

Snyder	Thomas	Wamp
Souder	Thompson (CA)	Waters
Spence	Thompson (MS)	Watkins
Spratt	Thornberry	Watt (NC)
Stabenow	Thune	Watts (OK)
Stark	Thurman	Waxman
Stearns	Tiahrt	Weiner
Stenholm	Tierney	Weldon (FL)
Strickland	Toomey	Weldon (PA)
Stump	Towns	Weller
Stupak	Traficant	Wexler
Sununu	Turner	Weygand
Sweeney	Udall (CO)	Whitfield
Talent	Udall (NM)	Wicker
Tancred	Upton	Wise
Tanner	Velazquez	Wolf
Tauscher	Vento	Woolsey
Tauzin	Visclosky	Wu
Taylor (MS)	Vitter	Wynn
Taylor (NC)	Walden	Young (AK)
Terry	Walsh	Young (FL)

## NAYS—8

Chenoweth	Paul	Smith (WA)
DeFazio	Royce	Wilson
Gibbons	Sanford	

## NOT VOTING—6

Clement	McDermott	Peterson (PA)
Martinez	Oberstar	Phelps

□ 2048

So the bill was passed.

The result of the vote was announced as above recorded.

A motion to reconsider was laid on the table.

## GENERAL LEAVE

Mr. ISTOOK. Mr. Speaker, I ask unanimous consent that all Members may have 5 legislative days in which to revise and extend their remarks on the bill (H.R. 2587) making appropriations for the government of the District of Columbia and other activities chargeable in whole or in part against revenues of said District for the fiscal year ending September 30, 2000, and for other purposes, and that I may be permitted to include tabular and extraneous material.

The SPEAKER pro tempore (Mr. LAHOOD). Is there objection to the request of the gentleman from Oklahoma?

There was no objection.

DISTRICT OF COLUMBIA  
APPROPRIATIONS ACT, 2000

The SPEAKER pro tempore. Pursuant to House Resolution 260 and rule XVIII, the Chair declares the House in the Committee of the Whole House on the State of the Union for the consideration of the bill, H.R. 2587.

□ 2050

## IN THE COMMITTEE OF THE WHOLE

Accordingly, the House resolved itself into the Committee of the Whole House on the State of the Union for the consideration of the bill (H.R. 2587) making appropriations for the government of the District of Columbia and other activities chargeable in whole or in part against revenues of said District for the fiscal year ending September 30, 2000, and for other purposes, with Mr. BEREUTER in the chair.

The Clerk read the title of the bill.

The CHAIRMAN. Pursuant to the rule, the bill is considered as having been read the first time.

Under the rule, the gentleman from Oklahoma (Mr. ISTOOK) and the gentleman from Virginia (Mr. MORAN) each will control 30 minutes.

The Chair recognizes the gentleman from Oklahoma (Mr. ISTOOK).

(Mr. ISTOOK asked and was given permission to revise and extend his remarks.)

Mr. ISTOOK. Mr. Chairman, I yield myself such time as I may consume.

Mr. Chairman, we are here tonight, of course, for general consideration of the appropriations bill for the District of Columbia. This is a bill that is some \$200 million below the amount appropriated out of Federal funds last year, the overall amount in the bill because it includes, Mr. Chairman, the District-raised funds as well, as some \$6.8 billion. The Federal share of that is \$453 million.

Mr. Chairman, this measure is the latest stage in the efforts to assist the District of Columbia in revitalizing from the situations in which it found itself, of course, a number of years ago. There are still many residual problems that linger within the District, but yet I think it is important that we keep our eye on the positive and put some accent upon some things that are heading in the right direction.

I appreciate the efforts of the ranking member on the subcommittee, the gentleman from Virginia (Mr. MORAN), I am grateful for the efforts of our appropriation chairman, the gentleman from Florida (Mr. YOUNG) who himself served for a number of years on this subcommittee, and of course we have worked closely with the gentlewoman from the District of Columbia (Ms. NORTON).

We have also developed, I hope, a good working relationship with the new mayor who was elected last November, Tony Williams, and with the council of the District. I have worked especially close with the chair of the council, Linda Cropp, and I am grateful for their efforts in cooperation, and I think it is a sign of the positive note on which we have been proceeding that the consensus budget that was developed and approved by the mayor, by the city council, and by the Control Board of D.C. is intact within this bill.

We worked with them. We understand that they are undertaking significant efforts to rightsize the government within the city, to improve the government services, to improve the police and the fire protection, to upgrade the quality of public schools, and public school facilities. There is a significant effort that the District launched in the last couple of years for charter schools which are a part of the public school system which this bill also helps to further.

When the relationship between the Federal Government and the District was redefined to help it get on its financial feet and to reorganize things a couple of years ago, the Federal Government, rather than making these same type of lump sum appropriations

have in common until that time began making specific appropriations to assume responsibility for the conduct of the court system, the corrections system and the system to supervise offenders, those upon probation, parole and awaiting trial. Those are the main amounts of the Federal portion of the \$453 million that is the direct Federal appropriation within this bill.

Within that there are some very significant things that we have attempted to do within this bill.

First, we have recognized that D.C. has balanced its budget. A couple more years of balanced budget, and it will be removed from the Control Board provision that was put in place by Congress a couple of years ago.

We have also recognized that even when we have great efforts at economic stimulus and development in D.C. to try to stem the out migration that began a number of years ago, it does not do any good to have a better developed city if we do not have a safe city.

We have put a lot of time and effort in this particular appropriation to creating a program that is going to be the most striking of its type within the country when it comes to making sure that persons who are on some sort of early release or pre-release program or parole or probation program are remaining drug-free, because such a major portion of the crime in D.C. remains linked to the use of illegal drugs.

There are 30,000 people, Mr. Speaker, who are on probation or parole within the District of Columbia who are required as a condition of that to remain drug-free. They are not doing it. That is a major reason why they are a source of so much of the crime within the city. Some estimates are that many people in this offender population are committing hundreds of crimes each year to sustain their drug habit and because of their drug habit.

We have in addition to the other drug treatment and drug testing programs, a new \$25 million initiative that will universally test these persons, some of them every week, all of them within every 2 weeks, and some of them twice a week to make sure that they are abiding by the terms imposed by the courts to stay drug-free, else they will not stay free on the streets.

At the same time there is a significant upgrade in the drug treatment programs because we realize that some people cannot get off of drugs on their own. By doing this with the offender population, we will also free up several million dollars in city funds that were being used to treat persons that were in the offender population that will now be available for other citizens that are in dire need of drug treatment to help the Nation's capital overcome the drug problem and the terrible consequences that it is faced with it.

That is a major effort, the most significant effort undertaken anywhere in the country on universal drug testing for those that are on a probation or a parole status.

We also have several major education initiatives. This House previously passed what we refer to as the D.C. scholarship bill. That D.C. scholarship bill is recognizing the fact that D.C. does not have a state university system, it is not part of the State. Every other State in the country, of course, has that and also has a program to enable students who do not go to one of the State universities to be assisted in their college education.

The House has voted, the Senate is considering, the program to establish that for the District of Columbia. We have within the bill the \$17 million to create this ability to give a stepping stone into higher education for persons that have graduated from high school here in the District of Columbia.

