

PVOs. Eroding these development programs—which are critical to alleviating poverty and hunger over the long term—to meet overriding emergency demands is surely a stark example of eating one's seed corn.

By contrast, the title I market development program serves a completely different population. Title I is important to U.S. agriculture and to foreign market development—and I am concerned about the funding cuts it has suffered—but I also believe that we must seek a reasonable balance among the three titles in light of pressing human needs.

Given the growing need for food aid and the reductions in Public Law 480 funding, I encourage the administration to make full use of its authority to focus the limited Public Law 480 funds on meeting the priority needs of the poorest and most food-deficient countries.

Mr. LEAHY. I agree with the Senator from Iowa and I know that we can work in concert with the administration and the Congress to ensure that our limited food aid resources are effectively used to promote food security.

MESSAGES FROM THE PRESIDENT

Messages from the President of the United States were communicated to the Senate by Mr. Sherman Williams, one of his secretaries.

EXECUTIVE MESSAGES REFERRED

As in executive session the Presiding Officer laid before the Senate messages from the President of the United States submitting a withdrawal and sundry nominations which were referred to the appropriate committees.

(The nominations received today are printed at the end of the Senate proceedings.)

MESSAGES FROM THE HOUSE

At 11:15 a.m., a message from the House of Representatives, delivered by Ms. Geotz, one of its reading clerks, announced that the House passed the following bills, in which it requests the concurrence of the Senate:

H.R. 3006. An act to provide for disposal of public lands in support of the Manzanar Historic Site in the State of California, and for other purposes.

H.R. 2823. An act to amend the Marine Mammal Protection Act of 1972 to support the International Dolphin Conservation Program in the eastern tropical Pacific Ocean, and for other purposes.

H.R. 2636. An act to transfer jurisdiction over certain parcels of Federal real property located in the District of Columbia, and for other purposes.

ENROLLED BILLS SIGNED

The message also announced that the Speaker has signed the following enrolled bills:

H.R. 1051. An act to provide for the extension of certain hydroelectric projects located in the State of West Virginia.

H.R. 3663. An act to amend the District of Columbia Self-Government and Govern-

mental Reorganization Act to permit the Council of the District of Columbia to authorize the issuance of revenue bonds with respect to water and sewer facilities, and for other purposes.

S. 531. An act to authorize a circuit judge who has taken part in an in banc hearing of a case to continue to participate in that case after taking senior status, and for other purposes.

S. 1757. An act to amend the Developmental Disabilities Assistance and Bill of Rights Act to extend the Act, and for other purposes.

S.J. Res. 20. Joint resolution granting the consent of Congress to the compact to provide for joint natural resource management and enforcement of laws and regulations pertaining to natural resources and boating at the Jennings Randolph Lake Project lying in Garrett County, Maryland and Mineral County, West Virginia, entered into between the States of West Virginia and Maryland.

The enrolled bills were signed subsequently by the President pro tempore [Mr. THURMOND].

The message further announced that the House agrees to the report of the committee of conference on the disagreeing votes of the two Houses on the amendments of the Senate to the bill (H.R. 3603) making appropriations for Agriculture, Rural Development, Food and Drug Administration, and Related Agencies programs for the fiscal year ending September 30, 1997, and for other purposes.

The message also announced that the House agrees to the report of the committee of conference on the disagreeing votes of the two Houses on the amendments of the Senate to the bill (H.R. 3754) making appropriations for the legislative branch for the fiscal year ending September 30, 1997, and for other purposes.

At 6:04 p.m., a message from the House of Representatives, delivered by Ms. Goetz, one of its reading clerks, announced that the Speaker has signed the following enrolled bill and joint resolution:

H.R. 3215. An act to amend title 18, United States Code, to repeal the provision relating to Federal employees contracting or trading with Indians.

H.J. Res. 166. Joint resolution granting the consent of Congress to the Mutual Aid Agreement between the city of Bristol, Virginia, and the city of Bristol, Tennessee.

MEASURES REFERRED

The following bills were read the first and second times by unanimous consent and referred as indicated:

H.R. 2636. An act to transfer jurisdiction over certain parcels of Federal real property located in the District of Columbia, and for other purposes; to the Committee on Energy and Natural Resources.

