Union Calendar No. 23

115TH CONGRESS 1ST SESSION

H. R. 1101

[Report No. 115-43]

To amend title I of the Employee Retirement Income Security Act of 1974 to improve access and choice for entrepreneurs with small businesses with respect to medical care for their employees.

IN THE HOUSE OF REPRESENTATIVES

February 16, 2017

Mr. SAM JOHNSON of Texas (for himself and Mr. Walberg) introduced the following bill; which was referred to the Committee on Education and the Workforce

March 17, 2017

Additional sponsors: Ms. Stefanik, Mr. Mitchell, Mr. Stivers, Mr. Faso, Mr. Bishop of Michigan, Mr. Roe of Tennessee, Mr. Huizenga, Ms. Jenkins of Kansas, Mr. Rokita, Mr. Allen, Mr. Guthrie, Mr. Sessions, Mrs. Walorski, Mr. Bost, Mr. Hensarling, Mr. Wilson of South Carolina, Mr. Weber of Texas, Mr. Pittenger, Mr. Flores, Mr. Chabot, Mr. Rouzer, Mr. Hunter, Mr. Ferguson, Mr. Grothman, Mrs. Radewagen, Mr. Smith of Missouri, Mr. Byrne, Mr. Messer, Mr. Duncan of South Carolina, Mr. Hultgren, Mr. McCaul, Mr. Bilirakis, Mr. Smucker, Mr. Barletta, Mr. Trott, and Mr. Cramer

March 17, 2017

Reported with an amendment, committed to the Committee of the Whole House on the State of the Union, and ordered to be printed

[Strike out all after the enacting clause and insert the part printed in italic]

[For text of introduced bill, see copy of bill as introduced on February 16, 2017]

A BILL

To amend title I of the Employee Retirement Income Security Act of 1974 to improve access and choice for entrepreneurs with small businesses with respect to medical care for their employees.

- 1 Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled, 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS. 4 (a) Short Title.—This Act may be cited as the "Small Business Health Fairness Act of 2017". 6 (b) Table of Contents for this Act is as follows: Sec. 1. Short title; table of contents. Sec. 2. Rules governing association health plans. Sec. 3. Clarification of treatment of single employer arrangements. Sec. 4. Enforcement provisions relating to association health plans. Sec. 5. Cooperation between Federal and State authorities. Sec. 6. Effective date and transitional and other rules. SEC. 2. RULES GOVERNING ASSOCIATION HEALTH PLANS. 9 (a) In General.—Subtitle B of title I of the Employee 10 Retirement Income Security Act of 1974 is amended by adding after part 7 the following new part: 12 "PART 8—RULES GOVERNING ASSOCIATION 13 **HEALTH PLANS** 14 "SEC. 801. ASSOCIATION HEALTH PLANS. 15 "(a) In General.—For purposes of this part, the term 'association health plan' means a group health plan whose sponsor is (or is deemed under this part to be) described in subsection (b). 18 19 "(b) SPONSORSHIP.—The sponsor of a group health plan is described in this subsection if such sponsor—
- 22 with a constitution and bylaws specifically stating its

"(1) is organized and maintained in good faith,

purpose and providing for periodic meetings on at least an annual basis, as a bona fide trade association, a bona fide industry association (including a rural electric cooperative association or a rural telephone cooperative association), a bona fide professional association, or a bona fide chamber of commerce (or similar bona fide business association, including a corporation or similar organization that operates on a cooperative basis (within the meaning of section 1381 of the Internal Revenue Code of 1986)), for substantial purposes other than that of obtaining or providing medical care;

"(2) is established as a permanent entity which receives the active support of its members and requires for membership payment on a periodic basis of dues or payments necessary to maintain eligibility for membership in the sponsor; and

"(3) does not condition membership, such dues or payments, or coverage under the plan on the basis of health status-related factors with respect to the employees of its members (or affiliated members), or the dependents of such employees, and does not condition such dues or payments on the basis of group health plan participation.

- 1 Any sponsor consisting of an association of entities which
- 2 meet the requirements of paragraphs (1), (2), and (3) shall
- 3 be deemed to be a sponsor described in this subsection.
- 4 "SEC. 802. CERTIFICATION OF ASSOCIATION HEALTH
- 5 PLANS.
- 6 "(a) In General.—The applicable authority shall
- 7 prescribe by regulation a procedure under which, subject to
- 8 subsection (b), the applicable authority shall certify associa-
- 9 tion health plans which apply for certification as meeting
- 10 the requirements of this part.
- 11 "(b) Standards.—Under the procedure prescribed
- 12 pursuant to subsection (a), in the case of an association
- 13 health plan that provides at least one benefit option which
- 14 does not consist of health insurance coverage, the applicable
- 15 authority shall certify such plan as meeting the require-
- 16 ments of this part only if the applicable authority is satis-
- 17 fied that the applicable requirements of this part are met
- 18 (or, upon the date on which the plan is to commence oper-
- 19 ations, will be met) with respect to the plan.
- 20 "(c) Requirements Applicable to Certified
- 21 Plans.—An association health plan with respect to which
- 22 certification under this part is in effect shall meet the appli-
- 23 cable requirements of this part, effective on the date of cer-
- 24 tification (or, if later, on the date on which the plan is
- 25 to commence operations).

1	"(d) Requirements for Continued Certifi-
2	CATION.—The applicable authority may provide by regula-
3	tion for continued certification of association health plans
4	under this part.
5	"(e) Class Certification for Fully Insured
6	Plans.—The applicable authority shall establish a class
7	certification procedure for association health plans under
8	which all benefits consist of health insurance coverage.
9	Under such procedure, the applicable authority shall pro-
10	vide for the granting of certification under this part to the
11	plans in each class of such association health plans upon
12	appropriate filing under such procedure in connection with
13	plans in such class and payment of the prescribed fee under
14	section $807(a)$.
15	"(f) Certification of Self-Insured Association
16	Health Plans.—An association health plan which offers
17	one or more benefit options which do not consist of health
18	insurance coverage may be certified under this part only
19	if such plan consists of any of the following:
20	"(1) A plan which offered such coverage on the
21	date of the enactment of the Small Business Health
22	Fairness Act of 2017.
23	"(2) A plan under which the sponsor does not re-
24	strict membership to one or more trades and busi-
25	nesses or industries and whose eligible participating

1 employers represent a broad cross-section of trades
 2 and businesses or industries.

"(3) A plan whose eligible participating employers represent one or more trades or businesses, or one or more industries, consisting of any of the following: agriculture; equipment and automobile dealerships; barbering and cosmetology; certified public accounting practices; child care; construction; dance, theatrical and orchestra productions; disinfecting and pest control; financial services; fishing; food service establishments; hospitals; labor organizations; logging; manufacturing (metals); mining; medical and dental practices; medical laboratories; professional consulting services; sanitary services; transportation (local and freight); warehousing; wholesaling/distributing; or any other trade or business or industry which has been indicated as having average or above-average risk or health claims experience by reason of State rate filings, denials of coverage, proposed premium rate levels, or other means demonstrated by such plan in accordance with regulations.

22 "SEC. 803. REQUIREMENTS RELATING TO SPONSORS AND

23 **BOARDS OF TRUSTEES.**

24 "(a) SPONSOR.—The requirements of this subsection 25 are met with respect to an association health plan if the

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1	sponsor has met (or is deemed under this part to have met)
2	the requirements of section 801(b) for a continuous period
3	of not less than 3 years ending with the date of the applica-
4	tion for certification under this part.
5	"(b) Board of Trustees.—The requirements of this
6	subsection are met with respect to an association health
7	plan if the following requirements are met:
8	"(1) Fiscal control.—The plan is operated,
9	pursuant to a trust agreement, by a board of trustees
10	which has complete fiscal control over the plan and
11	which is responsible for all operations of the plan.
12	"(2) Rules of operation and financial con-
13	TROLS.—The board of trustees has in effect rules of
14	operation and financial controls, based on a 3-year
15	plan of operation, adequate to carry out the terms of
16	the plan and to meet all requirements of this title ap-
17	plicable to the plan.
18	"(3) Rules governing relationship to par-
19	TICIPATING EMPLOYERS AND TO CONTRACTORS.—
20	"(A) Board membership.—
21	"(i) In general.—Except as provided
22	in clauses (ii) and (iii), the members of the
23	board of trustees are individuals selected
24	from individuals who are the owners, offi-
25	cers, directors, or employees of the partici-

