

Mr. LEAHY. Mr. President, today I am proud to introduce the bipartisan American Job Creation and Investment Promotion Reform Act of 2015, which will extend and significantly improve the EB-5 Regional Center program. Since its inception in 1993, the EB-5 Regional Center program has generated billions of dollars in capital investment and created tens of thousands of jobs across the country, much of which has occurred in areas that traditionally struggle to attract investment and jobs. The program's authorization is set to expire at the end of September. My legislation would reauthorize it for 5 years while enacting broad reforms to enhance the program's integrity. I am proud to be joined by Senator GRASSLEY in this effort.

The EB-5 Regional Center program faces significant challenges. I have always been supportive of its ability to create American jobs but the program has experienced some problems in recent years. There have been troubling reports of fraud and abuse, concerns regarding onerous processing delays for developers and investors, and questions over whether the program is truly benefiting those that Congress intended. These concerns can overshadow the many success stories, and have led some to understandably lose faith in the program.

I have not seen any flaw inherent to the EB-5 Regional Center program that could not be remedied, and I strongly believe that this is a program worth fixing. Over the last two decades this program has proven it can result in significant investment and jobs in communities that desperately need both, all at no cost to American taxpayers. While our immigration system as a whole is broken, and only comprehensive reform will remedy its many injustices, reforming and reauthorizing the EB-5 Regional Center program warrants our immediate attention because the program is set to expire in a matter of months.

In Vermont, this program revitalized rural communities during the worst of economic times. At the height of the recession, Country Home Products was able to speed up its engineering initiative to develop a new line of equipment in the power tool market. Sugarbush ski resort invested in new facilities and resources to increase visitors and keep its doors open. Without EB-5 capital, these manufacturing, construction, and hospitality jobs would likely not exist in Vermont. The state-run Vermont Regional Center continues to attract substantial capital investment and—with the Department of Financial Regulation now joining the Agency of Commerce and Community Development in overseeing the program—also provides unparalleled oversight of EB-5 projects.

I have long sought substantial reforms to the EB-5 Regional Center program at the Federal level. Last Congress, my EB-5 amendment to Comprehensive Immigration Reform pro-

vided the Department of Homeland Security the authority to revoke suspect regional center designations or immigrant petitions. This amendment, which was unanimously approved by Senate Judiciary Committee, also provided for increased regional center reporting, background checks, and oversight related to the offer and sale of securities. Sadly these improvements have all had to wait, as the House of Representatives failed to allow a vote on the bipartisan immigration reform bill that passed the Senate last Congress.

Fortunately, however, the agency that administers EB-5 has not stood idly by waiting for Congress to strengthen the program. I credit Alejandro Mayorkas, the former Director of United States Citizenship and Services, with bringing many concerns to light. The agency has since transformed its review of EB-5 applications. Staff levels have increased nearly tenfold, in-house economists now analyze proposed business plans, and fraud detection and national security staff now sit side-by-side with adjudicators. These actions have all helped the agency to guard against abuses.

However, as Congress now faces reauthorizing this job-creating program, I have listened to concerns raised about how the program functions. I believe we must do more, which is why I have been working for over a year to further reform and modernize the Regional Center program. The bill I introduced today builds upon what the Senate passed last Congress as part of Comprehensive Immigration Reform.

This legislation, if enacted, would provide the Department of Homeland Security additional, much-needed authorities, including further expanding background checks, conducting a more thorough vetting of proposed investments earlier in the process, and providing for the ability to proactively investigate fraud, both in the United States and abroad, using a dedicated fund paid for by certain program participants. The bill would also provide investors with greater protections and more information about their investments. It would provide project developers clarity and shorter processing times in order to make the program more predictable and functional. It would raise minimum investment thresholds so more money goes to the communities that need it. It would help to restore the program to its original intent, by ensuring that much of the capital generated and jobs created occur in rural areas and areas with high unemployment.

Taken together, the oversight tools, security enhancements, and anti-fraud provisions included in this legislation provide the framework for a complete overhaul of the EB-5 Regional Center program. These reforms will instill both confidence and transparency in the program.

I look forward to continuing to work with all Senators and stakeholders to

improve and reauthorize this important program. I am confident our work will result in a secure EB-5 program that will create American jobs and promote economic growth throughout our country, particularly in the rural and distressed communities that need it most.

