \$50,000 threshold is a cliff. That means a senior earning \$1 over \$50,000 won't qualify for the exemption and that senior might stop working to make sure they do not go over that cliff.

Third, the \$50,000 exemption amount applies to both single and married taxpayers. This produces a marriage penalty that is unfair to married seniors.

Finally, this proposal exempting seniors making less than \$50,000 from paying income taxes would add to the Social Security and Medicare deficits. This may not be such a big deal for seniors, but it is a big deal for those of us here in Congress who have to find solutions to the shortcomings of Medicare and Social Security.

Let me tell my colleagues, and of course the media, how this proposal would add to the Social Security and Medicare deficits. As I discussed earlier, our current tax laws require seniors with incomes over \$250,000 and \$32,000 to pay income taxes on their Social Security benefits. According to preliminary data released by the IRS, close to 14 million seniors paid income tax on their Social Security benefits in 2006. This is because many seniors continue to work. Or they retire, but earn interest income, capital gains dividends, or rental income. Even half of their Social Security benefits are taken into account for purposes of determining whether a taxpayer must pay income taxes on their Social Security benefits.

Now, there are many seniors who are earning less than \$50,000 but more than \$25,000 and \$32,000. Currently, the income taxes these seniors pay on their Social Security benefits go directly to Social Security and Medicare. This means if these seniors are exempt from taxes, less tax revenue flows into the Social Security and Medicare. The trustees of these funds are already projecting that the Medicare trust fund will run out of money in 2019 and that the Social Security trust fund will follow in 2041.

The Senator from Illinois may say he will make up for this revenue loss by raising payroll taxes on families earning more than \$250,000 a year, but his campaign has recently stated that any increase in the payroll taxes on these workers would be phased in over 10 years. This means the revenue Senator OBAMA was relying on to make up the revenue loss that would result from the seniors' tax exemption won't be there. I am not sure about you, but making a campaign promise that will balloon the Social Security and Medicare deficits is not good judgment, especially when baby boomers are on the verge of turning 65.

Now, I have saved the best for last, and I want to say it loud and clear so my friends in the media and our Nation's seniors can hear it: Seniors will see their taxes go down under Senator MCCAIN's plan, especially married seniors. Low- and middle-income seniors

who are married will be taxed less than under the Democratic tax plan. Senior citizens will also enjoy tax relief under the McCain tax plan.

The Senator from Arizona is doing the right thing in reducing the corporate tax rates. After all, our Nation has the second highest corporate tax rate in the world. That causes companies to move their operations overseas. Both Senator OBAMA and Senator MCCAIN have alluded to the competitive problem our corporations face because of high tax rates. There is an added benefit to reducing corporate rates. The answer is: a tax cut for middle-class seniors. Well, the incidence of the reduction of corporate tax rates falls on capital. The Congressional Budget Office tells me that the burden of the corporate tax falls on capital, and so does the Tax Policy Center.

So because seniors hold investments in corporations—as evidenced by the fact that almost a quarter of all Americans claiming dividends are seniors—they will see the benefits of lowering corporate tax rates. This means they will see their taxes go down if the corporate tax rate is reduced. Married seniors in particular will see their taxes go down more than under the tax plan of the Senator from Illinois, and in some cases the senior taxes would go up under the Democratic tax plan.

The Tax Policy Center has indicated that low-income seniors, those earning up to \$32,000, would see their taxes go up by close to \$150 under OBAMA's tax plan. Contrast this with Senator MCCAIN's plan, where these same low-income seniors would see tax cuts of over \$150.

The Senator from Illinois may not believe me. After all, he has promised no new taxes for families earning less than \$250,000, and that these taxpayers would receive a tax cut. But here on this chart, it is in black and white. According to the Tax Policy Center, seniors with a total income up to approximately \$24,500 and \$32,000 would see a tax cut of \$186 and \$154 respectively. That is under the McCain plan. Under the Obama plan, these same seniors would see their taxes go up by \$157 and \$131 respectively. That is a tax increase. And if your income is around \$83,000, you will see a tax increase of \$364 under OBAMA. Compare that to a \$431 tax cut under the McCain plan.

Let's look at single seniors. If you are a single senior with a total income around \$21,000, you will see your taxes go up \$118 under Senator OBAMA's tax plan and they will go down \$140 under Senator MCCAIN.

So I ask the Senator from Illinois whether he would like to revise and extend his remarks. He says no new taxes and tax cuts for people making less than \$250,000. But as we can see here, that is not true. And the tax increase is on one of the most vulnerable segments of our society: our seniors.

I would like factcheck.org to post the Tax Policy Center's numbers on their Web site, and I want seniors in Penn-

sylvania, Florida, Ohio, Missouri, and my home State of Iowa to read this and study it. Don't buy a pig in a poke. Be wary of a unified government. We need to make sure that we install in the Presidency people who are going to keep tax rates low on seniors.

I yield the floor.

The PRESIDING OFFICER. The Senator from Louisiana.

Ms. LANDRIEU. Madam President, I understand we have up to 10 minutes.

The PRESIDING OFFICER. The Senator is correct.

#### STORM DISASTERS

Ms. LANDRIEU. Madam President, before I begin speaking about the disaster occurring in Louisiana and in parts of Texas, and refer briefly to some of the other disasters that have struck, I wish to respond briefly to some of the remarks the Senator from Iowa made.

We don't have time for a debate, and I respect my friend on the other side a great deal, but had the Democrats followed the Republican leadership in trying to privatize Social Security, many seniors would be in a very difficult situation right now, as you know. The Republican Party has for years tried to privatize Social Security. What a terrible situation we would be in had we allowed that to happen. But we and some others, a few on their side, stopped it from happening. I can hardly tell you what the situation would be for our seniors, whether they are on the poor end of our economic scale, the middle end, or the higher end, with Bear Stearns and Lehman Brothers and others that are now collapsing.

So I know we will have a great deal of debate about which economic policy is the best, and I know the Senator rattled off quite a few numbers regarding Social Security, but I couldn't help myself as I was standing here thinking: Thank goodness we didn't privatize Social Security. Because whatever situation he has outlined, it would be a thousand percent worse for our seniors today. So I thank the junior Senator from Illinois from stopping that from happening, along with myself and many others.

I came to the floor today, however, to speak about the disasters unfolding in Louisiana and Texas and other parts of our country. I know as this Congress gets ready to adjourn, we have done some significant work over the last couple of months, and we have more work to do, we do need to get on an energy debate for this Nation, and I am hoping something can be worked out there. We also, of course, have a continuing resolution to discuss. But this is only one of several pictures I am going to show of the results of a terrible storm that crashed into the southern part of the United States last week.

Hurricane Ike hit the gulf coast with a ferocious force of winds and tidal surges on September 13. Hurricane Gus-

tav hit us on September 1, and Tropical Storm Fay, while it entered in Florida, or hit our country in Florida, actually did a tremendous amount of damage to other parts of the United States, not only the States along the gulf coast. There was some terrible interior flooding in Arkansas and even up here in this region. As a result, we have homeowners like this.

These photos were sent to us by American Press, from the Lake Charles American Press, and I thank them. This is the parish of Calcasieu, which is right outside the Texas border. So you have the counties, of course, of Houston and Galveston and Beaumont, but right on the other side of that border are Calcasieu Parish and Cameron Parish.

Let's see some of the extension of the damage in these other pictures. This is in a city. This is not in a low-lying area. This is not on a beach. There is not a beach anywhere around here. We have had tidal surges from Ike much higher than I think many people realize.

This is a picture of the eastern part of Louisiana. You all have seen this picture before, and I know you are going to accuse me of actually bringing out an old picture from an old storm. I feel as though I am in Groundhog Day here. But this is actually taken from last week. This is America's energy port. This is Port Fourchon, where 30 percent of the offshore oil and gas from the gulf comes. Port Fourchon. You can't see Port Fourchon, because it is completely underwater.

I feel I am going through the repeat of a movie. We had Katrina, we had Rita, and now we have Fay, we have Gustav, and we have Ike. And while Ike did hit directly into Galveston—and please let me begin by saying that my heart goes out to the people of Galveston and Beaumont and the millions of people right now who still in Texas do not have electricity. We in Louisiana most certainly understand the difficulties from a storm of that nature. But I would be remiss if I didn't come to the floor this afternoon and say that this storm hit more than the Texas coast. It walloped us as well.

This is another part, from southeast Louisiana, I believe. This is Port Fourchon. This is right on the coast. We can understand this happens when storms occur. This is not in the middle of a city. This is not inland. This is right on the coast. But as I have come down to say so many times, when is America going to wake up and realize that these are where our pipelines are? These are where our refineries are. By the nature of pipelines and refineries and ports, they have to be near a coast. They cannot be inland. We need to do a much better job of protecting these communities.

This is in the Houma-Terrebonne area, which is much farther inland. We had some of the worst flooding in Terrebonne Parish, which is really in the southeastern part of the State. Remember, the hurricane really hit

Texas, but the hurricane was so big; it was over 600 miles wide. While it was not a category 4 or 5, it was a massive storm that really flooded parts of Mississippi, almost all of south Louisiana, and Texas.

I see my colleague, the chairman of the committee, coming to the floor. I will at this point yield for just a few moments, as I think they have come to some agreement.

The PRESIDING OFFICER. The Senator from Michigan is recognized.

UNANIMOUS CONSENT REQUEST—  
S. 3001

Mr. LEVIN. Madam President, let me first thank our dear friend from Louisiana for allowing this interruption. It is a very important presentation.

In a moment, I am going to propound a unanimous consent request. Before doing that, there has been a lot of inquiry as to whether a managers' package is included in this. It is not. It has been unable to be cleared on the other side, so it is not included in this unanimous consent request, so that everybody understands it.

I now ask unanimous consent that at 6:30 p.m., morning business be closed; that after the bill is reported, all postcloture time be yielded back, the first and second-degree amendment be withdrawn, the bill then be read a third time, and the Senate proceed to vote on passage of the bill; that upon passage, it then be in order for the Senate to consider, en bloc, the following calendar items: Nos. 733, 734, and 735; that all after the enacting clause of each bill be stricken and the following divisions of S. 3001, as passed by the Senate, be inserted as follows: Division A, S. 3002; Division B, S. 3003; Division C, S. 3004; that these bills be read a third time, passed, and the motions to reconsider be laid on the table, en bloc; further, that the considering of these items appear separately in the RECORD.

Further—and this is what I am going to call the second half of this unanimous consent request—the Senate then proceed to the consideration of Calendar No. 758, H.R. 5658, the House companion, that all after the enacting clause be stricken and the text of S. 3001, as amended and passed by the Senate, be inserted in lieu thereof; the bill be read a third time, passed, and the motion to reconsider be laid upon the table; that the title amendment which is at the desk be considered and agreed to; that upon passage of H.R. 5658, as amended, the Senate insist on its amendments, request a conference with the House on the disagreeing votes of the two Houses, the Chair be authorized to appoint conferees without further intervening action or debate, and that no points of order be considered waived by virtue of this agreement.

The PRESIDING OFFICER. Is there objection?

Mr. WARNER. Madam President, reserving the right to object, and I shall

object, but before doing so, finally, I would like to say to my colleague and Senators on both sides of the aisle, under the leadership of yourself, Mr. Chairman, and to some extent my participation as the acting ranking member and certainly the members of our committee and staff—we have all worked very diligently to achieve a bill. The particular request my distinguished colleague has put to the Senate, to which I shall object, really refers to those items we were unable to reconcile procedurally in the course of some several days of deliberation beginning, perhaps, as early as last Thursday. We were here Friday. We were here Monday and Tuesday. We were unable to achieve the reconciliation. There were objections, I say absolutely candidly and frankly and factually, on both sides. So it is not as if one side has weighed down the other, in my judgment. It has been the inability to reconcile differences between the Senators. I have been here 30 years. I have seen it happen before. It will happen many years after I leave.

At this time, I point out that the cloud seems dark, but the silver lining is that a group of us, 61 in number, voted for cloture. That enabled us to be here at this moment, and there will be a bill at some point in time. There will be an armed services bill by the Senate. I hope it will be favorably acted upon by a majority.

At this time, I object.

The PRESIDING OFFICER. Objection is heard.

Mr. LEVIN. Madam President, let me first thank my dear friend from Virginia. He is accurate in his statements about differences not being able to be resolved in terms of a number of amendments which we had hoped to get to votes. My statement referred only to a managers' package on which we had cleared about 100 amendments. That is the one I made reference to before.

UNANIMOUS CONSENT  
AGREEMENT—S. 3001

Mr. LEVIN. Given that objection to our going to conference, I now ask unanimous consent that at 6:30 p.m., morning business be closed; that after the bill is reported, all postcloture time be yielded back, the first- and second-degree amendment be withdrawn, the bill be then read a third time, and the Senate proceed to vote on passage of the bill; that upon passage, it then be in order for the Senate to consider en bloc the following calendar items: Nos. 733, 734, and 735; that all after the enacting clause of each bill be stricken and the following divisions of S. 3001 as passed by the Senate be inserted as follows: Division A, S. 3002; Division B, S. 3003; and Division C, S. 3004; that these bills be read a third time, passed, and the motions to reconsider be laid upon the table en bloc; further, that the consideration of these items appear separately in the RECORD.

The PRESIDING OFFICER. Is there objection?

Mr. WARNER. Madam President, I join in making that request. There is no objection on this side.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. LEVIN. I will again thank my friend for all of his efforts on this bill. He has been, as always, a highly constructive force. We could not even be this far without his great support. I am indebted to him and the Senate is indebted to him, I hope, and the Nation again is indebted to Senator WARNER.

Again, I thank our good friend from Louisiana. We have interrupted her for a little longer than I promised.

Mr. WARNER. Madam President, if I might just add, I thank my distinguished colleague and friend for the 30 years we have been together. I am certain this institution will carry on just as well without me—and perhaps even a little bit better. But I have enjoyed our working together these many years. I stop to think, you and I having been here the same number of years, we have served with 273 different Senators in that period of time. I have enjoyed it. I don't know of any relationship, either professional or even simply friendship, that I have enjoyed and profited from more than working with you, Senator. I wish you well as you carry on with this committee.

Madam President, I do want to thank the staff of the Senate Armed Services Committee. I have here with me Michael Kostiw, William Caniano, David Morriss, David Collins, Sandy Luff of my personal staff, Marie Dickinson, Paul Hutton, Gergory Kiley, Lucian Niemeyer, Christopher Paul, Lynn Rusten, Robert Soofer, Diana Tabler, and Richard Walsh.

I know my staff would want me to say—and I say it—we have enjoyed working with the majority staff.

The PRESIDING OFFICER. The Senator from Louisiana is recognized.

STORM DISASTERS

Ms. LANDRIEU. I see several other colleagues are here on the floor to speak, maybe on this subject or another, so I will say I will reserve for myself another 5 minutes and be finished with my remarks.

I was speaking about the hurricane damage throughout really the southern part of the United States. I do not have the figures from Florida or from Mississippi or Alabama, but we are turning in our figures from Louisiana. Again, I remind my colleagues and the Nation, Fay hit the gulf coast; it hit Florida but devastated parts of the gulf coast and many interior parts of the southeastern part of the United States, with heavy rains and flooding on August 18. Then we had Hurricane Gustav on September 1, which slammed into Louisiana and did a tremendous amount of wind damage to parishes such as Point Coupee and Rapides and Avoyelles Parish—parishes about which you don't hear very much because they are not coastal parishes, but the wind damage

was very substantial, all the way up to the northern parts of Louisiana. Much like Katrina, it affected the northern parts of Mississippi, although it was a great flooding event down South. These storms are getting very big and very powerful. Then, of course, Hurricane Ike hitting again the Texas coast, right into Galveston, right up the Houston Ship Channel, doing terrible devastation to our friends in Texas. But again the flooding was substantial along the coastal States.

Let me just put up this chart you have seen before. These are the pipelines that support America's energy coast. This is Louisiana's coast. This is Mississippi's coast. This is the Mobile Bay and, of course, the panhandle of Florida. This is the Texas coast. These two storms, Gustav and Ike, hit right here in this region, in the center part of America's energy coast, and wreaked havoc in terms of flooding and wind damage. Again, that has gone up through Louisiana and to other parts of the coastal States.

This is just another example from Lake Charles of the water damage in communities tucked well in from the coast. This is wind damage in that same area that can show you some of the wind damage our people are experiencing.

Because my time is short, I ask unanimous consent to have printed in the RECORD a letter from the Governor of Louisiana outlining some of our priorities.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

STATE OF LOUISIANA,  
OFFICE OF THE GOVERNOR,  
Baton Rouge, September 13, 2008.

Hon. NANCY PELOSI,  
*Speaker of the House, U.S. Capitol  
Washington, DC.*

Hon. JOHN BOEHNER,  
*House Minority Leader, U.S. Capitol,  
Washington, DC.*

Hon. HARRY REID,  
*Senate Majority Leader, U.S. Capitol,  
Washington, DC.*

Hon. MITCH MCCONNELL,  
*Senate Minority Leader, U.S. Capitol,  
Washington, DC.*

DEAR SPEAKER PELOSI, LEADER REID, LEADER BOEHNER, AND LEADER MCCONNELL: For nearly two weeks, hundreds of thousands of Louisiana residents have been without power, clean water, and other necessities. Millions of Louisianians were forced to evacuate their homes before Hurricane Gustav struck, and many have still been unable to return. The stress placed on communities, from a lack of electricity hampering people's ability to work and provide for their family, to being split up from loved ones, to a variety of other difficulties, has been enormous.

The economic impact has also been significant. With various bills to increase our domestic energy production under consideration, we strongly urge you to consider additional measures to ensure the resiliency of the nation's top producer of safe, secure domestic energy. Louisiana produces 22.2 percent of domestic crude oil and 10.5 percent of natural gas in the United States. As evidenced in recent spikes in fuel prices, our nation is vulnerable to disruption to Louisiana's energy production. In addition to en-

ergy production, an estimated 25 percent of North America's seafood is produced off of Louisiana's coasts. These industries along with other essential Louisiana economic drivers were critically impaired due to the destruction caused by Hurricane Gustav.

On September 1, 2008, Hurricane Gustav made landfall on Louisiana's coast with strong 110 mph winds following a northwest path into central Louisiana, causing widespread physical damage, power outages, and/or flooding across the vast majority of parishes in Louisiana. The storm caused a power outage that left two-thirds of the state's commercial and residential facilities without electricity. Estimates suggest Hurricane Gustav's economic losses total \$7-15 billion including \$4.5-10 billion in total property damage and \$2.5-5.0 billion in lost economic activity. Thousands of employees were displaced and roughly 97,000 employers in Louisiana (80 percent of total employers in the state) suffered business interruption economic losses. Many of these are small businesses still struggling to recover from Hurricanes Katrina and Rita. Louisiana, still recovering from the 2005 hurricanes and facing further damages from Hurricane Ike, requests assistance in upcoming stimulus legislation or other legislative vehicles in Congress.

1. DESIGNATE 100% FEDERAL COST SHARE ON ALL FEMA CATEGORIES OF ASSISTANCE

The state has requested a 100% federal cost share on Individual Assistance to include Other Needs Assistance (ONA) and all other individual assistance programs, and Public Assistance categories A through G, to include Direct Federal Assistance. As you may recall, Congress provided for this assistance for Hurricanes Katrina and Rita. Many communities impacted by these storms are still recovering and do not have a restored tax base, and thus need this relief. In addition, we would like to work with you to evaluate FEMA regulatory policies that improve evacuation and reentry assistance. The threat of Gustav forced the evacuation of nearly two million Louisiana residents. The State was forced to evacuate 30,000 critical transportation-need residents, including 10,400 medical evacuations, which is the largest medical evacuation in U.S. history. The state was also left with 1.5 million cubic yards of debris from Hurricane Gustav along federal and state highways.

2. INFRASTRUCTURE REPAIR AND COASTAL RESTORATION

Coastal Louisiana is home to 1.2 million people and helps provide nearly 30 percent of the energy consumed in the United States. Hurricane Gustav interrupted access to these energy resources and infrastructure. Additionally, these storms caused significant damage to the communities in this coastal region and miles of coastal lands and wetlands. The state is requesting funding to repair and improve protection to the 100-year standard in south Louisiana. This would include the resources necessary to complete federally-authorized work in the Greater New Orleans area, Lafourche, Terrebonne, and to expedite delayed protection improvements in St. Mary parish and studies for southwest Louisiana. In addition, we request funds for the construction of federally-authorized coastal restoration projects designed to restore coastal lands lost as a result of hurricanes. It is critical that we provide comprehensive flood and hurricane protection, including both coastal restoration and levee protection, for Louisiana's entire coast.

Preliminary cost estimates for the repair of FHWA-eligible roads and bridges sustained as a result of Hurricane Gustav total \$160 million. Federal-aid highway damage es-

timates exceed \$125 million. While funding to address these damages is authorized under current law, the backlog associated with these needs may prevent the restoration or threaten the integrity of this critical infrastructure. A Presidential waiver of the \$100 million limit on FHWA Emergency Relief funding is requested along with a special appropriation from the General Fund to the FHWA Emergency Relief program for Louisiana and other states facing disaster-related damages. Further, Congress should provide emergency funds to the Corps of Engineers for dredging the critical navigation channels that were impacted by the hurricane. The Mississippi River, Atchafalaya River, Calcasieu Ship Channel and other critical waterways are vital to the country's energy supply and maritime commerce affecting nearly every state.

While the majority of public infrastructure repairs will be covered by FEMA programs, it is known from experience with the 2005 storms that there will be certain costs of repair deemed ineligible for FEMA funding. The state requests \$100 million in Community Development Block Grants to develop a fund to cover the full repair of key infrastructure and public facilities.

3. AGRICULTURE AND FISHERIES DISASTER ASSISTANCE

Louisiana is one of the top domestic producers of sugarcane within the United States, and second in both rice production and international rice exports. Hurricane Gustav crippled all segments of agriculture throughout Louisiana. Many Louisiana producers sustained uninsured losses and will not be eligible for Supplemental Revenue Assistance Payments as currently structured. The hurricane has also caused catastrophic flooding and widespread wind damage for the state's cattle industry, which is still recovering from losing over 20,000 cattle from the 2005 storms. In addition, Louisiana's seafood industry accounts for more than 25 percent of the catch in the nation. Funds are needed to help offset the loss of this product, increased production costs and damage to storage and fishing facilities.

4. ECONOMIC RECOVERY

Hurricane Gustav severely impacted our state's overall economy and many small businesses through widespread physical damage, power outages, and/or short-term population displacement across the vast majority of the state. Based on preliminary estimates, Hurricane Gustav's economic impact totals \$7-15 billion. Moreover, many small businesses wounded by Hurricane Gustav had not yet recovered from damage previously inflicted by Hurricanes Katrina and Rita in 2005.

The state proposes implementing a comprehensive business recovery plan that addresses immediate and near-term working capital needs and accelerates economic development during the recovery period and beyond. Suggested recovery options include: business recovery bridge loans, an extension of existing GO Zone bonus depreciation deadlines, an additional allocation of Gulf Opportunity Zone bonds targeted at parishes impacted by Gustav, and technical assistance for impacted small businesses. Similar assistance was provided after Hurricanes Katrina and Rita to help small businesses and their employees get back on their feet.

5. EMERGENCY PREPAREDNESS AND READINESS

Every critical disaster demonstrates gaps in the existing system of preparedness, and identifies areas of critical needs to improve the response to future storms. Local governments have prioritized (1) prisoner transportation and evacuation planning, (2) watercraft accessibility, (3) enhanced fixed

and mobile generator support, and (4) communications as critical elements to enhancing disaster preparedness. In addition, the state is requesting \$100 million for law enforcement equipment and infrastructure repairs that will support both preparedness and recovery functions. Similar assistance was provided after Hurricanes Katrina and Rita.

#### 6. HEALTHCARE AND SOCIAL SERVICES DISASTER ASSISTANCE

The Louisiana Hospital Association estimates that the total financial and operational impact of Hurricane Gustav on Louisiana's hospitals is as much as \$302 million. The hospitals, many of which were still struggling with post-Katrina and Rita losses, have sustained reported losses of net revenue, and have incurred costs for incremental salary and labor, sheltering and evacuation, facility damage and debris removal, and other non-ordinary costs attributable to the storm. An adjustment of the Medicare Wage Index to address the higher cost of providing services after 2005 and 2008 hurricanes would provide significant relief and allow these institutions to continue administering critical medical services.

Additionally, the hospitals are requesting funding for hazard mitigation and remediation for hardening of facilities and upgrading of generator capabilities. It became apparent during the event that many hospitals could not maintain optimally safe environments with the current capacity of their generator systems. We are also deeply concerned about the lack of generator capacity in our state's nursing homes. Finally, the State of Louisiana is requesting \$50 million in SSBG funding to provide for mental health treatment, primary care medical services, and repair of damaged foster homes.

These priorities are among the many challenges still facing our state as we recover from Hurricane Gustav and do not represent an exhaustive list of recovery needs, especially as we still assess damages caused by Hurricane Ike. It is with great hope for the future of the people of Louisiana that we request this assistance and also request that it be included in the upcoming stimulus legislation or any other legislative spending vehicle. Lieutenant Governor Mitch Landrieu and Commissioner of Agriculture Mike Strain will be in Washington to discuss these important recovery needs with you and your staff.

Sincerely,

GOVERNOR BOBBY JINDAL,  
*State of Louisiana.*  
LT. GOVERNOR MITCH  
LANDRIEU,  
*State of Louisiana.*  
COMMISSIONER OF  
AGRICULTURE MIKE  
STRAIN,  
*State of Louisiana.*

Ms. LANDRIEU. I have a number of the press accounts, and I will just read for the RECORD the headlines that are pouring into my office each day from newspapers around the State. This one:

Ike badly damages Rita-ruined region. Hurricane Ike's receding storm waters on Monday revealed a footprint of damage across coastal southwest Louisiana too similar and too soon after Hurricane Rita of 2005.

Storm report: Vermilion Parish sees tough road ahead.

Again, a Parish hard hit just 3 years ago.

Cameron Parish: "Still too much water."

These headlines are streaming into my office.

St. Mary Parish: Cypremort Point residents digging out of mud.

Barataria to pick up pieces.

St. John, St. Charles dig out, clean up.

16,000 people at Blackham Coliseum—waiting for help and assistance.

Gustav, Ike set record for power outages in Louisiana.

Finally, as my time draws near:

Storm update: Gustav's damage to Louisiana crops estimated at hundreds of millions of dollars.

I wish to say on behalf of my friend from Texas, we have some headlines we received in Louisiana about Galveston and about the billions in storm damage to our neighbors in Texas, because we have a situation that I hope our Congress will respond to before we leave here, some agricultural damage and storm damage for the Gulf Coast States, and also to reach back and pick up some of that damage we did not address in the Midwest floods.

I thank my colleagues for their understanding. I yield the floor.

The PRESIDING OFFICER. The Senator from Connecticut.

#### DEFENSE AUTHORIZATION

Mr. DODD. Madam President, I know the Senator from Michigan is maybe doing so, but as I understand it, there was objection raised to the consideration of a managers' amendment regarding, I guess, 100 amendments. One of those amendments is a proposal of Senator SHELBY and I, along with a unanimous vote of our Banking Committee, after lengthy discussion. It was the Iran sanctions proposal, which took a lot of work and effort to put together.

This was a comprehensive package, widely endorsed across the country by organizations to give us the kind of leverage necessary for us to bring Iran to the negotiating table diplomatically to reduce the threat that their potential nuclear arsenal poses to us, our allies, the State of Israel and others.

I appreciate the fact that the managers of this bill had included this amendment in their managers' package. It would be a great travesty, in my view, for us to leave here having the other body having adopted similar language. This is the one opportunity for this body to embrace an economic sanctions proposal which would give us tremendous leverage in our efforts to bring Iran to that table.

To lose that opportunity would be a serious loss of opportunity for this country. So, again, my dear friend from Virginia was here. Therefore, on behalf of those of us on the committee, unanimously, the Dodd-Shelby Iran sanctions divestment nonproliferation amendment to the DOD authorization bill, I ask unanimous consent that notwithstanding any agreement with respect to S. 3001, it be in order for the Senate to consider amendment No. 5572 and that the amendment be considered and agreed to and the motion to reconsider be laid upon the table.

The PRESIDING OFFICER. Is there objection?

Mr. WARNER. Reserving the right to object, and I will object, I wish to advise the Senator that the vote to take place right now is on final passage. It has been agreed to by unanimous consent. Prior thereto, the distinguished chairman raised the question of the package to which you refer.

I, personally, approved of putting in the amendment. It had been my hope, I say it is now no longer my hope, my disappointment, that that could not be achieved along with about 100 other amendments from both sides of the aisle.

So at this time I have to object and ask the Chair for regular order for the vote.

The PRESIDING OFFICER. Objection is heard.

#### CONCLUSION OF MORNING BUSINESS

The PRESIDING OFFICER. Morning business is closed.

#### NATIONAL DEFENSE AUTHORIZATION ACT FOR FISCAL YEAR 2009

The PRESIDING OFFICER. Under the previous order, the Senate will resume consideration of S. 3001, which the clerk will report.

The assistant legislative clerk read as follows:

A bill (S. 3001) to authorize appropriations for fiscal year 2009 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes.

Pending:

Reid amendment No. 5290, to change the enactment date.

Reid amendment No. 5291 (to amendment No. 5290), of a perfecting nature.

Mr. CARDIN. Madam President, I rise today in support of the fiscal year 2009 Defense Authorization Act, a critical piece of legislation that honors the men and women who are so honorably serving in the Armed Forces and that provides our military with the tools it needs to keep our country safe.

I am most proud of the investments this legislation makes in our military's most important resource—the men and women who serve in uniform. Recognizing the strain multiple deployments and difficult economic times has placed on our troops and their families, this bill increases military pay by 3.9 percent.

This bill goes further to make sure that we keep our military strong at a time when two wars have overstretched and overstressed our troops. The bill allows us to grow our military. By increasing the end strength of the Army, Marine Corps, Air National Guard, and Army Reserve, we can reduce the stress on our troops caused by multiple and extended deployments. And we can be sure we have the troops we need to meet future challenges in an ever more uncertain world.

This bill continues bonuses and incentives that reward our military men and women and encourage them to continue their service. It provides new incentives to military psychologists and nursing students to address the ongoing shortages in these critical areas. The legislation prohibits the Administration's proposed increase in TRICARE fees for retirees and reservists.

While medical treatment for wounded soldiers has improved dramatically over the course of the wars in Iraq and Afghanistan, too often that care is just too hard to access. I believe that managing paperwork and scheduling appointments in a timely and efficient manner is just as much a part of quality medical care as the treatment provided by medics and surgeons.

Last year this Congress acted aggressively to address the red tape that kept our wounded warriors from their doctors and counselors. The Wounded Warrior Act allowed the Department of Defense to address the substandard living conditions, poor outpatient care and bureaucratic roadblocks faced by injured soldiers at Walter Reed and around the country.

One month ago, I visited a soldier transition unit at Ft. Meade, MD. I saw firsthand how hard our wounded warriors are working to recover from their often devastating injuries. I saw a Department of Defense that has committed itself to making sure our wounded warriors and their families get the care and support they need and deserve. This bill requires that the Secretaries of Defense and Veterans Affairs continue the Senior Oversight Committee that oversees implementation of wounded warrior initiatives. This high level leadership is critical if we are going to continue to improve the quality of care we provide our troops.

Investments in growing the force as well as in providing fair pay and good benefits are smart investments in our military's most valuable resource. Our military is only as strong as the skilled and dedicated men and women who serve.

Even with all the important provisions in this bill, I think it can be even better. It's been 60 years since President Harry S. Truman ended racial segregation in the military. In the intervening years, military leaders have come to believe that maintaining a highly qualified, diverse military—from the enlisted ranks to the four-star generals and admirals—is essential to the military's ability to provide for our national security. A military that clearly reflects equal opportunity for everyone is critical, not only for morale, but also for readiness. Just look at the increasingly diverse enemies we confront and the divergent environments into which we send our troops.

But despite future projections of minority growth in the United States, a recent senior-level Department of Defense projection found virtually no

prospect for reaching adequate representation of minorities or women in the higher military ranks in the next decade. I am proud that increasing the racial/ethnic and gender diversity of our military leadership has become a strategic priority for the Department of Defense. The Department commissioned the Rand Corporation to make recommendations for how it could improve.

Issued in 2008, the Rand Corporation's report, titled *Planning for Diversity*, found that the Department of Defense remains ill prepared to retain and promote minorities and women to leadership positions. Specifically, the Department is still without a uniform definition of diversity as well as a department-wide plan to guide, support, and streamline diversity efforts. On the heels of the 60th anniversary of integration of the Armed Forces, we can and must do better.

I filed an amendment to the fiscal year 2009 Defense Authorization Act that would jump start the creation of a strategic plan for achieving this departmental priority: ensuring diversity at all levels of the military. My amendment would create a high-level task force to study the current state of diversity at all levels of the Armed Forces and make recommendations for improvement. The task force would consist of senior members of the Armed Forces as well as individuals with expertise in cultivating and managing diversity in private or non-profit organizations. The task force would develop the first department-wide definition of diversity, evaluate existing policies for encouraging diversity in and outside the military, and make recommendations for future action for increasing diversity at all levels and in all areas of the military departments.

The amendment builds on a provision included in the House Defense Authorization bill and incorporates comments by the Department of Defense. The Department stated in formal comments that it "welcome[s] the assistance that would come from the work proposed by the legislation."

I am grateful to my colleagues in the Congressional Black Caucus, especially Congressman ELIJAH E. CUMMINGS, Congresswoman DIANE E. WATSON, Congressman HANK JOHNSON, and Congressman KENDRICK B. MEEK who have worked so hard on this issue and on this provision. I am very disappointed today that the amendment could neither receive a vote nor be included in the bill by unanimous agreement. I hope that as the managers of this bill work to finalize the fiscal year 2009 Defense Authorization Act, they will consider the language I have proposed to increase diversity at all levels of the Armed Forces.

Mr. President, in closing, I commend my colleagues Chairman LEVIN, Senator WARNER, and all the other members of the Armed Services Committee for their hard work to craft and pass this bill. I look forward to casting my

vote to support it. I also want to take a moment to congratulate Senator WARNER for his work on countless other critical pieces of legislation in years past. I will miss his wise counsel on issues of national and regional importance, I will miss his good humor, and I will miss his grace. I wish him only the best in retirement.

Mrs. HUTCHISON. Madam President, I rise today to speak about the 2009 Defense authorization bill. I will vote in favor of this legislation primarily because I support pay raises for our troops, but I have some very serious concerns about how this bill came to the floor.

This \$612.5 billion measure will authorize spending for national security programs in the Defense and Energy departments. That includes \$70 billion to fight the war on terror in Iraq and Afghanistan, and a 3.9 percent pay raise for military personnel. I proudly support those appropriations.

In the last year and a half, we have made incredible progress in our war against the terrorists, and in building a sustainable democracy in the heart of the Arab world. Since General Petraeus became the U.S. Senior Commander in Iraq, al-Qaida has been swept from its former strongholds in Anbar province and Baghdad. Roadside bomb attacks and fatalities in Iraq have fallen by nearly 90 percent. The Iraqis—through organizations such as "The Sons of Iraq"—are taking more responsibility for their security.

General Petraeus recently left his position as Commanding General in Iraq to become the Commander of U.S. Central Command. The task of leading U.S. forces in Iraq now rests in the capable hands of GEN Ray Odierno. I commend General Odierno on his promotion, and on behalf of all America, I wish him success in completing the "surge strategy."

We must resist calls for premature withdrawal from Iraq and maintain our presence there until victory is secure. Today's appropriations bill gives us the resources to continue that mission. However, the U.S. Senate has a long history of allowing members of both the majority and the minority to offer amendments, debate changes, and ensure that the concerns and ideas of every Senator are addressed. Traditionally a majority of Senators will decide an issue after bipartisan deliberation. But in this case, the Senate majority leader decided the issue with no input from the minority.

The 110th Congress has experienced a record number of cloture votes—due in no small part to the tactics employed by the majority. The methods by which this bill came to the floor are not in the best long-term interests of the Senate. They are not in the best interests of the American people. The citizens of our country deserve better.

I am glad that our brave service members will have the armaments and equipment they need, and that our veterans will have the health care and other benefits they deserve.

Once again, I will vote for this legislation because the risk to our soldiers and veterans is too great. Time simply ran out. But we should all be concerned by the manner in which this bill was presented.

Mr. BYRD. Madam President, I regret that again this year I must vote against the National Defense Authorization Act. I support many of the provisions in this bill, which authorizes the activities of the Department of Defense, including important research, development and procurement funding to improve our Armed Forces and the operations and maintenance funding necessary to ensure the smooth running of the military services over the coming year. I support these activities, which not only benefit those servicemembers currently serving overseas in Afghanistan and Iraq, but also help build a strong and effective military for the future. I applaud the fine work of Senator LEVIN and Senator WARNER and the staff of the Committee on Armed Services for their efforts in putting together a bill that is, in most ways, a good piece of legislation.

However, S. 3001 also provides authorization for the funding of continued operations in Iraq at levels requested by the Bush administration and without any provision to either transition the military mission in Iraq or to bring our troops home. In my view, providing this funding without conditions, without strings attached, is unacceptable.

In my view, the Congress should not continue to write blank checks for the prosecution of this apparently endless war in Iraq. In effect, this bill also provides a congressional authorization to fund the continuation of President Bush's policy in Iraq into 2009, without any strings attached. Amendments filed that would have limited the mission of U.S. forces in Iraq were not even considered during debate on the bill. That is truly unfortunate.

Continuing to prosecute this war at the current rate is straining our military to the breaking point. Many units and individuals are enduring their third and fourth rotations to Iraq, and because no limits have been placed on the mission or force levels, there is no end in sight, despite efforts to declare the surge a success in bringing stability to Iraq. More and more military analysts are warning that the U.S. Armed Forces are at risk for becoming a "hollow force," as happened after the Vietnam conflict, putting our entire Nation at greater risk.

Our military commanders in Afghanistan are urgently requesting additional and substantial numbers of troops to counter the rising violence there, but there are few troops to spare for them. As a result, we risk losing whatever gains have been made there, in the actual central front of the war on terror and the hunt for Osama bin Laden and the al-Qaida organization. We must win that fight, there, or face more attacks like the one that took

place today against the U.S. embassy in Yemen.

I support our troops and I will not let them to lack for anything needed to do their job or to keep them safe. But I cannot countenance leaving them in Iraq forever, with no limits placed on their mission and no assurances by our commander in Iraq that this war is making the United States any safer.

The PRESIDING OFFICER. Under the previous order, all postcloture time is yielded back, the pending amendments are withdrawn, and the clerk will read the title of the bill for the third time.

The question is on the engrossment and third reading of the bill.

The bill was ordered to be engrossed for a third reading and was read the third time.

Mr. LEVIN. Madam President, I ask for the yeas and nays.

The PRESIDING OFFICER. Is there a sufficient second?

There appears to be a significant second.

The yeas and nays are ordered.

The clerk will call the roll.

The legislative clerk called the roll.

Mr. DURBIN. I announce that the Senator from Delaware (Mr. BIDEN), the Senator from Massachusetts (Mr. KENNEDY), and the Senator from Illinois (Mr. OBAMA) are necessarily absent.

My KYL. The following Senator is necessarily absent: the Senator from Arizona (Mr. McCAIN).

The PRESIDING OFFICER. Are there any other Senators in the Chamber desiring to vote?

The result was announced—yeas 88, nays 8, as follows:

[Rollcall Vote No. 201 Leg.]

YEAS—88

Akaka	Dorgan	Mikulski
Alexander	Durbin	Murkowski
Barrasso	Ensign	Murray
Baucus	Enzi	Nelson (FL)
Bayh	Feinstein	Nelson (NE)
Bennett	Grassley	Pryor
Bingaman	Gregg	Reed
Bond	Hagel	Reid
Boxer	Harkin	Roberts
Brown	Hatch	Rockefeller
Brownback	Hutchison	Salazar
Bunning	Inhofe	Schumer
Burr	Inouye	Sessions
Cantwell	Isakson	Shelby
Cardin	Johnson	Smith
Carper	Kerry	Snowe
Casey	Klobuchar	Specter
Chambliss	Kohl	Stabenow
Clinton	Kyl	Stevens
Cochran	Landrieu	Sununu
Coleman	Lautenberg	Tester
Collins	Leahy	Thune
Conrad	Levin	Voinovich
Corker	Lieberman	Warner
Cornyn	Lincoln	Webb
Craig	Lugar	Whitehouse
Crapo	Martinez	Wicker
Dodd	McCaskill	Wyden
Dole	McConnell	
Domenici	Menendez	

NAYS—8

Allard	DeMint	Sanders
Byrd	Feingold	Vitter
Coburn	Graham	

NOT VOTING—4

Biden	McCain
Kennedy	Obama

The bill (S. 3001), as amended, was passed, as follows:

(The bill will be printed in a future edition of the RECORD.)

Mr. NELSON of Florida. I move to reconsider the vote and to lay that motion on the table.

The motion to lay on the table was agreed to.

DEPARTMENT OF DEFENSE AUTHORIZATION ACT FOR FISCAL YEAR 2009

The bill (S. 3002) to authorize appropriations for fiscal year 2009 for the Department of Defense, to prescribe military personnel strengths for such fiscal year, and for other purposes, was considered, ordered to be engrossed for a third reading, read the third time, and passed, as amended, as follows:

(The bill will be printed in a future edition of the RECORD.)

MILITARY CONSTRUCTION AUTHORIZATION ACT FOR FISCAL YEAR 2009

The bill (S. 3003) to authorize appropriations for fiscal year 2009 for military construction, and for other purposes, was considered, ordered to be engrossed for a third reading, read the third time, and passed, as amended, as follows:

(The bill will be printed in a future edition of the RECORD.)

DEPARTMENT OF ENERGY NATIONAL SECURITY ACT FOR FISCAL YEAR 2009

The bill (S. 3004) to authorize appropriations for fiscal year 2009 for defense activities of the Department of Energy, and for other purposes, was considered, ordered to be engrossed for a third reading, read the third time, and passed, as amended, as follows:

(The bill will be printed in a future edition of the RECORD.)

Mr. NELSON of Florida. I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The legislative clerk proceeded to call the roll.

Mr. LEVIN. I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER (Mr. SALAZAR). Without objection, it is so ordered.

Mr. LEVIN. Mr. President, this bill is the 47th consecutive national defense authorization bill that has come out of the committee and been brought to the Senate floor for debate and passage. Every year since 1961, the Senate has met the challenge, overcome obstacles, and negotiated ourselves to the point of final passage. Because of the vital importance of this bill to the men and women of our Armed Forces and to the Nation, this was a bill that was worth fighting for for passage. It is part of the rich tradition of the Senate. We all can be proud of that tradition.

It is also part of our custom to thank our staffs and Members. For some this sounds routine, but it never should be.

My thanks go to the ranking member, Senator McCAIN. His leadership helped forge this bill through the committee.

I next acknowledge our former chairman particularly, Senator WARNER, because of everything he did to make this bill possible and to get to the point where we are today. Working within arm's reach of JOHN WARNER for the past 29 years has truly been one of the highlights, if not the highlight, of my Senate career. He is truly a good friend, not just to me and my wife Barbara but also to this institution and to the Nation. He has stood watch over national defense for almost three decades, with unwavering dedication. Before that, he stood watch because of his being Secretary of the Navy. Because of his being in the Navy, the Marines, he is truly a profile in courage. Next year, we promise we will pick up his banner. We will carry on in his honor, just as he has always done for the Nation.

I thank our majority leader, Senator REID, and his floor staff and give them a special word of thanks for giving us the time to get this bill to the Senate and through the Senate.

To our committee members, thanks for your great work on a bipartisan basis the entire year. This bill could not have gotten to this point, with all of our problems, all the bumps in the road—and there are many that lie ahead—but we could not have gotten to this point without the bipartisan support of the Armed Services Committee and our staff.

We have one-quarter of the Senate on our committee. We have worked together in committee, and our differences on this bill did not divide us, as we reported the bill by unanimous vote.

To Charlie Armstrong in the Office of the Senate Legislative Counsel, thank you for drafting about 300 amendments. We wish more of them could have been adopted, but, nonetheless, they had to be drafted, and we had to do what we do, which is to do everything we can to get Members' amendments passed.

To our committee staff members, thank you. That is about all we can say. You have earned our thanks and the recognition of the Senate for the time and dedication you have shown on this legislation. Rick DeBobes, who is our staff director, and Mike Kostiw, who is our Republican staff director, and their talented staffs worked amazingly hard.

We have a lot of work ahead of us to get to the point where we can pass a bill in the next couple of weeks. We have a huge amount of work. I hate to tell them that, but they know it. They also know, I hope, how appreciated they are. They work 24/7, and they work magic, and they always seem to believe that sleep is overrated. It is not. I hope they can get some in the

next few days. So thank you to our staff. They deserve tremendous recognition for their professionalism. As an expression of the gratitude of the members of our committee, I ask unanimous consent that the names of the members of our staff be printed in the RECORD.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

STAFF OF THE COMMITTEE ON ARMED SERVICES

Richard D. DeBobes, Staff Director; Michael V. Kostiw, Republican Staff Director; June M. Borawski, Printing and Documents Clerk; Leah C. Brewer, Nominations and Hearings Clerk; Joseph M. Bryan, Professional Staff Member; William M. Caniano, Professional Staff Member; Jonathan D. Clark, Counsel; Ilona R. Cohen, Counsel; David G. Collins, Research Assistant; Christine E. Cowart, Chief Clerk; Madelyn R. Creedon, Counsel; Kevin A. Cronin, Staff Assistant; Marie F. Dickinson, Administrative Assistant for the Minority; Gabriella Eisen, Counsel; Richard W. Fieldhouse, Professional Staff Member; Creighton Greene, Professional Staff Member; Gary J. Howard, Systems Administrator; Paul C. Hutton IV, Professional Staff Member; Mark R. Jacobson, Professional Staff Member; Gregory T. Kiley, Professional Staff Member; Jessica L. Kingston, Staff Assistant; Michael J. Kuiken, Professional Staff Member; Mary J. Kyle, Legislative Clerk.

Christine G. Lang, Receptionist; Gerald J. Leeling, Counsel; Peter K. Levine, General Counsel; Thomas K. McConnell, Professional Staff Member; Michael J. McCord, Professional Staff Member; William G. P. Monahan, Counsel; David M. Morriss, Minority Counsel; Lucian L. Niemeyer, Professional Staff Member; Michael J. Noblet, Professional Staff Member; Ali Z. Pasha, Staff Assistant; Christopher J. Paul, Professional Staff Member; Cindy Pearson, Assistant Chief Clerk and Security Manager; John H. Quirk V, Security Clerk; Lynn F. Rusten, Professional Staff Member; Brian F. Sebold, Staff Assistant; Arun A. Seraphin, Professional Staff Member; Travis E. Smith, Special Assistant; Robert M. Soofer, Professional Staff Member; William K. Sutey, Professional Staff Member; Diana G. Tabler, Professional Staff Member; Mary Louise Wagner, Professional Staff Member; Richard F. Walsh, Minority Counsel; Breon N. Wells, Staff Assistant.

Mr. LEVIN. Mr. President, I yield the floor.

The PRESIDING OFFICER. The majority leader is recognized.

ADVANCING AMERICA'S PRIORITIES ACT—MOTION TO PROCEED

CLOTURE MOTION

Mr. REID. Mr. President, I move to proceed to Calendar No. 894, S. 3297, and I send a cloture motion to the desk.

The PRESIDING OFFICER. The cloture motion having been presented under rule XXII, the Chair directs the clerk to read the motion.

The legislative clerk read as follows:

CLOTURE MOTION

We, the undersigned Senators, in accordance with the provisions of rule XXII of the Standing Rules of the Senate, hereby move to bring to a close debate on the motion to proceed to Calendar No. 894, S. 3297, the Advancing America's Priorities Act.

Harry Reid, Max Baucus, Sherrod Brown, Thomas R. Carper, Robert Menendez, Sheldon Whitehouse, Richard Durbin, Ron Wyden, Jon Tester, Patrick J. Leahy, Charles E. Schumer, Dianne Feinstein, Claire McCaskill, Ken Salazar, Benjamin L. Cardin, Daniel K. Inouye, Christopher J. Dodd.

Mr. REID. Mr. President, I now withdraw that motion.

The PRESIDING OFFICER. The motion is withdrawn.

RENEWABLE ENERGY AND JOB CREATION ACT OF 2008—MOTION TO PROCEED

CLOTURE MOTION

Mr. REID. Mr. President, I move to proceed to Calendar No. 767, H.R. 6049, and I believe there is a cloture motion at the desk that the clerk will report.

The PRESIDING OFFICER. The cloture motion having been presented under rule XXII, the Chair directs the clerk to read the motion.

The assistant legislative clerk read as follows:

CLOTURE MOTION

We, the undersigned Senators, in accordance with the provisions of rule XXII of the Standing Rules of the Senate, hereby move to bring to a close debate on the motion to proceed to Calendar No. 767, H.R. 6049, the Renewable Energy and Job Creation Act of 2008.

Harry Reid, Max Baucus, Sherrod Brown, Thomas R. Carper, Robert Menendez, Sheldon Whitehouse, Richard Durbin, Ron Wyden, Jon Tester, Robert P. Casey, Jr., Patrick J. Leahy, Charles E. Schumer, Dianne Feinstein, Claire McCaskill, Ken Salazar, Benjamin L. Cardin, Daniel K. Inouye, Christopher J. Dodd.

MORNING BUSINESS

Mr. REID. Mr. President, I now ask unanimous consent that the Senate proceed to a period of morning business, with Senators allowed to speak therein for up to 10 minutes each.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. REID. I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The assistant legislative clerk proceeded to call the roll.

Mr. BROWN. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

THE ECONOMY

Mr. BROWN. Mr. President, since I took office last year, I have held more than 115 roundtables in nearly all of Ohio's 88 counties—from Ashtabula to Cincinnati, from Bryan the Gallipolis—as I bring together 15 or 20 people from a community and listen to them talk about their hopes and their dreams and what we can do together to make Ohio a better place and to move this country

forward. But more than anything else, as I listen to people in communities such as Bucyrus and Mansfield and Wauseon, I hear about widespread economic anxiety and a betrayed middle class.

Ohioans have understood that for years, especially in the first 6 years of the Bush administration, this government allowed the drug companies to write the Medicare laws, allowed the oil industry to dictate energy policy, had allowed Wall Street to push through job-killing trade agreements through the House and the Senate.