1	pating employers or who are partners in the
2	participating employers and actively par-
3	ticipate in the business.
4	"(ii) Limitation.—
5	"(I) General rule.—Except as
6	provided in subclauses (II) and (III),
7	no such member is an owner, officer,
8	director, or employee of, or partner in,
9	a contract administrator or other serv-
10	ice provider to the plan.
11	"(II) Limited exception for
12	PROVIDERS OF SERVICES SOLELY ON
13	Behalf of the sponsor.—Officers or
14	employees of a sponsor which is a serv-
15	ice provider (other than a contract ad-
16	ministrator) to the plan may be mem-
17	bers of the board if they constitute not
18	more than 25 percent of the member-
19	ship of the board and they do not pro-
20	vide services to the plan other than on
21	behalf of the sponsor.
22	"(III) Treatment of providers
23	OF MEDICAL CARE.—In the case of a
24	sponsor which is an association whose
25	membership consists primarily of pro-

1	viders of medical care, subclause (I)
2	shall not apply in the case of any serv-
3	ice provider described in subclause (I)
4	who is a provider of medical care
5	under the plan.
6	"(iii) Certain plans excluded.—
7	Clause (i) shall not apply to an association
8	health plan which is in existence on the
9	date of the enactment of the Small Business
10	Health Fairness Act of 2017.
11	"(B) Sole Authority.—The board has sole
12	authority under the plan to approve applications
13	for participation in the plan and to contract
14	with a service provider to administer the day-to-
15	day affairs of the plan.
16	"(c) Treatment of Franchise Networks.—In the
17	case of a group health plan which is established and main-
18	tained by a franchiser for a franchise network consisting
19	of its franchisees—
20	"(1) the requirements of subsection (a) and sec-
21	tion 801(a) shall be deemed met if such requirements
22	would otherwise be met if the franchiser were deemed
23	to be the sponsor referred to in section 801(b), such
24	network were deemed to be an association described in
25	section 801(b), and each franchisee were deemed to be

1	a member (of the association and the sponsor) referred
2	to in section 801(b); and
3	"(2) the requirements of section 804(a)(1) shall
4	be deemed met.
5	The Secretary may by regulation define for purposes of this
6	subsection the terms 'franchiser', 'franchise network', and
7	'franchisee'.
8	"SEC. 804. PARTICIPATION AND COVERAGE REQUIRE-
9	MENTS.
10	"(a) Covered Employers and Individuals.—The
11	requirements of this subsection are met with respect to an
12	association health plan if, under the terms of the plan—
13	"(1) each participating employer must be—
14	"(A) a member of the sponsor,
15	"(B) the sponsor, or
16	"(C) an affiliated member of the sponsor
17	with respect to which the requirements of sub-
18	section (b) are met,
19	except that, in the case of a sponsor which is a profes-
20	sional association or other individual-based associa-
21	tion, if at least one of the officers, directors, or em-
22	ployees of an employer, or at least one of the individ-
23	uals who are partners in an employer and who ac-
24	tively participates in the business, is a member or
25	such an affiliated member of the sponsor, partici-

1	pating employers may also include such employer;
2	and
3	"(2) all individuals commencing coverage under
4	the plan after certification under this part must be—
5	"(A) active or retired owners (including
6	self-employed individuals), officers, directors, or
7	employees of, or partners in, participating em-
8	ployers; or
9	"(B) the beneficiaries of individuals de-
10	scribed in subparagraph (A).
11	"(b) Coverage of Previously Uninsured Employ-
12	EES.—In the case of an association health plan in existence
13	on the date of the enactment of the Small Business Health
14	Fairness Act of 2017, an affiliated member of the sponsor
15	of the plan may be offered coverage under the plan as a
16	participating employer only if—
17	"(1) the affiliated member was an affiliated
18	member on the date of certification under this part;
19	or
20	"(2) during the 12-month period preceding the
21	date of the offering of such coverage, the affiliated
22	member has not maintained or contributed to a group
23	health plan with respect to any of its employees who
24	would otherwise be eligible to participate in such as-
25	sociation health plan.

1	"(c) Individual Market Unaffected.—The re-
2	quirements of this subsection are met with respect to an
3	association health plan if, under the terms of the plan, no
4	participating employer may provide health insurance cov-
5	erage in the individual market for any employee not covered
6	under the plan which is similar to the coverage contempora-
7	neously provided to employees of the employer under the
8	plan, if such exclusion of the employee from coverage under
9	the plan is based on a health status-related factor with re-
10	spect to the employee and such employee would, but for such
11	exclusion on such basis, be eligible for coverage under the
12	plan.
13	"(d) Prohibition of Discrimination Against Em-
14	PLOYERS AND EMPLOYEES ELIGIBLE TO PARTICIPATE.—
15	The requirements of this subsection are met with respect to
16	an association health plan if—
17	"(1) under the terms of the plan, all employers
18	meeting the preceding requirements of this section are
19	eligible to qualify as participating employers for all
20	geographically available coverage options, unless, in
21	the case of any such employer, participation or con-
22	tribution requirements of the type referred to in sec-
23	tion 2711 of the Public Health Service Act are not

met;

1	"(2) upon request, any employer eligible to par-
2	ticipate is furnished information regarding all cov-
3	erage options available under the plan; and
4	"(3) the applicable requirements of sections 701,
5	702, and 703 are met with respect to the plan.
6	"SEC. 805. OTHER REQUIREMENTS RELATING TO PLAN DOC-
7	UMENTS, CONTRIBUTION RATES, AND BEN-
8	EFIT OPTIONS.
9	"(a) In General.—The requirements of this section
10	are met with respect to an association health plan if the
11	following requirements are met:
12	"(1) Contents of Governing instruments.—
13	The instruments governing the plan include a written
14	instrument, meeting the requirements of an instru-
15	ment required under section 402(a)(1), which—
16	"(A) provides that the board of trustees
17	serves as the named fiduciary required for plans
18	under section 402(a)(1) and serves in the capac-
19	ity of a plan administrator (referred to in sec-
20	$tion \ 3(16)(A));$
21	"(B) provides that the sponsor of the plan
22	is to serve as plan sponsor (referred to in section
23	3(16)(B)); and
24	"(C) incorporates the requirements of sec-
25	tion 806.

1	"(2) Contribution rates must be non-
2	DISCRIMINATORY.—
3	"(A) The contribution rates for any partici-
4	pating small employer do not vary on the basis
5	of any health status-related factor in relation to
6	employees of such employer or their beneficiaries
7	and do not vary on the basis of the type of busi-
8	ness or industry in which such employer is en-
9	gaged.
10	"(B) Nothing in this title or any other pro-
11	vision of law shall be construed to preclude an
12	association health plan, or a health insurance
13	issuer offering health insurance coverage in con-
14	nection with an association health plan, from—
15	"(i) setting contribution rates based on
16	the claims experience of the plan; or
17	"(ii) varying contribution rates for
18	small employers in a State to the extent
19	that such rates could vary using the same
20	methodology employed in such State for reg-
21	ulating premium rates in the small group
22	market with respect to health insurance cov-
23	erage offered in connection with bona fide
24	associations (within the meaning of section

1	2791(d)(3) of the Public Health Service
2	Act),
3	subject to the requirements of section 702(b) re-
4	lating to contribution rates.
5	"(3) Floor for number of covered individ-
6	UALS WITH RESPECT TO CERTAIN PLANS.—If any
7	benefit option under the plan does not consist of
8	health insurance coverage, the plan has as of the be-
9	ginning of the plan year not fewer than 1,000 partici-
10	pants and beneficiaries.
11	"(4) Marketing requirements.—
12	"(A) In General.—If a benefit option
13	which consists of health insurance coverage is of-
14	fered under the plan, State-licensed insurance
15	agents shall be used to distribute to small em-
16	ployers coverage which does not consist of health
17	insurance coverage in a manner comparable to
18	the manner in which such agents are used to dis-
19	tribute health insurance coverage.
20	"(B) State-licensed insurance
21	AGENTS.—For purposes of subparagraph (A), the
22	term 'State-licensed insurance agents' means one
23	or more agents who are licensed in a State and
24	are subject to the laws of such State relating to

licensure, qualification, testing, examination,

- and continuing education of persons authorized
 to offer, sell, or solicit health insurance coverage
 in such State.
- "(5) REGULATORY REQUIREMENTS.—Such other requirements as the applicable authority determines are necessary to carry out the purposes of this part, which shall be prescribed by the applicable authority by regulation.
- 9 "(b) Ability of Association Health Plans To De-SIGN BENEFIT OPTIONS.—Subject to section 514(d), noth-10 ing in this part or any provision of State law (as defined in section 514(c)(1)) shall be construed to preclude an asso-12 ciation health plan, or a health insurance issuer offering health insurance coverage in connection with an association health plan, from exercising its sole discretion in selecting the specific items and services consisting of medical care 16 to be included as benefits under such plan or coverage, except (subject to section 514) in the case of (1) any law to 18 the extent that it is not preempted under section 731(a)(1)19 20 with respect to matters governed by section 711, 712, or 21 713, or (2) any law of the State with which filing and approval of a policy type offered by the plan was initially 23 obtained to the extent that such law prohibits an exclusion

of a specific disease from such coverage.

