# <sup>115TH CONGRESS</sup> 2D SESSION H.R.6756

## AN ACT

To amend the Internal Revenue Code of 1986 to promote new business innovation, and for other purposes.

1 Be it enacted by the Senate and House of Representa-

2 tives of the United States of America in Congress assembled,

### 1 SECTION 1. SHORT TITLE.

2 This Act may be cited as the "American Innovation3 Act of 2018".

4 SEC. 2. SIMPLIFICATION AND EXPANSION OF DEDUCTION
5 FOR START-UP AND ORGANIZATIONAL EX6 PENDITURES.

7 (a) IN GENERAL.—Section 195 of the Internal Rev8 enue Code of 1986 is amended by redesignating sub9 sections (c) and (d) as subsections (d) and (e), respec10 tively, and by striking all that precedes subsection (d) (as
11 so redesignated) and inserting the following:

### 12 "SEC. 195. START-UP AND ORGANIZATIONAL EXPENDI-13 TURES.

14 "(a) CAPITALIZATION OF EXPENDITURES.—Except
15 as otherwise provided in this section, no deduction shall
16 be allowed for start-up or organizational expenditures.

17 "(b) Election to Deduct.—

18 "(1) IN GENERAL.—If a taxpayer elects the application of this subsection with respect to any active
20 trade or business—

21 "(A) the taxpayer shall be allowed a deduc22 tion for the taxable year in which such active
23 trade or business begins in an amount equal to
24 the lesser of—

25 "(i) the aggregate amount of start-up26 and organizational expenditures paid or in-

1	curred in connection with such active trade
2	or business, or
3	"(ii) $$20,000$ , reduced (but not below
4	zero) by the amount by which such aggre-
5	gate amount exceeds \$120,000, and
6	"(B) the remainder of such start-up and
7	organizational expenditures shall be charged to
8	capital account and allowed as an amortization
9	deduction determined by amortizing such ex-
10	penditures ratably over the 180-month period
11	beginning with the month in which the active
12	trade or business begins.
13	"(2) Application to organizational ex-
14	PENDITURES.—In the case of organizational expend-
15	itures with respect to any corporation or partner-
16	ship, the active trade or business referred to in para-
17	graph (1) means the first active trade or business
18	carried on by such corporation or partnership.
19	"(3) INFLATION ADJUSTMENT.—In the case of
20	any taxable year beginning after December 31,
21	2019, the \$20,000 and \$120,000 amounts in para-
22	graph (1)(A)(ii) shall each be increased by an
23	amount equal to—
24	"(A) such dollar amount, multiplied by

"(B) the cost-of-living adjustment deter mined under section 1(f)(3) for the calendar
 year in which the taxable year begins, deter mined by substituting 'calendar year 2018' for
 'calendar year 2016' in subparagraph (A)(ii)
 thereof.

7 If any amount as increased under the preceding sen8 tence is not a multiple of \$1,000, such amount shall
9 be rounded to the nearest multiple of \$1,000.

10 "(c) Allowance of Deduction Upon Liquida-11 tion or Disposition.—

12 "(1) LIQUIDATION OF PARTNERSHIP OR COR-13 PORATION.—If any partnership or corporation is 14 completely liquidated by the taxpayer, any start-up 15 or organizational expenditures paid or incurred in 16 connection with such partnership or corporation 17 which were not allowed as a deduction by reason of 18 this section may be deducted to the extent allowable 19 under section 165.

20 "(2) DISPOSITION OF TRADE OR BUSINESS.—If
21 any trade or business is completely disposed of or
22 discontinued by the taxpayer, any start-up expendi23 tures paid or incurred in connection with such trade
24 or business which were not allowed as a deduction
25 by reason of this section (and not taken into account