We also do several things with the charter school movement, making their status a permanent status rather than a temporary provisional one and opening some doors to some financing for facilities for those charter schools within D.C.

We also recognize there is a problem with some 3,300 or so foster children that are in the custody of the trustee for foster care within the District of Columbia. These are young people that are often trapped in long-term foster care, not with their natural parents, not with family members, but often shuttled around between different foster care families. They need permanent, stable, loving homes. We have an \$8½ million initiative to help with the placement and the incentives for that

so that we can overcome again one of the accumulated problems with which D.C. still has to deal.

We also have a significant environmental effort regarding the Anacostia River. One of our members of the subcommittee, the gentleman from California (Mr. CUNNINGHAM) was very crucial in developing that program, a \$5 million river clean-up program for the contaminants within the Anacostia River.

We have in addition to that some efforts to assist the mayor and the city council in rightsizing the city government. When the Control Board was headed by Tony Williams, who now, of course, is the mayor of D.C., he was the CFO and was very much involved, of course, in getting rid of the overcrowding, shall we say, within some of the city government offices rightsizing the city government.

□ 2100

We have a \$20 million incentive for buyouts and early retirements to help them reduce another 1,000 persons from the city payroll.

At the same time, we have some transportation significant items here relating especially to the 14th Street Bridge over the Potomac River connecting with Virginia, already overburdened with traffic and soon to be further overburdened due to some construction on the other significant river crossing down at the Wilson Bridge.

Mr. Chairman, it is also important to note that this bill ratifies the action of

the Mayor and the city council, their bold economic development efforts recognizing that there was a severe problem of being overtaxed within the District. They have passed bold legislation to reduce income taxes and to reduce property taxes within the District of Columbia.

We ratify that action in this piece of legislation. I say that because it is important to always remember that under the Constitution, Article I, Section 8, the Congress, although it is delegated to D.C. with the home rule charter, nevertheless has the constitutional duty and responsibility and exclusive authority, as the Constitution states, over all legislative matters within the District of Columbia.

Mr. Chairman, this has been a consensus effort. I am very appreciative of the efforts of the ranking member, the gentlewoman from the District of Columbia (Ms. NORTON), the members of the city government, and so many other people that have participated in trying to bring a bill that accents the positive things that are going on in D.C. Yes, we know there are accumulated problems in crime, in education, in many things within the city. But, the officials that have taken responsibility for city government in recent months have made a very concerted, very praiseworthy effort to attack these problems, and we want to thank them for doing that, and we want to work cooperatively with them in doing so.

**DISTRICT OF COLUMBIA APPROPRIATIONS BILL, 2000 (H.R. 2587)**  
**(Amounts in thousands)**

	FY 1999 Enacted	FY 2000 Request	Bill	Bill vs. Enacted	Bill vs. Request
<b>FEDERAL FUNDS</b>					
District of Columbia Resident Tuition Support.....			17,000	+ 17,000	+ 17,000
Incentives for Adoption of Foster Children.....			8,500	+ 8,500	+ 8,500
Citizens Complaint Review Board.....			1,200	+ 1,200	+ 1,200
Federal Payment for Human Services.....			250	+ 250	+ 250
Metrorail improvements and expansion.....	25,000			-25,000	
Federal payment for management reform.....	25,000			-25,000	
Federal payment for Boys Town U.S.A.....	7,100			-7,100	
Nation's Capital Infrastructure Fund.....	18,778			-18,778	
Environmental Study and Related Activities at Lorton Correctional Complex.....	7,000			-7,000	
Federal payment to the District of Columbia corrections trustee operations.....	184,800	176,000	183,000	-1,800	+ 7,000
Federal payment to the District of Columbia Courts.....	128,000	137,440	100,714	-27,286	-36,728
Defender Services in D.C. Courts.....			33,336	+ 33,336	+ 33,336
Federal payment to the Court Services and Offender Supervision Agency of the District of Columbia.....	59,400	80,300	105,500	+ 46,100	+ 25,200
Federal payment for Metropolitan Police Department.....	1,200			-1,200	
Federal payment for Fire Department.....	3,240			-3,240	
Federal payment for Georgetown Waterfront.....	1,000			-1,000	
Federal payment to Historical Society for City Museum.....	2,000			-2,000	
Federal payment for a National Museum of American Music and Downtown Revitalization.....	700			-700	
United States Park Police.....	8,500			-8,500	
Federal payment for waterfront improvements.....	3,000			-3,000	
Federal payment for mentoring services.....	200			-200	
Federal payment for hotline services.....	50			-50	
Federal payment for public charter schools.....	15,622			-15,622	
Medicare Coordinated Care Demonstration Project.....	3,000			-3,000	
Federal payment for Children's National Medical Center.....	1,000		3,500	+ 2,500	+ 3,500
National Revitalization Financing:					
Economic Development.....	25,000			-25,000	
Special Education.....	30,000			-30,000	
Year 2000 Information Technology.....	20,000			-20,000	
Infrastructure and Economic Development.....	50,000			-50,000	
Y2K conversion (emergency funding (courts)).....	2,249			-2,249	
Y2K conversion (emergency funding).....	61,800			-61,800	
<b>Total, Federal funds to the District of Columbia.....</b>	<b>683,639</b>	<b>393,740</b>	<b>453,000</b>	<b>-230,639</b>	<b>+ 59,260</b>
<b>DISTRICT OF COLUMBIA FUNDS</b>					
<b>Operating Expenses</b>					
Governmental direction and support.....	(164,144)	(174,667)	(162,356)	(-1,788)	(-12,311)
Economic development and regulation.....	(159,039)	(190,335)	(190,335)	(+ 31,296)	
Public safety and justice.....	(755,786)	(778,670)	(785,670)	(+ 29,884)	(+ 7,000)
Public education system.....	(788,956)	(850,411)	(867,411)	(+ 78,455)	(+ 17,000)
Human support services.....	(1,514,751)	(1,525,996)	(1,526,361)	(+ 11,610)	(+ 366)
Public works.....	(266,912)	(271,395)	(271,395)	(+ 4,483)	
Receivership Programs.....	(318,979)	(337,077)	(345,577)	(+ 26,598)	(+ 8,500)
Workforce Investments.....		(8,500)	(8,500)	(+ 8,500)	
Buyouts and Management Reforms.....			(20,000)	(+ 20,000)	(+ 20,000)
Reserve.....		(150,000)	(150,000)	(+ 150,000)	
District of Columbia Financial Responsibility and Management Assistance Authority.....	(7,840)	(3,140)	(3,140)	(-4,700)	
Financing and other.....	(451,623)	(384,948)	(384,948)	(-66,675)	
Procurement and Management Savings.....	(-10,000)	(-21,457)	(-21,457)	(-11,457)	
<b>Total, operating expenses, general fund.....</b>	<b>(4,418,030)</b>	<b>(4,653,682)</b>	<b>(4,694,236)</b>	<b>(+ 276,206)</b>	<b>(+ 40,554)</b>
<b>Enterprise Funds</b>					
Water and Sewer Authority and the Washington Aqueduct.....	(273,314)	(279,608)	(279,608)	(+ 6,294)	
Lottery and Charitable Games Control Board.....	(225,200)	(234,400)	(234,400)	(+ 9,200)	
Office of Cable Television.....	(2,108)			(-2,108)	
Public Service Commission.....	(5,026)			(-5,026)	
Office of People's Counsel.....	(2,501)			(-2,501)	
Office of Insurance and Securities Regulation.....	(7,001)			(-7,001)	
Office of Banking and Financial Institutions.....	(640)			(-640)	
Sports and Entertainment Commission.....	(8,751)	(10,846)	(10,846)	(+ 2,095)	
Public Benefit Corporation.....	(66,764)	(89,008)	(89,008)	(+ 22,244)	
D.C. Retirement Board.....	(18,202)	(9,892)	(9,892)	(-8,310)	
Correctional Industries Fund.....	(3,332)	(1,810)	(1,810)	(-1,522)	
Washington Convention Center.....	(48,139)	(50,226)	(50,226)	(+ 2,087)	
<b>Total, Enterprise Funds.....</b>	<b>(660,978)</b>	<b>(675,790)</b>	<b>(675,790)</b>	<b>(+ 14,812)</b>	
<b>Total, operating expenses.....</b>	<b>(5,079,008)</b>	<b>(5,329,472)</b>	<b>(5,370,026)</b>	<b>(+ 291,018)</b>	<b>(+ 40,554)</b>
<b>Capital Outlay</b>					
General fund.....	(1,711,161)	(1,218,638)	(1,218,638)	(-492,523)	
Water and Sewer Fund.....		(197,169)	(197,169)	(+ 197,169)	
<b>Total, District of Columbia funds.....</b>	<b>(6,790,169)</b>	<b>(6,745,279)</b>	<b>(6,785,833)</b>	<b>(-4,336)</b>	<b>(+ 40,554)</b>
<b>Total:</b>					
Federal Funds to the District of Columbia.....	683,639	393,740	453,000	-230,639	+ 59,260
District of Columbia funds.....	(6,790,169)	(6,745,279)	(6,785,833)	(-4,336)	(+ 40,554)