1	"SEC. 806. MAINTENANCE OF RESERVES AND PROVISIONS
2	FOR SOLVENCY FOR PLANS PROVIDING
3	HEALTH BENEFITS IN ADDITION TO HEALTH
4	INSURANCE COVERAGE.
5	"(a) In General.—The requirements of this section
6	are met with respect to an association health plan if—
7	"(1) the benefits under the plan consist solely of
8	health insurance coverage; or
9	"(2) if the plan provides any additional benefit
10	options which do not consist of health insurance cov-
11	erage, the plan—
12	"(A) establishes and maintains reserves
13	with respect to such additional benefit options,
14	in amounts recommended by the qualified actu-
15	ary, consisting of—
16	"(i) a reserve sufficient for unearned
17	contributions;
18	"(ii) a reserve sufficient for benefit li-
19	abilities which have been incurred, which
20	have not been satisfied, and for which risk
21	of loss has not yet been transferred, and for
22	expected administrative costs with respect to
23	such benefit liabilities;
24	"(iii) a reserve sufficient for any other
25	obligations of the plan; and

1	"(iv) a reserve sufficient for a margin
2	of error and other fluctuations, taking into
3	account the specific circumstances of the
4	plan; and
5	"(B) establishes and maintains aggregate
6	and specific excess/stop loss insurance and sol-
7	vency indemnification, with respect to such addi-
8	tional benefit options for which risk of loss has
9	not yet been transferred, as follows:
10	"(i) The plan shall secure aggregate ex-
11	cess/stop loss insurance for the plan with an
12	attachment point which is not greater than
13	125 percent of expected gross annual claims.
14	The applicable authority may by regulation
15	provide for upward adjustments in the
16	amount of such percentage in specified cir-
17	cumstances in which the plan specifically
18	provides for and maintains reserves in ex-
19	cess of the amounts required under subpara-
20	graph(A).
21	"(ii) The plan shall secure specific ex-
22	cess/stop loss insurance for the plan with an
23	attachment point which is at least equal to
24	an amount recommended by the plan's
25	qualified actuary. The applicable authority

1 may by regulation provide for adjustments 2 in the amount of such insurance in speci-3 fied circumstances in which the plan spe-4 cifically provides for and maintains re-5 serves in excess of the amounts required 6 under subparagraph (A). 7 "(iii) The plan shall secure indem-8 nification insurance for any claims which 9 the plan is unable to satisfy by reason of a 10 plan termination. Any person issuing to a plan insurance described in clause (i), (ii), or (iii) of subparagraph (B) shall notify the Secretary of any failure of premium payment meriting cancellation of the policy prior to undertaking such a cancella-14 tion. Any regulations prescribed by the applicable authority pursuant to clause (i) or (ii) of subparagraph (B) may allow for such adjustments in the required levels of excess/ stop loss insurance as the qualified actuary may recommend, taking into account the specific circumstances of 19 20 the plan. 21 "(b) Minimum Surplus in Addition to Claims Re-22 SERVES.—In the case of any association health plan de-23 scribed in subsection (a)(2), the requirements of this subsection are met if the plan establishes and maintains surplus in an amount at least equal to—

1 "(1) \$500,000, or 2 "(2) such greater amount (but not greater than \$2,000,000) as may be set forth in regulations pre-3 4 scribed by the applicable authority, considering the 5 level of aggregate and specific excess/stop loss insur-6 ance provided with respect to such plan and other 7 factors related to solvency risk, such as the plan's pro-8 jected levels of participation or claims, the nature of 9 the plan's liabilities, and the types of assets available 10 to assure that such liabilities are met. 11 "(c) Additional Requirements.—In the case of any 12 association health plan described in subsection (a)(2), the applicable authority may provide such additional require-13 ments relating to reserves, excess/stop loss insurance, and 14 15 indemnification insurance as the applicable authority considers appropriate. Such requirements may be provided by 17 regulation with respect to any such plan or any class of 18 such plans. 19 "(d) Adjustments for Excess/Stop Loss Insur-ANCE.—The applicable authority may provide for adjust-21 ments to the levels of reserves otherwise required under subsections (a) and (b) with respect to any plan or class of plans to take into account excess/stop loss insurance provided with respect to such plan or plans.

1	"(e) Alternative Means of Compliance.—The ap-
2	plicable authority may permit an association health plan
3	described in subsection (a)(2) to substitute, for all or part
4	of the requirements of this section (except subsection
5	(a)(2)(B)(iii)), such security, guarantee, hold-harmless ar-
6	rangement, or other financial arrangement as the applica-
7	ble authority determines to be adequate to enable the plan
8	to fully meet all its financial obligations on a timely basis
9	and is otherwise no less protective of the interests of partici-
10	pants and beneficiaries than the requirements for which it
11	is substituted. The applicable authority may take into ac-
12	count, for purposes of this subsection, evidence provided by
13	the plan or sponsor which demonstrates an assumption of
14	liability with respect to the plan. Such evidence may be
15	in the form of a contract of indemnification, lien, bonding,
16	insurance, letter of credit, recourse under applicable terms
17	of the plan in the form of assessments of participating em-
18	ployers, security, or other financial arrangement.
19	"(f) Measures To Ensure Continued Payment of
20	Benefits by Certain Plans in Distress.—
21	"(1) Payments by certain plans to associa-
22	TION HEALTH PLAN FUND.—
23	"(A) In General.—In the case of an asso-
24	ciation health plan described in subsection
25	(a)(2), the requirements of this subsection are

met if the plan makes payments into the Association Health Plan Fund under this subparagraph when they are due. Such payments shall consist of annual payments in the amount of \$5,000, and, in addition to such annual payments, such supplemental payments as the Secretary may determine to be necessary under paragraph (2). Payments under this paragraph are payable to the Fund at the time determined by the Secretary. Initial payments are due in advance of certification under this part. Payments shall continue to accrue until a plan's assets are distributed pursuant to a termination procedure.

"(B) PENALTIES FOR FAILURE TO MAKE PAYMENTS.—If any payment is not made by a plan when it is due, a late payment charge of not more than 100 percent of the payment which was not timely paid shall be payable by the plan to the Fund.

"(C) Continued duty of the sec-RETARY.—The Secretary shall not cease to carry out the provisions of paragraph (2) on account of the failure of a plan to pay any payment when due.

1 "(2) Payments by secretary to continue ex-2 CESS/STOP LOSS INSURANCE COVERAGE AND INDEM-3 NIFICATION INSURANCE COVERAGE FOR CERTAIN4 PLANS.—In any case in which the applicable authority determines that there is, or that there is reason to 5 6 believe that there will be: (A) A failure to take nec-7 essary corrective actions under section 809(a) with re-8 spect to an association health plan described in sub-9 section (a)(2); or (B) a termination of such a plan 10 under section 809(b) or 810(b)(8) (and, if the appli-11 cable authority is not the Secretary, certifies such de-12 termination to the Secretary), the Secretary shall determine the amounts necessary to make payments to 13 14 an insurer (designated by the Secretary) to maintain 15 in force excess/stop loss insurance coverage or indem-16 nification insurance coverage for such plan, if the 17 Secretary determines that there is a reasonable expec-18 tation that, without such payments, claims would not 19 be satisfied by reason of termination of such coverage. 20 The Secretary shall, to the extent provided in advance 21 in appropriation Acts, pay such amounts so deter-22 mined to the insurer designated by the Secretary. 23 "(3) Association health plan fund.— 24 "(A) In General.—There is established on

the books of the Treasury a fund to be known as

1	the 'Association Health Plan Fund'. The Fund
2	shall be available for making payments pursuant
3	to paragraph (2). The Fund shall be credited
4	with payments received pursuant to paragraph
5	(1)(A), penalties received pursuant to paragraph
6	(1)(B); and earnings on investments of amounts
7	of the Fund under subparagraph (B).
8	"(B) Investment.—Whenever the Secretary
9	determines that the moneys of the fund are in ex-
10	cess of current needs, the Secretary may request
11	the investment of such amounts as the Secretary
12	determines advisable by the Secretary of the
13	Treasury in obligations issued or guaranteed by
14	the United States.
15	"(g) Excess/Stop Loss Insurance.—For purposes
16	of this section—
17	"(1) Aggregate excess/stop loss insur-
18	ANCE.—The term 'aggregate excess/stop loss insur-
19	ance' means, in connection with an association health
20	plan, a contract—
21	"(A) under which an insurer (meeting such
22	minimum standards as the applicable authority
23	may prescribe by regulation) provides for pay-
24	ment to the plan with respect to aggregate claims