## SUBMITTED RESOLUTIONS

### SENATE RESOLUTION 190—ENCOURAGING REUNIONS OF KOREAN AMERICANS WHO WERE DIVIDED BY THE KOREAN WAR FROM RELATIVES IN NORTH KOREA

Mr. KIRK (for himself and Mr. WARNER) submitted the following resolution; which was referred to the Committee on Foreign Relations:

S. RES. 190

Whereas the division of the Korean Peninsula into the Republic of Korea (referred to in this preamble as "South Korea") and the Democratic People's Republic of Korea (referred to in this preamble as "North Korea") separated more than 10,000,000 Koreans from family members;

Whereas since the signing of the Korean War armistice agreement on July 27, 1953, there has been little to no contact between Korean Americans and family members who remain in North Korea;

Whereas North and South Korea first agreed to divided family reunions in 1985 and have since held 19 face-to-face reunions and 7 video link reunions;

Whereas those reunions have subsequently given approximately 22,000 Koreans the opportunity to briefly reunite with loved ones;

Whereas the most recent family reunions between North Korea and South Korea took place in February 2014 after a suspension of more than 3 years;

Whereas the United States and North Korea do not maintain diplomatic relations and certain limitations exist for Korean Americans to participate in inter-Korean family reunions;

Whereas more than 1,700,000 people of the United States are of Korean descent;

Whereas the number of first generation Korean and Korean American divided family members is rapidly diminishing given advanced age;

Whereas many Korean Americans with family members in North Korea have not seen or communicated with their relatives in more than 60 years;

Whereas Korean Americans and North Koreans both continue to suffer from the tragedy of being divided from loved ones;

Whereas the inclusion of Korean American families in the reunion process would constitute a positive humanitarian gesture by North Korea and contribute to the long-term goal of peace on the Korean Peninsula shared by the governments of North Korea, South Korea, and the United States;

Whereas the National Defense Authorization Act for Fiscal Year 2008 (Public Law 110-181; 122 Stat. 3) requires the President, every 180 days, to submit to Congress a report on "efforts, if any, of the United States Government to facilitate family reunions between United States citizens and their relatives in North Korea"; and

Whereas in the Continuing Appropriations Act, 2011 (Public Law 111-242; 124 Stat. 2607), Congress urged "the Special Representative on North Korea Policy, as the senior official handling North Korea issues, to prioritize

the issues involving Korean divided families and, if necessary, to appoint a coordinator for such families". Now, therefore, be it

*Resolved*, That the Senate—

(1) recognizes the significance of the past willingness of North Korea to resume reunions of divided family members between North Korea and South Korea;

(2) encourages North Korea to permit reunions between Korean Americans and their relatives still living in North Korea;

(3) calls on the Secretary of State to further prioritize efforts to reunite Korean Americans with their divided family members;

(4) acknowledges the efforts of the American Red Cross to open channels of communication between Korean Americans and their family members who remain in North Korea;

(5) encourages the Government of South Korea to include United States citizens in future family reunions planned with North Korea; and

(6) praises humanitarian efforts to reunite all individuals of Korean descent with their relatives and engender a lasting peace on the Korean Peninsula.

