

EXCHANGE OF SPECIAL ORDER  
TIME

Mr. OSBORNE. Mr. Speaker, I ask unanimous consent to take the time of the gentleman from Georgia (Mr. PRICE).

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Nebraska?

There was no objection.

INTRODUCTION OF THE FEDERAL  
YOUTH COORDINATION ACT

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Nebraska (Mr. OSBORNE) is recognized for 5 minutes.

Mr. OSBORNE. Mr. Speaker, I spent a good part of my life in coaching, dealing with young people, and not long ago, I had a call from a young man whom I had not heard from for about 7 or 8 years.

This young man was abandoned by his father in infancy and then by his mother when he was 12, and he spent basically 2 years on his own on the streets, and he spent some time in a group home and, needless to say, had a very difficult life. Maybe things are getting a little better now, but unfortunately, this story is not unusual. It happens more and more frequently.

The National Academy of Sciences estimates that 10 million teens, which is one-fourth of our teenagers, are at serious risk of not achieving a productive adulthood. There are 22 million fatherless children in our country. Fifty percent of our children currently grow up without both biological parents. We are the most violent Nation in the world for Nations that are not at war for young people in regard to homicide and suicide. We have 3 million teenagers addicted to alcohol and hundreds of thousands addicted to other kinds of drugs.

I would submit, Mr. Speaker, that this level of dysfunction among our young people is a greater threat to the long-term well-being of our Nation than terrorism. That is an extreme statement, but I really believe it is true.

The Federal Government has responded to this problem by creating more than 150 youth-serving programs spread over 12 agencies. Most of these programs are in Health and Human Services, Department of Education, Department of Justice.

The problem is that many of these programs are duplicative. Most have not been evaluated for effectiveness. Many of them do not serve the function for which they were designed. Many have no clear mission or goals. There is often little communication between agencies and programs, and there is unnecessary complexity in obtaining youth services. For instance, someone in foster care may have to deal with four or five different agencies, and for a young person in foster care that is almost impossible to negotiate.

The General Accounting Office calls Federal response to youth programs a perfect example of "mission fragmentation," and it recommends coordination, consolidation and streamlining of youth-serving programs.

The White House Task Force on Disadvantaged Youth did a study and they arrived at a similar conclusion, that we had a tremendous amount of dysfunction and disorganization in our youth-serving programs.

Therefore, at the request of numerous youth-serving agencies, we have drafted the Federal Youth Coordination Act which will be introduced tomorrow. This bill creates a council composed of members of all 12 youth-serving agencies. This council will have to meet at least four times a year. The Council will be charged with basically five different tasks.

Number 1, they will be asked to evaluate youth-serving programs to make sure they are accomplishing what they were designed to do.

Number 2, they are charged with coordinating and consolidating across agencies. In many cases, the way the language of the bill is written, they cannot even talk to each other if they are in different agencies.

Number 3, provide an annual report on progress on coordination, streamlining and consolidation.

Number 4, set quantifiable goals for Federal youth programs and develop a plan to reach those goals. In other words, they have to, in some way, quantify and measure what it is they are trying to do and how far they have gone in achieving those goals.

Number 5, hold Federal agencies accountable for achieving results.

I would ask my colleagues to please support the Federal Youth Coordination Act. This bill will help the Federal Government deliver more services more effectively to a greater number of children. It will be more cost-effective, and I hope that it will receive broad bipartisan support.

ORDER OF BUSINESS

Mr. DAVIS of Illinois. Mr. Speaker, I ask unanimous consent to take my time out of order.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Illinois?

There was no objection.

COMMENDING MASTER SERVICE  
AGREEMENT BETWEEN R.R.  
DONNELLEY AND ALL PRINTING  
GRAPHICS

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Illinois (Mr. DAVIS) is recognized for 5 minutes.

Mr. DAVIS of Illinois. Mr. Speaker, I rise today to commend R.R. Donnelley & Sons Company for being a leader in minority business development by entering a multiyear master service agreement with All Printing and

Graphics Incorporated, a certified minority business enterprise headed by Mr. Hoyett Owens.

This agreement goes beyond the ordinary tier one vendor relationship and creates a new model that encompasses the spirit of minority business development. This alliance enables an important minority-owned business in Chicago to draw on R.R. Donnelley's manufacturing, information technology and product development resources, making All Printing and Graphics one of the leading minority-owned printing companies in the country.

R.R. Donnelley is a premier, full-service global print provider and the largest printing company in North America. It was founded 140 years ago and serves the largest companies in the world through a comprehensive range of verifiable printing services and market-specific solutions.

All Printing and Graphics provides award-winning graphic design and imprinting services. Under the leadership of Mr. Hoyett Owens, it developed from a small printing company to a multimillion-dollar business that was selected by Chicago's Civic Committee of Inner City Business Development and the city of Chicago for a unique program connecting strong minority companies with large corporations.

The relationship between R.R. Donnelley & Sons Company and All Printing and Graphics, Incorporated, can serve as an example of a possible solution to the problems facing small businesses.

There are an estimated 25 million small businesses in America. They employ half of our workers that account for half of our gross domestic product and create three out of every four new jobs. Small businesses have and will continue to pull the U.S. economy out of recession. They anchor our neighborhoods, employ and train our workers, and take care of our families. They are the reason that the United States economy has consistently been known as the strongest in the world.

Despite all of their contributions, they still have many problems and face many barriers, access to capital, opportunity for new markets.

The agreement between R.R. Donnelley and All Printing and Graphics is an example of something called BusinessLINC, where a major business links with a smaller business in order to provide not only resources but also technical assistance and open markets for the smaller unit.

□ 1930

And so I commend R.R. Donnelley and All Printing and Graphics as an example of how to strengthen and develop small business enterprises in this country and make sure that small businesses continue to grow, thrive and develop.

The SPEAKER pro tempore (Mr. BURGESS). Under a previous order of