Mr. Chairman, I reserve the balance of my time.

Mr. MORAN of Virginia. Mr. Chairman, I yield myself such time as I may consume.

Mr. Chairman, this is a good appropriations bill. The appropriations part of this bill is a terrific bill, and for that reason, I want to commend the gentleman from Oklahoma (Mr. ISTOOK), the chairman of the Subcommittee on the District of Columbia. He has had an open mind; he has had a very solicitous attitude towards everyone who had ideas on this bill. He has taken the initiative to walk many of the city streets, to visit its schools, to encourage other members of the subcommittee to do the same. I think he has done a fine job on the appropriations part of this appropriations bill, and I thank him for that.

That is why the Committee on Appropriations Subcommittee on the District of Columbia passed out by voice vote this bill, and in the full committee, after eliminating a couple riders, which I will talk about in a moment, we passed the bill out of the full committee on appropriations as well. So everything should be fine.

In fact, I have no intention, Mr. Chairman, of taking up much time tonight, because we are not going to be voting on this bill tonight. We are going to be voting on Thursday, and on Thursday we are going to have to vote on a number of amendments that do not belong on this bill. If they are not added to this bill, then we are going to pass it virtually unanimously. But if they are added to this bill, then this is going to be a futile and very frustrating process, because not only will the Democrats in the House vote against the bill, but the President is going to veto it.

So the principal message we want to leave with those Members who are listening tonight is that if they will stick to the appropriations that belong in this appropriations bill, then we are going to have unanimity, and all of our hard work, particularly under the leadership of the gentleman from Oklahoma (Mr. ISTOOK) will have been constructive. If we do not, it will have been for naught.

The gentleman is absolutely correct in the priorities that he referred to. We agreed with the consensus budget. It was the city council's budget, the Mayor's budget, the control board's budget and our budget, and it was actually consistent with what the gentleman from Virginia (Mr. DAVIS), the chairperson of the District's Authorizing Committee, wanted to see done.

We went even beyond that, Mr. Chairman: \$8.5 million for adoption incentives for children, a great idea; \$20 million for the Mayor to be able to reform much of the bureaucracy in the District of Columbia, necessary, excellent addition. But another \$13 million for expanded drug treatment programs, \$17 million for the in-State tuition program for D.C. students; about \$20 mil-

lion for the offender supervision. Unbelievable that drug addicts can commit 300 to 500 crimes just to feed their drug habit. If we can get them off drugs, off drug addiction, then we can make an enormous dent in the crime rate in this city.

So so far, we agree with everything that was added.

However, when we get to the back of the bill, the sort of fine print, we realize there is 160, I think about 163 general provisions. We do not object to all of them, but some of them clearly do not belong in this appropriations bill.

One can make an argument, I would have disagreed, but one could make a decent argument that until the D.C. revitalization act, too many Federal funds were being commingled with District funds. The Congress was appropriating 43 percent of the District's budget. The District was dependent upon the Congress, so the Congress had some justification for putting all kinds of these social riders imposing its wishes in a whole number of areas that had nothing to do with the appropriations bill on District residents.

But the D.C. Revitalization Act was passed in 1997. Those functions that were State functions were taken over by the Federal Government. Those functions that exist in all of our cities and towns across the country that are funded by Federal grants are now funded by Federal grants in the District of Columbia, just the way we treat our own cities. It was the right thing to do.

But because that was done, we are no longer commingling money. We are treating D.C. like any other city, and so we should certainly treat D.C. in the way that we would want our own congressional districts treated, and we would never, ever allow this body to add the kind of social riders that have been added on this bill that will be imposed on the District of Columbia's leaders without their wishes, without their acquiescence, and, in fact, despite their very strenuous opposition.

Four such amendments were made in order by the Committee on Rules. They should not have made them in order. One is the needle exchange program. The bill says no Federal funds can be used for needle exchanges. The bill is right. That is as far as our jurisdiction goes. Leave it there. Do not allow this amendment that goes beyond Federal money and says, we cannot even be using private money or local property taxpayers' money to go into however they want to be spending it.

Mr. Chairman, the fact is we have an epidemic of AIDS in this city, and if the District feels that this is the best way to bring drug addicts into the system so they can treat them and so they can prevent HIV infection, which is the leading cause of death for adults between the ages of 25 and 44 in this city, then we ought to trust the District's judgment.

In terms of the other amendment that is being suggested that we ought not be able to adopt unless one is a tra-

ditionally married couple or blood relatives, there are a whole lot of other living arrangements that consist of very fine people who want to do something about the more than 3,000 kids in need of adoption in this city. We have no business passing these kinds of laws.

In terms of the amendment of the gentleman from Georgia (Mr. BARR), who at one point prevented the District from being able to sum up the total of the referendum results on the medicinal use of marijuana, now he has changed this and put in clearly authorizing language that would say that one cannot use certain substances in the District without attaching penalties to it. That goes way beyond the jurisdiction of this committee, even beyond the jurisdiction of the Federal Government.

Lastly, the gentleman from California (Mr. BILBRAY) has an amendment we would be sympathetic with that says it is a criminal penalty for minors to possess tobacco, but we would not do it in our own jurisdictions against the will of our constituents, and it is something that should have been done by the Committee on the Judiciary. It is authorizing language. It has no business on this appropriations bill.