1	under the plan in excess of an amount or
2	amounts specified in such contract;
3	"(B) which is guaranteed renewable; and
4	"(C) which allows for payment of premiums
5	by any third party on behalf of the insured plan.
6	"(2) Specific excess/stop loss insurance.—
7	The term 'specific excess/stop loss insurance' means,
8	in connection with an association health plan, a con-
9	tract—
10	"(A) under which an insurer (meeting such
11	minimum standards as the applicable authority
12	may prescribe by regulation) provides for pay-
13	ment to the plan with respect to claims under
14	the plan in connection with a covered individual
15	in excess of an amount or amounts specified in
16	such contract in connection with such covered in-
17	dividual;
18	"(B) which is guaranteed renewable; and
19	"(C) which allows for payment of premiums
20	by any third party on behalf of the insured plan.
21	"(h) Indemnification Insurance.—For purposes of
22	this section, the term 'indemnification insurance' means, in
23	connection with an association health plan, a contract—
24	"(1) under which an insurer (meeting such min-
25	imum standards as the applicable authority may pre-

1	scribe by regulation) provides for payment to the plan
2	with respect to claims under the plan which the plan
3	is unable to satisfy by reason of a termination pursu-
4	ant to section 809(b) (relating to mandatory termi-
5	nation);
6	"(2) which is guaranteed renewable and
7	noncancellable for any reason (except as the applica-
8	ble authority may prescribe by regulation); and
9	"(3) which allows for payment of premiums by
10	any third party on behalf of the insured plan.
11	"(i) Reserves.—For purposes of this section, the term
12	'reserves' means, in connection with an association health
13	plan, plan assets which meet the fiduciary standards under
14	part 4 and such additional requirements regarding liquid-
15	ity as the applicable authority may prescribe by regulation.
16	"(j) Solvency Standards Working Group.—
17	"(1) In General.—Within 90 days after the
18	date of the enactment of the Small Business Health
19	Fairness Act of 2017, the applicable authority shall
20	establish a Solvency Standards Working Group. In
21	prescribing the initial regulations under this section,
22	the applicable authority shall take into account the
23	recommendations of such Working Group.
24	"(2) Membership.—The Working Group shall
25	consist of not more than 15 members appointed by the

1	applicable authority. The applicable authority shall
2	include among persons invited to membership on the
3	Working Group at least one of each of the following:
4	"(A) A representative of the National Asso-
5	ciation of Insurance Commissioners.
6	"(B) A representative of the American
7	Academy of Actuaries.
8	"(C) A representative of the State govern-
9	ments, or their interests.
10	"(D) A representative of existing self-in-
11	sured arrangements, or their interests.
12	"(E) A representative of associations of the
13	type referred to in section 801(b)(1), or their in-
14	terests.
15	``(F) A representative of multiemployer
16	plans that are group health plans, or their inter-
17	$\it ests.$
18	"SEC. 807. REQUIREMENTS FOR APPLICATION AND RE-
19	LATED REQUIREMENTS.
20	"(a) Filing Fee.—Under the procedure prescribed
21	pursuant to section 802(a), an association health plan shall
22	pay to the applicable authority at the time of filing an ap-
23	plication for certification under this part a filing fee in
24	the amount of \$5,000, which shall be available in the case
25	of the Secretary, to the extent provided in appropriation

1	Acts, for the sole purpose of administering the certification
2	procedures applicable with respect to association health
3	plans.
4	"(b) Information To Be Included in Application
5	FOR CERTIFICATION.—An application for certification
6	under this part meets the requirements of this section only
7	if it includes, in a manner and form which shall be pre-
8	scribed by the applicable authority by regulation, at least
9	the following information:
10	"(1) Identifying information.—The names
11	and addresses of—
12	"(A) the sponsor; and
13	"(B) the members of the board of trustees of
14	$the \ plan.$
15	"(2) States in which plan intends to do
16	BUSINESS.—The States in which participants and
17	beneficiaries under the plan are to be located and the
18	number of them expected to be located in each such
19	State.
20	"(3) Bonding requirements.—Evidence pro-
21	vided by the board of trustees that the bonding re-
22	quirements of section 412 will be met as of the date
23	of the application or (if later) commencement of oper-
24	ations.

- "(4) PLAN DOCUMENTS.—A copy of the documents governing the plan (including any bylaws and
 trust agreements), the summary plan description, and
 other material describing the benefits that will be provided to participants and beneficiaries under the
 plan.
 - "(5) AGREEMENTS WITH SERVICE PROVIDERS.— A copy of any agreements between the plan and contract administrators and other service providers.
 - "(6) Funding report.—In the case of association health plans providing benefits options in addition to health insurance coverage, a report setting forth information with respect to such additional benefit options determined as of a date within the 120-day period ending with the date of the application, including the following:
 - "(A) Reserves.—A statement, certified by the board of trustees of the plan, and a statement of actuarial opinion, signed by a qualified actuary, that all applicable requirements of section 806 are or will be met in accordance with regulations which the applicable authority shall prescribe.
- 24 "(B) ADEQUACY OF CONTRIBUTION 25 RATES.—A statement of actuarial opinion,

signed by a qualified actuary, which sets forth a description of the extent to which contribution rates are adequate to provide for the payment of all obligations and the maintenance of required reserves under the plan for the 12-month period beginning with such date within such 120-day period, taking into account the expected coverage and experience of the plan. If the contribution rates are not fully adequate, the statement of actuarial opinion shall indicate the extent to which the rates are inadequate and the changes needed to ensure adequacy.

"(C) CURRENT AND PROJECTED VALUE OF ASSETS AND LIABILITIES.—A statement of actuarial opinion signed by a qualified actuary, which sets forth the current value of the assets and liabilities accumulated under the plan and a projection of the assets, liabilities, income, and expenses of the plan for the 12-month period referred to in subparagraph (B). The income statement shall identify separately the plan's administrative expenses and claims.

"(D) Costs of coverage to be charged, including an

itemization of amounts for administration, re serves, and other expenses associated with the op eration of the plan.

- "(E) OTHER INFORMATION.—Any other information as may be determined by the applicable authority, by regulation, as necessary to carry out the purposes of this part.
- 8 "(c)FILINGNOTICE OF CERTIFICATION WithStates.—A certification granted under this part to an association health plan shall not be effective unless written 10 notice of such certification is filed with the applicable State 12 authority of each State in which at least 25 percent of the participants and beneficiaries under the plan are located. For purposes of this subsection, an individual shall be con-14 15 sidered to be located in the State in which a known address of such individual is located or in which such individual 16 17 is employed.

"(d) Notice of Material Changes.—In the case of any association health plan certified under this part, descriptions of material changes in any information which was required to be submitted with the application for the certification under this part shall be filed in such form and manner as shall be prescribed by the applicable authority by regulation. The applicable authority may require by regulation prior notice of material changes with respect to

- 1 specified matters which might serve as the basis for suspen-
- 2 sion or revocation of the certification.
- 3 "(e) Reporting Requirements for Certain Asso-
- 4 CIATION HEALTH PLANS.—An association health plan cer-
- 5 tified under this part which provides benefit options in ad-
- 6 dition to health insurance coverage for such plan year shall
- 7 meet the requirements of section 103 by filing an annual
- 8 report under such section which shall include information
- 9 described in subsection (b)(6) with respect to the plan year
- 10 and, notwithstanding section 104(a)(1)(A), shall be filed
- 11 with the applicable authority not later than 90 days after
- 12 the close of the plan year (or on such later date as may
- 13 be prescribed by the applicable authority). The applicable
- 14 authority may require by regulation such interim reports
- 15 as it considers appropriate.
- 16 "(f) Engagement of Qualified Actuary.—The
- 17 board of trustees of each association health plan which pro-
- 18 vides benefits options in addition to health insurance cov-
- 19 erage and which is applying for certification under this
- 20 part or is certified under this part shall engage, on behalf
- 21 of all participants and beneficiaries, a qualified actuary
- 22 who shall be responsible for the preparation of the materials
- 23 comprising information necessary to be submitted by a
- 24 qualified actuary under this part. The qualified actuary
- 25 shall utilize such assumptions and techniques as are nec-