They feel the middle class was betrayed by our Government. I hear from Ohioans worried about record high gas prices, worried about food prices, worried about good-paying jobs continuing to move overseas, worried about health insurance that costs more and covers less.

Some of these worries can be blamed in part on our current recession, but that misses the larger point. For the last 7 years, the labor force workers have worked harder and harder, leading to huge gains in productivity. The productivity of workers in our economy has gone up like this. Yet CEOs' salaries and bonuses went through the roof while middle class Americans' wages stagnated and more families slipped below the poverty line. Again, productivity has gone up like this, meaning workers are creating more wealth for their employers, but wages have been stagnant for 80 or 90 percent of the workforce.

In other words, as workers have produced more, as workers have been more productive, as workers have made more money for their bosses, if you will, they simply have not shared in the wealth they created. They are not getting raises. They are paying more for health insurance, they are seeing their pensions begin to disintegrate, as they are making more and more money for their employer.

At the same time, while China manipulated its currency and ignored labor and environmental standards, corporations took the bait and abandoned American communities. While hedge fund managers irresponsibly leveraged real estate holdings, millions of Americans lost their homes to foreclosures. In other words, while Wall Street enjoyed an inflated stock market and a so-called economic expansion, most Americans actually became worse off.

In the last few weeks, we know things have gotten worse. The Government has been forced to seize Fannie Mae and Freddie Mac. Lehman Brothers, an institution on Wall Street for 150 years, filed for bankruptcy on Monday. It is also reported that for the 8th straight month, our Nation has lost jobs. The national unemployment rate is now 6.1 percent—a 5-year high. We know what happened to AIG today.

Mr. President, 9.4 million Americans are officially unemployed, 2.2 million more than a year ago—tens of thou-

sands in my State of Ohio. In fact, you have to go back more than 15 years, to December 1992, to find a time when more Americans were forced to rely on the Government for their income.

In my State of Ohio, middle class workers are facing even more bad news. DHL, the cargo express carrier, has announced that more than 8,000 workers at Wilmington Air Park, the largest privately owned airport in the United States, will lose their jobs. Norwalk Furniture halted operations earlier this month, sending 500 employees home. General Motors is closing its plant in Moraine, a decision that will cost 1,200 Ohioans their livelihoods.

Do you know what. The worst part is this: The administration is proud of this record. They are proud of the free trade agreements that have protected corporate interests, that have eliminated good-paying manufacturing jobs, that have brought unsafe food, drugs, and toys into American homes. They are proud of these free trade agreements, and they want more of them.

They are proud of the tax cuts that went overwhelmingly to the wealthy and ignored the plight of the middle class. We know what that has meant. It has meant budget deficits as far as the eye can see. It has meant more money for the wealthiest people in this society, paid for by the middle class, and paid for by our children and our grandchildren of the future. Yet they are proud of these tax cuts that go overwhelmingly to the rich. The administration is proud of the financial deregulation that allowed greed on Wall Street to run amok.

These days, Republicans respond to critics by saying: Things aren't so bad. JOHN MCCAIN, our colleague from Arizona, said: The foundations of the economy are strong. Former Senator Phil Gramm, the mentor of Senator MCCAIN, the chief economic adviser to Senator MCCAIN, said: The recession is in our heads. It is a mental recession, he said.

I guess if you think things are going well, you advocate for more of the same, which is why Republicans continue to push for more tax cuts for corporations that outsource jobs overseas, pushing more energy policies that enrich oil companies and reinforce our dependence on foreign oil, pushing for more subsidies for private HMOs participating in Medicare, pushing more antiunion policies that undercut workers' power to bargain collectively and join the middle class, pushing for more hypocrisy that says we can afford to spend \$10 billion a month in Iraq; we just cannot find the money to help uninsured children in Columbus or Zanesville or Dayton or Chillicothe or Springfield or Xenia.

In fact, since we had our last vote, about an hour ago, we have spent some \$19 million on the war in Iraq. In the last hour, we have spent about \$19 million on the war in Iraq. Think what that could do for health care, for education, for rebuilding our infrastruc-

ture in Lima and in Portsmouth and in Chillicothe. Perhaps most troubling of all, Republicans are still, unbelievably enough, pushing for the privatization of Social Security. Can my colleagues imagine—Senator SANDERS and I were talking about this a moment ago—if 3 years ago, when George Bush, DICK CHENEY, and JOHN MCCAIN were fighting to privatize Social Security, and people in this institution, including Leader REID and Senator SANDERS, when he was in the House of Representatives, and many of us fought against that privatization of Social Security—can my colleagues imagine if that had passed in early 2005? If the President and Senator MCCAIN had had their way on the privatization of Social Security, can my colleagues imagine what this week would look like? Can my colleagues imagine, if 50 million retired Americans had had their entire life savings locked up in the stock market—can my colleagues imagine 50 million Americans opening their Social Security records, their mailing they get from Social Security and looking at what happened to their private accounts; money they had put in the stock market because George Bush and JOHN MCCAIN insisted on this risky scheme to privatize Social Security? Can my colleagues imagine what that would do to seniors in our society? Can my colleagues imagine what that would do to their future—if you are 65 and already on Social Security, if you are 50 and your mother is on Social Security, if you are about to join the ranks of Social Security? Can my colleagues imagine what one would think with food prices going up, with gas prices going up and all of a sudden, because you have these John McCain-George Bush privatized Social Security accounts, can my colleagues imagine what would be happening to their lives this week and the weeks ahead?

Despite 7 years of this tired thinking and of the wrong-headed economic policies that betray our middle class, American workers are standing strong and continuing to fight for a better future.

At my roundtables—as I mentioned, I have done some 1,500 roundtables in most of Ohio's 88 counties, in Cambridge and in Steubenville and in Defiance and in Miami County, all over—I still hear the hope and determination that defines this great Nation. I hear from community leaders. I hear from entrepreneurs with exciting plans for the future. What is happening with the incubator in Youngstown? What is happening with small business in Delaware? I hear about what people in Mansfield, my hometown, are doing to fight back. I hear from small business owners who are continuing to do the right thing. I hear from their loyal workers who take pride in their work and are valued by their employers. They tell us we need a government that similarly values loyalty and work ethic.

For too long, those in power have simply turned their back on American workers. They have ignored their needs and their dreams—the dreams of the middle class. They have instead catered to the wealthiest Americans. We know that a strong middle class builds a prosperous society and is the engine that makes this country go. But it doesn't have to be the way we have seen in the last few years where this Government in Washington—that allowed the drug companies to write the Medicare law; that allowed the oil industry to write energy policy; that allows Wall Street to push through job-killing trade agreements—all of this betrayal of the middle class from George Bush to DICK CHENEY to JOHN MCCAIN, to far too many of my colleagues in this body and down the hall in the House of Representatives—people have had enough of this betrayal of the middle class. It doesn't have to be that way. The sooner we change direction, the sooner our economic woes will be behind us.

I yield the floor.

The PRESIDING OFFICER. The Senator from Vermont is recognized.

Mr. SANDERS. Mr. President, I ask unanimous consent to address the Senate.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. SANDERS. Mr. President, let me begin by concurring with Senator BROWN. He raised a very important issue, and that is: In the midst of a major economic crisis, when people today—especially senior citizens on fixed incomes—are wondering about how they are going to heat their homes, how they are going to purchase the food they need—I wonder about 3 years ago, had we listened to President Bush, if we had listened to JOHN MCCAIN, if we had listened to the Republican leadership and we had privatized Social Security—can one begin to imagine the anxiety that would be existing all over this country in terms of senior citizens wondering what kind of retirement they would have, what kind of funding would be there for their remaining years? So thank goodness we did not follow the advice of President Bush and JOHN MCCAIN and the Republican leadership; thank goodness we kept Social Security strong.

Yesterday I came to the floor to discuss the interconnection of the two great crises that are currently facing our country. The first, of course, is the financial crisis—the collapse of major Wall Street firms—and secondly is the very serious problem of high and volatile energy prices, whether it is \$3.70 for a gallon of gas to put in your car, or whether it is very high oil prices this coming winter to heat your home. Both of these problems clearly are having a major impact on middle-income families from one end of this country to the other.

In terms of the financial crisis, the American people are finding it harder

and harder to get a mortgage or a home equity line of credit. They are seeing the equity in their homes going down, and they are seeing the values of their savings, including their 401(k) savings, plummeting. What anxiety is existing all over this country. People have put money into their 401(k), the stock market is going down rapidly, and people are wondering what is going to take place for their economic future.

In terms of the energy crisis, the American people have been forced to pay tens of billions of dollars more in inflated energy prices because of the outrageous price levels caused by speculation occurring in unregulated energy markets. We have heard testimony from energy economists who are telling us that between 25 percent to 50 percent of the cost of a barrel of oil today has nothing to do with supply and demand, it has nothing to do with marketplace fundamentals; it has to do with speculation on the part of financial institutions that are driving oil prices higher, and now, by the way, with that money coming out of oil futures, driving prices down, creating a lot of volatility.

I laid out yesterday the connection between those two crises. Both of these crises are tied to the same extreme economic ideology—an ideology which says the Government should play no role—or a minimum role—in protecting consumers; that we should put all of our trust in the honesty and the integrity of the heads of large multinational corporations.

I should mention that both of these crises are also tied to the work of one former Member of the U.S. Senate, and that is the former chairman of the Senate Banking Committee, Phil Gramm of Texas. To a significant degree, a lot of what we are experiencing today is related to the disastrous changes to Federal law that deregulated both the energy industry and the financial industry, and that effort was led by former Senator Gramm.

To recap, as chairman of the Senate Banking Committee in 1999, then-Senator Phil Gramm, spearheaded legislation that bears his name, and that is the so-called Gramm-Leach-Bliley bill that broke down critical regulatory safeguards that the Government put in place after the Great Depression to prevent exactly what we are experiencing today. Having laid the groundwork for our crisis in the financial sector, the very next year, amazingly enough, Senator Gramm is credited with slipping legislation into a largely unrelated bill that deregulated the electronic energy market. Shockingly, when he slipped this measure into the law, a measure we now know as the Enron loophole, Senator Gramm's wife, Wendy Gramm, had recently been on the board of directors of—you guessed it—the Enron Corporation.

This deregulation of the energy markets has allowed speculators to drive up the price of a barrel of oil to as high as \$147 and, as I mentioned earlier,

there are many economists who believe the volatility and the high price of oil today is not supply and demand primarily, but it is because of speculation on the part of financial institutions and hedge funds.

Now, as bad as things were yesterday, last night they got even worse. Last night, the Bush administration nationalized the world's largest insurance company: AIG. The Bush administration claimed it had to put \$85 billion of taxpayer money at risk because AIG's collapse would have brought down perhaps our entire economy—the entire economy of this country—and had a major impact on the entire world's economy. Let me ask the same question about AIG today that I asked yesterday about the energy and financial crises this country is facing, and that is: Is this bad luck? Why is this happening? We need to understand that, because the risks are enormous and the amount of money we are dealing with—trillions and trillions and trillions of dollars—is literally beyond comprehension. I think very few people can understand the scope and the magnitude of what we are dealing with.

Well, it turns out the AIG situation is closely tied to the same rightwing economic ideology that has been pushing us toward economic disaster, and the responsibility for AIG's near collapse lies, again, with that same philosophy which has been led by former Senator Phil Gramm.

As a very recent online article from Time magazine explains, AIG's traditional insurance business seems to be doing well in what they have been doing for many years. They are, in fact, making money. But what AIG got involved in was more than the traditional insurance business. They got involved in risky derivative schemes that about three people in the world understand called credit default swaps, or CDS's that allow big companies to guarantee each other's risky lending practices. This is extremely complicated stuff—a long way away from where we were 10 or 15 years ago.

Now in order to give the American people a full understanding of the risks posed by these unregulated credit default swaps—unregulated credit default swaps—I wish to read a short September 15 article by Professor Peter Cohen, a graduate of the Wharton School, that deals with the full scope of the problem we face and the role that Senator Gramm had in its creation. I apologize to anybody who is listening. What is following is technical, it is a bit boring, but when we are dealing with trillions of dollars, I think it is important that we try to understand this. This is what Professor Cohen writes:

Lurking in the background of this weekend's collapse of two of Wall Street's biggest names is a \$62 trillion segment of the \$450 trillion market for derivatives that grew huge thanks to John McCain's chief economic advisor, Phil "Americans are Whiners" Gramm.

Let me just go through these numbers again, because these numbers are so huge. When the Presiding Officer and I represent our State, we fight for a few million dollars here and a few million dollars there, and that makes a lot of difference to the people of Colorado or the people of Vermont. What we are dealing with is so incomprehensible: It is a \$62 trillion segment of the \$450 trillion market for derivatives. Who can even understand what that means? A \$450 trillion market, what does that mean?

Now, all of this occurred, all of this deregulated activity, of which the Government plays no role, took place because in December of 2000, Senator Gramm snuck in—snuck in—a 262-page amendment. That is what goes on around here. We can sneak in 262-page amendments to a government reauthorization bill that created what is now the \$62 trillion market for credit default swaps, or CDS's.

Continuing to quote:

I realize it is painful to read about yet another Wall Street acronym, but this is important because it will help us understand why the global financial markets are collapsing. CDSs are like insurance policies for bondholders. In exchange for a premium, the bondholders get insurance in case the bondholder can't pay. . . . In the case of the 1.4 trillion dollars' worth of Fannie Mae and Freddie Mac bonds, the Government's nationalization last Sunday triggered the CDSs on those bonds. The people who received the CDS premiums are now obligated to deliver those bonds to the ones who paid the premiums.

Professor Cohen continues:

Gramm's 262-page amendment, dubbed "The Commodity Futures Modernization Act"—

We have heard that term—

"The Commodity Futures Modernization Act," according to the Texas Observer, freed financial institutions from oversight of their CDS transactions.

That is the important thing, they became deregulated. The Government no longer was able to see what was going on.

"Prior to its passage, they say, banks underwrote mortgages and were responsible for the risks involved."

You went to a bank, you got a mortgage, the bank took responsibility, they lost money, they made money, that was the transaction.

"Now, through the use of CDSs—which in theory insure the banks against bad debts—those risks are passed along to insurance companies and other investors," wrote the Texas Observer.

Still, in Professor Cohen's article:

How does this relate to Lehman's bankruptcy? "CDSs were a key factor in encouraging lenders to feel they could make loans without knowing the risks or whether the loan would be paid back."

When you and I were younger, Mr. President, banks knew the people to whom they made loans. They didn't give a loan to somebody they knew would not be able to pay it back. But that is no longer the case.

"The Commodity Futures Modernization Act freed them of Federal oversight. . . ." And it was due to these CDSs that Wall Street held an emergency session yesterday to try to minimize the damage of Lehman's CDSs and other derivatives. Unfortunately, the session did not produce much, thanks to the built-in lack of knowledge of the risks in these transactions that Gramm's legislation ensured. You are going to be reading more and more about CDSs over the months ahead.

Professor Cohen continues:

It will become as familiar as the phrase subprime mortgage—

Which, unfortunately, many of us now are familiar with—

was in the year 2007. Unfortunately—

Get this, this is quite amazing—

there were "only" \$1.3 trillion worth of subprime mortgages and the CDS market is 48 times bigger than that.

Forty-eight times bigger than the subprime market—

and more than four times bigger than the U.S. GDP. And since nobody has ever had to deal with this volume of CDS unwindings, it is impossible to calculate how much they will cost.

In other words, what has happened as a result of Senator Gramm's legislation is, unbelievable amounts of money have been traded, accumulated without anybody really knowing what is going on. Now we are left trying to pick up the remains of those problems.

Professor Cohen's article is compelling because it tells us how huge this crisis is and why we have every reason to fear that AIG may well be just the first of many companies involved in risky investments that the American people will have to bail out.

The time for hand wringing is over. This Congress needs to put an end to the radical deregulation that was pushed by Senator Phil Gramm and many other Republicans, and there were Democrats who went along with that as well. We need to put the safety walls back up in the financial services sector. We need to regulate the electronic energy markets. We need to end the use of unregulated credit default swaps. In other words, what we need to do once again is have the U.S. Government play an important role in protecting the people of this country against the greed of large corporate interests.

Unfortunately, the response from the administration and Wall Street is not to do that but to push for further consolidation in the financial services sector. Here is just an amazing thing. The argument we are hearing over and over again is that AIG was too big to fail, and what we are now creating are institutions that are even larger than AIG. And 10 years from now, when these institutions are threatened with collapse, there will be people coming up saying: Oh my goodness, we can't allow those to fail; we have to bail those out as well.

This country can no longer afford companies that are too big to fail. If a company is so large that its failure would cause systemic harm to our

economy, if it is too big to fail, then it is too big to exist. If it is too big to fail, it is too big to exist. We need, as a Congress, to assess which companies fall in this category. Bank of America is certainly one of them. Those companies need to be broken apart. We cannot have companies so huge that if they go under they take the world economy with them.

Then once we break them up, if a company wants to act in a risky manner, if they want to take risks in order to make some quick bucks, that is OK. If they want to take the risk and they want to lose money, that is OK. The American people should not have to, and would not be under those circumstances, be left to pick up the pieces.

Finally, in terms of dealing with this unfolding disaster, we need to make sure working Americans, the middle class, do not foot the bill. If the economic calamity requires a Federal bailout, it should be paid for by those people who actually benefited from the reckless behavior of people empowered by the extreme economic views of Senator Gramm, President Bush, Senator McCAIN, and many others.

In other words, the point I am making is that in the last 10 years, many of these people have made billions and billions of dollars. It is unfair to simply ask the middle-class working families who are trying to figure out how they are going to pay their fuel bills, how they are going to send their kids to college, to bail out these large institutions from which many people made huge amounts of profits.

We don't talk about this too often, but today the wealthiest one-tenth of 1 percent earns more income than the bottom 50 percent. The top 1 percent owns more wealth than the bottom 90 percent. And the wealthiest 400 Americans in this country have not only seen their incomes double, their net worth has increased by \$640 billion since George W. Bush has been in office.

Can you believe that? Four hundred families, four hundred people, less than the Congress, have seen a \$640 billion increase in their wealth since President Bush has been in office. And, amazingly, these 400 families are now worth over \$1.5 trillion—400 families. On average, they earn over \$214 million a year.

As a result of President Bush's policies, amazingly enough, their tax rates have been cut almost in half to only 18 percent on average. Amazingly, the wealthiest 400 Americans pay a lower tax rate than most police officers, teachers, firefighters, and nurses. So if you are one of the very wealthiest people in this country, if you are earning \$214 million a year on average, you pay a lower tax rate than somebody who is a police officer, a teacher, a firefighter, or a nurse.

That may make sense to somebody; it does not make sense to me. What does it say about us as a nation when

the middle class pays a greater percentage of their income in taxes than the wealthiest 400 Americans?

It is this very small segment of our population that has made out like bandits—frankly, some of them are bandits—during the Bush administration. We have to recognize that when we talk about who is going to pay for the bailouts.

In my view, we need an emergency surtax on those at the very top in order to pay for any losses the Federal Government suffers as a result of efforts to shore up the economy. It should not be hard-working people who are trying to figure out how they are going to keep their families economically above water, people who are working longer hours for lower wages, people who have lost their health care, people who cannot afford to pay their fuel bills this winter. Those are not the people who should be asked to pay for this bailout. If there is a bailout that has to be paid for, it should be the people, the segment of society that has benefited from Bush's economic and tax policies over the last 8 years.

Before I complete my remarks, I would like to step back for a minute and examine this current crisis in the context of whom our Government represents.

What does it say about an administration that is prepared to put \$85 billion at risk to bail out AIG but fights tooth and nail against dealing with the economic crises facing working families in this country? Mr. President, \$85 billion at risk for AIG, some \$30 billion for Bear Stearns, perhaps trillions for Fannie Mae and Freddie Mac. For those folks there seems to be an endless supply of money. Don't the American people deserve a Government that views their economic needs as being as important as the health of large corporations and Wall Street executives?

Since President Bush has been in office, nearly 6 million Americans have slipped out of the middle class and into poverty. What was the administration's response? Was there a bailout for those people who lost good-paying jobs and are now working for significantly lower wages? Did President Bush come and say we have to protect those kids in a society which has the highest rate of childhood poverty of any major country? Are we going to bail out those families? I didn't hear that from the White House.

Over 7 million Americans have lost their health insurance. More than 4 million Americans have lost their pensions. Over 3 million manufacturing jobs have been lost. Total consumer debt has more than doubled since President Bush has been in office. Median income for working-age Americans has gone down by over \$2,000 after inflation. Where has the Bush administration been in bailing out those families? Where has the Bush administration been in saying we are going to provide health care to all Americans? I didn't hear them come forward.

But when it is AIG, when it is Bear Stearns, my goodness, how quickly they respond. If you are a CEO of a large insurance company, they are there for you. But if you are a working mother whose kid does not have any health insurance: I am sorry, we can't afford to take care of you.

I can go on and on about the priorities established by this administration. The American people should know this President wanted to cut emergency food assistance for nearly a half million seniors, mothers, and children. He wanted to cut job training for 161,000 people and cut childcare assistance for 200,000 children. There is not enough money to take care of those people. I guess they don't make a whole lot of campaign contributions.

The President wanted to raise fees on veterans getting health care, which we, of course, stopped. He fought giving 3 million children access to health care. He wanted to cut \$1 billion from rural housing when we have a major housing crisis in rural America.

No money for children who don't have any health insurance, no money for people living in dilapidated housing, no money available for veterans health care. We can't do that. But if you are AIG, if you are a large corporation, this Government is there for you.

These people, working families, seniors, veterans, the unemployed—their problems do not warrant, apparently, an urgent response from the President. But big insurance companies, big investment houses, companies that get engaged in risky subprime lending and credit swaps, my, my, how quickly we respond to them.

The American people deserve better. We need to reject the failed economic policies and priorities of George W. Bush and JOHN MCCAIN. Americans need a Government that is not going to let the rich and large corporations loop our economy. Americans need a Government that will put regulatory firewalls back up in the financial sector and end the use of unregulated credit swaps. Americans need a Government that is going to prevent speculators from robbing them at the gas pump. Americans need a government that breaks up companies that are too big to fail. Americans need a government that is going to view their problems as seriously as they view the problems of corporate America. Our job is to give the American people that kind of government.

Mr. President, I yield the floor.

#### PHILIP CLAPP

Mr. BINGAMAN. Mr. President, I wish to speak very briefly to express my sadness on the death of Philip Clapp, who was the president and chief executive officer of the National Environmental Trust, from its founding in 1994 until it merged with the Pew Charitable Trusts this year, and who served as the deputy managing director of the Environmental Group of the Pew Charitable Trusts.

There are few of us in the Senate who have not had contact with Philip and seen the effectiveness of his advocacy on environmental and energy issues. He formerly served on Tim Wirth's staff when Tim served as a colleague of ours in the House of Representatives.

Under his guidance, the National Environmental Trust was one of the major nongovernmental organizations that contributed to international summits and agreements on climate change-related issues.

I wish to express my condolences to his family and to his many colleagues here and abroad who will greatly miss him and his leadership on these issues.

#### LEGAL DRINKING AGE

Mr. BARRASSO. Mr. President, the debate over the legal drinking age has continued for decades.

As a physician and surgeon, I have repeatedly dealt firsthand with the traumatic results of underage drinking.

Recently, a number of college presidents from across the country signed a public statement petitioning that the current legal drinking age be lowered to age 18.

I believe changing this law would pose a danger to our youth and communities.

Wyoming's First Lady, Nancy Freudenthal, wrote an important editorial addressing drinking on college campuses. It was printed in the Wyoming Tribune Eagle and the Casper Star Tribune. I believe Mrs. Freudenthal presents a compelling argument for keeping the minimum drinking age at 21.

I ask unanimous consent to have the editorial to which I referred printed in the RECORD. There being no objection, the material was ordered to be printed in the RECORD, as follows:

#### LOWERING THE DRINKING AGE IS NOT A GOOD IDEA

(By Nancy Freudenthal)

When the leaders of our nation's institutions of higher learning have something to say, we naturally assume that it will be well-reasoned, responsible and grounded in factual evidence. That is why it was disappointing to see more than 100 college presidents and chancellors have signed on to what is now being called the Amethyst Initiative, which seeks to lower the legal drinking age from 21 to 18 because, as its proponents claim, "Twenty-one is not working."

I am very pleased the University of Wyoming has not signed on to this initiative, and in fact is addressing drinking on campus on many fronts, including "education, training, enforcement and changing the environment around alcohol use," according to Dean of Students Dave Cozzens.

By viewing this issue through the narrow lens of alcohol-related problems on campus, these college presidents are ignoring the broader societal implications of throwing in the towel on the health and well-being of our young people.

The Amethyst Initiative's solution for reducing binge drinking and preventing underage drinking is to make alcohol more readily available to young people, which will only

exacerbate the public health concern of underage drinking.

We believe that such an approach is irresponsible and would lead to more of the tragic consequences associated with underage alcohol use documented in the U.S. Surgeon General's 2007 Call to Action to Prevent and Reduce Underage Drinking.

Teen deaths and injuries, traffic accidents, physical assaults and other violent acts, risky sexual behavior, and school failure, among other potentially lifelong consequences, would increase as a result.

Lowering the drinking age also runs counter to scientific research that shows underage drinking can affect brain development, which we now know continues into the mid-to late twenties. Scientific evidence further shows that underage drinking is related to future alcohol dependence and other substance abuse.

Approximately 96 percent of alcohol-dependent adults started drinking before the age of 21.

For the past 20 plus years, so many have worked tirelessly and diligently to keep our youth and our communities safe and healthy by reducing the prevalence of alcohol use among those under 21, with the current legal drinking age limit a large part of our success.

Although we are under no illusion that problems persist, we must continue to confront them head on, vigilantly and responsibly, and resist easy efforts to turn back the clock and undo years of steady progress.

Seventy-eight percent of Americans oppose lowering the drinking age from 21 to 18, so the public gets the message.

We recognize that colleges have a tremendous problem with binge drinking.

Young people are drinking more aggressively than ever before. The solution is really about changing the culture of alcohol consumption. In many respects, we have achieved this change in culture for youth tobacco use. We must now change the culture as it relates to underage drinking.

The bottom line is children who are connected to family, community and society are less prone to drink alcohol.

It's just a shame that some college administrators didn't do their homework, and our children are the ones who would pay the price.

When children drink, America loses.

#### IDAHOANS SPEAK OUT ON HIGH ENERGY PRICES

Mr. CRAPO. Mr. President, in mid-June, I asked Idahoans to share with me how high energy prices are affecting their lives, and they responded by the hundreds. The stories, numbering over 1,000, are heartbreaking and touching. To respect their efforts, I am submitting every e-mail sent to me through the e-mail address set up for this purpose to the CONGRESSIONAL RECORD. This is not an issue that will be easily resolved, but it is one that deserves immediate and serious attention, and Idahoans deserve to be heard. Their stories not only detail their struggles to meet everyday expenses, but also have suggestions and recommendations as to what Congress can do now to tackle this problem and find solutions that last beyond today. I ask unanimous consent to have today's letters printed in the RECORD.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

The increased energy costs have had a profound effect on my ability to meet the needs of myself and my family. My oldest son broke his leg in June 2007. It was a life-threatening break, he is not healing properly and will continue to be unable to work for another six months at a minimum. The family was evicted from their home and are struggling to survive. They receive food stamps and medical assistance, but nothing else. Fortunately I have a trailer house, which they were able to move in to. I currently pay their electricity and transportation to and from medical appointments, getting groceries, etc. not to mention extracurricular activities for the children, as well as my own utilities and gasoline. I have paid nearly \$500 per month during the winter months for our electricity and am still paying over \$300 each month. My job requires me to travel daily, and I average 500 miles per week in mileage. With the excessive costs of gasoline and electricity, I am currently working 45-50 hours each week and still falling behind on my bills. I do not have credit card debt, but have a student loan I cannot pay and one other small loan. My only other debts consist of a house payment, car payment, and property taxes. I am at risk of losing my house in a year because I cannot pay the taxes. My ex-husband is threatening to take the property away because I cannot afford to pay him \$100 per month to finish buying him out. I will be 51 this month and am not in the best of health—but I do what I have to in order to provide for myself and my family. I take medication but am not able to get my prescription filled because I owe the doctor \$44 and he will not call in a new script until he is paid. That payment to the doctor is one tank of gas—that is all—and I could die, or worse have a stroke, without my medication. Something needs to change, and soon.

BARBARA, *South Central Idaho.*

I received your email asking for Idahoans' stories related to the increase in gas prices, and I appreciate that these prices are affecting everyone and that you are working to fight them. Further, I support that you fought the Warner-Lieberman bill, though probably not for the reasons that you did. However, I am writing to ask that you do, in fact, seriously consider Representative Ed Markey's new bill, "Investing in Climate Action Policy Act." While I admit that I am unsure of the impact that this bill will have on gas prices, I seriously believe that we must begin to enact bills that combat climate change. Being from Idaho, I am sure that we both appreciate the outdoors and how beautiful places like the Sawtooths and the Frank Church Wilderness are. However, I feel that the beauty that we are currently able to find here is threatened by global warming, and I entreat you to do something about it. Representative Markey's bill is a good start.

You asked about the priorities that Congress should set in resolving the oil crisis, with "increasing domestic oil production" at the top of your list. However, I do not believe that this is a reasonable option. The U.S. hit peak oil years ago, there simply is not that much more to get out of here. Also, when you think of domestic oil, please think of ANWR. Imagine if, instead of in ANWR, oil was found in the Sawtooths. Could you really, in good faith, support taking oil out of the Sawtooths?

Instead, I believe that one of the options you suggested is by far the best. There should be incentives for conservation of oil. Ultimately, the incentive will be more money in your pocket, because quite honestly, I believe the oil prices will keep going up until it becomes too expensive for people

to use so freely and they begin to conserve it in order to save money. However, a good short term idea would be to set up incentives and to invest in alternative fuels. Ultimately, we will run out of oil and I only hope that when that time comes we are prepared for it, and prepared to switch entirely to renewable energy sources.

Thank you for your time.

Sincerely,

SAMANTHA, *Boise.*

I am married, with three young kids, ages 9, 7, and 5. I am a detective for the Ada County Sheriff's Office, and I make just over \$60,000 a year. My wife works part-time out of our house as a Pampered Chef consultant, and probably makes about \$10-15,000 per year, after taxes and deductions.

We have a strict cash budget, and have no debt except for our house. We own a 7-year-old Dodge Durango, and a 14-year-old Chevy Camaro, both gas guzzlers. We are actually in a pretty good financial position, and are blessed.

We currently budget \$100 every two weeks for fuel. This increased from about \$60 recently. Part of the increase was because we sold our Toyota Corolla (good gas mileage), and got our Camaro (not so good). However, I would blame most of the increase on the rising gas prices. (We sold the Corolla because it was our last debt that we wanted to pay off, and start over debt free.)

We are able to survive on this \$100 because we have reduced our driving dramatically. We put a lot more thought into our daily errands, etc. We have been riding our bicycles as much as possible, but only for short distances because of our young kids.

Unfortunately, all of this "thinking" about our driving limits our freedom. I have not felt this limited by fuel costs since I was in high school, and barely had a couple bucks to put in my gas tank. This past weekend I took my boys camping. I wanted to go to a favorite place I went to as a kid, but it is four hours away. Because of gas prices, I was not able to do that, and settled on CJ Strike Reservoir, which must be similar to ANWR, a mosquito paradise, so we left a day early after my son got bit 31 times.

We regular citizens are frustrated at the lack of action by our Congress. I am not an economist, but I believe the very statement by our government that we are going to begin using our own natural resources for energy, would potentially reduce gas prices. I realize that the liberals in Congress are the problem. In Idaho, we are blessed by some pretty good representatives.

I appreciate all you can do for our families. Take care, and God Bless.

MATT, *Meridian.*

You have got to be kidding!! Only \$50 more per month? My fuel bills have doubled in the last year and you only think they have gone up \$50? What world are you living in? The fact of the matter is, for a farmer in Idaho, our fuel bills have nearly doubled. My fuel bill to deliver my fish has gone from \$800 per week to over \$1500 per week.

To answer your question, I believe the CEO from Shell when he said to the Senate, the real cost of oil should be between \$35 and \$60 per barrel—all costs over and above that amount are because of government.

You do not listen, you do not know, and you pretend to care. (There are many issues that have come before Congress that have not taken the public's best interests to heart, and have caused us more expense and trouble. Among those issues are the Public Employees investment funds, domestic oil drilling, Chinese allowed to drill right off our own coast when we cannot, NAFTA, nuclear power support, devaluation of the dollar, terrorists given rights by the Supreme Court.)

(Given my frustration with Congress, you can imagine how I feel about your last statement, "together we can spur some real action?" The only thing that seems to happen is the Congress spends more money and expends a lot of hot air.)

It ought to be interesting when fuel gets to \$6.

I doubt anyone on your staff will read this; you certainly will not, but have a nice day anyway.

DON, *Buhl*.

I, being a retired person on a fixed income, [find] it is very hard to get by. The prices are up for most everything because of delivery costs. I will be 70 years old this summer and I have no choice but to go cut, split and stack firewood so I can afford to heat my home next winter. The government should have been doing something about it two years ago and not waited until folks are ready to revolt countrywide.

OPEC sells oil for \$136.00 a barrel.

OPEC nations buy U.S. grain at \$7.00 a bushel.

Solution: Sell grain for \$136.00 a bushel.

Cannot afford it, tough! Eat your oil!

Ought to go well with a nice thick grilled filet of camel (steak).

Unsigned.

Since you asked for our energy stories I will submit this one. My wife and I own three vehicles, a 2000 Buick, a 1992 Ford Bronco and a 2006 Suzuki motorcycle (an on-off road type). I ride my bike everywhere I can and my wife takes the car. I scrape the frost off my bike seat some mornings because, for every trip I take the Bronco to work, I can take the bike three times. We have to drive and it takes 30 gallons to fill the Bronco. At \$3.94 a gallon, it really adds up. I rode my bike into December last year and broke it out in March this year. If the roads were bare and there was not a threat of snow, I rode it. I remember the 1980s when the speed limit was lowered to 55 mph to conserve fuel so that is what I do now again. If it helped then, I hope it will help now. This is not a noble plan to conserve energy; it is a trial to spend so much on fuel and I can cut costs this way.

Maybe you can explain why our "friends" who supply us the oil need to gouge us so badly. Maybe \$120.00 for a barrel of wheat would make the point in all export sales going to oil producing nations. And speaking of the high price of gas, do we export wheat and other food grains cheaper than we can buy it here at home? Are our shortages caused by or aided by sales to export markets? If so, that is wrong! We need to take care of American needs first. I really do not mind sharing what I have with my neighbors but I'll feed my kids first.

Thanks for listening,

MARK.

I do appreciate your concern about gas prices for those in Idaho. I lived in Idaho last year when I signed up for your newsletters, I now live in Washington, Tri Cities, where we pay approximately 25 cents more per gallon than most do in Idaho. I am writing because my daughter lives in Sandpoint where gas prices are about the same as here. She has a disabled daughter that requires my daughter to take her to Spokane, Washington, about 70 miles one way. Due to the increase in gas prices, she has had to miss some of her doctor's appointments.

I believe that we have enough domestic oil to keep this country going for at least enough years to allow us to develop an alternative energy source. So I do not understand why that we are paying such high prices, except that the Big Oil Companies are making

a fortune off the American People that can hardly afford to feed their families now due to the increase in cost. Also from what I can see, the prices are going to continue to rise and run our economy into the ground due to the greed of the Big Oil.

Put a windfall profit tax on them and they will rethink what they are doing. We cannot afford to keep paying higher prices for gas, which is increasing the cost of everything that is delivered by truck. Our economy is in a downward spiral and, if Congress does not stop it, then there will be no economy left in a couple of years.

ARNOLD, *West Richland, Washington*.

As a United States citizen and fellow Idahoan, I feel the need to share my financial pain with you about what it is like to pay for high fuel (gasoline, diesel) prices. Like anyone with an automobile, I pay more at the pump to the tune of around \$50-\$100 more per month. I think this pales in comparison to how much more I am paying for any commodity sold through any retail outlet. Nearly everything in the good old U.S.A. travels down our highways, and the extra costs of these goods is eating away at any disposable income I might have had for, let us say, dinner out one night, a night at the movies, etc. My income did not see this exponential rise to help combat the higher cost of living. Therefore I spend less on other things, which in turn, does not help my local economy. Multiply my woes by the hundreds of thousands like me, or worse off than myself, and we will continue to see our economy in decline.

As for a fix, I will give my opinion on this as well. Why is an energy source like crude oil any different from electricity and natural gas? Am I going out on a limb by saying, although my heating and cooling bills have gone up, they haven't quadrupled in the last eight years. Why? Well as you know the government does not allow the companies that sell us power or natural gas to just raise prices whenever they feel like it. Should not we treat big oil companies the same way? What is the difference between the need for one source of power and another?

The U.S. economy is so incredibly dependent on petroleum products, I think it is irresponsible of our government officials to not step in and provide some long term relief for the U.S. consumer/citizen. Step it up and take control of this situation before we all are made to suffer through a multi-year recession.

Thank you for your time.

TOM, *Lewiston*.

Thank you for your e-letter of this date. In the Big Lost River Valley, mass transit will not be efficient, but neighbors can be increasingly efficient. We and our neighbors are beginning a neighborhood plan whereby we coordinate medical, pharmacy, dental, shopping and other errands, mostly to Idaho Falls, nearly 90 miles distant, to reduce individual gasoline purchases. By previewing times and schedules, we can accomplish numerous tasks in the destination city with fewer vehicles/travel. My neighbors and I agree substantially with the points made in your e-letter: aggressively promote increased domestic production and refining of gas and oil products, nuclear power/electricity production and electric and hydrogen power for automobiles. The unintended consequences of the ethanol program will lead us to proper caution about alternative fuels. Thank you for your good works.

Most respectfully,

DAVID, *Darlington*.

I think the current U.S. government may be on the way to causing civil war!!! You

hear it on the streets, how [angry] people are getting at [the inaction]. The environmentalists seem to hold undue influence over decisions and legislation from Congress. I do not believe that global warming is a threat. Both political parties have not been able to address the public's concerns about energy, and the federal government just keeps spending more and more taxpayer dollars.]

Drill here, drill now.

Secure the border.

DWAYNE.

My husband and I are seniors; we are in our 70s. We are not suffering as much from the high gas prices as our grandchildren are. Our youngest grandson is 17, and we have grandchildren who are 26. Boise wages are not the greatest, so it is really putting a dent in their budgets when gas prices are so high. I have wanted a decent transit (bus) system in Boise and Ada County forever. We have lived in Boise since June 1970. I came from Portland, Oregon. That is a city that can be very proud of their transit system. The buses run day and night, seven days a week.

I do not know why Boise has to be so slow with progress. A good bus system would be invaluable now. There has to be a transfer system so you can get where you need to go. I wish some of the "powers that be in Boise" would go to Portland and study their bus (transit) system.

I have a sister who lives in Salem, Oregon, the state capital, and they have a wonderful bus system also. Boise is a state capital and our bus system is tragic. Look at the gas that could be saved if people could ride buses and could depend on buses. A street car system downtown is not going to help very many people! I do drive, and I drive a large car. I never go downtown, but if there was a good bus system that I could use, I would bus downtown a lot. I live out by 5 Mile and Victory and where I live there are no buses.

Sincerely,

SALLY.

This probably does not fit your agenda, but actually, gasoline prices have been a lot worse. I paid a much higher percentage of my income when I was stationed overseas. The Energy Information Administration says we were reaching much deeper into our pockets to pay for gasoline in 1980 than last year. The real difference is that today's money buys less value. So, the best way the government can keep gasoline affordable is to stop creating inflation. The next thing you could do is require automobile makers to deliver cars that get better mileage. USA cars need to be more competitive.

JIM.

#### ADDITIONAL STATEMENTS

##### BROOKLYN-GUERNSEY-MALCOLM COMMUNITY EDUCATION

● Mr. HARKIN. Mr. President, in Iowa and across the United States, a new school year has begun. As you know, Iowa public schools have an excellent reputation nationwide, and Iowa students' test scores are among the highest in the Nation.

I would like to take just a few minutes today to salute the dedicated teachers, administrators, and school board members in the Brooklyn-Guernsey-Malcolm Community School District, and to report on their participation in a unique Federal partnership to repair and modernize school facilities.

This fall marks the 10th year of the Iowa Demonstration Construction Grant Program. That is its formal name, but it is better known among educators in Iowa as the program of Harkin grants for Iowa public schools. Since 1998, I have been fortunate to secure a total of \$121 million for the State government in Iowa, which selects worthy school districts to receive these grants for a range of renovation and repair efforts—everything from updating fire safety systems to building new schools or renovating existing facilities. In many cases, this Federal funding is used to leverage public and/or private local funding, so it often has a tremendous multiplier effect in a local school district.

The Brooklyn-Guernsey-Malcolm Community School District received a Harkin Grant totaling \$435,824 which was used to help renovate the high school. The district also received three fire safety grants totaling \$95,800 to upgrade the fire alarm system and make other improvements. The Federal grants have made it possible for the district to provide quality and safe schools for their students.

Excellent schools do not just pop up like mushrooms after a rain. They are the product of vision, leadership, persistence, and a tremendous amount of collaboration among local officials and concerned citizens. I salute the entire staff, administration, and governance in the Brooklyn-Guernsey-Malcolm Community School District. In particular, I would like to recognize the leadership of the board of education—president Beverly Rens, Bob Parker, Travis Solem, Arlene Ford, Kyle Montgomery, Ed Kline, Larry Pendarvis and former board members Gaynell Conner and LaVerne Kriegel. I would also like to recognize superintendent Brad Hohensee, former superintendent Terry McLeod and high school principal Rick Radcliffe.

As we mark the 10th anniversary of the Harkin school grant program in Iowa, I am obliged to point out that many thousands of school buildings and facilities across the United States are in dire need of renovation or replacement. In my State of Iowa alone, according to a recent study, some 79 percent of public schools need to be upgraded or repaired. The harsh reality is that the average age of school buildings in the United States is nearly 50 years.

Too often, our children visit ultra-modern shopping malls and gleaming sports arenas on weekends, but during the week go to school in rundown or antiquated facilities. This sends exactly the wrong message to our young people about our priorities. We have to do better.

That is why I am deeply grateful to the professionals and parents in the Brooklyn-Guernsey-Malcolm Community School District. There is no question that a quality public education for every child is a top priority in that community. I salute them, and wish

them a very successful new school year.●

#### CENTRAL CLINTON COMMUNITY EDUCATION

● Mr. HARKIN. Mr. President, in Iowa and across the United States, a new school year has begun. As you know, Iowa public schools have an excellent reputation nationwide, and Iowa students' test scores are among the highest in the Nation.

I would like to take just a few minutes, today, to salute the dedicated teachers, administrators, and school board members in the Central Clinton Community School District, and to report on their participation in a unique Federal partnership to repair and modernize school facilities.

This fall marks the 10th year of the Iowa Demonstration Construction Grant Program. That is its formal name, but it is better known among educators in Iowa as the program of Harkin grants for Iowa public schools. Since 1998, I have been fortunate to secure a total of \$121 million for the State government in Iowa, which selects worthy school districts to receive these grants for a range of renovation and repair efforts—everything from updating fire safety systems to building new schools or renovating existing facilities. In many cases, this Federal funding is used to leverage public and/or private local funding, so it often has a tremendous multiplier effect in a local school district.

The Central Clinton Community School District received a 2000 Harkin grant totaling \$259,750 which it used to help build an addition for pre-kindergarten and kindergarten programs at Ekstrand Elementary. This school is a modern, state-of-the-art facility that befits the educational ambitions and excellence of this school district. Indeed, it is the kind of school facility that every child in America deserves.

Excellent new schools do not just pop up like mushrooms after a rain. They are the product of vision, leadership, persistence, and a tremendous amount of collaboration among local officials and concerned citizens. I salute the entire staff, administration, and governance in the Central Clinton Community School District. In particular, I would like to recognize the leadership of the board of education—Dr. Kurt Rickard, Dennis Campbell, Jim Irwin, Bill Turnis and Christy Kunz and former board members Jim Hand, Lois Black, Donna Bark, and Theresa Kelly. I would also like to recognize superintendent Dan Peterson, former superintendent Dr. Dan Roe and Mary Reuter, editor of the *Dewitt Observer*.

As we mark the 10th anniversary of the Harkin school grant program in Iowa, I am obliged to point out that many thousands of school buildings and facilities across the United States are in dire need of renovation or replacement. In my State of Iowa alone, according to a recent study, some 79

percent of public schools need to be upgraded or repaired. The harsh reality is that the average age of school buildings in the United States is nearly 50 years.

Too often, our children visit ultra-modern shopping malls and gleaming sports arenas on weekends, but during the week go to school in rundown or antiquated facilities. This sends exactly the wrong message to our young people about our priorities. We have to do better.

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#### CLARKSVILLE COMMUNITY EDUCATION

● Mr. HARKIN. Mr. President, in Iowa and across the United States, a new school year has begun. As you know, Iowa public schools have an excellent reputation nationwide, and Iowa students' test scores are among the highest in the Nation.

I would like to take just a few minutes, today, to salute the dedicated teachers, administrators, and school board members in the Clarksville Community School District, and to report on their participation in a unique Federal partnership to repair and modernize school facilities.

This fall marks the 10th year of the Iowa Demonstration Construction Grant Program. That is its formal name, but it is better known among educators in Iowa as the program of Harkin grants for Iowa public schools. Since 1998, I have been fortunate to secure a total of \$121 million for the State government in Iowa, which selects worthy school districts to receive these grants for a range of renovation and repair efforts—everything from updating fire safety systems to building new schools or renovating existing facilities. In many cases, this Federal funding is used to leverage public and/or private local funding, so it often has a tremendous multiplier effect in a local school district.

The Clarksville Community School District received a 2002 Harkin grant totaling \$139,500 which it used to help renovate classrooms in the elementary school. The district also received two fire safety grants totaling \$50,000 to install smoke and heat detectors, emergency lighting, electromagnetic devices and to make other improvements throughout the district. The Federal grants have made it possible for the district to provide quality and safe schools for their students.

Excellent schools do not just pop up like mushrooms after a rain. They are the product of vision, leadership, persistence, and a tremendous amount of collaboration among local officials and concerned citizens. I salute the entire

staff, administration, and governance in the Clarksville Community School District. In particular, I would like to recognize the leadership of the board of education—Kurt Wedeking, Sharon Markussen, Chris Fenneman, Joyce Freese and Chris Backer and former board members Paul Leerhoff, Dave Bolin, Pat Mennenga, Kim Bergman, Joe Wedeking and Dale Harris. I would also like to recognize superintendent Bob Longmuir, former superintendent Randall Nichols, former junior/high school principal Bob Saththoff, elementary principal Linda Johnson, board secretary Shellee Bartlett and former board secretary Diane Renning, StruXture Architecture and Prairie Construction.

As we mark the 10th anniversary of the Harkin school grant program in Iowa, I am obliged to point out that many thousands of school buildings and facilities across the United States are in dire need of renovation or replacement. In my State of Iowa alone, according to a recent study, some 79 percent of public schools need to be upgraded or repaired. The harsh reality is that the average age of school buildings in the United States is nearly 50 years.

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#### CLINTON COMMUNITY EDUCATION

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I would like to take just a few minutes today to salute the dedicated teachers, administrators, and school board members in the Clinton Community School District, and to report on their participation in a unique Federal partnership to repair and modernize school facilities.

This fall marks the 10th year of the Iowa Demonstration Construction Grant Program. That is its formal name, but it is better known among educators in Iowa as the program of Harkin grants for Iowa public schools. Since 1998, I have been fortunate to secure a total of \$121 million for the State government in Iowa, which selects worthy school districts to receive these grants for a range of renovation and repair efforts—everything from up-

dating fire safety systems to building new schools or renovating existing facilities. In many cases, this Federal funding is used to leverage public and/or private local funding, so it often has a tremendous multiplier effect in a local school district.

The Clinton Community School District received a 2002 Harkin grant totaling \$1 million which it used to help build a new elementary school. This school is a modern, state-of-the-art facility that befits the educational ambitions and excellence of this school district. Indeed, it is the kind of school facility that every child in America deserves. The district also received a \$100,000 fire safety grant for repairs at Washington Middle School.

Excellent new schools like Jefferson do not just pop up like mushrooms after a rain. They are the product of vision, leadership, persistence, and a tremendous amount of collaboration among local officials and concerned citizens. I salute the entire staff, administration, and governance in the Clinton Community School District. In particular, I would like to recognize the leadership of the board of education—James Tuisl, Dave Frett, Thea Engelson, Joani Kittoe, Wendy Krajnovich, Stephen Teney and Mercia Wolfe and former board members Bruce Ingram, James Bruhn, Dr. Donald Flory, Debra Olsen, Les Shields, Alma Mariano, Brian Angwin and Jennifer Graf. I would also like to recognize superintendent Dr. Richard Basden, former superintendent Dr. Randall Clegg, business manager Gayle Isaac, plant services director Gregg Cornilsen, Jefferson principal Bonnie Freitag and former Jefferson principal Michelle Pearson.

As we mark the 10th anniversary of the Harkin school grant program in Iowa, I am obliged to point out that many thousands of school buildings and facilities across the United States are in dire need of renovation or replacement. In my State of Iowa alone, according to a recent study, some 79 percent of public schools need to be upgraded or repaired. The harsh reality is that the average age of school buildings in the United States is nearly 50 years.

Too often, our children visit ultra-modern shopping malls and gleaming sports arenas on weekends, but during the week go to school in rundown or antiquated facilities. This sends exactly the wrong message to our young people about our priorities. We have to do better.

That is why I am deeply grateful to the professionals and parents in the Clinton Community School District. There is no question that a quality public education for every child is a top priority in that community. I salute them, and wish them a very successful new school year.●

#### DUBUQUE COMMUNITY EDUCATION

● Mr. HARKIN. Mr. President, in Iowa and across the United States, a new

school year has begun. As you know, Iowa public schools have an excellent reputation nationwide, and Iowa students' test scores are among the highest in the Nation.

I would like to take just a few minutes, today, to salute the dedicated teachers, administrators, and school board members in the Dubuque Community School District, and to report on their participation in a unique Federal partnership to repair and modernize school facilities.