Those are the issues we are going to be debating, arguing over on Thursday. There are others in addition to that that I will not go into at this time. What they are going to do is to leave a sour taste over this bill when it ought to be recognized as a very fine bill. If we had stuck to the appropriations in this bill, we could have worked together, we could have gotten at least one of our appropriation bills signed by the President, and that money could have been used for constructive purposes.

So we will draw swords on Thursday and we agree to disagree tonight. But Mr. Chairman, it is a darn shame, and it goes back to the rule. The rule made in order at least four amendments that never should have been made in order.

Mr. Chairman, I subsequently have two speakers who are going to speak for a short period of time, and hopefully, for the sake of the other Members we are going to wrap up general debate as soon as we can.

Mr. Chairman, I reserve the balance of my time.

Mr. ISTOOK. Mr. Chairman, I yield 3 minutes to the gentleman from Virginia (Mr. DAVIS), the chairman of the related authorizing committee.

Mr. DAVIS of Virginia. Mr. Chairman, I thank my friend for yielding me this time.

I have spent a lot of time on this city over the last 4 years as chairman of the authorizing committee, and I want to compliment the gentleman from Oklahoma (Mr. ISTOOK), the chairman of the subcommittee, for the excellent approach that he has taken in reviewing the D.C. budget and bringing it to the floor in such good shape and in such a timely manner. I will address the substance of the amendments which I

think would have been made in order under an open rule, because the wording is "no funds shall be expended," but we will discuss them in detail on Thursday when they come up, and I share some of the concerns of my colleagues on some of these.

Mr. Chairman, the bill is right now in good shape. I want to compliment again the gentleman from Oklahoma. I think the gentleman and his staff have kept our staff well informed. They have worked cooperatively with us. I also want to thank the gentleman from Virginia (Mr. MORAN), the ranking member, for working so closely on this too.

The appropriations bill may be the lowest in dollar amounts, but historically it has generated an extraordinary amount of interest and passion when it comes to this body. While feelings on many of the questions are as strong as ever, the lack of acrimony expressed to date is a tribute to the chairman's skill in searching out to the community and analyzing the issues. I look forward to passage of this bill and a productive conference.

Let me address some of the items that are contained in this bill. The \$17 million for the D.C. College Access Act, which I sponsored and which has passed the House and I think will be marked up in the other body next week, is the best money we can spend on the city. It holds out hope to those high school graduates who work hard and want to go to college and fulfill their dreams, and they will not be frustrated just because they do not happen to live in a State and cannot afford in-state tuition to a State university system.

Senator VOINOVICH held a productive hearing on this bill a few weeks ago, and I look forward to working with him and Chairman ISTOOK and my colleague, ELEANOR HOLMES NORTON, and others to authorizing this legislation in advance.

Likewise, I appreciate the 7.5 million for a study of the 14th Street Bridge, a matter I worked on with my colleagues, the gentlemen from Virginia (Mr. MORAN) and (Mr. WOLF), for some period of time. This is also money well spent. I applaud the \$25 million in the budget for drug treatment and testing and the \$8.5 million to expand foster care, and I compliment the chairman on adding this to the legislation.

The \$5 million to help clean up the Anacostia River is much needed, and, of course, approval of the city's consensus for tax cuts will make the District a friendlier place to live and to work and to own and operate a business. The city needs a tax base. That is why we have taken such an interest in its revitalization. Last year, we passed legislation that permitted the new Washington Convention Center to be built downtown. Working in concert with the MCI Center, we are creating a synergy to enliven the downtown area, increase tax revenues, and create job opportunities for its residents.

In the 5 years I have had the honor to serve as the chairman of the District's

Authorizing Subcommittee, it has been my philosophy that one cannot have a healthy region without a healthy city. Working in a bipartisan manner, building consensus, I am proud of the way we are turning this city around. The budget that we are considering today continues these efforts. I think it is a step in the right direction, and again I compliment the gentleman from Oklahoma, and I hope this legislation will pass.

□ 2115

Mr. MORAN of Virginia. Mr. Chairman, I yield 3 minutes to the gentleman from Maryland (Mr. HOYER).

Mr. HOYER. Mr. Chairman, I thank the gentleman from Virginia for yielding time to me.

Mr. Chairman, I want to make an observation first. I agree with the ranking member, the gentleman from Virginia (Mr. MORAN), and the gentleman from Virginia (Mr. DAVIS) with reference to the product of this committee. I think it is one of the most positive products in a D.C. bill that I have seen since I have been here.

I also want to make an observation, as someone who is one of the senior members from the Washington regional delegation, that I think this delegation from the Washington metropolitan area is as positive a partner in working with our co-members of this region, the District of Columbia, and the gentleman from the District of Columbia (Ms. NORTON).

In particular, I would be remiss if I did not say once again what an extraordinary job the gentleman from the District of Columbia (Ms. NORTON) does on behalf of the District. She is attentive, able, energetic, tough as nails when she needs to be, and she is smart as she needs to be in terms of dealing with a very, very difficult situation.

It continues to be, however, I think, a travesty that the representative of the District of Columbia does not have a full vote on this House floor. Even absent that vote, Mr. Chairman, she does an extraordinarily good job in representing the people of the District of Columbia. I congratulate her for it.

Mr. Chairman, I want to just make a couple of comments. I want to thank the gentleman from Oklahoma (Chairman ISTOOK) for, again, his work on this bill. I agree, of course, as he knows, with the gentleman from Virginia (Mr. MORAN) about the Committee on Rules' actions, and with respect to a couple of other provisions in the bill as well that we will discuss tomorrow.

Basically, this is a good bill. The gentleman from Virginia (Mr. MORAN) I think is absolutely correct. As an appropriation bill, that is, without the riders, without the extraneous matter, it is a bill that I think all of us could support.

I also would like to thank the chairman and the ranking member for adding report language in the full com-

mittee that deals with the fire service. I have been a longtime advocate of the interests of the fire service. We lost a very distinguished firefighter, John Carter, in 1997. The gentlewoman from the District of Columbia (Ms. NORTON) and I have been at the funeral of two of the firefighters in the District of Columbia that have died in the last 60 days.

There was a report after Mr. Carter's death. That report made a number of recommendations. It was called the Reconstruction Committee. Two of the recommendations it made were dealing with assistance to battalion chiefs and the number of firefighters that were assigned to the trucks as they leave the station.

I believe that matter deserves very serious consideration. I know the D.C. City Council has a concern. It is report language and not mandatory, but I am hopeful that we can work on this matter and focus on it in the months ahead.

I again congratulate the gentlewoman from the District of Columbia (Ms. NORTON) for her outstanding work.

Mr. MORAN of Virginia. Mr. Chairman, I yield myself such time as I may consume.

Mr. Chairman, I thank the gentleman from Maryland (Mr. HOYER) for his outstanding cooperation for the Washington metropolitan region. He does a lot for the District of Columbia specifically.

Mr. Chairman, I yield such time as she may consume to the gentlewoman from the District of Columbia (Ms. NORTON), the elected representative of the District of Columbia and our last speaker.

Ms. NORTON. Mr. Chairman, I want to thank the gentleman for yielding time to me, and take this opportunity to thank him for his wonderful attention and his hard work on behalf of the District.

If I may, I would like to thank the gentleman from Maryland (Mr. HOYER) for his very generous remarks concerning me.