1	essary to enable such actuary to form an opinion as to
2	whether the contents of the matters reported under this
3	part—
4	"(1) are in the aggregate reasonably related to
5	the experience of the plan and to reasonable expecta-
6	tions; and
7	"(2) represent such actuary's best estimate of an-
8	ticipated experience under the plan.
9	The opinion by the qualified actuary shall be made with
10	respect to, and shall be made a part of, the annual report.
11	"SEC. 808. NOTICE REQUIREMENTS FOR VOLUNTARY TER-
10	MINATION.
12	MINITION.
13	"Except as provided in section 809(b), an association
13	
13	"Except as provided in section 809(b), an association
13 14	"Except as provided in section 809(b), an association health plan which is or has been certified under this part
13 14 15 16	"Except as provided in section 809(b), an association health plan which is or has been certified under this part may terminate (upon or at any time after cessation of ac-
13 14 15 16	"Except as provided in section 809(b), an association health plan which is or has been certified under this part may terminate (upon or at any time after cessation of ac- cruals in benefit liabilities) only if the board of trustees,
13 14 15 16	"Except as provided in section 809(b), an association health plan which is or has been certified under this part may terminate (upon or at any time after cessation of ac- cruals in benefit liabilities) only if the board of trustees, not less than 60 days before the proposed termination
113 114 115 116 117	"Except as provided in section 809(b), an association health plan which is or has been certified under this part may terminate (upon or at any time after cessation of accruals in benefit liabilities) only if the board of trustees, not less than 60 days before the proposed termination date—
13 14 15 16 17 18	"Except as provided in section 809(b), an association health plan which is or has been certified under this part may terminate (upon or at any time after cessation of accruals in benefit liabilities) only if the board of trustees, not less than 60 days before the proposed termination date— "(1) provides to the participants and bene-
13 14 15 16 17 18 19 20	"Except as provided in section 809(b), an association health plan which is or has been certified under this part may terminate (upon or at any time after cessation of accruals in benefit liabilities) only if the board of trustees, not less than 60 days before the proposed termination date— "(1) provides to the participants and beneficiaries a written notice of intent to terminate stat-
13 14 15 16 17 18 19 20 21	"Except as provided in section 809(b), an association health plan which is or has been certified under this part may terminate (upon or at any time after cessation of accruals in benefit liabilities) only if the board of trustees, not less than 60 days before the proposed termination date— "(1) provides to the participants and beneficiaries a written notice of intent to terminate stating that such termination is intended and the pro-

- 1 manner which will result in timely payment of all
- 2 benefits for which the plan is obligated; and
- 3 "(3) submits such plan in writing to the appli-
- 4 cable authority.
- 5 Actions required under this section shall be taken in such
- 6 form and manner as may be prescribed by the applicable
- 7 authority by regulation.
- 8 "SEC. 809. CORRECTIVE ACTIONS AND MANDATORY TERMI-
- 9 *NATION*.
- 10 "(a) Actions To Avoid Depletion of Reserves.—
- 11 An association health plan which is certified under this
- 12 part and which provides benefits other than health insur-
- 13 ance coverage shall continue to meet the requirements of sec-
- 14 tion 806, irrespective of whether such certification continues
- 15 in effect. The board of trustees of such plan shall determine
- 16 quarterly whether the requirements of section 806 are met.
- 17 In any case in which the board determines that there is
- 18 reason to believe that there is or will be a failure to meet
- 19 such requirements, or the applicable authority makes such
- 20 a determination and so notifies the board, the board shall
- 21 immediately notify the qualified actuary engaged by the
- 22 plan, and such actuary shall, not later than the end of the
- 23 next following month, make such recommendations to the
- 24 board for corrective action as the actuary determines nec-
- 25 essary to ensure compliance with section 806. Not later than

- 1 30 days after receiving from the actuary recommendations
- 2 for corrective actions, the board shall notify the applicable
- 3 authority (in such form and manner as the applicable au-
- 4 thority may prescribe by regulation) of such recommenda-
- 5 tions of the actuary for corrective action, together with a
- 6 description of the actions (if any) that the board has taken
- 7 or plans to take in response to such recommendations. The
- 8 board shall thereafter report to the applicable authority, in
- 9 such form and frequency as the applicable authority may
- 10 specify to the board, regarding corrective action taken by
- 11 the board until the requirements of section 806 are met.
- 12 "(b) Mandatory Termination.—In any case in
- 13 which—
- 14 "(1) the applicable authority has been notified
- 15 under subsection (a) (or by an issuer of excess/stop
- loss insurance or indemnity insurance pursuant to
- section 806(a)) of a failure of an association health
- 18 plan which is or has been certified under this part
- and is described in section 806(a)(2) to meet the re-
- 20 quirements of section 806 and has not been notified
- 21 by the board of trustees of the plan that corrective ac-
- 22 tion has restored compliance with such requirements;
- 23 *and*
- 24 "(2) the applicable authority determines that
- 25 there is a reasonable expectation that the plan will

1	continue to fail to meet the requirements of section
2	806,
3	the board of trustees of the plan shall, at the direction of
4	the applicable authority, terminate the plan and, in the
5	course of the termination, take such actions as the applica-
6	ble authority may require, including satisfying any claims
7	referred to in section 806(a)(2)(B)(iii) and recovering for
8	the plan any liability under subsection (a)(2)(B)(iii) or (e)
9	of section 806, as necessary to ensure that the affairs of the
10	plan will be, to the maximum extent possible, wound up
11	in a manner which will result in timely provision of all
12	benefits for which the plan is obligated.
13	"SEC. 810. TRUSTEESHIP BY THE SECRETARY OF INSOL-
14	VENT ASSOCIATION HEALTH PLANS PRO-
15	VIDING HEALTH BENEFITS IN ADDITION TO
16	HEALTH INSURANCE COVERAGE.
17	"(a) Appointment of Secretary as Trustee for
18	Insolvent Plans.—Whenever the Secretary determines
19	that an association health plan which is or has been cer-
20	tified under this part and which is described in section
21	806(a)(2) will be unable to provide benefits when due or
22	is otherwise in a financially hazardous condition, as shall

23 be defined by the Secretary by regulation, the Secretary

24 shall, upon notice to the plan, apply to the appropriate

25 United States district court for appointment of the Sec-

1	retary as trustee to administer the plan for the duration
2	of the insolvency. The plan may appear as a party and
3	other interested persons may intervene in the proceedings
4	at the discretion of the court. The court shall appoint such
5	Secretary trustee if the court determines that the trusteeship
6	is necessary to protect the interests of the participants and
7	beneficiaries or providers of medical care or to avoid any
8	unreasonable deterioration of the financial condition of the
9	plan. The trusteeship of such Secretary shall continue until
10	the conditions described in the first sentence of this sub-
11	section are remedied or the plan is terminated.
12	"(b) Powers as Trustee.—The Secretary, upon ap-
13	pointment as trustee under subsection (a), shall have the
14	power—
15	"(1) to do any act authorized by the plan, this
16	title, or other applicable provisions of law to be done
17	by the plan administrator or any trustee of the plan,
18	"(2) to require the transfer of all (or any part)
19	of the assets and records of the plan to the Secretary
20	as trustee;
21	"(3) to invest any assets of the plan which the
22	Secretary holds in accordance with the provisions of
23	the plan, regulations prescribed by the Secretary, and
24	applicable provisions of law;

1	"(4) to require the sponsor, the plan adminis-
2	trator, any participating employer, and any em-
3	ployee organization representing plan participants to
4	furnish any information with respect to the plan
5	which the Secretary as trustee may reasonably need
6	in order to administer the plan;
7	"(5) to collect for the plan any amounts due the
8	plan and to recover reasonable expenses of the trustee-
9	ship;
10	"(6) to commence, prosecute, or defend on behalf
11	of the plan any suit or proceeding involving the plan,
12	"(7) to issue, publish, or file such notices, state-
13	ments, and reports as may be required by the Sec-
14	retary by regulation or required by any order of the
15	court;
16	"(8) to terminate the plan (or provide for its ter-
17	mination in accordance with section 809(b)) and liq-
18	uidate the plan assets, to restore the plan to the re-
19	sponsibility of the sponsor, or to continue the trustee-
20	ship;
21	"(9) to provide for the enrollment of plan par-
22	ticipants and beneficiaries under appropriate cov-
23	erage options; and
24	"(10) to do such other acts as may be necessary

to comply with this title or any order of the court and

- 1 to protect the interests of plan participants and bene-
- 2 ficiaries and providers of medical care.
- 3 "(c) Notice of Appointment.—As soon as prac-
- 4 ticable after the Secretary's appointment as trustee, the Sec-
- 5 retary shall give notice of such appointment to—
- 6 "(1) the sponsor and plan administrator;
- 7 "(2) each participant;
- 8 "(3) each participating employer; and
- 9 "(4) if applicable, each employee organization
- 10 which, for purposes of collective bargaining, rep-
- 11 resents plan participants.
- 12 "(d) Additional Duties.—Except to the extent in-
- 13 consistent with the provisions of this title, or as may be
- 14 otherwise ordered by the court, the Secretary, upon appoint-
- 15 ment as trustee under this section, shall be subject to the
- 16 same duties as those of a trustee under section 704 of title
- 17 11, United States Code, and shall have the duties of a fidu-
- 18 ciary for purposes of this title.
- 19 "(e) Other Proceedings.—An application by the
- 20 Secretary under this subsection may be filed notwith-
- 21 standing the pendency in the same or any other court of
- 22 any bankruptcy, mortgage foreclosure, or equity receiver-
- 23 ship proceeding, or any proceeding to reorganize, conserve,
- 24 or liquidate such plan or its property, or any proceeding
- 25 to enforce a lien against property of the plan.

