

When these trust funds were established, the American taxpayer consented to paying dedicated excise taxes (for example, the gas tax and the airline ticket tax). In return, the Federal Government promised to spend these use-related taxes for infrastructure improvements. To signify the fiduciary responsibility the Federal Government was undertaking, trust funds were established to keep track of receipts and spending. The government further promised that any unspent balances would be invested in the safest security possible—U.S. Government securities.

The current existence of over \$30 billion in cash balances in these funds makes a mockery of these promises. For years, we have attempted to appropriately spend the funds in these trust funds, yet the balances continue to rise. This bill is the best available means to the real goal of insuring that these dedicated funds are spent for their intended purposes.

Support for the Truth in Budgeting bill is entirely consistent with support for a balanced budget or a constitutional amendment to balance the budget. According to CBO, the Truth in Budgeting Act does not, by itself, spend any additional funds. We have always been committed to working out reasonable spending levels to draw down the balances while continuing on track to reach a balanced budget. Indeed, due to their self-financing nature, these trust funds are model programs for how to balance the budget.

In addition, due to the unique nature of these four transportation trust funds, there will not be a stampede of other trust funds deserving of the same off-budget treatment. Unlike other trust funds, these four funds are totally user financed, deficit proof, not entitlements, and annually controlled.

There is a strong argument that releasing these funds for infrastructure improvements will actually make it easier to balance the budget. A recent study funded by the Department of Transportation found that since the 1950's, industry realized production cost saving of 24 cents for each dollar of investment in highways. In other words, a dollar of highway investment paid for itself within 4 years.

A \$1 billion expenditure on highways supports 56,600 full time jobs: 42,100 of these jobs are in highway construction and supply industries and an additional 14,500 jobs are in other industries throughout the economy.

A well-managed program of infrastructure investment improves the Nation's productivity and economy, making it easier to balance the budget.

A wide cross-section of business, labor, and government organizations recognizes these facts and supports the Truth in Budgeting Act. In all, 94 organizations are part of a Truth in Budgeting Coalition working to pass this legislation.

Support for the Truth in Budgeting Act is a win-win situation. Taking the transportation trust funds off-budget restores faith with the American taxpayer over the promises made when these taxes were enacted. Spending from the trust funds is still completely subject to congressional control, is consistent with a balanced budget, and can help the economy, making it easier to reach a balance.

COMMON LANGUAGE, COMMON SENSE: THE BILL EMERSON ENGLISH LANGUAGE EMPOWERMENT ACT

HON. RANDY "DUKE" CUNNINGHAM

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

Tuesday, January 7, 1997

Mr. CUNNINGHAM. Mr. Speaker, today I introduce legislation making English the official language of the U.S. Government. Similar legislation in the 104th Congress (H.R. 123) drew 197 bipartisan House cosponsors, and won a bipartisan 259–169 House vote on August 1, 1996.

The Bill Emerson English Language Empowerment Act represents a commonsense, common language policy. The legislation:

Names English as the official language of the Government of the United States;

Recognizes our historical linguistic and cultural diversity, while finding that English represents a common bond of Americans, and is the language of opportunity in the United States;

Requires the U.S. Government to conduct its official business in English, and to conduct naturalization ceremonies in English;

Entitles every person in the U.S. to receive official communications in English;

Includes commonsense exceptions to the policy, such as for international relations, national security, teaching of languages, preservation of Native Alaskan or Native American languages, and for any use of English in a nonofficial or private capacity;

Is supported by 86 percent of all Americans, 81 percent of immigrants (Luntz, 1996), and a broad range of mainstream citizen organizations, such as U.S. English, the Veterans of Foreign Wars, the American Legion and others.

The only substantial difference between this bill and the H.R. 123 adopted by the House in 1996 is that the House-passed bill incorporated a repeal of the Federal bilingual ballot mandate, H.R. 351, and this bill does not. I continue to support repeal of the Federal bilingual ballot mandate. This arrangement helps simplify the bill's referral to only one House committee.

Our late colleague, Representative Bill Emerson worked for many years to make English the official language of the U.S. Government. Through his goodwill, we had an historic and successful first-ever House vote on the issue in the 104th Congress. His widow and successor, Representative JoAnn Emerson is the first cosponsor of this legislation in the 105th Congress.

I invite Members to cosponsor the Bill Emerson English Language Empowerment Act in the 105th Congress, so we may enact this positive and constructive legislation.

VOLUNTARY SCHOOL PRAYER

HON. JO ANN EMERSON

OF MISSOURI

IN THE HOUSE OF REPRESENTATIVES

Tuesday, January 7, 1997

Mrs. EMERSON. Mr. Speaker, I rise today to introduce a constitutional amendment to en-

sure that students can choose to pray in school. Regrettably, the notion of the separation of church and state has been widely misrepresented in recent years, and the Government has strayed far from the vision of America as established by the Founding Fathers.

Our Founding Fathers had the foresight and wisdom to understand that a Government cannot secure the freedom of religion if at the same time it favors one religion over another through official actions. Their philosophy was one of evenhanded treatment of the different faiths practiced in America, a philosophy that was at the very core of what their new Nation was to be about. Somehow, this philosophy is often interpreted today to mean that religion has no place at all in public life, no matter what its form. President Reagan summarized the situation well when he remarked, "The First Amendment of the Constitution was not written to protect the people of the country from religious values; it was written to protect religious values from government tyranny." And this is what voluntary school prayer is about, making sure that prayer, regardless of its denomination, is protected.

There can be little doubt that no student should be forced to pray in a certain fashion or be forced to pray at all. At the same time, a student should not be prohibited from praying, just because he-she is attending a public school. This straightforward principle is lost on the liberal courts and high-minded bureaucrats who have systematically eroded the right to voluntary school prayer, and it is now necessary to correct the situation through a constitutional amendment. I urge my colleagues to support my amendment and make a strong statement in support of the freedom of religion.

A BEACON-OF-HOPE FOR ALL AMERICANS: KENNETH TAYLOR

HON. MAJOR R. OWENS

OF NEW YORK

IN THE HOUSE OF REPRESENTATIVES

Tuesday, January 7, 1997

Mr. OWENS. Mr. Speaker, with the 1996 election behind us, this Nation has completed another cycle for the ongoing democratic process which makes America great. The electoral process and the public officials selected through this process are invaluable assets in our quest to promote the general welfare and to guarantee the right to life, liberty, and the pursuit of happiness. It is important, however, Mr. Speaker, that we also give due recognition to the equally valuable contribution of non-elected leaders throughout our Nation. The fabric of our society is generally enhanced and enriched by the hard work done year after year by ordinary volunteer citizens. Especially in our inner-city communities which suffer from long public policy neglect, local grassroots leaders provide invaluable service. These are men and women who engage in activities which generate hope. I salute all such heroes and heroines as Beacons-of-Hope.

Kenneth Taylor is one of these Beacons-of-Hope residing in the central Brooklyn community of New York City and New York State. In 1982, Mr. Taylor offered his services as a volunteer in the office of Congressman MAJOR OWENS and later rose to the position of deputy