#### SENATE RESOLUTION 191—RELATIVE TO THE DEATH OF JOSEPH ROBINETTE BIDEN, III

Mr. CARPER (for himself, Mr. COONS, Mr. MCCONNELL, Mr. REID, Mr. ALEXANDER, Ms. AYOTTE, Ms. BALDWIN, Mr. BARRASSO, Mr. BENNET, Mr. BLUMENTHAL, Mr. BLUNT, Mr. BOOKER, Mr. BOOZMAN, Mrs. BOXER, Mr. BROWN, Mr. BURR, Ms. CANTWELL, Mrs. CAPITO, Mr. CARDIN, Mr. CASEY, Mr. CASSIDY, Mr. COATS, Mr. COCHRAN, Ms. COLLINS, Mr. CORKER, Mr. CORNYN, Mr. COTTON, Mr. CRAPO, Mr. CRUZ, Mr. DAINES, Mr. DONNELLY, Mr. DURBIN, Mr. ENZI, Mrs. ERNST, Mrs. FEINSTEIN, Mrs. FISCHER, Mr. FLAKE, Mr. FRANKEN, Mr. GARDNER, Mrs. GILLIBRAND, Mr. GRAHAM, Mr. GRASSLEY, Mr. HATCH, Mr. HEINRICH, Ms. HEITKAMP, Mr. HELLER, Ms. HIRONO, Mr. HOEVEN, Mr. INHOFE, Mr. ISAKSON, Mr. JOHNSON, Mr. KAINE, Mr. KING, Mr. KIRK, Ms. KLOBUCHAR, Mr. LANKFORD, Mr. LEAHY, Mr. LEE, Mr. MANCHIN, Mr. MARKEY, Mr. MCCAIN, Mrs. MCCASKILL, Mr. MENENDEZ, Mr. MERKLEY, Ms. MIKULSKI, Mr. MORAN, Ms. MURKOWSKI, Mr. MURPHY, Mrs. MURRAY, Mr. NELSON, Mr. PAUL, Mr. PERDUE, Mr. PETERS, Mr. PORTMAN, Mr. REED, Mr. RISCH, Mr. ROBERTS, Mr. ROUNDS, Mr. RUBIO, Mr. SANDERS, Mr. SASSE, Mr. SCHATZ, Mr. SCHUMER, Mr. SCOTT, Mr. SESSIONS, Mrs. SHAHEEN, Mr. SHELBY, Ms. STABENOW, Mr. SULLIVAN, Mr. TESTER, Mr. THUNE, Mr. TILLIS, Mr. TOOMEY, Mr. UDALL, Mr. VITTER, Mr. WARNER, Ms. WARREN, Mr. WHITEHOUSE, Mr. WICKER, and Mr. WYDEN) submitted the following resolution; which was considered and agreed to:

#### S. RES. 191

Whereas Joseph Robinette "Beau" Biden, III, born in Wilmington, Delaware and a graduate of the University of Pennsylvania and Syracuse University law school, served our country as an attorney in the Department of Justice for seven years, including assisting the nation of Kosovo in rebuilding their criminal justice system;

Whereas Beau Biden served his beloved State of Delaware for eight years as Attorney General;

Whereas Beau Biden joined the Army in 2003 at the age of 34, rose to the rank of major in the Delaware Army National Guard's Judge Advocate General Corps, deployed to Iraq in 2008 and received the Bronze Star for his service;

Whereas Beau Biden leaves behind a beloved wife, Hallie, and two children, Natalie and Hunter; and

Whereas Beau Biden was the eldest son of the former Senator from Delaware and current Vice President of the United States and President of the United States Senate, Joseph Robinette Biden, Jr.: Now, therefore, be it

*Resolved*, That the Senate has heard with profound sorrow and deep regret the announcement of the untimely death of Joseph Robinette Biden, III.

*Resolved*, That the Secretary of the Senate communicate this resolution to the House of Representatives and transmit an enrolled copy thereof to the family of the Vice President of the United States.

#### AMENDMENTS SUBMITTED AND PROPOSED

SA 1476. Mr. BARRASSO submitted an amendment intended to be proposed to amendment SA 1463 proposed by Mr. MCCAIN to the bill H.R. 1735, to authorize appropriations for fiscal year 2016 for military activities of the Department of Defense and for military construction, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table.

SA 1477. Mr. BARRASSO submitted an amendment intended to be proposed to amendment SA 1463 proposed by Mr. MCCAIN to the bill H.R. 1735, supra; which was ordered to lie on the table.

SA 1478. Mr. TILLIS (for himself, Mr. INHOFE, and Mr. BURR) submitted an amendment intended to be proposed to amendment SA 1463 proposed by Mr. MCCAIN to the bill H.R. 1735, supra; which was ordered to lie on the table.

SA 1479. Mr. TILLIS submitted an amendment intended to be proposed to amendment SA 1463 proposed by Mr. to the bill H.R. 1735, supra; which was ordered to lie on the table.

SA 1480. Mrs. SHAHEEN (for herself and Ms. AYOTTE) submitted an amendment intended to be proposed to amendment SA 1463 proposed by Mr. MCCAIN to the bill H.R. 1735, supra; which was ordered to lie on the table.

SA 1481. Mrs. SHAHEEN submitted an amendment intended to be proposed to amendment SA 1463 proposed by Mr. MCCAIN to the bill H.R. 1735, supra; which was ordered to lie on the table.

SA 1482. Mr. MCCAIN submitted an amendment intended to be proposed to amendment SA 1463 proposed by Mr. MCCAIN to the bill H.R. 1735, supra; which was ordered to lie on the table.

SA 1483. Mr. HOEVEN submitted an amendment intended to be proposed to amendment SA 1463 proposed by Mr. MCCAIN to the bill H.R. 1735, supra; which was ordered to lie on the table.