"(f) Jurisdiction of Court.—

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"(1) In General.—Upon the filing of an application for the appointment as trustee or the issuance of a decree under this section, the court to which the application is made shall have exclusive jurisdiction of the plan involved and its property wherever located with the powers, to the extent consistent with the purposes of this section, of a court of the United States having jurisdiction over cases under chapter 11 of title 11, United States Code. Pending an adjudication under this section such court shall stay, and upon appointment by it of the Secretary as trustee, such court shall continue the stay of, any pending mortgage foreclosure, equity receivership, or other proceeding to reorganize, conserve, or liquidate the plan, the sponsor, or property of such plan or sponsor, and any other suit against any receiver, conservator, or trustee of the plan, the sponsor, or property of the plan or sponsor. Pending such adjudication and upon the appointment by it of the Secretary as trustee, the court may stay any proceeding to enforce a lien against property of the plan or the sponsor or any other suit against the plan or the sponsor.

"(2) VENUE.—An action under this section may be brought in the judicial district where the sponsor

- 1 or the plan administrator resides or does business or
- 2 where any asset of the plan is situated. A district
- 3 court in which such action is brought may issue proc-
- 4 ess with respect to such action in any other judicial
- 5 district.
- 6 "(g) Personnel.—In accordance with regulations
- 7 which shall be prescribed by the Secretary, the Secretary
- 8 shall appoint, retain, and compensate accountants, actu-
- 9 aries, and other professional service personnel as may be
- 10 necessary in connection with the Secretary's service as
- 11 trustee under this section.
- 12 "SEC. 811. STATE ASSESSMENT AUTHORITY.
- 13 "(a) In General.—Notwithstanding section 514, a
- 14 State may impose by law a contribution tax on an associa-
- 15 tion health plan described in section 806(a)(2), if the plan
- 16 commenced operations in such State after the date of the
- 17 enactment of the Small Business Health Fairness Act of
- 18 2017.
- 19 "(b) Contribution Tax.—For purposes of this sec-
- 20 tion, the term 'contribution tax' imposed by a State on an
- 21 association health plan means any tax imposed by such
- 22 State if—
- "(1) such tax is computed by applying a rate to
- 24 the amount of premiums or contributions, with re-
- 25 spect to individuals covered under the plan who are

- 1 residents of such State, which are received by the plan
 2 from participating employers located in such State or
 3 from such individuals;
- "(2) the rate of such tax does not exceed the rate
 of any tax imposed by such State on premiums or
 contributions received by insurers or health maintenance organizations for health insurance coverage offered in such State in connection with a group health
 plan;
 - "(3) such tax is otherwise nondiscriminatory; and
 - "(4) the amount of any such tax assessed on the plan is reduced by the amount of any tax or assessment otherwise imposed by the State on premiums, contributions, or both received by insurers or health maintenance organizations for health insurance coverage, aggregate excess/stop loss insurance (as defined in section 806(g)(1)), specific excess/stop loss insurance (as defined in section 806(g)(2)), other insurance related to the provision of medical care under the plan, or any combination thereof provided by such insurers or health maintenance organizations in such State in connection with such plan.
- 24 "SEC. 812. DEFINITIONS AND RULES OF CONSTRUCTION.
- 25 "(a) Definitions.—For purposes of this part—

1	"(1) Group Health Plan.—The term 'group
2	health plan' has the meaning provided in section
3	733(a)(1) (after applying subsection (b) of this sec-
4	tion).
5	"(2) Medical care.—The term 'medical care
6	has the meaning provided in section $733(a)(2)$.
7	"(3) Health insurance coverage.—The term
8	'health insurance coverage' has the meaning provided
9	in section $733(b)(1)$.
10	"(4) Health insurance issuer.—The term
11	'health insurance issuer' has the meaning provided in
12	section $733(b)(2)$.
13	"(5) Applicable authority.—The term 'appli-
14	cable authority' means the Secretary, except that, in
15	connection with any exercise of the Secretary's au-
16	thority regarding which the Secretary is required
17	under section 506(d) to consult with a State, such
18	term means the Secretary, in consultation with such
19	State.
20	"(6) Health status-related factor.—The
21	term 'health status-related factor' has the meaning
22	provided in section $733(d)(2)$.
23	"(7) Individual market.—
24	"(A) In GENERAL.—The term 'individual
25	market' means the market for health insurance

1	coverage offered to individuals other than in con-
2	nection with a group health plan.
3	"(B) Treatment of very small
4	GROUPS.—
5	"(i) In general.—Subject to clause
6	(ii), such term includes coverage offered in
7	connection with a group health plan that
8	has fewer than 2 participants as current
9	employees or participants described in sec-
10	tion $732(d)(3)$ on the first day of the plan
11	year.
12	"(ii) State exception.—Clause (i)
13	shall not apply in the case of health insur-
14	ance coverage offered in a State if such
15	State regulates the coverage described in
16	such clause in the same manner and to the
17	same extent as coverage in the small group
18	market (as defined in section 2791(e)(5) of
19	the Public Health Service Act) is regulated
20	by such State.
21	"(8) Participating employer.—The term 'par-
22	ticipating employer' means, in connection with an as-
23	sociation health plan, any employer, if any indi-
24	vidual who is an employee of such employer, a part-
25	ner in such employer, or a self-employed individual

1	who is such employer (or any dependent, as defined
2	under the terms of the plan, of such individual) is or
3	was covered under such plan in connection with the
4	status of such individual as such an employee, part-
5	ner, or self-employed individual in relation to the
6	plan.
7	"(9) Applicable state authority.—The term
8	'applicable State authority' means, with respect to a
9	health insurance issuer in a State, the State insur-
10	ance commissioner or official or officials designated
11	by the State to enforce the requirements of title XXVII
12	of the Public Health Service Act for the State involved
13	with respect to such issuer.
14	"(10) QUALIFIED ACTUARY.—The term 'qualified
15	actuary' means an individual who is a member of the
16	American Academy of Actuaries.
17	"(11) Affiliated member.—The term 'affili-
18	ated member' means, in connection with a sponsor—
19	"(A) a person who is otherwise eligible to be
20	a member of the sponsor but who elects an affili-
21	ated status with the sponsor,

"(B) in the case of a sponsor with members which consist of associations, a person who is a member of any such association and elects an affiliated status with the sponsor, or

1 "(C) in the case of an association health
2 plan in existence on the date of the enactment of
3 the Small Business Health Fairness Act of 2017,
4 a person eligible to be a member of the sponsor
5 or one of its member associations.

"(12) LARGE EMPLOYER.—The term large employer' means, in connection with a group health plan with respect to a plan year, an employer who employed an average of at least 51 employees on business days during the preceding calendar year and who employs at least 2 employees on the first day of the plan year.

"(13) SMALL EMPLOYER.—The term 'small employer' means, in connection with a group health plan with respect to a plan year, an employer who is not a large employer.

"(b) Rules of Construction.—

"(1) EMPLOYERS AND EMPLOYEES.—For purposes of determining whether a plan, fund, or program is an employee welfare benefit plan which is an association health plan, and for purposes of applying this title in connection with such plan, fund, or program so determined to be such an employee welfare benefit plan—

"(A) in the case of a partnership, the term

cemployer' (as defined in section 3(5)) includes

the partnership in relation to the partners, and

the term 'employee' (as defined in section 3(6))

includes any partner in relation to the partner
ship; and

"(B) in the case of a self-employed individual, the term 'employer' (as defined in section 3(5)) and the term 'employee' (as defined in section 3(6)) shall include such individual.

"(2) Plans, funds, and programs treated as Employee welfare benefit plans.—In the case of any plan, fund, or program which was established or is maintained for the purpose of providing medical care (through the purchase of insurance or otherwise) for employees (or their dependents) covered thereunder and which demonstrates to the Secretary that all requirements for certification under this part would be met with respect to such plan, fund, or program if such plan, fund, or program were a group health plan, such plan, fund, or program shall be treated for purposes of this title as an employee welfare benefit plan on and after the date of such demonstration.".