This fall marks the 10th year of the Iowa Demonstration Construction Grant Program. That is its formal name, but it is better known among educators in Iowa as the program of Harkin grants for Iowa public schools. Since 1998, I have been fortunate to secure a total of \$121 million for the State government in Iowa, which selects worthy school districts to receive these grants for a range of renovation and repair efforts—everything from updating fire-safety systems to building new schools or renovating existing facilities. In many cases, this Federal funding is used to leverage public and/or private local funding, so it often has a tremendous multiplier effect in a local school district.

The Dubuque Community School District received a 2002 Harkin grant totaling \$260,000 which it used to help install elevators at Fulton Elementary and Bryant Elementary. The district also received three fire safety grants totaling \$654,089 to make fire alarm improvements at Dubuque Senior High School, Hempstead High School and Jefferson Junior High School and to make safety improvements at Washington Junior High School. The Federal grants have made it possible for the district to provide quality and safe schools for their students.

Excellent schools do not just pop up like mushrooms after a rain. They are the product of vision, leadership, persistence, and a tremendous amount of collaboration among local officials and concerned citizens. I salute the entire staff, administration, and governance in the Dubuque Community School District. In particular, I would like to recognize the leadership of the board of education president—Larry Loepke, vice president Donna Bauerly, Mike Brannon, George Davis, Otto Krueger, Adam Menning and David Patton, and former board members Parker Bauer, Michelle Covey, Eldon Herrig, Steve Hodge, Jay Schiesl, Ed Zaccaro, Karen Behr, Doug Horstmann, Tonya Thul-Theis, Tom Barton, Cammie Dean and Ted Strieber. I would also like to recognize superintendent John Burgart, former superintendent Dr. Jane Petrek, former executive director of business services Joseph Link, former manager of building and grounds Robert S. White, Sr., former Jefferson Principal Duane Frick, former Washington principal Art Roling, former senior high principal Larry Mitchell, former Hempstead principal David Olson, former Bryant principal Lesley

Stephens and former Fulton principal Roy Hansen.

As we mark the tenth anniversary of the Harkin school grant program in Iowa, I am obliged to point out that many thousands of school buildings and facilities across the United States are in dire need of renovation or replacement. In my State of Iowa alone, according to a recent study, some 79 percent of public schools need to be upgraded or repaired. The harsh reality is that the average age of school buildings in the United States is nearly 50 years.

Too often, our children visit ultra-modern shopping malls and gleaming sports arenas on weekends, but during the week go to school in rundown or antiquated facilities. This sends exactly the wrong message to our young people about our priorities. We have to do better.

That is why I am deeply grateful to the professionals and parents in the Dubuque Community School District. There is no question that a quality public education for every child is a top priority in that community. I salute them, and wish them a very successful new school year.●

#### EMMETSBURG COMMUNITY EDUCATION

● Mr. HARKIN. Mr. President, in Iowa and across the United States, a new school year has begun. As you know, Iowa public schools have an excellent reputation nationwide, and Iowa students' test scores are among the highest in the Nation.

I would like to take just a few minutes today to salute the dedicated teachers, administrators, and school board members in the Emmetsburg Community School District, and to report on their participation in a unique Federal partnership to repair and modernize school facilities.

This fall marks the 10th year of the Iowa Demonstration Construction Grant Program. That is its formal name, but it is better known among educators in Iowa as the program of Harkin grants for Iowa public schools. Since 1998, I have been fortunate to secure a total of \$121 million for the State government in Iowa, which selects worthy school districts to receive these grants for a range of renovation and repair efforts—everything from updating fire safety systems to building new schools or renovating existing facilities. In many cases, this Federal funding is used to leverage public and/or private local funding, so it often has a tremendous multiplier effect in a local school district.

The Emmetsburg Community School District received a 2001 Harkin grant totaling \$133,333 which was used to help build an addition on an elementary school. The district has also received \$110,085 since 2000 in fire safety grants which have been used to improve the fire safety doors, alarms and smoke detectors in all their buildings. The fed-

eral grants have made it possible for the district to provide quality and safe schools for their students.

Excellent schools do not just pop up like mushrooms after a rain. They are the product of vision, leadership, persistence, and a tremendous amount of collaboration among local officials and concerned citizens. I salute the entire staff, administration, and governance in the Emmetsburg Community School District. In particular, I would like to recognize the leadership of the board of education Karla Anderson, Dave Van Oosbree, Kent England, Don Hagen, Steve Pelzer, Linda Tienter and Laurie Oppenheimer and former board members Gary Kauffman, Dean Gunderson, Mary Cooper, Mike Brown, David Kassel, Kris Ausborn and Steve Nelson. I would also like to recognize superintendent John Joynt and former superintendent Paul Tedesco.

As we mark the 10th anniversary of the Harkin school grant program in Iowa, I am obliged to point out that many thousands of school buildings and facilities across the United States are in dire need of renovation or replacement. In my State of Iowa alone, according to a recent study, some 79 percent of public schools need to be upgraded or repaired. The harsh reality is that the average age of school buildings in the United States is nearly 50 years.

Too often, our children visit ultra-modern shopping malls and gleaming sports arenas on weekends, but during the week go to school in rundown or antiquated facilities. This sends exactly the wrong message to our young people about our priorities. We have to do better.

That is why I am deeply grateful to the professionals and parents in the Emmetsburg Community School District. There is no question that a quality public education for every child is a top priority in that community. I salute them, and wish them a very successful new school year.●

#### MAPLE VALLEY COMMUNITY EDUCATION

● Mr. HARKIN. Mr. President, in Iowa and across the United States, a new school year has begun. As you know, Iowa public schools have an excellent reputation nationwide, and Iowa students' test scores are among the highest in the Nation.

I would like to take just a few minutes today to salute the dedicated teachers, administrators, and school board members in the Maple Valley Community School District, and to report on their participation in a unique Federal partnership to repair and modernize school facilities.

This fall marks the 10th year of the Iowa Demonstration Construction Grant Program. That is its formal name, but it is better known among educators in Iowa as the program of Harkin grants for Iowa public schools. Since 1998, I have been fortunate to se-

cure a total of \$121 million for the State government in Iowa, which selects worthy school districts to receive these grants for a range of renovation and repair efforts—everything from updating fire safety systems to building new schools or renovating existing facilities. In many cases, this Federal funding is used to leverage public and/or private local funding, so it often has a tremendous multiplier effect in a local school district.

The Maple Valley Community School District received 2002 and 2003 Harkin grants totaling \$690,000 which it used to help renovate the high school into a new elementary school. This school is a modern, state-of-the-art facility that befits the educational ambitions and excellence of this school district. Indeed, it is the kind of school facility that every child in America deserves. The district also received six fire safety grants totaling \$148,300 to install fire safety doors and update wiring and fire detection systems across the district.

Excellent schools do not just pop up like mushrooms after a rain. They are the product of vision, leadership, persistence, and a tremendous amount of collaboration among local officials and concerned citizens. I salute the entire staff, administration, and governance in the Maple Valley Community School District. In particular, I would like to recognize the leadership of the board of education—Kathy Dirksen, Ed Maier, Joanne Maynard, Dale Wimmer, and Tammy Flanigan, as well as former board member Tracy Hesse. I would also like to recognize superintendent Steve Oberg, fire marshall Amy Fratzke, grant writer Linda Steele, Heath Opfer of Radek Construction, and site architect Mike Berg of DLR Group.

As we mark the 10th anniversary of the Harkin school grant program in Iowa, I am obliged to point out that many thousands of school buildings and facilities across the United States are in dire need of renovation or replacement. In my State of Iowa alone, according to a recent study, some 79 percent of public schools need to be upgraded or repaired. The harsh reality is that the average age of school buildings in the United States is nearly 50 years.

Too often, our children visit ultra-modern shopping malls and gleaming sports arenas on weekends, but during the week go to school in rundown or antiquated facilities. This sends exactly the wrong message to our young people about our priorities. We have do better.

That is why I am deeply grateful to the professionals and parents in the Maple Valley Community School District. There is no question that a quality public education for every child is a top priority in that community. I salute them, and wish them a very successful new school year.●

## SHELDON COMMUNITY EDUCATION

• Mr. HARKIN. Mr. President, in Iowa and across the United States, a new school year has begun. As you know, Iowa public schools have an excellent reputation nationwide, and Iowa students' test scores are among the highest in the Nation.

I would like to take just a few minutes, today, to salute the dedicated teachers, administrators, and school board members in the Sheldon Community School District, and to report on their participation in a unique Federal partnership to repair and modernize school facilities.

This fall marks the 10th year of the Iowa Demonstration Construction Grant Program. That is its formal name, but it is better known among educators in Iowa as the program of Harkin grants for Iowa public schools. Since 1998, I have been fortunate to secure a total of \$121 million for the State government in Iowa, which selects worthy school districts to receive these grants for a range of renovation and repair efforts—everything from updating fire safety systems to building new schools or renovating existing facilities. In many cases, this Federal funding is used to leverage public and/or private local funding, so it often has a tremendous multiplier effect in a local school district.

The Sheldon Community School District received a 2001 Harkin grant totaling \$500,000 which was used to help build a new middle school. This school is a modern, state-of-the-art facility that befits the educational ambitions and excellence of this school district. Indeed, it is the kind of school facility that every child in America deserves. The district also received two fire safety grants totaling \$75,000 to improve their alarms, smoke detectors and fire safety doors. The Federal grants have made it possible for the district to provide quality and safe schools for their students.

Excellent schools do not just pop up like mushrooms after a rain. They are the product of vision, leadership, persistence, and a tremendous amount of collaboration among local officials and concerned citizens. I salute the entire staff, administration, and governance in the Sheldon Community School District. In particular, I would like to recognize the leadership of the board of education Dan Van Gorp, Gary Ihnen, Kecia Hickman, Glen Goedken and Harlan Bousema and former board members Linda Porter, John Boender and Tom Whorley. I would also like to recognize superintendent Robin Spears, middle school principal Cindy Barwick and Gene Den Hartog.

As we mark the 10th anniversary of the Harkin school grant program in Iowa, I am obliged to point out that many thousands of school buildings and facilities across the United States are in dire need of renovation or replacement. In my State of Iowa alone, according to a recent study, some 79 percent of public schools need to be up-

graded or repaired. The harsh reality is that the average age of school buildings in the United States is nearly 50 years.

Too often, our children visit ultra modern shopping malls and gleaming sports arenas on weekends, but during the week go to school in rundown or antiquated facilities. This sends exactly the wrong message to our young people about our priorities. We have do better.

That is why I am deeply grateful to the professionals and parents in the Sheldon Community School District. There is no question that a quality public education for every child is a top priority in that community. I salute them, and wish them a very successful new school year.●

## SPENCER COMMUNITY EDUCATION

• Mr. HARKIN. Mr. President, in Iowa and across the United States, a new school year has begun. As you know, Iowa public schools have an excellent reputation nationwide, and Iowa students' test scores are among the highest in the Nation.

I would like to take just a few minutes today to salute the dedicated teachers, administrators, and school board members in the Spencer Community School District, and to report on their participation in a unique Federal partnership to repair and modernize school facilities.

This fall marks the 10th year of the Iowa Demonstration Construction Grant Program. That is its formal name, but it is better known among educators in Iowa as the program of Harkin grants for Iowa public schools. Since 1998, I have been fortunate to secure a total of \$121 million for the State government in Iowa, which selects worthy school districts to receive these grants for a range of renovation and repair efforts—everything from updating fire safety systems to building new schools or renovating existing facilities. In many cases, this Federal funding is used to leverage public and/or private local funding, so it often has a tremendous multiplier effect in a local school district.

The Spencer Community School District received a 2003 Harkin grant totaling \$500,000 which it used to help build a science classroom addition to the high school and remodel family and consumer science classrooms. The district also received two fire safety grants totaling \$200,000 for a new fire alarm system at the high school and other improvements in schools throughout the district. The Federal grants have made it possible for the district to provide quality and safe schools for their students.

Excellent schools do not just pop up like mushrooms after a rain. They are the product of vision, leadership, persistence, and a tremendous amount of collaboration among local officials and concerned citizens. I salute the entire staff, administration, and governance

in the Spencer Community School District. In particular, I would like to recognize the leadership of the board of education—Edward Ver Steeg, Barb Van Wyk, Dean Mechler, Dave Schlichtemeier and Les Zobrist and former board members Ross Brockshus, Randy Van Dyke, Sue Harman and Scott De Geest. I would also like to recognize superintendent Greg Ebeling, former superintendent Glen Lohman, assistant superintendent Kathy Elliott, former high school principal Mike Healy and grant writer Mary Maly.

As we mark the 10th anniversary of the Harkin school grant program in Iowa, I am obliged to point out that many thousands of school buildings and facilities across the United States are in dire need of renovation or replacement. In my State of Iowa alone, according to a recent study, some 79 percent of public schools need to be upgraded or repaired. The harsh reality is that the average age of school buildings in the United States is nearly 50 years.

Too often, our children visit ultra-modern shopping malls and gleaming sports arenas on weekends, but during the week go to school in rundown or antiquated facilities. This sends exactly the wrong message to our young people about our priorities. We have to do better.

That is why I am deeply grateful to the professionals and parents in the Spencer Community School District. There is no question that a quality public education for every child is a top priority in that community. I salute them, and wish them a very successful new school year.●

## VINTON-SHELLSBURG COMMUNITY EDUCATION

• Mr. HARKIN. Mr. President, in Iowa and across the United States, a new school year has begun. As you know, Iowa public schools have an excellent reputation nationwide, and Iowa students' test scores are among the highest in the Nation.

I would like to take just a few minutes, today, to salute the dedicated teachers, administrators, and school board members in the Vinton-Shellsburg Community School District, and to report on their participation in a unique Federal partnership to repair and modernize school facilities.

This fall marks the 10th year of the Iowa Demonstration Construction Grant Program. That is its formal name, but it is better known among educators in Iowa as the program of Harkin grants for Iowa public schools. Since 1998, I have been fortunate to secure a total of \$121 million for the State government in Iowa, which selects worthy school districts to receive these grants for a range of renovation and repair efforts—everything from updating fire safety systems to building new schools or renovating existing facilities. In many cases, this Federal funding is used to leverage public and/

or private local funding, so it often has a tremendous multiplier effect in a local school district.

The Vinton-Shellsburg Community School District received a 2005 Harkin grant totaling \$400,000 to renovate two schools. The grant enabled the school district to build a new commons area and to add an elevator at the building in Shellsburg. The district also made renovations, installed air-conditioning and built additional classrooms and restrooms at Tilford Elementary School.

This project was part of a comprehensive multimillion dollar plan to provide the modern, state-of-the-art facilities that befit the educational ambitions and excellence of this school district. The United 4 Kids campaign committee worked tirelessly to pass a \$15.1 million bond issue to build a new high school and make improvements throughout the district.

Excellent new schools do not just pop up like mushrooms after a rain. They are the product of vision, leadership, persistence, and a tremendous amount of collaboration among local officials and concerned citizens. I salute the entire staff, administration, and governance in the Vinton-Shellsburg Community School District. In particular, I would like to recognize John Anderson for his involvement with the United 4 Kids committee and generously donating 35 acres for the new high school. I would also like to recognize the leadership of the board of education—Brad Allyn, Patrick Lyons, Kathy Tranel, Gerald Horst, Jo Sainbury, Todd Wiley and Tim Bird as well as superintendent Randy Braden, high school principal Jay Pedersen, Shellsburg principal Shelly Petersen and Tilford principal Jim Murray.

As we mark the 10th anniversary of the Harkin school grant program in Iowa, I am obliged to point out that many thousands of school buildings and facilities across the United States are in dire need of renovation or replacement. In my State of Iowa alone, according to a recent study, some 79 percent of public schools need to be upgraded or repaired. The harsh reality is that the average age of school buildings in the United States is nearly 50 years.

Too often, our children visit ultra-modern shopping malls and gleaming sports arenas on weekends, but during the week go to school in rundown or antiquated facilities. This sends exactly the wrong message to our young people about our priorities. We have do better.

That is why I am deeply grateful to the professionals and parents in the Vinton-Shellsburg Community School District. There is no question that a quality public education for every child is a top priority in that community. I salute them, and wish them a very successful new school year.●

#### TRIBUTE TO SKIP CARAY

● Mr. ISAKSON. Mr. President, today I mourn the passing and pay tribute to a great Georgian. Broadcaster Skip Caray passed away in his suburban Atlanta home on August 3, 2008, leaving a tremendous void in the hearts of Atlanta Braves fans nationwide.

After years of calling basketball and hockey games in St. Louis and Atlanta, Skip Caray began broadcasting for the Braves in 1976. Baseball was in his blood, and while their styles were different, Skip brought the same warmth and humor to his calls as his famous father, Harry, delivered to the Chicago Cubs for years. Skip Caray passed his love for the game on to his sons, Chip and Josh, both of whom found careers in the same profession as their father.

As a broadcaster for TBS, Skip Caray's voice was not only familiar to baseball fans in the South, but millions around the country. Whether it was the many years that the Braves spent in the depths of their division or the 14 consecutive seasons at the top, Caray provided the voice of a friend who shared the same passion for "America's Team" that the fans did. No Braves fan will ever forget Skip urging Sid Bream around third base and into the World Series in 1992 or his elation as the Braves won it all in 1995.

In 2004, Caray was elected to the Atlanta Braves Hall of Fame. At his induction, his mentor, Ernie Johnson, Sr., said that Caray "had a bigger heart than anyone can imagine." Skip Caray will be sorely missed and will remain in Atlanta Braves fans' hearts forever.●

#### HONORING CONGDON'S DOUGHNUTS

● Ms. SNOWE. Mr. President, as our Nation and our world become increasingly complex and fast paced, it may seem easy to lose track of the simple but essential ties that bind us to those in our communities. It is with pleasure that I recognize a small family business from my home State of Maine that has succeeded in ushering a timeless classic into the modern world. Congdon's Doughnuts in Wells has been a York County institution for well over 50 years, providing tasty treats and community support for generations of locals and tourists.

For the early riser among us, few indulgences are more appealing than a sticky sweet doughnut and a fresh-brewed cup of coffee. Congdon's Doughnuts has provided just that to thousands of customers as it has churned out up to 10,000 homemade doughnuts a day for three generations. Founded in 1945, and located at its current site since 1955, the company has undergone many of the trials and tribulations that often challenge America's small businesses. Yet through the hard work and unwavering dedication of the Congdon family and their employees,

the business has transformed itself from a small wholesale doughnut operation to a three-meal-a-day restaurant and bakery. Under present managers Gary Leech, son of Eleanor Congdon, and his wife Diane Leech, Congdon's also added a convenient drive-thru in 2002 for those on the go. The firm has been so successful that this past March, the Best Independent Restaurants Association awarded Congdon's Doughnuts its highest level of recognition, the prestigious Best Family Restaurant Platinum Plate Award.

While known for providing plentiful options for breakfast, lunch, and dinner, the centerpiece of the Congdon enterprise remains its timeless and highly acclaimed doughnuts. With dozens of tempting and delicious varieties of the traditional breakfast morsels, from cinnamon and coconut to chocolate honey and apple fritter, Congdon's has something to satisfy any doughnut eater and has garnered acclaim both locally and nationally. Indeed, Portland Magazine, a regional publication, has placed Congdon's doughnuts on its list of "101 of Maine's Guiltiest Guilty Pleasures," and in 2007 Congdon's was included on the Doughnut Honor Roll of [seriouseats.com](http://seriouseats.com), the Web site of famed food critic Ed Levin.

While Congdon's has long been involved in local charitable and community efforts, for the last 2 years it has institutionalized the commitment to its neighbors by joining other local businesses to host weekly benefit barbeques. Every Wednesday in July and August, community members come together for fun-filled tropical-themed parties. Ticket sales for these popular events have raised money for local and national charities and organizations including the American Heart Association, Southern Maine Parent Awareness, and Trolley for Togus, which provides transportation for York County veterans to Maine's VA hospital. Additionally, last December Congdon's offered its guests holiday cards to sign for our Nation's soldiers, and then sent over 500 of them to men and women serving in Iraq.

Congdon's Doughnuts exemplifies the best qualities of being both a prosperous business and a caring neighbor. It is with great pride that I congratulate Congdon's on its decades of successes and I wish them the best of luck for the future as they continue to reach new heights as a purveyor of delectable treats and old-fashioned American cuisine.●

#### MESSAGES FROM THE HOUSE

##### ENROLLED BILL SIGNED

At 11:24 a.m., a message from the House of Representatives, delivered by Ms. Niland, one of its reading clerks, announced that the Speaker signed the following enrolled bill:

H.R. 5938. An act to amend title 18, United States Code, to provide secret service protection to former Vice Presidents, and for other purposes.

The enrolled bill was subsequently signed by the President pro tempore (Mr. BYRD).

At 2:23 p.m., a message from the House of Representatives, delivered by Mrs. Cole, one of its reading clerks, announced that the House has passed the following bills, in which it requests the concurrence of the Senate:

H.R. 1485. An act for the relief of Esther Karinge.

H.R. 2760. An act for the relief of Shigeru Yamada.

H.R. 5030. An act for the relief of Corina de Chalup Turcinovic.

H. R. 5243. An act for the relief of Kumi Iizuka-Barcena.

At 6:13 p.m., a message from the House of Representatives, delivered by Mrs. Cole, one of its reading clerks, announced that the House has passed the following bills, without amendment:

S. 996. An act to amend title 49, United States Code, to expand passenger facility fee eligibility for certain noise compatibility projects.

S 3406. An act to restore the intent and protections of the Americans with Disabilities Act of 1990.

The message also announced that the House agrees to the amendments of the Senate to the bill (H.R. 2608) to amend section 402 of the Personal Responsibility and Work Opportunity Reconciliation Act of 1996 to provide, in fiscal years 2008 through 2010, extensions of supplemental security income for refugees, asylees, and certain other humanitarian immigrants, and to amend the Internal Revenue Code to collect unemployment compensation debts resulting from fraud.

At 6:35 p.m., a message from the House of Representatives, delivered by Mr. Zapata, one of its reading clerks, announced that the House has passed the following bill, without amendment:

S. 2339. An act to designate the Department of Veterans Affairs clinic in Alpena, Michigan, as the "Lieutenant Colonel Clement C. Van Wagoner Department of Veterans Affairs Clinic".

At 7:17 p.m., a message from the House of Representatives, delivered by Ms. Niland, one of its reading clerks, announcing that the House has passed the following bill, in which it requests the concurrence of the Senate:

H.R. 6064. An act to encourage, enhance, and integrate Silver Alert plans throughout the United States, to authorize grants for the assistance of organizations to find missing adults, and for other purposes.

#### EXECUTIVE AND OTHER COMMUNICATIONS

The following communications were laid before the Senate, together with accompanying papers, reports, and documents, and were referred as indicated:

EC-7582. A communication from the Program Analyst, Federal Aviation Administra-

tion, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Area Navigation (RNAV) and Miscellaneous Amendments" ((RIN2120-AH77)(Docket No. FAA-2002-14002)) received on August 25, 2008; to the Committee on Commerce, Science, and Transportation.

EC-7583. A communication from the Program Analyst, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Revision of Legal Descriptions of Multiple Federal Airways in the Vicinity of Farmington, NM" ((RIN2120-AA66)(Docket No. 08-ANM-2)) received on August 25, 2008; to the Committee on Commerce, Science, and Transportation.

EC-7584. A communication from the Program Analyst, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Implementing the Maintenance Provisions of Bilateral Agreements" ((RIN2120-AI19)(Docket No. FAA-2004-17483)) received on August 25, 2008; to the Committee on Commerce, Science, and Transportation.

EC-7585. A communication from the Program Analyst, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Recording of Major Repairs and Major Alterations" (RIN2120-AJ11) received on August 25, 2008; to the Committee on Commerce, Science, and Transportation.

EC-7586. A communication from the Program Analyst, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Implementing the Maintenance Provisions of Bilateral Agreements" ((RIN2120-AI19)(Docket no. FAA-2004-17483)) received on August 25, 2008; to the Committee on Commerce, Science, and Transportation.

EC-7587. A communication from the Program Analyst, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Fees for Certification Services and Approvals Performed Outside the United States" ((RIN2120-AI77)(Docket No. FAA-2007-27043)) received on August 25, 2008; to the Committee on Commerce, Science, and Transportation.

EC-7588. A communication from the Program Analyst, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Modification of Class E Airspace; Phillipsburg, KS" ((RIN2120-AA66)(Docket No. 06-ACE-13)) received on August 25, 2008; to the Committee on Commerce, Science, and Transportation.

EC-7589. A communication from the Director, Minerals Management Service, Department of the Interior, transmitting, pursuant to law, a report entitled "Report to Congress: Minerals Management Service Royalty In Kind Operation Program" for Fiscal Year 2007; to the Committee on Energy and Natural Resources.

EC-7590. A communication from the Chairman, Federal Regulatory Commission, transmitting, pursuant to law, the Commission's annual report, covering the fiscal year from October 1, 2006, through September 30, 2007; to the Committee on Energy and Natural Resources.

EC-7591. A communication from the Secretary of Energy, transmitting, pursuant to law, a report entitled "Update to Congress On the Russian Surplus Fissile Materials Disposition Program"; to the Committee on Energy and Natural Resources.

EC-7592. A communication from the Director, Office of Surface Mining, Department of the Interior, transmitting, pursuant to law,

the report of a rule entitled "North Dakota Regulatory Program" (ND-050-FOR) received on September 8, 2008; to the Committee on Energy and Natural Resources.

EC-7593. A communication from the Commissioner of the Social Security Administration, transmitting the report of a proposed bill to make amendments to the Old-Age, Survivors, and Disability Insurance program and the Supplemental Security Income program; to the Committee on Finance.

EC-7594. A communication from the Commissioner of the Social Security Administration, transmitting the report of a proposed bill to make program and administrative improvements to the Old-Age, Survivors, and Disability program, the Supplemental Security Income program, and the Special Benefits for Certain World War II Veterans program; to the Committee on Finance.

EC-7595. A communication from the Chief of the Publications and Regulations Branch, Internal Revenue Service, Department of the Treasury, transmitting, pursuant to law, the report of a rule entitled "Economic Stimulus Act of 2008 Business Incentives" (Rev. Proc. 2008-54) received on September 8, 2008; to the Committee on Finance.

EC-7596. A communication from the Director, Regulatory Management Division, Environmental Protection Agency, transmitting, pursuant to law, the report of a rule entitled "Forchlorfenuron; Permanent and Time-Limited Pesticide Tolerances" (FRL-8375-4) received on August 18, 2008; to the Committee on Agriculture, Nutrition, and Forestry.

EC-7597. A communication from the Congressional Review Coordinator, Animal and Plant Health Inspection Service, Department of Agriculture, transmitting, pursuant to law, the report of a rule entitled "Karnal Bunt; Removal of Regulated Areas in Texas" (Docket No. APHIS-2007-0157) received on September 8, 2008; to the Committee on Agriculture, Nutrition, and Forestry.

EC-7598. A communication from the Congressional Review Coordinator, Animal and Plant Health Inspection Service, Department of Agriculture, transmitting, pursuant to law, the report of a rule entitled "Viral Hemorrhagic Septicemia; Interstate Movement and Import Restrictions on Certain Live Fish" ((RIN0579-AC74)(Docket No. APHIS-2007-0038)) received on September 8, 2008; to the Committee on Agriculture, Nutrition, and Forestry.

EC-7599. A communication from the Administrator, Agricultural Marketing Service, Department of Agriculture, transmitting, pursuant to law, the report of a rule entitled "Specialty Crop Block Grant Program—Farm Bill; Notice of Request for Approval of a New Information Collection" ((RIN0581-AC88)(Docket No. AMS-FV-08-0057)) received on September 8, 2008; to the Committee on Agriculture, Nutrition, and Forestry.

EC-7600. A communication from the Administrator, Agricultural Marketing Service, Department of Agriculture, transmitting, pursuant to law, the report of a rule entitled "Amendment of General Regulations for Fruit, Vegetable, and Nut Marketing Agreements and Marketing Orders; Addition of Supplemental Rules of Practice for Amendatory Formal Rulemaking Proceedings" (Docket No. AMS-FV-08-0061) received on September 8, 2008; to the Committee on Agriculture, Nutrition, and Forestry.

EC-7601. A communication from the Administrator, Agricultural Marketing Service, Department of Agriculture, transmitting, pursuant to law, the report of a rule entitled "Domestic Dates Produced or Packed in Riverside County, California; Decreased Assessment Rate" (Docket No. AMS-FV-08-

0056) received on September 8, 2008; to the Committee on Agriculture, Nutrition, and Forestry.

EC-7602. A communication from the Administrator, Agricultural Marketing Service, Department of Agriculture, transmitting, pursuant to law, the report of a rule entitled "Dried Prunes Produced in California; Decreased Assessment Rate" (Docket No. AMS-FV-08-0060) received on September 8, 2008; to the Committee on Agriculture, Nutrition, and Forestry.

EC-7603. A communication from the Administrator, Agricultural Marketing Service, Department of Agriculture, transmitting, pursuant to law, the report of a rule entitled "Amendment of General Regulations for Federal Milk Marketing Agreements and Marketing Orders; Addition of Supplemental Rules of Practice for Amendatory Formal Rulemaking Proceedings" (Docket No. DA-08-04) received on September 8, 2008; to the Committee on Agriculture, Nutrition, and Forestry.

EC-7604. A communication from the Administrator, Agricultural Marketing Service, Department of Agriculture, transmitting, pursuant to law, the report of a rule entitled "National Fluid Milk Processor Promotion Program" (Docket No. DA-07-05) received on September 8, 2008; to the Committee on Agriculture, Nutrition, and Forestry.

EC-7605. A communication from the Administrator, Agricultural Marketing Service, Department of Agriculture, transmitting, pursuant to law, the report of a rule entitled "Milk in the Northeast and Other Marketing Areas; Delay of Effective Date" (Docket No. AMS-DA-07-0026) received on September 8, 2008; to the Committee on Agriculture, Nutrition, and Forestry.

EC-7606. A communication from the Administrator, Rural Housing Service, Department of Agriculture, transmitting, pursuant to law, the report of a rule entitled "Direct Single Family Housing Loans and Grants (7 CFR Part 3550)" (RIN0575-AC69) received on September 8, 2008; to the Committee on Agriculture, Nutrition, and Forestry.

EC-7607. A communication from the Director, Regulatory Management Division, Environmental Protection Agency, transmitting, pursuant to law, the report of a rule entitled "Pyraflufen-ethyl; Time-Limited Pesticide Tolerances" (FRL No. 8377-6) received on September 2, 2008; to the Committee on Agriculture, Nutrition, and Forestry.

EC-7608. A communication from the Director, Regulatory Management Division, Environmental Protection Agency, transmitting, pursuant to law, the report of a rule entitled "Tebuconazole; Pesticide Tolerances" (FRL No. 8376-7) received on September 2, 2008; to the Committee on Agriculture, Nutrition, and Forestry.

EC-7609. A communication from the Director, Regulatory Management Division, Environmental Protection Agency, transmitting, pursuant to law, the report of a rule entitled "Uniconazole-P; Pesticide Tolerances" (FRL No. 8376-6) received on September 2, 2008; to the Committee on Agriculture, Nutrition, and Forestry.

EC-7610. A communication from the Director, Regulatory Management Division, Environmental Protection Agency, transmitting, pursuant to law, the report of a rule entitled "Fludioxonil; Pesticide Tolerances" (FRL No. 8379-9) received on September 2, 2008; to the Committee on Agriculture, Nutrition, and Forestry.

EC-7611. A communication from the Director, Regulatory Management Division, Environmental Protection Agency, transmitting, pursuant to law, the report of a rule entitled "Chlorantraniliprole; Pesticide Tolerances for Emergency Exemptions" (FRL No. 8378-2)

received on September 2, 2008; to the Committee on Agriculture, Nutrition, and Forestry.

EC-7612. A communication from the Director, Regulatory Management Division, Environmental Protection Agency, transmitting, pursuant to law, the report of a rule entitled "Hexythiazox; Pesticide Tolerances" (FRL No. 8378-8) received on September 2, 2008; to the Committee on Agriculture, Nutrition, and Forestry.

EC-7613. A communication from the Director, Regulatory Management Division, Environmental Protection Agency, transmitting, pursuant to law, the report of a rule entitled "Linuron; Pesticide Tolerance for Emergency Exemptions" (FRL No. 8379-6) received on September 2, 2008; to the Committee on Agriculture, Nutrition, and Forestry.

EC-7614. A communication from the Acting Administrator, General Services Administration, transmitting, a report of an additional prospectus relative to the General Services Administration's Fiscal Year 2009 Capital Investment and Leasing Program; to the Committee on Environment and Public Works.

EC-7615. A communication from the Acting Assistant Secretary for Water and Science, Department of the Interior, transmitting the report of a draft bill entitled "Expand, Protect, and Conserve our Nation's Water Resources Act"; to the Committee on Environment and Public Works.

EC-7616. A communication from the Director, Regulatory Management Division, Environmental Protection Agency, transmitting, pursuant to law, the report of a rule entitled "Small Entity Compliance Guide to Renovate Right: EPA's Lead-Based Paint Renovation, Repair, and Painting Program; Notice of Availability" received on September 9, 2008; to the Committee on Environment and Public Works.

EC-7617. A communication from the Director, Regulatory Management Division, Environmental Protection Agency, transmitting, pursuant to law, the report of a rule entitled "National Priorities List, Final Rule" (FRL No. 8710-8) received on September 2, 2008; to the Committee on Environment and Public Works.

EC-7618. A communication from the Chief, Listing of Endangered Species Branch, Fish and Wildlife Service, transmitting, pursuant to law, the report of a rule entitled "Endangered and Threatened Wildlife and Plants; Designation of Critical Habitat for the Bay Checkerspot Butterfly (*Euphydryas editha bayensis*)" (RIN1018-AV24) received on September 8, 2008; to the Committee on Environment and Public Works.

EC-7619. A communication from the Director, Regulatory Management Division, Environmental Protection Agency, transmitting, pursuant to law, the report of a rule entitled "Approval and Promulgation of Air Quality Implementation Plans; Tennessee; Approval of Revisions to the Nashville/Davidson County Portion" (FRL No. 8705-3) received on August 18, 2008; to the Committee on Environment and Public Works.

EC-7620. A communication from the Director, Regulatory Management Division, Environmental Protection Agency, transmitting, pursuant to law, the report of a rule entitled "Approval and Promulgation of Air Quality Implementation Plans; Texas; Revisions to Chapter 117 and Emission Inventories for the Dallas/Fort Worth 8-Hour Ozone Nonattainment Area" (FRL No. 8704-8) received on August 18, 2008; to the Committee on Environment and Public Works.

EC-7621. A communication from the Director, Regulatory Management Division, Environmental Protection Agency, transmitting, pursuant to law, the report of a rule entitled "Approval and Promulgation of Plans; North Carolina: Miscellaneous Revisions" (FRL No.

8706-4) received on August 18, 2008; to the Committee on Environment and Public Works.

EC-7622. A communication from the Director, Regulatory Management Division, Environmental Protection Agency, transmitting, pursuant to law, the report of a rule entitled "Residues of Quaternary Ammonium Compounds, N-Alkyl (C12-18) dimethyl benzyl ammonium chloride on Food Contact Surfaces; Exemption from the Requirement of a Tolerance" (FRL No. 8376-9) received on August 18, 2008; to the Committee on Environment and Public Works.

EC-7623. A communication from the Director, Regulatory Management Division, Environmental Protection Agency, transmitting, pursuant to law, the report of a rule entitled "Withdrawal of the Federal Water Quality Standards Use Designations for Soda Creek and Portions of Canyon Creek, South Fork Coeur d'Alene River, and Blackfoot River in Idaho" (FRL No. 8706-7) received on August 18, 2008; to the Committee on Environment and Public Works.

EC-7624. A communication from the Chief, Listing of Endangered Species Branch, Fish and Wildlife Service, transmitting, pursuant to law, the report of a rule entitled "Endangered and Threatened Wildlife and Plants; Designation of Critical Habitat for the *Acanthomintha ilicifolia* (San Diego thornmint)" (RIN1018-AU86) received on September 16, 2008; to the Committee on Environment and Public Works.

#### REPORTS OF COMMITTEES

The following reports of committees were submitted:

By Mr. LIEBERMAN, from the Committee on Homeland Security and Governmental Affairs, without amendment:

S. 3341. A bill to reauthorize and improve the Federal Financial Assistance Management Improvement Act of 1999 (Rept. No. 110-468).

By Mr. INOUE, from the Committee on Commerce, Science, and Transportation, with an amendment in the nature of a substitute:

S. 2907. A bill to establish uniform administrative and enforcement procedures and penalties for the enforcement of the High Seas Driftnet Fishing Moratorium Protection Act and similar statutes, and for other purposes (Rept. No. 110-469).

#### INTRODUCTION OF BILLS AND JOINT RESOLUTIONS

The following bills and joint resolutions were introduced, read the first and second times by unanimous consent, and referred as indicated:

By Mr. DORGAN:

S. 3503. A bill to amend the Public Health Service Act to authorize increased Federal funding for the Organ Procurement and Transplantation Network; to the Committee on Health, Education, Labor, and Pensions.

By Mr. SALAZAR:

S. 3504. A bill to provide technical corrections to the Technology Administration Act of 1998, and for other purposes; to the Committee on Commerce, Science, and Transportation.

By Mrs. LINCOLN (for herself, Ms. SNOWE, and Mr. ISAKSON):

S. 3505. A bill to amend title XVIII of the Social Security Act to provide for the coverage of home infusion therapy under the Medicare Program; to the Committee on Finance.

By Mr. REID (for Mr. OBAMA):

S. 3506. A bill to amend the Internal Revenue Code of 1986 to increase the credit for purchase of vehicles fueled by natural gas or liquefied natural gas and to amend the Safe, Accountable, Flexible, Efficient Transportation Equity Act: A Legacy for Users to reauthorize the Clean School Bus Program of the Environmental Protection Agency; to the Committee on Finance.

By Mr. REED (for himself, Mr. KENNEDY, Mr. BAUCUS, Ms. STABENOW, Mrs. BOXER, Mr. OBAMA, Mr. SCHUMER, Mr. WHITEHOUSE, Mr. BROWN, Mr. DURBIN, Mr. LEVIN, Mr. ROCKEFELLER, Mr. KERRY, Mr. BIDEN, Mr. LAUTENBERG, Mrs. FEINSTEIN, Mr. HARKIN, and Mr. DODD):

S. 3507. A bill to provide for additional emergency unemployment compensation; to the Committee on Health, Education, Labor, and Pensions.

By Mr. KOHL:

S. 3508. A bill to authorize the Secretary of Education to make grants to support early college high schools and other dual enrollment programs; to the Committee on Health, Education, Labor, and Pensions.

By Mr. CASEY (for himself and Mr. CARDIN):

S. 3509. A bill to address the ongoing humanitarian crisis in Iraq and potential security breakdown resulting from the mass displacement of Iraqis inside Iraq and as refugees into neighboring countries; to the Committee on Foreign Relations.

By Mr. BUNNING:

S. 3510. A bill to prohibit the Board of Governors of the Federal Reserve System from making funds available at a discount rate to private individuals, partnerships, and corporations; to the Committee on Banking, Housing, and Urban Affairs.

By Mrs. CLINTON (for herself, Mrs. FEINSTEIN, Mr. BENNETT, Mr. DODD, Mr. HAGEL, Mr. SCHUMER, and Mr. ALEXANDER):

S. 3511. A bill to direct the Librarian of Congress and the Secretary of the Smithsonian Institution to carry out a joint project at the Library of Congress and the National Museum of African American History and Culture to collect video and audio recordings of personal histories and testimonials of individuals who participated in the Civil Rights movement, and for other purposes; to the Committee on Rules and Administration.

By Mr. DURBIN (for himself, Mr. BINGAMAN, and Mr. KOHL):

S. 3512. A bill to require the Secretary of Health and Human Services to remove social security account numbers from Medicare identification cards and communications provided to Medicare beneficiaries in order to protect Medicare beneficiaries from identity theft; to the Committee on Finance.

By Mrs. CLINTON (for herself and Mrs. BOXER):

S. 3513. A bill to direct the Administrator of the Environmental Protection Agency to revise regulations relating to lead-based paint hazards, lead-contaminated dust, and lead-contaminated soil, and for other purposes; to the Committee on Environment and Public Works.

#### SUBMISSION OF CONCURRENT AND SENATE RESOLUTIONS

The following concurrent resolutions and Senate resolutions were read, and referred (or acted upon), as indicated:

By Mr. BROWN:

S. Res. 663. A resolution expressing concern over the current Federal policy that allows the exportation of toxic electronic waste to developing nations, and expressing

the sense of the Senate that the United States should join other developed nations and ban the exportation of toxic electronic waste to developing nations; to the Committee on Environment and Public Works.

By Mrs. DOLE:

S. Res. 664. A resolution celebrating the centennial of Union Station in Washington, District of Columbia; to the Committee on Environment and Public Works.

#### ADDITIONAL COSPONSORS

S. 215

At the request of Mr. DORGAN, the name of the Senator from Illinois (Mr. DURBIN) was added as a cosponsor of S. 215, a bill to amend the Communications Act of 1934 to ensure net neutrality.

S. 505

At the request of Ms. COLLINS, the name of the Senator from Connecticut (Mr. LIEBERMAN) was added as a cosponsor of S. 505, a bill to amend the Internal Revenue Code of 1986 to increase the above-the-line deduction for teacher classroom supplies and to expand such deduction to include qualified professional development expenses.

S. 625

At the request of Mr. CORNYN, the name of the Senator from Mississippi (Mr. WICKER) was added as a cosponsor of S. 625, a bill to protect the public health by providing the Food and Drug Administration with certain authority to regulate tobacco products.

S. 826

At the request of Mr. MENENDEZ, the names of the Senator from California (Mrs. BOXER), the Senator from Michigan (Mr. LEVIN) and the Senator from Alaska (Ms. MURKOWSKI) were added as cosponsors of S. 826, a bill to posthumously award a Congressional gold medal to Alice Paul, in recognition of her role in the women's suffrage movement and in advancing equal rights for women.

S. 961

At the request of Mr. NELSON of Nebraska, the name of the Senator from Iowa (Mr. HARKIN) was added as a cosponsor of S. 961, a bill to amend title 46, United States Code, to provide benefits to certain individuals who served in the United States Merchant Marine (including the Army Transport Service and the Naval Transport Service) during World War II, and for other purposes.

S. 1107

At the request of Mr. SMITH, the name of the Senator from Iowa (Mr. HARKIN) was added as a cosponsor of S. 1107, a bill to amend title XVIII of the Social Security Act to reduce cost-sharing under part D of such title for certain non-institutionalized full-benefit dual eligible individuals.

S. 1232

At the request of Mr. DODD, the name of the Senator from Minnesota (Ms. KLOBUCHAR) was added as a cosponsor of S. 1232, a bill to direct the Secretary of Health and Human Services, in con-

sultation with the Secretary of Education, to develop a voluntary policy for managing the risk of food allergy and anaphylaxis in schools, to establish school-based food allergy management grants, and for other purposes.

S. 1335

At the request of Mr. INHOFE, the name of the Senator from South Carolina (Mr. DEMINT) was added as a cosponsor of S. 1335, a bill to amend title 4, United States Code, to declare English as the official language of the Government of the United States, and for other purposes.

S. 1738

At the request of Mr. REID, the names of the Senator from Florida (Mr. MARTINEZ), the Senator from Indiana (Mr. LUGAR), the Senator from California (Mrs. FEINSTEIN), the Senator from Connecticut (Mr. DODD) and the Senator from Michigan (Mr. LEVIN) were added as cosponsors of S. 1738, a bill to establish a Special Counsel for Child Exploitation Prevention and Interdiction within the Office of the Deputy Attorney General, to improve the Internet Crimes Against Children Task Force, to increase resources for regional computer forensic labs, and to make other improvements to increase the ability of law enforcement agencies to investigate and prosecute predators.

S. 1981

At the request of Mr. REED, the name of the Senator from New York (Mrs. CLINTON) was added as a cosponsor of S. 1981, a bill to amend the Elementary and Secondary Education Act of 1965 regarding environmental education, and for other purposes.

S. 2209

At the request of Mr. HATCH, the name of the Senator from Connecticut (Mr. LIEBERMAN) was added as a cosponsor of S. 2209, a bill to amend the Internal Revenue Code of 1986 to provide incentives to improve America's research competitiveness, and for other purposes.

S. 2320

At the request of Mr. DURBIN, the name of the Senator from New Jersey (Mr. MENENDEZ) was added as a cosponsor of S. 2320, a bill to amend title XVIII of the Social Security Act to provide continued entitlement to coverage for immunosuppressive drugs furnished to beneficiaries under the Medicare Program that have received a kidney transplant and whose entitlement to coverage would otherwise expire, and for other purposes.

S. 2619

At the request of Mr. COBURN, the name of the Senator from North Carolina (Mr. BURR) was added as a cosponsor of S. 2619, a bill to protect innocent Americans from violent crime in national parks.

S. 2641

At the request of Mr. GRASSLEY, the name of the Senator from Pennsylvania (Mr. SPECTER) was added as a cosponsor of S. 2641, a bill to amend title

XVIII and XIX of the Social Security Act to improve the transparency of information on skilled nursing facilities and nursing facilities and to clarify and improve the targeting of the enforcement of requirements with respect to such facilities.

S. 2668

At the request of Mr. ENSIGN, the name of the Senator from Georgia (Mr. ISAKSON) was added as a cosponsor of S. 2668, a bill to amend the Internal Revenue Code of 1986 to remove cell phones from listed property under section 280F.

S. 2760

At the request of Mr. LEAHY, the name of the Senator from Delaware (Mr. BIDEN) was added as a cosponsor of S. 2760, a bill to amend title 10, United States Code, to enhance the national defense through empowerment of the National Guard, enhancement of the functions of the National Guard Bureau, and improvement of Federal-State military coordination in domestic emergency response, and for other purposes.

S. 2776

At the request of Ms. CANTWELL, the name of the Senator from Alaska (Ms. MURKOWSKI) was added as a cosponsor of S. 2776, a bill to provide duty-free treatment for certain goods from designated Reconstruction Opportunity Zones in Afghanistan and Pakistan, and for other purposes.

S. 2919

At the request of Mr. STEVENS, the name of the Senator from Arkansas (Mrs. LINCOLN) was added as a cosponsor of S. 2919, a bill to promote the accurate transmission of network traffic identification information.

S. 3200

At the request of Mr. SPECTER, the name of the Senator from Maine (Ms. SNOWE) was added as a cosponsor of S. 3200, a bill to develop capacity and infrastructure for mentoring programs.

S. 3246

At the request of Mr. CARDIN, the name of the Senator from New Hampshire (Mr. SUNUNU) was added as a cosponsor of S. 3246, a bill to amend the Internal Revenue Code of 1986 to allow the Secretary of the Treasury to set the standard mileage rate for use of a passenger automobile for purposes of the charitable contributions deduction.

S. 3331

At the request of Mr. CRAPO, the name of the Senator from Kansas (Mr. ROBERTS) was added as a cosponsor of S. 3331, a bill to amend the Internal Revenue Code of 1986 to require that the payment of the manufacturers' excise tax on recreational equipment be paid quarterly.

S. 3344

At the request of Mr. COBURN, the names of the Senator from Kentucky (Mr. BUNNING), the Senator from Florida (Mr. MARTINEZ) and the Senator from Wyoming (Mr. ENZI) were added as cosponsors of S. 3344, a bill to defend

against child exploitation and child pornography through improved Internet Crimes Against Children task forces and enhanced tools to block illegal images, and to eliminate the unwarranted release of convicted sex offenders.

S. 3356

At the request of Mr. CHAMBLISS, the names of the Senator from New York (Mrs. CLINTON), the Senator from Delaware (Mr. CARPER), the Senator from Virginia (Mr. WEBB), the Senator from West Virginia (Mr. ROCKEFELLER), the Senator from Connecticut (Mr. LIEBERMAN), the Senator from Arkansas (Mr. PRYOR) and the Senator from Nebraska (Mr. HAGEL) were added as cosponsors of S. 3356, a bill to require the Secretary of the Treasury to mint coins in commemoration of the legacy of the United States Army Infantry and the establishment of the National Infantry Museum and Soldier Center.

At the request of Mr. ISAKSON, the names of the Senator from Tennessee (Mr. ALEXANDER), the Senator from Missouri (Mr. BOND), the Senator from Kansas (Mr. BROWNBACK), the Senator from Maryland (Mr. CARDIN), the Senator from Pennsylvania (Mr. CASEY), the Senator from Minnesota (Mr. COLEMAN), the Senator from North Dakota (Mr. CONRAD), the Senator from Idaho (Mr. CRAPO), the Senator from Nevada (Mr. ENSIGN), the Senator from South Carolina (Mr. GRAHAM), the Senator from Iowa (Mr. GRASSLEY), the Senator from Florida (Mr. MARTINEZ), the Senator from Alabama (Mr. SESSIONS), the Senator from Louisiana (Mr. VITTER), the Senator from Delaware (Mr. BIDEN), the Senator from Ohio (Mr. BROWN), the Senator from Vermont (Mr. LEAHY), the Senator from Michigan (Mr. LEVIN) and the Senator from California (Mrs. BOXER) were added as cosponsors of S. 3356, supra.

S. 3367

At the request of Mr. SMITH, the name of the Senator from Iowa (Mr. HARKIN) was added as a cosponsor of S. 3367, a bill to amend title XVIII of the Social Security Act to revise the timeframe for recognition of certain designations in certifying rural health clinics under the Medicare program.

S. 3421

At the request of Mr. CORNYN, his name was added as a cosponsor of S. 3421, a bill to amend the Internal Revenue Code of 1986 to increase the standard mileage rate for charitable purposes to the standard mileage rate established by the Secretary of the Treasury for business purposes.

S. 3429

At the request of Mr. SCHUMER, the names of the Senator from California (Mrs. BOXER) and the Senator from Tennessee (Mr. ALEXANDER) were added as cosponsors of S. 3429, a bill to amend the Internal Revenue Code to provide for an increased mileage rate for charitable deductions.

S. 3471

At the request of Mr. DEMINT, the name of the Senator from New Hamp-

shire (Mr. SUNUNU) was added as a cosponsor of S. 3471, a bill to prohibit government-sponsored enterprises from making lobbying expenditures, political contributions, or other certain contributions.

S. 3483

At the request of Mr. ENSIGN, the name of the Senator from Wisconsin (Mr. FEINGOLD) was added as a cosponsor of S. 3483, a bill to improve consumer access to passenger vehicle loss data held by insurers.