H.R. 2823. An act to amend the Marine Mammal Protection Act of 1972 to support the International Dolphin Conservation Program in the eastern tropical Pacific Ocean, and for other purposes; to the Committee on Commerce, Science, and Transportation.

H.R. 3006. An act to provide for disposal of public lands in support of the Manzanar National Historic Site in the State of California, and for other purposes; to the Committee on Energy and Natural Resources.

MEASURES PLACED ON THE CALENDAR

The following measures were read the second time and placed on the calendar:

S. 2006. A bill to clarify the intent of Congress with respect to the Federal carjacking prohibition.

S. 2007. A bill to clarify the intent of Congress with respect to the Federal carjacking prohibition.

H.R. 2391. An Act to amend the Fair Labor Standards Act of 1938 to provide compensatory time for all employees.

ENROLLED BILLS AND JOINT RESOLUTION PRESENTED

The Secretary of the Senate reported that on August 1, 1996, he had presented to the President of the United States, the following enrolled bills and joint resolution:

S. 531. An act to authorize a circuit judge who has taken part in an in banc hearing of a case to continue to participate in that case after taking senior status, and for other purposes.

S. 1757. An act to amend the Developmental Disabilities Assistance and Bill of Rights Act to extend the act, and for other purposes.

S.J. Res. 20. Joint resolution granting the consent of Congress to the compact to provide for joint natural resource management and enforcement of laws and regulations pertaining to natural resources and boating at the Jennings Randolph Lake Project lying in Garrett County, Maryland and Mineral County, West Virginia, entered into between the States of West Virginia and Maryland.

EXECUTIVE AND OTHER COMMUNICATIONS

The following communications were laid before the Senate, together with accompanying papers, reports, and documents, which were referred as indicated:

EC-3574. A communication from the Administrator of the Agricultural Marketing Service, Department of Agriculture, transmitting, pursuant to law, the report of a rule entitled "Irish Potatoes Grown in Certain Designated Counties in Idaho, and Malheur County, Oregon," received on July 29, 1996; to the Committee on Agriculture, Nutrition, and Forestry.

EC-3575. A communication from the Administrator of the Agricultural Marketing Service, Department of Agriculture, transmitting, pursuant to law, the report of a rule entitled "Sweet Onions Grown in the Walla Walla Valley of Southeast Washington and Northeast Oregon," received on July 26, 1996; to the Committee on Agriculture, Nutrition, and Forestry.

EC-3576. A communication from the Acting Under Secretary for Food Safety and Inspection Service, Department of Agriculture, transmitting, pursuant to law, the report of a rule entitled "Use of Trisodium Phosphate on Raw Chilled Poultry Carcasses," (RIN0583-AB65) received on July 25, 1996; to the Committee on Agriculture, Nutrition, and Forestry.

EC-3577. A communication from the Secretary of the Department of Agriculture, transmitting, pursuant to law, a report on animal welfare enforcement for fiscal year 1995; to the Committee on Agriculture, Nutrition, and Forestry.

EC-3578. A communication from the Under Secretary of Defense, transmitting, pursuant

to law, the report of a violation of the Antideficiency Act; to the Committee on Appropriations.

EC-3579. A communication from the Programs and Legislation Division, Office of Legislative Liaison, Department of the Air Force, transmitting, a notice concerning a multi-function cost comparison; to the Committee on Armed Services.

EC-3580. A communication from the Programs and Legislation Division, Office of Legislative Liaison, Department of the Air Force, transmitting, a notice concerning a multi-function cost comparison; to the Committee on Armed Services.

EC-3581. A communication from the Programs and Legislation Division, Office of Legislative Liaison, Department of the Air Force, transmitting, a notice concerning a multi-function cost comparison; to the Committee on Armed Services.

EC-3582. A communication from the Clerk of the Court of Federal Claims, transmitting, pursuant to law, a report on two legal questions relative to cable television; to the Committee on Armed Services.