This year had promised to be far smoother for the D.C. appropriation than recent years. The gentleman from Illinois (Speaker HASTERT) himself, the gentleman from Florida (Chairman YOUNG), the ranking members, the gentleman from Wisconsin (Mr. OBEY) and the gentleman from Virginia (Mr. MORAN), and especially the gentleman from Oklahoma (Chairman ISTOOK) worked hard to achieve consensus on the D.C. budget, and they succeeded beautifully. The District's consensus budget, containing only locally-raised revenue, also found consensus in committee.

The D.C. budget is balanced and frugal, with prudent spending, a tax cut, and a surplus.

How, then, can we now allow this thoroughly cooperative give-and-take process to be destroyed by its opposite, the authoritarian imposition of attachments, strongly and unanimously opposed by all the local officials, without

exception, who alone are accountable to the residents who live here?

How, how can we allow inflammatory and undemocratically imposed attachments to overwhelm the excellent work the gentleman from Oklahoma (Chairman ISTOOK) has done on public safety in this bill, for example? He has crafted language which added Federal funds to require drug testing and treatment for 30,000 people on parole. I thank him.

How can we take an excellent appropriation bill and bring it down with a veto that has been promised if we sully it with irrelevant appendages that are wholly disrespectful of local self-government? How can we repeat the performance of last year's pitiful D.C. appropriations debacle?

Make no mistake, this appropriation is headed for a completely avoidable train wreck. After listing all the attachments before us, the administration's statement of policy says, and I am quoting, "If such amendments are adopted and included in the bill presented to the president, the senior advisors will recommend that the President veto the bill."

Out of respect for the half million people I represent, the new reform mayor, and the revitalized city council, I ask for a clean appropriation. Members and I may well disagree with local law, but a vote to leave a local law standing is no vote in favor of that law. They did not make it, they cannot leave it standing. Rather, it is an exercise in the oldest of American Federalist exercises. It is a vote for democracy at the local level.

Members jealously guard the local prerogatives of their districts. I demand no less respect for the people I represent. Please respect our rights as American citizens and vote against each and every one of the riders that will come before us on the District appropriation.

I want to close, Mr. Chairman, by drawing to the Members' attention a recent article in the Washington Post that struck me with deep poignancy. It is headed, "U.S. to Host Russians for a Look at Democracy." We are told that this body has appropriated \$10 million in an emergency appropriation, no less, to bring Russians here to see how American democracy works.

James Billington, the Librarian of Congress, said, and he is quoted in the article, that "The U.S. Government is bringing 'a genuinely large number of young Russians, the entire cohort of young leaders, especially from the provinces, to observe American life and democratic institutions.'"

Mr. Chairman, I can only ask that for their sake and ours, we deny the Russians gallery passes to witness the D.C. appropriation on Thursday. We are told that bringing large numbers of Russians to the United States, according to Mr. Billington, and I am quoting him now, "Avoids the patronizing syndrome of sending Americans to Russia to tell the Russians how to run their lives."

Instead, Mr. Speaker, the Russians will see this House telling the residents of the District how to run their lives. It is not the Russians who will be patronized on Thursday if these amendments are offered, it is the people I represent.

We are told that the first 3,000 Russian participants are scheduled to arrive July 28. Fate, how cruel. This is just in time to see the sorriest spectacle left against our stated democratic principles.

Mr. Billington apparently wrote an op-ed piece for the New York Times, where he criticized, according to this article, criticized the United States for doing too little to support the development of democracy in Russia. Mr. Chairman, the criticism belongs with this House and on this bill. We are doing or will do, if we continue in the way we are going, too much to destroy democracy in the Nation's Capitol with the attachments to this bill.

There is still time to show the Russians that democracy works, even in the Capitol of the United States. I urge my colleagues to vote against all the anti-democratic amendments that will come to the House floor on Thursday. Do it not for the Russians, do it for the people I represent, and do it in the name of American democracy.

Mr. ISTOOK. Mr. Chairman, I yield 2 minutes to the gentleman from California (Mr. Bilbray).

Mr. BILBRAY. Mr. Chairman, I hope, as the Russians come and witness this action, they will be reminded by all of us that we are a constitutional republic, and that the Constitution specifically allows us to delegate authority within the Federal district that was formed by that Constitution, but does not give us the right to delegate the responsibility for what happens in this District.

Mr. Chairman, I am rather concerned when I hear my colleagues talk about that the President will veto this bill if any of these amendments go forward. I cannot believe that William Jefferson Clinton would veto this bill just because we said that children in Washington, D.C. should not be possessing or smoking tobacco.

I just cannot believe the President would veto the bill just because we want to send a clear message that minors should not drink and should not smoke. I just cannot believe that this president would veto a bill just to make sure that Washington, D.C. is not a sanctuary for underage consumption of tobacco.

Today in Virginia, the law that I am proposing this week is the same law that Virginia has. Maryland does not allow minor possession, Virginia does not allow it. Over 20 States do not allow it. I think that after trying to work with the administration and the city, they have been so busy reforming other things that were very, very important to them that they have not gotten around in the year to addressing this issue.

I just ask that we do not say that this president would kill an entire bill just because this president thinks it is outrageous for Congress to say minors should not consume tobacco.

□ 2130

This is a resident issue, but it is also an American issue. We bring pages into this city. We bring our children into this city from all over the country. The message we send to our children and to our pages when we tell them do not go to Virginia and do not go to Maryland and smoke, but here in D.C., it is okay, I do not think anybody in Congress wants to take that responsibility.

Mr. Chairman, I am sure that the President will not veto this bill if we outlaw minor possession and use of tobacco in D.C. I am sure the President will support us in sending a clear message, not just to the children of D.C., but the children across this country that minor use of tobacco needs to stop and start here.

Mr. Chairman, I include the following letters for the RECORD:

HOUSE OF REPRESENTATIVES,  
Washington, DC, March 22, 1999.

Hon. ANTHONY WILLIAMS,  
Mayor, District of Columbia, Washington, DC.

DEAR MAYOR WILLIAMS: I would like to take this opportunity to congratulate you on your recent election victory. As a part-time resident of the District and as someone who spent twenty years in local government, including two years as a councilman and six years as a mayor, I wish you the best of luck in your first term as Mayor of the District of Columbia.

As you may already be aware, during the House of Representatives Fiscal Year (FY) 1999 appropriation process I introduced an amendment to the D.C. Appropriation Act (H.R. 4380) that prohibited individuals under the age of 18 years of age from possessing and consuming tobacco products in the District of Columbia. This amendment received strong bipartisan support and passed through the House by a 238-138 vote on August 6, 1999, but unfortunately it was not included in the final conference report.

At the time I introduced this amendment only 21 states in the nation had minor possession laws outlawing tobacco, and my amendment would have added the District of Columbia to this growing lists of states. My amendment was very straight forward and easy to understand. It contained a provision to exempt from this prohibition a minor individual "making a delivery of cigarettes or tobacco products in his or her employment" while on the job.