S. 3484

At the request of Mr. SPECTER, the names of the Senator from California (Mrs. BOXER), the Senator from Montana (Mr. TESTER), the Senator from Rhode Island (Mr. WHITEHOUSE) and the Senator from Alaska (Mr. STEVENS) were added as cosponsors of S. 3484, a bill to provide for a delay in the phase out of the hospice budget neutrality adjustment factor under title XVIII of the Social Security Act.

S. 3489

At the request of Mrs. CLINTON, the name of the Senator from Oklahoma (Mr. INHOFE) was added as a cosponsor of S. 3489, a bill to require the Administrator of the Environmental Protection Agency to conduct a study on black carbon emissions.

S. 3498

At the request of Mr. VOINOVICH, the name of the Senator from Tennessee (Mr. ALEXANDER) was added as a cosponsor of S. 3498, a bill to amend title 46, United States Code, to extend the exemption from the fire-retardant materials construction requirement for vessels operating within the Boundary Line.

S. RES. 616

At the request of Mrs. LINCOLN, the names of the Senator from Illinois (Mr. DURBIN) and the Senator from North Carolina (Mrs. DOLE) were added as cosponsors of S. Res. 616, a resolution reducing maternal mortality both at home and abroad.

S. RES. 660

At the request of Mr. NELSON of Florida, the names of the Senator from Iowa (Mr. HARKIN) and the Senator from Rhode Island (Mr. WHITEHOUSE) were added as cosponsors of S. Res. 660, a resolution condemning ongoing sales of arms to belligerents in Sudan, including the Government of Sudan, and calling for both a cessation of such sales and an expansion of the United Nations embargo on arms sales to Sudan.

S. RES. 661

At the request of Mr. DODD, the name of the Senator from Ohio (Mr. BROWN) was added as a cosponsor of S. Res. 661, a resolution supporting the goals and ideals of National Spina Bifida Awareness Month.

S. RES. 662

At the request of Mr. LIEBERMAN, his name was added as a cosponsor of S. Res. 662, a resolution raising the awareness of the need for crime prevention in communities across the country

and designating the week of October 2, 2008, through October 4, 2008, as "Celebrate Safe Communities" week.

AMENDMENT NO. 5269

At the request of Mr. CORKER, the name of the Senator from Missouri (Mrs. MCCASKILL) was added as a cosponsor of amendment No. 5269 intended to be proposed to S. 3001, an original bill to authorize appropriations for fiscal year 2009 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes.

AMENDMENT NO. 5302

At the request of Mr. NELSON of Florida, the name of the Senator from West Virginia (Mr. BYRD) was added as a cosponsor of amendment No. 5302 intended to be proposed to S. 3001, an original bill to authorize appropriations for fiscal year 2009 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes.

AMENDMENT NO. 5330

At the request of Mr. CORNYN, the names of the Senator from Iowa (Mr. GRASSLEY), the Senator from Tennessee (Mr. ALEXANDER), the Senator from Oklahoma (Mr. INHOFE), the Senator from Idaho (Mr. CRAIG), the Senator from Mississippi (Mr. COCHRAN), the Senator from Kansas (Mr. ROBERTS), the Senator from South Dakota (Mr. THUNE) and the Senator from Wyoming (Mr. ENZI) were added as cosponsors of amendment No. 5330 intended to be proposed to S. 3001, an original bill to authorize appropriations for fiscal year 2009 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes.

AMENDMENT NO. 5339

At the request of Mr. ALEXANDER, the name of the Senator from Washington (Ms. CANTWELL) was added as a cosponsor of amendment No. 5339 intended to be proposed to S. 3001, an original bill to authorize appropriations for fiscal year 2009 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes.

AMENDMENT NO. 5363

At the request of Mr. LEAHY, the name of the Senator from West Virginia (Mr. BYRD) was added as a cosponsor of amendment No. 5363 intended to be proposed to S. 3001, an original bill to authorize appropriations for fiscal year 2009 for military activities of the Department of Defense, for military construction, and

for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes.

AMENDMENT NO. 5374

At the request of Mr. DURBIN, his name was added as a cosponsor of amendment No. 5374 intended to be proposed to S. 3001, an original bill to authorize appropriations for fiscal year 2009 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes.

AMENDMENT NO. 5406

At the request of Mr. LEAHY, the names of the Senator from California (Mrs. FEINSTEIN) and the Senator from Delaware (Mr. BIDEN) were added as cosponsors of amendment No. 5406 intended to be proposed to S. 3001, an original bill to authorize appropriations for fiscal year 2009 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes.

AMENDMENT NO. 5509

At the request of Mr. BAYH, the name of the Senator from Maine (Ms. COLLINS) was added as a cosponsor of amendment No. 5509 intended to be proposed to S. 3001, an original bill to authorize appropriations for fiscal year 2009 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes.

AMENDMENT NO. 5517

At the request of Mr. BAYH, the names of the Senator from Illinois (Mr. OBAMA) and the Senator from New York (Mrs. CLINTON) were added as cosponsors of amendment No. 5517 intended to be proposed to S. 3001, an original bill to authorize appropriations for fiscal year 2009 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes.

AMENDMENT NO. 5519

At the request of Mr. JOHNSON, the name of the Senator from Michigan (Mr. LEVIN) was added as a cosponsor of amendment No. 5519 intended to be proposed to S. 3001, an original bill to authorize appropriations for fiscal year 2009 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes.

AMENDMENT NO. 5520

At the request of Mr. KERRY, the name of the Senator from Minnesota (Mr. COLEMAN) was added as a cosponsor of amendment No. 5520 intended to

be proposed to S. 3001, an original bill to authorize appropriations for fiscal year 2009 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes.

AMENDMENT NO. 5538

At the request of Mr. CORKER, the name of the Senator from Missouri (Mrs. MCCASKILL) was added as a cosponsor of amendment No. 5538 intended to be proposed to S. 3001, an original bill to authorize appropriations for fiscal year 2009 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes.

AMENDMENT NO. 5542

At the request of Mrs. CLINTON, the name of the Senator from Florida (Mr. NELSON) was added as a cosponsor of amendment No. 5542 intended to be proposed to S. 3001, an original bill to authorize appropriations for fiscal year 2009 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes.

AMENDMENT NO. 5567

At the request of Mr. REID, the names of the Senator from Kentucky (Mr. BUNNING) and the Senator from Washington (Ms. CANTWELL) were added as cosponsors of amendment No. 5567 intended to be proposed to S. 3001, an original bill to authorize appropriations for fiscal year 2009 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes.

AMENDMENT NO. 5572

At the request of Mr. DODD, the names of the Senator from Illinois (Mr. DURBIN) and the Senator from Kentucky (Mr. BUNNING) were added as cosponsors of amendment No. 5572 intended to be proposed to S. 3001, an original bill to authorize appropriations for fiscal year 2009 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes.

AMENDMENT NO. 5592

At the request of Ms. SNOWE, the name of the Senator from Alaska (Mr. STEVENS) was added as a cosponsor of amendment No. 5592 intended to be proposed to S. 3001, an original bill to authorize appropriations for fiscal year 2009 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe

military personnel strengths for such fiscal year, and for other purposes.

AMENDMENT NO. 5596

At the request of Ms. LANDRIEU, the name of the Senator from Louisiana (Mr. VITTER) was added as a cosponsor of amendment No. 5596 intended to be proposed to S. 3001, an original bill to authorize appropriations for fiscal year 2009 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes.

AMENDMENT NO. 5601

At the request of Mr. REID, the name of the Senator from Illinois (Mr. OBAMA) was added as a cosponsor of amendment No. 5601 intended to be proposed to S. 3001, an original bill to authorize appropriations for fiscal year 2009 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes.

AMENDMENT NO. 5602

At the request of Mr. REID, the name of the Senator from Illinois (Mr. OBAMA) was added as a cosponsor of amendment No. 5602 intended to be proposed to S. 3001, an original bill to authorize appropriations for fiscal year 2009 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes.

AMENDMENT NO. 5608

At the request of Mr. CORNYN, the names of the Senator from Iowa (Mr. GRASSLEY), the Senator from Tennessee (Mr. ALEXANDER), the Senator from Oklahoma (Mr. INHOFE), the Senator from Idaho (Mr. CRAIG), the Senator from Mississippi (Mr. COCHRAN), the Senator from Kansas (Mr. ROBERTS), the Senator from South Dakota (Mr. THUNE) and the Senator from Wyoming (Mr. ENZI) were added as cosponsors of amendment No. 5608 intended to be proposed to S. 3001, an original bill to authorize appropriations for fiscal year 2009 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes.

#### STATEMENTS ON INTRODUCED BILLS AND JOINT RESOLUTIONS

By Mrs. LINCOLN (for herself, Ms. SNOWE, and Mr. ISAKSON):

S. 3505. A bill to amend title XVIII of the Social Security Act to provide for the coverage of home infusion therapy under the Medicare Program; to the Committee on Finance.

Ms. SNOWE. Mr. President, today I join my colleague, Senator LINCOLN of Arkansas, to introduce the Medicare

Home Infusion Coverage Act, which will help us improve care and reduce costs. Today we know that the average Medicare beneficiary must shoulder nearly half their health care costs. At the same time Medicare faces serious fiscal challenges. Currently, the Part A, hospital, Trust Fund faces insolvency in 2019, when expenditures will exceed projected contributions and require additional taxpayer support to maintain the care our seniors and so many disabled Americans require.

There is another way, and that is to reform care delivery to emphasize high quality, lower cost care. Today the many serious conditions—including some cancers and drug-resistant infections—require the use of infusion therapy. Such treatment involves the administration of medication directly into the bloodstream via a needle or catheter. Specialized equipment, supplies, and professional services (such as sterile drug compounding, care coordination, and patient education and monitoring) are part of such therapy. The course of infusion treatment often lasts for several hours per day over a six-to-eight week period.

The unfortunate fact is that Medicare patients requiring infusion therapy must either bear that cost themselves, or endure hospitalization in order to receive coverage. Though Medicare pays for infusion drugs, it does not pay for the services, equipment, and supplies necessary to safely provide infusion therapy in the home. Not surprisingly, even though home infusion therapy may cost as little as \$100 a day, too few seniors can bear that cost.

The result is that patients are hospitalized needlessly, driving costs of treatment as much as 10–20 times higher than treatment in the home. That is wasteful to Medicare and may even place the patient at risk. That is because unnecessary hospitalization places individuals at risk of acquiring a health care-acquired infection—one which is frequently drug resistant and can be life-threatening.

Private health plans have long understood that home infusion therapy is not only less costly, but safer as well. Thus private coverage for home infusion therapy is common. Private plans also recognize that patients benefit from avoiding hospitalization. At home they have familiar, comfortable surroundings, and family conveniently at hand—no small concerns when fighting a serious illness.

It is clear we must change the status quo, and achieve safer, most cost-effective treatment. By extending coverage of infusion therapy to the home, we will correct this unintended and unnecessary gap in Medicare coverage.

I hope my colleagues will join us in support of this legislation so we may further the goals of improving patient safety and reducing our escalating health care costs.

By Mr. REED (for himself, Mr. KENNEDY, Mr. BAUCUS, Ms.

STABENOW, Mrs. BOXER, Mr. OBAMA, Mr. SCHUMER, Mr. WHITEHOUSE, Mr. BROWN, Mr. DURBIN, Mr. LEVIN, Mr. ROCKEFELLER, Mr. KERRY, Mr. BIDEN, Mr. LAUTENBERG, Mrs. FEINSTEIN, Mr. HARKIN, and Mr. DODD):

S. 3507. A bill to provide for additional emergency unemployment compensation; to the Committee on Health, Education, Labor, and Pensions.

Mr. REED. Mr. President, I ask unanimous consent that the text of the bill be printed in the RECORD.

There being no objection, the text of the bill was ordered to be printed in the RECORD, as follows:

S. 3507

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

#### SECTION 1. SHORT TITLE.

This Act may be cited as the “Unemployment Compensation Extension Act of 2008”.

#### SEC. 2. ADDITIONAL FIRST-TIER BENEFITS.

Section 4002(b)(1) of the Supplemental Appropriations Act, 2008 (26 U.S.C. 3304 note) is amended—

(1) in subparagraph (A), by striking “50” and inserting “80”; and

(2) in subparagraph (B), by striking “13” and inserting “20”.

#### SEC. 3. SECOND-TIER BENEFITS.

Section 4002 of the Supplemental Appropriations Act, 2008 (26 U.S.C. 3304 note) is amended by adding at the end the following:

“(c) SPECIAL RULE.—

“(1) IN GENERAL.—If, at the time that the amount established in an individual’s account under subsection (b)(1) is exhausted or at any time thereafter, such individual’s State is in an extended benefit period (as determined under paragraph (2)), such account shall be augmented by an amount equal to the lesser of—

“(A) 50 percent of the total amount of regular compensation (including dependents’ allowances) payable to the individual during the individual’s benefit year under the State law, or

“(B) 13 times the individual’s average weekly benefit amount (as determined under subsection (b)(2)) for the benefit year.

“(2) EXTENDED BENEFIT PERIOD.—For purposes of paragraph (1), a State shall be considered to be in an extended benefit period, as of any given time, if—

“(A) such a period is then in effect for such State under the Federal-State Extended Unemployment Compensation Act of 1970;

“(B) such a period would then be in effect for such State under such Act if section 203(d) of such Act—

“(i) were applied by substituting ‘4’ for ‘5’ each place it appears; and

“(ii) did not include the requirement under paragraph (1)(A) thereof; or

“(C) such a period would then be in effect for such State under such Act if—

“(i) section 203(f) of such Act were applied to such State (regardless of whether the State by law had provided for such application); and

“(ii) such section 203(f)—

“(I) were applied by substituting ‘6.0’ for ‘6.5’ in paragraph (1)(A)(i) thereof; and

“(II) did not include the requirement under paragraph (1)(A)(ii) thereof.

“(3) LIMITATION.—The account of an individual may be augmented not more than once under this subsection.”.

**SEC. 4. PHASEOUT PROVISIONS.**

Section 4007(b) of the Supplemental Appropriations Act, 2008 (26 U.S.C. 3304 note) is amended—

(1) in paragraph (1), by striking “paragraph (2),” and inserting “paragraphs (2) and (3),”; and

(2) by striking paragraph (2) and inserting the following:

“(2) NO AUGMENTATION AFTER MARCH 31, 2009.—If the amount established in an individual’s account under subsection (b)(1) is exhausted after March 31, 2009, then section 4002(c) shall not apply and such account shall not be augmented under such section, regardless of whether such individual’s State is in an extended benefit period (as determined under paragraph (2) of such section).

“(3) TERMINATION.—No compensation under this title shall be payable for any week beginning after November 27, 2009.”

**SEC. 5. TEMPORARY FEDERAL MATCHING FOR THE FIRST WEEK OF EXTENDED BENEFITS FOR STATES WITH NO WAITING WEEK.**

With respect to weeks of unemployment beginning after the date of enactment of this Act and ending on or before December 8, 2009, subparagraph (B) of section 204(a)(2) of the Federal-State Extended Unemployment Compensation Act of 1970 (26 U.S.C. 3304 note) shall not apply.

**SEC. 6. EFFECTIVE DATE.**

The amendments made by sections 2, 3, and 4 shall apply as if included in the enactment of the Supplemental Appropriations Act, 2008.

By Mr. KOHL:

S. 3508. A bill to authorize the Secretary of Education to make grants to support early college high schools and other dual enrollment programs; to the Committee on Health, Education, Labor, and Pensions.

Mr. KOHL. Mr. President, today I am doing my part to end the growing crisis of high school dropouts. I am introducing the Fast Track to College Act, a bill to increase high school graduation rates and improve access to college through the expansion of dual enrollment programs and early college high schools. Such programs allow young people to earn up to 2 years of college credit, including an associate’s degree, while also earning their high school diploma.

As we work to reauthorize the No Child Left Behind Act, we must find solutions to the growing dropout crisis facing our Nation’s high schools and provide opportunities for young people to pursue higher education. Recent reports have illustrated the enormous challenge: the national graduation rate is only 70 percent and is significantly lower in many large urban school districts. For example, my home State of Wisconsin has a relatively high graduation rate of 86 percent, but that rate drops to only 46 percent in the urban schools in Milwaukee. Such an achievement gap cannot continue.

For America to remain a leader in today’s increasingly global economy, we must ensure that all young people obtain not only a high school diploma, but a postsecondary education as well. High dropout rates and low college attendance rates hurt individuals, families, and society. Young people who

drop out of high school are at increased risk for unemployment and incarceration, and they are more likely to depend on public assistance for healthcare, housing and other basic needs. Conversely, adults with a bachelor’s degree will earn two thirds more than a high school graduate over the course of their working lives and are much less likely to experience unemployment or rely on social programs.

For these reasons, I ask my colleagues to support this bill, which provides competitive grant funding for dual enrollment programs that allow low-income students to earn college credit and a high school diploma at the same time. The Gates Foundation has been funding and evaluating such programs for several years now, and they have found that these programs work. Students can be motivated by a challenging curriculum and the tangible rewards of achievement, including free college credit and exposure to career opportunities. These programs have shown incredible promise as a tool for increasing attendance, graduation, and college enrollment rates, particularly among low-income high school students. Dual enrollment puts students on the fast track to college and increases the odds that they will not only graduate, but go on to continue their education and secure higher-paying jobs.

Specifically, this bill authorizes \$100,000,000 for competitive 6-year grants to schools, with priority given to schools that serve low-income students. The funding will help defray the costs of tuition, textbooks, transportation, and other associated costs for students in early college high school and other dual enrollment programs. The bill also includes an evaluation component so we can measure the program’s effectiveness.

I believe this investment in our schools will help solve the dropout crisis and secure America’s future by ensuring that all young people can compete in today’s global economy. Further, I believe that all children, regardless of income or other factors, deserve equal opportunities to fulfill their potential, and it is both morally and fiscally responsible for this Congress to invest in high-quality educational programs that help them reach that potential.

I urge my colleagues to support this important legislation.

Mr. President, I ask unanimous consent that the text of the bill be printed in the RECORD.

There being no objection, the text of the bill was ordered to be printed in the RECORD, as follows:

S. 3508

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

**SECTION 1. SHORT TITLE.**

This Act may be cited as the “Fast Track to College Act of 2008”.

**SEC. 2. PURPOSE.**

The purpose of this Act is to increase high school graduation rates and the percentage

of students who complete a recognized postsecondary credential by the age of 26, including among low-income students and students from other populations underrepresented in higher education.

**SEC. 3. DEFINITIONS.**

For purposes of this Act:

(1) DUAL ENROLLMENT PROGRAM.—The term “dual enrollment program” means an academic program through which a high school student is able simultaneously to earn credit toward a high school diploma and a postsecondary degree or certificate.

(2) EARLY COLLEGE HIGH SCHOOL.—The term “early college high school” means a high school that provides a course of study that enables a student to earn a high school diploma and either an associate’s degree or one to two years of college credit toward a postsecondary degree or credential.

(3) EDUCATIONAL SERVICE AGENCY.—The term “educational service agency” means an educational service agency as defined by section 9101 of the Elementary and Secondary Education Act of 1965 (20 U.S.C. 7801).

(4) ELIGIBLE ENTITY.—The term “eligible entity” means a local educational agency, which may be an educational service agency, in a collaborative partnership with an institution of higher education. Such partnership also may include other entities, such as a nonprofit organization with experience in youth development.

(5) INSTITUTION OF HIGHER EDUCATION.—The term “institution of higher education” means an institution of higher education as defined by section 102 of the Higher Education Act of 1965 (20 U.S.C. 1002).

(6) LOCAL EDUCATIONAL AGENCY.—The term “local educational agency” means a local educational agency as defined by section 9101 of the Elementary and Secondary Education Act of 1965 (20 U.S.C. 7801).

(7) SECRETARY.—The term “Secretary” means the Secretary of Education.

**SEC. 4. AUTHORIZATION OF APPROPRIATIONS.**

(a) EARLY COLLEGE HIGH SCHOOLS.—To support early college high schools under this Act, there are authorized to be appropriated \$50,000,000 for fiscal year 2009 and such sums as may be necessary for each of fiscal years 2010 through 2014.

(b) OTHER DUAL ENROLLMENT PROGRAMS.—To support other dual enrollment programs under this Act, there are authorized to be appropriated \$50,000,000 for fiscal year 2009 and such sums as may be necessary for each of fiscal years 2010 through 2014.

(c) FUNDS RESERVED.—The Secretary shall reserve 3 percent of funds appropriated pursuant to subsection (b) for grants to States under section 9.

**SEC. 5. AUTHORIZED PROGRAM.**

(a) IN GENERAL.—The Secretary is authorized to award six-year grants to eligible entities seeking to establish a new or support an existing early college high school or other dual enrollment program.

(b) GRANT AMOUNT.—A grant under this Act shall not exceed \$2,000,000.

(c) MATCHING REQUIREMENT.—

(1) IN GENERAL.—An eligible entity shall contribute matching funds toward the costs of the early college high school or other dual enrollment program to be supported under this Act, of which not less than half shall be from non-Federal sources, which funds shall represent not less than the following:

(A) 20 percent of the grant amount received in each of the first and second years of the grant.

(B) 30 percent in each of the third and fourth years.

(C) 40 percent in the fifth year.

(D) 50 percent in the sixth year.

(2) DETERMINATION OF AMOUNT CONTRIBUTED.—The Secretary shall allow an eligible

entity to satisfy the requirement of this subsection through in-kind contributions.

(d) **SUPPLEMENT, NOT SUPPLANT.**—An eligible entity shall use a grant received under this Act only to supplement funds that would, in the absence of such grant, be made available from non-Federal funds for support of the activities described in the eligible entity's application under section 7, and not to supplant such funds.

(e) **PRIORITY.**—In awarding grants under this Act, the Secretary shall give priority to applicants—

(1) that propose to establish or support an early college high school or other dual enrollment program that will serve a student population of which 40 percent or more are students counted under section 1113(a)(5) of the Elementary and Secondary Education Act of 1965 (20 U.S.C. 6313(a)(5)); and

(2) from States that provide assistance to early college high schools or other dual enrollment programs, such as assistance to defray the costs of higher education, such as tuition, fees, and textbooks.

(f) **GEOGRAPHIC DISTRIBUTION.**—The Secretary shall, to the maximum extent practicable, ensure that grantees are from a representative cross-section of urban, suburban, and rural areas.

#### **SEC. 6. USES OF FUNDS.**

(a) **MANDATORY ACTIVITIES.**—An eligible entity shall use grant funds received under section 5 to support the activities described in its application, including for the following:

(1) **PLANNING YEAR.**—In the case of a new early college high school or dual enrollment program, during the first year of the grant—

(A) hiring a principal and staff, as appropriate;

(B) designing the curriculum and sequence of courses in collaboration with at a minimum, teachers from the local educational agency and faculty from the partner institution of higher education;

(C) educating parents and the community about the school;

(D) recruiting students;

(E) liaison activities among partners in the eligible entity; and

(F) coordinating secondary and postsecondary support services, academic calendars, and transportation.

(2) **IMPLEMENTATION PERIOD.**—During the remainder of the grant period—

(A) academic and social support services, including counseling;

(B) student recruitment and community education and engagement;

(C) professional development, including joint professional development for secondary school and faculty from the institution of higher education; and

(D) school design and planning team activities, including curriculum development.

(b) **ALLOWABLE ACTIVITIES.**—An eligible entity may also use grant funds received under this Act to otherwise support the activities described in its application, including—

(1) purchasing textbooks and equipment that support academic programs;

(2) learning opportunities for students that complement classroom experiences, such as internships, career-based capstone projects, and opportunities provided under chapters 1 and 2 of subpart 2 of part A of title IV of the Higher Education Act of 1965 (20 U.S.C. 1070a-11 et seq., 1070a-21 et seq.);

(3) transportation;

(4) planning time for high school and college educators to collaborate; and

(5) data collection, sharing, reporting, and evaluation.

#### **SEC. 7. APPLICATION.**

(a) **IN GENERAL.**—To receive a grant under section 5, an eligible entity shall submit to the Secretary an application at such time, in

such manner, and including such information as the Secretary determines to be appropriate.

(b) **CONTENTS OF APPLICATION.**—At a minimum, the application described in subsection (a) shall include a description of—

(1) the early college high school's or other dual enrollment program's budget;

(2) each partner in the eligible entity and its experience with early college high schools or other dual enrollment programs, key personnel from each partner and their responsibilities for the early college high school or dual enrollment program, and how the eligible entity will work with secondary and postsecondary teachers, other public and private entities, community-based organizations, businesses, and labor organizations to ensure that students will be prepared to succeed in postsecondary education and employment, which may include the development of an advisory board;

(3) how the eligible entity will target and recruit at-risk youth, including those at risk of dropping out of school, first generation college students, and students from populations described in section 1111(b)(2)(C)(v)(II) of the Elementary and Secondary Education Act of 1965 (20 U.S.C. 6311(b)(2)(C)(v)(II));

(4) a system of student supports for students in the early college high school or other dual enrollment program, including small group activities, tutoring, literacy and numeracy skill development in all academic disciplines, parental outreach, extended learning time, and college readiness activities, such as early college academic seminars and counseling;

(5) in the case of an early college high school, how a graduation and career plan will be developed, consistent with State graduation requirements, for each student and reviewed each semester;

(6) how parents or guardians of dually enrolled students will be informed of the students' academic performance and progress and, subject to paragraph (5), involved in the development of the students' career and graduation plan;

(7) coordination activities between the institution of higher education and the local educational agency, including regarding academic calendars, provision of student services, curriculum development, and professional development;

(8) how the eligible entity will ensure that teachers in the early college high school or other dual enrollment program receive appropriate professional development and other supports, including to enable the teachers to help English-language learners, students with disabilities, and students from diverse cultural backgrounds to succeed;

(9) learning opportunities for students that complement classroom experiences, such as internships, career-based capstone projects, and opportunities provided under chapters 1 and 2 of subpart 2 of part A of title IV of the Higher Education Act of 1965 (20 U.S.C. 1070a-11 et seq., 1070a-21 et seq.);

(10) a plan to ensure that postsecondary credits earned will be transferable to, at a minimum, public institutions of higher education within the State, consistent with existing statewide articulation agreement;

(11) student assessments and other measurements of student achievement that will be used, including benchmarks for student achievement;

(12) outreach programs to provide elementary and secondary school students, especially those in middle grades, and their parents, teachers, school counselors, and principals information about and academic preparation for the early college high school or other dual enrollment program;

(13) how the eligible entity will help students meet eligibility criteria for postsecondary courses; and

(14) how the eligible entity will sustain the early college high school or other dual enrollment program after the grant expires.

(c) **ASSURANCES.**—An eligible entity's application under subsection (a) shall include assurances that—

(1) in the case of an early college high school, the majority of courses offered, including of postsecondary courses, will be offered at facilities of the institution of higher education;

(2) students will not be required to pay tuition or fees for postsecondary courses;

(3) postsecondary credits earned will be transcribed upon completion of the requisite coursework; and

(4) faculty teaching postsecondary courses meet the normal standards for faculty established by the institution of higher education.

(d) **WAIVER.**—The Secretary may waive the requirement of subsection (c)(1) upon a showing that it is impractical to apply due to geographic considerations.

#### **SEC. 8. PEER REVIEW.**

(a) **PEER REVIEW OF APPLICATIONS.**—The Secretary shall establish peer review panels to review applications submitted pursuant to section 7 and to advise the Secretary regarding such applications.

(b) **COMPOSITION OF PEER REVIEW PANELS.**—The Secretary shall ensure that each peer review panel is not comprised wholly of full-time officers or employees of the Federal Government and includes, at a minimum—

(1) experts in the establishment and administration of early college high schools or other dual enrollment programs from the high school and college perspective;

(2) faculty at institutions of higher education and secondary school teachers with expertise in dual enrollment; and

(3) experts in the education of at-risk students.

#### **SEC. 9. GRANTS TO STATES.**

(a) **IN GENERAL.**—The Secretary is authorized to award six-year grants to State agencies responsible for secondary or postsecondary education for efforts to support or establish statewide dual enrollment programs.

(b) **APPLICATION.**—To receive a grant under this section, a State agency shall submit to the Secretary an application at such time, in such manner, and including such information as the Secretary determines to be appropriate.

(c) **CONTENTS OF APPLICATION.**—At a minimum, the application described in subsection (b) shall include—

(1) how the State will create outreach programs to ensure that middle and high school students and their families are aware of dual enrollment programs in the State;

(2) how the State will provide technical assistance to local dual enrollment programs as appropriate;

(3) how the State will ensure the quality of State and local dual enrollment programs; and

(4) such other information as the Secretary determines to be appropriate.

(d) **STATE ACTIVITIES.**—A State receiving a grant under this section shall use such funds for—

(1) planning and implementing a statewide strategy for expanding access to dual enrollment programs for students who are underrepresented in higher education; and

(2) providing technical assistance to local dual enrollment programs.

#### **SEC. 10. REPORTING AND OVERSIGHT.**

(a) **REPORTING BY GRANTEES.**—

(1) **IN GENERAL.**—The Secretary shall establish uniform guidelines for all grantees under section 5, and uniform guidelines for

all grantees under section 9, concerning information such grantees annually shall report to the Secretary to demonstrate a grantee's progress toward achieving the goals of this Act.

(2) CONTENTS OF REPORT.—At a minimum, the report described in paragraph (1) shall include, for eligible entities receiving funds under section 5, for each category of students described in section 1111(h)(1)(C)(i) of the Elementary and Secondary Education Act of 1965 (20 U.S.C. 6311(h)(1)(C)(i)):

- (A) The number of students.
- (B) The percentage of students scoring advanced, proficient, basic, and below basic on the assessments described in section 1111(b)(3) of the Elementary and Secondary Education Act of 1965 (20 U.S.C. 6311(b)(3)).
- (C) The performance of students on other assessments or measurements of achievement.
- (D) The number of secondary school credits earned.
- (E) The number of postsecondary credits earned.
- (F) Attendance rate.
- (G) Graduation rate.
- (H) Placement in postsecondary education or advanced training, in military service, and in employment.

(b) REPORTING BY THE SECRETARY.—The Secretary annually shall compile and analyze the information described in subsection (a) and report it to the Committee on Health, Education, Labor, and Pensions of the Senate and the Committee on Education and Labor of the House of Representatives, which report shall include identification of best practices for achieving the goals of this Act.

(c) MONITORING VISITS.—The Secretary's designee shall visit each grantee at least once for the purpose of helping the grantee achieve the goals of this Act and to monitor the grantee's progress toward achieving such goals.

(d) NATIONAL EVALUATION.—Within six months of the appropriation of funds for this Act, the Secretary shall enter into a contract with an independent organization to perform an evaluation of the grants awarded under this Act. Such evaluation shall apply rigorous procedures to obtain valid and reliable data concerning participants' outcomes by social and academic characteristics and monitor the progress of students from high school to and through postsecondary education.

(e) TECHNICAL ASSISTANCE.—The Secretary shall provide technical assistance to eligible entities concerning best practices in early college high schools and dual enrollment programs and shall disseminate such best practices among eligible entities and State and local educational agencies.

#### SEC. 11. RULES OF CONSTRUCTION.

(a) EMPLOYEES.—Nothing in this Act shall be construed to alter or otherwise affect the rights, remedies, and procedures afforded to the employees of local educational agencies (including schools) or institutions of higher education under Federal, State, or local laws (including applicable regulations or court orders) or under the terms of collective bargaining agreements, memoranda of understanding, or other agreements between such employees and their employers.

(b) GRADUATION RATE.—A student who graduates from an early college high school supported under this Act in the standard number of years for graduation described in the eligible entity's application shall be considered to have graduated on time for purposes of section 1111(b)(2)(C)(vi) of the Elementary and Secondary Education Act of 1965 (20 U.S.C. 6311(b)(2)(C)(vi)).

By Mr. BUNNING:

S. 3510. A bill to prohibit the Board of Governors of the Federal Reserve System from making funds available at a discount rate to private individuals, partnerships, and corporations; to the Committee on Banking, Housing, and Urban Affairs.

Mr. BUNNING. Mr. President, I ask unanimous consent that the text of the bill be printed in the RECORD.

There being no objection, the text of the bill was ordered to be printed in the RECORD, as follows:

S. 3510

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

#### SECTION 1. REPEAL OF DISCOUNT AUTHORITY FOR PRIVATE FIRMS.

Section 13 of the Federal Reserve Act (12 U.S.C. 343) is amended by striking the third undesignated paragraph (relating to discounts for individuals, partnerships, and corporations).

By Mr. DURBIN (for himself, Mr. BINGAMAN, and Mr. KOHL):

S. 3512. A bill to require the Secretary of Health and Human Services to remove social security account numbers from Medicare identification cards and communications provided to Medicare beneficiaries in order to protect Medicare beneficiaries from identity theft; to the Committee on Finance.

Mr. DURBIN. Mr. President, today I am introducing legislation with Senator BINGAMAN and Senator KOHL to remove Social Security numbers from Medicare identification cards.

Government agencies and private businesses have begun to recognize the danger of displaying Social Security numbers. A person's Social Security number can unlock a treasure trove of personal and financial information.

If your Social Security number falls into the wrong hands, you are at risk of becoming a victim of identity theft and fraud. In 2006, the Federal Trade Commission reported that more than 8 million Americans were victims of identity theft in the prior year.

Thirty-one states have enacted laws that limit how public and private entities use and display Social Security numbers. Social Security numbers are being removed from driver's licenses, and most private health insurance cards no longer display your Social Security number.

Federal agencies are taking steps to reduce the threat of identity theft. Last year, the Office of Management and Budget called on federal agencies to establish plans to eliminate unnecessary collection and use of Social Security numbers and to explore alternatives to Social Security numbers.

The Department of Veterans Affairs no longer displays Social Security numbers on new veteran identification cards. And the Office of Personnel Management has directed health insurers participating in the Federal Employees Health Benefit Program to eliminate Social Security numbers from insurance cards.

Unfortunately, the Centers for Medicare and Medicaid Services is lagging behind other agencies.

The same Social Security number that the Social Security Administration believes is so sensitive that it should not be carried in your wallet is found on the Medicare cards that 44 million beneficiaries carry with them at all times to access health care services. CMS expressly instructs Medicare beneficiaries to carry their Medicare card in their wallet or purse as proof of insurance, making their Social Security numbers readily available to any thief.

In 2005, I offered an amendment to the fiscal year 2006 Labor-HHS-Education appropriations bill to require CMS to report to Congress on what steps would be necessary for them to remove Social Security numbers from Medicare cards.

CMS issued the report in 2006, but it has not yet begun to remove Social Security numbers from Medicare cards.

Earlier this year, the Inspector General of the Social Security Administration took CMS to task for its inaction. The Inspector General's report confirmed that displaying Social Security numbers on Medicare cards places millions of people at risk for identity theft and concluded that "immediate action is needed to address this significant vulnerability."

The bill that I am introducing today, the Social Security Number Protection Act of 2008, establishes a reasonable timetable for CMS to begin removing Social Security numbers from Medicare cards and a date certain by which CMS would be required to complete the process.

Not later than three years after enactment, CMS would be prohibited from displaying Social Security numbers on newly issued Medicare cards. CMS would be prohibited from displaying the number on existing cards no later than five years after enactment.

In addition to Medicare cards, the bill would prohibit CMS from displaying Social Security numbers on all written and electronic communications to Medicare beneficiaries, beginning no later than three years of enactment, except in cases where their display is essential for the operation of the Medicare program.

Removing Social Security numbers from Medicare cards and communications to Medicare beneficiaries is long overdue. Medicare beneficiaries should not be placed at greater risk of identity theft than people with private health insurance. If other federal agencies can remove Social Security numbers, so can CMS.

I am pleased that Consumers Union, the Medicare Rights Center, and the Center for Medicare Advocacy have endorsed this bill.

This is an issue we should all be able to unite behind. I urge my colleagues to cosponsor this important legislation and work with me to enact it next year. Medicare beneficiaries deserve to be protected from criminals who seek to steal their identities in order to defraud them.

Mr. President, I ask unanimous consent that the text of the bill be printed in the RECORD.

There being no objection, the text of the bill was ordered to be printed in the RECORD, as follows:

S. 3512

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

**SECTION 1. SHORT TITLE.**

This Act may be cited as the “Social Security Number Protection Act of 2008”.

**SEC. 2. REQUIRING THE SECRETARY OF HEALTH AND HUMAN SERVICES TO PROHIBIT THE DISPLAY OF SOCIAL SECURITY ACCOUNT NUMBERS ON MEDICARE IDENTIFICATION CARDS AND COMMUNICATIONS PROVIDED TO MEDICARE BENEFICIARIES.**

(a) IN GENERAL.—Not later than 3 years after the date of the enactment of this Act, the Secretary of Health and Human Services shall establish and begin to implement procedures to eliminate the unnecessary collection, use, and display of social security account numbers of Medicare beneficiaries.

(b) MEDICARE CARDS AND COMMUNICATIONS PROVIDED TO BENEFICIARIES.—

(1) CARDS.—

(A) NEW CARDS.—Not later than 3 years after the date of the enactment of this Act, the Secretary of Health and Human Services shall ensure that each newly issued Medicare identification card meets the requirements described in subparagraph (C).

(B) REPLACEMENT OF EXISTING CARDS.—Not later than 5 years after the date of the enactment of this Act, the Secretary of Health and Human Services shall ensure that all Medicare beneficiaries have been issued a Medicare identification card that meets the requirements of subparagraph (C).

(C) REQUIREMENTS.—The requirements described in this subparagraph are, with respect to a Medicare identification card, that the card does not display or electronically store (in an unencrypted format) a Medicare beneficiary’s social security account number.

(2) COMMUNICATIONS PROVIDED TO BENEFICIARIES.—Not later than 3 years after the date of the enactment of this Act, the Secretary of Health and Human Services shall prohibit the display of a Medicare beneficiary’s social security account number on written or electronic communication provided to the beneficiary unless the Secretary determines that inclusion of social security account numbers on such communications is essential for the operation of the Medicare program.

(c) MEDICARE BENEFICIARY DEFINED.—In this section, the term “Medicare beneficiary” means an individual who is entitled to, or enrolled for, benefits under part A of title XVIII of the Social Security Act or enrolled under part B of such title.

(d) CONFORMING REFERENCE IN THE SOCIAL SECURITY ACT.—Section 205(c)(2)(C) of the Social Security Act (42 U.S.C. 405(c)(2)(C)) is amended by adding at the end the following new clause:

“(x) For provisions relating to requiring the Secretary of Health and Human Services to prohibit the display of social security account numbers on Medicare identification cards and communications provided to Medicare beneficiaries, see section 2 of the Social Security Number Protection Act of 2008.”.

(e) AUTHORIZATION OF APPROPRIATIONS.—There are authorized to be appropriated such sums as may be necessary to carry out this section.

SUBMITTED RESOLUTIONS

**SENATE RESOLUTION 663—EXPRESSING CONCERN OVER THE CURRENT FEDERAL POLICY THAT ALLOWS THE EXPORTATION OF TOXIC ELECTRONIC WASTE TO DEVELOPING NATIONS, AND EXPRESSING THE SENSE OF THE SENATE THAT THE UNITED STATES SHOULD JOIN OTHER DEVELOPED NATIONS AND BAN THE EXPORTATION OF TOXIC ELECTRONIC WASTE TO DEVELOPING NATIONS**

Mr. BROWN submitted the following resolution; which was referred to the Committee on Environment and Public Works:

S. RES. 663

Whereas toxic electronic waste is generated from discarded televisions and computer monitors, computers and peripherals, audio and video equipment, wireless devices, fax and copy machines, video game consoles, and other electronic appliances and products;

Whereas televisions with cathode ray tubes (CRTs) contain between 4 and 15 pounds of lead, a toxic substance known to cause brain damage in children;

Whereas many laptops, flat panel monitors, and televisions contain fluorescent lamps that contain mercury, a dangerous neurotoxin;

Whereas many electronic products contain toxic chemicals such as lead, mercury, beryllium, cadmium, chromium, and brominated flame retardants;

Whereas approximately 2,630,000 tons of used or unwanted electronics were discarded in the United States in 2005, according to the Environmental Protection Agency (EPA);

Whereas approximately 330,000 tons of electronic waste were collected and diverted from landfills for reuse or recycling in 2005, according to the EPA;

Whereas an estimated 50 percent to 80 percent of electronic waste collected for reuse or recycling is exported to countries such as China, India, Ghana, Nigeria, Pakistan, and Thailand, according to the Department of Commerce;

Whereas approximately 131,500 tons of lead-containing CRTs were exported in 2005, representing 75 percent of the CRTs supposedly collected for recycling, according to the EPA;

Whereas Congress has required the Nation’s broadcasters to convert from analog to digital broadcasting on February 17, 2009, a move which will render millions of analog CRT televisions obsolete for broadcasting and likely to be discarded;

Whereas exported electronic waste is often crudely scrapped and dismantled under conditions that are dangerous for human health and the environment in developing countries, according to eyewitness reports by the Basel Action Network and several media outlets including National Geographic Magazine;

Whereas toxic lead from exported electronic waste has returned to the United States as a public health threat in children’s jewelry made in China, according to a study by Ashland University, reported by the Wall Street Journal;

Whereas the Consumer Product Safety Commission (CPSC) has issued multiple recall notices for jewelry and toys for children made in China that contained dangerous levels of lead;

Whereas 32 nations, including the member States of the European Union, have banned the export of toxic electronic waste to developing countries;

Whereas several major information technology and consumer electronics manufacturers have corporate policies that prohibit the export of toxic electronic waste to developing nations;

Whereas the Resource Conservation and Recovery Act of 1976, as amended, prohibits the export of hazardous waste from the United States to other nations unless the EPA obtains prior written permission from the other nation’s competent authority; and

Whereas the EPA has determined that much electronic waste is excluded or exempted from the definitions of “waste” and “hazardous waste” under the Resource Conservation and Recovery Act of 1976, leading to the largely unrestricted export of toxic electronic waste to developing nations: Now, therefore, be it

*Resolved*, That the Senate—

(1) expresses its concern over the current Federal policy that allows the exportation of toxic electronic waste to developing nations; and

(2) supports joining other developed nations and banning the export of toxic electronic waste to developing nations.

**SENATE RESOLUTION 664—CELEBRATING THE CENTENNIAL OF UNION STATION IN WASHINGTON, DISTRICT OF COLUMBIA**

Mrs. DOLE submitted the following resolution; which was referred to the Committee on Environment and Public Works:

S. RES. 664

Whereas, on February 28, 1903, President Theodore Roosevelt signed into law the act entitled “An Act to provide a union railroad station in the District of Columbia, and for other purposes”, and Daniel Burnham, a noted architect from Chicago, Illinois, was chosen to design the building;

Whereas, on October 27, 1907, Union Station officially opened at 6:50 a.m. when the Baltimore and Ohio Pittsburgh Express pulled in to the station;

Whereas the building was ultimately completed in 1908;

Whereas, in 1924, 5,000 cheering fans met the victorious Washington Nationals at Union Station after they defeated the Boston Red Sox to capture the American League pennant;

Whereas, in 1951, President Harry Truman dedicated the Presidential Suite at Union Station as a “home away from home” for members of the Armed Services;

Whereas, in 1968, in preparation for the bicentennial of the United States, the decision was made to transform the building into a National Visitor Center;

Whereas Congress then passed the Union Station Redevelopment Act of 1981 (Public Law 97–125; 95 Stat. 1667) to return Union Station to its original use as a transportation center;

Whereas, in 1983, the Union Station Redevelopment Corporation was created to oversee the development of the station into an operating railroad station, to restore the architectural and historical elements of the structure, to explore collaboration with the private sector in the commercial development of the station, and to withdraw the Federal Government from active management of the station;

Whereas the renovation and restoration of Union Station began on August 13, 1986, with the ringing of an old train bell;

Whereas the restoration of Union Station was the largest public-private restoration project accomplished in the United States;

Whereas the restoration took 2 years and the grand reopening was held on September 29, 1988;

Whereas, in 2008, Union Station includes more than 210,000 square feet of retail space, including 50,000 square feet of restaurant space;

Whereas Union Station is the corporate headquarters for Amtrak and contains 200,000 square feet of Amtrak passenger and baggage facilities;

Whereas 32,000,000 people visit Union Station annually; and

Whereas Union Station is the most visited tourist destination in Washington, District of Columbia: Now, therefore, be it

*Resolved*, That the Senate—

(1) celebrates the centennial of Union Station in Washington, District of Columbia;

(2) applauds the efforts of the people who worked to preserve this national treasure; and

(3) encourages the people of the United States to continue to visit and learn about Union Station and its storied history.

#### AMENDMENTS SUBMITTED AND PROPOSED

SA 5618. Mrs. DOLE submitted an amendment intended to be proposed by her to the bill S. 3001, to authorize appropriations for fiscal year 2009 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table.

SA 5619. Mr. LIEBERMAN (for himself, Mr. GRAHAM, and Mr. LUGAR) submitted an amendment intended to be proposed by him to the bill S. 3001, supra; which was ordered to lie on the table.

SA 5620. Mr. WARNER submitted an amendment intended to be proposed by him to the bill S. 3001, supra; which was ordered to lie on the table.

SA 5621. Mr. REID (for Mr. KENNEDY) submitted an amendment intended to be proposed by Mr. Reid to the bill S. 3001, supra; which was ordered to lie on the table.

SA 5622. Mr. WYDEN (for himself, Mr. COLEMAN, Mr. GRASSLEY, Mr. HARKIN, Ms. KLOBUCHAR, Mr. MENENDEZ, and Mr. ROBERTS) submitted an amendment intended to be proposed by him to the bill S. 3001, supra; which was ordered to lie on the table.

SA 5623. Mr. INHOFE (for himself and Mr. KYL) submitted an amendment intended to be proposed to amendment SA 5583 submitted by Mr. TESTER (for himself and Mr. KYL) and intended to be proposed to the bill S. 3001, supra; which was ordered to lie on the table.

SA 5624. Mr. FEINGOLD submitted an amendment intended to be proposed by him to the bill S. 3001, supra; which was ordered to lie on the table.

SA 5625. Mr. NELSON of Florida submitted an amendment intended to be proposed by him to the bill S. 3001, supra; which was ordered to lie on the table.

SA 5626. Mr. NELSON of Florida submitted an amendment intended to be proposed to amendment SA 5498 submitted by Mr. NELSON of Florida and intended to be proposed to the bill S. 3001, supra; which was ordered to lie on the table.

SA 5627. Mr. LEVIN (for himself and Mr. WARNER) submitted an amendment intended to be proposed by him to the bill S. 3001, supra; which was ordered to lie on the table.

SA 5628. Mr. JOHNSON (for himself and Mr. THUNE) submitted an amendment intended to be proposed to amendment SA 5519 submitted by Mr. JOHNSON (for himself, Mr.

THUNE, and Ms. STABENOW) and intended to be proposed to the bill S. 3001, supra; which was ordered to lie on the table.

SA 5629. Mrs. CLINTON (for herself and Mr. ENSIGN) submitted an amendment intended to be proposed by her to the bill S. 3001, supra; which was ordered to lie on the table.

SA 5630. Mr. SANDERS (for Mr. FEINGOLD) proposed an amendment to the resolution S. Res. 643, calling for greater dialogue between the Dalai Lama and the Government of China regarding rights for the people of Tibet, and for other purposes.

#### TEXT OF AMENDMENTS

SA 5618. Mrs. DOLE submitted an amendment intended to be proposed by her to the bill S. 3001, to authorize appropriations for fiscal year 2009 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table; as follows:

At the end of subtitle C of title VII, add the following:

##### SEC. 722. REPORT ON MILITARY FAMILY AUTISM SUPPORT CENTERS.

(a) REPORT REQUIRED.—Not later than February 1, 2009, the Secretary of Defense shall, in consultation with the Secretaries of the military departments and the Chairman of the Joint Chiefs of Staff, submit to the Committees on Armed Services of the Senate and the House of Representatives a report on the feasibility and advisability of establishing one or more military family autism support centers beginning in fiscal year 2010.

(b) PURPOSES.—For purposes of the report required by subsection (a), the proposed purposes of the centers described in that subsection are as follows:

(1) To provide diagnostic services and therapy to children of military families diagnosed with autism spectrum disorder and related disorders.

(2) To provide support services to the families of military dependent children diagnosed with autism.

(3) To train therapists to provide treatment to autistic children, with special emphasis placed on training the spouses of members of the Armed Forces to provide such treatment.

(c) ELEMENTS.—The report required by subsection (a) shall include the following:

(1) An assessment of the feasibility of designating the Marine Corps or other Military Department as the lead agent in the establishment and operation of centers described in subsection (a).

(2) An assessment of the feasibility of establishing one of the centers on the East Coast of the United States and one on the West Coast of the United States.

(3) A description of the proposed capabilities of the centers, including the following:

(A) The number of therapists that could be trained at such centers each year.

(B) The number of children who could receive diagnosis and therapy at such centers each year.

(C) The average number of hours per week that therapy could be provided at such centers.

(D) The nature of therapy that could be provided at such centers.

(E) The anticipated contribution of such centers to military readiness and retention.

(F) The efficacy of such centers in meeting the needs of military families with children with a diagnosis of autism.

(4) A description of the resources required for such centers.

(d) SENSE OF CONGRESS.—It is the sense of Congress that—

(1) any center established for the purposes specified in subsection (b) should be located in a geographic area in which military families from all the Armed Forces could conveniently access the services available through such centers;

(2) in discharging its purposes under subsection (b), each center should utilize in the diagnosis and treatment of children of military families with autism medical, educational, and developmental therapies that have been successfully used to treat autistic children; and

(3) for purposes of assisting in the training of therapists under this section, the Secretary of Defense should, in consultation with the Secretary of Labor, consider the feasibility and advisability of establishing a tuition assistance program to facilitate the participation of military spouses in such training.

SA 5619. Mr. LIEBERMAN (for himself, Mr. GRAHAM, and Mr. LUGAR) submitted an amendment intended to be proposed by him to the bill S. 3001, to authorize appropriations for fiscal year 2009 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table; as follows:

On page 360, after line 20, add the following:

##### SEC. 1233. REPORT ON THE SECURITY SITUATION IN THE CAUCASUS.

(a) REPORT REQUIRED.—Not later than 60 days after the date of the enactment of this Act, the Secretary of Defense, with the concurrence of the Secretary of State, shall submit to the chairs and ranking minority members of the Committee on Foreign Relations and the Committee on Armed Services of the Senate and the Committee on Foreign Affairs and the Committee on Armed Services of the House of Representatives a report in classified and unclassified form on the defense requirements of the Republic of Georgia.