EC-3583. A communication from the Secretary of Transportation, transmitting, a draft of proposed legislation to provide for adjustments to capital and operating assistance grants for the public transit program, and for other purposes; to the Committee on Banking, Housing, and Urban Affairs.

EC-3584. A communication from the Legislative and Regulatory Activities Division, Comptroller of the Currency, Administrator of National Banks, transmitting, pursuant to law, the report of a rule entitled "Management Official Interlocks," (RIN1557-AB39, 3064-AB71, 1150-AA95) received on July 25, 1996; to the Committee on Banking, Housing, and Urban Affairs.

EC-3585. A communication from the Acting Director, Office of Management and Information, National Marine Fisheries Service, National Oceanic and Atmospheric Administration, Department of Commerce, transmitting, pursuant to law, the report of a rule entitled "West Coast Salmon Fisheries," (RIN0648-ZA20) received on July 29, 1996; to the Committee on Commerce, Science, and Transportation.

EC-3586. A communication from the General Counsel of the Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives," (RIN2120-AA64) received on July 29, 1996; to the Committee on Commerce, Science, and Transportation.

EC-3587. A communication from the Secretary of Transportation, transmitting, a draft of proposed legislation to renew and improve certain activities of the National Highway Traffic Safety Administration for fiscal year 1997; to the Committee on Commerce, Science, and Transportation.

EC-3588. A communication from the Acting Director of the Office of Fisheries Conservation and Management, National Marine Fisheries Service, National Oceanic and Atmospheric Administration, Department of Commerce, transmitting, pursuant to law, the report of a rule entitled "Fisheries of the Northeastern United States," (RIN0648-AI02) received on July 26, 1996; to the Committee on Commerce, Science, and Transportation.

EC-3589. A communication from the Acting Director of the Office of Fisheries Conservation and Management, National Marine Fisheries Service, National Oceanic and Atmospheric Administration, Department of Commerce, transmitting, pursuant to law, the report of a rule entitled "Atlantic Tuna Fisheries," received on July 26, 1996; to the Committee on Commerce, Science, and Transportation.

EC-3590. A communication from the Acting Director of the Office of Fisheries Conserva-

tion and Management, National Marine Fisheries Service, National Oceanic and Atmospheric Administration, Department of Commerce, transmitting, pursuant to law, the report of a rule entitled "Atlantic Tuna Fisheries," (RIN0648-AI29) on July 26, 1996; to the Committee on Commerce, Science, and Transportation.

EC-3591. A communication from the Office of the Managing Director, Federal Communications Commission, transmitting, pursuant to law, a report relative to the Telecommunications Act of 1996; to the Committee on Commerce, Science, and Transportation.

EC-3592. A communication from the Secretary of Energy, transmitting, a draft of proposed legislation relative to department assets; to the Committee on Energy and Natural Resources.

EC-3593. A communication from the Secretary of Energy, transmitting, pursuant to law, the report of rebates from the Low-Level Radioactive Waste Surcharge Escrow Account for calendar year 1995; to the Committee on Energy and Natural Resources.

EC-3594. A communication from the Congressional Review Coordinator, Animal and Plant Health Inspection Service, Department of Agriculture, transmitting, pursuant to law, the report of a rule entitled "Horses From Mexico," received on July 31, 1996; to the Committee on Agriculture, Nutrition, and Forestry.

EC-3595. A communication from the Administrator of the Agricultural Marketing Service, Department of Agriculture, transmitting, pursuant to law, the report of a rule entitled "Dried Prunes Produced in California," received on July 31, 1996; to the Committee on Agriculture, Nutrition, and Forestry.

EC-3596. A communication from the Managing Director, Federal Housing Finance Board, transmitting, pursuant to law, the report of a rule entitled "Modification of Definition of Deposits in Banks or Trust Companies," received on July 30, 1996; to the Committee on Banking, Housing, and Urban Affairs.

EC-3597. A communication from the General Counsel of the Federal Emergency Management Agency, transmitting, pursuant to law, the report of a rule entitled "National Flood Insurance Program," (RIN3067-AC26) received on July 30, 1996; to the Committee on Banking, Housing, and Urban Affairs.