(b) Conforming Amendments to Preemption

25 Rules.—

1	(1) Section $514(b)(6)$ of such Act (29 U.S.C.
2	1144(b)(6)) is amended by adding at the end the fol-
3	lowing new subparagraph:
4	"(E) The preceding subparagraphs of this paragraph
5	do not apply with respect to any State law in the case of
6	an association health plan which is certified under part 8.".
7	(2) Section 514 of such Act (29 U.S.C. 1144) is
8	amended—
9	(A) in subsection (b)(4), by striking "Sub-
10	section (a)" and inserting "Subsections (a) and
11	(f)";
12	(B) in subsection (b)(5), by striking "sub-
13	section (a)" in subparagraph (A) and inserting
14	"subsection (a) of this section and subsections
15	(a)(2)(B) and (b) of section 805", and by strik-
16	ing "subsection (a)" in subparagraph (B) and
17	inserting "subsection (a) of this section or sub-
18	section $(a)(2)(B)$ or (b) of section 805"; and
19	(C) by adding at the end the following new
20	subsection:
21	" $(f)(1)$ Except as provided in subsection $(b)(4)$, the
22	provisions of this title shall supersede any and all State
23	laws insofar as they may now or hereafter preclude, or have
24	the effect of precluding, a health insurance issuer from offer-

- 1 ing health insurance coverage in connection with an asso-
- 2 ciation health plan which is certified under part 8.

- 3 "(2) Except as provided in paragraphs (4) and (5) of 4 subsection (b) of this section—
 - "(A) In any case in which health insurance coverage of any policy type is offered under an association health plan certified under part 8 to a participating employer operating in such State, the provisions of this title shall supersede any and all laws of such State insofar as they may preclude a health insurance issuer from offering health insurance coverage of the same policy type to other employers operating in the State which are eligible for coverage under such association health plan, whether or not such other employers are participating employers in such plan.
 - "(B) In any case in which health insurance coverage of any policy type is offered in a State under an association health plan certified under part 8 and the filing, with the applicable State authority (as defined in section 812(a)(9)), of the policy form in connection with such policy type is approved by such State authority, the provisions of this title shall supersede any and all laws of any other State in which health insurance coverage of such type is offered, insofar as they may preclude, upon the filing in the same

1	form and manner of such policy form with the appli-
2	cable State authority in such other State, the ap-
3	proval of the filing in such other State.
4	"(3) Nothing in subsection $(b)(6)(E)$ or the preceding
5	provisions of this subsection shall be construed, with respect
6	to health insurance issuers or health insurance coverage, to
7	supersede or impair the law of any State—
8	"(A) providing solvency standards or similar
9	standards regarding the adequacy of insurer capital,
10	surplus, reserves, or contributions, or
11	"(B) relating to prompt payment of claims.
12	"(4) For additional provisions relating to association
13	health plans, see subsections $(a)(2)(B)$ and (b) of section
14	805.
15	"(5) For purposes of this subsection, the term 'associa-
16	tion health plan' has the meaning provided in section
17	801(a), and the terms 'health insurance coverage', 'partici-
18	pating employer', and 'health insurance issuer' have the
19	meanings provided such terms in section 812, respectively.".
20	(3) Section 514(b)(6)(A) of such Act (29 U.S.C.
21	1144(b)(6)(A)) is amended—
22	(A) in clause (i)(II), by striking "and" at
23	$the\ end;$
24	(B) in clause (ii), by inserting "and which
25	does not provide medical care (within the mean-

1	ing of section $733(a)(2)$," after "arrangement,",
2	and by striking "title." and inserting "title,
3	and"; and
4	(C) by adding at the end the following new
5	clause:
6	"(iii) subject to subparagraph (E), in the case of
7	any other employee welfare benefit plan which is a
8	multiple employer welfare arrangement and which
9	provides medical care (within the meaning of section
10	733(a)(2)), any law of any State which regulates in-
11	surance may apply.".
12	(4) Section $514(d)$ of such Act (29 U.S.C.
13	1144(d)) is amended—
14	(A) by striking "Nothing" and inserting
15	"(1) Except as provided in paragraph (2), noth-
16	ing"; and
17	(B) by adding at the end the following new
18	paragraph:
19	"(2) Nothing in any other provision of law enacted
20	on or after the date of the enactment of the Small Business
21	Health Fairness Act of 2017 shall be construed to alter,
22	amend, modify, invalidate, impair, or supersede any provi-
23	sion of this title, except by specific cross-reference to the af-
24	fected section.".

- 1 (c) Plan Sponsor.—Section 3(16)(B) of such Act (29)
- 2 U.S.C. 102(16)(B)) is amended by adding at the end the
- 3 following new sentence: "Such term also includes a person
- 4 serving as the sponsor of an association health plan under
- 5 part 8.".
- 6 (d) Disclosure of Solvency Protections Re-
- 7 Lated to Self-Insured and Fully Insured Options
- 8 Under Association Health Plans.—Section 102(b) of
- 9 such Act (29 U.S.C. 102(b)) is amended by adding at the
- 10 end the following: "An association health plan shall include
- 11 in its summary plan description, in connection with each
- 12 benefit option, a description of the form of solvency or guar-
- 13 antee fund protection secured pursuant to this Act or appli-
- 14 cable State law, if any.".
- 15 (e) SAVINGS CLAUSE.—Section 731(c) of such Act is
- 16 amended by inserting "or part 8" after "this part".
- 17 (f) Report to the Congress Regarding Certifi-
- 18 CATION OF SELF-INSURED ASSOCIATION HEALTH PLANS.—
- 19 Not later than January 1, 2022, the Secretary of Labor
- 20 shall report to the Committee on Education and the Work-
- 21 force of the House of Representatives and the Committee
- 22 on Health, Education, Labor, and Pensions of the Senate
- 23 the effect association health plans have had, if any, on re-
- 24 ducing the number of uninsured individuals.

- 1 (g) Clerical Amendment.—The table of contents in
- 2 section 1 of the Employee Retirement Income Security Act
- 3 of 1974 is amended by inserting after the item relating to
- 4 section 734 the following new items:

"Part 8. Rules Governing Association Health Plans

- "801. Association health plans.
- "802. Certification of association health plans.
- "803. Requirements relating to sponsors and boards of trustees.
- "804. Participation and coverage requirements.
- "805. Other requirements relating to plan documents, contribution rates, and benefit options.
- "806. Maintenance of reserves and provisions for solvency for plans providing health benefits in addition to health insurance coverage.
- "807. Requirements for application and related requirements.
- "808. Notice requirements for voluntary termination.
- "809. Corrective actions and mandatory termination.
- "810. Trusteeship by the Secretary of insolvent association health plans providing health benefits in addition to health insurance coverage.
- "811. State assessment authority.
- "812. Definitions and rules of construction.".

5 SEC. 3. CLARIFICATION OF TREATMENT OF SINGLE EM-

- 6 PLOYER ARRANGEMENTS.
- 7 Section 3(40)(B) of the Employee Retirement Income
- 8 Security Act of 1974 (29 U.S.C. 1002(40)(B)) is amended—
- 9 (1) in clause (i), by inserting after "control
- 10 group," the following: "except that, in any case in
- 11 which the benefit referred to in subparagraph (A) con-
- sists of medical care (as defined in section 812(a)(2)),
- 13 two or more trades or businesses, whether or not in-
- 14 corporated, shall be deemed a single employer for any
- 15 plan year of such plan, or any fiscal year of such
- other arrangement, if such trades or businesses are

within the same control group during such year or at
any time during the preceding 1-year period,";
(2) in clause (iii), by striking "(iii) the deter-
mination" and inserting the following:
"(iii)(I) in any case in which the benefit referred
to in subparagraph (A) consists of medical care (as
defined in section $812(a)(2)$), the determination of
whether a trade or business is under 'common control'
with another trade or business shall be determined
under regulations of the Secretary applying prin-
ciples consistent and coextensive with the principles
applied in determining whether employees of two or
more trades or businesses are treated as employed by
a single employer under section 4001(b), except that,
for purposes of this paragraph, an interest of greater
than 25 percent may not be required as the minimum
interest necessary for common control, or
"(II) in any other case, the determination";
(3) by redesignating clauses (iv) and (v) as
clauses (v) and (vi), respectively; and
(4) by inserting after clause (iii) the following
new clause:
"(iv) in any case in which the benefit referred to
in subparagraph (A) consists of medical care (as de-
fined in section 812(a)(2)), in determining, after the