(b) CONTENT.—The report required under subsection (a) shall include—

(1) a description of the security situation in the Caucasus following the recent conflict between the Russian Federation and the Republic of Georgia, including a description of any Russian forces that continue to occupy internationally recognized Georgian territory;

(2) an assessment of—

(A) the damage sustained by the armed forces of Georgia in the recent conflict with the Russian Federation; and

(B) the state of civilian-military relations in the Republic of Georgia;

(3) an analysis of the defense requirements of the Republic of Georgia following the conflict with the Russian Federation;

(4) detailed recommendations on how the Republic of Georgia may improve its capability for self-defense and more effectively control its territorial waters and air space; and

(5) an assessment of the areas where the Republic of Georgia would require the assistance of the United States and other countries to improve its defense capabilities.

(c) SENSE OF CONGRESS.—It is the sense of Congress that—

(1) Congress—

(A) reaffirms its previous expressions of support for continued enlargement of the

North Atlantic Treaty Organization (NATO) to include qualified candidates;

(B) supports the commitment to further enlargement of NATO to include democratic governments that are able and willing to meet the responsibilities of membership; and

(C) urges NATO member states not to impose national caveats restricting the use of forces they commit to NATO operations.

(2) the expansion of NATO contributes to the continued effectiveness and relevance of the organization;

(3) Georgia and Ukraine have made important progress in the areas of defense and democratic and human rights reform;

(4) a stronger, deeper relationship among the Government of Georgia, the Government of Ukraine, and NATO will be mutually beneficial to those countries and to NATO member states;

(5) the United States should take the lead and encourage other member states of NATO to support the awarding of a Membership Action Plan to Georgia and Ukraine;

(6) the United States Government should provide assistance to help rebuild infrastructure in Georgia and continue to develop its security partnership with the Government of the Republic of Georgia by providing security assistance to the armed forces of Georgia, as appropriate;

(7) the United States should work with fellow NATO member states to address the security concerns of newly joined members;

(8) the United States should expand efforts to promote the development of democratic institutions, the rule of law, and political parties in the independent states of the former Soviet Union; and

(9) the United States should work with its allies to ensure secure, reliable energy transit routes in Central Asia, the Caucasus, and Eastern Europe.

**SA 5620.** Mr. WARNER submitted an amendment intended to be proposed by him to the bill S. 3001, to authorize appropriations for fiscal year 2009 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table; as follows:

At the end of subsection A of title XXVIII, add the following:

**SEC. 2814. MODIFICATION OF AUTHORITY TO CONVEY PROPERTY AT MILITARY INSTALLATIONS TO LIMIT ENCROACHMENT.**

(a) REPEAL OF APPLICABILITY OF AUTHORITY TO EXCHANGES FOR MILITARY CONSTRUCTION PROJECTS, MILITARY FAMILY HOUSING, AND MILITARY UNACCOMPANIED HOUSING.—Section 2869 of title 10, United States Code, is amended—

(1) in subsection (a)(1)(A), by striking “military construction project or”;

(2) in subsection (b), by striking “military construction,” each place it appears and inserting “land,”; and

(3) in subsection (d)(2)(A)—

(A) by striking “military construction project,” both places it appears in clauses (ii) and (iii); and

(B) by striking “military family housing, or military unaccompanied housing” both places it appears in clauses (ii) and (iii).

(b) REPEAL OF LIMITATION ON APPLICABILITY OF AUTHORITY TO EXCESS NON-BRAC PROPERTY.—Such section is further amended—

(1) in subsection (a), by striking paragraph (3); and

(2) in subsection (e)(2), by striking “the period specified in paragraph (3) of subsection

(a)” and inserting “the period beginning on October 17, 2006, and ending on September 30, 2008.”

(c) REPEAL OF PILOT PROGRAM.—Such section is further amended by striking subsection (c).

(d) REPEAL OF REQUIREMENTS RELATING TO REPORTS.—Such section is further amended by striking subsection (f).

(e) REPEAL OF AUTHORITY TO ACQUIRE HOUSING.—Subsection (a)(1) of such section is further amended—

(1) by striking “for the real property—” and all that follows through “to carry out” in subparagraph (A) and inserting “for the real property to carry out”;

(2) by striking “operations; or” and inserting “operations.”; and

(3) by striking subparagraph (B).

(f) LIMITATION ON USE AT MILITARY INSTALLATIONS CLOSED UNDER BASE CLOSURE LAW.—Such section is further amended by inserting after subsection (b) the following new subsection:

“(c) LIMITATION ON USE AT MILITARY INSTALLATIONS CLOSED UNDER BASE CLOSURE LAW.—The authority under subsection (a)(2)(A) to convey real property located at a closed or realigned military installation may only be used to the extent a conveyance is consistent with an approved redevelopment plan for such installation.”

(g) SUNSET.—Such section is further amended by inserting after subsection (e) the following new subsection:

“(f) SUNSET.—The authority to enter into agreements under this section shall expire on September 30, 2013.”

(h) ADDITIONAL CONFORMING AND CLERICAL AMENDMENTS.—

(1) HEADING AMENDMENT.—The heading of such section is amended to read as follows:

“**§ 2869. Conveyance of property at military installations to support military housing or limit encroachment.**”

(2) CLERICAL AMENDMENT.—The table of sections at the beginning of subchapter III of chapter 169 of such title is amended by striking the item relating to section 2869 and inserting the following new item:

“2869. Conveyance of property at military installations to support military housing or limit encroachment.”

**SA 5621.** Mr. REID (for Mr. KENNEDY) submitted an amendment intended to be proposed by Mr. REID to the bill S. 3001, to authorize appropriations for fiscal year 2009 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table; as follows:

At the end of subtitle C of title II, the following:

**SEC. 133. PROCUREMENT PROGRAMS FOR CRUISERS AND DESTROYERS.**

(a) CONTINGENT REQUIREMENT FOR REPORT ON MODIFICATION OF SHIPBUILDING PROGRAMS.—If as part of the future-years defense program submitted to Congress in 2009 under section 221 of title 10, United States Code, the Secretary of the Navy modifies the shipbuilding program for destroyers or the shipbuilding program for cruisers for the Navy, the Secretary shall submit to Congress with such future-years defense program the following:

(1) An acquisition strategy for cruisers and destroyers that has been approved by the Department of Defense.

(2) The results of reviews by the Joint Requirements Oversight Council for an Acquisition Category I program that supports the need for the modified acquisition strategy.

(3) A verification by an independent review panel convened by the Secretary of Defense that, in evaluating the modification of the shipbuilding program concerned, the Secretary of the Navy considered each of the following:

(A) Modeling and simulation, including wargaming conclusions regarding combat effectiveness.

(B) Assessments of platform operational availability.

(C) Cost savings or penalties from changed vessel manning levels to accomplish missions.

(4) An intelligence analysis reflecting the coordinated assessment of the Defense Intelligence Agency supporting changes to the mix of platforms in the shipbuilding program concerned compared with the 2009 shipbuilding program for the vessels concerned in order to address future threats.

(5) The differences in cost and schedule arising from the need to accommodate new sensors and weapons to counter the future threats referred to in paragraph (4) in comparison with the cost and schedule arising from the need to accommodate sensors and weapons as contemplated by the 2009 shipbuilding program for the vessels concerned.

(6) A verification by the commanders of the combatant commands that the modified shipbuilding program for the vessels concerned would be preferable to the current shipbuilding program for the vessels concerned in meeting their future mission requirements.

(7) A joint review by the Navy and the Missile Defense Agency setting forth additional requirements for investment in Aegis ballistic missile defense (BMD) systems if the budget of the President for fiscal year 2010 (as submitted to Congress pursuant to section 1105 of title 31, United States Code), requests funding for such investment in amounts above the amounts specified in the future-years defense program submitted to Congress in 2008 in the budget of the President for fiscal year 2009 (as so submitted).

(b) TECHNOLOGY ROADMAP FOR NEXT GENERATION CRUISER AND FLEET MODERNIZATION.—

(1) IN GENERAL.—Not later than 180 days after the date of the enactment of this Act, the Secretary of the Navy shall develop a plan to incorporate into the Next Generation Cruiser (CG(X)) program and the Fleet Modernization program the following:

(A) Applicable technologies developed for combat systems for each of the following:

(i) The DDG-1000 Zumwalt class destroyer.

(ii) Aegis destroyers and cruisers.

(iii) Aegis ballistic missile defense.

(iv) Ship self-defense systems.

(B) Integrated electric propulsion technologies.

(2) SCOPE OF PLAN.—The plan required by paragraph (1) shall include sufficient detail for systems and subsystems to ensure that the plan—

(A) avoids redundant development for common functions; and

(B) reflects implementation of Navy plans for achieving an open architecture for all surface combat systems.

**SA 5622.** Mr. WYDEN (for himself, Mr. COLEMAN, Mr. GRASSLEY, Mr. HARKIN, Ms. KLOBUCHAR, Mr. MENENDEZ, and Mr. ROBERTS) submitted an amendment intended to be proposed by him to the bill S. 3001, to authorize appropriations for fiscal year 2009 for military activities of the Department of

Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table; as follows:

At the end of subtitle G of title V, add the following:

**SEC. 587. BENEFITS UNDER POST-DEPLOYMENT/MOBILIZATION RESPITE ABSENCE PROGRAM FOR CERTAIN PERIODS BEFORE IMPLEMENTATION OF PROGRAM.**

(a) IN GENERAL.—Under regulations prescribed by the Secretary of Defense, the Secretary concerned may provide any member or former member of the Armed Forces with the benefits specified in subsection (b) if the member or former member would, on any day during the period beginning on January 19, 2007, and ending on the date of the implementation of the Post-Deployment/Mobilization Respite Absence (PDMRA) program by the Secretary concerned, have qualified for a day of administrative absence under the Post-Deployment/Mobilization Respite Absence program had the program been in effect during such period.

(b) BENEFITS.—The benefits specified in this subsection are the following:

(1) In the case of an individual who is a former member of the Armed Forces at the time of the provision of benefits under this section, payment of an amount not to exceed \$200 for each day the individual would have qualified for a day of administrative absence as described in subsection (a) during the period specified in that subsection.

(2) In the case of an individual who is a member of the Armed Forces at the time of the provision of benefits under this section, either one day of administrative absence or payment of an amount not to exceed \$200, as selected by the Secretary concerned, for each day the individual would have qualified for a day of administrative absence as described in subsection (a) during the period specified in that subsection.

(c) EXCLUSION OF CERTAIN FORMER MEMBERS.—A former member of the Armed Forces is not eligible under this section for the benefits specified in subsection (b)(1) if the former member was discharged or released from the Armed Forces under other than honorable conditions.

(d) MAXIMUM NUMBER OF DAYS OF BENEFITS PROVIDABLE.—The number of days of benefits providable to a member or former member of the Armed Forces under this section may not exceed 40 days of benefits.

(e) FORM OF PAYMENT.—The paid benefits providable under subsection (b) may be paid in a lump sum or installments, at the election of the Secretary concerned.

(f) CONSTRUCTION WITH OTHER PAY AND LEAVE.—The benefits provided a member or former member of the Armed Forces under this section are in addition to any other pay, absence, or leave provided by law.

(g) DEFINITIONS.—In this section:

(1) The term “Post-Deployment/Mobilization Respite Absence program” means the program of a military department to provide days of administrative absence not chargeable against available leave to certain deployed or mobilized members of the Armed Forces in order to assist such members in reintegrating into civilian life after deployment or mobilization.

(2) The term “Secretary concerned” has the meaning given that term in section 101(5) of title 37, United States Code.

(h) TERMINATION.—

(1) IN GENERAL.—The authority to provide benefits under this section shall expire on the date that is one year after the date of the enactment of this Act.

(2) CONSTRUCTION.—Expiration under this subsection of the authority to provide benefits under this section shall not affect the utilization of any day of administrative absence provided a member of the Armed Forces under subsection (b)(2), or the payment of any payment authorized a member or former member of the Armed Forces under subsection (b), before the expiration of the authority in this section.

**SA 5623.** Mr. INHOFE (for himself and Mr. KYL) submitted an amendment intended to be proposed to amendment SA 5583 submitted by Mr. TESTER (for himself and Mr. KYL) and intended to be proposed to the bill S. 3001, to authorize appropriations for fiscal year 2009 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table; as follows:

In lieu of the matter proposed to be inserted, insert the following:

**SEC. 237. AIR-LAUNCHED BALLISTIC MISSILE DEFENSE CONCEPTS.**

Of the amount authorized to be appropriated by section 210(4) for Research, Development, Test, and Evaluation, Defense-wide activities and available for Ballistic Missile Defense (PE 0603175C), \$15,000,000 may be available for Air-Launched Ballistic Missile Defense Concepts, including the Net-Centric Airborne Defense Element (NCADE) and the Air-Launched Hit-to-Kill (ALHTK) technology programs currently underway.

**SA 5624.** Mr. FEINGOLD submitted an amendment intended to be proposed by him to the bill S. 3001, to authorize appropriations for fiscal year 2009 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table; as follows:

At the end of subtitle F of title X, add the following:

**SEC. 1067. SENSE OF SENATE ON ACCESS OF VETERANS SERVICE ORGANIZATIONS TO MILITARY FACILITIES FOR COUNSELING AND SERVICES FOR MEMBERS OF THE ARMED FORCES.**

(a) SENSE OF SENATE.—It is the sense of the Senate that—

(1) each commander of a military installation should ensure the use of available space and equipment at military installations, as required by section 2670(c) of title 10, United States Code, by representatives of qualified veterans service organizations, including those authorized to function on military installations under that section;

(2) the commander of each facility or location at which access is provided under section 2670(c) of such title should endeavor to provide private space in which a member of the Armed Forces may receive counseling and services as available from veterans service organizations;

(3) the Secretary of Defense should widely disseminate information regarding the existence and availability of the Wounded Warrior Resource Center as required by section 1616 of the Wounded Warrior Act (title XVI of Public Law 110–181; 122 Stat. 447; 10 U.S.C. 1071 note) to members of the Armed Forces and their dependents; and

(4) the Wounded Warrior Center should provide legal assistance referral information where appropriate, as required elsewhere in this Act, especially to those members of the Armed Forces for whom a medical evaluation board or a physical evaluation board has been initiated and their family members.

(b) QUALIFIED VETERANS SERVICE ORGANIZATIONS DEFINED.—In this section, the term “qualified veterans service organization” means an organization that is recognized by the Secretary of Veterans Affairs for the representation of veterans under section 5902 of title 38, United States Code.

**SA 5625.** Mr. NELSON of Florida submitted an amendment intended to be proposed by him to the bill S. 3001, to authorize appropriations for fiscal year 2009 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table; as follows:

At the appropriate place, insert the following:

**SEC. . PROTECTION OF NATIONAL SECURITY INTERESTS FROM OIL AND GAS LEASING IN CERTAIN AREAS.**

(a) AREAS.—This section applies to—

(1) any area in the Gulf of Mexico that is east of the Military Mission Line (as defined in section 102 of the Gulf of Mexico Energy Security Act of 2006 (43 U.S.C. 1331 note; Public Law 109–432));

(2) the area that is also known as the “Joint Gulf Range Complex” or the “Gulf of Mexico Range”; and

(3) any military or national security agency operations, training, or testing area that is used by a military or national security agency of the United States.

(b) PREREQUISITE.—Notwithstanding any other provision of law, the Secretary of the Interior shall not issue any permit for oil and gas leasing or extraction in an area described in subsection (a) unless and until the President certifies (after receiving advice from the Secretary of Defense, the Secretary of the Navy, the Secretary of the Air Force, and the head of each appropriate national security agency of the United States) that in balancing the national security interests of the United States—

(1) the advantages of oil or gas extraction in the area; outweigh

(2) the military and national security missions being conducted in the area.

**SA 5626.** Mr. NELSON of Florida submitted an amendment intended to be proposed to amendment SA 5498 submitted by Mr. NELSON of Florida and intended to be proposed to the bill S. 3001, to authorize appropriations for fiscal year 2009 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table; as follows:

In lieu of the matter proposed to be inserted, insert the following:

**SEC. . PROTECTION OF NATIONAL SECURITY INTERESTS FROM OIL AND GAS LEASING IN CERTAIN AREAS.**

(a) AREAS.—This section applies to—

(1) any area in the Gulf of Mexico that is east of the Military Mission Line (as defined

in section 102 of the Gulf of Mexico Energy Security Act of 2006 (43 U.S.C. 1331 note; Public Law 109-432);

(2) the area that is also known as the "Joint Gulf Range Complex" or the "Gulf of Mexico Range"; and

(3) any military or national security agency operations, training, or testing area that is used by a military or national security agency of the United States.

(b) **PREREQUISITE.**—Notwithstanding any other provision of law, the Secretary of the Interior shall not issue any permit for oil and gas leasing or extraction in an area described in subsection (a) unless and until the President certifies (after receiving advice from the Secretary of Defense, the Secretary of the Navy, the Secretary of the Air Force, and the head of each appropriate national security agency of the United States) that in balancing the national security interests of the United States—

(1) the advantages of oil or gas extraction in the area; outweigh

(2) the military and national security missions being conducted in the area.

**SA 5627.** Mr. LEVIN (for himself and Mr. WARNER) submitted an amendment intended to be proposed by him to the bill S. 3001, to authorize appropriations for fiscal year 2009 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table; as follows:

At the end of subtitle D of title XII, add the following:

**SEC. 1233. ADDITIONAL ELEMENTS ON COUNTER-NARCOTICS ACTIVITIES IN BI-ANNUAL REPORTS ON PROGRESS TOWARD SECURITY AND STABILITY IN AFGHANISTAN.**

(a) **RECURRING ELEMENTS.**—Section 1230(c)(4) of the National Defense Authorization Act for Fiscal Year 2008 (Public Law 110-181; 122 Stat. 387) is amended—

(1) by redesignating subparagraph (D) as subparagraph (E); and

(2) by inserting after subparagraph (C) the following new subparagraph (D):

“(D) An assessment of the coordination between United States and NATO ISAF military forces on the one hand and the Government of Afghanistan on the other hand to better coordinate and de-conflict operations relating to or in support of the counter-narcotics activities of the national and provincial governments of Afghanistan and of other departments and agencies of the United States and other member countries of NATO ISAF.”

(b) **ADDITIONAL ELEMENT IN FIRST REPORT AFTER ENACTMENT.**—The first report under section 1230 of the National Defense Authorization Act for Fiscal Year 2008, as amended by subsection (a), that is submitted after the date of the enactment of this Act shall, in addition to any other matters required by such section (as so amended), also identify which offices in the military headquarters of United States and the North Atlantic Treaty Organization International Security Assistance Force in Afghanistan are responsible for coordinating counter-narcotics operations in Afghanistan.

**SA 5628.** Mr. JOHNSON (for himself and Mr. THUNE) submitted an amendment intended to be proposed to amendment SA 5519 submitted by Mr. JOHNSON (for himself, Mr. THUNE, and Ms. STABENOW) and intended to be pro-

posed to the bill S. 3001, to authorize appropriations for fiscal year 2009 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table; as follows:

On page 3, line 20, strike “subsection.” and insert “subsection.”

“(4) **MAXIMUM AMOUNT FOR CONSOLIDATED SCHOOL DISTRICTS.**—Notwithstanding any other provision of this section, a local educational agency that is formed at any time after September 30, 2003, by the consolidation of 2 or more former school districts, of which at least 1 former district was eligible for assistance under this section for the fiscal year preceding the year of the consolidation, shall not be eligible under this section for an amount that is more than the total of the maximum amount calculated under paragraphs (2) and (3) of subsection (b) for each former eligible district of the local educational agency for such fiscal year.”

**SA 5629.** Mrs. CLINTON (for herself and Mr. ENSIGN) submitted an amendment intended to be proposed by her to the bill S. 3001, to authorize appropriations for fiscal year 2009 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table; as follows:

On page 342, between lines 10 and 11, insert the following:

**SEC. 1208. SUPPORT FOR AN IRAQ OIL TRUST.**

(a) **STATEMENT OF POLICY.**—It is the policy of the United States that—

(1) the people of Iraq should benefit directly from a share of the revenues generated by the hydrocarbon resources of their country; and

(2) the United States Government should present a plan and provide capacity and economic assistance for the implementation of an Iraq oil trust.

(b) **SENSE OF CONGRESS.**—It is the sense of Congress that—

(1) the future of Iraq’s oil reserves remains at the heart of political reconciliation in Iraq;

(2) ensuring that individual Iraqis benefit directly from hydrocarbon revenues is critical to promoting reconciliation and facilitating sustainable stability in Iraq;

(3) the development and implementation of an oil trust could provide significant benefits to Iraq and its citizens, including by—

(A) helping to demonstrate the values at the heart of democratic governance by giving Iraqi citizens a direct stake in the responsible and transparent management of the hydrocarbon resources of Iraq and the use and distribution of hydrocarbon revenues;

(B) helping to diffuse the degree and concentration of control of the revenues generated from hydrocarbon resources, thereby reducing the opportunity for and magnitude of corruption;

(C) facilitating “bottom-up” private sector development, which will be critical to Iraq’s future prosperity and economic diversity, by putting revenues from the oil resources of Iraq directly in the hands of its citizens;

(D) helping to alleviate the incentive for smuggling or sabotage by providing individual citizens a direct stake in the amount of Iraqi oil that is legally produced and sold;

(E) contributing to sustainable security by providing individuals monetary-resource alternatives to cooperating with militias, extremists, and other extra-legal entities;

(F) providing additional income directly to individual citizens, thereby stimulating entrepreneurship and reducing the reliance on the ability of the central and provincial governments to deliver basic services and execute their budgets; and

(G) serving as a model for revenue distribution to other resource-rich countries in the Middle East; and

(4) the United States should provide assistance to Iraq for implementation of an oil trust.

(c) **CERTIFICATION.**—Not later than 90 days after the date of the enactment of this Act, the Secretary of State shall certify to the appropriate congressional committees that representatives of the United States Government have presented to Government of Iraq representatives an oil trust plan that includes—

(1) background on oil trusts, including those currently used by sovereign nations or territories and states within nations;

(2) options for different types of oil trusts that could be implemented in Iraq; and

(3) a discussion on the steps necessary to implement an oil trust.

(d) **APPROPRIATE CONGRESSIONAL COMMITTEES DEFINED.**—In this section, the term “appropriate congressional committees” means—

(1) the Committee on Armed Services, the Committee on Foreign Relations, and the Committee on Appropriations of the Senate; and

(2) the Committee on Armed Services, the Committee on Foreign Affairs, and the Committee on Appropriations of the House of Representatives.

**SA 5630.** Mr. SANDERS (for Mr. FEINGOLD) proposed an amendment to the resolution S. Res. 643, calling for greater dialogue between the Dalai Lama and the Government of China regarding rights for the people of Tibet, and for other purposes; as follows:

Strike the fifteenth and sixteenth whereas clauses of the preamble.

**AUTHORITY FOR COMMITTEES TO MEET**

**COMMITTEE ON COMMERCE, SCIENCE, AND TRANSPORTATION**

Mr. CARDIN. Mr. President, I ask unanimous consent that the Committee on Commerce, Science, and Transportation be authorized to meet during the session of the Senate on Wednesday, September 17, 2008, at 10:30 a.m., in room 253 of the Russell Senate Office Building.

The PRESIDING OFFICER. Without objection, it is so ordered.

**COMMITTEE ON ENVIRONMENT AND PUBLIC WORKS**

Mr. CARDIN. Mr. President, I ask unanimous consent that the Committee on Environment and Public Works be authorized to meet during the session of the Senate on Wednesday, September 17, 2008 at 10 a.m. in room 406 of the Dirksen Senate Office Building.

The PRESIDING OFFICER. Without objection, it is so ordered.

## COMMITTEE ON FOREIGN RELATIONS

Mr. CARDIN. Mr. President, I ask unanimous consent that the Committee on Foreign Relations be authorized to meet during the session of the Senate on Wednesday, September 17, 2008, at 10 a.m.

The PRESIDING OFFICER. Without objection, it is so ordered.

COMMITTEE ON HEALTH, EDUCATION, LABOR,  
AND PENSIONS

Mr. CARDIN. Mr. President, I ask unanimous consent that the Committee on Health, Education, Labor, and Pensions be authorized to meet, during the session of the Senate, to conduct a hearing entitled "401(k) Fee Disclosure: Helping Workers Save for Retirement" on Wednesday, September 17, 2008. The hearing will commence at 10 a.m. in room 430 of the Dirksen Senate Office Building.

The PRESIDING OFFICER. Without objection, it is so ordered.

COMMITTEE ON HOMELAND SECURITY AND  
GOVERNMENTAL AFFAIRS

Mr. CARDIN. Mr. President, I ask unanimous consent that the Committee on Homeland Security and Governmental Affairs be authorized to meet during the session of the Senate on Wednesday, September 17, 2008, at 10 a.m.

The PRESIDING OFFICER. Without objection, it is so ordered.

## COMMITTEE ON THE JUDICIARY

Mr. CARDIN. Mr. President, I ask unanimous consent that the Senate Committee on the Judiciary be authorized to meet during the session of the Senate, to conduct a hearing entitled "Oversight of the Federal Bureau of Investigation" on Wednesday, September 17, 2008, at 9:30 a.m., in room SH-216 of the Hart Senate Office Building.

The PRESIDING OFFICER. Without objection, it is so ordered.

## COMMITTEE ON VETERANS' AFFAIRS

Mr. CARDIN. Mr. President, I ask unanimous consent that the Committee on Veterans' Affairs be authorized to meet during the session of the Senate on Wednesday, September 17, 2008. The Committee will meet in 418 Russell Senate Office Building, beginning at 10 a.m.

The PRESIDING OFFICER. Without objection, it is so ordered.

## SPECIAL COMMITTEE ON AGING

Mr. CARDIN. Mr. President, I ask unanimous consent that the Special Committee on Aging be authorized to meet during the session of the Senate on Wednesday, September 17, 2008 from 10:30 a.m.–12:30 p.m. in Dirksen 562 for the purpose of conducting a hearing.

The PRESIDING OFFICER. Without objection, it is so ordered.

EXTENDING AUTHORITY OF  
SECRETARY OF EDUCATION

Mr. SANDERS. Mr. President, I ask unanimous consent that the Senate proceed to the immediate consideration of H.R. 6889, which was received from the House.

The PRESIDING OFFICER. The clerk will report the bill by title.

The legislative clerk read as follows:

A bill (H.R. 6889) to extend the authority of the Secretary of Education to purchase guaranteed student loans for an additional year, and for other purposes.

There being no objection, the Senate proceeded to consider the bill.

Mr. SANDERS. Mr. President, I ask unanimous consent that the bill be read three times and passed, the motion to reconsider be laid upon the table, with no intervening action or debate, and any statements related to the bill be printed in the RECORD.

The PRESIDING OFFICER. Without objection, it is so ordered.

The bill (H.R. 6889) was ordered to a third reading, was read the third time, and passed.

CALLING FOR GREATER DIALOGUE  
BETWEEN THE DALAI LAMA AND  
CHINA

Mr. SANDERS. Mr. President, I ask unanimous consent that the Committee on Foreign Relations be discharged from further consideration of S. Res. 643 and that the Senate proceed to its immediate consideration.

The PRESIDING OFFICER. Without objection, it is so ordered. The clerk will report the resolution by title.

The legislative clerk read as follows:

A resolution (S. Res. 643) calling for greater dialogue between the Dalai Lama and the government of China regarding rights for the people of Tibet, and other purposes.

There being no objection, the Senate proceeded to consider the resolution.

Mr. SANDERS. Mr. President, I further ask unanimous consent that the resolution be agreed to, the amendment which is at the desk be agreed to, the preamble, as amended, be agreed to, the motion to reconsider be laid upon the table, with no intervening action or debate, and any statements relating to the resolution be printed in the RECORD.

The PRESIDING OFFICER. Without objection, it is so ordered.

The resolution (S. Res. 643) was agreed to.

The amendment (No. 5630) was agreed to, as follows:

(Purpose: To amend the preamble)

Strike the fifteenth and sixteenth whereas clauses of the preamble.

The preamble, as amended, was agreed to.

The resolution, with its preamble, as amended, reads as follows:

S. RES. 643

Whereas, on April 25, 2008, China's official news agency Xinhua expressed the willingness of the Government of China to meet with envoys of the Dalai Lama;

Whereas, on May 4, 2008, Special Envoy of His Holiness the Dalai Lama Lodi Gyari and Envoy Kelsang Gyaltsen met with Chinese Executive Vice Minister Zhu Weiqun and Executive Vice Minister Sithar for one day of talks, in which the Government of China alleged that the Dalai Lama instigated the March 2008 unrest in autonomous Tibetan

areas of China, and was sabotaging the Olympic Games;

Whereas Hu Jintao, General Secretary of the Communist Party of China, released a statement after this meeting saying that his Government of China was committed to a "serious" dialogue with the Dalai Lama;

Whereas, at the United States-European Union (EU) Summit on June 10, 2008, the United States and the European Union issued a joint statement welcoming the decision by the Government of China to hold talks with representatives of the Dalai Lama, and urged "both parties to move forward with a substantive, constructive and results-oriented dialogue at an early date";

Whereas the Envoys of His Holiness the Dalai Lama's Kelsang Gyaltsen and Lodi Gyari visited Beijing from June 30 to July 3, 2008, to conduct the seventh round of the Tibetan-Chinese dialogue;

Whereas, during these talks, the Government of China issued a new set of demands, including that the Dalai Lama prove that he does not support Tibetan independence or disruption of the Olympic Games in Beijing;

Whereas the Dalai Lama has stated multiple times he does not favor the independence of Tibet and is instead seeking negotiations to address the legitimate grievances of, and provide genuine autonomy for, the Tibetan people within the People's Republic of China, and is committed to non-violence;

Whereas the Dalai Lama has repeatedly and publicly declared his support for the Olympic Games in China, as well as his intention to attend the opening ceremony, if invited;

Whereas, at the conclusion of the July round of talks, officials of the Government of China did not accept a proposal by the representatives of the Dalai Lama to agree to a joint statement supporting a continuation of the dialogue process;

Whereas Special Envoy Lodi Gyari said on July 5, 2008, that the talks with the Government of China, called for by the international community, were "disappointing and difficult";

Whereas, in contrast to the opinion of Special Envoy Lodi Gyari, President George W. Bush said on July 6, 2008, that "it looks like there's some progress, at least in the talks with the Dalai Lama";

Whereas officials of the Government of China subsequently stated that the talks with the Dalai Lama's envoys are only about the Dalai Lama's personal future, rather than about the future of Tibet;

Whereas the Office of the Dalai Lama on July 17, 2008, restated its position that the talks are about "the future of 6,000,000 Tibetans in Tibet and not His Holiness the Dalai Lama";

Whereas, on July 11, 2008, the European Parliament adopted a resolution that "welcomes the resumption of contacts, after the events of March 2008 in Lhasa, between the representatives of the Dalai Lama and the Chinese authorities" and "encourages the two parties to intensify these contacts so as to establish the bases for mutual trust, without which it will be impossible to arrive at a mutually acceptable political solution";

Whereas China's People's Armed Police troops have been sent to monasteries in Tibetan areas to give monks "relevant information" about the Olympics, and Chinese authorities have stepped up "patriotic education" campaigns designed to conform the religious practices of Tibetan Buddhists to Communist Party rules, including forcing monks and nuns to denounce the Dalai Lama: Now, therefore, be it

*Resolved*, That the Senate—

(1) urges the Dalai Lama or his representatives and the Government of the People's Republic of China to begin earnest negotiations, without preconditions, to provide for a mutually agreeable solution that addresses the legitimate grievances of, and provides genuine autonomy for, the Tibetan people;

(2) urges that the talks in October 2008 between the Government of China and the Dalai Lama should focus on the welfare, cultural, political, and religious autonomy of the Tibetan people, and not on the person of the Dalai Lama;

(3) affirms that the human rights of Tibetans and their right to practice religion free of government regulation is not an internal matter of any one country;

(4) urges the President to take a more personal and engaged interest in the successful conclusion of these negotiations, both unilaterally and in coordination with United States allies; and

(5) calls on the United States Government to press the Government of China—

(A) to respect freedom of speech and freedom of association, as required by international law and as enshrined in the Constitution of China and to release those who have committed no crime other than peaceful protest; and

(B) to end the "patriotic education" campaign against lay and clerical Tibetans and allow Tibetans to practice their religion freely.

their use later in the day, and the Senate proceed to a period of morning business, with Senators permitted to speak for up to 10 minutes each; further, that the mandatory quorum under rule XXII be waived with respect to the motions to proceed to S. 3297 and H.R. 6049.

The PRESIDING OFFICER. Without objection, it is so ordered.

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ORDERS FOR THURSDAY,  
SEPTEMBER 18, 2008

Mr. SANDERS. Mr. President, I ask unanimous consent that when the Senate completes its business today, it stand in recess until 10 a.m. tomorrow, Thursday, September 18; that following the prayer and pledge, the Journal of proceedings be approved to date, the time for the two leaders be reserved for

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RECESS UNTIL 10 A.M. TOMORROW

Mr. SANDERS. Mr. President, if there is no further business to come before the Senate, I ask unanimous consent that it stand in recess under the previous order.

There being no objection, the Senate, at 7:46 p.m., recessed until Thursday, September 18, 2008, at 10 a.m.

## EXTENSIONS OF REMARKS

### HONORING PHILLIP TORRES

#### HON. SAM GRAVES

OF MISSOURI

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 17, 2008*

Mr. GRAVES. Madam Speaker, I proudly pause to recognize Phillip Torres of Kansas City, Missouri. Phillip is a very special young man who has exemplified the finest qualities of citizenship and leadership by taking an active part in the Boy Scouts of America, Troop 1707, and earning the most prestigious award of Eagle Scout.

Phillip has been very active with his troop, participating in many scout activities. Over the many years Phillip has been involved with scouting, he has not only earned numerous merit badges, but also the respect of his family, peers, and community.

Madam Speaker, I proudly ask you to join me in commending Phillip Torres for his accomplishments with the Boy Scouts of America and for his efforts put forth in achieving the highest distinction of Eagle Scout.

### HONORING THE 100TH ANNIVERSARY OF THE CHURCH OF THE NAZARENE

#### HON. KENNY MARCHANT

OF TEXAS

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 17, 2008*

Mr. MARCHANT. Madam Speaker, I rise today to recognize the Church of the Nazarene on its 100th Anniversary for providing a place to worship, learn, and assist those in need.

In honor of this special anniversary, the Church of the Nazarene has declared October 5, 2008, as The Centennial Sunday. On that day, churches of this denomination will gather across the globe as one body united around a common worship, a common message, and a common scripture. The Centennial Sunday is an organized effort by the church to remember their heritage and those that have gone before them, as well as look to the future, as they continue, through the power of the Holy Spirit, to spread the gospel further throughout the world.

This occasion serves to highlight the Church of the Nazarene's history and their continued commitment to the cause of Christ. The sustained growth of this church and their pledge to holiness stands as a lasting testament to the determination of a small group who overcame prejudices and divisions as they devoted themselves to God and unity with their fellow man.

During and shortly after this country's bloody Civil War, our nation found itself bitterly divided. At that same time, the Wesleyan-Holiness Movement likewise splintered into numerous divisions over race, region and several theological issues such as baptism and wom-

en's role in the church. For the next 40 years the Holiness Movement was reduced to scattered denominations, divided by their location and ideologies.

The year between October, 1907 and October, 1908 marked a significant turning point for the Holiness Movement. Three of the movement's regional denominations made a commitment to put aside past differences and embrace in unity the mutually held convictions of their faith. The culmination of their efforts came to fruition on October 8, 1908 in Pilot Point, Texas, where the denominations met together to form the Church of the Nazarene. Under the leadership of individuals such as Phineas Bresee and Hiram Reynolds, the church again united as one body and began to spread the gospel throughout the world.

Looking back over the past 100 years, the Church of the Nazarene has experienced significant change. Yet, through these years, their mission has remained fundamentally the same. The Church itself has declared that, their "primary objective . . . is to advance God's Kingdom by the preservation and propagation of Christian holiness as set forth in the Scriptures." The Church of the Nazarene has always taken seriously the call to take the Good News to all nations and to fellowship with one another in love. The church continues to serve as a beacon for holiness and Christian community throughout the world.

Madam Speaker, please join me in applauding the Church of the Nazarene as it celebrates 100 years of dedicated fellowship. Clergy and members of the past and present are to be commended for their service to the church and greater community. It is my hope that the Church of the Nazarene continues to stand as symbol of resolve, inspiration, and worship for many years to come.

### IN RECOGNITION OF HISPANIC AMERICAN SOLDIERS AND IN CELEBRATION OF HISPANIC HERITAGE MONTH

#### HON. PETE SESSIONS

OF TEXAS

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 17, 2008*

Mr. SESSIONS. Madam Speaker, I rise today to recognize the Hispanic servicemen and women that have chosen honorable paths of public service and devoted themselves to the cause of defending this great Nation.

Since 1968, the United States has set aside a designated period of time to recognize the contributions of Hispanic Americans and to celebrate Hispanic heritage and culture. Our soldiers put themselves in harm's way and make sacrifices to protect the freedoms we enjoy. The uniform they wear knows no gender, no social status, and no political affiliation. It knows that these brave souls share only one thing—a deep love for America.

Master Sergeant Roy Perez Benavidez and Staff Sergeant Marcario Garcia were two re-

markable individuals that proudly served in the U.S. Army. They were awarded the Congressional Medal of Honor for their courage and heroic actions; Roy for his service in the Vietnam War and Marcario for his service in Germany during World War II. While these are two notable examples, there are many other Hispanic American soldiers that deserve our gratitude. These are the men and women who leave their loved ones to serve the greater good. They are the ones who put on the uniform everyday knowing that their sacrifices today guarantee us our freedom and safety tomorrow.

Madam Speaker, I ask my esteemed colleagues to join me in expressing heartfelt gratitude to these soldiers.

### TRIBUTE TO MARINE CAPTAIN JESSE MELTON, III

#### HON. C.A. DUTCH RUPPERSBERGER

OF MARYLAND

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 17, 2008*

Mr. RUPPERSBERGER. Madam Speaker, I rise before you today to honor Marine Captain Jesse Melton, III, who died serving his country on September 9th, 2008. Captain Jesse Melton, 29, of Randallstown, Maryland, died as a result of multiple traumatic injuries sustained while conducting combat operations in Afghanistan. Captain Melton was assigned to Headquarters Battery, 12th Marines, 3rd Marine Division, Kaneohe Bay, Hawaii.

Jesse graduated from Randallstown High School in Baltimore County, Maryland, where he played lacrosse and baseball. He then attended Messiah College in Grantham, Pennsylvania, where he studied communications. After his freshman year, however, Jesse decided to join the Marine Corps Reserve and attended Boot Camp in South Carolina, an experience his family says changed his life. Upon completion of his basic training, Jesse's drill sergeant recommended him for Officer Candidate School, training Jesse completed while earning his degree in communications from Messiah College.

Jesse was commissioned as a second lieutenant in June of 2000 and served two tours in Japan. He was promoted to the rank of captain and deployed for a tour in Iraq. In March, Captain Melton was deployed again, this time to Afghanistan. He was supporting combat operations in the Parwan province at the time of his death.

The Randallstown High and Messiah College alumnus is survived by his mother, Mrs. Janice Chance, his younger sister Jenine Melton and brother Joshua Melton, and stepfather Charlton Chance, all of Owings Mills, Maryland, as well as his stepisters Christine and Laura Chance, and his grandmother Ethel Matthews of Baltimore.

Madam Speaker, I ask that you join with me today in honoring the life of a man truly dedicated to serving his country.

• This "bullet" symbol identifies statements or insertions which are not spoken by a Member of the Senate on the floor.

Matter set in this typeface indicates words inserted or appended, rather than spoken, by a Member of the House on the floor.

SUPPORTING TAIWAN'S FULL  
MEMBERSHIP IN THE U.N.

### HON. THOMAS G. TANCREDO

OF COLORADO

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 17, 2008*

Mr. TANCREDO. Madam Speaker, I rise today in support of Taiwan's full membership in the United Nations.

Taiwan is an independent, peace loving, and democratic nation that enjoys formal diplomatic relations with more than twenty other nations. In addition, the island nation maintains informal bilateral relations with more than one hundred other countries, precisely because those other countries know that the government in Beijing does not—as it often asserts—speak for democratic Taiwan.

Beijing often argues that Taiwan's 23 million people are represented by the unelected government of the People's Republic of China in international bodies like the United Nations as well. But the Beijing authorities routinely threaten to attack Taiwan, and have deployed more than 1,000 missiles on its southeastern coast aimed directly at the island. So while it might be politically expedient for China to argue that it represents Taiwan, no fair-minded person or government could honestly be expected to believe such a preposterous claim. And of course, most countries realize this.

As I mentioned earlier, while Taiwan's government enjoys formal diplomatic ties with some two dozen nations, Taipei maintains more than 100 quasi-embassies or "trade offices" in nearly every country in the world. And most of these countries—including the United States—maintain a reciprocal mission in Taiwan's capital, Taipei. Why? The reason is obvious: because we all realize that the totalitarian government of China doesn't really speak for the people of democratic Taiwan.

The United Nations is no different.

Madam Speaker, Taiwan's new government has attempted to strike a more conciliatory tone this year, asking only for Taiwan's participation in U.N. affiliated agencies rather than for full membership. This modest proposal is a good start, and I hope the Bush Administration will direct our U.N. representative to support it.

Should Taiwan be successful in its quest for meaningful participation in the United Nations this year, I sincerely hope that they will build on that success by applying for full U.N. membership next year. After all, Taiwan maintains its own military, elects its own leaders, conducts its own foreign affairs, controls its own territory, has a larger population than Australia, and boasts one of the most dynamic economies in the world.

Simply put, Taiwan is more than qualified for membership, and eager to make a meaningful contribution.

As a democratic friend and ally of Taiwan, the United States should be among those speaking up for Taiwan. We should make it clear to the other member states that we believe it is unfair to exclude Taiwan and its 23 million citizens from the world community—and that Taiwan's membership poses no threat to China, or the achievement of a peaceful and equitable solution to Cross-Strait differences.

A TRIBUTE TO JOHN AMIOTT'S  
"YESTERDAY A VETERAN DIED"

### HON. KEITH ELLISON

OF MINNESOTA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 17, 2008*

Mr. ELLISON. Madam Speaker, I submit the following:

#### YESTERDAY A VETERAN DIED

John Amriott, USAF 1967-1970

Yesterday a veteran died but the world hardly noticed. Age or race or gender, it made no difference; soldier or sailor, airman or marine, it made no difference.

Yesterday a veteran died. He was one of the millions, who, over the centuries, interrupted his life to serve when his country called.

Yesterday a veteran died. He wore his uniform with pride and sense of purpose. He went where he was asked to go and performed the duties for which he had been trained. He committed to fight their fights and to safeguard their secrets with a solemn oath that remained unbroken.

Yesterday a veteran died. He was changed forever by his experiences but his society also changed. The lines of social consciousness were redrawn, the old morality was altered and by the time of his return he found different standards applied.

Yesterday a veteran died. Like the hundreds of generations before him and the endless roster of those who will follow, he tried to make sense of the chaos and confusion created by the metamorphosis of a citizen turned warrior and then returned to the life of a civilian.

Yesterday a veteran died. And, as with far too many of his peers, the real conflict began when the tour of duty ended. His personal battle would become a private hell; a hell born from the memories of the reality of life in a shadow world. A place where a chosen few practiced their craft; a world few outsiders knew existed and even fewer understood. His was that shadow world, the one he could never completely leave; the one from which there was no escape.

Yesterday a veteran died. Now his soul would find the elusive peace of mind and spirit for which he had been searching. No longer will he awake, sweating and screaming in the night, plagued by the nightmares of his past. No longer will the ghosts of war haunt him, no longer will the cries of conflict echo in his ears.

Yesterday a veteran died. When he is laid to rest an honor guard will fire a rifle volley to mark his passing. And for him the mournful wail of a bugle will sound one final time.

Yesterday a veteran died. He will face his God knowing he served his country and did his best. The family and friends he loved will weep and mourn their loss. And the world will hardly notice that we have all been diminished.

Yesterday a veteran died. But with the grace of God and the wisdom of nations, perhaps we are closer to the time when we will no longer need to say, "Yesterday a veteran died."

And then, perhaps, finally, the world will notice.

HONOR TERESA McCABE, CARLA  
HUNTER, AND BETH PETERS  
CURTIN

### HON. SHELLEY MOORE CAPITO

OF WEST VIRGINIA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 17, 2008*

Mrs. CAPITO. Madam Speaker, I rise today to honor Teresa McCabe, Carla Hunter and Beth Peters Curtin, who are being recognized as 2008 Women of Distinction by the Girl Scouts of Shawnee Council in West Virginia.

These three ladies were chosen for their leadership and contribution to the community, their profession, and how they serve as role models for young women. The Girl Scouts of Shawnee Council honor three women annually from the Eastern Panhandle that exemplify these qualities.

The first honoree, Teresa McCabe, was nominated by The United Way of the Eastern Panhandle for the significant impact she has had in her community. McCabe is the vice president of marketing and development for West Virginia University Hospitals—East. She was involved with both the United Way and the City Hospital before their mergers and is also involved with the Rotary, American Cancer Society and both Jefferson and Berkeley Counties Chambers of Commerce. Born and raised in Charles Town, WV, McCabe has been able to give back to the community in which she was raised.

Carla Hunter, the department chair and school counselor at Washington High School, works tirelessly to make her school the best school in the area. She was nominated for Women of Distinction by Asbury United Methodist Church in Shepherdstown. Education is a passion of hers, and she gives much of her free time to ensure young children have a bright future. As a former Girl Scout, Carla knows how much of an impact Girl Scouts can have on a young woman's life.

The final recipient of the 2008 Women of Distinction award is Beth Peters Curtin. In addition to being the executive director of the Berkeley Springs-Morgan County Chamber of Commerce, Beth is also a member of the Economic Development Authority, founding member of the Museum of Berkeley Springs and director of Apple Butter Festival. She spends what little spare time she has serving her community. Beth has learned from her mother's generation what great role models women can be and wants to pass that on to the next generation as well.

It is an honor to represent these three outstanding women who serve as strong leaders and excellent role models for young women in their communities. Congratulations to Teresa McCabe, Carla Hunter and Beth Peters Curtin as the 2008 Women of Distinction.

RECOGNIZING MR. STEVEN SHAPIRO FOR HIS NATIONAL LEADERSHIP IN BUILDING SAFETY AND FIRE PROTECTION

### HON. THELMA D. DRAKE

OF VIRGINIA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 17, 2008*

Mrs. DRAKE. Madam Speaker, I rise today to recognize Mr. Steven Shapiro, a resident of

Hampton, Virginia, and someone I am especially proud to have as a constituent. In addition to his full-time public service as the Building Official for Hampton, this year Steve has also served as President of the Board of the International Code Council. It is the on-going work of the Code Council that provides the nation with an extensive body of model building and fire safety regulations. His role as the President of the Code Council is the culmination of 30 years of experience, leadership and tireless work in ensuring that we are well protected in the buildings where we live and work.

I would also like to recognize the Code Council's work on Capitol Hill this year in advocating for legislation to build a program to bolster local governmental capacity to ensure compliance with its building and fire codes. A high point of their effort occurred in May when the Code Council's leadership assembled here in Washington, D.C. during Building Safety Week 2008. With focused attention, Mr. Shapiro's delegation worked with over 120 Congressional offices like mine on enactment of the Community Building Code Administration Grant Act. I am proud to be a cosponsor of H.R. 4461, the House version of the Act, and to have worked with my Colleague DENNIS MOORE, the sponsor, and the Code Council and its broad coalition in achieving House passage this July.

Leading a membership association of over nearly 50,000 building safety and fire prevention professionals is, of course, a substantial preoccupation, and the City of Hampton, its Mayor Ross Kearney and City Manager Jesse Wallace are also to be thanked for supporting Steve's volunteer work in leadership of the Code Council. I am proud that local leadership from my District is at work in leading the development and maintenance of the building and fire codes that protect us all across the country. These safety codes, independently modified for adoption by the Commonwealth of Virginia and all across the country, govern construction and maintenance of our residential and commercial buildings, including the homes and the business, schools, and places of worship we use and visit regularly.

So I applaud Steve's three decades as a relentless advocate for building safety; a mission that he is sure to carry on for quite some time. In working on that mission he serves not only Hampton and the Commonwealth, but, in his role as President of the Board of the Code Council, has served the rest of the nation as well. In his non-volunteer job as Director of Codes Compliance for the City of Hampton, he continues to ensure the safety of construction our very historic city of nearly 150,000 residents; a town proud of the title as the first continuous English-speaking settlement in America. Steve is an honored and distinguished citizen of my District, and as a leader of the ICC has shared with the nation his values as an outstanding public safety professional and a truly dedicated public servant.

I would also like to take this opportunity to recognize the rest of the ICC delegation who visited Capitol Hill during Building Safety Week 2008, and thank them for their efforts to promote and defend a safe and sound built-environment. Those individuals include: Board Vice President Adolf Zubia, Board Secretary/Treasurer Ron Lynn, Immediate Past President of the Board Wally Bailey; Board members Gregori Anderson, James Brothers, John

Darnall, Gerald George, Greg Johnson, Stephen Jones, Barbara Koffron, John LaTorra, Ronald Lynn, Doug Murdock, Ronald Piester, James Ryan and Jeff Whitney; International Accreditation Services Board Chair Majed Dabdoub, Vice Chair Ravi Shah and Board Members John Barrios, Guy Tomberlin, Michael Bouse, and Isam Hasenin and IAS President Chuck Ramani; ICC Government Relations Advisory Committee Chair Rebecca Baker, and Committee Members Jim Martin, Lynn Underwood and George Wiggins; ICC Chapter Leaders Tina Rakes, Robert Boyer, Gary Schenk and John Glover; Matthew Wheeler of the California Building Officials; and members of ICC's professional staff including its CEO Richard Weiland, COO Dominic Sims, David deCourcy, Sara Yerkes, Jim Tidwell, Mark Dinneen, Richard Kuchnicki, Laura Scott, Matthew Lightfoot, Gretchen Hesbacher, and Jennifer Gibson.

