

Democrats have pressed for months to fund LIHEAP at the authorized level of \$5.1 billion for the current fiscal year. We have urged Congress to act, but the Republican majority has blocked our efforts at every turn, and they continued to try to block our efforts to obtain an additional \$1 billion for the program today. Families are paying a steep price for this neglect. The average LIHEAP grant has decreased by almost 10 percent since 2002 and is now only \$288.

In Massachusetts, the State government has provided \$20 million in additional funds for LIHEAP this year.

Low-income families are more fortunate in our State than in most other States on this issue, but we have exhausted all Federal funds, and need is still great. Even the poorest households with the highest bills will get no more than \$840—less than half what is needed to get through the winter.

As Self Help, a community action program in Avon, MA, “Many of our clients have exhausted their benefits . . . The bottom line is that we need some kind of relief, as quickly as possible.”

ABCD, a community action agency in Boston, reports that as of January 17, the number of applicants applying for fuel assistance for the first time increased by 26 percent. Its clients are currently exhausting all of their fuel assistance benefits. Even a benefit of \$765 buys only one tank of oil at today’s price of \$2.40 per gallon, when at least two or three tankfuls are needed to get through the winter, and no other source of funding is available.

These aren’t just numbers. They represent real people facing real hardships.

For example, an elderly couple lives in a modest home on the outskirts of Haverhill and both receive Social Security benefits. Their home is heated with oil, and they use an old woodstove in the basement to supplement their steam boiler. Their \$525 LIHEAP grant covered one delivery of 256 gallons of oil in late November. Attempting to cut wood for the woodstove, the husband fell from a ladder and was injured. If LIHEAP had been funded fairly, his injury could have been prevented. With this bill, the chances are 50–50 that his injury could have been prevented. We could have done better, and we should have done better. It is wrong to let people like this suffer.

Mr. LEAHY. Mr. President, I join Senator SNOWE and others in supporting this legislation to provide additional funding for the Low-Income Home Energy Assistance Program, LIHEAP.

This legislation will shift the \$1 billion in fiscal year 2007 funding, which we recently enacted in the budget reconciliation bill, to the current fiscal year, so it can be used this winter. Providing these needed funds in this way is not the best approach to get this done, but with Vermonters facing record heating bills and no other choices

available to us at this crucial juncture, we cannot allow the perfect to be the enemy of the good. The fact is the burden of record heating prices this winter could financially wipe out many families and elderly Vermonters. No family in our Nation should be forced to choose between heating their home and putting food on the table for their children. No older American should have to decide between buying life-saving prescriptions or paying utility bills. Unfortunately, these stark choices are a reality for too many Vermonters and for too many other Americans across the Nation.

This legislation will bring the total funding available for LIHEAP in fiscal year 2006 up to nearly \$3 billion. Certainly more is needed. That is why I have voted four times to increase LIHEAP funding to \$5.1 billion. Bipartisan amendments offered to the Department of Defense appropriations bill, the Transportation, Treasury, and HUD Appropriations bill, the Labor, Health and Human Services, and Education Appropriations bill, and the tax reconciliation bill received a majority of the Senate’s support. Unfortunately, the majority party would not allow these amendments the opportunity for straight up-or-down votes, and we were blocked from securing these needed supplements for LIHEAP in our earlier efforts.

The Energy Information Agency forecasts that households heating with natural gas will experience an average increase of 35 percent over last winter. Households heating with oil will see an increase of 23 percent, and households using propane can expect an increase of 17 percent. Compounding these difficulties for families needing this help, wages are not keeping pace with inflation. The Real Earnings report by the Bureau of Labor Statistics shows that the average hourly earnings of production and nonsupervisory workers on private nonfarm payrolls were lower in December 2005 than they were a year ago, after accounting for inflation. Working families are continuing to lose ground, meaning more families also need LIHEAP assistance this year. Paychecks are being stretched thinner as families face higher prices for home heating, for health care, and for education. Vermont families and seniors need this relief from high energy costs, and they need it now.

As I have said, this is not my preferred approach to providing LIHEAP funding, but Vermonters cannot wait for a better option. This help is needed now. I call on the leadership in the House of Representatives and on President Bush to support this legislation and to ensure its immediate enactment. I also urge the administration to join the bipartisan majority in Congress to replenish LIHEAP funding for next winter.

Mr. FRIST. Mr. President, I believe we are ready to proceed to passage. That will not require a rollcall.