1	in connection with a liquidation to which paragraph
2	(1) applies) may be deducted to the extent allowable
3	under section 165. For purposes of this paragraph,
4	in the case of any deduction allowed under sub-
5	section $(b)(1)$ with respect to both start-up and or-
6	ganizational expenditures, the amount treated as so
7	allowed with respect to start-up expenditures shall
8	bear the same ratio to such deduction as the start-
9	up expenditures taken into account in determining
10	such deduction bears to the aggregate of the start-
11	up and organizational expenditures so taken into ac-
12	count.".
13	(b) Organizational Expenditures.—Section
13 14	(b) ORGANIZATIONAL EXPENDITURES.—Section 195(d) of such Code, as redesignated by subsection (a),
14	195(d) of such Code, as redesignated by subsection (a),
14 15	195(d) of such Code, as redesignated by subsection (a), is amended by adding at the end the following new para-
14 15 16	195(d) of such Code, as redesignated by subsection (a), is amended by adding at the end the following new para- graphs:
14 15 16 17	195(d) of such Code, as redesignated by subsection (a), is amended by adding at the end the following new para- graphs:
14 15 16 17 18	195(d) of such Code, as redesignated by subsection (a), is amended by adding at the end the following new para- graphs:
14 15 16 17 18 19	195(d) of such Code, as redesignated by subsection (a), is amended by adding at the end the following new para- graphs:
14 15 16 17 18 19 20	195(d) of such Code, as redesignated by subsection (a), is amended by adding at the end the following new para- graphs:
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> </ol>	195(d) of such Code, as redesignated by subsection (a), is amended by adding at the end the following new para- graphs: "(3) ORGANIZATIONAL EXPENDITURES.—The term 'organizational expenditures' means any ex- penditure which— "(A) is incident to the creation of a cor- poration or a partnership,

1	partnership having an ascertainable life, would
2	be amortizable over such life.
3	"(4) Application to certain disregarded
4	ENTITIES.—In the case of any entity with a single
5	owner that is disregarded as an entity separate from
6	its owner, this section shall be applied in the same
7	manner as if such entity were a corporation.".
8	(c) Election.—Section 195(e)(2) of such Code, as
9	redesignated by subsection (a), is amended to read as fol-
10	lows:
11	"(2) Partnerships and s corporations.—In
12	the case of any partnership or S corporation, the
13	election under subsection (b) shall be made (and this
14	section shall be applied) at the entity level.".
15	(d) Conforming Amendments.—
16	(1)(A) Part VIII of subchapter B of chapter 1
17	is amended by striking section 248 of such Code
18	(and by striking the item relating to such section in
19	the table of sections of such part).
20	(B) Section $170(b)(2)(D)(ii)$ of such Code is
21	amended by striking "(except section 248)".
22	(C) Section $312(n)(3)$ of such Code is amended
23	by striking "Sections 173 and 248" and inserting
24	"Sections 173 and 195".

1	(D) Section 535(b)(3) of such Code is amended
2	by striking "(except section 248)".
3	(E) Section 545(b)(3) of such Code is amended
4	by striking "(except section 248)".
5	(F) Section 545(b)(4) of such Code is amended
6	by striking "(except section 248)".
7	(G) Section 834(c)(7) of such Code is amended
8	by striking "(except section 248)".
9	(H) Section $852(b)(2)(C)$ of such Code is
10	amended by striking "(except section 248)".
11	(I) Section $857(b)(2)(A)$ of such Code is
12	amended by striking "(except section 248)".
13	(J) Section 1363(b) of such Code is amended
14	by adding "and" at the end of paragraph (2), by
15	striking paragraph (3), and by redesignating para-
16	graph (4) as paragraph (3).
17	(K) Section $1375(b)(1)(B)(i)$ of such Code is
18	amended by striking "(other than the deduction al-
19	lowed by section 248, relating to organization ex-
20	penditures)".
21	(2)(A) Section 709 of such Code is amended to
22	read as follows:
23	"SEC. 709. TREATMENT OF SYNDICATION FEES.
24	"No deduction shall be allowed under this chapter to
25	a partnership or to any partner of the partnership for any