HONORING ANDREW O'NEIL

### HON. SAM GRAVES

OF MISSOURI

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 17, 2008*

Mr. GRAVES. Madam Speaker, I proudly pause to recognize Andrew O'Neil of Kansas City, Missouri. Andrew is a very special young man who has exemplified the finest qualities of citizenship and leadership by taking an active part in the Boy Scouts of America, Troop 1374, and earning the most prestigious award of Eagle Scout.

Andrew has been very active with his troop, participating in many scout activities. Over the many years Andrew has been involved with scouting, he has not only earned numerous merit badges, but also the respect of his family, peers, and community.

Madam Speaker, I proudly ask you to join me in commending Andrew O'Neil for his accomplishments with the Boy Scouts of America and for his efforts put forth in achieving the highest distinction of Eagle Scout.

PERSONAL EXPLANATION

### HON. J. GRESHAM BARRETT

OF SOUTH CAROLINA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 17, 2008*

Mr. BARRETT of South Carolina. Madam Speaker, due to my attendance at events in my district and state discussing legislation that will help move our country toward energy independence, I unfortunately missed recorded votes on the House floor on Monday, September 15, 2008.

Had I been present, I would have voted "yes" on rollcall vote No. 589, Motion to suspend the rules and agree to H. Res. 1200, "yes" on rollcall vote No. 590, Motion to suspend the rules and agree to H. Con. Res. 390, and "yes" on rollcall vote No. 591, Motion to suspend the rules and agree to H.R. 6889.

IN RECOGNITION OF THE RETIREMENT OF COLONEL RAY HELTON, UNITED STATES ARMY

### HON. JEFF MILLER

OF FLORIDA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 17, 2008*

Mr. MILLER of Florida. Madam Speaker, I rise today to honor Colonel Ray Helton, United States Army, who is retiring after 33 years of dedicated service to this Nation. Colonel Helton currently serves as the Director of Legislative Affairs for the United States Special Operations Command, MacDill Air Force Base, Florida, with duty in Washington, DC. He is the principal advisor to the commander and senior USSOCOM officials on congressional affairs. In this capacity, I have had the pleasure and honor to come to know Ray well as we have travelled together on various congressional delegations.

Colonel Helton enlisted in the Army in February 1975, completed Special Forces training, and served with the 10th Special Forces Group. After his enlistment ended, he attended the University of Illinois where he graduated as a distinguished military graduate. He returned to active duty in January 1981 as an infantry officer. His Infantry assignments included leading two platoons in the 3d Infantry Division and commanding two companies in the 101st Airborne Division. He served as a company commander, battalion executive officer and battalion commander in the 3d Special Forces Group. He has conducted training and operations with soldiers on five continents. Colonel Helton also served as the chief of assignments of the Combat Arms Division in United States Personnel Command, as a strategic planner and writer on the Joint Staff and as the Garrison Commander of Fort Drum, New York.

Colonel Helton's military education includes the infantry officer basic course, airborne school, combat divers course, air assault school, ranger school, Special Forces qualification school, and the joint psychological operations course, just to name a few. He also received a master of arts degree in national strategy and policy from the Naval War College and a master of science degree in national resource strategy from the Industrial College of the Armed Forces.

Madam Speaker, few can match the dedication and professionalism of Ray Helton. He is a man of honor and a man of principle. On behalf of the United States Congress, I wish to thank Ray for his years of dedicated service. Vicki and I wish him, his wife Jane, and their children and grandchildren the best wishes for continued success.

PERSONAL EXPLANATION

### HON. TIMOTHY V. JOHNSON

OF ILLINOIS

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 17, 2008*

Mr. JOHNSON of Illinois. Madam Speaker, unfortunately on September 16, 2008, I was unable to cast my votes on the Motion to Adjourn. Had I been present for rollcall No. 592, on the Motion to Adjourn, I would have voted "nay."

## PERSONAL EXPLANATION

**HON. MICHAEL T. McCAUL**

OF TEXAS

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 17, 2008*

Mr. McCAUL of Texas. Madam Speaker on rollcall No. 598 I was unable to cast my vote. Had I been present, I would have voted "aye."

## HONORING MITCHELL APPLEMAN

**HON. DEBBIE WASSERMAN SCHULTZ**

OF FLORIDA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 17, 2008*

Ms. WASSERMAN SCHULTZ. Madam Speaker, I rise today in memory of Mitchell Appleman, a south Florida veteran of World War II and President-Emeritus of the Hallandale Jewish Center. Mr. Appleman was a well-known member of our community, involved with numerous causes and organizations. He was born in Brooklyn, New York and attended Princeton University before enlisting and fighting in General Patton's army in Europe during World War II. Upon his discharge from the U.S. Army, Mr. Appleman made a living in architectural woodworking, lending his skills to schools, hospitals, courtrooms, and religious institutions. After retiring to south Florida in 1976, he began his second career of service in his new community. Mr. Appleman became active at the Hallandale Jewish Center, serving as its longest acting president for many years and most recently as Chairman of the Board and its President-Emeritus. He was also Treasurer of the South Florida Chapter of Friends for Life. Through his work at the Hallandale Jewish Center, Mr. Appleman went on to support Jewish day schools in the south Florida community, American Friends of Bar-Ilan University, the Anti-Defamation League, and the Jewish Federation. In addition to his wife of 12 years, Riki, Mr. Appleman is survived by his two children, Nanci Vassil and Mark Appleman, and their spouses Nick and Billie; his grandchildren, Aslan, Michael, Layla and Jason; his great-grandson, Brighton; and a very close cousin, Howard Appleman. Mitchell Appleman was a kind, wonderful man whose presence will be greatly missed.

## HONORING MICHAEL KREKELER

**HON. SAM GRAVES**

OF MISSOURI

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 17, 2008*

Mr. GRAVES. Madam Speaker, I proudly pause to recognize Michael Krekeler of Blue Springs, Missouri. Michael is a very special young man who has exemplified the finest qualities of citizenship and leadership by taking an active part in the Boy Scouts of America, Troop 1362, and earning the most prestigious award of Eagle Scout.

Michael has been very active with his troop, participating in many scout activities. Over the many years Michael has been involved with scouting, he has not only earned numerous merit badges, but also the respect of his family, peers, and community.

Madam Speaker, I proudly ask you to join me in commending Michael Krekeler for his accomplishments with the Boy Scouts of America and for his efforts put forth in achieving the highest distinction of Eagle Scout.

## FLOODING IN ILLINOIS

**HON. JANICE D. SCHAKOWSKY**

OF ILLINOIS

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 17, 2008*

Ms. SCHAKOWSKY. Madam Speaker, I rise today to recognize the heroic efforts of all those in my district who have responded to the destruction that Hurricane Ike left in its path. After ravaging Texas and Louisiana, Hurricane Ike's rains made their way through the Midwest, devastating the area with record-level rainfall and causing massive flooding in northeastern Illinois, including parts of my district. Throughout the Chicagoland area, the amounts of rain broke records—almost 7 inches of rain fell in my district on just 1 day, the most in history. More than 90 billion gallons of rain were dumped on the area.

Governor Blagojevich declared seven counties in Illinois disaster areas. This will set in motion a process that will allow the Federal Government to make a major disaster declaration so that Illinois can be eligible for Federal assistance to help individuals, families, and businesses and help local governments; and hazard mitigation assistance so affected areas can implement projects to reduce future flood damage. In the meantime, I have encouraged my constituents to avoid flooded areas, to report instances of price gouging, and to be prepared with a solid inventory of the items they have lost when they contact their insurance companies to report damage.

Every single community in my district was affected, particularly the towns of Des Plaines and Park Ridge. I would like to thank and commend the Illinois Emergency Management Agency, local first-responders, the American Red Cross, and local elected officials like my friend Des Plaines Mayor Arredia—who has been a leader in the effort to prevent flooding in the region—for quickly mobilizing the response and providing relief for the flood victims. I also want to recognize the neighbors who helped their neighbors, and all of the people who came together in the face of hardship. Their response to Hurricane Ike was a great example of the heart of the people of my district.

Yesterday, I joined Governor Blagojevich and other State, county, and local elected officials at the Prairie Lake Community Center in Des Plaines, which is serving as a relief and relocation shelter, to visit with people displaced from their homes with nowhere to go and thank the Red Cross volunteers who are doing such great work. I promised those people taking shelter that I won't stop working with the Army Corps of Engineers to complete the Des Plaines River Project. Those parts of the project that have already been completed made a difference and saved homes from being flooded. I will also keep working to ensure that local municipal projects that address flood prevention get the funds they need.

Congress needs to appropriate funds to respond to the devastation that Hurricane Ike and Hurricane Gustav left in their wake. I urge

all of my colleagues to join me in making sure that we allocate sufficient resources to help FEMA, the Army Corps of Engineers, and States and communities across the country rebuild in a coming spending package.

## PERSONAL EXPLANATION

**HON. TIM MAHONEY**

OF FLORIDA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 17, 2008*

Mr. MAHONEY of Florida. Madam Speaker, on September 16, 2008, I was unavoidably detained and unable to vote on rollcall votes 592 and 594.

Had I been able to vote, I would have voted "nay" on rollcall votes 592 and 594.

## TRIBUTE TO STANTON THOMPSON

**HON. IKE SKELTON**

OF MISSOURI

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 17, 2008*

Mr. SKELTON. Madam Speaker, it has come to my attention that a long and exceptionally distinguished career will soon come to an end. RADM Stanton Thompson of Higginsville, Missouri, will retire from his position as the county executive director for the Farm Service Agency on November 14, 2008.

Rear Admiral Thompson grew up in Saline County, where he graduated from Slater High School. Following that, Mr. Thompson received two degrees from the University of Missouri—Columbia.

In 1977, Rear Admiral Thompson began his career with the Farm Service Agency as the Caldwell County executive director. With the support of his family and friends, he was able to carry on a successful career spanning 30 years as the county executive director of both Lafayette and Caldwell counties. In 2002, Rear Admiral Thompson's office was nationally recognized when it received the FSA Administrator's Award for efforts to educate women landowners. Thompson has directed a comprehensive overhaul of the state's management training program, utilizing his experience of training over 100 county operations trainees. As director of the Farm Service Agency, Rear Admiral Thompson helped issue millions of dollars in Federal agricultural program benefits to over 3,000 customers.

In addition to his accomplished business career, Rear Admiral Thompson is a retired two-star Admiral in the U.S. Navy Reserve, providing our Nation with over 35 years of service. He is a veteran of the Vietnam war, First Gulf war, and the global war on terrorism.

Madam Speaker, I know the Members of the House will join me in paying tribute to RADM (Ret.) Stanton Thompson for his outstanding career and dedication to his country and in wishing him all the best as he enters the next stage of his life with his wife, Sandy, and with his loving children and grandchildren.

TRIBUTE TO MAJOR GENERAL  
WALTER WOJDAKOWSKI

**HON. LYNN A. WESTMORELAND**

OF GEORGIA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 17, 2008*

Mr. WESTMORELAND. Madam Speaker, I rise today to pay tribute to a great American soldier who has dedicated his life to our country. Maj. Gen. Walter Wojdakowski will retire from the U.S. Army Jan. 1 after more than three decades of service, capping his career as the commanding general at Fort Benning in Columbus, Ga.

A native of Colorado, Wojdakowski found a welcoming home in Georgia. In this way he is no different than thousands of soldiers who've come before him. The people of west Georgia are deeply proud of Fort Benning; they hold the soldiers in high esteem and treat them like part of the family.

Wojdakowski felt that family feeling strongly in 1976 when he was first stationed at Fort Benning. On one fateful July night that year, a young Columbus woman named Candy Cooper caught his eye at the officers' club. It wasn't long before they were off on their first date at a local Shoney's Big Boy and a year later Candy Cooper would become Candy Wojdakowski. The soldier's lifelong love would become his lifelong partner in service to their nation and to fellow military families.

As a military family, the Wojdakowskis have moved their family to points across the nation and across the globe—from Georgia to Alaska to Germany and Kuwait. The Wojdakowskis' road, however, often pointed back toward Georgia. In 1993, then a colonel, Wojdakowski assumed command of the 11th Regiment at Fort Benning. He returned in 1996 as a brigadier general.

Wojdakowski's final tour of duty at Benning began in 2005 when the major general took charge of the entire base. Wojdakowski's crowning achievement in the military would come at the same base where his own family began, Fort Benning, GA. There, at the world's largest infantry training center, Wojdakowski kept the focus on training our nation's warriors and supporting the War on Terror. At the same time, his leadership prepared Benning for a massive expansion that will greatly transform the base.

While it was the general alone who wore the uniform that got a little heavier every year with military hardware, Wojdakowski's career was anything but a solo mission. It was a family affair. Candy volunteered at every port of call. For example, she ran a family support group at Fort Hood during the first Gulf War. At Fort Benning, she worked as a master trainer for Army Family Team Building and she began a leadership seminar. Their son Steven followed in his father's footsteps. After graduating from Columbus High School in 1998, Steven entered West Point—where his 6 foot 4 inch father played on the basketball team under coach Bobby Knight 30 years before. Steven, now a captain, is currently serving in Iraq as a Troop Commander to the 3rd Armored Cavalry Regiment. Their daughter Ami may have started a family tradition when she got married earlier this year in the same Fort Benning chapel where her parents tied the knot.

The American people owe the Wojdakowskis a debt of gratitude for a lifetime

of service and sacrifice, a lifetime of duty before self. Maj. Gen. Wojdakowski has worn his nation's uniform with honor, dignity and pride since the day he graduated from West Point. On behalf of the U.S. House of Representatives, I want to thank the general and his wife Candy for everything they have given us. I congratulate them on their many accomplishments and wish them years of happiness as they retire to beautiful Harris County in Georgia's 3rd Congressional District.

POSTHUMOUS TRIBUTE TO JOHN  
S. PERAGALLO

**HON. BILL PASCRELL, JR.**

OF NEW JERSEY

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 17, 2008*

Mr. PASCRELL. Madam Speaker, I would like to call to your attention the life of an outstanding individual, John S. Peragallo, who passed away on September 12, 2008 at the age of 76. He will be remembered for his life long dedication to his family, friends, and his family business.

It is only fitting that he be honored in this, the permanent record of the greatest democracy ever known, for he brought joy and peace, through his craft, to many others throughout his lifetime.

John was born in New York, but was a lifelong resident of Paterson, NJ. He graduated from Eastside High School in 1949 and went on to take several classes at Newark College of Engineering. He served our country in the United States Army during the Korean Conflict and was a chaplain's assistant and a member of the honor guard.

Since John's childhood, he helped his father in the family business of building and servicing pipe organs. The Peragallo Pipe Organ Company was founded by his father, John Peragallo, Sr., in 1918, after learning the craft as an apprentice with the famous E.M. Skinner Organ Company. John Jr. joined the company in 1949 and made the business stronger with a close father-son relationship. John Peragallo, Jr. was President of the company. He was responsible for the construction and care of many of the pipe organs throughout New Jersey, and for the complete renovation of the organs at St. Patrick's Cathedral in New York City. John Jr.'s sons, John III and Frank, have been actively involved in the business since the 1980's and now a fourth generation of Peragallos, Janine, Anthony, and John IV, work alongside them. The company has installed almost 700 new organs and currently maintains about 400 along the east coast, including those at St. Patrick's Cathedral.

John was a member of the American Guild of Organists, Northern NJ Chapter, St. John Vianney/St. Elizabeth of Hungary Fraternity and was active with the Boy Scouts of America when his sons were younger.

John and his wife Christine met at the St. Anthony's Church Carnival in Paterson in 1955, and he took her to the Plaza Theatre in Paterson on their first date. Christine was indoctrinated into the family business on their second date, which was to a church so John could check the organ. They married eleven months after meeting and had a dynamic, spontaneous, loving marriage of fifty-two years.

He will be dearly missed by his wife, Christine, his children John III and his wife Kathleen, Frank and his wife Josephine, Stephen and his wife Debra, and Christine Egan and her husband Christopher, his 10 grandchildren and one great-grandson, and his sister Catherine Miller and her husband Charles.

Although John passed away, his spirit will always be with us. John will forever be remembered for the love he shared with his family and friends, and for the music that is made with the grand instruments that John spent his life constructing and maintaining.

The job of a United States Congressman involves much that is rewarding, yet nothing compares to learning about and recognizing individuals like John S. Peragallo.

Madam Speaker, I ask that you join our colleagues, John's family and friends, all those who have been touched by the sacred music that he helped to create, and me in recognizing the contributions of John S. Peragallo.

HONORING CHRISTOPHER MORROW

**HON. SAM GRAVES**

OF MISSOURI

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 17, 2008*

Mr. GRAVES. Madam Speaker, I proudly pause to recognize Christopher Morrow of Blue Springs, Missouri. Christopher is a very special young man who has exemplified the finest qualities of citizenship and leadership by taking an active part in the Boy Scouts of America, Troop 1138, and earning the most prestigious award of Eagle Scout.

Christopher has been very active with his troop, participating in many scout activities. Over the many years Christopher has been involved with scouting, he has not only earned numerous merit badges, but also the respect of his family, peers, and community.

Madam Speaker, I proudly ask you to join me in commending Christopher Morrow for his accomplishments with the Boy Scouts of America and for his efforts put forth in achieving the highest distinction of Eagle Scout.

IN SUPPORT OF THE 37TH RYDER  
CUP AT VALHALLA

**HON. JOHN A. YARMUTH**

OF KENTUCKY

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 17, 2008*

Mr. YARMUTH. Madam Speaker, today my hometown of Louisville continues to recover from windstorms that battered our region, leaving hundreds of thousands without power. Still, the resilient residents of our community will rise to host the 37th Ryder Cup at Valhalla Golf Course, and in turn, the Ryder Cup will generate tens of millions of dollars for our local economy over the next five days.

This is the culmination of Dwight Gahn's vision when he commissioned Jack Nicklaus to design a Louisville golf course. The course has twice held the PGA championship and today ascends to new heights with the 80-year-old, biennial summit of sports. Here, Europe's best golfers will compete against America's greatest, not for personal wealth but for the spirit of competition. More than three million dollars will be donated to charity on behalf of the Ryder Cup.

Among the 12 American players, I proudly welcome home two Kentuckians, Kenny Perry and JB Holmes. I know they, along with their other American teammates, will represent our country well.

I ask my colleagues to join me in honoring the Ryder Cup and the people of Louisville who overcome adversity this week to host one of the world's greatest sports traditions.

TRIBUTE TO LONGTIME WIREGRASS BROADCASTER, HOWARD PARRISH, JR.

### HON. TERRY EVERETT

OF ALABAMA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 17, 2008*

Mr. EVERETT. Madam Speaker, I rise to pay tribute to longtime Wiregrass broadcaster and servant of his community, Mr. Howard Parrish, Jr., of Ozark, Alabama, who passed away July 28 at the age of 82.

At the same time that local radio established itself as a vital link between rural America and the world, Parrish became a familiar and trusted voice for Ozark, Alabama listeners.

A veteran of the U.S. Army Air Corps, a graduate of Georgia Southern and a native of Atlanta, he moved to southeast Alabama in 1955, leaving the growing Atlanta radio scene and that city's first commercial FM station to help run the relatively new broadcast station in Ozark, WOZK, 900 AM.

To his many Dale County listeners, Howard was the voice of WOZK. But he was much more than a friendly announcer. He was general manager, sales manager and chief engineer for WOZK and its FM counterpart, WOAB, for the better part of 45 years.

Parrish likely delivered over 16,000 newscasts over the Ozark airwaves during his tenure at WOZK and WOAB-FM. Despite his continual Ozark broadcast duties, he also found time to construct radio station WELB in neighboring Elba in 1959 and he served as general manager of WDHN-TV 18 in Dothan, Alabama in the early 1970s, returning the struggling TV station to financial stability. He retired from WOZK/WOAB and all local broadcasting in 2002.

Parrish leaves a long legacy of community service, both on the air and through volunteerism. Parrish was an active member of the Ozark Rotary and Kiwanis clubs and was a charter member of the local Civitan Club.

Parrish was one of the Wiregrass's longest serving broadcasters and he shared a great love for communications. He was also well known in local amateur radio circles for his devotion to the hobby. He was a licensed radio amateur, W4IEO, for over 65 years.

I wish to extend my condolences to his wife, Jane, and his children and grandchildren for their loss. Ozark's long-time "voice" may now be silent, but he will be long remembered.

#### PERSONAL EXPLANATION

### HON. CANDICE S. MILLER

OF MICHIGAN

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 17, 2008*

Mrs. MILLER of Michigan. Madam Speaker, on rollcall No. 598, I was unavoidably delayed.

Had I been present, I would have voted "yea."

SUPPORTING THE SECOND AMENDMENT RIGHTS OF DISTRICT OF COLUMBIA RESIDENTS

### HON. DARRELL E. ISSA

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 17, 2008*

Mr. ISSA. Madam Speaker, I am pleased that the House of Representatives has voted to hold the District of Columbia accountable for violating the civil rights of D.C. residents for decades. Making the District adhere to the Constitution now is better than waiting 180 days. Once the District comes into compliance with the Supreme Court decision, D.C. residents will finally be able to defend themselves against armed criminals. The District's anti-gun law created a bastion for crime. Our action here today puts D.C. residents first and criminals second.

#### PERSONAL EXPLANATION

### HON. THOMAS H. ALLEN

OF MAINE

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 17, 2008*

Mr. ALLEN. Madam Speaker, on September 15, 2008, I was unavoidably absent from the House.

If I had been present, I would have voted "yes" on rollcall vote No. 591, a motion by Mr. SCOTT of Virginia to suspend the rules and pass H.R. 6889, a bill to extend the authority of the Secretary of Education to purchase guaranteed student loans for an additional year, and for other purposes.

I ask unanimous consent that this statement be inserted in the appropriate place in the RECORD.

#### HONORING JESSE ANDERSON

### HON. SAM GRAVES

OF MISSOURI

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 17, 2008*

Mr. GRAVES. Madam Speaker, I proudly pause to recognize Jesse Anderson of Grain Valley, Missouri. Jesse is a very special young man who has exemplified the finest qualities of citizenship and leadership by taking an active part in the Boy Scouts of America, Troop 1246, and earning the most prestigious award of Eagle Scout.

Jesse has been very active with his troop, participating in many scout activities. Over the many years Jesse has been involved with scouting, he has not only earned numerous merit badges, but also the respect of his family, peers, and community.

Madam Speaker, I proudly ask you to join me in commending Jesse Anderson for his accomplishments with the Boy Scouts of America and for his efforts put forth in achieving the highest distinction of Eagle Scout.

#### PERSONAL EXPLANATION

### HON. AL GREEN

OF TEXAS

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 17, 2008*

Mr. AL GREEN of Texas. Madam Speaker, I was unavoidably detained and missed rollcall vote 598 on September 16, 2008. Had I been present, I would have voted "nay."

#### INTRODUCTION OF MANIILAQ ASSOCIATION ACT

### HON. DON YOUNG

OF ALASKA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 17, 2008*

Mr. YOUNG of Alaska. Madam Speaker, I am pleased to introduce legislation today which will transfer property from the Department of Health and Human Services to the Maniilaq Association in Kotzebue, Alaska. This transfer would occur through the Indian Health Service, the current owners of the properties.

Since 1995, Maniilaq Association, a Native non-profit entity in Kotzebue, Alaska has carried out a comprehensive health care delivery program to residents in Kotzebue, Alaska and the Northwest Arctic Borough. They have carried out these responsibilities under the Alaska Tribal Health Compact and Funding Agreement negotiated annually with the Indian Health Service. These agreements give Maniilaq Association the right to acquire title to all federal property that they have utilized to provide these health care services.

Currently, the Indian Health Service owns the properties that Maniilaq Association uses to carry out its health care delivery services. While there is an administrative process in place for them to acquire these properties, the process is cumbersome and sometimes may take years to accomplish the goal of acquiring these properties. Thus, Maniilaq Association is asking for legislation to acquire the properties listed in my legislation.

Madam Speaker, we are not setting a precedent with this legislation. Congress, in the past, has enacted legislation which transfers excess government properties to non-profits such as Maniilaq Association.

My legislation would authorize the Secretary of the Health and Human Services, through the Indian Health Service, to transfer to the Maniilaq Association by a warranty deed to a number of parcels of land legally described in my legislation.

I am pleased to introduce this legislation on behalf of Maniilaq Association to allow them to continue with their health care delivery programs and to provide better services to their patients and residents of the Northwest Arctic Borough.

#### PERSONAL EXPLANATION

### HON. JERROLD NADLER

OF NEW YORK

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 17, 2008*

Mr. NADLER. Madam Speaker, due to official business in New York related to the anniversary of the September 11, 2001 terrorist attacks, I was unable to travel to Washington,

DC. As a result, I missed votes on September 11, 2008. I ask that the RECORD reflect that had I been able to, I would have voted "aye" on rollcall vote No. 585 approving the Journal; "aye" on rollcall vote No. 586 commemorating the anniversary of the September 11, 2001 terrorist attacks; "aye" on rollcall vote No. 587 restoring the Highway Trust Fund balance; and "aye" on rollcall vote No. 588 motion to adjourn.

HONORING NEBRASKA'S WORLD  
WAR II VETERANS

**HON. ADRIAN SMITH**

OF NEBRASKA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 17, 2008*

Mr. SMITH of Nebraska. Madam Speaker, I rise today in honor of the men and women who served our country during World War II, and the national non-profit organization dedicated to helping World War II veterans visit the World War II Memorial here in Washington D.C.

I have had the honor of meeting with these veterans—in Nebraska and at the memorial built to thank them for their strength, bravery, and sacrifices.

It has been over 60 years since World War II ended with the surrender of the Japanese, bringing to the close a war in which 16 million American men and women served.

Less than five million are still with us.

This week, nearly 250 Nebraska World War II vets visited D.C. They came from Omaha, Scottsbluff, and towns in between. They came from small towns like Thedford and Nebraska's capital city, Lincoln.

I know their visit to Washington was a trip of a lifetime for each and every one of them, and I know I speak for all of us when I thank them for their service to our country.

I also want to thank the Heartland Honor Flight for their efforts to make this trip a reality. During the past four years, honor flights have transported more than 5,000 veterans to our nation's capital.

I'm proud to live in a country which honors our heroes.

2008 POW/MIA RECOGNITION DAY

**HON. JOHN SHIMKUS**

OF ILLINOIS

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 17, 2008*

Mr. SHIMKUS. Madam Speaker, I rise today to honor the 2008 National Observance of POW/MIA Recognition Day.

In each conflict since the Revolution, brave Americans have found themselves prisoners of the enemy. Far from home and country, cut off from news of loved ones for months or even years, sometimes subjected to physical and mental abuse, these Americans held out the hope that they would one day see home again. Through the horrors of Andersonville and the Bataan Death March, American prisoners of war have endured the cruelest of humanity. Some did not survive to have their much awaited reunion with loved ones. All have earned our Nation's abiding respect and admiration for the sacrifices they made for our Nation.

It is my privilege to join this day with my colleagues in honoring the 2008 National Observance of POW/MIA Recognition Day. Let us never forget these great Americans and all that they have done for us.

HONORING CONNOR BLOSS

**HON. SAM GRAVES**

OF MISSOURI

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 17, 2008*

Mr. GRAVES. Madam Speaker, I proudly pause to recognize Connor Bloss of Blue Springs, Missouri. Connor is a very special young man who has exemplified the finest qualities of citizenship and leadership by taking an active part in the Boy Scouts of America, Troop 1332, and earning the most prestigious award of Eagle Scout.

Connor has been very active with his troop, participating in many scout activities. Over the many years Connor has been involved with scouting, he has not only earned numerous merit badges, but also the respect of his family, peers, and community.

Madam Speaker, I proudly ask you to join me in commending Connor Bloss for his accomplishments with the Boy Scouts of America and for his efforts put forth in achieving the highest distinction of Eagle Scout.

INTRODUCTION OF THE SPACE  
COMMERCE ACT OF 2008

**HON. MARK UDALL**

OF COLORADO

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 17, 2008*

Mr. UDALL of Colorado. Madam Speaker, I rise today to introduce the "Space Commerce Act of 2008." This legislation would modify the Technology Administration Act of 1998 and provide for the establishment of an Office of Space Commerce in the Department of Commerce. As chairman of the Space and Aeronautics Subcommittee with jurisdiction over commercial space activities, I am introducing this bill as a courtesy to the Department, which requested it.

While I think the legislation that I am introducing today requires review and potentially modification before it is ready to come back to this floor for further consideration, I believe that introducing the Department's proposed legislation will help us move forward in seeking the best ways to encourage the vitality of this growing industry. This bill will help stimulate discussion on what is the best approach to enhancing the development and competitive posture of America's commercial space sector. That discussion will help Congress craft the best path forward in addressing this important topic.

I feel quite passionate about the important role that the commercial space sector plays—and will continue to play in the coming years—in ensuring the sustained vitality of the U.S. economy and its competitiveness in world markets. My home State of Colorado is home to some of the Nation's leading commercial space companies and is serving as an incubator for more every year. I am proud of that fact, and I am proud of the companies that are

contributing so much to the nation's strength in civil, commercial, and military aerospace.

As chairman of the Space and Aeronautics Subcommittee, I have seen firsthand the growing impact that the commercial space sector is having, both in enhancing the Nation's economic strength and improving the quality of life of all our citizens. Whether it is advancing U.S. geospatial applications, maximizing the benefits to be gained from U.S. space-based positioning, navigation, and timing capabilities, or numerous other endeavors, America's space commerce sector is leading the way, and I want to do all I can to see that that continues to be the case.

That is why I believe it is important to fully examine how the Federal Government can best provide additional useful tools to help expand and develop the space commerce sector. We in Congress should do all we can to address space commerce policy issues and help encourage the growth of the U.S. commercial space sector. I look forward to hearing from all interested stakeholders as we move forward to fully examine this proposal.

HONORING THE CONTRIBUTIONS  
OF THE DEDICATED VOLUNTEERS  
OF THE BOY SCOUTS OF  
WESTERN NORTH CAROLINA

**HON. HEATH SHULER**

OF NORTH CAROLINA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 17, 2008*

Mr. SHULER. Madam Speaker, I rise today to honor the 2,000 committed and dedicated volunteers who advise, educate and inspire over 4,000 Boy Scouts in Western North Carolina.

The Boy Scouts of America was incorporated on February 8, 1910, chartered by Congress in 1916, and organized in Western North Carolina as the Daniel Boone Council since 1920. The Boy Scouts of America strives to develop good traits of character in young people and to instill in them values of good citizenship. The Boy Scouts program is available to all youth regardless of race, religion, or socioeconomic level.

The Daniel Boone Council of Western North Carolina serves 4,088 youth in 14 counties through 173 Cub Scout Packs, Boy Scout Troops, Venturing Crews, Sea Scout Ships, and Explorer Posts.

The youth are supported by 2,000 dedicated volunteer leaders who recruit, raise funds, serve on the executive board and committees, and educate and inspire the youth of the program. The Scouting volunteers report that their involvement with the Boy Scouts has raised their environmental awareness, aided them in ethical and moral decision-making, and helped them become better parents and citizens. The benefits to the volunteers, however, are slight in comparison to the life altering experiences that their work provides to the Scouts.

The Boy Scouts of America has designated 2008 as the "Year of the Volunteer" to honor the volunteers who serve across the Nation. In Western North Carolina, the Daniel Boone Council has set apart September 13 as their special day to honor their volunteers through a Volunteer Recognition Banquet. It is my hope, however, that we continue to honor the tremendous contributions of the Daniel Boone

Council's 2000 volunteers throughout 2008 and for years and decades to come.

It is with great respect and gratitude that I commend these dedicated and committed volunteers. I am honored to be able to stand with the Daniel Boone Council in recognizing their hard work and service.

**CONGRATULATING CARLOS BOOZER, COREY COGDELL, AND MATT EMMONS ON THEIR OUTSTANDING ACHIEVEMENTS IN THE 2008 SUMMER OLYMPIC GAMES**

**HON. DON YOUNG**

OF ALASKA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 17, 2008*

Mr. YOUNG of Alaska. Madam Speaker, I rise today to honor Carlos Boozer, Corey Cogdell, and Matt Emmons, three Alaskans who recently returned from competing in the 2008 Summer Olympic Games in Beijing. These three Alaskans, joined by their fellow athletes from across the country, traveled to Beijing, and represented the United States in an extraordinary manner. The U.S. Olympic team distinguished the United States from other nations by winning 110 medals, the most of any country. Carlos Boozer, Corey Cogdell, and Matt Emmons each won medals, and boldly represented the United States in their specific competitions.

I truly believe that the importance of the contributions of these three talented Alaskan athletes to our country cannot be overstated, which is why it is important that we honor their great accomplishments. For this reason I am introducing the following resolution to honor these three athletes for their accomplishments and representation of our country.

**PERSONAL EXPLANATION**

**HON. TED POE**

OF TEXAS

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 17, 2008*

Mr. POE. Madam Speaker, due to preparations for and recovery from Hurricane Ike, which impacted my district, I unfortunately missed the following votes on the House floor on Thursday, September 11th and Monday, September 15th.

I ask that the RECORD reflect that had I been able to vote that day, I would have voted "yes" on rollcall Nos. 586, 587, 589, 590, and 591.

**HONORING JOSEPH MOORE**

**HON. SAM GRAVES**

OF MISSOURI

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 17, 2008*

Mr. GRAVES. Madam Speaker, I proudly pause to recognize Joseph Moore of Blue Springs, Missouri. Connor is a very special young man who has exemplified the finest qualities of citizenship and leadership by taking an active part in the Boy Scouts of Amer-

ica, Troop 1332, and earning the most prestigious award of Eagle Scout.

Joseph has been very active with his troop, participating in many scout activities. Over the many years Joseph has been involved with scouting, he has not only earned numerous merit badges, but also the respect of his family, peers, and community.

Madam Speaker, I proudly ask you to join me in commending Joseph Moore for his accomplishments with the Boy Scouts of America and for his efforts put forth in achieving the highest distinction of Eagle Scout.

**WELCOMING THE 37TH RYDER CUP TO KENTUCKY**

**HON. RON LEWIS**

OF KENTUCKY

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 17, 2008*

Mr. LEWIS of Kentucky. Madam Speaker, I rise today to welcome athletes, fans, and sponsors of the PGA Tour to the City of Louisville for the 37th Ryder Cup. The competition will take place at the Valhalla Golf Club September 16–21, 2008.

The Ryder Cup matches the 12 best American golf professionals against the best 12 from Europe. The competition will be seen by hundreds of millions of golf enthusiasts throughout the world.

In the spirit of Olympians, athlete participation is grounded in the prestige of representing their country rather than prize money. I would like to make special note of two fellow Kentuckians, Kenny Perry and J.B. Holmes, joining the American team. Their competitive spirit and good sportsmanship will make our state and country proud.

I applaud the PGA of America, the PGA Tour, and First Tee for the charitable contributions they will generate through this event. The Ryder Cup will directly raise over \$780,000 in funds for charity. An additional \$2.6 million will be donated on behalf of the U.S. Ryder Cup captain and team.

It is my great privilege to recognize the athletes, sponsors, and hosts of the 37th Ryder Cup for their collective contributions to charity and international goodwill through this special event.

**FOSTERING CONNECTIONS TO SUCCESS AND INCREASING ADOPTIONS ACT**

**HON. EARL POMEROY**

OF NORTH DAKOTA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 17, 2008*

Mr. POMEROY. Madam Speaker, I rise today in support of the Fostering Connections to Success and Increasing Adoptions Act, important legislation that improves and strengthens the Federal programs that assist foster care and adoption assistance programs.

Under current law, States are reimbursed by the Federal Government for eligible foster care or adoption assistance programs through Title IV–E of the Social Security Act. Unfortunately, these very same services are not directly reimbursed when provided by an American Indian tribe. This was not a deliberate adoption

policy decision, but instead a drafting error that has meant that some tribes have been left without the Federal resources they need to support services for these priceless children.

My bill would provide parity to Native American children living on tribal land by allowing Indian tribes to have the same direct access to Federal funding for foster care and adoption services that States currently receive via Title IV–E. This legislation improves the Native American child welfare system by requiring tribal adoption and foster care programs to meet the same requirements that are required of States to ensure the safety of children placed in tribal foster care programs, while entrusting the establishment and maintenance of these programs to tribes.

The critical importance of this legislation was driven home to me when I met recently with the Mitzel family from West Fargo, ND. They have served as foster parents for 13 children throughout the years and are now adopted parents for a sibling group of five precious Native American children who were scattered from one another in the foster care system. For their persistent efforts to reunite this sibling group, I nominated the Mitzels this year for the Congressional Coalition on Adoption's Angels in Adoption Award.

I am deeply grateful for the commitment of tribal leaders to make certain that these children were united and raised as a family even though in this particular case it means that these children will be raised off of the reservation. Meeting these children powerfully drove home to me just how important it is that all of our children, including American Indian children receiving services from a tribe, have the same level of support.

This compromise bill with the Senate puts tribal adoption and foster care one step closer to being on equal footing with States and gives tribes the ability to provide their children with the culturally appropriate care they deserve. I am hopeful that this bipartisan legislation will quickly pass the Senate and be signed into law.

I urge my colleagues to support the Fostering Connections to Success and Increasing Adoptions Act to ensure that all children in foster care get the services, education and healthcare that they need.

**RECOGNIZING THE YORK COUNTY ECONOMIC DEVELOPMENT CORPORATION FOR 50 YEARS OF COMMUNITY SERVICE**

**HON. TODD RUSSELL PLATTS**

OF PENNSYLVANIA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 17, 2008*

Mr. PLATTS. Madam Speaker, I rise to commend the York County Economic Development Corporation, YCEDC, for providing economic development leadership to the York community for 50 years.

YCEDC was established in 1958 to attract new industry, promote industrial development, and create new jobs. Since its inception, YCEDC has facilitated funding in excess of \$73 million toward an estimated 150 economic development projects, creating and retaining more than 10,200 jobs throughout York County.

YCEDC has facilitated effective community and business partnerships and has evolved its

leadership role in economic development to advance a positive vision for York County's economic future. York County will continue to experience the positive effects of the organization's commitment for years to come.

Madam Speaker, the observance of the 50th anniversary of YCEDC provides a special time to express our appreciation and gratitude to its employees, board members, and members for their work and dedication to York County's continued economic well-being and quality of life. Therefore, it is with heartfelt wishes that I congratulate YCEDC for their continued success.

#### HONORING ALEXANDER WILLIAMS

### HON. SAM GRAVES

OF MISSOURI

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 17, 2008*

Mr. GRAVES. Madam Speaker, I proudly pause to recognize Alexander Williams of Kansas City, Missouri. Alexander is a very special young man who has exemplified the finest qualities of citizenship and leadership by taking an active part in the Boy Scouts of America, Troop 1314, and earning the most prestigious award of Eagle Scout.

Alexander has been very active with his troop, participating in many scout activities. Over the many years Alexander has been involved with scouting, he has not only earned numerous merit badges, but also the respect of his family, peers, and community.

Madam Speaker, I proudly ask you to join me in commending Alexander Williams for his accomplishments with the Boy Scouts of America and for his efforts put forth in achieving the highest distinction of Eagle Scout.

#### 50TH ANNIVERSARY OF THE SINTO SENIOR ACTIVITY CENTER

### HON. CATHY McMORRIS RODGERS

OF WASHINGTON

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 17, 2008*

Mrs. McMORRIS RODGERS. Madam Speaker, I rise today to recognize and honor the 50th anniversary of the Sinto Senior Activity Center in Spokane, Washington. Early in the 1950's a group of enthusiastic senior citizens and community leaders began building a dream, a dream that has grown into an integral part of the Spokane community serving over 600 members.

The Sinto Senior Activity Center offers a variety of activities for members which include ballroom dancing, pool, crafts, educational opportunities, lunches, social clubs, entertainment, square dancing, music, speakers, holiday events, pinocle, cribbage, exercise and aerobic classes, round dancing, clogging, community service projects, short trips and tours, and many, many more.

Madam Speaker, the Sinto Senior Activity Center has been a staple of the Spokane community for over 50 years and through its leadership and steadfast commitment has provided senior citizens of the Spokane area a safe and comfortable place to engage in social activities. It is an honor and privilege to invite my colleagues to join me in congratulating the

Sinto Senior Activity Center on its 50th anniversary.

#### TRIBUTE TO COLONEL EMORY "RAY" HELTON

### HON. ROBIN HAYES

OF NORTH CAROLINA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 17, 2008*

Mr. HAYES. Madam Speaker, I rise today to recognize and pay tribute to Colonel Ray Helton, United States Army, on the occasion of his retirement from active duty. Colonel Helton has served our great Nation for more than 30 years as a truly exceptional officer and I am extremely proud to call him my friend.

Over the past several years, as Co-Chair of the House Special Operations Forces Caucus, I have had the honor of working with Colonel Helton during his tenure as the Director of Legislative Affairs for United States Special Operations Command (USSOCOM). Soldier, leader, scholar, statesman, gentleman—Ray truly personifies what a warrior should be and he has been an outstanding ambassador for Special Operations.

Colonel Helton's dedication to his work on behalf of the warfighter has been unwavering. There is no doubt that Ray has been instrumental in educating the House Armed Services Committee, other defense-related committees, and Members of Congress on a variety of issues critical to our Special Operators and their missions. His tireless efforts working with Members of Congress and the military perspective he brings to the table have undoubtedly resulted in a better understanding of the Special Operations community and its unique missions, requirements, and needs. He has been a tireless advocate for all of his fellow Special Operators. Though much of it has been behind the scenes, there is no doubt that his work has furthered our nation's goals in the continued Global War on Terror and saved lives in the field.

Colonel Helton graduated as a Distinguished Military Graduate from the University of Illinois Army ROTC and began serving as an Infantry Officer in January 1981. His Infantry assignments include leading two platoons in the 3d Infantry Division and commanding two companies in the 101st Airborne Division. He was transferred to the Special Forces Branch in 1988 and served as a Detachment Commander, Battalion Personnel Officer and Battalion Operations Officer in the 10th Special Forces Group. He served as a Company Commander, Battalion Executive Officer and Battalion Commander in the 3rd Special Forces Group. He has conducted training and operations with Soldiers on five continents. Colonel Helton also served as the Chief of Assignments of the Combat Arms Division in United States Personnel Command, as a Strategic Planner and Writer on the Joint Staff and as the Garrison Commander of Fort Drum, New York. Colonel Helton's military education includes the Infantry Officer Basic Course, Airborne School, Combat Divers Course, Air Assault School, Ranger School, Special Forces Qualification School, Infantry Officer Advanced Course, Survival Escape Resistance and Evasion Course, Combined Arms Services Staff School, Joint Psychological Operations

Course, Command and General Staff College, and the Industrial College of the Armed Forces. He received a bachelor's degree in History from the University of Illinois, a Master of Arts degree in National Strategy and Policy from the Naval War College and a Master of Science degree in National Resource Strategy from the Industrial College of the Armed Forces.

On behalf of Congress and the United States of America, I express our appreciation of Colonel Helton for his tireless service and support of the warfighter. His professionalism, expertise, and efforts showcase his patriotism, and his dedication to his Special Operators in the field. Though the following phrase is often used, I can say without reservation that it is rarely as appropriate as it is in this case: Colonel Ray Helton is truly a great American.

I want to personally thank Colonel Ray Helton, his wife Colonel Jane Helton, USA, and his entire family for their commitment, sacrifice, and the contributions they have all made throughout his honorable and distinguished military service. I congratulate Ray on completing an exceptional and extremely successful military career and am humbled by his dedicated service to our nation. I wish Colonel Helton and his family many blessings and much success as he begins his future endeavors and embarks on new adventures.

#### PERSONAL EXPLANATION

### HON. J. GRESHAM BARRETT

OF SOUTH CAROLINA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 17, 2008*

Mr. BARRETT of South Carolina. Madam Speaker, due to my attendance at events in my district and state discussing legislation that will help move our country toward energy independence, I unfortunately missed some recorded votes on the House floor on Tuesday, September 16, 2008.

Had I been present, I would have voted "no" on rollcall vote No. 592 (Motion to adjourn), "no" on rollcall vote No. 593 (question of consideration on H. Res. 1433), and "no" on rollcall vote No. 594 (Motion to adjourn).

#### HONORING THE LIFE OF JOHN F. SEIBERLING

### HON. DENNIS J. KUCINICH

OF OHIO

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 17, 2008*

Mr. KUCINICH. Madam Speaker, I wish to honor the life and legacy of Congressman Seiberling, an eight-term Congressman from Akron, Ohio. John Seiberling won Ohio's 14th Congressional District in 1970. He ran for Congress because of his strong opposition to the Vietnam War and a belief that the system could be made to work in favor of a more livable world, a peaceful world. His desire for peace was his primary reason for running.

In a speech at the University of Akron on May 6, 1970, just two days after the tragic shootings at Kent State University John Seiberling said that "the system can be made to work . . . 25 years ago I never thought that a peace candidate would win a congressional

election in this district, even a primary election, in which the principal issue is the cause of peace." He went on to speak about the importance of Gandhi's accomplishments in India; how Gandhi used non-cooperation to bring his cause to the attention of the world and non-violence to win the hearts of his enemies.

During his time in Congress he had many major accomplishments. Among them was the creation of Ohio's first national park, the Cuyahoga Valley National Park and his coauthorship of the War Powers Act. He was elected to and served as Chairman of the Members of Congress for Peace Through Law Caucus. It is reported that he opened his office to Vietnam veterans protesting against the war by allowing them to sleep there.

He was committed to a world that resolved conflict through peaceful means. And as such, throughout his 16 years in the House he prioritized disarmament. When he announced his retirement in 1986 he reportedly told the Plain Dealer newspaper that it was the job of Congress to "maintain a livable world, free of nuclear disaster, a world that we have not polluted to the point where we can't breathe and where we preserve some natural beauty so that we can have the solace and the experience of being out in God's world." Following his retirement he dedicated himself to teaching law at the University of Akron and for a number of years was the head of the university's Center for Peace Studies.

Since his passing on August 2, 2008 he has been sorely missed and will be missed well into the future.

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HONORING JACOB FUENFHAUSEN

**HON. SAM GRAVES**

OF MISSOURI

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 17, 2008*

Mr. GRAVES. Madam Speaker, I proudly pause to recognize Jacob Fuenfhausen of Liberty, Missouri. Jacob is a very special young man who has exemplified the finest qualities of citizenship and leadership by taking an active part in the Boy Scouts of America, Troop 1320, and earning the most prestigious award of Eagle Scout.

Jacob has been very active with his troop, participating in many scout activities. Over the many years Jacob has been involved with scouting, he has not only earned numerous merit badges, but also the respect of his family, peers, and community.

Madam Speaker, I proudly ask you to join me in commending Jacob Fuenfhausen for his accomplishments with the Boy Scouts of America and for his efforts put forth in achieving the highest distinction of Eagle Scout.

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PERSONAL EXPLANATION

**HON. RANDY NEUGEBAUER**

OF TEXAS

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 17, 2008*

Mr. NEUGEBAUER. Madam Speaker, due to a family emergency I was absent for the following rollcall votes held on September 15, September 16 and September 17, 2008. Had

I been present, I would have voted as indicated for each rollcall listed.

Rollcall vote 589: "yea"; rollcall vote 590: "yea"; rollcall vote 591: "yea"; rollcall vote 592: "nay"; rollcall vote 593: "nay"; rollcall vote 594: "nay"; rollcall vote 595: "nay"; rollcall vote 596: "nay"; rollcall vote 597: "nay"; rollcall vote 598: "yea"; rollcall vote 599: "nay"; rollcall vote 600: "yea"; and rollcall vote 601: "yea."

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IN RECOGNITION OF THE RETIREMENT OF COLONEL MICHAEL SHUPP, UNITED STATES MARINE CORPS

**HON. JEFF MILLER**

OF FLORIDA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 17, 2008*

Mr. MILLER of Florida. Madam Speaker, I rise to honor the service of Colonel Michael Shupp, United States Marine Corps, who is retiring after 27 years of dedicated service to this Nation. I came to know Colonel Shupp well as we travelled together on various Congressional delegations. As a consummate professional, he did an outstanding job representing the United States Marine Corps.

Colonel Shupp graduated from the Virginia Military Institute in 1981. In 1985, he reported to the U.S. Naval Academy and was recognized by President Bush and others for his outstanding performance.

In 1990, as a company commander, he deployed to Saudi Arabia for Operations Desert Shield and Desert Storm where his unit served with distinction. He also deployed twice to Bosnia-Herzegovina in the late-1990s. Since 2001, I have had the pleasure and honor to come to know Michael well during his assignment as the Marine Corps' Liaison to the U.S. House of Representatives.

Colonel Shupp assumed command of Regimental Combat Team—1 (RCT—1) on 15 September 2004 at Camp Fallujah, Iraq while deployed on Operation Iraqi Freedom II. There he led the Regiment through counter-insurgency operations, the Battle of Fallujah (Operation Al Fajr), humanitarian assistance efforts and the reconstruction of Fallujah, and the first free Iraqi national election in January 2005. In early 2008, he became Legislative Assistant for the Chairman of the Joint Chiefs of Staff.

His personal decorations are numerous and include the Legion of Merit with Combat "Valor" Distinguishing Device and gold star in lieu of second award, the Bronze Star with Combat "Valor" Distinguishing Device, and the Combat Action Ribbon with gold star in lieu of second award.

Madam Speaker, few can match the dedication and professionalism of Colonel Michael Shupp. He epitomizes the values and traditions of the United States Marine Corps. On behalf of the U.S. Congress, I would thank him for his years of dedicated service. Vicki and I wish him and his family best wishes for continued success.

SUPPORTING TAIWANESE MEMBERSHIP IN UNITED NATIONS SPECIALIZED AGENCIES

**HON. ELIOT L. ENGEL**

OF NEW YORK

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 17, 2008*

Mr. ENGEL. Madam Speaker, On August 14, 2008, seventeen of the Republic of China's diplomatic allies once again submitted a proposal to the United Nations General Assembly supporting Taiwan's request "to examine the fundamental rights of the 23 million people of the Republic of China (Taiwan) to participate meaningfully in the activities of the United Nations specialized agencies." The 63rd session of the U.N. General Assembly opened yesterday, September 16, and, therefore, my comments today are especially relevant.

I strongly support Taiwan's request because I believe there is a compelling need for the country to add its expertise, wealth, and dynamism to the U.N. specialized agencies. For example, Taiwan has been campaigning for participation in the World Health Organization (WHO) for years, but has been unable to access or communicate with WHO regarding global disease prevention. Membership in the WHO should not be a political matter. Disease and illness know no boundaries, and we must not let political disputes stand in the way of utilizing all tools available to improve basic health care and fight pestilence. This effort to fight disease takes global solidarity, not isolation campaigns.