My amendment also contained a penalty section, which was modeled after the state of Virginia's penalty section for minors found in violation of tobacco possession. For the first violation, the minor would, at the discretion of the judge, be subject to a civil penalty of not to exceed \$50. For the second violation, the minor would be subject to a civil penalty not to exceed \$100. For a third or subsequent violation, the minor would have his or her driver's license suspended for a period of 90 consecutive days. The 90 day suspension is consistent with penalties for minor possession of alcohol in the District of Columbia. Any minor found to be in possession of tobacco may also be required to perform community service or attend a tobacco cessation program. Each of these penalties are at the judge's discretion.

I understand that the District of Columbia already has tough laws on the books to address the issue of sales of tobacco to minors.

My amendment focused specifically on the possession of tobacco products by minors in order to put minor possession of tobacco with minor possession of alcohol. All three cities in my district have passed anti-possession laws, so that I am not asking the District to do anything my own communities have not already done.

I was an original cosponsor of the strongest anti-tobacco bill in the 105th Congress, the Bipartisan NO Tobacco for Kids Act (H.R. 3638). The intentions of my amendment was to encourage youth to take responsibility for their actions. If individuals under the age of 18 know they will face a penalty for possession of tobacco, they might be deterred from ever starting to smoke in the first place.

As we move forward in the 106th Congress I would like to know whether you plan to address this issue at the local level. I think it is important that all levels of government work together to help stop children from smoking. I also believe we should send the right message to our children, and the first step in this process would be for the District of Columbia to join Virginia, Maryland, and the twenty other states who have passed youth possession and consumption laws. I would appreciate knowing of your intentions, and to work with you and Members on both sides of the aisle in 1999 to make sure this important piece of legislation becomes law.

Again, congratulations on your new position as Mayor and I look forward to working with you in the future.

Sincerely,

BRIAN P. BILBRAY,  
Member of Congress.

MAY 21, 1999.

Hon. BRIAN BILBRAY,  
U.S. House of Representatives, Washington, DC.

DEAR CONGRESSMAN BILBRAY: Thank you for your letter sharing your concern about teenage smoking in the District and your congratulations on my November election to the Office of Mayor.

In response to your inquiry, the District of Columbia is addressing the issue of teen smoking through a variety of methods. DC Public Schools has two programs—The Great American Smoke-out and “2 Smart 2 Smoke”—to raise children’s awareness of the dangers of smoking. Additionally, the Department of Health supports the efforts of local and community-based initiatives like “Ad-Up, Word-Up and Speak-Out,” which encourages school age children to perform their own research on the effects of advertising directed at children.

Finally, the school system recently elevated possession of tobacco to a “level one” infraction—which means violators could incur the severe disciplinary measures, including possible suspension. To assess our progress, the District is tracking youth smoking related data through grants provided by the Center for Disease Control.

I want to assure you that I share your concerns about teenage smokers. Sandra Allen, Chairperson of the City Council’s Committee on Human Services, and I are working diligently to strengthen enforcement which should, in combination with the other initiatives, result in a real reduction of teenage smoking. We believe that the cumulative effect of these initiatives will have a marked improvement on the incidence of teen smoking.

Again thank you for bringing this issue to the forefront of my attention. I agree that discouraging our youth from engaging in this terrible habit of smoking is very impor-

tant in the fight to curtail tobacco’s tragic and inevitable long-term effects.

Sincerely,

ANTHONY A. WILLIAMS,  
Mayor, District of Columbia.

HOUSE OF REPRESENTATIVES,  
Washington, DC, July 8, 1999.

Hon. ANTHONY WILLIAMS,  
Mayor, District of Columbia,  
Washington, DC.

DEAR MAYOR WILLIAMS: I would like to thank you for your response to my letter regarding my youth consumption amendment and the tobacco strategies in the District of Columbia. I appreciate the information you provided regarding the programs the D.C. public schools are implementing to combat youth smoking.

As I mentioned in my first letter, in the 105th Congress I introduced an amendment to H.R. 4380, FY 1999 District of Columbia appropriations bill that sought to prohibit individuals under the age of 18 years from possessing and consuming tobacco products in the District of Columbia. This amendment received strong bipartisan support and passed through the House by a 238-138 vote on August 6, 1999.

I intend to reintroduce this amendment to the FY 2000 D.C. Appropriations Bill later in the year when Congress takes up this legislation. I believe at the same time we are educating youths on the dangers of tobacco and curtailing advertisements by the tobacco industry, we need to strive for new and innovative ways to reduce tobacco use along with sending a clear message to our youth that we will not tolerate the consumption of tobacco. This is what a youth consumption law in the District will accomplish.

My amendment contains a penalty section, which is modeled after the state of Virginia’s penalty section for minors found in violation of tobacco possession. For the first violation, the minor would, at the discretion of the judge, be subject to a civil penalty not to exceed \$50. For the second violation, the minor would be subject to a civil penalty not to exceed \$100. For a third or subsequent violation, the minor would have his or her driver’s license suspended for a period of 90 consecutive days. The 90 day suspension is consistent with penalties for minor possession of alcohol in the District of Columbia. Any minor found to be in possession of tobacco may also be required to perform community service or attend a tobacco cessation program. Each of these penalties are at the judge’s discretion (I have attached a draft of my amendment for your convenience).

My amendment focuses specifically on the possession of tobacco products by minors in order to put minor possession of tobacco with minor possession of alcohol. If we are really serious about reducing youth consumption of tobacco we need to put it on the same level as alcohol and treat it equally.

Again, thank you for responding to my original letter and I look forward to working with you on this important issue. Please feel free to contact me if you have any additional questions.

Sincerely,

BRIAN P. BILBRAY,  
Member of Congress.

ANNOUNCEMENT BY THE CHAIRMAN

The CHAIRMAN. Guests of the House in the gallery are not allowed to demonstrate their support or opposition to anything that happens on the House floor.

Mr. ISTOOK. Mr. Chairman, I only have my closing comments. I do not know if the gentleman from Virginia (Mr. MORAN) desired to take any further time or not.

ANNOUNCEMENT BY THE CHAIRMAN

The CHAIRMAN. Would the Sergeant at Arms remove the people from the gallery?

Mr. MORAN of Virginia. Mr. Chairman, I would say to the distinguished gentleman from Oklahoma (Mr. ISTOOK) that we are prepared to conclude.

So if the gentleman from Oklahoma is prepared, the gentleman can conclude, and we will renew this debate on Thursday.

Mr. Chairman, I yield back the balance of my time.

Mr. ISTOOK. Mr. Chairman, I yield myself such time as I may consume.

Mr. Chairman, I very much appreciate the articulate comments of the gentlewoman from the District of Columbia (Ms. NORTON). I especially appreciate the passion with which she represents her community.

Mr. Chairman, I would like to address a couple of comments that were raised by the gentleman from Virginia (Mr. MORAN) and by the gentlewoman from the District of Columbia (Ms. NORTON) because I think they are worthy of considered response.

I realize that we are going to have certain votes when amendments are offered to this bill on Thursday. As we do in elections, so, too, here in the House of Representatives, we accept the results of votes. We have those votes. We handle our differences. But we do not let the things upon which we differ keep us from uniting to accomplish the things that we agree are good. I think that is important in this.

There may be certain senior advisors of the President who recommends to him that he veto a bill over just one issue. I personally doubt that he would over one or even two. I think that needs to be explored briefly.