- 1 application of clause (i), whether benefits are pro-2 vided to employees of two or more employers, the arrangement shall be treated as having only one par-3 4 ticipating employer if, after the application of clause 5 (i), the number of individuals who are employees and 6 former employees of any one participating employer 7 and who are covered under the arrangement is greater 8 than 75 percent of the aggregate number of all indi-9 viduals who are employees or former employees of 10 participating employers and who are covered under 11 the arrangement,". 12 SEC. 4. ENFORCEMENT PROVISIONS RELATING TO ASSO-13 CIATION HEALTH PLANS. 14 (a) Criminal Penalties for Certain Willful 15 Misrepresentations.—Section 501 of the Employee Retirement Income Security Act of 1974 (29 U.S.C. 1131) is 16 17 amended by adding at the end the following new subsection: 18 "(c) Any person who willfully falsely represents, to any 19 employee, any employee's beneficiary, any employer, the 20 Secretary, or any State, a plan or other arrangement estab-21 lished or maintained for the purpose of offering or pro-
- 24 "(1) being an association health plan which has 25 been certified under part 8:

viding any benefit described in section 3(1) to employees

or their beneficiaries as—

22

1	"(2) having been established or maintained
2	under or pursuant to one or more collective bar-
3	gaining agreements which are reached pursuant to
4	collective bargaining described in section 8(d) of the
5	National Labor Relations Act (29 U.S.C. 158(d)) or
6	paragraph Fourth of section 2 of the Railway Labor
7	Act (45 U.S.C. 152, paragraph Fourth) or which are
8	reached pursuant to labor-management negotiations
9	under similar provisions of State public employee re-
10	lations laws; or
11	"(3) being a plan or arrangement described in
12	section $3(40)(A)(i)$,
13	shall, upon conviction, be imprisoned not more than 5
14	years, be fined under title 18, United States Code, or both.".
15	(b) Cease Activities Orders.—Section 502 of the
16	Employee Retirement Income Security Act of 1974 (29
17	U.S.C. 1132) is amended by adding at the end the following
18	new subsection:
19	"(n) Association Health Plan Cease and Desist
20	Orders.—
21	"(1) In General.—Subject to paragraph (2),
22	upon application by the Secretary showing the oper-
23	ation, promotion, or marketing of an association
24	health plan (or similar arrangement providing bene-

1	fits consisting of medical care (as defined in section
2	733(a)(2))) that—
3	"(A) is not certified under part 8, is subject
4	under section 514(b)(6) to the insurance laws of
5	any State in which the plan or arrangement of-
6	fers or provides benefits, and is not licensed, reg-
7	istered, or otherwise approved under the insur-
8	ance laws of such State; or
9	"(B) is an association health plan certified
10	under part 8 and is not operating in accordance
11	with the requirements under part 8 for such cer-
12	tification,
13	a district court of the United States shall enter an
14	order requiring that the plan or arrangement cease
15	activities.
16	"(2) Exception.—Paragraph (1) shall not
17	apply in the case of an association health plan or
18	other arrangement if the plan or arrangement shows
19	that—
20	"(A) all benefits under it referred to in
21	paragraph (1) consist of health insurance cov-
22	erage; and
23	"(B) with respect to each State in which the
24	plan or arrangement offers or provides benefits,
25	the plan or arrangement is operating in accord-

- ance with applicable State laws that are not su perseded under section 514.
- 3 "(3) ADDITIONAL EQUITABLE RELIEF.—The
 4 court may grant such additional equitable relief, in5 cluding any relief available under this title, as it
 6 deems necessary to protect the interests of the public
- 7 and of persons having claims for benefits against the
- 8 *plan.*".
- 9 (c) Responsibility for Claims Procedure.—Sec-
- 10 tion 503 of the Employee Retirement Income Security Act
- 11 of 1974 (29 U.S.C. 1133) is amended by inserting "(a) IN
- 12 General.—" before "In accordance", and by adding at the
- 13 end the following new subsection:
- 14 "(b) Association Health Plans.—The terms of each
- 15 association health plan which is or has been certified under
- 16 part 8 shall require the board of trustees or the named fidu-
- 17 ciary (as applicable) to ensure that the requirements of this
- 18 section are met in connection with claims filed under the
- 19 plan.".
- 20 SEC. 5. COOPERATION BETWEEN FEDERAL AND STATE AU-
- 21 THORITIES.
- 22 Section 506 of the Employee Retirement Income Secu-
- 23 rity Act of 1974 (29 U.S.C. 1136) is amended by adding
- 24 at the end the following new subsection:

1	"(d) Consultation With States With Respect to
2	Association Health Plans.—
3	"(1) AGREEMENTS WITH STATES.—The Sec-
4	retary shall consult with the State recognized under
5	paragraph (2) with respect to an association health
6	plan regarding the exercise of—
7	"(A) the Secretary's authority under sec-
8	tions 502 and 504 to enforce the requirements for
9	certification under part 8; and
10	"(B) the Secretary's authority to certify as-
11	sociation health plans under part 8 in accord-
12	ance with regulations of the Secretary applicable
13	to certification under part 8.
14	"(2) Recognition of primary domicile
15	STATE.—In carrying out paragraph (1), the Sec-
16	retary shall ensure that only one State will be recog-
17	nized, with respect to any particular association
18	health plan, as the State with which consultation is
19	required. In carrying out this paragraph—
20	"(A) in the case of a plan which provides
21	health insurance coverage (as defined in section
22	812(a)(3)), such State shall be the State with
23	which filing and approval of a policy type of-
24	fered by the plan was initially obtained, and

1	"(B) in any other case, the Secretary shall
2	take into account the places of residence of the
3	participants and beneficiaries under the plan
4	and the State in which the trust is maintained.".
5	SEC. 6. EFFECTIVE DATE AND TRANSITIONAL AND OTHER
6	RULES.
7	(a) Effective Date.—The amendments made by this
8	Act shall take effect 1 year after the date of the enactment
9	of this Act. The Secretary of Labor shall first issue all regu-
10	lations necessary to carry out the amendments made by this
11	Act within 1 year after the date of the enactment of this
12	Act.
13	(b) Treatment of Certain Existing Health Ben-
14	EFITS PROGRAMS.—
15	(1) In General.—In any case in which, as of
16	the date of the enactment of this Act, an arrangement
17	is maintained in a State for the purpose of providing
18	benefits consisting of medical care for the employees
19	and beneficiaries of its participating employers, at
20	least 200 participating employers make contributions
21	to such arrangement, such arrangement has been in
22	existence for at least 10 years, and such arrangement
23	is licensed under the laws of one or more States to
24	provide such benefits to its participating employers,
25	upon the filing with the applicable authority (as de-

1	fined in section $812(a)(5)$ of the Employee Retirement
2	Income Security Act of 1974 (as amended by this sub-
3	title)) by the arrangement of an application for cer-
4	tification of the arrangement under part 8 of subtitle
5	B of title I of such Act—
6	(A) such arrangement shall be deemed to be
7	a group health plan for purposes of title I of
8	$such\ Act;$
9	(B) the requirements of sections 801(a) and
10	803(a) of the Employee Retirement Income Secu-
11	rity Act of 1974 shall be deemed met with respect
12	to such arrangement;
13	(C) the requirements of section 803(b) of
14	such Act shall be deemed met, if the arrangement
15	is operated by a board of directors which—
16	(i) is elected by the participating em-
17	ployers, with each employer having one
18	vote; and
19	(ii) has complete fiscal control over the
20	arrangement and which is responsible for
21	all operations of the arrangement;
22	(D) the requirements of section 804(a) of
23	such Act shall be deemed met with respect to
24	such arrangement; and

1 (E) the arrangement may be certified by 2 any applicable authority with respect to its oper-3 ations in any State only if it operates in such 4 State on the date of certification.

The provisions of this subsection shall cease to apply with respect to any such arrangement at such time after the date of the enactment of this Act as the applicable requirements of this subsection are not met with respect to such arrangement.

(2) DEFINITIONS.—For purposes of this subsection, the terms "group health plan", "medical care", and "participating employer" shall have the meanings provided in section 812 of the Employee Retirement Income Security Act of 1974, except that the reference in paragraph (7) of such section to an "association health plan" shall be deemed a reference to an arrangement referred to in this subsection.

Union Calendar No. 23

115TH CONGRESS H. R. 1101

[Report No. 115-43]

A BILL

To amend title I of the Employee Retirement Income Security Act of 1974 to improve access and choice for entrepreneurs with small businesses with respect to medical care for their employees.

March 17, 2017

Reported with an amendment, committed to the Committee of the Whole House on the State of the Union, and ordered to be printed