EC-3598. A communication from the Assistant Secretary for Export Administration, Department of Commerce, transmitting, pursuant to law, the report of a rule entitled "Biological Warfare Experts Group Meeting; Implementation of Changes to Export Administration Regulations," (RIN0694-AB37) received on July 31, 1996; to the Committee on Banking, Housing, and Urban Affairs.

EC-3599. A communication from the Acting Director of the Office of Management and Budget, Executive Office of the President, transmitting, pursuant to law, the report on direct spending or receipts legislation within five days of enactment; to the Committee on the Budget.

EC-3600. A communication from the Acting Director of the Office of Management and Budget, Executive Office of the President, transmitting, pursuant to law, the report on direct spending or receipts legislation within five days of enactment; to the Committee on the Budget.

EC-3601. A communication from the Acting Director, Office of Fisheries Conservation and Management, National Marine Fisheries Service, National Oceanic and Atmospheric Administration, Department of Commerce, transmitting, pursuant to law, a rule concerning the groundfish of the Bering Sea and Aleutian Islands area; to the Committee on Commerce, Science, and Transportation.

EC-3602. A communication from the Director of the National Marine Fisheries Service, National Oceanic and Atmospheric Administration, Department of Commerce, transmitting, pursuant to law, a rule concerning fisheries of the Exclusive Economic Zone off Alaska, (RIN0648-AH03) received on July 30, 1996; to the Committee on Commerce, Science, and Transportation.

EC-3603. A communication from the Acting Director, Office of Fisheries Conservation and Management, National Marine Fisheries Service, National Oceanic and Atmospheric Administration, Department of Commerce, transmitting, pursuant to law, the report of six rules including a rule relative to a scallop fishery off Alaska, (RIN0648-AF81) received on July 30, 1996; to the Committee on Commerce, Science, and Transportation.

EC-3604. A communication from the Managing Director of the Federal Communications Commission, transmitting, pursuant to law, a report relative to domestic, interstate, and interexchange telephone services; to the Committee on Commerce, Science, and Transportation.

EC-3605. A communication from the Chair of the Federal Energy Regulatory Commission, transmitting, pursuant to law, a rule entitled "Oil Pipelines Cost-of-Service Filing Requirements," received on July 26, 1996; to the Committee on Energy and Natural Resources.

EC-3606. A communication from the Director of the Office of Surface Mining, Reclamation and Enforcement, Department of the Interior, transmitting, pursuant to law, a rule concerning the Wyoming Regulatory Program, (WY022FOR) received on July 30, 1996; to the Committee on Energy and Natural Resources.

EC-3607. A communication from the Director of the Office of Regulatory Management and Information, transmitting, pursuant to law, the report of three rules including a rule entitled "Illinois: Final Authorization of Revisions to State Hazardous Waste Management," (FRL5544-9, 5540-6, 5545-2) received on July 31, 1996; to the Committee on Environment and Public Works.

EC-3608. A communication from the Director of the Office of Regulatory Management and Information, transmitting, pursuant to law, the report of three rules including a rule entitled "Cypermethrin; Pesticide Tolerance," (FRL5544-8, 5389-6, 5387-5) received on July 26, 1996; to the Committee on Environment and Public Works.

EC-3609. A communication from the Director of the Office of Regulatory Management and Information, transmitting, pursuant to law, the report of eleven rules including a rule entitled "Fenpropathrin; Pesticide Tolerance" (FRL5388-1, 5372-6, 5388-2, 5387-2, 5385-3, 5386-8, 5543-7, 5539-9, 5543-6, 5535-3, 5535-2); to the Committee on Environment and Public Works.

EC-3610. A communication from the Secretary of Health and Human Services, transmitting, pursuant to law, the report of a rule entitled "Medicaid Program" (RIN0938-AH31), received on July 31, 1996; to the Committee on Finance.

EC-3611. A communication from the Chief of the Regulations Unit, Internal Revenue Service, Department of the Treasury, transmitting, pursuant to law, the report of a rule entitled "Notice 96-40," received on July 30, 1996; to the Committee on Finance.