SA 1484. Mr. HOEVEN submitted an amendment intended to be proposed to amendment SA 1463 proposed by Mr. MCCAIN to the bill H.R. 1735, supra; which was ordered to lie on the table.

SA 1485. Mr. HOEVEN (for himself and Mr. TESTER) submitted an amendment intended to be proposed to amendment SA 1463 proposed by Mr. MCCAIN to the bill H.R. 1735, supra; which was ordered to lie on the table.

SA 1486. Mr. CORNYN (for himself, Mr. HOEVEN, and Mr. WARNER) submitted an

amendment intended to be proposed to amendment SA 1463 proposed by Mr. MCCAIN to the bill H.R. 1735, supra.

SA 1487. Mr. CORNYN submitted an amendment intended to be proposed to amendment SA 1463 proposed by Mr. MCCAIN to the bill H.R. 1735, supra; which was ordered to lie on the table.

SA 1488. Mr. SULLIVAN submitted an amendment intended to be proposed to amendment SA 1463 proposed by Mr. MCCAIN to the bill H.R. 1735, supra; which was ordered to lie on the table.

SA 1489. Mr. SULLIVAN (for himself, Ms. MURKOWSKI, Mr. SCHATZ, Mr. MORAN, and Ms. HIRONO) submitted an amendment intended to be proposed to amendment SA 1463 proposed by Mr. MCCAIN to the bill H.R. 1735, supra; which was ordered to lie on the table.

SA 1490. Mr. VITTER submitted an amendment intended to be proposed to amendment SA 1463 proposed by Mr. MCCAIN to the bill H.R. 1735, supra; which was ordered to lie on the table.

SA 1491. Mr. CARDIN submitted an amendment intended to be proposed to amendment SA 1463 proposed by Mr. MCCAIN to the bill H.R. 1735, supra; which was ordered to lie on the table.

SA 1492. Mr. CORNYN submitted an amendment intended to be proposed to amendment SA 1463 proposed by Mr. MCCAIN to the bill H.R. 1735, supra; which was ordered to lie on the table.

SA 1493. Mr. MCCAIN (for himself, Mr. BLUMENTHAL, and Mr. WICKER) submitted an amendment intended to be proposed to amendment SA 1463 proposed by Mr. MCCAIN to the bill H.R. 1735, supra; which was ordered to lie on the table.

SA 1494. Mrs. SHAHEEN (for herself, Mr. LEAHY, Mr. DURBIN, Mr. BROWN, Ms. HIRONO, Mr. BLUMENTHAL, Ms. BALDWIN, Mr. SCHATZ, Mr. PETERS, Mrs. GILLIBRAND, Mr. MARKEY, Mr. WHITEHOUSE, Mr. COONS, and Mr. WYDEN) submitted an amendment intended to be proposed to amendment SA 1463 proposed by Mr. MCCAIN to the bill H.R. 1735, supra.

SA 1495. Mrs. SHAHEEN submitted an amendment intended to be proposed to amendment SA 1463 proposed by Mr. MCCAIN to the bill H.R. 1735, supra; which was ordered to lie on the table.

SA 1496. Mr. CORNYN submitted an amendment intended to be proposed to amendment SA 1463 proposed by Mr. MCCAIN to the bill H.R. 1735, supra; which was ordered to lie on the table.

SA 1497. Mr. PORTMAN submitted an amendment intended to be proposed to amendment SA 1463 proposed by Mr. MCCAIN to the bill H.R. 1735, supra; which was ordered to lie on the table.

SA 1498. Mr. PORTMAN submitted an amendment intended to be proposed to amendment SA 1463 proposed by Mr. MCCAIN to the bill H.R. 1735, supra; which was ordered to lie on the table.

SA 1499. Mr. PORTMAN (for himself, Mr. HEINRICH, and Mr. TOOMEY) submitted an amendment intended to be proposed to amendment SA 1463 proposed by Mr. MCCAIN to the bill H.R. 1735, supra; which was ordered to lie on the table.

SA 1500. Mr. PORTMAN submitted an amendment intended to be proposed to amendment SA 1463 proposed by Mr. MCCAIN to the bill H.R. 1735, supra; which was ordered to lie on the table.

SA 1501. Mr. PORTMAN submitted an amendment intended to be proposed to amendment SA 1463 proposed by Mr. MCCAIN to the bill H.R. 1735, supra; which was ordered to lie on the table.

SA 1502. Mr. MORAN submitted an amendment intended to be proposed to amendment