

(The remarks of Mr. CAMPBELL pertaining to the introduction of S. 837 are located in today's RECORD under "Statements on Introduced Bills and Joint Resolutions.")

Mr. CAMPBELL. Mr. President, I yield the floor.

The PRESIDING OFFICER. The Chair recognizes the Senator from Nevada.

Mr. BRYAN. I thank the Chair. I thank my friend and colleague from Colorado for his courtesy in securing my recognition after him.

(The remarks of Mr. BRYAN and Mr. BOND pertaining to the introduction of S. 838 are located in today's RECORD under "Statements on Introduced Bills and Joint Resolutions.")

The PRESIDING OFFICER. The Chair recognizes the Senator from Idaho.

Mr. CRAIG. Mr. President, let me also ask unanimous consent that, following my comments, the Senator from Missouri be recognized.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. WELLSTONE. Mr. President, will the Senator yield?

Mr. CRAIG. I will be happy to yield.

Mr. WELLSTONE. I thank the Senator for his courtesy.

PRIVILEGE OF THE FLOOR

Mr. WELLSTONE. Mr. President, I ask unanimous consent that Nicole Elizabeth Narotzky and Margaret Joanna Smith be allowed to be in the Chamber during this afternoon.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. WELLSTONE. I thank the Chair. I thank my colleagues.

100th ANNIVERSARY OF THE FOREST SERVICE ORGANIC ACT OF 1897

Mr. CRAIG. Mr. President, yesterday was the 100th anniversary of the passage of the Forest Service's Organic Act, so it is an appropriate time to reflect on how recent Congresses have addressed Forest Service issues.

Let me also say to my colleagues, yesterday had sent to each one of your offices a book by Douglas MacCleery called "The American Forests: A History of Resiliency and Recovery."

During the 104th Congress, the Senate Energy and Natural Resources Committee conducted the first extended series of oversight hearings on the management of our Federal forests in almost 20 years. As these hearings proceeded, we also consulted with experts in the field of forestry management, participated in and evaluated the results of the Seventh American Forest Congress, and asked the General Accounting Office and others to evaluate the current state of the management of our national forests. As a consequence of these efforts, we have formed some conclusions about the management of our national forests,

and today I would like to share these with my colleagues.

Notwithstanding considerable contemporary controversy, the Forest Service remains a top performer among Federal agencies. The breadth of contemporary controversy over Federal forest management and the cacophony of interest group outcries from all ends of the spectrum tend to obscure the simple fact that much of the time the Forest Service carries out its duties quite effectively.

Over the decade, the quality of management employed on our Federal forests have been reflected in the integrity of the resources involved. Since the turn of the century, and particularly over the last several decades, the science of resource management has improved dramatically. Our federally owned forests are arguably managed under the most advanced scientific principles and the most stringent environmental controls that have been applied to any managed ecosystem in the world.

In a historic context, the return on this investment in scientific management is striking. Many Federal forests which some view today as pristine ecological preserves were, earlier in this century, little more than worn-out farm lots. Species of megafauna which were dangerously close to extinction at the turn of the century are now flourishing on our Federal forests.

The National Forest System provides more recreation opportunities than any other land ownership category in the country. Wood from our national forests made a significant contribution to the American dream of affordable housing for post-war America, and must still continue to make an important contribution to our national fiber needs today.

The heat generated by present-day conflicts over Federal forest management makes it easy to forget that our national forests are century-long success stories. But this perspective is essential to retain as we go about the task of addressing contemporary problems and improving on our performance in forest resource management.

Notwithstanding the barrage of negative publicity generated by the pleadings of special interests, I remain highly impressed by the commitment of Forest Service professionals of all disciplines and at all levels. Moreover, after more than 15 hearings on an array of related subjects, I am convinced that the majority of people—those not vested in a particular resource management outcome—are, after a reasonable opportunity to offer their thoughts, prepared to defer to the judgment and expertise of the Forest Service in resource management decisions. In this regard, I have reached four specific conclusions from our oversight.

First, budget reductions and downsizing have left the agency with significant management problems. Throughout the system there are national forests with critical gaps in re-

source management expertise and/or personnel shortages. I have come away from our oversight convinced that we simply must find a way to provide the agency with the resources to do the job we want done. I urge my colleagues to join me in this search.

Second, despite these current fiscal constraints and various and sundry controversies, the spirit of Forest Service employees remains surprisingly strong. This spirit shone through in much of the testimony received from agency employees, particularly during field hearings. I believe we must act now to avoid squandering this endangered resource.

Third, the breadth and quality of resource and environmental expertise within the Forest Service, even stressed by budget constraints, is nonetheless unique among related Federal agencies. For example, I have come to conclude that the Forest Service's specialists possess: as much or more expertise in endangered species conservation as the U.S. Fish and Wildlife Service; as much or more expertise in managing anadromous fish habitat as the National Marine Fisheries Service; and as much or more expertise in maintaining or restoring water quality in rural, forested watersheds as the Environmental Protection Agency.

Fourth, in response to probative questions, we finally began to hear the acknowledgment, from other Federal agencies that this expertise exists and that the Forest Service could, in their view, be trusted to use it. I am not convinced that their actions yet reflect these words, but I was glad to hear them, nonetheless.

Most people still strongly support multiple-use management despite well publicized assertions to the contrary. After listening to over 200 witnesses from all quarters, I have come away convinced that we should continue to use our federally owned forests for a wide variety of purposes as long as these activities do not damage the lands. I believe that the majority of the populace agrees that we should protect wildlife habitat, allow recreation, permit harvesting of trees, grazing of animals, and development of minerals on these lands, and that these activities—if conducted judiciously—can be compatible. I do not believe that the "zero harvest," or "cattle free" philosophies are as widely supported as their proponents maintain. For example, at the seventh American Forest Congress, the 1,500 participants voted 91 percent to 4 percent to defeat an extremist proposal to eliminate commercial harvest on public lands.

Moreover, I also strongly suspect from what we heard that most people believe that the way to decide the best mix of uses on Federal forests lands is to give the Forest Service—particularly the resource professionals on the ground—as broad and independent a responsibility as possible to conduct studies, develop comprehensive plans, consult with the public, and then implement the results. Unfortunately,