Fortunately, Taiwan is ready, willing, and able to contribute to the international community. Moreover, Taiwan's international participation might encourage the cross-strait dialogue and contribute to the easing of tensions between Taiwan and the PRC.

I hope that the PRC will show good will and allow Taiwan to participate meaningfully in the U.N. specialized agencies. I believe this will be a step toward peace and cooperation in the Asia-Pacific region and greater vitality in promoting the missions of the UN specialized agencies.

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PERSONAL EXPLANATION

**HON. TIMOTHY WALBERG**

OF MICHIGAN

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 17, 2008*

Mr. WALBERG. Madam Speaker, on the following rollcall votes I am not recorded due to a death in the family. Had I been present I would have voted the following way: rollcall No. 589, I would have voted "aye;" rollcall No. 590, I would have voted "aye;" rollcall No. 591, I would have voted "aye;" rollcall No. 592, I would have voted "nay;" rollcall No. 593, I would have voted "nay;" rollcall No. 594, I would have voted "nay;" rollcall No. 595, I would have voted "nay;" rollcall No. 596, I would have voted "nay;" rollcall No. 597, I would have voted "nay;" rollcall No. 598, I would have voted "aye;" rollcall No. 599, I would have voted "nay."

REGARDING PASSAGE OF H.R. 6842

**HON. KENNY C. HULSHOF**

OF MISSOURI

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 17, 2008*

Mr. HULSHOF. Madam Speaker, today the United States House of Representatives took a large and much anticipated step towards protecting every American's 2nd Amendment right by passing H.R. 6842, The National Capital Security and Safety Act. The amendment to this legislation, authored by Representative Childers, is a much needed improvement to the underlying bill and will help the District of Columbia to fully comply with the United States Supreme Court's decision in D.C. vs. Heller.

Today is truly a great day for every American as Congress has mandated that the stringent restrictions placed on citizens of the District of Columbia and their ability to possess firearms has been replaced with a law that is in line with what our founding fathers originally intended. It is my hope that other cities and municipalities with similar, restrictive gun ownership laws will now change those laws to come in line with our Constitution.

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**HONORING THE GARDEN CITY  
SCHOOL BLUE RIBBON AWARD**
**HON. CAROLYN MCCARTHY**

OF NEW YORK

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 17, 2008*

Mrs. MCCARTHY of New York. Madam Speaker, I rise today to recognize Garden City Middle School for having received the prestigious Blue Ribbon School Award. The Blue Ribbon Schools Program recognizes schools that make significant progress in closing the achievement gap or whose students achieve at very high levels.

Garden City Middle School succeeds in providing an atmosphere where students foster a desire for life long learning and are motivated to reach their highest potential academically, creatively, socially, physically and emotionally. Last year Garden City Middle School ranked first in Nassau County in the percentage of students passing the New York State Grade 8 Math Assessment and second on the New York State Grade 8 English Assessment. Additionally, Garden City Middle School students ranked first on the New York State Grade 8 English Assessment of students scoring at the mastery level. A supplemental aspect of their curriculum is to teach the students social responsibility. Last year Garden City Middle School raised more money for St. Jude's Children's Hospital than any other school in the nation while also participating in Toys for Tots drives, collecting food for food banks, and collection campaigns to support the troops in Iraq.

The future of this country depends on the hopes and dreams of its children, and our community, and our nation, are enhanced by the contributions of high achieving students like those at Garden City Middle School.

Madam Speaker, it is with pride and admiration I offer my thanks and recognition to Garden City Middle School.

REINTRODUCTION OF THE "SAKS"  
BILL**HON. CAROLYN B. MALONEY**

OF NEW YORK

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 17, 2008*

Mrs. MALONEY of New York. Madam Speaker, the U.S. Justice Department estimates that 8 percent of all rapes occur on the job. Yet, many of these victims are told their only remedy is workers' compensation. When rape occurs on the job, employers should not be able to hide behind a system designed to compensate for job-related accidents. The bill that I am introducing today sends a clear message: Rape is not all in a days work.

Workers' compensation systems were created by States to provide a means of redress for work-related personal injuries which occur during the course of employment. Workers' compensation is an exclusive remedy. In the event that an injury is covered by workers' compensation, no other legal action may be taken by the injured employee. This bill gives victims of workplace violence across the Nation a remedy outside the workers' compensation system. It does this by creating a Federal civil rights cause of action, under certain conditions, for employees who have been the victims of gender-motivated violence at work.

We need to create an American workplace safe from violent crime. This bill will encourage employers to create a job environment free of violent sexual assault and rape.

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**HONORING JONATHAN MCCOLE**
**HON. SAM GRAVES**

OF MISSOURI

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 17, 2008*

Mr. GRAVES. Madam Speaker, I proudly pause to recognize Jonathan McCole of Kansas City, Missouri. Jonathan is a very special young man who has exemplified the finest qualities of citizenship and leadership by taking an active part in the Boy Scouts of America, Troop 1419, and earning the most prestigious award of Eagle Scout.

Jonathan has been very active with his troop, participating in many scout activities. Over the many years Jonathan has been involved with scouting, he has not only earned numerous merit badges, but also the respect of his family, peers, and community.

Madam Speaker, I proudly ask you to join me in commending Jonathan McCole for his accomplishments with the Boy Scouts of America and for his efforts put forth in achieving the highest distinction of Eagle Scout.

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**THE DAILY 45: LAVAL CRAWFORD**
**HON. BOBBY L. RUSH**

OF ILLINOIS

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 17, 2008*

Mr. RUSH. Madam Speaker, everyday, 45 people, on average, are fatally shot in the United States.

Three men were charged, today, in the September 13 fatal shooting of 17-year-old Laval

Crawford from Pontiac, Michigan. Laval was ambushed at his home and one of the men charged allegedly was in possession of a concealed weapon, an AK-47 rifle to be exact.

The killing was the 19th homicide this year in Pontiac, which has experienced a rash of recent violent incidents, including shootings in recent weeks, according to news reports. I look forward to a day when the news is filled with good news; news that peace has increased on our streets—not another death.

Americans of conscience must come together to stop the senseless death of "The Daily 45." When will Americans say 'enough is enough, stop the killing!'

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**IN HEARTFELT AND GRATEFUL  
MEMORY OF DR. ELLEN WOLFE**
**HON. JACKIE SPEIER**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 17, 2008*

Ms. SPEIER. Madam Speaker, if the world has seemed a bit grayer in recent weeks, it is no doubt due to the passing of one of its brightest lights. Ellen L Wolfe, the highly respected and much-loved registered nurse and Doctor of Public Health, left us on August 4.

As director of Children's Medical Services for the City and County of San Francisco and throughout her career, Ellen dedicated her life to the care and well being of underserved children and their families. Dr. Wolfe was a pioneer in the field of children's health and a passionate advocate for abused children. She served as director of the Early Parenting Project, San Francisco General Hospital's landmark abuse prevention program, and was instrumental in creating the Child Protection Center at SFGH, serving as the program's Associate Director for Health Care Services from 1989 through 2005.

Madam Speaker, a measure of anyone's life is how fondly they are remembered after their passing. By this yardstick, Ellen surpasses all measurements. Thousands of San Franciscans owe their health, mental well-being and, in many cases, very lives, to the intellect, instinct and intervention of this intrepid public servant.

Ellen came to us by way of Denver, Colorado. She attended the University of Northern Colorado, Greeley on a music scholarship and her love of the violin and classical music only grew stronger after graduation. Ellen received a Master of Science in Nursing from the University of California, San Francisco and a Master and Doctor of Public Health from UC Berkeley.

Her accomplishments in San Francisco are many and notable, including the development of a Health Passport system for children in foster care, creation of a widely-used child abuse manual for doctors and nurses, and educating foster parents, health professionals and students about child abuse reporting and health issues. A tireless advocate, Ellen served on the California Subcommittee on Medically Fragile Children in Foster Care, the Personnel Advisory Committee for Early Intervention Services, and the San Francisco Child Abuse Prevention Center.

Dr. Wolfe authored numerous professional publications addressing foster care and prenatal drug and alcohol use and served as an

assistant clinical professor in the Department of Family Health Care Nursing at the UCSF School of Nursing.

Outside of work, Ellen is remembered as a passionate woman who embraced life to its fullest. She is missed dearly by her mother Marian, sisters Christine and Charlotte, brothers Fred and Sam, and a great many close friends and colleagues. They remember fondly her love of classical music, fine food and the great outdoors, which were eclipsed only by her commitment to children's health.

Madam Speaker, when those of us from San Francisco are asked what makes our city so special, we often say, "the people." With the passing of Ellen Wolfe, our beautiful hometown has lost a favorite sister, but her legacy of good works and sound public policy will outlive all of us.

RECOGNIZING SERGEANT CHAUNCEY K. LOVELL AND AIRMAN FIRST CLASS ALTHEA LOVELL—SCOTTSDALE HEALTHCARE'S "SALUTE TO MILITARY" HONOREES

### HON. HARRY E. MITCHELL

OF ARIZONA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 17, 2008*

Mr. MITCHELL. Madam Speaker, I rise today in recognition of two members of the Armed Forces from my home state of Arizona. Every month Scottsdale Healthcare honors service members that perform diligent service to this country. This month, they have recognized two siblings: Sergeant Chauncey K. Lovell and Airman 1st Class Althea Lovell.

I commend Scottsdale Healthcare for paying tribute to such outstanding service members for their bravery and service to our country.

Sergeant Chauncey Lovell has been in the Marine Corps for six and a half years, which he has included three deployments to Iraq in 2004, 2006, and 2008. He is currently deployed and will be transferred in November to his home station, Marine Corps Base Kaneohe, on the island of Oahu, Hawaii. His record includes the National Defense Service Medal, Navy and Marine Corps Achievement Medal, Iraq Campaign Medal, a Meritorious Mast and a Certificate of Commendation among others.

Airman First Class Althea Lovell is also on active duty as a Dental Hygienist at the Ramstein Air Force Base in Germany. Having joined the Air Force three years ago, this is her first deployment. She is accompanied by her husband, Gil, who is a Tech Sergeant working in the operating room on the same base, and their six-month-old daughter, Chloe. Airman First Class Lovell and her family expect to be reassigned to Hickham Air Force Base in Hawaii.

Madam Speaker, please join me in recognizing the inspiring combined efforts of this brother and sister who are serving our country and protecting the lives of their fellow servicemen in combat.

COMMEMORATING WARREN AND BARBARA WINIARSKI FOR SIGNIFICANT CONTRIBUTIONS TO THE NAPA VALLEY COMMUNITY

### HON. MIKE THOMPSON

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 17, 2008*

Mr. THOMPSON of California. Madam Speaker, I rise today to honor Warren and Barbara Winiarski. The Winiarskis are being honored by Napa County as the 2008 Grandparents of the Year.

Mr. and Mrs. Winiarski met at St. John's College in Annapolis, Maryland. The Winiarskis along with their three children, Kasia, Julia and Stephen, moved to Napa County in 1964. They settled into the Stags Leap region, purchasing 44 acres in which they planted Cabernet Sauvignon and Merlot. They named the vineyard Stag's Leap, now known as S.L.V.

The Winiarskis started their vineyard with modest means, but were soon propelled into the spotlight when their wine essentially changed the way California wines were perceived. In 1976 at the famous blind tasting in Paris, the second vintage produced by Stag's Leap Vineyard beat world renowned Chateau Mouton-Rothschild and Chateau Haut-Brion.

They were visionaries in supporting the 1968 decision by the Napa County Board of Supervisors to approve Agricultural Preserve Zoning. The decision prohibits the splitting of lots on the valley floor that are less than 20 acres in size. The Winiarskis also championed Measure J in the 1990s, which prevents the development of agricultural lands without voter approval. Stag's Leap Vineyard was also the first vineyard placed under a conservation easement, leading the way in environmental protection.

Throughout their time in the Napa Valley, the Winiarskis have contributed greatly to the community. They always keep the futures of their five grandchildren in mind, whether preserving the land or creating fine wine.

Madam Speaker and colleagues, the Winiarskis have earned the respect of their colleagues and community. Through visionary leadership they created pathways for others in the community to follow. For these reasons and for the lasting impact that Stag's Leap Vineyard has had, it is fitting at this time that we honor the Winiarskis.

### VETERAN VOTING SUPPORT ACT

### HON. RUSH D. HOLT

OF NEW JERSEY

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 17, 2008*

Mr. HOLT. Madam Speaker, I rise today to express my support for the Veteran Voting Support Act, and to commend the gentleman from Pennsylvania (Mr. BRADY) for his leadership in offering it. I was honored to join him as an original sponsor of it, and I urge all of my colleagues to support it.

In a few short weeks, we will participate in two celebrations of our democracy: Election Day, the day upon which we will exercise our most fundamental right—the right by which we secure all others—the right to vote. And one

week later, we will celebrate Veterans Day, the day upon which we honor those who always risk and who all too often give their very lives to preserve and protect our ability to engage in that fundamental right. Arguably, we should celebrate Veterans Day first, and Election Day thereafter, because without the sacrifice of the former we could not continue to be endowed with the latter.

That is why I offer my heartfelt support for the Veteran Voting Support Act, which responds to a flawed policy of the Secretary of Veterans Affairs that would have prohibited voter registration at VA facilities. The measure permits states to designate facilities of the Department of Veterans Affairs as voter registration agencies, requires the VA to provide assistance with absentee ballots, and requires that nonpartisan organizations and election officials be given opportunities to assist veterans with registration and to provide voting information. Above all others, our service men and women should be provided with every convenience and resource to facilitate their ability to vote. This balanced measure does that, while protecting their privacy and preserving the high standard of their care. Our veterans' have fought for our right to vote, and we must now fight for theirs. I urge my colleagues to honor their sacrifice by supporting this measure.

CHIPACC BILL: CHILDREN'S PROGRAM OF ALL-INCLUSIVE, COORDINATED CARE

### HON. JAMES P. MORAN

OF VIRGINIA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 17, 2008*

Mr. MORAN of Virginia. Madam Speaker, I rise today to talk about an issue of concern to all families, and everyone who has ever known a sick child.

The Children's Program of All-inclusive, Coordinated Care, ChiPACC, serves the needs of Medicaid-eligible children who suffer from potentially terminal illnesses or conditions. The legislation I am introducing will make ChiPACC a state option under Medicaid.

Medicaid-eligible children—like all children who suffer from potentially terminal illnesses or conditions—need comprehensive, coordinated care. Currently, nearly 30 percent of the children in the United States who have life-threatening conditions qualify for Medicaid. These children are forced into a system that will only treat them on an emergency basis, sending them home to wait until their next health emergency.

Based on the highly effective, collaborative model of care developed by Children's Hospice International, CHI, the Children's Program of All-inclusive, Coordinated Care provides each enrolled child an individualized treatment plan that includes and manages services from providers across the health care spectrum. ChiPACC's services will improve upon the often inconsistent care that is currently available to seriously ill children under Medicaid, doing so at a savings to taxpayers.

With appropriate comprehensive and coordinated services under ChiPACC, many emergency episodes can be avoided or anticipated and managed, such that children receive appropriate care in their homes instead of in hospitals, and so that even when they require

critical care they can enter the hospital through the front door instead of the emergency room, significantly reducing health care costs.

Under the traditional Medicaid model, individuals can receive only "hospice" services and only after their doctors give them a prognosis of 6-months to live. Children, however, are much more likely than adults to go in and out of terminal phases multiple times. No family should be forced to give up curative care for their child in order to receive services that are predicated on accepting that their child has no more than 6 months to live. ChiPACC addresses this problem by combining medical and support services currently available in Medicaid with counseling, respite, and other care that have previously only been available as hospice services.

AUTHORIZING THE UNITED  
STATES SUPREME COURT POLICE  
TO PROTECT OFFICIALS

SPEECH OF

**HON. SHEILA JACKSON-LEE**

OF TEXAS

IN THE HOUSE OF REPRESENTATIVES

*Monday, September 15, 2008*

Ms. JACKSON-LEE of Texas. Mr. Speaker, I rise today in support of H. R. 6855, a bill to extend the authority for the United States Supreme Court Police to protect Court officials off the Supreme Court grounds. This important bill is sponsored by my colleague on the Judiciary Committee, Mr. SMITH. In order to get unbiased, thoughtful rulings on important cases, it is necessary the officials who preside over these cases can walk the streets unburdened with the fear that their interpretations and decisions will lead to them facing harm on their way home. It is time to protect our court officials so they can carry out their important work.

This bill will protect the Members of the Court. Currently, Justices do not receive any protection when they are off the Court grounds. Unlike cabinet secretaries and governors who receive protection from the Marshall Service, Justices are forced to remain unprotected. They are open up to being attacked and injured or worse. We must protect them as they are just as important to our democracy as our President and Members of Congress.

Four years ago, Supreme Court Justice David Souter, while jogging near his home in Southwest Washington DC, was assaulted by two young men. He was taken to the hospital with minor injuries and thankfully was released a few hours later. While this attack was deemed by the police as only a random assault, and that robbery was not the motive, this should serve as a wake up call for us all. The Supreme Court, like the Office of the President, is more important than the person serving in the position. Protecting these people, is not just about protecting the person, it is about protecting the sanctity of the Court and the decisions they render. This legislation will assure the choices that the Justices make comes from a place of righteousness and not intimidation.

The noted philosopher and English Parliamentarian, Edmund Burke, said, "Good order is the foundation of all things." Members of

the Court have an important responsibility to maintain order in government. They were chosen to provide clarity when questions arose on the rights that were promised to us by the Founding Fathers.

This bill does something fundamental for the American way of life, it protects it. The legacy of all those who came before us depends on making sure that those who come after can do the job duty requires. Nothing is more fundamentally American than protecting those who protect our rights. It is in this function, that we know when it is our turn to serve; we can do so without undue fear.

Without the venerable work of the members of the Court and the myriad of landmark cases that they decided, the country would have a markedly different look, far from what we see today.

Police officers could walk around searching anyone they choose; personal privacy would be a dream and not a reality. *Miranda v Arizona* would have never given us the right to remain silent, or the right to talk to a lawyer.

But for the case of *Brown v. the Board of Education*, many Americans would not be able to take part in integrated schools and would face lower quality of education.

But for the Court, many African American voters would not be able to take part in a historic vote this November.

To be sure, our Nation would look very different if it was not for the Court. Since its creation in the Constitution, they have been a vital partner in the fight for civil rights, women's rights and the rights of all people across the country.

NATIONAL CAPITAL SECURITY  
AND SAFETY ACT

SPEECH OF

**HON. RUSH D. HOLT**

OF NEW JERSEY

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, September 16, 2008*

The House in Committee of the Whole House on the State of the Union had under consideration the bill (H.R. 6842) to require the District of Columbia to revise its laws regarding the use and possession of firearms as necessary to comply with the requirements of the decision of the Supreme Court in the case of *District of Columbia v. Heller*, in a manner that protects the security interests of the Federal government and the people who work in, reside in, or visit the District of Columbia and does not undermine the efforts of law enforcement, homeland security, and military officials to protect the Nation's capital from crime and terrorism:

Mr. HOLT. Mr. Chairman, I regret that the Congress is even debating this matter. As this summer's Supreme Court decision in *District of Columbia v. Heller* made clear, governments have the right to enact gun safety laws consistent with the Court's decision *Heller*. Unregulated firearms in the capital would preclude the ability of the Metropolitan Police Department to track guns through registration and otherwise to help ensure that guns do not endanger Federal officials and employees, visiting dignitaries, tourists, and local residents. Unfortunately, some see this bill as an opportunity to try to undo the Supreme Court's decision, the effect of which would be to create a "Criminal's Firearm Bill of Rights."

Of greatest concern to me is that the proposed amendment to this bill would allow D.C. residents to cross State lines to purchase weapons, thereby weakening Federal anti-gun trafficking laws and encouraging the mass purchase of firearms outside of D.C. for resale to criminals or terrorists in D.C. We in New Jersey have lived very comfortably under our existing State gun safety laws—hunters, lobbyists, police, private citizens—but legislative interventions like the one proposed today undermine New Jersey's ability to keep its citizens safe. I can assure you that we in New Jersey do not want guns illegally purchased in D.C. being used in our State, which is why I did not support the amended version of this bill approved by the House.

HONORING THE WORK OF RALPH  
GROSSI

**HON. LYNN C. WOOLSEY**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 17, 2008*

Ms. WOOLSEY. Madam Speaker, I rise today to honor my friend Ralph Grossi of Marin County, California, who has recently retired as President of American Farmland Trust (AFT), an organization he co-founded. During his 23 years at the helm, AFT became the leading organization in the country focused on conserving farmland and local food systems while promoting environmental stewardship.

Ralph has made AFT a major force in protecting farmland against development, especially around the urban edge—a growing crisis that can effect food availability. About 86 percent of U.S. fruits and vegetables and 65 percent of dairy products are produced in urban-influenced areas. Under Ralph's leadership, the American Farmland Trust has steadfastly fought against destroying our agricultural lands for roads, malls and housing developments.

AFT has taken a comprehensive approach to further farmland preservation, providing policy assistance on the state and local level, and nationally lobbying for reform of agricultural subsidies programs and increased funding for conservation programs. Recognizing how the challenge of climate change intersects with farm preservation, AFT promotes "buy local" programs and has joined in the call for energy efficiency and the increased use of renewables.

Policy models developed and/or promoted by AFT are now used across the nation, including a "Right to Farm" and "no net loss of farmland" ordinances, Agricultural District programs, special tax credits, mitigation for farmland loss, and, perhaps most widely, conservation easements, now commonly used by local land trusts.

I can proudly say that Ralph pioneered the AFT amazing farm preservation tool box in Marin County, in my district. As a member of four generations in a family dairy and beef business, Ralph was a co-founder and chairman of Marin Agricultural Land Trust, the first such agency in the nation to preserve agricultural land by acquiring easements that enable local ranchers to maintain their land for farm uses. His years with MALT and the Marin County Farm Bureau, as well as his time working on the family ranch, shaped his dedication to protecting this vanishing resource.

MALT's success demonstrated that environmentalists and ranchers working together can accomplish their mutual goals. "We tried to develop a different system for protecting land," he said. "You could be going along just great for a few years, and then the political nature of the county changes. We wanted to move away from the political area . . . and be fair to land owners." Protecting this land ensures our nation's food supply ("No farms, no food" is the AFT catchphrase), while preserving our soil, water, wildlife, and rural beauty.

Phyllis Faber, who developed the idea for MALT with rancher Ellen Straus, emphasized Ralph's key role in making the concept work. "He was so respected by the ranchers," she says. "By becoming the first Chair, he secured their interest and support. Ralph was the spark."

Ralph's grandparents emigrated from Switzerland and began ranching in 1896. His father James, one of eleven children, continued the family tradition, as did many of his siblings, establishing the family ranch in 1917. James and his wife Rose, also from a Swiss family, had four children, who learned the business at a young age. Ralph described following his dad around from the age of four or five, then "when we were about seven or eight years old, we got our first chores to do, feeding some calves or taking care of some small livestock."

Ralph later graduated from Cal Poly, San Luis Obispo, with a degree in agriculture. He continued working on the family ranch and developed the first methane digester West of the Mississippi, becoming an early innovator in converting cow manure into power. Along the way he married college sweetheart Judy Lamb, and the couple has three daughters Amy (married to Brian Carr), Erin, and Katie.

Madam Speaker, although Ralph Grossi will be returning with Judy to the hills and meadows of Marin County to focus on the family's Marindale Ranch, he will continue to champion the cause of farmland preservation. Ralph led the way for so many of us and has been a partner to me in these efforts. I know we will continue to work together to ensure that we protect the lands that are the backbone of this country. I wish Ralph and Judy and their family the very best.

## COMPREHENSIVE AMERICAN ENERGY SECURITY AND CONSUMER PROTECTION ACT

SPEECH OF

**HON. ALCEE L. HASTINGS**

OF FLORIDA

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, September 16, 2008*

Mr. HASTINGS of Florida. Mr. Speaker, I rise today in strong support of the Comprehensive American Energy Security and Taxpayer Protection Act. This comprehensive energy bill provides a marked change to Republicans' solitary drumbeat of their flawed energy policy which only maintains the oil-consuming status quo. Instead of trying to score cheap political points, Democrats in Congress are paving the way forward with real sound solutions to the pain at the pump the American people are feeling.

The Comprehensive American Energy Security and Taxpayer Protection Act expands

domestic and alternative sources of energy to increase our nation's national security. Additionally, it extends and expands tax incentives for renewable energy and reduces transit fares for commuter rail and buses. Provisions in the bill would responsibly open up the Outer Continental Shelf for drilling with significant environmental protections while demanding that oil companies use the leases they have already been issued.

This bill allows for safe responsible drilling while investing in domestic alternative technologies and green jobs. In return for opening up more areas for drilling, the bill requires oil companies to pay American taxpayers royalties owed to them and ends subsidies to oil companies for drilling. This bill provides long-term solutions to help us achieve real energy independence, strengthen our national security, and reduce global warming.

Under the agreement reached between Florida Democrats and House Leadership, the Comprehensive American Energy Security and Taxpayer Protection Act includes provisions maintaining a 2006 compromise protecting the Eastern Gulf of Mexico from offshore oil drilling. These limitations protect the military areas off the coast of Florida, as well as Florida's tourism and fishing industries.

I am pleased that this bill protects Florida's coast from expanded offshore oil drilling, much to the dismay of the oil men in the White House and corrupt Interior Department officials who were accepting gifts from the oil companies they regulate. Drilling off Florida's coast only further subjects our beaches to oil spills that become exacerbated by hurricane damage and contributes to global climate change. Although the struggle to maintain the existing protections for Florida's coast is far from over, I promise to be the last man standing in the fight to prevent expanded offshore oil drilling in Florida.

## HONORING MS. LILLIAN PERRY

**HON. BILL FOSTER**

OF ILLINOIS

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 17, 2008*

Mr. FOSTER. Madam Speaker, today I rise to honor Ms. Lillian Perry, a dedicated public servant in my home district.

Ms. Lillian has been a resident of the area since the 1950s, when she made a move from the state of Georgia to establish roots in Aurora, Illinois. She has spent her life taking up the causes of civil rights, integration, and equality.

As an active member of the community, she has volunteered for various organizations, including Blacks in Politics, the Aurora Youth Job Program, and the Citizens for Neighborhood Improvement Program.

This work above is not the extent of her involvement in the community. Ms. Lillian was part of an effort to establish the Kane County Health Department, and she also speaks out on a regular basis against violence in her community.

Currently, Ms. Lillian serves as a liaison to area communities in the Office of State Representative Linda Chapa LaVia. In this position she works with Representative Chapa LaVia's constituents on a daily basis, and is a strong advocate for their needs.

Her work has not gone unnoticed in the community. She has been the recipient of awards from various city organizations, and was named a Women of Distinction by the Aurora YMCA. This summer, her community selected her as the Grand Marshal of the Aurora Independence Day Parade to honor her work and achievements.

I join the community in thanking her for her continued work for those who face adversity, and I look forward to seeing some of the great things that Ms. Lillian will continue to do for the great people of my congressional district.

## CONGRATULATING RALPH "TOM" BROWNING, TRIS S. CASTLE, ROBERT F. DELKER, WILLIAM H. WALLACE—INDUCTEES TO THE ARIZONA VETERANS HALL OF FAME

**HON. HARRY E. MITCHELL**

OF ARIZONA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 17, 2008*

Mr. MITCHELL. Madam Speaker, I rise today to congratulate Ralph "Tom" Browning, Tris S. Castle, Robert F. Delker, and William H. Wallace, the Class of 2008 inductees to the Arizona Veterans Hall of Fame. As veterans, these citizens have bravely served our country and their selfless efforts deserve considerable recognition.

The Arizona Veterans Hall of Fame Society is committed to promoting camaraderie among those who have served and continue to serve the state of Arizona and our country. Its message of perpetuating service and patriotism through recognition is inspirational to the entire community. These individuals have been selected for this prestigious honor by the Office of Governor Janet Napolitano as well as the Arizona Department of Veterans' Services.

These Arizona residents were selected to be part of the Arizona Veterans Hall of Fame not just because they honorably served our country, but because they have continued their commitment to the idea of selfless service throughout their lives.

I commend the Arizona Veterans Hall of Fame Society for awarding such deserving citizens. These four people truly exemplify the courage and patriotism that we as Americans value so highly. As members of Hall of Fame Society, I am sure these veterans will continue to serve and inspire future generations.

Madam Speaker, please join me in recognizing Ralph Browning, Tris Castle, Robert Delker, and William Wallace's continued service to the community.

## RECOGNIZING DR. ALBERT L. LORENZO

**HON. SANDER M. LEVIN**

OF MICHIGAN

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 17, 2008*

Mr. LEVIN. Madam Speaker, I rise today to recognize Dr. Albert L. Lorenzo, as he retires from the presidency of Macomb Community College after nearly 30 years of devoted and talented service. It has been a distinct honor working with Al Lorenzo throughout the years. I have come to know him as an active and passionate advocate for the education system,

economic development, Macomb County and the State of Michigan.

Al Lorenzo became Macomb County Community College president in July 1979. Macomb Community College provides educational services to more than 59,000 students annually and is the largest grantor of associate's degrees in Michigan. MCC is also a leader in workforce training, school-to-work programs and continuing education programs that support the needs of the community. Al Lorenzo helped to create the University Center on Macomb Community College's Center Campus, which facilitates partnerships with institutions of higher education in offering bachelor level course work. He wrote about that experience, "The University Center: A Collaborative Approach to Baccalaureate Degrees" in *The Community College Baccalaureate; Emerging Trends and Policy Issues*.

I have had the pleasure of working with Al Lorenzo on key projects to try and advance educational opportunities for Macomb County residents. In 2006, Al Lorenzo served as a member of Governor Jennifer Granholm's Commission on Higher Education and Economic Growth in Macomb County. The Commission held a series of public hearings across the county to better understand the area's higher education needs. Its recommendations include stepped-up involvement of Oakland and Wayne State Universities in meeting the county's immediate need for better access to degree programs and support services and authority for Macomb Community College to award bachelor's degrees in specific technical fields. In its report, the Commission stressed that these and other steps should be consistent with the goal of creating a 4-year university in Macomb County.

Since that Commission report, Al Lorenzo has worked to increase the involvement of Oakland University and Wayne State University. In 2007, Al Lorenzo led the effort, partnering with Federal, State and county officials, to bring a branch of Michigan State University's Osteopathic College to Macomb's campus, the first of its kind in the Metro Detroit area.

In addition to his longtime commitment to Macomb Community College, Al Lorenzo has been an integral member of the community. Active on several corporate boards throughout his career, he currently serves on the boards of the Michigan Education Trust and Citizens State Bank, and chairs the board of Henry Ford Macomb Hospitals. He has been appointed by three Michigan Governors to state policy commissions and asked to serve on numerous national advisory committees. His work has been recognized through 12 major leadership awards and 2 Honorary Doctoral degrees.

Madam Speaker, I ask my colleagues to join me in recognizing the achievements of Al Lorenzo, thanking him for his devoted service and wishing him the best in his retirement. I am confident he will continue to play a role in the area of education, in addition to enjoying a bit of retirement with his wife Katherine and large family.

HONORING THE CITY OF  
FAMAGUSTA, REPUBLIC OF CYPRUS

**HON. JOHN P. SARBANES**

OF MARYLAND

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 17, 2008*

Mr. SARBANES. Madam Speaker, I rise today to honor the memory of a city that once represented all that is good about Democracy and free enterprise, of a city that was a vibrant cultural and economic center and of a city that has been rendered a ghost town by an unlawful military occupation.

The city of Famagusta is located in the outer rim of Europe on the island Republic of Cyprus. Before Turkey's 1974 illegal invasion and occupation of the Republic of Cyprus, Famagusta showcased the successes of the newly independent Republic.

Famagusta led the development of the nascent Republic's economy and was known to the world as a great entertainment and tourist destination. The city housed 50 percent of Cyprus's touristic accommodations and also served as Cyprus's principal port, handling over 80 percent of the country's general cargo, and nearly 50 percent of the total passenger traffic to and from the island.

In 1974, 60,000 Cypriots called Famagusta home, and another 15,000 made their living working in the city. During the summer months European holidaymakers swelled the population to more than 100,000.

The vitality and good fortune of Famagusta ended when the Turkish military subjected it to intense aerial bombardment. In the face of the Turkish air force and invading army, the Greek-speaking Cypriot population evacuated the city.

The Turkish military sealed off the Varosha section of the city and has forbidden the entry of human life there for 34 years. Varosha lays frozen in time with the shelves of its department stores stocked with the wares of the 1970s, the hotel's breakfast tables are set for the tourist who never arrived and the roads and buildings are overrun by brush and vermin.

The decline of this once proud and vibrant city has been catalogued by its inclusion on the World Monuments Fund's 2008 Watch List of the 100 Most Endangered Sites in the world.

The Turkish military's continued occupation of the city and exclusion of its lawful inhabitants has been condemned by United Nations Security Council Resolution 550/1984 that calls for the transfer of the occupied, but uninhabited city of Famagusta to the United Nations for the orderly resettlement of the city by its rightful inhabitants.

Following Turkey's illegal invasion and occupation of Cyprus, Congress enacted 22 U.S.C.A. § 2373(a)(5), which sets forth the requirement that United States foreign policy support the United Nations Secretary General's efforts to resettle the occupied, but uninhabited city of Famagusta by its rightful inhabitants.

Once again this June 2, 2008, the Report of the Secretary General on the United Nations Operation in Cyprus holds the Government of Turkey responsible for the failure to hand over Famagusta for resettlement by its rightful inhabitants.

It is on this Remembrance Day of Famagusta that I tell my fellow members of the House that it is high time for Turkey to end its senseless and cruel occupation, and allow the people of this fine city to return to their homes so that they may rebuild and restore her faded glory for the benefit of all Cypriots.

CONGRATULATING NEA CHAIRMAN  
DANA GIOIA

**HON. BETTY MCCOLLUM**

OF MINNESOTA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 17, 2008*

Ms. MCCOLLUM of Minnesota. Madam Speaker, I rise today to congratulate Dana Gioia on his accomplished tenure as the Chairman of the National Endowment for the Arts. The NEA has been significantly strengthened under his leadership, which he has recently announced will end in January when he steps down to focus on his writing.

When Mr. Gioia took the reins of the NEA in 2003, federal support for the arts had been badly damaged by decades of partisan feuds. The NEA budget had been cut in half, and many were questioning the long-term viability of the organization. Today, NEA funding has nearly doubled from its 1990s lows and the agency is expanding its efforts. For this, Mr. Gioia deserves much of the credit.

Mr. Gioia's impressive leadership skills helped build bipartisan support for the NEA. He understands the importance of listening to different groups, from artists to politicians to average citizens, and has the savvy to address their needs in creative ways.

One of his first initiatives was Shakespeare in American Communities, a program that brings professional theater companies into schools across the nation. This program has employed nearly 2,000 actors and introduced more than 1 million students to theater. The NEA also launched Operation Homecoming under his leadership, which sends writers to military bases to work with Iraq and Afghanistan veterans.

Mr. Gioia ensured that every congressional district had an opportunity to earn an NEA grant—a move that brought the arts to many new communities and demonstrated to Congress how the NEA's work touches every corner of the country.

As a member of the Congressional Arts Caucus and the National Council on the Arts, I am grateful for Mr. Gioia's leadership. When his tenure at the NEA ends early next year, he will leave behind an organization that is much stronger than it was when he arrived in 2003. I urge my colleagues to join me in congratulating Mr. Gioia on his leadership and his tremendous contributions to the arts.

TRIBUTE TO AUCLAIR'S MARKET  
IN SOMERSET, MASSACHUSETTS

**HON. JAMES P. MCGOVERN**

OF MASSACHUSETTS

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 17, 2008*

Mr. MCGOVERN. Madam Speaker, I rise today to pay tribute to Auclair's Market in Somerset, MA, which is celebrating its 90th

anniversary this week. The celebration also include a well-deserved "Happy 90th Birthday" to Fernand C.E. Auclair, whose father Francis started the business in 1918.

For all those years, Auclair's Market has combined the highest-quality food with excellent customer service. In an era when giant chain stores dominate the marketplace, Auclair's has remained steadfast in its dedication to the Greater Fall River area.

Things have certainly changed since the store first opened on Brightman Street in Fall River. At that time, meats were presented on cold marble slabs and the market's doors were left open in the winter to help preserve the food. Today, the store provides its customers with all the modern conveniences and several of its own specialties. Let me assure you, Madam Speaker, you haven't truly lived until you've grilled a steak with Auclair's Steakhouse marinade.

What hasn't changed is the Auclair family's commitment to the community. As Denis Auclair, third-generation owner recently told the Fall River Herald-News, "We can say it's our business, but it's our customers' store. Without them, we're nothing."

Madam Speaker, I ask all of my colleagues in the House to join me in congratulating Auclair's Market on their 90th Anniversary and wishing Fernand C.E. Auclair a very happy 90th birthday.

SCHOOL SAFETY ENHANCEMENTS  
ACT OF 2008

SPEECH OF

**HON. BOB ETHERIDGE**

OF NORTH CAROLINA

IN THE HOUSE OF REPRESENTATIVES

*Monday, September 15, 2008*

Mr. ETHERIDGE. Mr. Speaker, I rise in support of the School Safety Enhancements Act of 2007. This legislation reauthorizes and strengthens the Secure Our Schools program, which provides critical support to our Nation's schools for equipment to keep our children safe during their educational time. Over the past 6 years, \$65 million in Federal grant funds have been put to work in a partnership between law enforcement agencies and local schools to invest in security and school safety at more than 2,400 schools nationwide.

As the former superintendent of North Carolina's public schools, I know that a student needs fertile soil for learning to take seed. I have rare firsthand knowledge of the importance of quality school buildings to the educational goals we hold for our schools, and the challenges those schools face in inadequate facilities. There really is no substitute for bricks and mortar when it comes to quality schools. While good teachers and administrators are central to education, we also need a good environment for students. Children cannot learn in facilities that are substandard or overcrowded or where they do not feel safe. That is why I have made it a priority in Congress to support funds for school construction, for school safety, and for school emergency preparedness needs.

This bill is a step to address the pressing needs that schools have for safety. Even as teachers, administrators, and students are working together with law enforcement to make schools a safe place for learning, they

can use additional help and guidance to make their planning as effective as possible. I speak to students from North Carolina who are concerned about violence in their schools, about gang activity, or about bullying. Secure Our Schools gives schools and law enforcement agencies the flexibility to address their community's unique needs.

Although schools are central institutions to our communities, they are often overlooked in security and emergency planning. The partnerships between schools and law enforcement facilitated by Secure Our Schools have far-reaching benefits to school safety and the health of our communities.

H.R. 2352 gives these partnerships new tools to keep our children safe by allowing the use of funds for surveillance equipment and capital improvement. In recognition of the incredible need for these funds, it expands the authorization for Secure Our Schools grants to \$50 million. It is a solid step to improve our schools and recognize the hard work of teams of teachers, administrators, health care workers, security staff, and law enforcement personnel in keeping our children safe.

Mr. Speaker, I urge my colleagues to join me in voting yes for H.R. 2352.

HONORING HISTORICALLY BLACK  
COLLEGES AND UNIVERSITIES  
WEEK

**HON. DANNY K. DAVIS**

OF ILLINOIS

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 17, 2008*

Mr. DAVIS of Illinois. Madam Speaker, I would like to take this opportunity to acknowledge and celebrate National Historically Black Colleges and Universities week, designated as September 7–13, 2008. It is a pleasure to recognize Historically Black Colleges and Universities—or HBCUs—and their successes in educating many of the nation's African American undergraduate and graduate students.

There are over 100 HBCUs, and they provide a key pathway for African Americans and other minorities to take part in higher education. Although HBCUs represent only about 2.4 percent of higher education institutions, they enroll almost 12 percent of African American students who attend college. These institutions offer degrees at various levels across many subject areas. They play a critical role in educating black students in the fields of science and engineering. Indeed, 2004 data demonstrate that, of degrees earned by African American students, HBCUs conferred 20 percent degrees in engineering, 39 percent in the physical sciences, 26 percent in computer science, 37 percent in mathematics, 36 percent in the biological sciences, 47 percent in agricultural sciences, 16 percent in social sciences, and 21 percent in psychology. This success is especially impressive given the historical financial discrimination these institutions endured from Federal and State governments.

It was an HBCU that started me on my path to become the person that I am today. Growing up in rural Arkansas, my parents were low-income sharecroppers, who raised ten children. Seven of us attended the University of Arkansas at Pine Bluff, which was then called Arkansas AM&N College. Subsequently, three of my nephews, a niece, as well as several of

my cousins attended the same college. If it were not for the University of Arkansas at Pine Bluff, I strongly believe that my family members and I would not have been able to attend college. Many African American members of Congress and many of our nation's leaders have attended HBCUs—Jesse Jackson, Jr., Jesse Jackson, Sr., Alcee Hastings, Dr. Martin Luther King, W.E.B. Du Bois, and Thurgood Marshall, just to name a few.

The continued support and funding of HBCUs is essential to create more opportunities for people of color to thrive in education and become leaders of tomorrow. To this end, I advocated actively on their behalf during the recent reauthorization of the Higher Education Act. Today more than ever, professional success is linked with a higher education degree. I am pleased that the 110th Congress has demonstrated a commitment to strengthening HBCUs and other minority-serving institutions. HBCUs serve large populations of students with great financial and academic needs and deserve continued Federal support to graduate men and women of color. In honor of the 2008 HBCU week, I recognize HBCUs for their rich heritage, history, and culture and for the opportunities they provide to students to learn, grow, and succeed, regardless of race, ethnicity, or income.

INTRODUCTION OF NATIONAL  
CYBERSECURITY AWARENESS  
MONTH RESOLUTION

**HON. JAMES R. LANGEVIN**

OF RHODE ISLAND

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 17, 2008*

Mr. LANGEVIN. Madam Speaker, I am pleased to introduce this resolution supporting the goals and ideals of National Cybersecurity Awareness Month.

Each year, the National Cyber Security Division (NCSD) of the Department of Homeland Security (DHS) joins with the National Cyber Security Alliance (NCSA), the Multi-State Information Sharing and Analysis Center (MS-ISAC) and other partners to support National Cyber Security Awareness Month. The goal of National Cyber Security Awareness Month is to show everyday Internet users that by taking simple steps, they can safeguard themselves from the latest online threats and respond to potential cyber-crime incidents.

It would be dangerous to believe, however, that simple steps by end users will sufficiently combat the larger threats associated with a growing networked society. As Chairman of the Homeland Security Subcommittee on Emerging Threats, Cybersecurity and Science and Technology, I have held eight hearings in the 110th Congress on our nation's cybersecurity posture and the various vulnerabilities in our critical information infrastructure. Cybersecurity vulnerabilities can significantly impact our national and economic security. This issue has been largely ignored and misunderstood for too long. The oversight that the Homeland Security Committee is undertaking will help change that, but much work remains to be done.

I thank my colleagues for cosponsoring this resolution, and look forward to working with them on these critical issues in the future.

SUPPORTING PROPOSED REGULATIONS TO THE PUBLIC SAFETY OFFICERS' BENEFIT PROGRAM

**HON. DONALD A. MANZULLO**

OF ILLINOIS

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 17, 2008*

Mr. MANZULLO. Madam Speaker, I rise to recognize the Department of Justice for recently proposed regulations relating to the Public Safety Officers' Benefit Program. The program provides death benefits for the survivors of public safety officers who die in the line of duty; and disability benefits to those officers who have been permanently and totally disabled by a catastrophic personal injury sustained in the line of duty, and thereby prevented from performing any gainful work; and also educational assistance benefits for surviving family members. Among other things, these proposed regulations will help to shore up the program against fraud and abuse by clarifying the requirements for certifications and their effect. I strongly support the mission of the Public Safety Officers' Benefit Program, and I commend the Department of Justice for keeping the regulations up to date and for taking action to ensure that the funds available go to those public safety officers (and their survivors) that deserve them. I would like to take a moment to comment on the statutory predicate for some of these regulations.

As the Ninth Circuit Court of Appeals recognized, Public Law 94-430 creates a "limited program," whose principal purpose is to help ensure that the families of "public" officers be protected from financial calamity that is likely to result from the death or permanent and total disability, in the line of duty, of the primary money-maker. The statute (including the two parallel 2001 benefits statutes, which do not, strictly speaking, amend the Public Law or directly affect the precise program it creates) enshrines various and competing policy considerations and purposes that it proposes to achieve by particular means that have been worked out, over the last 30 years and more, in the legislative process. Because no law pursues its ends at all costs, the limitations expressly or implicitly contained in its text and structure are no less an articulation of its purposes (and the intent, goals, and policies that inform it), than its substantive grants of authority are. Benefits under these statutes—charges on the public fisc—are to be granted fairly, but not speculatively, or beyond what the statutory language unequivocally requires and unequivocally expresses, or beyond the letter of the difficult judgments reached in the legislative process and clearly reflected in the statutory text. It is precisely to enable the Department to balance and harmonize these various considerations into a single workable and coherent program that the law confers extraordinary administrative and interpretive authority on the Department. For example, at least seven distinct statutory provisions—42 U.S.C. 3796c(a) (twice), 3796(a) & (b), 3796d-3(a) & (b), 3782(a)—expressly authorize the Department to issue program regulations and policies here, and the law expressly provides that those regulations and policies are determinative of conflict of law issues relating to the program, and that responsibility for making final determinations shall rest with the Department. Under the Public Law (as under the parallel

2001 statutes), the very right to a death or disability benefit, which the Supreme Court correctly has recognized as a legal "gratuity" (and thus not "remedial" in nature), is not freestanding, but contingent, rather, upon a determination by the Department.

When Public Law 94-430 was enacted in 1976, only the Circuit Courts or the old Court of Claims (of similar rank) heard appeals from final rulings of the Department of Justice thereunder, which meant that only one level of judicial review ordinarily was available to claimants and the Department, alike. In 1982 (when the appellate functions of the Court of Claims generally were merged into the newly-created Court of Appeals for the Federal Circuit), jurisdiction over these appeals—apparently as a result of an oversight—was not transferred to the Federal Circuit, and thus (unlike the case with other administrative appeals, see, e.g., 28 U.S.C. 1295, 1296), by default, lay in what is now the Court of Federal Claims, established under Article I of the Constitution, rather than Article III, with an additional level of appeals available in the Federal Circuit. Although there are notable and distinguished exceptions, over the past decade or so, many of the Federal Claims Court's rulings on these appeals applied the law incorrectly, sometimes disregarding the express terms of the relevant statute or implementing regulations, or binding and applicable Federal Circuit/Court of Claims precedent, and even Supreme Court precedent. To order the administering agency to pay on a claim when payment is not clearly warranted by the programmatic statutes and their implementing regulations and administrative interpretive superstructure is as much an affront to the law as for the agency not to pay when payment is clearly required by those statutes and regulations.

Overall, the 16 opinions issued to date by the Federal Circuit (and its predecessor) under the statute indicate a proper understanding of the law and the application of the Chevron doctrine to the Department's determinations. (All but two of these opinions were affirmances of the administering agency; in *Demutiis*, the agency was affirmed on all points but a very minor one (relating to application of a (now-repealed) regulation), and the 1980 holding in *Harold*, which reversed the Department's determination, itself soon thereafter was rendered moot, as a practical matter, by a statutory amendment consonant with the Department's position.) For these reasons, the corrective proviso in the consolidated appropriations legislation, entrusting judicial appeals under Public Law 94-430 (and the two 2001 statutes) exclusively to the Federal Circuit (and returning to a single level of judicial review, as originally intended) should further the purposes of the program, reduce litigation costs for claimants and the taxpayers, and serve the interests of justice.

HONORING THE LIFE AND MUSIC OF THE LATE ISAAC HAYES

SPEECH OF

**HON. SHEILA JACKSON-LEE**

OF TEXAS

IN THE HOUSE OF REPRESENTATIVES

*Monday, September 15, 2008*

Ms. JACKSON-LEE of Texas. Mr. Speaker. I thank the gentlewoman from Tennessee for

introducing this resolution. I rise today to show support for House Resolution 1425, honoring the life and music of the late Isaac Hayes.

Mr. Hayes's absence will be felt by millions around the world. A prolific hall of fame songwriter, a fighter for civil rights and an entertainer to millions throughout his life, I ask that Congress now honor his life and his achievements.

Isaac Hayes's life should serve as an example to us all. Being orphaned shortly after his birth, Mr. Hayes started a lifelong trend of overcoming adversity. His grandfather, who was taking care of him, died when Isaac was only 11 years old. Wanting to contribute to his family, he took odd jobs around town to help his grandmother out.

His love of music started when he was only 5 years old. Turned on to music by singing at his church, he taught himself to play multiple instruments. Soon, he was singing backup to bands and it wasn't long before he would be out on his own singing and producing other young aspiring artists.

His civil rights credentials weren't too shabby either. In 1972, he helped stage a concert in Los Angeles that focused on social and economic issues. Never forgetting his roots, this concert also brought attention to his hometown Memphis sound.

Isaac Hayes was the best among us. His strength and character are a beacon of light for us all. This legislation will honor the life of one of the great ones of our time.

RECOGNIZING JOSEPH STALNAKER AND THE PAWS WITH A CAUSE ORGANIZATION

**HON. HARRY E. MITCHELL**

OF ARIZONA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 17, 2008*

Mr. MITCHELL. Madam Speaker, I rise today to recognize Joseph Stalnak and the Paws with a Cause organization. On the morning of Wednesday, September 13, 2008, Mr. Stalnak suffered a seizure as a result of an injury he received while serving in the U.S. military. While Mr. Stalnak was unable to help himself, his trained service dog, Buddy, managed to place the 911 call that saved his life. He had adopted Buddy from Paws with a Cause a year earlier.

The Paws with a Cause organization trains seeing eye and service dogs to be placed for adoption by people with disabilities. They are the nation's largest non-profit group providing service dogs trained especially to handle people with seizure-related disorders. Their goal is to not only assist people with serious disabilities, but to encourage them to be able to live independently. Paws with a Cause purveys a message of awareness through education, and provides service dogs to its clients free of charge.

Through these advocacy programs, people with disabilities like Joseph Stalnak, who bravely served our country, are able to live independently. The Paws with a Cause program tirelessly serves the community, providing both aid to those with disabilities, and providing homes to many dogs that would not otherwise have these opportunities.

Madam Speaker, please join me in recognizing the Paws with a Cause organization

and one of its fortunate beneficiaries, Joseph Stalnakar.

