110TH CONGRESS 1ST SESSION

H. R. 2337

To promote energy policy reforms and public accountability, alternative energy and efficiency, and carbon capture and climate change mitigation, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

May 16, 2007

Mr. Rahall introduced the following bill; which was referred to the Committee on Natural Resources, and in addition to the Committees on Agriculture and Science and Technology, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To promote energy policy reforms and public accountability, alternative energy and efficiency, and carbon capture and climate change mitigation, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Energy Policy Reform
- 5 and Revitalization Act of 2007".
- 6 SEC. 2. TABLE OF CONTENTS.
- 7 The table of contents of this Act is as follows:

Sec. 1. Short title.

Sec. 2. Table of contents.

TITLE I—ENERGY POLICY ACT OF 2005 REFORMS

- Sec. 101. Cost Recovery.
- Sec. 102. Repeal of deadline for consideration of applications for permits.
- Sec. 103. Energy rights-of-way corridors on Federal land.
- Sec. 104. Oil shale and tar sands leasing.
- Sec. 105. Repeal of rebuttable presumption regarding application of categorical exclusion under NEPA for oil and gas exploration and development activities.
- Sec. 106. Best management practices.
- Sec. 107. Federal consistency appeals.

TITLE II—FEDERAL ENERGY PUBLIC ACCOUNTABILITY, INTEGRITY, AND PUBLIC INTEREST

Subtitle A—Accountability and Integrity in the Federal Energy Program

- Sec. 201. Limitations on royalty in-kind.
- Sec. 202. Audits.
- Sec. 203. Fines and penalties.

Subtitle B—Amendments to Federal Oil and Gas Royalty Management Act of 1982

- Sec. 211. Amendments to definitions.
- Sec. 212. Interest.
- Sec. 213. Obligation period.
- Sec. 214. Tolling agreements and subpoenas.
- Sec. 215. Liability for royalty payments.

Subtitle C—Public Interest in the Federal Energy Program

- Sec. 221. Surface owner protection.
- Sec. 222. Onshore oil and gas reclamation and bonding.
- Sec. 223. Protection of water resources.
- Sec. 224. Due diligence fee.

Subtitle D—Ensuring Safety of Wildlife With Respect to Wind Energy

- Sec. 231. Standards and requirements.
- Sec. 232. Certification of compliance.
- Sec. 233. Penalties.
- Sec. 234. Relationship to other statutes.
- Sec. 235. Definitions.

Subtitle E—Enhancing Energy Transmission

- Sec. 241. Energy transmission service offered by Power Marketing Administrations.
- Sec. 242. Power Marketing Administrations report.

TITLE III—ALTERNATIVE ENERGY AND EFFICIENCY

- Sec. 301. State OCS alternative energy planning.
- Sec. 302. Canal-side power production at Bureau of Reclamation projects.
- Sec. 303. Increasing energy efficiencies for water desalination.
- Sec. 304. Green building leadership program.

- Sec. 305. Green concessions management program.
- Sec. 306. Federal hydropower production facilities inventory and map.
- Sec. 307. Establishing a pilot program for the development of strategic solar reserves on Federal lands.
- Sec. 308. OTEC regulations.
- Sec. 309. Biomass utilization pilot program.

TITLE IV—CARBON CAPTURE AND CLIMATE CHANGE MITIGATION

Subtitle A—Geological Sequestration Assessment

- Sec. 401. Short title.
- Sec. 402. National assessment.

Subtitle B—Terrestrial Sequestration Assessment

- Sec. 421. Requirement to conduct an assessment.
- Sec. 422. Methodology.
- Sec. 423. Completion of assessment and report.

Subtitle C—Sequestration Activities

- Sec. 431. Carbon dioxide storage inventory.
- Sec. 432. Framework for geological carbon sequestration on Federal lands.

Subtitle D—Wildlife Programs

CHAPTER 1—NATIONAL POLICY AND STRATEGY

- Sec. 441. Short title.
- Sec. 442. National policy on wildlife and global warming.
- Sec. 443. Definitions.
- Sec. 444. National strategy.
- Sec. 445. Advisory board.
- Sec. 446. Authorization of appropriations.

CHAPTER 2—STATE AND TRIBAL WILDLIFE GRANTS PROGRAM

Sec. 451. State and Tribal Wildlife Grants Program.

Subtitle E—Miscellaneous

- Sec. 461. Climate Change Adaptability Intra-Governmental Panel.
- Sec. 462. Ocean Policy and Global Warming Program.
- Sec. 463. Planning for climate change in the coastal zone.
- Sec. 464. Enhancing climate change predictions.
- Sec. 465. NOAA report on climate change effects; preparation assistance.

1 TITLE I—ENERGY POLICY ACT

2 **OF 2005 REFORMS**

- 3 SEC. 101, COST RECOVERY.
- 4 (a) Repeal.—Subsection (c) of section 35 of the
- 5 Mineral Leasing Act (30 U.S.C. 191) is repealed.

| 1 | (b) Repeal of Prohibition on Fee Increases.— |
|----|---|
| 2 | Subsection (i) of section 365 of the Energy Policy Act of |
| 3 | 2005 (42 U.S.C. 15924) is repealed. |
| 4 | (c) Cost Recovery.— |
| 5 | (1) In general.—Within 180 days after the |
| 6 | date of enactment of this Act, the Secretary of the |
| 7 | Interior shall promulgate a rule to impose fees to re- |
| 8 | cover costs incurred by the Secretary in the proc- |
| 9 | essing of permits to conduct energy production-re- |
| 10 | lated activities on Federal lands. |
| 11 | (2) Fee Terms.—Such fees— |
| 12 | (A) shall be market-based; |
| 13 | (B) shall be assessed for Government serv- |
| 14 | ices; |
| 15 | (C) shall cover all Federal activities relat- |
| 16 | ing to energy development on Federal lands |
| 17 | that convey benefits to recipients beyond those |
| 18 | accruing to the general public to recover the ful |
| 19 | cost to the Federal Government for providing |
| 20 | specific benefits; |
| 21 | (D) shall be limited to the Secretary's |
| 22 | costs of issuing a permit, including necessary |
| 23 | environmental documentation, on-site moni- |
| 24 | toring, and permit enforcement; |

| 1 | (E) shall be based upon the actual per- |
|--|---|
| 2 | sonnel (including law enforcement), vehicle, |
| 3 | travel, and material costs required to issue, ad- |
| 4 | minister, and monitor a permit; and |
| 5 | (F) shall be collected in advance of, or si- |
| 6 | multaneously with, the rendering of services un- |
| 7 | less appropriations and authority are provided |
| 8 | in advance to allow reimbursable services. |
| 9 | SEC. 102. REPEAL OF DEADLINE FOR CONSIDERATION OF |
| 10 | APPLICATIONS FOR PERMITS. |
| 11 | Subsection (p) of section 17 of the Mineral Leasing |
| 12 | Act (30 U.S.C. 226) is repealed. |
| 12 | |
| 13 | SEC. 103. ENERGY RIGHTS-OF-WAY CORRIDORS ON FED- |
| | |
| 13 | SEC. 103. ENERGY RIGHTS-OF-WAY CORRIDORS ON FED- |
| 13 14 | SEC. 103. ENERGY RIGHTS-OF-WAY CORRIDORS ON FEDERAL LAND. |
| 13 14 15 16 | SEC. 103. ENERGY RIGHTS-OF-WAY CORRIDORS ON FEDERAL LAND. (a) REPEAL OF REQUIREMENTS TO DESIGNATE EN- |
| 13 14 15 16 | SEC. 103. ENERGY RIGHTS-OF-WAY CORRIDORS ON FEDERAL LAND. (a) REPEAL OF REQUIREMENTS TO DESIGNATE ENERGY RIGHTS-OF-WAY CORRIDORS ON FEDERAL LAND.— |
| 13 14 15 16 17 | SEC. 103. ENERGY RIGHTS-OF-WAY CORRIDORS ON FEDERAL LAND. (a) REPEAL OF REQUIREMENTS TO DESIGNATE ENERGY RIGHTS-OF-WAY CORRIDORS ON FEDERAL LAND.— The Energy Policy Act of 2005 is amended— |
| 13 14 15 16 17 | SEC. 103. ENERGY RIGHTS-OF-WAY CORRIDORS ON FEDERAL LAND. (a) REPEAL OF REQUIREMENTS TO DESIGNATE ENERGY RIGHTS-OF-WAY CORRIDORS ON FEDERAL LAND.— The Energy Policy Act of 2005 is amended— (1) by repealing section 368 (42 U.S.C.15926); |
| 13 14 15 16 17 18 | SEC. 103. ENERGY RIGHTS-OF-WAY CORRIDORS ON FEDERAL LAND. (a) REPEAL OF REQUIREMENTS TO DESIGNATE ENERGY RIGHTS-OF-WAY CORRIDORS ON FEDERAL LAND.— The Energy Policy Act of 2005 is amended— (1) by repealing section 368 (42 U.S.C.15926); and |
| 13 14 15 16 17 18 19 20 | SEC. 103. ENERGY RIGHTS-OF-WAY CORRIDORS ON FEDERAL LAND. (a) REPEAL OF REQUIREMENTS TO DESIGNATE ENERGY RIGHTS-OF-WAY CORRIDORS ON FEDERAL LAND.— The Energy Policy Act of 2005 is amended— (1) by repealing section 368 (42 U.S.C.15926); and (2) in the table of contents in section 1(b) by |
| 13 14 15 16 17 18 19 20 21 | ERAL LAND. (a) REPEAL OF REQUIREMENTS TO DESIGNATE ENERGY RIGHTS-OF-WAY CORRIDORS ON FEDERAL LAND.— The Energy Policy Act of 2005 is amended— (1) by repealing section 368 (42 U.S.C.15926); and (2) in the table of contents in section 1(b) by striking the item relating to that section. |
| 13 14 15 16 17 18 19 20 21 | ERAL LAND. (a) REPEAL OF REQUIREMENTS TO DESIGNATE ENERGY RIGHTS-OF-WAY CORRIDORS ON FEDERAL LAND.— The Energy Policy Act of 2005 is amended— (1) by repealing section 368 (42 U.S.C.15926); and (2) in the table of contents in section 1(b) by striking the item relating to that section. (b) STUDY.— |