The PRESIDING OFFICER. The question is on the engrossment and third reading of the bill.

The bill was ordered to be engrossed for a third reading and was read the third time.

The PRESIDING OFFICER. The question is on the passage of the bill.

The bill (S. 2320), as amended, was passed, as follows:

S. 2320

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,

SECTION 1. FUNDS FOR LOW-INCOME HOME ENERGY ASSISTANCE PROGRAM.

Section 9001 of the Deficit Reduction Act of 2005 is amended—

(1) in subsection (a)—

(A) by striking “for a 1-time only obligation and expenditure”;

(B) in paragraph (1), by striking “\$250,000,000 for fiscal year 2007” and inserting “\$500,000,000 for fiscal year 2006”;

(C) in paragraph (2), by striking “\$750,000,000 for fiscal year 2007” and inserting “\$500,000,000 for fiscal year 2006”;

(2) by redesignating subsection (b) as subsection (c);

(3) by inserting after subsection (a) the following:

“(b) LIMITATION.—None of the funds made available under this section may be used for the planning and administering described in section 2605(b)(9) of the Low-Income Home Energy Assistance Act of 1981 (42 U.S.C. 8624(b)(9)).”; and

(4) in subsection (c) (as redesignated by paragraph (2)), by striking “September 30, 2007” and inserting “September 30, 2006”.

Mr. FRIST. Mr. President, first I want to thank my colleagues for their cooperation in bringing to a resolution what has been more difficult than I thought it would be, addressing the LIHEAP issue.

We have achieved passage, and we are now ready to resume the lobbying measure.

I know Senator REID is prepared to lay down his amendment tonight. Senators will be able to debate that amendment tonight, and we will set a vote on the Democratic leader’s amendment sometime tomorrow morning.

I suggest the absence of a quorum.

The PRESIDING OFFICER (Mr. THUNE). The clerk will call the roll.

The assistant legislative clerk proceeded to call the roll.

Mr. FRIST. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

MORNING BUSINESS

Mr. FRIST. I ask unanimous consent there now be a period of morning business, with Senators permitted to speak for up to 10 minutes each.

The PRESIDING OFFICER. Without objection, it is so ordered.

PRIVACY AND CIVIL LIBERTIES
OVERSIGHT BOARD

Mr. LEAHY. Mr. President, recent press reports reveal that despite its creation more than a year ago, the Privacy and Civil Liberties Oversight Board has yet to hire any staff members or even hold a single meeting. This board was established by a law signed in December 2004 in response to recommendations from the 9/11 Commission. Now, several months into 2006, we learn from a Newsweek article that the board's members will finally be sworn in at the White House this month. I will ask unanimous consent that a copy of this article be printed in the RECORD. Starting up the work of this important board, particularly in this time of unprecedented intrusion into the privacy of Americans by the executive branch, is shamefully overdue.

On December 14, 2004, the President signed into law the Intelligence Reform and Terrorism Prevention Act of 2004. Section 1061 of this act implemented a 9/11 Commission recommendation to establish an independent board within the Executive Office of the President to fill a clear void in Government for protecting Americans' liberties.

Creating the board was no easy feat. The Bush-Cheney administration initially resisted the 9/11 Commission's recommendation for a privacy board, unpersuasively asserting that it was already protecting privacy and civil liberties. The administration then tried to circumvent a congressionally authorized, independent board by issuing an Executive order establishing an anemic alternative. That entity was not independent, had no authority to access information, had little accountability, and was comprised solely of administration officials from the law enforcement and intelligence communities—the very communities in need of oversight. It was the proverbial case of the fox guarding the henhouse. But many of us in Congress were committed to creating an effective board in keeping with the 9/11 Commission's recommendations.

We succeeded, and the President signed the bill creating the board well over a year ago, but the White House's delays and resistance continued. Last May 11, I joined Senators DURBIN, COLLINS, and LIEBERMAN in writing to the President to inquire why there had not yet been any nominations and to urge him to nominate board members as soon as possible. We also expressed concern about the inadequate funding in the White House budget proposal, which would only have provided an underwhelming and insufficient \$750,000 for its operations. Fortunately, the Transportation, Treasury, and HUD Appropriations Subcommittee, on which I serve, raised the amount to \$1.5 million to ensure a better start for the board.