EC-3612. A communication from the Regulatory Policy Officer, Bureau of Alcohol, Tobacco and Firearms, Department of the Treasury, transmitting, pursuant to law, the report of a rule entitled "Commerce in Explosives" (RIN1512-AB61), received on July 25, 1996; to the Committee on Finance.

EC-3613. A communication from the Chief of the Regulations Unit, Internal Revenue

Service, Department of the Treasury, transmitting, pursuant to law, the report of a rule entitled "Notice 96-38," received on July 29, 1996; to the Committee on Finance.

EC-3614. A communication from the Fiscal Assistant Secretary, Department of the Treasury, transmitting, pursuant to law, a report of the Treasury Bulletin for calendar year 1996; to the Committee on Finance.

EC-3615. A communication from the Regulatory Policy Officer, Bureau of Alcohol, Tobacco and Firearms, Department of the Treasury, transmitting, pursuant to law, the report of a rule concerning ammunition feeding devices (RIN1512-AB35), received on July 26, 1996; to the Committee on Finance.

REPORTS OF COMMITTEES

The following reports of committees were submitted:

By Mr. HATFIELD, from the Committee on Appropriations:

Special Report entitled "Revised Allocation to Subcommittees of Budget Totals from the Concurrent Resolution for Fiscal Year 1996" (Rept. No. 104-347).

By Mr. MCCAIN, from the Committee on Indian Affairs, without amendment:

H.R. 2464. A bill to amend Public Law 103-93 to provide additional lands within the State of Utah for the Goshute Indian Reservation, and for other purposes (Rept. No. 104-348).

S. 199. A bill to repeal certain provisions of law relating to trading with Indians (Rept. No. 104-349).

By Mr. HATCH, from the Committee on the Judiciary, without amendment:

S. 1952. A bill to amend the Juvenile Justice and Delinquency Prevention Act of 1974, and for other purposes.

EXECUTIVE REPORTS OF COMMITTEES

The following executive reports of committees were submitted:

By Mr. CHAFEE, from the Committee on Environment and Public Works:

Nils J. Diaz, of Florida, to be a Member of the Nuclear Regulatory Commission for the term of five years expiring June 30, 2001.

Edward McGaffigan, Jr., of Virginia, to be a Member of the Nuclear Regulatory Commission for the term of five years expiring June 30, 2000.

(The above nominations were reported with the recommendation that they be confirmed.)

INTRODUCTION OF BILLS AND JOINT RESOLUTIONS

The following bills and joint resolutions were introduced, read the first and second time by unanimous consent, and referred as indicated:

By Mr. BREAUX:

S. 2009. A bill to amend the Oil Pollution Act of 1990, and for other purposes; to the Committee on Commerce, Science, and Transportation.

By Mr. HATCH (for himself, Mr. SANTORUM, Mr. GREGG, Mr. WARNER, Mr. SIMPSON, Mr. THURMOND, Mr. D'AMATO, and Mr. FAIRCLOTH):

S. 2010. A bill to amend title 18, United States Code, to exempt qualified current and former law enforcement officers from State laws prohibiting the carrying of concealed firearms, and for other purposes; to the Committee on the Judiciary.

By Mr. SIMPSON (by request):

S. 2011. A bill to ensure that appropriated funds are not used for operation of golf courses on real property controlled by the Department of Veterans Affairs; to the Committee on Veterans' Affairs.

S. 2012. A bill to redesignate the title of the National Cemetery System and the position of the Director of the National Cemetery System; to the Committee on Veterans Affairs.

By Mr. MCCAIN (for himself, Mr. COATS, Mr. STEVENS, Mrs. HUTCHISON, Mr. ABRAHAM, Mr. ASHCROFT, and Mr. LOTT):

S. 2013. A bill to amend title 31, United States Code, to provide for continuing appropriations in the absence of regular appropriations; to the Committee on Appropriations.

By Mr. JOHNSTON (for himself and Mr. BREAUX):

S. 2014. A bill to authorize the Secretary of the Interior to acquire property adjacent to the city of New Orleans, Orleans Parish, Louisiana, for inclusion in the Bayou Sauvage National Wildlife Refuge, and for other purposes; to the Committee on Environment and Public Works.