- 1 retary of Defense, the Secretary of Energy, and the 2 Secretary of the Interior (in this subsection referred to collectively as "the Secretaries") shall, in con-3 4 sultation with affected States, complete a study of— (A) congestion and constraints in trans-6 mission of electricity, oil, gas, and hydrogen; 7 (B) barriers to access for transmission 8 from renewable energy sources, such as wind 9 energy and solar energy; and 10 (C) the need for energy corridors on public 11 lands to address identified congestion or con-12 straints. 13 (2)Considerations.—In performing the 14 study, the Secretaries— 15 (A) shall take into account the studies of 16 electrical transmission congestion completed
 - (A) shall take into account the studies of electrical transmission congestion completed under section 216(a)(1) of the Federal Power Act (16 U.S.C. 824(p)(a)(1)), other projects authorized or under consideration on public lands and such projects outside public lands, and alternatives, individually and in concert, that could be implemented to address the needs identified, including an analysis of demand reduction, available new technology, and distributed generation measures that could be taken;

18

19

20

21

22

23

24

| 1 | (B) shall not consider as available for des- |
|----|---|
| 2 | ignation as corridors, any area that is— |
| 3 | (i) within one mile of any place des- |
| 4 | ignated or otherwise identified by State or |
| 5 | Federal law or any applicable Federal, |
| 6 | State, or local government land use plan |
| 7 | for recognition or protection of scenic, nat- |
| 8 | ural, cultural, or historic resources; |
| 9 | (ii) within one mile of any place pro- |
| 10 | posed for formal protection similar to that |
| 11 | described in subparagraph (A), in any |
| 12 | pending Federal, State, or local legislation; |
| 13 | or |
| 14 | (iii) in a sensitive ecological area, in- |
| 15 | cluding any area that is designated as crit- |
| 16 | ical habitat under the Endangered Species |
| 17 | Act of 1973 or otherwise identified as sen- |
| 18 | sitive or crucial habitat, including seasonal |
| 19 | habitat, by the United States Fish and |
| 20 | Wildlife Service, by a State agency respon- |
| 21 | sible for managing wildlife or wildlife habi- |
| 22 | tat, or in a Federal, State, or local land |
| 23 | use plan; |
| 24 | (C) identify opportunities to mitigate to |
| 25 | the maximum extent practicable the potential |

| 1 | impact of designating energy corridors, and of |
|----|--|
| 2 | the reasonably foreseeable uses of those cor- |
| 3 | ridors for power lines, pipelines, and other |
| 4 | transmission facilities, on natural, scenic, cul- |
| 5 | tural, and historic values and areas referred to |
| 6 | in subparagraph (B), the protection of which is |
| 7 | in the national interest, including opportunities |
| 8 | to minimize the width of corridors, limiting the |
| 9 | types and numbers of uses of corridors, and |
| 10 | placement of facilities underground; and |
| 11 | (D) identify opportunities to improve ac- |
| 12 | cess to the national electric power grid for gen- |
| 13 | erators of renewable energy, such as wind and |
| 14 | solar. |
| 15 | (3) UPDATES.—The Secretaries shall periodi- |
| 16 | cally update the results of the study as they consider |
| 17 | appropriate. |
| 18 | (4) Reports.—After considering recommenda- |
| 19 | tions from interested persons (including an oppor- |
| 20 | tunity for comment from the public and affected |
| 21 | States), the Secretaries shall issue— |
| 22 | (A) a report presenting the results of the |
| 23 | study; and |
| 24 | (B) a report on each update of the study |

under paragraph (3).

| 1 | (c) Deferral of Designation of Energy Cor- |
|---|--|
| 2 | RIDORS PENDING COMPLETION OF STUDY.— |
| 3 | (1) Limitation on actions pending comple- |
| 4 | TION OF STUDY.—The Secretaries shall not des- |
| 5 | ignate energy corridors on public lands, including |

- those corridors under consideration based on section

 368 of the Energy Policy Act of 2005 as in effect

 prior to repeal under this Act, and shall not author-
- 9 ize specific rights-of-way or projects in such cor-10 ridors, until the study under section 2 is completed.
 - (2) Use of study results for actions after completion of study.—
 - (A) IN GENERAL.—Subject to subparagraph (B), after completion of the study under subsection (b), the Secretaries may use the results of the study to inform subsequent decisions to grant rights-of-way, including under title V of the Federal Land Policy and Management Act of 1976 (43 U.S.C. 1761 et seq.), and to amend land use plans to designate energy corridors or authorize rights-of-way, in any area for which no such designation or authorization currently exists.
 - (B) LIMITATION ON USE.—The results of the study shall not affect the Secretaries' obli-

| 1 | gations to analyze the environmental con- |
|----|---|
| 2 | sequences of a designation or authorization re- |
| 3 | ferred to in subparagraph (A), or to otherwise |
| 4 | comply with applicable laws. |
| 5 | SEC. 104. OIL SHALE AND TAR SANDS LEASING. |
| 6 | Section 369 of the Energy Policy Act of 2005 (42 |
| 7 | U.S.C. 15927) is amended— |
| 8 | (1) in subsection (c), by striking "not later than |
| 9 | 180 days after the date of enactment of this Act,"; |
| 10 | (2) in subsection (e), by striking "shall make" |
| 11 | and inserting "may make"; |
| 12 | (3) in subsection (d)(1), by striking "Not later |
| 13 | than 18 months after the date of enactment of this |
| 14 | Act, in" and inserting "In"; |
| 15 | (4) in subsection $(d)(2)$ — |
| 16 | (A) in the heading by striking "Final" and |
| 17 | inserting "Proposed"; and |
| 18 | (B) in the text by striking "final" and in- |
| 19 | serting "proposed"; |
| 20 | (5) in subsection (d)(2), by striking "6" and in- |
| 21 | serting "12"; |
| 22 | (6) in subsection (d)(2) by inserting after the |
| 23 | period "The proposed regulations developed under |
| 24 | this paragraph are to be open for public comment |
| 25 | for no less than 180 days ". |

- 1 (7) by redesignating subsections (e) through (s) 2 as subsections (g) through (u), and by inserting 3 after subsection (d) the following:
- 4 "(e) OIL SHALE AND TAR SANDS LEASING AND DE-5 VELOPMENT STRATEGY.—
- 6 "(1) GENERAL.—Not later than 6 months after 7 the completion of the programmatic environmental 8 impact statement under subsection (d), the Sec-9 retary shall prepare an oil shale and tar sands leas-10 ing and development strategy, in cooperation with 11 the Secretary of Energy and the Administrator of 12 the Environmental Protection Agency.
 - "(2) Purpose.—The purpose of the strategy developed under this subsection is to allow for the sustainable and publicly acceptable large-scale development of oil shale within the Green River Formation.
 - "(3) Contents.—The strategy shall include plans and programs for obtaining information required for determining the optimal methods, locations, amount, and timeframe for potential development on federal lands within the Green River Formation. The strategy shall also include plans for conducting critical environmental and ecological research, high-payoff process improvement research,

14

15

16

17

18

19

20

21

22

23

24

- 1 an assessment of carbon management options, and a
- 2 large-scale demonstration of carbon dioxide seques-
- 3 tration in the general vicinity of the Piceance Basin.
- 4 "(f) ALTERNATIVE APPROACHES.—Not later than
- 5 nine months after the completion of the programmatic en-
- 6 vironmental impact statement under subsection (d), the
- 7 Secretary shall, in cooperation with the Secretary of En-
- 8 ergy and the Administrator of the Environmental Protec-
- 9 tion Agency, prepare and publish a report on alternative
- 10 approaches to providing access to Federal lands for early
- 11 first-of-a-kind commercial facilities for extracting and
- 12 processing oil shale and tar sands.";
- 13 (8) in subsection (g), as so redesignated, by
- striking "of the final regulation required by sub-
- section (d)" and inserting "of final regulations
- issued under this section";
- 17 (9) in subsection (g), as so redesignated, by
- adding at the end the following: "Compliance with
- the National Environmental Policy Act of 1969 is
- required on a site-by-site basis for all lands proposed
- 21 to be leased under the commercial leasing program
- established in this subsection."; and
- 23 (10) in subsection (i)(1)(B), as so redesignated,
- by striking "subsection (e)" and inserting "sub-
- section (g)".

