

Mr. KOLBE. Mr. Chairman, I am the only other speaker I have, if the gentleman is prepared to yield back the balance of his time.

The CHAIRMAN. The gentleman from California (Mr. SHERMAN) has 3½ minutes remaining.

Mr. SHERMAN. Mr. Chairman, I yield myself such time as I may consume.

First, let me deal with this view that somehow the World Bank is not the World Bank, it is separate agencies. It is true the World Bank has five different departments, but as the World Bank's own Web site says in referring to the two departments in question now, the IBRD and the IDA are run on the same lines. They share the same staff and headquarters, report to the same president and evaluate projects with the same standards. They go on to say the IDA simply takes the money out of a different drawer. So, if we are funding the World Bank, we funding the World Bank.

This vote on this amendment is our only chance this year to vote to put economic pressure on the government of Iran that is developing nuclear weapons. It is the only chance we have this year to respond to the World Bank and to show how we feel when they send our money to a government that our State Department has identified as the number one state sponsor of terrorism. It is our only chance to respond to the investigation of Senator LUGAR, who has shown that many experts estimate that between 5 percent and 25 percent of the money we send to the World Bank is misused; and it is our best opportunity to vote to increase child survival and to save children's lives, whether they are dying from diarrhea or dying from diseases for which immunization is possible.

This is our chance to speak as a caucus and to say that time for business as usual is over. We can walk out of here saying, well, we disagree with the World Bank, but there is nothing we can do about it. But then we have to go back to our districts, when a nuclear mushroom cloud explodes first in a test in Iran and then, God forbid, in a hostile use by the Iranian government, and defend our votes to support a bill, part of the money of which ended up in Tehran.

I see the gentleman from Minnesota (Mr. KENNEDY) here, and I do not know whether he wishes time. I commend the gentleman for his efforts to make sure that we deal with the World Bank, and I appreciate his support for this amendment.

Mr. Chairman, I yield back the balance of my time.

Mr. KOLBE. Mr. Chairman, I yield myself the balance of my time.

The Sherman amendment is really not about Iran. It is about depriving the poorest countries in the world of development assistance for basic education, for health care, for HIV/AIDS prevention and treatment, and for environmental protection programs. It is

about blocking the path towards achieving the Millennium Development Goals. I do not think this Congress wants to be remembered for this.

I know that Iran is a politically sensitive issue, and none of us believe that the World Bank should be making loans in Iran, but the funding contained in the foreign operations bill is for IDA, the concessional lending program of the World Bank which is designed to help the poorest countries of the world, with per capita incomes of \$1 to \$2 per day.

Mr. Chairman, Iran is not eligible to use the resources of IDA. The projects approved for Iran were funded by the IBRD, which is the market rate lending program of the bank. IBRD does not receive appropriated funds. There is no fungibility between IDA and IBRD resources.

So, Mr. Chairman, restricting the appropriations of funds to IDA will not affect Iran in any way. However, it will cut funding that supports development and health programs in sub-Saharan Africa and the poorest countries of Asia and Latin America. Over half of IDA resources are programmed for sub-Saharan Africa, and many of the programs would be supported on a grant basis, no longer just loans.

Diverting these funds into bilateral programs would deny six times, that is, again, six times, as much funding as the gentleman's cut. For every \$1 of U.S. taxpayer money that goes into IDA, other donors and resources provide \$6 of support. So if we cut this, we cut out six times as much of the money that goes to sub-Saharan Africa and other of the poorest countries of the world.

Mr. Chairman, I have already made what I think is a difficult decision to cut World Bank funding by \$211 million below the request. Another \$359 million cut would probably put U.S. leadership at risk at the bank, in addition to putting at risk billions of dollars of assistance for poor countries in Africa, Asia and Latin America.

To reiterate, Mr. Chairman, Iran is not eligible for IDA finances. IDA funding, which is the subject of this bill, the only source of funding that is in this bill for the World Bank, Iran is not eligible for any of those sources, and Iran would not be affected by a cut in funding to the IDA.

I urge my colleagues to oppose this amendment.

Mr. Chairman, I yield back the balance of my time.

The CHAIRMAN. The question is on the amendment offered by the gentleman from California (Mr. SHERMAN).

The question was taken; and the Chairman announced that the noes appeared to have it.

Mr. SHERMAN. Mr. Chairman, I demand a recorded vote.

The CHAIRMAN. Pursuant to clause 6 of rule XVIII, further proceedings on the amendment offered by the gentleman from California will be postponed.

Mr. KOLBE. Mr. Chairman, I move that the Committee do now rise.

The motion was agreed to.

Accordingly, the Committee rose; and the Speaker pro tempore (Mr. CANTOR) having assumed the chair, Mr. THORNBERRY, Chairman of the Committee of the Whole House on the State of the Union, reported that that Committee, having had under consideration the bill (H.R. 4818) making appropriations for foreign operations, export financing, and related programs for the fiscal year ending September 30, 2005, and for other purposes, had come to no resolution thereon.