I had the opportunity, Mr. Chairman, to serve in local government as a city council member in my community, a library board member over a consolidated county system, and a library chairman, and as a member of the State legislature in Oklahoma. Frequently, especially in the legislature, I found that, as a member of the Oklahoma legislature, we not only established the public policy for State government, but we established public policy for the communities within the State of Oklahoma.

That is true in every State, Mr. Chairman, because cities, counties, villages, townships, parishes, these are established by State government. State government gives them the parameters within which they may function.

It is not uncommon in State government to have issues come up that say, this governs not only how the State itself is going to operate, but also how the political subdivisions within the State are going to be able to operate, what they can do, or what they cannot do.

Washington DC, of course, is a very different situation. It is not a State that has a State government. It is a

Federal district that has one city. It is established by the Federal Constitution.

Ms. NORTON. Mr. Chairman, will the gentleman yield on that?

Mr. ISTOOK. I yield to the gentlewoman from the District of Columbia.

Ms. NORTON. Mr. Chairman, I appreciate the gentleman yielding to me. I accept the gentleman's great American analogy, federalist analogy. But as the gentleman himself served in local government, he will, I think, recognize that, at the local level, there was voting representation so that there had been agreement to live by majority vote. Because even at the lowest local level, there was voting representation.

The gentleman recognizes that I have no vote in this body, and what vote I did have was taken from me. I just want to indicate that I would, in fact, agree if, in fact, this State analogy were fully perfect.

Mr. ISTOOK. Mr. Chairman, I understand the gentlewoman's concerns, and I appreciate them. As I said before, I appreciate the great passion that she brings to her representation of D.C. I recognize the concerns that she has over the fact that she is not a voting Member on the floor of this body. I realize her argument. I do not think that undercuts the principle of whether or not the Congress of the United States has responsibilities and authority, even though it is not popular with everyone that we do so.

Because just as the State constitutions create cities and counties and other political subdivisions, the United States Constitution created one special entity called the District of Columbia to be the seat of government for the Nation's Capitol.

Article I, section 8 of the U.S. Constitution states that Congress shall have sole legislative authority over this District. We have delegated through home rule, but, nevertheless, the Constitution established a unique situation. Certainly, of course, the city has the Federal Government here, and it, frankly, has an assurance that this Federal Government is going to be here and will always enjoy the benefits as well as the things which are not benefits of being the seat of the Nation's Government.

But we are given a responsibility over public policy within the District of Columbia, and that makes it a very difficult issue, because it brings forth the feelings and the passions such as the gentlewoman is expressing, and others are, too.

But what we are considering in the bill with the amendments that different Members intend to offer on Thursday to this bill is not unique. I think it is very important to note, if my colleagues look at the amendments that the Committee on Rules chose to place in order for Thursday, we have the amendment to be offered by the gentleman from Oklahoma (Mr. Largent), which states that adoptions should, if they are by multiple persons,

should be by persons who are related by blood or by marriage. That is an amendment which was adopted by this House of Representatives a year ago. The vote was 227 to 192. It is not something new that has been brought to bear in this bill.

The amendment that the gentleman from California (Mr. BILBRAY) intends to offer regarding minors and tobacco is not new. It is virtually the same as the amendment which was considered by this House and passed last year by a vote of 283 to 138.

The amendment that the gentleman from Georgia (Mr. BARR) intends to offer is somewhat different from the one last year. Last year, it was adopted by a voice vote. There was not even a recorded vote requested. It was adopted by a voice vote. It would have prohibited the District from counting the results of the initiative and the election that was conducted regarding medical use of marijuana.

But it is important to note that that provision was not only adopted by the House of Representatives, it was also approved by the United States Senate, and it was signed into law by the President of the United States.

This year, the amendment which the Committee on Rules made in order for the gentleman from Georgia (Mr. BARR) does not go that far. It simply states that the District shall not legalize a drug that is a restricted drug under schedule I of the Federal Controlled Substances Act.

The amendment that causes some controversy that the gentleman from Kansas (Mr. TIAHRT) intends to offer on the floor this Thursday, which states that no public money may be used within the District for a program of needle exchange regarding illegal drug usage, that is not a new provision. That was adopted last year by the House of Representatives on a vote of 250 to 169. It was approved by the United States Senate. It was signed into law by the President of the United States.

Maybe this year the President's advisors want him to change his mind and say he should veto it if that provision remains there. But the case remains that that is a provision that was approved by the House, the Senate, and the President a year ago.

The language which the gentleman from Virginia (Mr. MORAN) has in the bill in place of the Tiaht language to say that the limitation is on the use of Federal funds, but not a limitation on local funds within the District, is an amendment which was disapproved last year by the House on a vote of 173 to 247.

These are not new issues that have been brought up. In fact, I have encouraged my fellow Members not to bring up new issues to tack on to this particular bill. But I have recognized that positions have been taken by the House, by the Senate, by the President, acting in concert, and that those remain issues that have previously been

considered appropriate for this body; and, therefore, we have the votes on Thursday on those issues again.

Ms. NORTON. Mr. Chairman, will the gentleman yield?

Mr. ISTOOK. I yield to the gentlewoman from the District of Columbia.

Ms. NORTON. Mr. Chairman, I want to correct the RECORD that the President never specifically signed the D.C. appropriation last year. It was the year of the great appropriation debacle.

Mr. ISTOOK. Mr. Chairman, it was within an omnibus appropriation.

Ms. NORTON. Mr. Chairman, it was within an omnibus bill. The President's agents sought to get each and every one of those amendments off, did get the adoption amendment off, for example, but was not able in the course of negotiations to get all of the amendments off.

So the President is not being inconsistent when he says he will veto this year.

Mr. ISTOOK. Well, as I said correctly, Mr. Chairman, the President signed that provision into law last year. Yes, it was in a bill that had many other things within it, but it was signed into law by the President, the very provision that his advisors now say that they would recommend he veto if that provision remained within the bill.

We all know there is a great difference between what an advisor may counsel, what a member of one of the staff that works for us on Capitol Hill, what they may counsel, and what we may deem that we should do or choose to do. I think we have to have perspective.

We have not brought up new issues within this bill. We have the continuation of the issues that have already been brought before this body, and this body has previously determined that they were appropriate to consider.

Those are still live issues. These include issues that were signed into law by the President a year ago. I think it is appropriate for us to consider something that the President did agree to sign into law a year ago.

We will have those debates Thursday. I will abide by the results. I expect that other Members of this body will abide by those results. I just want to put those in perspective, Mr. Chairman.

But I do not want to lose track of the positive things that we have worked together to do in this bill. After we have those votes on the disagreements, I expect that we can and will and should unite to promote those things that we have put in this bill to make the District of Columbia a better, safer, more prosperous place to live, to work, and to visit.

I think that is a worthwhile goal for the capital city of the United States of America. I hope that every Member of this body will join me in that commitment, regardless of our differences on different votes, unite together and approve this bill for the common good of

the capital of the United States of America.

Mr. FARR of California. Mr. Chairman, I rise to congratulate my colleagues, Chairman ISTOOK and Ranking Member MORAN, on a fine bill that they have put together.

Though I disagree with certain portions of it—specifically those prohibiting the use of local funds for abortion and the local domestic partner law—I believe the bill is generally even handed.