| 1 | SEC. 105. REPEAL OF REBUTTABLE PRESUMPTION RE- |
|----|---|
| 2 | GARDING APPLICATION OF CATEGORICAL |
| 3 | EXCLUSION UNDER NEPA FOR OIL AND GAS |
| 4 | EXPLORATION AND DEVELOPMENT ACTIVI- |
| 5 | TIES. |
| 6 | The Energy Policy Act of 2005 is amended— |
| 7 | (1) by repealing section 390 (42 U.S.C. 15942); |
| 8 | and |
| 9 | (2) in section 1(b) by striking the item relating |
| 10 | to that section. |
| 11 | SEC. 106. BEST MANAGEMENT PRACTICES. |
| 12 | Not later than 180 days after the date of enactment |
| 13 | of this Act, the Secretary of the Interior, through the Bu- |
| 14 | reau of Land Management, shall amend the best manage- |
| 15 | ment practices guidelines for oil and gas development on |
| 16 | Federal lands, to— |
| 17 | (1) require public review and comment prior to |
| 18 | waiving any stipulation of an oil and gas lease for |
| 19 | such lands; and |
| 20 | (2) create an incentive for oil and gas operators |
| 21 | to adopt best management practices by providing ex- |
| 22 | pedited permit review for any operator that commits |
| 23 | to adhering to those practices without seeking waiver |
| 24 | of such stipulations. |

1 SEC. 107. FEDERAL CONSISTENCY APPEALS.

| 2 | (a) Short Title.—This section may be cited as the |
|----|--|
| 3 | "Federal Consistency Appeals Decision Refinement Act". |
| 4 | (b) Clarification of Appeal Decision Time Pe- |
| 5 | RIODS AND INFORMATION REQUIREMENTS.—Section 319 |
| 6 | of the Coastal Zone Management Act of 1972 (16 U.S.C. |
| 7 | 1465) is amended— |
| 8 | (1) in subsection (b)(1), by striking "160-day" |
| 9 | and inserting "320-day"; |
| 10 | (2) in paragraph (3)(A), by amending clause |
| 11 | (ii) to read as follows: |
| 12 | "(ii) as the Secretary determines nec- |
| 13 | essary to receive, on an expedited basis, |
| 14 | any supplemental or clarifying information |
| 15 | relevant to the consolidated record com- |
| 16 | piled by the lead Federal permitting agen- |
| 17 | cy to complete a consistency review under |
| 18 | this title."; and |
| 19 | (3) in paragraph (3)(B)— |
| 20 | (A) by striking "160-day" and inserting |
| 21 | "320-day"; and |
| 22 | (B) by striking "for a period not to exceed |
| 23 | 60 days." and inserting "once.". |

| 1 | TITLE II—FEDERAL ENERGY |
|----|---|
| 2 | PUBLIC ACCOUNTABILITY, IN- |
| 3 | TEGRITY, AND PUBLIC INTER- |
| 4 | EST |
| 5 | Subtitle A-Accountability and In- |
| 6 | tegrity in the Federal Energy |
| 7 | Program |
| 8 | SEC. 201. LIMITATIONS ON ROYALTY IN-KIND. |
| 9 | Section 342 of the Energy Policy Act of 2005 (42 |
| 10 | U.S.C. 15902(d)) is amended— |
| 11 | (1) in subsection (d)— |
| 12 | (A) in the heading by striking "Benefit" |
| 13 | and inserting "Filling of Strategic Petroleum |
| 14 | Reserve and benefit"; and |
| 15 | (B) by striking "only if" and inserting |
| 16 | "only if receiving such royalties in-kind is for |
| 17 | the purpose of filling the Strategic Petroleum |
| 18 | Reserve and"; and |
| 19 | (2) by adding at the end: |
| 20 | "(k) Limitation.— |
| 21 | "(1) In general.—No amount of the total |
| 22 | amount of royalties collected by the Secretary in a |
| 23 | fiscal year may be collected as royalties in-kind. |
| 24 | "(2) Exception.—Paragraph (1) shall not |
| 25 | apply with respect to royalties in-kind collected for |

- 1 the purpose of filling the Strategic Petroleum Re-
- 2 serve.".
- 3 SEC. 202. AUDITS.
- 4 (a) REQUIREMENT TO INCREASE THE NUMBER OF
- 5 AUDITS.—The Secretary of the Interior shall ensure that
- 6 by fiscal year 2009 the Minerals Management Service
- 7 shall perform no less that 550 audits of oil and gas leases
- 8 each fiscal year.
- 9 (b) STANDARDS.—Not later than 120 days after the
- 10 date of enactment of this Act, the Secretary of the Interior
- 11 shall issue regulations that require that all employees that
- 12 conduct audits or compliance reviews must meet profes-
- 13 sional auditor qualifications that are consistent with the
- 14 latest revision of the Government Auditing Standards pub-
- 15 lished by the Government Accountability Office. Such reg-
- 16 ulations shall also ensure that all audits conducted by the
- 17 Department of the Interior are performed in accordance
- 18 with such standards.
- 19 SEC. 203. FINES AND PENALTIES.
- 20 (a) Sanctions for Violations Relating to Fed-
- 21 ERAL OIL AND GAS ROYALTIES.—Section 109 of the Fed-
- 22 eral Oil and Gas Royalty Management Act of 1982 (30
- 23 U.S.C. 1719) is amended to read as follows:
- 24 "CIVIL PENALTIES
- 25 "Sec. 109. (a) Royalty Violations.—(1) No per-
- 26 son shall—

| 1 | "(A) after due notice of violation or after such |
|----|--|
| 2 | violation has been reported under paragraph (3)(A), |
| 3 | fail or refuse to comply with any requirement of any |
| 4 | mineral leasing law or any regulation, order, lease, |
| 5 | or permit under such a law; |
| 6 | "(B) fail or refuse to make any royalty pay- |
| 7 | ment in the amount or value required by any min- |
| 8 | eral leasing law or any regulation, order, or lease |
| 9 | under such a law; |
| 10 | "(C) fail or refuse to make any royalty payment |
| 11 | by the date required by any mineral leasing law or |
| 12 | any regulation, order, or lease under such a law; or |
| 13 | "(D) prepare, maintain, or submit any false, in- |
| 14 | accurate, or misleading report, notice, affidavit, |
| 15 | record, data, or other written information or filing |
| 16 | related to royalty payments that is required under |
| 17 | any mineral leasing law or regulation issued under |
| 18 | any mineral leasing law. |
| 19 | "(2) A person who violates paragraph (1) shall be lia- |
| 20 | ble— |
| 21 | "(A) in the case of a violation of subparagraph |
| 22 | (B) or (C) of paragraph (1) for an amount equal to |
| 23 | 3 times the royalty the person fails or refuses to |
| 24 | pay, plus interest on that trebled amount measured |

| 1 | from the first date the royalty payment was due; |
|----|--|
| 2 | and |
| 3 | "(B) in the case of any violation, for a civil |
| 4 | penalty of \$25,000 per violation for each day the |
| 5 | violation continues. |
| 6 | "(3) Paragraph (2) shall not apply to a violation of |
| 7 | paragraph (1) if the person who commits the violation, |
| 8 | within 30 days of the violation— |
| 9 | "(A) reports the violation to the Secretary or a |
| 10 | representative designated by the Secretary; and |
| 11 | "(B) corrects the violation. |
| 12 | "(b) Lease Administration Violations.—Any |
| 13 | person who— |
| 14 | "(1) fails to notify the Secretary of— |
| 15 | "(A) any designation by the person under |
| 16 | section 102(a); or |
| 17 | "(B) any other assignment of obligations |
| 18 | or responsibilities of the person under a lease; |
| 19 | "(2) fails or refuses to permit— |
| 20 | "(A) lawful entry; |
| 21 | "(B) inspection, including any inspection |
| 22 | authorized by section 108; or |
| 23 | "(C) audit, including any failure or refusal |
| 24 | to promptly tender requested documents; |

"(3) fails or refuses to comply with subsection 1 2 102(b)(3) (relating to notification regarding begin-3 ning or resumption of production); or "(4) fails to correctly report and timely provide 4 5 operations or financial records necessary for the Sec-6 retary or any authorized designee of the Secretary to 7 accomplish lease management responsibilities, 8 shall be liable for a penalty of up to \$10,000 per violation 9 for each day such violation continues. "(c) Theft.—Any person who— 10 "(1) knowingly or willfully takes or removes, 11 12 transports, uses or diverts any oil or gas from any 13 lease site without having valid legal authority to do 14 so; or 15 "(2) purchases, accepts, sells, transports, or 16 conveys to another, any oil or gas knowing or having 17 reason to know that such oil or gas was stolen or 18 unlawfully removed or diverted, 19 shall be liable for a penalty of up to \$25,000 per violation for each day such violation continues without correction. 20 "(d) REPEATED VIOLATIONS.—(1)(A) If the Sec-21 retary or an authorized designee of the Secretary deter-23 mines that any person has repeatedly violated subsection (a), (b), or (c), the Secretary or designee shall notify the

person of the violation and demand compliance.

