

Whereas the March 2006 report from of the Independent Task Force on Russia of the Council on Foreign Relations stated that “to protect the credibility of the G-8 at a time when many are questioning Russia’s chairmanship, the United States should make clear that this role does not exempt Russian policies and actions from critical scrutiny”;

Whereas the United States recognizes and applauds the proud history of achievement, creativity, and sacrifice of the people of Russia;

Whereas the United States seeks the development of Russia as a strong, responsible, democratic partner in promoting global peace and security; and

Whereas the United States believes that both the people of Russia and the Government of the Russian Federation will be shackled in their efforts to build a strong society domestically and contribute to the work of the international community so long as the Government of the Russian Federation fails to fully embrace the values of democracy: Now, therefore, be it

*Resolved*, That it is the sense of the Senate that—

(1) in order to preserve the integrity of the G-8 as a forum of the leading industrialized democracies of the world, President George W. Bush and other heads of state attending the G-8 Summit should explicitly, frankly, and honestly engage Russian Federation President Vladimir Putin in a dialogue about the anti-democratic behavior of the Government of the Russian Federation;

(2) the United States and other democratic countries should reaffirm their support for civic and non-governmental organizations working to promote democracy and the rule of law in Russia;

(3) the Government of the Russian Federation should take action to ensure that it guarantees the full range of civil and political rights to its citizens, as it is obligated to do under the International Covenant on Civil and Political Rights;

(4) consistent with its obligations under the International Covenant, the Government of the Russian Federation should take steps to cease its interference with foreign news organizations, including the Voice of America and Radio Free Europe/Radio Liberty;

(5) the Government of the Russian Federation should take action to combat rising racism, anti-Semitism, and xenophobia in Russian society; and

(6) the United States and countries of the G-8 should reaffirm their support for new democracies on the borders of Russia and, where applicable, expedite their integration into Euro-Atlantic institutions to provide a bulwark for democracy in eastern Europe and the Caucasus.

#### EXPRESSING THE SENSE OF CONGRESS REGARDING THE RUSSIAN FEDERATION

Mr. FRIST. Mr. President, I ask unanimous consent that the Foreign Relations Committee be discharged from further consideration and the Senate now proceed to S. Res. 500.

The ACTING PRESIDENT pro tempore. Without objection, it is so ordered. The clerk will report the resolution by title.

The legislative clerk read as follows:

A resolution (S. Res. 500) expressing the sense of Congress that the Russian Federation should fully protect the freedoms of all religious communities without distinction, whether registered or unregistered, as stipulated by the Russian Constitution and international standards.

There being no objection, the Senate proceeded to consider the resolution.

Mr. FRIST. Mr. President, I ask unanimous consent that the resolution be agreed to, the preamble be agreed to, and the motion to reconsider be laid upon the table.

The ACTING PRESIDENT pro tempore. Without objection, it is so ordered.

The resolution (S. Res. 500) was agreed to.

The preamble was agreed to.

The resolution, with its preamble, reads as follows:

#### S. RES. 500

Whereas the Russian Federation is a participating State of the Organization for Security and Cooperation in Europe (OSCE) and has freely committed to fully respect the rights of individuals, whether alone or in community with others, to profess and practice religion or belief;

Whereas the 1989 Vienna Concluding Document calls on OSCE participating States to “take effective measures to prevent and eliminate discrimination against individuals or communities on the grounds of religion or belief” and to “grant upon their request to communities of believers, practicing or prepared to practice their faith within the constitutional framework of their States, recognition of the status provided for them in the respective countries”;

Whereas Article 28 of the Constitution of the Russian Federation declares that “everyone shall be guaranteed the right to freedom of conscience, to freedom of religious worship, including the right to profess, individually or jointly with others, any religion” and Article 8 of the 1997 Law on Freedom of Conscience and Religious Associations provides for registration for religious communities as “religious organizations,” if they have at least 10 members and have operated within the Russian Federation with legal status for at least 15 years;

Whereas religious freedom has advanced significantly for the vast majority of people in Russia since the collapse of the Soviet Union;

Whereas many rights and privileges afforded to religious communities in the Russian Federation remain contingent on the ability of the communities to obtain government registration;

Whereas some religious groups have not attempted to register with government authorities due to theological considerations, and other communities have been unjustly denied registration or had their registration improperly terminated by local authorities;

Whereas many of the unregistered communities in the Russian Federation today were never registered under the Soviet system because they refused to collaborate with that government’s anti-religious policies and they are now experiencing renewed discrimination and repression by authorities of the Russian Federation;

Whereas over the past 2 years there have been an estimated 10 arson attacks on unregistered Protestant churches, with little or no effective response by law enforcement officials to bring the perpetrators to justice;

Whereas the Government of the Russian Federation reacted swiftly in response to the January 2006 attack on a Moscow synagogue, but there have been numerous other anti-Semitic attacks against Jews and Jewish institutions in the Russian Federation, and there is increasing tolerance of anti-Semitism in certain segments of society in that country;

Whereas there has been evidence of an increase in the frequency and severity of op-

pressive actions by security forces and federal and local officials against some Muslim communities and their members;

Whereas there are many cases involving restitution for religious property seized by the Soviet regime that remain unresolved;

Whereas in some areas of the Russian Federation law enforcement personnel have carried out acts of harassment and oppression against members of religious communities peacefully practicing their faith and local officials have put overly burdensome restrictions on the ability of some religious communities to engage in religious activity; and

Whereas the United States has sought to protect the fundamental and inalienable right of individuals to profess and practice their faith, alone or in community with others, according to the dictates of their conscience, and in accordance with international agreements committing nations to respect individual freedom of thought, conscience, and belief: Now, therefore, be it

*Resolved*, That it is the sense of Congress that the United States Government should—

(1) urge the Government of the Russian Federation to ensure full protection of freedoms for all religious communities without distinction, whether registered or unregistered, and end the harassment of unregistered religious groups by the security apparatus and other government agencies, thereby building upon the progress made over the past 15 years in promoting religious freedom in the Russian Federation;

(2) urge the Government of the Russian Federation to ensure that law enforcement officials vigorously investigate and prosecute acts of violence, arson, and desecration perpetrated against registered and unregistered religious communities, as well as make certain that government authorities are not complicit in such incidents;

(3) continue to raise concerns with the Government of the Russian Federation over violations of religious freedom, including those against unregistered religious communities, especially indigenous denominations not well known in the United States;

(4) ensure that United States Embassy officials engage local officials throughout the Russian Federation, especially when violations of freedom of religion occur, and undertake outreach activities to educate local officials about the rights of unregistered religious communities;

(5) urge the Government of the Russian Federation to invite the three Personal Representatives of the OSCE Chair-in-Office and the United Nations Special Rapporteur on Freedom of Religion or Belief to visit the Russian Federation and discuss with federal and local officials concerns about the religious freedom of both registered and unregistered religious communities; and

(6) urge the Council of Europe, its member countries, and the other members of the G-8 to raise issues relating to religious freedom with Russian officials in the context of the Russian Federation’s responsibilities both as President of the Council in 2006 and as a member of the G-8.

#### MEASURE READ THE FIRST TIME—H.R. 9

Mr. FRIST. Mr. President, I understand there is a bill at the desk, and I ask for its first reading.

The ACTING PRESIDENT pro tempore. The clerk will report the bill by title for the first time.

The legislative clerk read as follows:

A bill (H.R. 9) to amend the Voting Rights Act of 1965.