LIMITATION ON AMENDMENTS DURING FURTHER CONSIDERATION OF H.R. 4818, FOREIGN OPERATIONS, EXPORT FINANCING, AND RELATED PROGRAMS APPROPRIATIONS ACT, 2005

Mr. KOLBE. Mr. Speaker, I ask unanimous consent that during further consideration of H.R. 4818 in the Committee of the Whole pursuant to House Resolution 715, the remainder of the bill be considered as read and open for amendment at any point, and no further amendment to the bill may be offered except:

Pro forma amendments offered at any point in the reading by the chairman or ranking minority member of the Committee on Appropriations or their designees for the purpose of debate;

Amendments 5, 6, 7, 8, 12, 14, and 21; Amendments 11 and 17 which shall be debatable for 20 minutes;

Amendment 15, which shall be debatable for 30 minutes;

Amendments 9, 13 and 18, which shall be debatable for 40 minutes;

An amendment by Mr. GARRETT of New Jersey regarding conference attendance;

An amendment by Ms. JACKSON-LEE of Texas regarding agricultural development in sub-Saharan Africa;

An amendment by Mr. SANDERS regarding Export-Import Bank loans, which shall be debatable for 40 minutes;

An amendment by Mr. DEAL of Georgia regarding extradition, which shall be debatable for 20 minutes;

An amendment by Mr. WEINER regarding Saudi Arabia, which shall be debatable for 30 minutes;

An amendment by Mr. BUYER regarding monitoring of elections, which shall be debatable for 20 minutes;

An amendment by Mr. OTTER regarding West Bank/Gaza;

An amendment by Mr. MENENDEZ regarding Latin America child survival and development assistance;

An amendment by Mr. SCHIFF regarding Armenian genocide;

An amendment by Ms. LEE regarding Global AIDS, which shall be debatable for 30 minutes;

An amendment by Ms. DELAURO regarding child survival;

An amendment by Ms. WATERS regarding contract fraud; and

An amendment by Ms. McCOLLUM regarding unexploded ordnance.

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IN THE COMMITTEE OF THE WHOLE

Accordingly, the House resolved itself into the Committee of the Whole House on the State of the Union for the further consideration of the bill (H.R. 4818) making appropriations for foreign operations, export financing, and related programs for the fiscal year ending September 30, 2005, and for other purposes.

The Clerk read the title of the bill.

The CHAIRMAN. When the Committee of the Whole rose earlier today, a request for a recorded vote on amendment No. 20 by the gentleman from California (Mr. SHERMAN) had been postponed, and the bill was open from page 6, line 16 to page 12, line 4.

Pursuant to the order of the House of today, the remainder of the bill is considered as having been read and open for amendment at any point.

The text of the remainder of H.R. 4818 is as follows:

DEVELOPMENT ASSISTANCE

For necessary expenses of the United States Agency for International Development to carry out the provisions of sections 103, 105, 106, and 131, and chapter 10 of part I of the Foreign Assistance Act of 1961, \$1,429,000,000, to remain available until September 30, 2006: *Provided*, That \$194,000,000 should be allocated for trade capacity building: *Provided further*, That \$300,000,000 should be allocated for basic education: *Provided further*, That of the funds appropriated under this heading and managed by the United States Agency for International Development Bureau of Democracy, Conflict, and Humanitarian Assistance, not less than \$15,000,000 shall be made available only for programs to improve women's leadership capacity in recipient countries: *Provided further*, That such funds may not be made available for construction: *Provided further*, That of the funds appropriated under this heading that are made available for assistance programs for displaced and orphaned children and victims of war, not to exceed \$32,500, in addition to funds otherwise available for such purposes, may be used to monitor and provide oversight of such programs.

INTERNATIONAL DISASTER AND FAMINE ASSISTANCE

For necessary expenses of the United States Agency for International Development to carry out the provisions of section 491 of the Foreign Assistance Act of 1961 for international disaster relief, rehabilitation, and reconstruction assistance, \$335,500,000, to remain available until expended.

In addition, for necessary expenses for assistance for famine prevention and relief, including for mitigation of the effects of famine, \$20,000,000, to remain available until expended: *Provided*, That such funds shall be made available utilizing the general authorities of section 491 of the Foreign Assistance Act of 1961, and shall be in addition to amounts otherwise available for such purposes: *Provided further*, That funds appropriated by this paragraph shall be available for obligation subject to prior consultation with the Committees on Appropriations.