| 1 | "(B) A person notified pursuant to subparagraph (A) |
|----|--|
| 2 | shall correct the violations by not later than 30 calendar |
| 3 | days after the date of the notification. |
| 4 | "(C) Any person who fails to comply with a demand |
| 5 | under subparagraph (A) shall be liable to the United |
| 6 | States for a civil penalty equal to 3 times the amount of |
| 7 | any civil penalty that otherwise applies under subsection |
| 8 | (a), (b), or (c) to the violations to which the demand re- |
| 9 | lates. |
| 10 | "(2) In addition to the penalty provided in paragraph |
| 11 | (1)(C), if the Secretary determines that any person has |
| 12 | repeatedly violated subsection (a), (b), or (c) or any lease |
| 13 | management order, the Secretary may— |
| 14 | "(A) shut in and cease production of any oil or |
| 15 | gas lease held by the person; |
| 16 | "(B) prohibit the person— |
| 17 | "(i) from acquiring any additional oil or |
| 18 | gas lease, including by transfer or assignment; |
| 19 | and |
| 20 | "(ii) from being designated under section |
| 21 | 102(a) to make payments due under any lease; |
| 22 | "(C) cancel or transfer any interest in an oil or |
| 23 | gas lease held by the person; and |
| 24 | "(D) collect from the person reimbursement, in- |
| 25 | cluding interest, of all costs of release, transfer, or |

- 1 reclamation of lease sites canceled or transferred, in-
- 2 cluding costs of disposing of lease property, facili-
- 3 ties, and equipment.
- 4 "(e) Administrative Appeal.—(1) Any determina-
- 5 tion by the Secretary or a designee of the Secretary of
- 6 the amount of any royalties or civil penalties owed under
- 7 subsection (a), (b), (c), or (d) shall be final, unless within
- 8 15 days after notification by the Secretary or designee the
- 9 person liable for such amount files an administrative ap-
- 10 peal in accordance with regulations issued by the Sec-
- 11 retary.
- 12 "(2) If a person files an administrative appeal pursu-
- 13 ant to paragraph (1), the Secretary or designee shall make
- 14 a final determination in accordance with the regulations
- 15 referred to in paragraph (1).
- 16 "(f) DEDUCTION.—The amount of any penalty under
- 17 this section, as finally determined may be deducted from
- 18 any sums owing by the United States to the person
- 19 charged.
- 20 "(g) Compromise and Reduction.—On a case-by-
- 21 case basis the Secretary may compromise or reduce civil
- 22 penalties under this section.
- 23 "(h) Notice—Notice under this subsection (a) shall
- 24 be by personal service by an authorized representative of
- 25 the Secretary or by registered mail. Any person may, in

- 1 the manner prescribed by the Secretary, designate a rep-
- 2 resentative to receive any notice under this subsection.
- 3 "(i) Record of Determination.—In determining
- 4 the amount of such penalty, or whether it should be remit-
- 5 ted or reduced, and in what amount, the Secretary shall
- 6 state on the record the reasons for his determinations.
- 7 "(j) Judicial Review.—Any person who has re-
- 8 quested a hearing in accordance with subsection (e) within
- 9 the time the Secretary has prescribed for such a hearing
- 10 and who is aggrieved by a final order of the Secretary
- 11 under this section may seek review of such order in the
- 12 United States district court for the judicial district in
- 13 which the violation allegedly took place. Review by the dis-
- 14 trict court shall be only on the administrative record and
- 15 not de novo. Such an action shall be barred unless filed
- 16 within 90 days after the Secretary's final order.
- 17 "(k) Failure To Pay.—If any person fails to pay
- 18 an assessment of a civil penalty under this Act—
- 19 "(1) after the order making the assessment has
- become a final order and if such person does not file
- a petition for judicial review of the order in accord-
- ance with subsection (j), or
- 23 "(2) after a court in an action brought under
- subsection (j) has entered a final judgment in favor
- of the Secretary,

- 1 the court shall have jurisdiction to award the amount as-
- 2 sessed plus interest from the date of the expiration of the
- 3 90-day period referred to in subsection (j). Judgment by
- 4 the court shall include an order to pay.
- 5 "(l) Relationship to Mineral Leasing Act.—No
- 6 person shall be liable for a civil penalty under subsection
- 7 (a) or (b) for failure to pay any rental for any lease auto-
- 8 matically terminated pursuant to section 31 of the Mineral
- 9 Leasing Act.
- 10 "(m) Tolling of Statutes of Limitation.—(1)
- 11 Any determination by the Secretary or a designee of the
- 12 Secretary that a person has violated subsection (a), (b)(2),
- 13 or (b)(4) shall toll any applicable statute of limitations for
- 14 all oil and gas leases held or operated by such person, until
- 15 the later of—
- 16 "(A) the date on which the person corrects the
- violation and certifies that all violations of a like na-
- ture have been corrected for all of the oil and gas
- leases held or operated by such person; or
- 20 "(B) the date a final, nonappealable order has
- been issued by the Secretary or a court of competent
- jurisdiction.
- 23 "(2) A person determined by the Secretary or a des-
- 24 ignee of the Secretary to have violated subsection (a),

- 1 (b)(2), or (b)(4) shall maintain all records with respect
- 2 to the person's oil and gas leases until the later of—
- 3 "(A) the date the Secretary releases the person
- 4 from the obligation to maintain such records; and
- 5 "(B) the expiration of the period during which
- 6 the records must be maintained under section
- 7 103(b).
- 8 "(n) State Sharing of Penalties.—Amounts re-
- 9 ceived by the United States in an action brought under
- 10 section 3730 of title 31, United States Code, that arises
- 11 from any underpayment of royalties owed to the United
- 12 States under any lease shall be treated as royalties paid
- 13 to the United States under that lease for purposes of the
- 14 mineral leasing laws and the Land and Water Conserva-
- 15 tion Fund Act of 1965 (16 U.S.C. 460l–4 et seq.).".
- 16 (b) Shared Civil Penalties.—Section 206 of the
- 17 Federal Oil and Gas Royalty Management Act of 1982
- 18 (30 U.S.C. 1736) is amended—
- 19 (1) by inserting "trebled royalties or" after "50
- per centum of any" and before "civil penalty"; and
- 21 (2) by striking the second sentence.

| 1 | Subtitle B—Amendments to Fed- |
|----|---|
| 2 | eral Oil and Gas Royalty Man- |
| 3 | agement Act of 1982 |
| 4 | SEC. 211. AMENDMENTS TO DEFINITIONS. |
| 5 | Section 3 of the Federal Oil and Gas Royalty Man- |
| 6 | agement Act of 1982 (30 U.S.C. 1702) is amended— |
| 7 | (1) in paragraph $(20)(A)$, by striking ": Pro- |
| 8 | vided, That" and all that follows through "subject of |
| 9 | the judicial proceeding"; |
| 10 | (2) in paragraph (20)(B), by striking "(with |
| 11 | written notice to the lessee who designated the des- |
| 12 | ignee)"; |
| 13 | (3) in paragraph (23)(A), by striking "(with |
| 14 | written notice to the lessee who designated the des- |
| 15 | ignee)"; |
| 16 | (4) by amending paragraph (24) to read as fol- |
| 17 | lows: |
| 18 | "(24) 'designee' means any person who pays |
| 19 | offsets, or credits monies, makes adjustments, re- |
| 20 | quests and receives refunds, or submits reports with |
| 21 | respect to payments a lessee must make pursuant to |
| 22 | section 102(a);"; |
| 23 | (5) in paragraph (25)(B), by striking "(subject |
| 24 | to the provision of section 102(a) of this Act)": and |

- 1 (6) in paragraph (26), by striking "(with notice
- 2 to the lessee who designated the designee)".

3 SEC. 212. INTEREST.

- 4 (a) Estimated Payments; Interest on Amount
- 5 OF UNDER PAYMENT.—Section 111(j) of the Federal Oil
- 6 and Gas Royalty Management Act of 1982 (30 U.S.C.
- 7 1721(j)) is amended by striking "If the estimated pay-
- 8 ment exceeds the actual royalties due, interest is owned
- 9 on the overpayment.".
- 10 (b) Overpayments.—Section 111 of the Federal Oil
- 11 and Gas Royalty Management Act of 1982 (30 U.S.C.
- 12 1721) is amended by striking subsections (h) and (i).
- 13 (c) Effective Date.—The amendments made by
- 14 this section shall be effective one year after the date of
- 15 enactment of this Act.
- 16 SEC. 213. OBLIGATION PERIOD.
- 17 Section 115(c) of the Federal Oil and Gas Royalty
- 18 Management Act of 1982 (30 U.S.C. 1724(c)) is amend-
- 19 ed—
- 20 "(3) Adjustments.—In the case of an adjust-
- 21 ment under section 111A(a) (30 U.S.C. 1721a(a)) in
- 22 which a recoupment by the lessee results in an un-
- derpayment of an obligation, for purposes of this Act
- 24 the obligation becomes due on the date the lessee or
- its designee makes the adjustment.".

