

This straightforward amendment doesn't add any costs to the Federal Government. In fact, allowing the city to advance fund the remainder of the project would actually reduce the Federal Government's overall cost because the project would be completed in a much shorter timeframe.

Such authorities have been extended to other Federal flood control projects in the past. Senator JOHNSON and I are simply seeking additional flexibility that will allow the city to expedite construction of the Big Sioux Flood Control Project. I believe the city's willingness to advance fund this flood control project underscores their commitment to finishing this much needed project.

I look forward to working with the bill managers to try to get this amendment voted on, to get it included in the underlying bill as we work to reform our Nation's flood insurance program.

I hope we can work through this jurisdictional issue because this is an issue of timing. There is another WRDA bill that may come down the road, but the last one took 7 years to get on the floor of the Senate. I don't believe the next one will take that long. In any case, the city of Sioux Falls—the largest community in my State—is looking at 11 years to complete this project.

As soon as FEMA designates this flood plain, 1,600 homeowners will be faced with an insurance bill. All the city is trying to do is take the initiative to complete this project in a more timely way by advance funding it and then allowing the Federal Government, through the Corps, to reimburse through what would be annual appropriations, which could take perhaps 11 or more years to get. I think this is a commonsense, practical solution. The city has stepped forward on this. I hope we can include it in this bill before we get to final passage.

Thank you, Mr. President.

I thank the Senator from Connecticut.

Mr. DODD. Mr. President, I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The legislative clerk proceeded to call the roll.

Mr. DODD. I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER (Mr. SALAZAR). Without objection, it is so ordered.

Mr. DODD. Mr. President, I ask unanimous consent that all amendments to S. 2284 must be offered during Thursday's session, May 8; that the only amendments in order on Monday be the pending substitute amendment; further that a managers' amendment still be in order if cleared by the managers and leaders, the McConnell amendment No. 4720, with the Allard amendment No. 4721 withdrawn prior to a vote in relation to the McConnell amendment; a Reid and others amendment relating to

the subject of energy; that the McConnell and Reid amendments be subject to a 60-affirmative-vote threshold; that if either amendment achieves that threshold, then the amendment be agreed to and the motion to reconsider be laid upon the table; that if neither achieves the 60-affirmative-vote threshold, then it be withdrawn; that the vote with respect to the McConnell amendment No. 4720 occur at 5:30 p.m. Monday, May 12, to be followed by a vote in relation to the Reid, et al., amendment; that upon disposition of all amendments, the substitute amendment, as amended, if amended, be agreed to; the bill read a third time, and the Senate then vote on passage of S. 2284, as amended; further that the previous order which referenced H.R. 3121 be changed to reflect passage of a flood insurance bill, either S. 2284 or H.R. 3121, and the cloture motion on amendment No. 4720 be withdrawn.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. DODD. Mr. President, I thank all involved. I thank the majority staff, the minority staff, and the respective Members who helped us put this agreement together. Basically, what it says is we have to offer, debate, and vote on all amendments by the end of business tomorrow, and then leaving off until next week the issue involving the energy issues which the majority leader talked about earlier this evening. That will allow us to hopefully complete consideration of the flood insurance bill.

I know I speak for Senator SHELBY and other members of the committee, as I mentioned earlier, we passed this bill unanimously out of the Banking Committee some months ago. The fact that we will be able to come to closure on the bill by the end of business tomorrow is good news for literally millions of people who are counting on having a good flood insurance program.

I would like to make some unanimous consent requests.

#### MORNING BUSINESS

Mr. DODD. I ask unanimous consent that the Senate proceed to a period of morning business with Senators permitted to speak for up to 10 minutes each.

The PRESIDING OFFICER. Without objection, it is so ordered.

#### USS "COLE" INVESTIGATION

Mr. FEINGOLD. Mr. President, this past weekend a front page article in the Washington Post reminded us of the devastating attack on the USS *Cole* and the inability—or unwillingness—of the administration to see the investigation to the finish line. Nearly 8 years since the attack on the *Cole*, and 6½ since September 11, 2001, an attack directly linked to al-Qaida—and to bin Laden himself—remains stalled, at best, with few answers to key questions.

I would like to take a minute to remind my colleagues of the attack I am referring to—an attack perhaps not as seared into our memories as those horrific ones of 9/11, but one that is equally as painful for those who lost loved ones and are still waiting to hold someone to account. On October 12, 2000, as the USS Navy destroyer *Cole* stopped briefly to refuel in the harbor of Aden, Yemen, it was attacked by a small boat loaded with explosives. The attack killed 17 members of the ship's crew, including a sailor from my home State of Wisconsin. At least 39 others were wounded. According to the 9/11 Commission Report, "The plot . . . was a full-fledged al Qaida operation, supervised directly by [Osama] bin Laden." Although teams from the FBI and other U.S. agencies were immediately sent to Yemen to investigate, the Yemeni government was hesitant to participate in the investigation.

While the Yemenis eventually agreed to a joint investigation, the 9/11 Commission Report notes that the CIA described Yemeni support for the investigation as "slow and inadequate" and that in the early stages of the investigation President Clinton, Secretary Albright, and others had to intervene to help. What followed was a number of arrests by the Yemeni government of people connected to the attack—including those found to have close links to al-Qaida—but less than 3 years after their arrest, 10 were able to escape from prison.

Shortly after the jail break, the Justice Department unveiled a 51-count indictment against two of the escapees, including cell leader Jamal al-Badawi. Both were indicted on various terror offenses, included the murder of U.S. nationals and U.S. military personnel. Yet Yemen refused to extradite al-Badawi. Despite a trial in 2004 that condemned him to death—a sentence which was later reduced to 15 years in prison al-Badawi dug his way to freedom in 2006 with a number of other convicts. Although he surrendered 20 months later, al-Badawi was able to strike a deal with the government which rendered him a free man. No one has been charged in U.S. courts and none of those imprisoned remain behind bars. The USS *Cole* investigation remains unfinished as there has been no real accountability for the deaths of 17 Americans.

I am deeply troubled by the message we are sending to our enemies by allowing this investigation to languish, while many of those involved in the attack walk free. Since 2003, I have repeatedly requested information from the State and Defense Departments, CIA, and FBI about these attacks, the circumstances surrounding the detention and escape of the suspects, and efforts to find and detain those involved. In 2006, I wrote to Secretary Rice and the Director of National Intelligence, DNI, expressing grave concern about al-Badawi's multiple escapes and in 2007 I strongly condemned the Yemeni government's decision to release him.