TRANSITION INITIATIVES

For necessary expenses for international disaster rehabilitation and reconstruction assistance pursuant to section 491 of the Foreign Assistance Act of 1961, \$47,500,000, to remain available until expended, to support transition to democracy and to long-term development of countries in crisis: *Provided*,

That such support may include assistance to develop, strengthen, or preserve democratic institutions and processes, revitalize basic infrastructure, and foster the peaceful resolution of conflict: *Provided further*, That the United States Agency for International Development shall submit a report to the Committees on Appropriations at least 5 days prior to beginning a new program of assistance: *Provided further*, That if the President determines that it is important to the national interests of the United States to provide transition assistance in excess of the amount appropriated under this heading, up to \$15,000,000 of the funds appropriated by this Act to carry out the provisions of part I of the Foreign Assistance Act of 1961 may be used for purposes of this heading and under the authorities applicable to funds appropriated under this heading: *Provided further*, That funds made available pursuant to the previous proviso shall be made available subject to prior consultation with the Committees on Appropriations.

DEVELOPMENT CREDIT AUTHORITY (INCLUDING TRANSFER OF FUNDS)

For the cost of direct loans and loan guarantees provided by the United States Agency for International Development, as authorized by sections 108 and 635 of the Foreign Assistance Act of 1961, funds may be derived by transfer from funds appropriated by this Act to carry out part I of such Act and under the heading "Assistance for Eastern Europe and the Baltic States": *Provided*, That such funds shall not exceed \$21,000,000, which shall be made available only for micro and small enterprise programs, urban programs, and other programs which further the purposes of part I of the Act: *Provided further*, That such costs, including the cost of modifying such direct and guaranteed loans, shall be as defined in section 502 of the Congressional Budget Act of 1974, as amended: *Provided further*, That funds made available by this paragraph may be used for the cost of modifying any such guaranteed loans under this Act or prior Acts, and funds used for such costs shall be subject to the regular notification procedures of the Committees on Appropriations: *Provided further*, That the provisions of section 107A(d) (relating to general provisions applicable to the Development Credit Authority) of the Foreign Assistance Act of 1961, as contained in section 306 of H.R. 1486 as reported by the House Committee on International Relations on May 9, 1997, shall be applicable to direct loans and loan guarantees provided under this heading.

In addition, for administrative expenses to carry out credit programs administered by the United States Agency for International Development, \$8,000,000, which may be transferred to and merged with the appropriation for Operating Expenses of the United States Agency for International Development: *Provided*, That funds made available under this heading shall remain available until September 30, 2007.

PAYMENT TO THE FOREIGN SERVICE RETIREMENT AND DISABILITY FUND

For payment to the "Foreign Service Retirement and Disability Fund", as authorized by the Foreign Service Act of 1980, \$42,500,000.

OPERATING EXPENSES OF THE UNITED STATES AGENCY FOR INTERNATIONAL DEVELOPMENT

For necessary expenses to carry out the provisions of section 667 of the Foreign Assistance Act of 1961, \$618,000,000, of which up to \$25,000,000 may remain available until September 30, 2006: *Provided*, That none of the funds appropriated under this heading and under the heading "Capital Investment Fund" may be made available to finance the construction (including architect and engineering services), purchase, or long term

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Each such amendment may be offered only by the Member designated in this request, or a designee, or the Member who caused it to be printed in the RECORD, or a designee, shall be considered as read, shall not be subject to amendment, and shall not be subject to a demand for division of the question in the House or in the Committee of the Whole.

Except as otherwise specified, each amendment shall be debatable for 10 minutes, equally divided and controlled by the proponent and an opponent. An amendment shall be considered to fit the description stated in this request if it addresses in whole or in part the object described.

The SPEAKER pro tempore (Mr. CANTOR). Is there objection to the request of the gentleman from Arizona?

Mr. OBEY. Reserving the right to object, Mr. Speaker, I would simply point out that this is an effort to try to complete action on this bill before Members leave. I would also note that, as I count the minutes that this agreement provides for, when you include a time for votes, it means that we will be very lucky to be out of here by 10:30 or 11 o'clock at night. So we would appreciate Members' cooperation if Members want to get out of here, whether it is to catch airplanes or do something even more constructive. It would be helpful if they would work with the committee to try to limit the time that it takes for consideration of these amendments.

Mr. Speaker, I withdraw my reservation of objection.

Mr. KOLBE. Mr. Speaker, I thank the gentleman for his comments and certainly concur.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Arizona?

Mrs. LOWEY. Mr. Speaker, I reserve the right to object. I want to say that we have tried to accommodate everybody with their amendments, and I believe this agreement does so. I look forward to working with the chairman, and, hopefully, everyone will go along with the plan.

Mr. Speaker, I withdraw my reservation of objection.

The SPEAKER pro tempore. Is there further objection to the request of the gentleman from Arizona?

There was no objection.

FOREIGN OPERATIONS, EXPORT FINANCING AND RELATED PROGRAMS APPROPRIATIONS ACT, 2005

The SPEAKER pro tempore. Pursuant to House Resolution 715 and rule XVIII, the Chair declares the House in the Committee of the Whole House on the State of the Union for the further consideration of the bill, H.R. 4818.