1 SEC. 214. TOLLING AGREEMENTS AND SUBPOENAS.

- 2 (a) Tolling Agreements.—Section 115(d)(1) of
- 3 the Federal Oil and Gas Royalty Management Act of 1982
- 4 (30 U.S.C. 1724(d)(1)) is amended by striking "(with no-
- 5 tice to the lessee who designated the designee)".
- 6 (b) Subpeonas.—Section 115(d)(2)(A) of the Fed-
- 7 eral Oil and Gas Royalty Management Act of 1982 (30
- 8 U.S.C. 1724(d)(2)(A)) is amended by striking "(with no-
- 9 tice to the lessee who designated the designee, which notice
- 10 shall not constitute a subpoena to the lessee)".

11 SEC. 215. LIABILITY FOR ROYALTY PAYMENTS.

- 12 Section 102(a) of the Federal Oil and Gas Royalty
- 13 Management Act of 1982 (30 U.S.C. 1712(a)) is amended
- 14 to read as follows:
- 15 "(a) In order to increase receipts and achieve effec-
- 16 tive collections of royalty and other payments, a lessee who
- 17 is required to make any royalty or other payment under
- 18 a lease or under the mineral leasing laws, shall make such
- 19 payments in the time and manner as may be specified by
- 20 the Secretary or the applicable delegated State. Any per-
- 21 son who pays, offsets or credits monies, makes adjust-
- 22 ments, requests and receives refunds, or submits reports
- 23 with respect to payments the lessee must make is the les-
- 24 see's designee under this Act. Notwithstanding any other
- 25 provision of this Act to the contrary, a designee shall be
- 26 liable for any payment obligation of any lessee on whose

| 1 | behalf the designee pays royalty under the lease. The per- |
|----|---|
| 2 | son owning operating rights in a lease and a person own- |
| 3 | ing legal record title in a lease shall be liable for that per- |
| 4 | son's pro rata share of payment obligations under the |
| 5 | lease.". |
| 6 | Subtitle C—Public Interest in the |
| 7 | Federal Energy Program |
| 8 | SEC. 221. SURFACE OWNER PROTECTION. |
| 9 | (a) DEFINITIONS.—As used in this section— |
| 10 | (1) the term "Secretary" means the Secretary |
| 11 | of the Interior; |
| 12 | (2) the term "lease" means a lease issued by |
| 13 | the Secretary under the Mineral Leasing Act (30 |
| 14 | U.S.C. 181 et seq.) or any other law, providing for |
| 15 | development of oil and gas resources (including coal- |
| 16 | bed methane) owned by the United States; |
| 17 | (3) the term "lessee" means the holder of a |
| 18 | lease; and |
| 19 | (4) the term "operator" means any person that |
| 20 | is responsible under the terms and conditions of a |
| 21 | lease for the operations conducted on leased lands or |
| 22 | any portion thereof. |
| 23 | (b) Post-Lease Surface Use Agreement.— |
| 24 | (1) In general.—Except as provided in sub- |
| 25 | section (c), the Secretary may not authorize any op- |

erator to conduct exploration and drilling operations on lands with respect to which title to oil and gas resources is held by the United States but title to the surface estate is not held by the United States, until the operator has filed with the Secretary a document, signed by the operator and the surface owner or owners, showing that the operator has secured a written surface use agreement between the operator and the surface owner or owners that meets the requirements of paragraph (2).

- (2) Contents.—The surface use agreement shall provide for—
 - (A) the use of only such portion of the surface estate as is reasonably necessary for exploration and drilling operations based on site-specific conditions;
 - (B) the accommodation of the surface estate owner to the maximum extent practicable, including the location, use, timing, and type of exploration and drilling operations, consistent with the operator's right to develop the oil and gas estate;
 - (C) the reclamation of the site to a condition capable of supporting the uses which such lands were capable of supporting prior to explo-

| 1 | ration and drilling operations or other uses as |
|----|---|
| 2 | agreed to by the operator and the surface |
| 3 | owner; and |
| 4 | (D) compensation for damages as a result |
| 5 | of exploration and drilling operations, including |
| 6 | but not limited to— |
| 7 | (i) loss of income and increased costs |
| 8 | incurred; |
| 9 | (ii) damage to or destruction of per- |
| 10 | sonal property, including crops, forage, and |
| 11 | livestock; and |
| 12 | (iii) failure to reclaim the site in ac- |
| 13 | cordance with this subparagraph (C). |
| 14 | (3) Procedure.— |
| 15 | (A) IN GENERAL.—An operator shall no- |
| 16 | tify the surface estate owner or owners of the |
| 17 | operator's desire to conclude an agreement |
| 18 | under this section. If the surface estate owner |
| 19 | and the operator do not reach an agreement |
| 20 | within 90 days after the operator has provided |
| 21 | such notice, the matter shall be referred to |
| 22 | third party arbitration for resolution within a |
| 23 | period of 90 days. The cost of such arbitration |
| 24 | shall be the responsibility of the operator. |

- 1 (B) IDENTIFICATION OF ARBITERS.—The
 2 Secretary shall identify persons with experience
 3 in conducting arbitrations and shall make this
 4 information available to operators and surface
 5 owners.
 - (C) REFERRAL TO IDENTIFIED ARBITER.—Referral of a matter for arbitration by a person identified by the Secretary pursuant to subparagraph (B) shall be sufficient to constitute compliance with subparagraph (A).
 - (4) Attorneys fees.—If action is taken to enforce or interpret any of the terms and conditions contained in a surface use agreement, the prevailing party shall be reimbursed by the other party for reasonable attorneys fees and actual costs incurred, in addition to any other relief which a court or arbitration panel may grant.
- 18 (c) Authorized Exploration and Drilling Op-19 erations.—
- 20 (1) AUTHORIZATION WITHOUT SURFACE USE
 21 AGREEMENT.—The Secretary may authorize an op22 erator to conduct exploration and drilling operations
 23 on lands covered by subsection (b) in the absence of
 24 an agreement with the surface estate owner or own25 ers, if—

| 1 | (A) the Secretary makes a determination |
|----|--|
| 2 | in writing that the operator made a good faith |
| 3 | attempt to conclude such an agreement, includ- |
| 4 | ing referral of the matter to arbitration pursu- |
| 5 | ant to subsection (b)(3), but that no agreement |
| 6 | was concluded within 90 days after the referral |
| 7 | to arbitration; |
| 8 | (B) the operator submits a plan of oper- |
| 9 | ations that provides for the matters specified in |
| 10 | subsection (b)(2) and for compliance with all |
| 11 | other applicable requirements of Federal and |
| 12 | State law; and |
| 13 | (C) the operator posts a bond or other fi- |
| 14 | nancial assurance in an amount the Secretary |
| 15 | determines to be adequate to ensure compensa- |
| 16 | tion to the surface estate owner for any dam- |
| 17 | ages to the site, in the form of a surety bond, |
| 18 | trust fund, letter of credit, government security, |
| 19 | certificate of deposit, cash, or equivalent. |
| 20 | (2) Surface owner participation.—The |
| 21 | Secretary shall provide surface estate owners with |
| 22 | an opportunity to— |
| 23 | (A) comment on plans of operations in ad- |
| 24 | vance of a determination of compliance with |

this section;

- 1 (B) participate in bond level determina-2 tions and bond release proceedings under this 3 subsection;
 - (C) attend an on-site inspection during such determinations and proceedings;
 - (D) file written objections to a proposed bond release; and
 - (E) request and participate in an on-site inspection when they have reason to believe there is a violation of the terms and conditions of a plan of operations.
 - (3) Payment of financial guarantee.—A surface estate owner with respect to any land subject to a lease may petition the Secretary for payment of all or any portion of a bond or other financial assurance required under this subsection as compensation for any damages as a result of exploration and drilling operations. Pursuant to such a petition, the Secretary may use such bond or other guarantee to provide compensation to the surface estate owner for such damages.
 - (4) Bond release.—Upon request and after inspection and opportunity for surface estate owner review, the Secretary may release the financial assurance required under this subsection if the Sec-

- 1 retary determines that exploration and drilling oper-
- 2 ations are ended and all damages have been fully
- 3 compensated.
- 4 (d) Surface Owner Notification.—The Sec-
- 5 retary shall—
- 6 (1) notify surface estate owners in writing at
- 7 least 45 days in advance of lease sales;
- 8 (2) within ten working days after a lease is
- 9 issued, notify surface estate owners of regarding the
- identity of the lessee;
- 11 (3) notify surface estate owners in writing with-
- in 10 working days concerning any subsequent deci-
- sions regarding a lease, such as modifying or
- waiving stipulations and approving rights of way;
- 15 and
- 16 (4) notify surface estate owners within five
- business days after issuance of a drilling permit
- under a lease.
- 19 SEC. 222. ONSHORE OIL AND GAS RECLAMATION AND
- 20 **BONDING.**
- 21 Section 17 of the Mineral Leasing Act (30 U.S.C.
- 22 226) is amended by adding at the end the following:
- 23 "(p) Reclamation Requirements.—An operator
- 24 producing oil or gas (including coalbed methane) under
- 25 a lease issued pursuant to this Act shall—