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SUNSET MEMORIAL

**HON. TRENT FRANKS**

OF ARIZONA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 17, 2008*

Mr. FRANKS of Arizona. Madam Speaker, I stand once again before this House with yet another Sunset Memorial.

It is September 17, 2008 in the land of the free and the home of the brave, and before the sun set today in America, almost 4,000 defenseless unborn children were killed by abortion on demand. That's just today, Madam Speaker. That's more than the number of innocent lives lost on September 11 in this country, only it happens every day.

It has now been exactly 13,022 days since the tragedy called *Roe v. Wade* was first handed down. Since then, the very foundation of this Nation has been stained by the blood of almost 50 million of its own children. Some of them Madam Speaker, cried and screamed as they died, but because it was amniotic fluid passing over the vocal cords instead of air, we couldn't hear them.

All of them had at least four things in common. First, they were each just little babies who had done nothing wrong to anyone, and each one of them died a nameless and lonely death. And each one of their mothers, whether she realizes it or not, will never be quite the same. And all the gifts that these children

might have brought to humanity are now lost forever. Yet even in the glare of such tragedy, this generation still clings to a blind, invincible ignorance while history repeats itself and our own silent genocide mercilessly annihilates the most helpless of all victims, those yet unborn.

Madam Speaker, perhaps it's time for those of us in this Chamber to remind ourselves of why we are really all here. Thomas Jefferson said, "The care of human life and its happiness and not its destruction is the chief and only object of good government." The phrase in the 14th Amendment capsulizes our entire Constitution. It says, "No State shall deprive any person of life, liberty or property without due process of law." Madam Speaker, protecting the lives of our innocent citizens and their constitutional rights is why we are all here.

The bedrock foundation of this Republic is the clarion declaration of the self-evident truth that all human beings are created equal and endowed by their Creator with the unalienable rights of life, liberty and the pursuit of happiness. Every conflict and battle our Nation has ever faced can be traced to our commitment to this core, self-evident truth.

It has made us the beacon of hope for the entire world. Madam Speaker, it is who we are.

And yet today another day has passed, and we in this body have failed again to honor that foundational commitment. We have failed our sworn oath and our God-given responsibility as we broke faith with nearly 4,000 more innocent American babies who died today without the protection we should have given them.

So Madam Speaker, let me conclude this Sunset Memorial in the hope that perhaps

someone new who heard it tonight will finally embrace the truth that abortion really does kill little babies; that it hurts mothers in ways that we can never express; and that 13,022 days spent killing nearly 50 million unborn children in America is enough; and that it is time that we stood up together again, and remembered that we are the same America that rejected human slavery and marched into Europe to arrest the Nazi Holocaust; and we are still courageous and compassionate enough to find a better way for mothers and their unborn babies than abortion on demand.

Madam Speaker, as we consider the plight of unborn America tonight, may we each remind ourselves that our own days in this sunshine of life are also numbered and that all too soon each one of us will walk from these Chambers for the very last time.

And if it should be that this Congress is allowed to convene on yet another day to come, may that be the day when we finally hear the cries of innocent unborn children. May that be the day when we find the humanity, the courage, and the will to embrace together our human and our constitutional duty to protect these, the least of our tiny, little American brothers and sisters from this murderous scourge upon our Nation called abortion on demand.

It is September 17, 2008, 13,022 days since *Roe versus Wade* first stained the foundation of this Nation with the blood of its own children; this in the land of the free and the home of the brave.

SENATE COMMITTEE MEETINGS

Title IV of Senate Resolution 4, agreed to by the Senate on February 4, 1977, calls for establishment of a system for a computerized schedule of all meetings and hearings of Senate committees, subcommittees, joint committees, and committees of conference. This title requires all such committees to notify the Office of the Senate Daily Digest—designated by the Rules Committee—of the time, place, and purpose of the meetings, when scheduled, and any cancellations or changes in the meetings as they occur.

As an additional procedure along with the computerization of this information, the Office of the Senate Daily Digest will prepare this information for printing in the Extensions of Remarks section of the CONGRESSIONAL RECORD on Monday and Wednesday of each week.

Meetings scheduled for Thursday, September 18, 2008 may be found in the Daily Digest of today's RECORD.

MEETINGS SCHEDULED

SEPTEMBER 23

9:30 a.m.  
 Armed Services  
 To hold hearings to examine the situation in Iraq and Afghanistan; with the possibility of a closed session in SVC-217 following the open session. SD-106

Health, Education, Labor, and Pensions  
 Employment and Workplace Safety Subcommittee  
 To hold hearings to examine investing in a skilled workforce, focusing on making the best use of tax-payer dollars to maximize results. SD-430

10 a.m.  
 Homeland Security and Governmental Affairs  
 Disaster Recovery Subcommittee  
 To hold hearings to examine after action reviews of federal, state, and local activities to respond and recover from Hurricanes Gustav and Ike. SD-G50

Banking, Housing, and Urban Affairs  
 To hold hearings to examine turmoil in United States credit markets, focusing on recent actions regarding investment banks and other financial institutions. SD-538

Energy and Natural Resources  
 To hold hearings to examine reasons that diesel fuel prices have been so high and what can be done to address this situation. SD-366

Environment and Public Works  
 To hold hearings to examine regulation of greenhouse gases under the Clean Air Act (Public Law 101-549). SD-406

Finance  
 To hold hearings to examine covering the uninsured, focusing on making health insurance markets work. SD-215

Judiciary  
 To hold hearings to examine equal pay for equal work. SH-216

Appropriations  
 Labor, Health and Human Services, Education, and Related Agencies Subcommittee  
 Financial Services and General Government Subcommittee  
 To hold joint hearings to examine food marketing to children. SD-192

10:30 a.m.  
 Homeland Security and Governmental Affairs  
 Federal Financial Management, Government Information, Federal Services, and International Security Subcommittee  
 To hold hearings to examine reducing the undercount in the 2010 census. SD-342

2:15 p.m.  
 Foreign Relations  
 Business meeting to consider pending calendar business. S-116, Capitol

2:30 p.m.  
 Commerce, Science, and Transportation  
 To hold oversight hearings to examine the transition to digital television, focusing on the February 2009 deadline. SR-253

Homeland Security and Governmental Affairs  
 Oversight of Government Management, the Federal Workforce, and the District of Columbia Subcommittee  
 To hold hearings to examine the elements of the federal government responsible for coordinating our public diplomacy, including their respective missions, organizational structures, workforce, and management. SD-342

Intelligence  
 To hold hearings to examine the new Attorney General guidelines for domestic intelligence collection. SD-G50

SEPTEMBER 24

9:30 a.m.  
 Veterans' Affairs  
 To hold oversight hearings to examine cooperation and collaboration by the Departments of Veterans Affairs and Defense on information technology efforts. SR-418

10 a.m.  
 Agriculture, Nutrition, and Forestry  
 Homeland Security and Governmental Affairs  
 Disaster Recovery Subcommittee  
 To hold joint hearings to examine the effectiveness of agricultural disaster assistance programs in the wake of the 2008 Midwest floods, Hurricane Gustav, and Hurricane Ike. SR-328A

Finance  
 To hold hearings to examine infrastructure needs and the consequences of inaction. SD-215

Homeland Security and Governmental Affairs  
 To hold hearings to examine domestic partner benefits for federal employees. SD-342

Commerce, Science, and Transportation  
 Interstate Commerce, Trade, and Tourism Subcommittee  
 To hold hearings to examine the imbalance in United States-Korea automobile trade. SR-253

Joint Economic Committee  
 To hold hearings to examine the current economic outlook. SD-106

10:30 a.m.  
 Aging  
 To hold hearings to examine ways to respect Americans' choices at the end of life. SD-562

10:45 a.m.  
 Judiciary  
 Human Rights and the Law Subcommittee  
 To hold hearings to examine extracting natural resources, focusing on corporate responsibility and the rule of law. SH-216

2:30 p.m.  
 Homeland Security and Governmental Affairs  
 State, Local, and Private Sector Preparedness and Integration Subcommittee  
 To hold hearings to examine the Federal Emergency Management Agency's (FEMA) future preparedness planning. SD-342

Environment and Public Works  
 To hold hearings to examine the Bush Administration's environmental record at the Department of the Interior and the Environmental Protection Agency (EPA). SD-406

Judiciary  
 Terrorism, Technology and Homeland Security Subcommittee  
 To hold hearings to examine the Visa Waiver Program, focusing on mitigating risks to ensure the safety of all Americans. SH-216

SEPTEMBER 25

9:30 a.m.  
 Armed Services  
 To hold hearings to examine the authorization of Survival Evasion Resistance and Escape techniques for interrogations in Iraq, focusing on the Committee's inquiry into the treatment of detainees in United States custody. SD-106

Homeland Security and Governmental Affairs  
 To hold hearings to examine ways to prevent nuclear terrorism, focusing on hard lessons learned from troubled investments. SD-342

10 a.m.  
 Commerce, Science, and Transportation  
 To hold hearings to examine broadband providers and consumer privacy. SR-253

2:30 p.m.  
 Intelligence  
 To hold hearings to examine the nomination of J. Patrick Rowan, of Maryland, to be an Assistant Attorney General. SD-G50

# Daily Digest

## HIGHLIGHTS

Senate passed S. 3001, National Defense Authorization Act.

## Senate

### Chamber Action

*Routine Proceedings, pages S8897–S8961*

**Measures Introduced:** Eleven bills and two resolutions were introduced, as follows: S. 3503–3513, and S. Res. 663–664. **Pages S8947–48**

#### Measures Reported:

S. 3341, to reauthorize and improve the Federal Financial Assistance Management Improvement Act of 1999. (S. Rept. No. 110–468)

S. 2907, to establish uniform administrative and enforcement procedures and penalties for the enforcement of the High Seas Driftnet Fishing Moratorium Protection Act and similar statutes, with an amendment in the nature of a substitute. (S. Rept. No. 110–469) **Page S8947**

#### Measures Passed:

**National Defense Authorization Act:** By 88 yeas to 8 nays (Vote No. 201), Senate passed S. 3001, to authorize appropriations for fiscal year 2009 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, after taking action on the following amendments proposed thereto: **Pages S8931–33**

#### Withdrawn:

Reid Amendment No. 5290, to change the enactment date. **Page S8933**

Reid Amendment No. 5291 (to Amendment No. 5290), of a perfecting nature. **Page S8933**

**Department of Defense Authorization Act:** Senate passed S. 3002, to authorize appropriations for fiscal year 2009 for military activities of the Department of Defense, to prescribe military personnel strengths for such fiscal year, after striking all after the enacting clause and inserting in lieu thereof Division A of S. 3001, National Defense Authorization, as amended. **Page S8933**

**Military Construction Authorization Act:** Senate passed S. 3003, to authorize appropriations for fiscal year 2009 for military construction, after striking all after the enacting clause and inserting in lieu thereof Division B of S. 3001, National Defense Authorization, as amended. **Page S8933**

**Department of Energy National Security Act:** Senate passed S. 3004, to authorize appropriations for fiscal year 2009 for defense activities of the Department of Energy, after striking all after the enacting clause and inserting in lieu thereof Division C of S. 3001, National Defense Authorization, as amended. **Pages S8933–34**

**Guaranteed Student Loans:** Senate passed H.R. 6889, to extend the authority of the Secretary of Education to purchase guaranteed student loans for an additional year, clearing the measure for the President. **Page S8960**

**Dalai Lama and the Government of China:** Committee on Foreign Relations was discharged from further consideration of S. Res. 643, calling for greater dialogue between the Dalai Lama and the Government of China regarding rights for the people of Tibet, and the resolution was then agreed to, after agreeing to the following amendment proposed thereto: **Pages S8960–61**

Sanders (for Feingold) Amendment No. 5630, to amend the preamble. **Pages S896061**

#### Measures Considered:

**Advancing America's Priorities Act—Cloture:** Senate began consideration of the motion to proceed to consideration of S. 3297, to advance America's priorities. **Page S8934**

A motion was entered to close further debate on the motion to proceed to consideration of the bill, and, in accordance with the provisions of rule XXII of the Standing Rules of the Senate, a vote on cloture will occur on Friday, September 19, 2008.

**Page S8934**

Subsequently, the motion to proceed was withdrawn. **Page S8934**

**Renewable Energy and Job Creation Act—Closure:** Senate began consideration of the motion to proceed to consideration of H.R. 6049, to amend the Internal Revenue Code of 1986 to provide incentives for energy production and conservation, to extend certain expiring provisions, to provide individual income tax relief. **Page S8934**

A motion was entered to close further debate on the motion to proceed to consideration of the bill, and, in accordance with the provisions of rule XXII of the Standing Rules of the Senate, a vote on closure will occur on Friday, September 19, 2008.

**Page S8934**

**Messages from the House:** **Pages S8945–46**

**Executive Communications:** **Pages S8946–47**

**Additional Cosponsors:** **Pages S8948–51**

**Statements on Introduced Bills/Resolutions:**  
**Pages S8951–56**

**Additional Statements:** **Pages S8940–45**

**Amendments Submitted:** **Pages S8956–59**

**Authorities for Committees To Meet:**  
**Pages S8959–60**

**Record Votes:** One record vote was taken today. (Total—201) **Page S8933**

**Recess:** Senate convened at 9:30 a.m. and recessed at 7:46 p.m., until 10 a.m. on Thursday, September 18, 2008. (For Senate's program, see the remarks of the Acting Majority Leader in today's Record on page S8961.)

## Committee Meetings

*(Committees not listed did not meet)*

### NOMINATIONS

*Committee on Commerce, Science, and Transportation:* Committee concluded a hearing to examine the nominations of Cheryl Feldman Halpern, of New Jersey, David H. Pryor, of Arkansas, and Elizabeth Sembler, of Florida, who were both introduced by Senator Nelson (FL), Bruce M. Ramer, of California, and Loretta Cheryl Sutliff, of Nevada, each to be a Member of the Board of Directors of the Corporation for Public Broadcasting, after the nominees testified and answered questions in their own behalf.

### BUSINESS MEETING

*Committee on Environment and Public Works:* Committee ordered favorably reported the following:

An original bill to designate a portion of the Rappahannock River in the Commonwealth of Virginia as the "John W. Warner Rapids";

H.R. 3999, to amend title 23, United States Code, to improve the safety of Federal-aid highway bridges, to strengthen bridge inspection standards and processes, to increase investment in the reconstruction of structurally deficient bridges on the National Highway System;

An original bill to amend the Public Works and Economic Development Act of 1965 to reauthorize that Act;

S. 2080, to amend the Federal Water Pollution Control Act to ensure that sewage treatment plants monitor for and report discharges of raw sewage, with an amendment in the nature of a substitute;

S. 1387, to amend the Emergency Planning and Community Right-to-Know Act of 1986 to provide for greenhouse gases, with an amendment in the nature of a substitute;

S. 2970, to enhance the ability of drinking water utilities in the United States to develop and implement climate change adaptation programs and policies;

An original bill to address the health and economic development impacts of nonattainment of federally mandated air quality standards in the San Joaquin Valley, California, by designating air quality empowerment zones;

An original bill to protect pregnant women and children from dangerous lead exposures;

H.R. 1464, to assist in the conservation of rare felids and rare canids by supporting and providing financial resources for the conservation programs of nations within the range of rare felid and rare canid populations and projects of persons with demonstrated expertise in the conservation of rare felid and rare canid populations, with an amendment in the nature of a substitute;

H.R. 1771, to assist in the conservation of cranes by supporting and providing, through projects of persons and organizations with expertise in crane conservation, financial resources for the conservation programs of countries the activities of which directly or indirectly affect cranes and the ecosystems of cranes;

H.R. 3224, to amend the National Dam Safety Program Act to establish a program to provide grant assistance to States for the rehabilitation and repair of deficient dams;

H.R. 5001, to authorize the Administrator of General Services to provide for the redevelopment of the Old Post Office Building located in the District of Columbia;

S. 3489, to require the Administrator of the Environmental Protection Agency to conduct a study on black carbon emissions;

An original bill to restore the value of every American in environmental decisions;

S. 1828, to require the Administrator of the Environmental Protection Agency to conduct a study of the feasibility of increasing the consumption in the United States of certain ethanol-blended gasoline, with an amendment; and

An original bill to amend the Federal Water Pollution Control Act and the Safe Drinking Water Act to improve water and wastewater infrastructure in the United States.

## GEORGIA

*Committee on Foreign Relations:* Committee concluded a hearing to examine Russia's aggression against Georgia, focusing on the consequences and responses relative to the relationship between the United States and Russia, after receiving testimony from William J. Burns, Under Secretary of State for Political Affairs.

## 401(K) AND SAVING FOR RETIREMENT

*Committee on Health, Education, Labor, and Pensions:* Committee concluded a hearing to examine 401(k) plan fee disclosure, focusing on helping workers save for retirement, after receiving testimony from Bradford P. Campbell, Assistant Secretary of Labor for the Employee Benefits Security Administration; Olena Berg Lacy, Pension Rights Center, Washington, D.C.; Paul Hunt, Millennium Advisory Services, Inc., Glen Allen, Virginia, on behalf of the United States Chamber of Commerce; and R. Theodore Benna, 401(k) Association, Jersey Shore, Pennsylvania.

## FBI

*Committee on the Judiciary:* Committee concluded an oversight hearing to examine the Federal Bureau of Investigation (FBI), after receiving testimony from Robert S. Mueller, III, Director, Federal Bureau of Investigation, Department of Justice.

## NOMINATION

*Committee on Veterans' Affairs:* Committee concluded a hearing to examine the nomination of Patrick W. Dunne, of New York, to be Under Secretary for Benefits of the Department of Veterans Affairs, after the nominee testified and answered questions in his own behalf.

## ADVERTISING OF MEDICAL DEVICES

*Special Committee on Aging:* Committee concluded a hearing to examine direct-to-consumer medical device advertising, focusing on marketing and medicine, after receiving testimony from Daniel Schulz, Director, Center for Devices and Radiological Health, Food and Drug Administration, Department of Health and Human Services; Kevin J. Bozic, University of California, San Francisco Department of Orthopaedic Surgery, on behalf of the American Association of Orthopaedic Surgeons and American Association of Hip and Knee Surgeons; William E. Boden, University at Buffalo Schools of Medicine and Public Health, Buffalo, New York; George A. Diamond, Cedars Sinai Medical Center, Los Angeles, California; Ruth S. Day, Duke University Medical Cognition Laboratory, Durham, North Carolina; and Ami Gadhia, Consumers Union, and Stephen J. Ubl, Advanced Medical Technology Association (AdvaMed), both of Washington, D.C.

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# House of Representatives

## Chamber Action

**Public Bills and Resolutions Introduced:** 18 public bills, H.R. 6918–6935; and 14 resolutions, H. Con. Res. 418–419; and H. Res. 1448–1459 were introduced. **Pages H8396–97**

**Additional Cosponsors:** **Pages H8397–98**

**Report Filed:** A report was filed today as follows:

H. Res. 1449, providing for consideration of the bill (H.R. 6604) to amend the Commodity Exchange

Act to bring greater transparency and accountability to commodity markets (H. Rept. 110–859).

**Pages H8495–96**

**Chaplain:** The prayer was offered by the guest Chaplain, Rev. Danny Davis, Mount Hermon Baptist Church, Danville, Virginia. **Page H8279**

**National Capital Security and Safety Act:** The House passed H.R. 6842, to require the District of Columbia to revise its laws regarding the use and possession of firearms as necessary to comply with the requirements of the decision of the Supreme Court in the case of *District of Columbia v. Heller*,

in a manner that protects the security interests of the Federal government and the people who work in, reside in, or visit the District of Columbia and does not undermine the efforts of law enforcement, homeland security, and military officials to protect the Nation's capital from crime and terrorism, by a recorded vote of 266 yeas to 152 nays with 1 voting "present", Roll No. 601. Consideration of the measure began on Tuesday, September 16th.

**Pages H8282–86**

Agreed to amend the title so as to read: "To restore Second Amendment rights in the District of Columbia."

**Page H8286**

Accepted:

Childers amendment in the nature of a substitute (printed in H. Rept. 110–852) that was debated on Tuesday, September 16th that strikes all after the enacting clause and inserts a complete new text entitled "Second Amendment Enforcement Act" (by a recorded vote of 260 yeas to 160 noes with 1 voting "present", Roll No. 600).

**Pages H8283–84**

H. Res. 1434, the rule providing for consideration of the bill, was agreed to on Tuesday, September 16th.

**Suspensions:** The House agreed to suspend the rules and pass the following measures:

*ADA Amendments Act of 2008:* S. 3406, to restore the intent and protections of the Americans with Disabilities Act of 1990—clearing the measure for the President;

**Pages H8286–98**

*SSI Extension for Elderly and Disabled Refugees Act:* Agreed to the Senate amendments to H.R. 2608, to amend section 402 of the Personal Responsibility and Work Opportunity Reconciliation Act of 1996 to provide, in fiscal years 2009 through 2011, extensions of supplemental security income for refugees, asylees, and certain other humanitarian immigrants, and to amend the Internal Revenue Code of 1986 to collect unemployment compensation debts resulting from fraud—clearing the measure for the President;

**Pages H8298–H8304**

*Fostering Connections to Success and Increasing Adoptions Act of 2008:* H.R. 6893, to amend parts B and E of title IV of the Social Security Act to connect and support relative caregivers, improve outcomes for children in foster care, provide for tribal foster care and adoption access, improve incentives for adoption;

**Pages H8304–19**

*Amending title 49, United States Code, to expand passenger facility fee eligibility for certain noise compatibility projects:* S. 996, to amend title 49, United States Code, to expand passenger facility

fee eligibility for certain noise compatibility projects—clearing the measure for the President;

**Pages H8336–38**

*Smithsonian Institution Facilities Authorization Act of 2008:* H.R. 6627, to authorize the Board of Regents of the Smithsonian Institution to carry out certain construction projects;

**Pages H8350–51**

*Expand and Preserve Home Ownership Through Counseling Act:* H.R. 3019, amended, to establish an Office of Housing Counseling to carry out and coordinate the responsibilities of the Department of Housing and Urban Development regarding counseling on homeownership and rental housing issues, to make grants to entities for providing such counseling, and to launch a national housing counseling advertising campaign;

**Pages H8354–58**

*Frank Melville Supportive Housing Investment Act of 2008:* H.R. 5772, amended, to amend section 811 of the Cranston-Gonzalez National Affordable Housing Act to improve the program under such section for supportive housing for persons with disabilities;

**Pages H8358–63**

*National Association of Registered Agents and Brokers Reform Act of 2008:* H.R. 5611, amended, to reform the National Association of Registered Agents and Brokers;

**Pages H8363–68**

*Civil Rights History Project Act of 2008:* H.R. 998, amended, to direct the Librarian of Congress and the Secretary of the Smithsonian Institution to carry out a joint project at the Library of Congress and the National Museum of African American History and Culture to collect video and audio recordings of personal histories and testimonials of individuals who participated in the Civil Rights movement;

**Pages H8369–71**

*Expressing the sense of Congress that the Department of Defense and the Federal Voting Assistance Program should take certain additional and timely measures to ensure that members of the Armed Forces and their dependents are provided with reasonable information on how to register to vote and vote in the 2008 general elections:* H. Con. Res. 388, amended, to express the sense of Congress that the Department of Defense and the Federal Voting Assistance Program should take certain additional and timely measures to ensure that members of the Armed Forces and their dependents are provided with reasonable information on how to register to vote and vote in the 2008 general elections;

**Pages H8371–73**

Agreed to amend the title so as to read: "To express the sense of Congress that the Department of Defense and the Federal Voting Assistance Program should take certain additional and timely measures

to ensure that members of the Armed Forces and their dependents and citizens living overseas are provided with reasonable information on how to register to vote and vote in the 2008 general elections.”.

**Page H8373**

***Veteran Voting Support Act:*** H.R. 6625, amended, to require the Secretary of Veterans Affairs to permit facilities of the Department of Veterans Affairs to be designated as voter registration agencies;

**Pages H8373–75**

***Expressing the sense of the Congress that the United States flag flown over the United States Capitol should be lowered to half-mast one day each month in honor of the brave men and women from the United States who have lost their lives in military conflicts:*** H. Con. Res. 61, to express the sense of the Congress that the United States flag flown over the United States Capitol should be lowered to half-mast one day each month in honor of the brave men and women from the United States who have lost their lives in military conflicts; and

**Pages H8375–77**

***Celebrating 75 years of effective State-based alcohol regulation and recognizing State lawmakers, regulators, law enforcement officers, the public health community and industry members for creating a workable, legal, and successful system of alcoholic beverage regulation, distribution, and sale:*** H. Con. Res. 415, to celebrate 75 years of effective State-based alcohol regulation and to recognize State lawmakers, regulators, law enforcement officers, the public health community and industry members for creating a workable, legal, and successful system of alcoholic beverage regulation, distribution, and sale.

**Pages H8377–79**

**Suspensions—Proceedings Resumed:** The House agreed to suspend the rules and pass the following measures which were debated on Monday, September 15th:

***Celebrating the 120-year partnership between the Government and State veterans homes:*** H. Res. 1335, to celebrate the 120-year partnership between the Government and State veterans homes, by a 2/3 yea-and-nay vote of 411 yeas with none voting “nay,” Roll No. 602;

**Pages H8351–52**

***Lieutenant Colonel Clement C. Van Wagoner Department of Veterans Affairs Clinic Designation Act:*** S. 2339, to designate the Department of Veterans Affairs clinic in Alpena, Michigan, as the “Lieutenant Colonel Clement C. Van Wagoner Department of Veterans Affairs Clinic,” by a 2/3 yea-and-nay vote of 412 yeas with none voting “nay,” Roll No. 603; and

**Pages H8352–53**

***Michael A. Marzano Department of Veterans Affairs Outpatient Clinic Designation Act:*** H.R. 1594, to designate the Department of Veterans Affairs Outpatient Clinic in Hermitage, Pennsylvania, as the Michael A. Marzano Department of Veterans Affairs Outpatient Clinic, by a 2/3 yea-and-nay vote of 410 yeas with none voting “nay,” Roll No. 604.

**Page H8353**

**Authorizing and directing the Committee on the Judiciary to inquire whether the House should impeach G. Thomas Porteous, a judge of the United States District Court for the Eastern District of Louisiana:** The House agreed to discharge from committee and agree to H. Res. 1448, to authorize and direct the Committee on the Judiciary to inquire whether the House should impeach G. Thomas Porteous, a judge of the United States District Court for the Eastern District of Louisiana.

**Pages H8353–54**

**Suspensions—Proceedings Postponed:** The House debated the following measures under suspension of the rules. Further proceedings were postponed:

***Supporting the goals and ideals of National Adoption Day and National Adoption Month:*** H. Res. 1432, to support the goals and ideals of National Adoption Day and National Adoption Month by promoting national awareness of adoption and the children in foster care awaiting families, to celebrate children and families involved in adoption, to recognize current programs and efforts designed to promote adoption, and to encourage people in the United States to seek improved safety, permanency, and well-being for all children;

**Pages H8319–24**

***Jacob M. Lowell Post Office Building Designation Act:*** H.R. 6681, to designate the facility of the United States Postal Service located at 300 Vine Street in New Lenox, Illinois, as the “Jacob M. Lowell Post Office Building”;

**Pages H8324–25**

***Mayor William “Bill” Sandberg Post Office Building Designation Act:*** H.R. 6229, to designate the facility of the United States Postal Service located at 2523 7th Avenue East in North Saint Paul, Minnesota, as the “Mayor William ‘Bill’ Sandberg Post Office Building”;

**Pages H8325–28**

***Army SPC Daniel Agami Post Office Building Designation Act:*** H.R. 6338, to designate the facility of the United States Postal Service located at 4233 West Hillsboro Boulevard in Coconut Creek, Florida, as the “Army SPC Daniel Agami Post Office Building”;

**Pages H8328–29**

***Mickey Mantle Post Office Building Designation Act:*** S. 171, to designate the facility of the

United States Postal Service located at 301 Commerce Street in Commerce, Oklahoma, as the “Mickey Mantle Post Office Building”; **Pages H8329–31**

*CeeCee Ross Lyles Post Office Building Designation Act*: H.R. 6772, to designate the facility of the United States Postal Service located at 1717 Orange Avenue in Fort Pierce, Florida, as the “CeeCee Ross Lyles Post Office Building”; **Pages H8331–32**

*Celebrating the 221st anniversary of the signing of the Constitution of the United States of America*: H. Res. 1356, to celebrate the 221st anniversary of the signing of the Constitution of the United States of America; **Pages H8332–36**

*Recognizing North Platte, Nebraska, as “Rail Town USA”*: H. Con. Res. 408, to recognize North Platte, Nebraska, as “Rail Town USA”; **Pages H8338–41**

*John F. Kennedy Center Reauthorization Act of 2008*: Agree to the Senate amendment to H.R. 3986, to amend the John F. Kennedy Center Act to authorize appropriations for the John F. Kennedy Center for the Performing Arts; **Pages H8341–43**

*Great Lakes Legacy Reauthorization Act of 2008*: H.R. 6460, amended, to amend the Federal Water Pollution Control Act to provide for the remediation of sediment contamination in areas of concern; and **Pages H8343–49**

*Amending Public Law 108–331 to provide for the construction and related activities in support of the Very Energetic Radiation Imaging Telescope Array System (VERITAS) project in Arizona*: S.J. Res. 35, to amend Public Law 108–331 to provide for the construction and related activities in support of the Very Energetic Radiation Imaging Telescope Array System (VERITAS) project in Arizona. **Pages H8349–50**

**Order of Procedure**: The House agreed by unanimous consent that the motions to suspend the rules relating to the following measures be considered as adopted in the form considered by the House on Monday, September 15th:

*Honoring Toby Keith’s commitment to members of the Armed Forces*: H. Res. 1255, to honor Toby Keith’s commitment to members of the Armed Forces; **Page H8368**

*Celebrating the 100th anniversary of the University of Nebraska at Omaha and recognizing the partnership between the City of Omaha, its citizens, and the University to build a vibrant and dynamic community*: H. Res. 1372, amended, to celebrate the 100th anniversary of the University of Nebraska at Omaha and to recognize the partnership between the City of Omaha, its citizens, and the

University to build a vibrant and dynamic community; **Page H8368**

*Honoring the life and music of the late Isaac Hayes, a passionate humanitarian, whose music laid the foundation for many musical styles, including R&B, disco, and rap*: H. Res. 1425, to honor the life and music of the late Isaac Hayes, a passionate humanitarian, whose music laid the foundation for many musical styles, including R&B, disco, and rap; **Page H8368**

*Recognizing the FBI on their 100th anniversary*: H. Con. Res. 410, to recognize the FBI on their 100th anniversary; **Page H8369**

*School Safety Enhancements Act of 2008*: H.R. 2352, amended, to enhance the safety of elementary schools, secondary schools, and institutions of higher education; **Page H8369**

*Tule River Tribe Water Development Act*: H.R. 2535, to direct the Secretary of the Interior to conduct a study on the feasibility and suitability of constructing a storage reservoir, outlet works, and a delivery system for the Tule River Indian Tribe of California to provide a water supply for domestic, municipal, industrial, and agricultural purposes; **Page H8369**

*Jackson Gulch Rehabilitation Act of 2008*: H.R. 3437, amended, to authorize the Secretary of the Interior to carry out the Jackson Gulch rehabilitation project in the State of Colorado; **Page H8369**

*Shoshone-Paiute Tribes of the Duck Valley Reservation Water Rights Settlement Act*: H.R. 5293, amended, to approve the settlement of the water rights claims of the Shoshone-Paiute Tribes of the Duck Valley Reservation in Nevada and to require the Secretary of the Interior to carry out the settlement; **Page H8369**

*Authorizing the Secretary of Commerce to sell or exchange certain National Oceanic and Atmospheric Administration property located in Norfolk, Virginia*: H.R. 5350, amended, to authorize the Secretary of Commerce to sell or exchange certain National Oceanic and Atmospheric Administration property located in Norfolk, Virginia; **Page H8369**

*Colonel Ola Lee Mize Veterans Clinic Designation Act*: H.R. 5736, to designate the Department of Veterans Affairs outpatient clinic in Gadsden, Alabama, as the Colonel Ola Lee Mize Veterans Clinic; **Page H8369**

*National Silver Alert Act*: H.R. 6064, amended, to encourage, enhance, and integrate Silver Alert plans throughout the United States; **Page H8369**

Agreed to amend the title so as to read: “To encourage, enhance, and integrate Silver Alert plans

throughout the United States, to authorize grants for the assistance of organizations to find missing adults, and for other purposes.”.

Page H8369

*Missing Alzheimer's Disease Patient Alert Program Reauthorization of 2008:* H.R. 6503, to amend the Violent Crime Control and Law Enforcement Act of 1994 to reauthorize the Missing Alzheimer's Disease Patient Alert Program; and

Page H8369

*Extending the authority for the United States Supreme Court Police to protect court officials off the Supreme Court grounds:* H.R. 6855, to extend the authority for the United States Supreme Court Police to protect court officials off the Supreme Court grounds.

Page H8369

**Senate Message:** Message received from the Senate today appears on page H8331.

**Senate Referrals:** S. 3023 was held at the desk and S. Con. Res. 87 was referred to the Committee on Foreign Affairs.

Page H8394

**Quorum Calls—Votes:** Two yea-and-nay votes and three recorded votes developed during the proceedings of today and appear on pages H8284, H8285–86, H8351–52, H8352–53, and H8353. There were no quorum calls.

**Adjournment:** The House met at 10:00 a.m. and adjourned at 10:30 p.m.

## Committee Meetings

### FOOD SAFETY

*Committee on Appropriations:* Subcommittee on Agriculture, Rural Development, Food and Drug Administration, and Related Agencies held a hearing on Food Safety—FDA. Testimony was heard from David Acheson, Associate Commissioner, FDA, Department of Health and Human Services; and public witnesses.

### ACCESS TO CABLE TV

*Committee on Appropriations:* Subcommittee on Financial Services and General Government, on Public, Educational, and Governmental (PEG) Access to Cable Television. Testimony was heard from Monica Shah Desai, Media Bureau, FCC; and public witnesses.

### WORKPLACE HEALTH STANDARDS

*Committee on Education and Labor:* Subcommittee on Workforce Protections held a hearing on the Secret Rule of the Department of Labor's Worker Health Risk Assessment Proposal. Testimony was heard from Leon R. Sequeira, Assistant Secretary, Policy, Department of Labor; and public witnesses.

## MISCELLANEOUS MEASURES

*Committee on Energy and Commerce.* Ordered reported the following bills: H. 6469, amended, Organ Transplant Authorization; S. 1760 Healthy Start Reauthorization Act of 2007; H.R. 1532, Comprehensive Tuberculosis Elimination Act of 2007; H.R. 2994, amended. National Pain Care Policy Act of 2007; H.R. 5265, amended, Paul D. Wellstone Muscular Dystrophy Community Assistance, Research, and Education Amendments of 2008; H.R. 6901, Meth Free Families and Communities Act; 1014, amended, Heart Disease Education, Analysis Research, and Treatment for Women Act; H.R. 6353, amended, To amend, title VII of the Public Health Service Act to establish a loan program for eligible hospitals to establish residency training programs; H.R. 1076, HIPPA Recreational Injury Technical Correction Act; and H.R. 758, amended, Breast Cancer Patient Protection Act.

## MISCELLANEOUS MEASURES

*Committee on Financial Services:* Began consideration of the following bills: H.R. 6694, FHA Seller-Financed Downpayment Reform and Risk-Based Pricing Authorization Act of 2008; H.R. 6890, Payments System Protection Act of 2008; H.R. 3019, Expand and Preserve Home Ownership Through Counseling Act; H.R. 6642, National Consumer Cooperative Bank Act Amendments of 2008; and H.R. 6871, Expedited Funds Availability Dollar Limits Adjustment Act of 2008.

## FORECLOSURE MITIGATION EFFORTS

*Committee on Financial Services:* Held a hearing entitled “Implementation of the Hope for Homeowners Program and A Review of Foreclosure Mitigation Efforts.” Testimony was heard from Sheila Bair, Chairman, FDIC; Elizabeth S. Duke, Governor, Federal Reserve Board of Governors; Phillip L. Swagel, Assistant Secretary, Economic Policy, Department of the Treasury; Brian D. Montgomery Assistant Secretary, Housing Commission, Department of Housing and Urban Development; Thomas J. Curry, Director, FDIC; and public witnesses.

## STABILITY AND DEMOCRACY FOR GEORGIA ACT 2006

*Committee on Foreign Affairs:* Approved a motion that the Chairman request that H.R. 6911, amended, Stability and Democracy for Georgia Act of 2008, be placed on the suspension Calendar.

## EXPORTING TOXIC TRASH

*Committee on Foreign Affairs:* Subcommittee on Asia, the Pacific and The Global Environment held a hearing on Exporting Toxic Trash: Are We Dumping

Our Electronic Waste on Poorer Countries? Testimony was heard from John B. Stephenson, Director, Natural Resources and Environment, GAO.

#### TRANSPORTATION WORKERS ID

*Committee on Homeland Security:* Subcommittee on Border Maritime and Global Counterterrorism held a hearing entitled “Transportation Worker Identification Credential: A Status Update.” Testimony was heard from the following officials of the Department of Homeland Security: RADM James Watson, USCG, Director, Prevention Policy, Marine and Surface Credentialing Safety Security and Stewardship, U.S. Coast Guard; and Masurine Fanguy, Acting Director Maritime and Surface Credential Transportation; Stephen Lord, Acting Director Homeland Security ab Justice and Justice Issues; and public witnesses.

#### HOMELAND SECURITY FAILED CONTRACTS

*Committee on Homeland Security:* Subcommittee on Management, Investigations and Oversight, hearing entitled “Waste, Abuse and Mismanagement: Calculating the Cost of DHS Failed Contracts.” Testimony was heard from Richardson K. Gunderson, Deputy Chief Procurement Office; and James L. Taylor, Deputy Inspector General, both with the Department of Homeland Secretary; John P. Hutton, Director, Acquisition and Sourcing Management, GAO; and public witnesses.

#### AMENDMENTS TO IMMIGRATION AND NATIONALITY ACT TO WELL-BEING OF SOLDIERS AND THEIR FAMILIES

*Committee on the Judiciary:* Ordered reported, as amended, H.R. 6020, To amend the Immigration and Nationality Act to protect the well-being of soldiers and their families, and for other purposes.

Adopted a resolution establishing a task force to conduct an inquiry into whether U.S. District Judge G. Thomas Porteous should be impeached.

#### GOVERNMENT INFORMATION SERVICES OFFICE

*Committee on Oversight and Government Reform:* Subcommittee on Information Policy, Census and National Archives, hearing on Implementation of the Office of Government Information Services. Testimony was heard from Allen Weinstein, Archivist, National Archives and Records Administration; and public witnesses.

#### BUSINESS DISASTER SAVINGS ACCOUNTS

*Committee on Small Business:* Subcommittee on Finance, and Tax held a hearing entitled “Disaster Savings Accounts: Protections for Small Businesses Dur-

ing a Disaster.” Testimony was heard from public witnesses.

#### FAA AIRCRAFT CERTIFICATION

*Committee on Transportation and Infrastructure:* Subcommittee on Aviation held a hearing on FAA Aircraft Certification: Alleged Regulatory Lapses in the Certification and Manufacture of the Eclipse EA-500. Testimony was heard from the following officials of the Department of Transportation: Calvin L. Scovel III, Inspector General; Dennis Wallace, Software Engineer, Rotorcraft Directorate, Aircraft Certification Service; Ford Lauer, Manager, San Antonio Manufacturing Inspector, District Office; Maryetta Broyles, Technical Program Management Specialist, Manufacturing Inspection Office; Nicholas A. Sabatini, Associate Administrator, Aviation Safety; John J. Hickey, Director, Aircraft Certification Service; Ronald Wojnar, Senior Advisor, Aircraft Maintenance Division, Aircraft Certification Service; all with the FAA; and Tom Haueter, Director, Office of Aviation Safety, National Transportation Safety Board and a public witness.

#### FILIPINO VETERANS EQUITY ACT

*Committee on Veterans' Affairs:* Ordered reported, as amended, H.R. 6897, Filipino Veterans Equity Act of 2008.

#### THE “COMMODITY MARKETS TRANSPARENCY AND ACCOUNTABILITY ACT OF 2008”

*Committee on Rules:* Granted, by a non-record vote, a closed rule providing for consideration of H.R. 6604, the “Commodity Markets Transparency and Accountability Act of 2008.” The rule provides one hour of general debate equally divided and controlled by the chairman and ranking minority member of the Committee on Agriculture.

The resolution waives all points of order against consideration of the bill except those arising under clause 9 or 10 of rule XXI. The resolution provides that the amendment in the nature of a substitute printed in the Rules Committee report shall be considered as adopted and that the bill, as amended, shall be considered as read. The resolution waives all points of order against the bill, as amended.

The resolution provides one motion to recommit the bill. The resolution permits the Chair, during consideration of the bill, to postpone further consideration of it to a time designated by the Speaker. Testimony was heard from Chairman Peterson of Minnesota.

## Joint Meetings

### ROLE OF OSCE INSTITUTIONS

*Commission on Security and Cooperation in Europe:* Commission concluded a hearing to examine the role of Organization for Security and Cooperation in Europe (OSCE) institutions in advancing human rights and democracy, focusing on the roles of each institution, their contributions to strengthening human rights, and the challenges faced as countries seek to curtail the Organization's work, after receiving testimony from Janez Lenarcic, Office for the Democratic Institutions and Human Rights, Warsaw, Poland, and R. Spencer Oliver, Secretary General of the Parliamentary Assembly, Copenhagen, Denmark, both of the Organization for Security and Cooperation in Europe (OSCE).

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### COMMITTEE MEETINGS FOR THURSDAY, SEPTEMBER 18, 2008

*(Committee meetings are open unless otherwise indicated)*

#### Senate

*Committee on Banking, Housing, and Urban Affairs:* to hold hearings to examine transparency in accounting, proposed changes to accounting for off-balance sheet entities, 2:30 p.m., SD-538.

*Committee on Commerce, Science, and Transportation:* Subcommittee on Surface Transportation and Merchant Marine Infrastructure, Safety and Security, to hold an oversight hearing to examine bus safety, 2:30 p.m., SR-253.

*Committee on Environment and Public Works:* to hold oversight hearings to examine clean-up efforts at federal facilities, 10 a.m., SD-406.

*Committee on Foreign Relations:* to hold hearings to examine the Agreement for Peaceful Nuclear Cooperation with India, 2:30 p.m., SD-419.

*Committee on Homeland Security and Governmental Affairs:* business meeting to consider S. 3474, to amend title 44, United States Code, to enhance information security of the Federal Government, S. 3384, to amend section 11317 of title 40, United States Code, to require greater accountability for cost overruns on Federal IT investment projects, H.R. 2631, to strengthen efforts in the Department of Homeland Security to develop nuclear forensics capabilities to permit attribution of the source of nuclear material, H.R. 6098, to amend the Homeland Security Act of 2002 to improve the financial assistance provided to State, local, and tribal governments for information sharing activities, H.R. 3815, to amend the Homeland Security Act of 2002 to require the Secretary of Homeland Security to make full and efficient use of open source information to develop and disseminate open source homeland security information products, S. 3176, to amend the Robert T. Stafford Disaster Relief and Emergency Assistance Act to authorize the President to provide mental health and substance abuse services, an original bill to establish a controlled unclassified information

framework, H.R. 6073, to provide that Federal employees receiving their pay by electronic funds transfer shall be given the option of receiving their pay stubs electronically, to amend title 5, United States Code, to provide for 8 weeks of paid leave for Federal employees giving birth, S. 3350, to provide that claims of the United States to certain documents relating to Franklin Delano Roosevelt shall be treated as waived and relinquished in certain circumstances, S. 3477, to amend title 44, United States Code, to authorize grants for Presidential Centers of Historical Excellence, H.R. 5975 and S. 3317, bills to designate the facility of the United States Postal Service located at 101 West Main Street in Waterville, New York, as the "Cpl. John P. Sigsbee Post Office", H.R. 6092, to designate the facility of the United States Postal Service located at 101 Tallapoosa Street in Bremen, Georgia, as the "Sergeant Paul Saylor Post Office Building", S. 3309, to designate the facility of the United States Postal Service located at 2523 7th Avenue East in North Saint Paul, Minnesota, as the Mayor William "Bill" Sandberg Post Office Building, H.R. 6437, to designate the facility of the United States Postal Service located at 200 North Texas Avenue in Odessa, Texas, as the "Corporal Alfred Mac Wilson Post Office", and the nominations of Ruth Y. Goldway, of California, to be a Commissioner of the Postal Regulatory Commission, and Carol Waller Pope, of the District of Columbia, and Thomas M. Beck, of Virginia, both to be a Member of the Federal Labor Relations Authority, Time to be announced, Room to be announced.

Subcommittee on Oversight of Government Management, the Federal Workforce, and the District of Columbia, to hold hearings to examine the homeland security risks associated with the upcoming presidential transition, the Department of Homeland Security's (DHS) planning for the transition, and what remains to be done to prepare for the transition, 2 p.m., SD-342.

*Committee on Indian Affairs:* to hold oversight hearings to examine federal declinations to prosecute crimes in Indian country, 9:30 a.m., SD-628.

*Committee on the Judiciary:* business meeting to consider S. 3259, to amend title 11, United States Code, with respect to the priority of certain high cost credit debts, H.R. 3971, to encourage States to report to the Attorney General certain information regarding the deaths of individuals in the custody of law enforcement agencies, S. Res. 540, recognizing the historical significance of the sloop-of-war USS Constellation as a reminder of the participation of the United States in the transatlantic slave trade and of the efforts of the United States to end the slave trade, the nominations of Clark Waddoups, to be United States District Judge for the District of Utah, Michael M. Anello, to be United States District Judge for the Southern District of California, Mary Stenson Scriven, to be United States District Judge for the Middle District of Florida, Christine M. Arguello, to be United States District Judge for the District of Colorado, Philip A. Brimmer, to be United States District Judge for the District of Colorado, and Gregory G. Garre, of Maryland, to be Solicitor General of the United States, George W. Venables, to be United States Marshal for the Southern

District of California, and A. Brian Albritton, to be United States Attorney for the Middle District of Florida, all of the Department of Justice, and the authorization for subpoenas relating to the Department of Justice Office of Legal Counsel, 10 a.m., SH-216.

*Select Committee on Intelligence*: to hold closed hearings to examine certain intelligence matters, 2:30 p.m., SH-219.

### House Committees

*Committee on Armed Services*, Subcommittee on Terrorism, Unconventional Threats and Capabilities, hearing on Lessons for Countering al Qaeda and the Way Ahead, 10 a.m., 2118 Rayburn.

*Committee on Energy and Commerce*, Subcommittee on Health, hearing entitled "America's Need for Health Reform," 9:30 a.m., 2123 Rayburn.

Subcommittee on Oversight and Investigations, hearing entitled "Science Under Siege: Scientific Integrity at the Environmental Protection Agency" 10 a.m., 2322 Rayburn.

*Committee on Financial Services*, hearing entitled "Auction Rate Securities Market: A Review of Problems and Potential Resolutions," 10 a.m., 2128 Rayburn.

*Committee on Foreign Affairs*, Subcommittee on International Organizations, Human Rights, and Oversight, hearing on Families Torn Apart: Human Rights and U.S. Restrictions on Cuban-American Travel, 10 a.m., 2172 Rayburn.

*Committee on Homeland Security*, to continue hearings entitled "Management, Missteps, and Missed Benchmarks: Why the Virtual Fence Has Not Become a Realty," 10 a.m., 311 Cannon.

*Committee on the Judiciary*, Subcommittee on Commercial and Administrative Law, hearing on H.R. 5793, Cell Tax Fairness Act of 2008, 1 p.m., 2141 Rayburn.

Subcommittee on the Constitution, Civil Rights and Civil Liberties, to markup H.R. 5607, State Secret Protection Act of 2008, 10 a.m., 2141 Rayburn.

Subcommittee on Crime, Terrorism, and Homeland Security, hearing on the Department of Justice, Office of Justice Programs Oversight, 11:30 a.m., 2237 Rayburn.

*Committee on Natural Resources*, oversight hearing on Recent Interior Department Inspector General Investigations on Federal Oil and Gas Royalty Collections, 10 a.m., 1324 Longworth.

Subcommittee on Insular Affairs, oversight hearing on the Federal Court Options for American Samoa, 2 p.m., 1324 Longworth.

*Committee on Oversight and Government Reform*, Subcommittee on Domestic Policy, hearing on Gaming the Tax Code: Public Subsidies, Private Profits, and Big League Sports in New York, 10 a.m., 2154 Rayburn.

*Committee on Science and Technology*, Subcommittee on Research and Science Education, hearing on the Role of Social Sciences in Public Health, 10 a.m., 2318 Rayburn.

*Committee on Small Business*, hearing entitled "Making Health Care Reform Work for Small Business," 10:30 a.m., 1539 Longworth.

*Committee on Transportation and Infrastructure*, Subcommittee on Highways and Transit, hearing on Transportation Planning, 10 a.m., 2167 Rayburn.

Subcommittee on Water Resources and Environment, hearing on Emerging Contaminants in U.S. Waters, 2 p.m., 2167 Rayburn.

*Committee on Veterans' Affairs*, Subcommittee on Disability Assistance and Memorial Affairs, hearing on Examining the Effectiveness of the Veterans Benefits Administration's Training, Performance Management and Accountability, 10 a.m., 340 Cannon.

*Committee on Ways and Means*, to continue hearings on Policy Options to Prevent Climate Change, 10:30 a.m., 1100 Longworth.

*Permanent Select Committee on Intelligence*, executive, hearing on Cyber Security, 9 a.m., H-405 Capitol.

Subcommittee on Oversight and Investigations, executive, to meet on ongoing matters/reports, 1 p.m., H-405 Capitol.

Subcommittee on Terrorism, Human Intelligence, Analysis and Counterintelligence, executive, on Russia, 2:30 p.m., H-405 Capitol.

*Select Committee on Emerging Independence and Global Warming*, hearing entitled "The Green Road to Economic Recovery," 1:30 p.m., 175 Rayburn.

Next Meeting of the SENATE

10 a.m., Thursday, September 18

Next Meeting of the HOUSE OF REPRESENTATIVES

10 a.m., Thursday, September 18

Senate Chamber

Program for Thursday: Senate will be in a period of morning business.

House Chamber

Program for Thursday: To be announced.

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