President Bush waited until June of last year to appoint three members of

the board, and to nominate the chairman and vice chairman of the board, who were confirmed by the Senate last month. No board members have yet been sworn in. Meanwhile, as Newsweek reported, the White House's new budget, released last month, listed no money for the Privacy and Civil Liberties Oversight Board. Administration officials have said that this omission came only because they decided not to itemize funding for offices within the White House, but they could not explain why other White House offices were individually listed, yet this board was not.

Regrettably, the delays and insufficient funds suggest that the Bush-Cheney administration is simply going through the motions, rather than following through on a meaningful commitment to the Privacy Board. As the Chairman of the 9/11 Commission said, "The Administration was never interested in this."

This board is too important for us to simply go through the motions. Prior to the board, there was no office within the Government to oversee the collective impact of Government actions and powers on our liberties. This is a critical blind spot. We have increased and consolidated the authority of an already-powerful Government in an effort to address the realities of terrorism and modern warfare. As Lee Hamilton, Vice Chairman of the 9/11 Commission, noted in a Judiciary Committee hearing on August 19, 2004, these developments represent "an astounding intrusion in the lives of ordinary Americans that is routine today in government."

In the months since Mr. Hamilton made this statement, we have learned of reports of far more disturbing and unprecedented intrusions into the lives of Americans, including warrantless wiretapping in violation of the laws of the land, as well as surveillance of ordinary Americans that may include a group of Quakers in Vermont. It is more important than ever to have a meaningful entity ensuring that the Government pursue crucial antiterrorism efforts without giving up the privacy and civil liberties so important to all Americans.

The delays in setting up the Privacy and Civil Liberties Oversight Board and the failures to properly fund it show that the Bush-Cheney administration does not take this responsibility seriously. We must make sure that we do take it seriously, on behalf of the American people.

I ask unanimous consent to have printed in the RECORD the Newsweek article to which I referred.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

[From Newsweek, March 13, 2006 issue]

WATCHDOG: WHAT EVER HAPPENED TO THE
CIVIL LIBERTIES BOARD?

(By Michael Isikoff)

For more than a year, the Privacy and Civil Liberties Oversight Board has been the

most invisible office in the White House. Created by Congress in December 2004 as a result of the recommendations of the 9/11 Commission, the board has never hired a staff or even held a meeting. Next week, NEWSWEEK has learned, that is due to finally change when the board's five members are slated to be sworn in at the White House and convene their first session. Board members tell NEWSWEEK the panel intends to immediately tackle contentious issues like the president's domestic wiretapping program, the Patriot Act and Pentagon data mining. But critics are furious the process has taken this long—and question whether the White House intends to treat the panel as anything more than window dressing. The delay is "outrageous, considering how long it's been since the bill [creating the board] was passed," said Thomas Kean, who chaired the 9/11 Commission. "The administration was never interested in this."

Renewed concerns about the White House's commitment came just a few weeks ago when President Bush's new budget was released—with no listing for money for the civil liberties board. Alex Conant, a spokesman for the Office of Management and Budget, denied to NEWSWEEK the White House was trying to kill the panel by starving it of funds. "It will be fully funded," he said, explaining that the board wasn't in the budget this year because officials decided not to itemize funding levels for particular offices within the White House. When a reporter pointed out that funding for other White House offices such as the National Security Council were listed in the budget, Conant said: "I have no explanation."

The funding snafu is only the latest setback. Kean said the 9/11 Commission had pushed hard for the board to ensure that some agency within the government would specifically review potential abuses at a time vastly expanded powers were being given to U.S. intel and law-enforcement agencies. But the White House, and congressional leaders, resisted and sharply restricted its scope, denying the board basic tools like subpoena power. Bush didn't nominate members of the board until June 2005—six months after the panel was created—and they weren't confirmed until last month. The chair of the board is Carol Dinkins, a former senior Justice official under Ronald Reagan and former law partner of Attorney General Alberto Gonzales. Dinkins did not respond to requests for comment.

PASSAGE OF H.R. 32

Mr. CORNYN. Mr. President, I rise today to compliment my friends in the House of Representatives for passing expeditiously H.R. 32—the Stop Counterfeiting in Manufactured Goods Act—as amended by the Senate.

In addition to a few technical changes, I am pleased that the bill included the entirety of S. 1095, the Protecting American Goods and Services Act, introduced last year by myself and Senator LEAHY.

I am particularly pleased to work with the senior Senator from Vermont in our continued bipartisan effort to protect intellectual property rights as well as to work on other important issues. Last year, we worked together on a matter near and dear to my heart—good government legislation related to the Freedom of Information Act, and it indeed has been a pleasure to work with him again. His staff has