"(1) at a minimum restore the land affected to 1 2 a condition capable of supporting the uses that it 3 was capable of supporting prior to any drilling, or higher or better uses of which there is reasonable 5 likelihood, so long as such use or uses do not present 6 any actual or probable hazard to public health or 7 safety or pose any actual or probable threat of water 8 diminution or pollution, and the permit applicants' 9 declared proposed land use following reclamation is 10 not impractical or unreasonable, inconsistent with 11 applicable land use policies and plans, or involve un-12 reasonable delay in implementation, or is violative of 13 Federal, State, or local law;

- "(2) ensure that all reclamation efforts proceed in an environmentally sound manner and as contemporaneously as practicable with the oil and gas drilling operations; and
- "(3) submit with the plan of operations a reclamation plan that describes in detail the methods and practices that will be used to ensure complete and timely restoration of all lands affected by oil and gas operations.
- "(q) Reclamation Bond.—An operator producing oil or gas (including coalbed methane) under a lease issued under this Act shall post a bond that covers that area of

14

15

16

17

18

19

20

21

- 1 land within the permit area upon which the operator will
- 2 initiate and conduct oil and gas drilling and reclamation
- 3 operations within the initial term of the permit. As suc-
- 4 ceeding increments of oil and gas drilling and reclamation
- 5 operations are to be initiated and conducted within the
- 6 permit area, the lessee shall file with the regulatory au-
- 7 thority an additional bond or bonds to cover such incre-
- 8 ments in accordance with this section. The amount of the
- 9 bond required for each bonded area shall depend upon the
- 10 reclamation requirements of the approved permit; shall re-
- 11 flect the probable difficulty of reclamation giving consider-
- 12 ation to such factors as topography, geology of the site,
- 13 hydrology, and revegetation potential; and shall be deter-
- 14 mined by the Secretary. The amount of the bond shall be
- 15 sufficient to assure the completion of the reclamation plan
- 16 if the work had to be performed by the Secretary in the
- 17 event of forfeiture.
- 18 "(r) Regulations.—No later than one year after
- 19 the date of the enactment of this subsection, the Secretary
- 20 shall promulgate regulations to implement the require-
- 21 ments of subsections (p) and (q).".
- 22 SEC. 223. PROTECTION OF WATER RESOURCES.
- 23 (a) Mineral Leasing Act Requirements.—Sec-
- 24 tion 17 of the Mineral Leasing Act (30 U.S.C. 226) is
- 25 further amended by adding at the end the following:

| 1 | "(s) Water Requirements.— |
|----|--|
| 2 | "(1) In general.—An operator producing oil |
| 3 | or gas (including coalbed methane) under a lease |
| 4 | issued under this Act shall— |
| 5 | "(A) replace the water supply of a water |
| 6 | user who obtains all or part of such user's sup- |
| 7 | ply of water for domestic, agricultural, or other |
| 8 | purposes from an underground or surface |
| 9 | source that has been affected by contamination |
| 10 | diminution, or interruption proximately result- |
| 11 | ing from drilling operations for such produc- |
| 12 | tion; and |
| 13 | "(B) comply with all applicable require- |
| 14 | ments of Federal and State law for discharge of |
| 15 | any water produced under the lease. |
| 16 | "(2) Water management plan.—An applica- |
| 17 | tion for a lease under this subsection shall be accom- |
| 18 | panied by a proposed water management plan in- |
| 19 | cluding provisions to— |
| 20 | "(A) protect the quantity and quality of |
| 21 | surface and ground water systems, both on-site |
| 22 | and off-site, from adverse effects of the explo- |
| 23 | ration, development, and reclamation processes |
| 24 | or to provide alternative sources of water if |
| 25 | such protection cannot be assured. |

1 "(B) protect the rights of present users of 2 water that would be affected by operations 3 under the lease, including the discharge of any 4 water produced in connection with such operations that is not reinjected; and 6 "(C) identify any agreements with other 7 parties for the beneficial use of produced waters 8 and the steps that will be taken to comply with 9 State and Federal laws related to such use.". 10 (b) RELATION TO STATE LAW.—Nothing in this subtitle or any amendment made by this subtitle shall— 11 12 (1) be construed as impairing or in any manner 13 affecting any right or jurisdiction of any State with 14 respect to the waters of such State; or 15 (2) be construed as limiting, altering, modi-16 fying, or amending any of the interstate compacts or 17 equitable apportionment decrees that apportion 18 water among and between States. 19 SEC. 224. DUE DILIGENCE FEE. 20 (a) Establishment.—The Secretary of the Interior 21 shall, within 180 days after the date of enactment of this Act, issue regulations to establish a fee with respect to 23 Federal onshore lands that are subject to a lease for pro-

duction of oil, natural gas, or coal under which production

25 is not occurring.

- 1 (b) AMOUNT.—The amount of the fee shall be \$1 per
- 2 year for each acre of land that is not in production for
- 3 that year.
- 4 (c) Assessment and Collection.—The Secretary
- 5 shall assess and collect the fee established under this sec-
- 6 tion.
- 7 (d) Deposit and Use.—Amounts received by the
- 8 United States in the form of the fee established under this
- 9 section shall be available to the Secretary of the Interior
- 10 for use to repair damage to Federal lands and resources
- 11 caused by oil and gas development, in accordance with the
- 12 the documents submitted by the President with the budget
- 13 submission for fiscal year 2008 relating to the Healthy
- 14 Lands Initiative.

15 Subtitle D—Ensuring Safety of

16 Wildlife With Respect to Wind

17 **Energy**

- 18 SEC. 231. STANDARDS AND REQUIREMENTS.
- 19 (a) IN GENERAL.—Within 180 days after the date
- 20 of enactment of this Act, the Secretary, acting through
- 21 the Director and after public notice and opportunity to
- 22 comment, shall promulgate regulations that establish min-
- 23 imum standards for siting, construction, monitoring, and
- 24 adaptive management that must be satisfied by all wind

- 1 projects to avoid, minimize, and mitigate adverse impacts
- 2 on migratory birds, bats, and other wildlife.
- 3 (b) New Wind Projects.—Such standards shall,
- 4 for all wind projects that have not been constructed before
- 5 the date of enactment of this Act, include at a minimum
- 6 the following:
- 7 (1)Preconstruction SURVEYS.—Require-8 ments for comprehensive preconstruction surveys 9 that are of sufficient duration and scope to reason-10 ably evaluate the extent to which a particular site is 11 used by migratory birds, bats, and other wildlife, in-12 cluding species listed as endangered species or 13 threatened species under section 4 of the Endan-14 gered Species Act of 1973(16 U.S.C. 1533) and the 15 potential cumulative impact that a proposed wind 16 project would have on such wildlife in combination 17 with other existing or proposed wind projects. Such 18 requirements shall provide that surveys must be car-19 ried out by scientific teams that include independent 20 scientists and that the Director may obtain reason-21 able access to the proposed construction site to en-22 sure that survey protocols are being properly devel-23 oped and implemented.
 - (2) SITING.—Standards for siting wind projects for which construction has not begun so as to avoid

| 1 | impacts, including cumulative impacts, on birds, |
|----|---|
| 2 | bats, and other wildlife to the greatest extent prac- |
| 3 | ticable based on data gathered during |
| 4 | preconstruction surveys required under paragraph |
| 5 | (1), including— |
| 6 | (A) the avoidance of ecologically sensitive |
| 7 | areas of importance to wildlife, such as migra- |
| 8 | tion corridors, wetlands, and other habitats |
| 9 | where wildlife congregate; hibernation, breed- |
| 10 | ing, and nursery areas; and critical habitats of |
| 11 | endangered species and threatened species, and |
| 12 | (B) siting and configuring wind turbines to |
| 13 | avoid landscape and other features known to at- |
| 14 | tract wildlife. |
| 15 | (3) Construction and operation.—Require- |
| 16 | ments for the construction and operation of wind |
| 17 | projects so that they minimize impacts on birds, |
| 18 | bats, and other wildlife to the greatest extent prac- |
| 19 | ticable, including by— |
| 20 | (A) incorporating the best available tech- |
| 21 | nology for minimizing such impacts, and |
| 22 | (B) operating such projects in a manner |
| 23 | that minimizes impacts on birds, bats, and |
| 24 | other wildlife. |

- 1 (4)Post-construction MONITORING.—Re-2 quirements for thorough post-construction moni-3 toring of the actual impacts, including cumulative 4 impacts, that wind projects are having on birds, 5 bats, and other wildlife, including standards and 6 protocols for transmitting all monitoring data and 7 findings to the Director for consideration of cumu-8 lative impacts and dissemination to the public. Such 9 requirements shall provide that monitoring must be 10 carried out by scientific teams that include inde-11 pendent scientists, and that the Director may obtain 12 access at any time to the site to ensure that moni-13 toring protocols are being properly developed and 14 implemented.
 - (5) Adaptive management of wind projects if the impacts of such projects on birds, bats, and other wild-life exceed predicted impacts, including requirements that a wind project operator shall—
 - (A) take steps to reduce such impacts to the levels predicted prior to operation; or
 - (B) suspend operations if such steps are not, or cannot be, taken.
 - (6) Offset of unavoidable impacts.—Requirements that wind projects offset any unavoidable