amounts paid or incurred to promote the sale of (or to 1 2 sell) an interest in the partnership.". 3 (B) The item relating to section 709 in the 4 table of sections for part I of subchapter K of chap-5 ter 1 of such Code is amended to read as follows: "Sec. 709. Treatment of syndication fees.". 6 (3) Section 1202(e)(2)(A) of such Code is amended by striking "section 195(c)(1)(A)" and in-7 serting "section 195(d)(1)(A)". 8 9 (4) The item relating to section 195 in the table 10 of contents of part VI of subchapter B of chapter 1 11 of such Code is amended to read as follows: "Sec. 195. Start-up and organizational expenditures.". 12 (e) EFFECTIVE DATE.—The amendments made by this section shall apply to expenditures paid or incurred 13 14 in connection with active trades or businesses which begin in taxable years beginning after December 31, 2018. 15 16 SEC. 3. PRESERVATION OF START-UP NET OPERATING 17 LOSSES AND TAX CREDITS AFTER OWNER-18 SHIP CHANGE. 19 (a) Application to Net Operating Losses.— 20 Section 382(d) of the Internal Revenue Code of 1986 is 21 amended by adding at the end the following new para-22 graph: 23 "(4) Exception for start-up losses.—

- "(A) IN GENERAL.—In the case of any net 1 2 operating loss carryforward described in para-3 graph (1)(A) which arose in a start-up period 4 taxable year, the amount of such net operating 5 loss carryforward otherwise taken into account 6 under such paragraph shall be reduced by the 7 net start-up loss determined with respect to the 8 trade or business referred to in subparagraph 9 (B)(i) for such start-up period taxable year. 10 "(B) START-UP PERIOD TAXABLE YEAR.— 11 The term 'start-up period taxable year' means 12 any taxable year of the old loss corporation 13 which-"(i) begins before the close of the 3-14 15 year period beginning on the date on which 16 any trade or business of such corporation 17 begins as an active trade or business (as 18 determined under section 195(d)(2) with-19 out regard to subparagraph (B) thereof), 20 and "(ii) ends after September 10, 2018. 21 22 "(C) NET START-UP LOSS.— 23 "(i) IN GENERAL.—The term 'net 24 start-up loss' means, with respect to any
- 25 trade or business referred to in subpara-

1	graph (B)(i) for any start-up period tax-
2	able year, the amount which bears the
3	same ratio (but not greater than 1) to the
4	net operating loss carryforward which
5	arose in such start-up period taxable year
6	as—
7	"(I) the net operating loss (if
8	any) which would have been deter-
9	mined for such start-up period taxable
10	year if only items of income, gain, de-
11	duction, and loss properly allocable to
12	such trade or business were taken into
13	account, bears to
14	"(II) the amount of the net oper-
15	ating loss determined for such start-
16	up period taxable year.
17	"(ii) Special rule for last tax-
18	ABLE YEAR IN START-UP PERIOD.—In the
19	case of any start-up period taxable year
20	which ends after the close of the 3-year pe-
21	riod described in subparagraph (B)(i) with
22	respect to any trade or business, the net
23	start-up loss with respect to such trade or
24	business for such start-up period taxable
25	year shall be the same proportion of such

loss (determined without regard to this
 clause) as the proportion of such start-up
 period taxable year which is on or before
 the last day of such period.

"(D) APPLICATION TO NET OPERATING 5 6 ARISING IN YEAR LOSS OF **OWNERSHIP** 7 CHANGE.—Subparagraph (A) shall apply to any 8 net operating loss described in paragraph 9 (1)(B) in the same manner as such subpara-10 graph applies to net operating loss 11 carryforwards described in paragraph (1)(A), 12 but by only taking into account the amount of 13 such net operating loss (and the amount of the 14 net start-up loss) which is allocable under para-15 graph (1)(B) to the period described in such 16 paragraph. Proper adjustment in the allocation 17 of the net start-up loss under the preceding 18 sentence shall be made in the case of a taxable 19 year to which subparagraph (C)(ii) applies.

20 "(E) APPLICATION TO TAXABLE YEARS
21 WHICH ARE START-UP PERIOD TAXABLE YEARS
22 WITH RESPECT TO MORE THAN 1 TRADE OR
23 BUSINESS.—In the case of any net operating
24 loss carryforward which arose in a taxable year

1	which is a start-up period taxable year with re-
2	spect to more than 1 trade or business—
3	"(i) this paragraph shall be applied
4	separately with respect to each such trade
5	or business, and
6	"(ii) the aggregate reductions under
7	subparagraph (A) shall not exceed such net
8	operating loss carryforward.
9	"(F) Continuity of business require-
10	MENT.—If the new loss corporation does not
11	continue the trade or business referred to in
12	subparagraph (B)(i) at all times during the 2-
13	year period beginning on the change date, this
14	paragraph shall not apply with respect to such
15	trade or business.
16	"(G) CERTAIN TITLE 11 OR SIMILAR
17	CASES.—
18	"(i) Multiple ownership
19	CHANGES.—In the case of a 2nd ownership
20	change to which subsection $(l)(5)(D)$ ap-
21	plies, this paragraph shall not apply for
22	purposes of determining the pre-change
23	loss with respect to such 2nd ownership
24	change.