There is one issue I wish to raise, however, that is not addressed in this bill and has never, to my knowledge been raised before: pit bulls.

the recent death of a veteran firefighter on the DC fire squad because of a pit bull attack during a fire run is only the latest of tragedies associated with vicious pit bull attacks.

I am an animal lover and for the most part will give animals the benefit of the doubt for their right to share this planet with us. I abhor animal cruelty and am grateful for the support I received from this House in passing a partial ban on steel-jaw leghold just traps two weeks ago.

But this city has a problem with maintaining proper control over pit bulls and Firefighter Robinson was only the most recent addition to a sad list of statistics.

According to Mary Healy, Executive Director of the Washington Humane Society, over 1/3 of all the animals that come into their animal shelters every year is a pit bull. Just think of it: of all the breeds of all the dogs out there, one breed overwhelmingly dominates like no other. These dogs are turned in or found or captured because they are not suitable as pets. It is the nature of this beast to be other-animal aggressive which leads to unprovoked attacks on other dogs and by proximity, on people. As such they pose a public health and safety threat and for this reason the Humane Society supports full ban on pit bulls.

Originally I had considered offering an amendment to this bill specifically calling on the DC Council to do something about this problem. I will refrain from doing so only because I have learned that the DC Council is moving in the right direction on this issue due to the leadership of Councilmember Carol Schwartz. Ms. Schwartz in March introduced strong legislation that would put sensible restrictions on pit bull ownership in the District. I applaud her vision and dedication to solving this troublesome aspect of life in DC. I understand from Councilmember Schwartz that she has been guaranteed a hearing in October by Sandy Allen, Councilmember from War 8 and Chairperson of the Council Committee on Human Services. I fully hope to see the Council enact Ms. Schwartz's legislation on an emergency basis and work toward a more permanent solution—maybe even an out-and-out ban like that enacted in Prince Georges County, Maryland—within the next several months.

We can't wait for the next headline to tell us of the next tragedy of a person hurt or maimed or even killed by these vicious dogs. Firefighter Robinson gave his life; Councilmember Schwartz has the answer. Congress should honor the memory of fireman Robinson by during the Council to pass Ms. Schwartz's bill . . . and if the Council won't act then I will see that Congress does.

Mr. PORTMAN. Mr. Chairman, I rise today to comment on the District of Columbia Appropriations legislation. I commend the sub-

committee, its Chairman [Mr. ISTOOK] and the full committee for their work on this important legislation.

As someone with a strong interest in reducing substance abuse through demand reduction—and as co-chairman of the Speaker's Working Group for a Drug-Free America—I'd like to comment on a provision of this legislation that is of particular interest to the drug prevention and education community.

#### DRUG TESTING FOR PRISONERS AND PAROLEES

I commend the gentleman from Oklahoma for including funding in this program for universal drug testing and screening of incarcerated prisoners and parolees. Today, 80% of incarcerated prisoners in this nation were either under the influence or drugs or alcohol, were regular drug users or violated drug and alcohol laws at the time they committed their crimes. Remarkably, in 1996, more than 1.5 million were arrested for substance abuse-related offenses. Worse yet, those who go to prison without effective treatment for their addiction tend to wind up back in the criminal justice system in the future.

Substance abuse contributes to many of our worst social ills—violence, child and spousal abuse, robbery, theft and vandalism. As a result, our judicial system is overwhelmed with substance abusers. You would think, when a criminal is locked up for a drug-related offense, the prison itself would be a drug-free environment and the prisoner would be forced to get drug treatment.

But our prisons are often bastions of drug abuse. Only 13% of prisoners receive any sort of treatment for their drug problem at all and many of those treatment programs are considered inadequate.

Unfortunately, the drug habits of thousands of these individuals continue and sometimes worsen in prison. So it's no surprise that, according to statistics from the National Center on Addiction and Substance Abuse, 50% of state parole and probation violators were under the influence of drugs, alcohol or both when they committed their new offense. In other words, these individuals continue to be a menace to society because their drug problems are not addressed behind bars.

There are a number of steps we can take to stop the revolving door of incarceration, parole and re-arrest—including the successful drug courts at the local level that use the threat of prison to get people to address their drug habits through treatment. At the national level, a recent Federal Bureau of Prisons study showed that inmates who receive treatment are 73% less likely to be re-arrested than untreated inmates.

That's why I introduced the Drug-Free Prisons and Jails Act last year, which established a model program for comprehensive substance abuse treatment in the criminal justice system to reduce drug abuse, drug-related crime and the costs associated with incarceration.

And that's why I'm pleased to support the drug testing program in this legislation before us today. By identifying criminals and parolees in the District of Columbia with drug addiction problems, we will help to reduce crime in our nation's capital—and we will stop the costly revolving door of drug addiction and incarceration in the DC prison system.

Mr. ISTOOK. Mr. Chairman, I yield back the balance of my time.

Mr. Chairman, I move that the Committee do now rise.

The motion was agreed to.

Accordingly, the Committee rose; and the Speaker pro tempore (Mr. HILL of Montana) having assumed the chair, Mr. BEREUTER, Chairman of the Committee of the Whole House on the State of the Union, reported that that Committee, having had under consideration the bill (H.R. 2587) making appropriations for the government of the District of Columbia and other activities chargeable in whole or in part against revenues of said District for the fiscal year ending September 30, 2000, and for other purposes, had come to no resolution thereon.

□ 2145

#### COMMUNICATION FROM THE HONORABLE GARY L. ACKERMAN, MEMBER OF CONGRESS

The Speaker pro tempore (Mr. Hill of Montana) laid before the House the following communication from the Honorable Gary L. ACKERMAN, Member of Congress:

JULY 23, 1999.

Hon. J. DENNIS HASTERT,  
*Speaker, House of Representatives,*  
*Washington, DC.*

DEAR MR. SPEAKER: This is to formally notify you pursuant to Rule VIII of the Rules of the House that I received a subpoena for documents and testimony issued by the United States District Court for the Eastern District of New York.

After consultation with the Office of General Counsel, I have determined to comply with the subpoena to the extent that it is consistent with Rule VIII.

Sincerely,

GARY L. ACKERMAN,  
*Member of Congress.*

#### APPOINTMENT OF MEMBERS TO ATTEND THE FUNERAL OF THE LATE HONORABLE GEORGE E. BROWN, JR.

The SPEAKER pro tempore. Pursuant to the provisions of House Resolution 252, the Chair announces the Speaker's appointment of the following Members of the House to the committee to attend the funeral of the late George E. Brown, Jr.

Mr. STARK, California.  
Mr. HASTERT, Illinois.  
Mr. GEPHARDT, Missouri.  
Mr. BONIOR, Michigan.  
Mr. GEORGE MILLER, California.  
Mr. WAXMAN, California.  
Mr. DIXON, California.  
Mr. LEWIS, California.  
Mr. MATSUI, California.  
Mr. THOMAS, California.  
Mr. DREIER, California.  
Mr. HUNTER, California.  
Mr. LANTOS, California.  
Mr. MARTINEZ, California.  
Mr. BERMAN, California.  
Mr. PACKARD, California.  
Mr. GALLEGLY, California.  
Mr. HERGER, California.  
Ms. PELOSI, California.  
Mr. COX, California.  
Mr. ROHRBACHER, California.  
Mr. CONDIT, California.