16

17

18

19

20

21

22

23

24

1 impacts, including cumulative impacts, on birds, 2 bats, and other wildlife through the acquisition, con-3 servation, or restoration of mitigation habitat, the 4 funding of research that will be of value in con-5 serving affected wildlife, and other appropriate 6 measures. 7 (c) Existing Projects.—Such standards shall, for 8 all wind projects that have begun operation before the date of enactment of this Act, include at a minimum appro-10 priate requirements for monitoring, adaptive management, 11 and offset of unavoidable impacts mitigation for adverse 12 impacts on birds, bats, and other wildlife, consistent with 13 paragraphs (4) through (6) of subsection (b). 14 SEC. 232. CERTIFICATION OF COMPLIANCE. 15 (a) Certification Requirement.— (1) In general.—No person may construct or 16 17 operate a wind project unless the Director has 18 issued a certification that the project will be con-19 structed and operated in compliance with the stand-20 ards promulgated under section 231. 21 (2)APPLICATION.—Paragraph (1)shall 22 apply— 23 (A) in the case of a wind power project 24 that began operating before the date of enact-25 ment of this Act, beginning at the end of the

| 1 | 180-day period beginning on the date the Direc- |
|----|--|
| 2 | tor promulgates regulations under subsection |
| 3 | (b); and |
| 4 | (B) in the case of a wind power project |
| 5 | that has not been constructed before the date of |
| 6 | enactment of this Act, beginning on such date |
| 7 | of enactment. |
| 8 | (b) Applications.— |
| 9 | (1) In General.—Within 180 days after the |
| 10 | date of enactment of this Act, the Director, after |
| 11 | public notice and opportunity to comment, shall pro- |
| 12 | mulgate regulations that establish procedures for |
| 13 | issuing certifications under this section. |
| 14 | (2) Contents.—Such regulations shall— |
| 15 | (A) include requirements for submitting an |
| 16 | application for certification under this section, |
| 17 | including requirements for the contents of such |
| 18 | applications; |
| 19 | (B) provide for advance public comment or |
| 20 | each application for certification and on the |
| 21 | conditions that should be attached to such a |
| 22 | certification; and |
| 23 | (C) require that such applications address |
| 24 | in detail how the project will be constructed and |

- 1 operated in compliance with all applicable
- 2 standards promulgated under section 231.
- 3 (c) Renewal of Certification.—Regulations
- 4 under subsection (b) shall—
- 5 (1) require that each certification under this
- 6 section must be renewed at least once every three
- 7 years;
- 8 (2) establish procedures and requirements ap-
- 9 plicable to such renewal applications; and
- 10 (3) provide for advance public notice and com-
- ment regarding each application for renewal.
- 12 SEC. 233. PENALTIES.
- A person who violates this subtitle or a regulation
- 14 issued under this subtitle is subject to a fine of not more
- 15 than \$50,000, or imprisonment of not more than one year,
- 16 or both.
- 17 SEC. 234. RELATIONSHIP TO OTHER STATUTES.
- Nothing in this subtitle affects the application of the
- 19 Endangered Species Act of 1973, the Migratory Bird
- 20 Treaty Act, the Bald Eagle Protection Act, the Golden
- 21 Eagle Protection Act, the Marine Mammal Protection Act
- 22 of 1973, National Environmental Policy Act of 1969, or
- 23 any other relevant Federal law to wind projects.
- 24 SEC. 235. DEFINITIONS.
- As used in this subtitle:

| 1 | (1) DIRECTOR.—The term "Director" means |
|--|---|
| 2 | the Director of the United States Fish and Wildlife |
| 3 | Service, or a designee of that Director. |
| 4 | (2) Independent scientist.—The term |
| 5 | "independent scientist" mean a scientist who is not |
| 6 | an employee of, or regular consultant to, the wind |
| 7 | power industry. |
| 8 | (3) Secretary.—The term "Secretary" means |
| 9 | the Secretary of the Interior. |
| 10 | (4) WIND PROJECT.—The term "wind project" |
| 11 | means any project in the United States that uses |
| 12 | wind to generate electric power. |
| | Subtitle E—Enhancing Energy |
| 13 | Subtitle E—Elliancing Energy |
| | Transmission |
| 131415 | |
| 14 | Transmission |
| 14 15 16 | Transmission SEC. 241. ENERGY TRANSMISSION SERVICE OFFERED BY |
| 14 15 16 17 | Transmission SEC. 241. ENERGY TRANSMISSION SERVICE OFFERED BY POWER MARKETING ADMINISTRATIONS. |
| 14 15 16 17 18 | Transmission SEC. 241. ENERGY TRANSMISSION SERVICE OFFERED BY POWER MARKETING ADMINISTRATIONS. The Secretary of Energy shall require each Federal |
| 14 15 16 17 | Transmission SEC. 241. ENERGY TRANSMISSION SERVICE OFFERED BY POWER MARKETING ADMINISTRATIONS. The Secretary of Energy shall require each Federal Power Marketing Administration providing transmission service to offer conditional firm energy transmission serv- |
| 14 15 16 17 18 | Transmission SEC. 241. ENERGY TRANSMISSION SERVICE OFFERED BY POWER MARKETING ADMINISTRATIONS. The Secretary of Energy shall require each Federal Power Marketing Administration providing transmission service to offer conditional firm energy transmission serv- |
| 14 15 16 17 18 19 20 21 | Transmission SEC. 241. ENERGY TRANSMISSION SERVICE OFFERED BY POWER MARKETING ADMINISTRATIONS. The Secretary of Energy shall require each Federal Power Marketing Administration providing transmission service to offer conditional firm energy transmission service, consistent with Federal Energy Regulatory Commis- |
| 14 15 16 17 18 19 20 | Transmission SEC. 241. ENERGY TRANSMISSION SERVICE OFFERED BY POWER MARKETING ADMINISTRATIONS. The Secretary of Energy shall require each Federal Power Marketing Administration providing transmission service to offer conditional firm energy transmission service, consistent with Federal Energy Regulatory Commission order 890, through contracts of one or more years |
| 14 15 16 17 18 19 20 21 | Transmission SEC. 241. ENERGY TRANSMISSION SERVICE OFFERED BY POWER MARKETING ADMINISTRATIONS. The Secretary of Energy shall require each Federal Power Marketing Administration providing transmission service to offer conditional firm energy transmission service, consistent with Federal Energy Regulatory Commission order 890, through contracts of one or more years in duration. |

- 1 Area Power Marketing Administrations, shall conduct an
- 2 analysis of the existing capacity of transmission and dis-
- 3 tribution systems serving the States of California, Oregon,
- 4 and Washington to accommodate and promote develop-
- 5 ment and commercial operation of ocean wave, tidal, and
- 6 current energy projects in State and Federal marine wa-
- 7 ters adjacent to those States.
- 8 (b) Report.—Based on the analysis conducted under
- 9 subsection (a), the Secretary of Energy shall prepare and
- 10 provide to the Natural Resources Committee of the House
- 11 of Representatives and the Energy and Natural Resources
- 12 Committee of the Senate, not later than one year after
- 13 the date of enactment of this Act, a report identifying
- 14 changes required, if any, in the capacity of existing trans-
- 15 mission and distribution systems serving the States re-
- 16 ferred to in subsection (a) in order to reliably and effi-
- 17 ciently accommodate generation from commercial ocean
- 18 wave, tidal, and current energy projects in aggregate, es-
- 19 calating amounts equal to 2.5, 5, and 10 percent of the
- 20 current electrical energy consumption in those States.

1 TITLE III—ALTERNATIVE 2 ENERGY AND EFFICIENCY

| 3 | SEC. 301. STATE OCS ALTERNATIVE ENERGY PLANNING. |
|----|---|
| 4 | (a) In General.—The Coastal Zone Management |
| 5 | Act of 1972 (16 U.S.C. 1451 et seq. is amended by insert- |
| 6 | ing after section 306A the following: |
| 7 | "OCS ALTERNATIVE ENERGY STATE SURVEYS; ALTER- |
| 8 | NATIVE ENERGY SITE IDENTIFICATION AND PLAN- |
| 9 | NING |
| 10 | "Sec. 306B. (a) Grants to States.—The Sec- |
| 11 | retary may make grants to eligible coastal states to sup- |
| 12 | port voluntary State efforts to initiate and complete sur- |
| 13 | veys of portions of the Outer Continental Shelf adjacent |
| 14 | to a State's coastal zone and coastal state waters to iden- |
| 15 | tify potential areas suitable for the exploration, develop- |
| 16 | ment, and production of alternative energy that are con- |
| 17 | sistent with the enforceable policies of coastal manage- |
| 18 | ment plans approved pursuant to section 306A. |
| 19 | "(b) Survey Elements.—Surveys developed with |
| 20 | grants under this section shall include, but not be limited |
| 21 | to— |
| 22 | "(1) hydrographic and bathymetric surveys; |
| 23 | "(2) oceanographic observations and measure- |
| 24 | ments of the physical ocean environment, especially |
| 25 | seismically active areas; |

- "(3) identification and characterization of significant or sensitive marine ecosystems or other areas possessing important conservation, rec-
- 5 "(4) surveys of existing marine uses in the OCS 6 and identification of potential conflicts;

reational, ecological, historic, or aesthetic values;

- 7 "(5) inventories and surveys of shore locations 8 and infrastructure capable of supporting alternative 9 energy development; and
- 10 "(6) other actions as may be necessary.
- 11 "(c) Participation.—To the extent practicable,
- 12 coastal states shall provide opportunity for the participa-
- 13 tion in surveys under this section by relevant Federal
- 14 agencies, State agencies, local governments, regional orga-
- 15 nizations, port authorities, and other interested parties
- 16 and stakeholders, public and private, that is adequate to
- 17 develop a comprehensive survey.