1	"(ii) CERTAIN INSOLVENCY TRANS-
2	ACTIONS.—If subsection $(l)(6)$ applies for
3	purposes of determining the value of the
4	old loss corporation under subsection (e),
5	this paragraph shall not apply.
6	"(H) NOT APPLICABLE TO DISALLOWED
7	INTEREST.—This paragraph shall not apply for
8	purposes of applying the rules of paragraph (1)
9	to the carryover of disallowed interest under
10	paragraph (3).
11	"(I) TRANSITION RULE.—This paragraph
12	shall not apply with respect to any trade or
13	business if the date on which such trade or
14	business begins as an active trade or business
15	(as determined under section $195(d)(2)$ without
16	regard to subparagraph (B) thereof) is on or
17	before September 10, 2018.".
18	(b) Application to Excess Credits.—Section 383
19	of such Code is amended by redesignating subsection (e)
20	as subsection (f) and by inserting after subsection (d) the
21	following new subsection:
22	"(e) Exception for Start-up Excess Credits.—
23	"(1) IN GENERAL.—In the case of any unused
24	general business credit of the corporation under sec-
25	tion 39 which arose in a start-up period taxable

1	year, the amount of such unused general business
2	credit otherwise taken into account under subsection
3	(a)(2)(A) shall be reduced by the start-up excess
4	credit determined with respect to any trade or busi-
5	ness referred to in section $382(d)(4)(B)(i)$ for such
6	start-up period taxable year.
7	"(2) Start-up period taxable year.—For
8	purposes of this subsection, the term 'start-up pe-
9	riod taxable year' has the meaning given such term
10	in section $382(d)(4)(B)$ .
11	"(3) Start-up excess credit.—For purposes
12	of this subsection, the term 'start-up excess credit'
13	means, with respect to any trade or business re-
14	ferred to in section $382(d)(4)(B)(i)$ for any start-up
15	period taxable year, the amount which bears the
16	same ratio to the unused general business credit
17	which arose in such start-up period taxable year
18	as—
19	"(A) the amount of the general business
•	

"(A) the amount of the general business
credit which would have been determined for
such start-up period taxable year if only credits
properly allocable to such trade or business
were taken into account, bears to

"(B) the amount of the general business
 credit determined for such start-up period tax able year.

4 "(4) APPLICATION OF CERTAIN RULES.—Rules
5 similar to the rules of subparagraphs (C)(ii), (D),
6 (E), and (F) of section 382(d)(4) shall apply for
7 purposes of this subsection.

"(5) TRANSITION RULE.—This subsection shall 8 9 not apply with respect to any trade or business if 10 the date on which such trade or business begins as 11 an active trade or business (as determined under 12 section 195(d)(2) without regard to subparagraph 13 (B) thereof) is on or before September 10, 2018.". 14 (c) EFFECTIVE DATE.—The amendments made by 15 this section shall apply to taxable years ending after Sep-16 tember 10, 2018.

### 17 SEC. 4. BUDGETARY EFFECTS.

(a) STATUTORY PAYGO SCORECARDS.—The budgetary effects of this Act shall not be entered on either
PAYGO scorecard maintained pursuant to section 4(d) of
the Statutory Pay-As-You-Go Act of 2010.

(b) SENATE PAYGO SCORECARDS.—The budgetaryeffects of this Act shall not be entered on any PAYGO

1 scorecard maintained for purposes of section 4106 of H.

 $2 \quad {\rm Con. \ Res. \ 71 \ (115th \ Congress).}$ 

Passed the House of Representatives September 27, 2018.

Attest:

Clerk.

# <sup>115</sup>TH CONGRESS H. R. 6756

# AN ACT

To amend the Internal Revenue Code of 1986 to promote new business innovation, and for other purposes.