By Mr. DOMENICI:

S. 2015. A bill to convey certain real property located within the Carlsbad Project in New Mexico to the Carlsbad Irrigation District; to the Committee on Energy and Natural Resources.

By Mr. DORGAN (for himself, Mr. BYRD, Mr. HEFLIN, Mr. CAMPBELL, Mr. WELLSTONE, Mr. HOLLINGS, Mr. INOUE, and Mr. D'AMATO):

S. 2016. A bill to assess the impact of the NAFTA, to require further negotiation of certain provisions of the NAFTA, and to provide for the withdrawal from the NAFTA unless certain conditions are met; to the Committee on Finance.

SUBMISSION OF CONCURRENT AND SENATE RESOLUTIONS

The following concurrent resolutions and Senate resolutions were read, and referred (or acted upon), as indicated:

By Mr. DODD (for himself, Mr. D'AMATO, Mr. LIEBERMAN, Mr. MOYNIHAN, Mr. WARNER, Mr. ROBB, Mr. BRADLEY, and Mr. LAUTENBERG):

S. Res. 286. Resolution to commend Operation Sail for its advancement of brotherhood among nations, its continuing commemoration of the history of the United States, and its nurturing of young cadets through training in seamanship; to the Committee on the Judiciary.

STATEMENTS ON INTRODUCED BILLS AND JOINT RESOLUTIONS

By Mr. BREAUX:

S. 2009. A bill to amend the Oil Pollution Act of 1990, and for other purposes; to the Committee on Commerce, Science, and Transportation.

THE OIL POLLUTION ACT AMENDMENTS OF 1996

• Mr. BREAUX. Mr. President, I introduce legislation to improve marine safety in the transportation of oil and petroleum products and to enhance the safety of our waterway navigational systems. It has been over 7 years since the Senate approved legislation addressing a comprehensive program regulating the transportation of oil and petroleum products, and mandating a system of responding to oilspills. Since

the enactment of the Oil Pollution Act of 1990, there has been a marked improvement in the safety of maritime transportation of oil. According to a recent study, after 1990, the volume of oil pollution from maritime sources in U.S. waters dropped precipitously, and has been reduced by over 75 percent. In addition, there has been a decreasing number of large volume oilspills. For instance, in the 5-year period between 1986 and the end of 1990, there were an average of 25 major and medium oilspills per year, however, since 1990, the average number of large and medium spills decreased 33 percent to approximately 16 per year. Despite these increases in safety there are other steps that can be taken to improve safety, and the bill I am introducing today will continue the improvement of the safe transportation of oil and other petroleum products.

During consideration of the Oil Pollution Act, the Senate Commerce Committee held four hearings on the six different bills that were referred to the Commerce Committee. The end Senate legislative product incorporated the Commerce Committee's provisions on: The operations of oil tankers, enhanced Coast Guard authority to regulate the conduct of oil tankers and merchant marine personnel, requirements on Vessel Traffic Services [VTS] systems, marine oil transportation-related research, and oilspill contingency response plans as they pertain to vessels and offshore facilities. The Senate bill also included the Committee on Environment and Public Works provisions creating the Oil Spill Liability Trust Fund, increasing liability limits, and oilspill contingency response planning as it pertains to onshore facilities.

I am introducing this legislation today to build on the Commerce Committee marine safety improvements that were incorporated into the Oil Pollution Act of 1990. Title I of the bill would require the Coast Guard to finalize regulations on operational measures required for single-hull tankers, add certain new safety requirements for the tug-barge industry, and mandate a minimum underkeel clearance level for tank vessels. The bill also would create incentives to induce vessel operators to switch from single hulled vessels to double-hulled vessels in advance of their mandated phase out. The bill simplifies the procedures for resolution of oilspill claims, and allows vessel operators to consolidate all claims in one Federal proceeding.

Title II of the bill will provide the National Oceanic and Atmospheric Administration [NOAA] with the authority to allow emergency regulations for fishing grounds closures to respond to health emergencies and oilspills. The bill would also require NOAA to provide scientific support on oilspill information. Also included in title II are provisions which would authorize a grant program to establish a non-regulatory program for reducing the risk of oilspills, and authorize NOAA to