- 18 "(d) Guidelines.—The Secretary shall, within 180
- 19 days after the date of enactment of this section and after
- 20 consultation with the coastal states, publish guidelines for
- 21 the application for and use of grants under this section.
- 22 "(e) Annual Grants.—For each of fiscal years
- 23 2008 through 2011, the Secretary may make a grant to
- 24 a coastal state under this section if the coastal state dem-
- 25 onstrates to the satisfaction of the Secretary that the

- 1 grant will be used to develop an alternative energy survey
- 2 consistent with the requirements set forth in section 306A
- 3 and this section.
- 4 "(f) Grant Amounts.—The amount of any grant
- 5 under this section shall not exceed \$750,000 for any fiscal
- 6 year.
- 7 "(g) State Match.—
- 8 "(1) Before fiscal year 2010.—The Sec-
- 9 retary shall not require any State matching fund
- 10 contribution for grants awarded under this section
- for any fiscal year before fiscal year 2010.
- 12 "(2) AFTER FISCAL YEAR 2010.—The Secretary
- shall require a coastal state to provide a matching
- fund contribution for a grant under this section ac-
- cording to—
- "(A) a 2-to-1 ratio of Federal-to-State con-
- tributions for fiscal year 2010; and
- 18 "(B) a 1-to-1 ratio of Federal-to-State
- contributions for fiscal year 2011.
- 20 "(h) Secretarial Review.—After an initial grant
- 21 is made to a coastal state under this section, no subse-
- 22 quent grant may be made to that coastal state under this
- 23 section unless the Secretary finds that the coastal state
- 24 is satisfactorily developing its survey.

- 1 "(i) Limitation on Eligibility.—No coastal state
- 2 is eligible to receive grants under this section for more
- 3 than 4 fiscal years.
- 4 "(j) APPLICABILITY.—This section and the surveys
- 5 conducted with assistance under this section shall not be
- 6 construed to convey any new authority to any coastal
- 7 state, or repeal or supersede any existing authority of any
- 8 Federal agency, to regulate the siting, licensing, leasing,
- 9 or permitting of alternative energy facilities in areas of
- 10 the Outer Continental Shelf under the administration of
- 11 the Federal Government. Nothing in this section repeals
- 12 or supersedes any existing coastal state authority.
- 13 "(k) Priority.—Any area that is identified as suit-
- 14 able for potential alternative energy development under
- 15 surveys developed with assistance under this section shall
- 16 be given priority consideration by Federal agencies for the
- 17 siting, licensing, leasing, or permitting of alternative en-
- 18 ergy facilities.
- 19 "(1) Assistance by the Secretary.—The Sec-
- 20 retary shall—
- 21 "(1) under section 307(a) and to the extent
- practicable, make available to coastal states the re-
- 23 sources and capabilities of the National Oceanic and
- 24 Atmospheric Administration to provide technical as-

| 1 | sistance to the coastal states to develop surveys |
|----|---|
| 2 | under this section; and |
| 3 | "(2) encourage other Federal agencies with rel- |
| 4 | evant expertise to participate in providing technical |
| 5 | assistance under this subsection.". |
| 6 | (b) Authorization of Appropriations.—Section |
| 7 | 318(a) of the Coastal Zone Management Act of 1972 (16 |
| 8 | U.S.C. 1464) is amended— |
| 9 | (1) in paragraph (1) by striking "and" after |
| 10 | the semicolon; |
| 11 | (2) in paragraph (2), by striking the period at |
| 12 | the end and inserting a semicolon; and |
| 13 | (3) by adding at the end the following: |
| 14 | "(3) for grants under section 306B such sums |
| 15 | as are necessary; and". |
| 16 | SEC. 302. CANAL-SIDE POWER PRODUCTION AT BUREAU OF |
| 17 | RECLAMATION PROJECTS. |
| 18 | Not later than one year after the date of the enact- |
| 19 | ment of this Act, the Secretary of the Interior shall com- |
| 20 | plete an evaluation and report to Congress on the potential |
| 21 | for developing rights-of-way along Bureau of Reclamation |
| 22 | canals and infrastructure for solar or wind energy produc- |
| 23 | tion through leasing of lands or other means. The report |
| | to Congress shall specify— |

| 1 | (1) location of potential rights-of-way for en- |
|----|---|
| 2 | ergy production; |
| 3 | (2) total acreage available for energy produc- |
| 4 | tion; |
| 5 | (3) existing transmission infrastructure at sites; |
| 6 | (4) estimates of fair market leasing value of po- |
| 7 | tential energy sites; and |
| 8 | (5) estimate energy development potential at |
| 9 | sites. |
| 10 | SEC. 303. INCREASING ENERGY EFFICIENCIES FOR WATER |
| 11 | DESALINATION. |
| 12 | The Water Desalination Act of 1996 (42 U.S.C. |
| 13 | 10301 note; Public Law 104–298) is amended by adding |
| 14 | at the end the following new section: |
| 15 | "SEC. 10. RESEARCH ON REVERSE OSMOSIS TECHNOLOGY |
| 16 | FOR WATER DESALINATION AND WATER RE- |
| 17 | CYCLING. |
| 18 | "(a) Research Program.—The Secretary of the In- |
| 19 | terior, in consultation with the Secretary of Energy, shall |
| 20 | implement a program to research methods for improving |
| 21 | the energy efficiency of reverse osmosis technology for |
| 22 | water desalination and water recycling. |
| 23 | "(b) Report.—Not later than one year after the |
| 24 | date of the enactment of this Act, the Secretary of the |

- 1 Interior shall submit to Congress a report which shall in-
- 2 clude—
- 3 "(1) a review of existing and emerging tech-
- 4 nologies, both domestic and international, that are
- 5 likely to improve energy efficiency at existing and
- 6 future desalination and recycling facilities; and
- 7 "(2) an analysis of the economic viability of en-
- 8 ergy efficiency technologies.".

9 SEC. 304. GREEN BUILDING LEADERSHIP PROGRAM.

- 10 (a) Major New Construction.—All major new fa-
- 11 cility construction projects funded in whole or in part
- 12 through the Department of the Interior, the National
- 13 Ocean Service, the National Marine Fisheries Service, or
- 14 the Forest Service shall be designed to meet or exceed
- 15 Leadership in Energy and Environmental Design Green
- 16 Building Rating System Silver Certification Standards.
- 17 (b) Existing Facilities.—All major facility renova-
- 18 tion projects or facility adaptive reuse projects funded in
- 19 whole or in part through the Department of the Interior,
- 20 the National Ocean Service, the National Marine Fisheries
- 21 Service, or the Forest Service shall be designed to meet
- 22 or exceed Leadership in Energy and Environmental De-
- 23 sign Existing Building Silver Certification Standards.
- 24 (c) Certification.—Certification under the Leader-
- 25 ship in Energy and Environmental Design program of fa-

| | 90 |
|----|--|
| 1 | cilities described in subsections (a) and (b) is encouraged |
| 2 | but not required. |
| 3 | SEC. 305. GREEN CONCESSIONS MANAGEMENT PROGRAM. |
| 4 | When awarding any concession, whether operated |
| 5 | under a concession contract, special use permit, or lease |
| 6 | the Department of the Interior and the Forest Service |
| 7 | shall give preference to proposals that are likely to result |
| 8 | in demonstrable energy savings and the implementation |
| 9 | of environmentally sustainable practices. |
| 10 | SEC. 306. FEDERAL HYDROPOWER PRODUCTION FACILI |
| 11 | TIES INVENTORY AND MAP. |
| 12 | Not later than one year after the date of the enact- |
| 13 | ment of this Act, the United States Geological Survey and |
| 14 | the Bureau of Reclamation, in consultation with the Fed- |
| 15 | eral Energy Regulatory Commission, shall inventory and |
| 16 | map groundwater resources and uses in hydrologic water- |
| 17 | sheds containing Federal hydropower production facilities |
| 18 | The inventory shall include the following: |
| 19 | (1) An analysis of groundwater use in the wa- |
| 20 | tersheds and a description of the source or recharge |
| 21 | area for the aquifers. |
| 22 | (2) An analysis of the capacity and volume of |
| 23 | groundwater resources in the watersheds, including |
| | |

an assessment of whether groundwater resources can

be developed on a sustainable and economically via-

24

| 1 | ble basis to improve the reliability of surface water |
|----|---|
| 2 | supplies for hydroelectric power generation. |
| 3 | (3) Any known reduction of energy generation |
| 4 | capacity or use from drought or other factors. |
| 5 | SEC. 307. ESTABLISHING A PILOT PROGRAM FOR THE DE- |
| 6 | VELOPMENT OF STRATEGIC SOLAR RE- |
| 7 | SERVES ON FEDERAL LANDS. |
| 8 | (a) Purpose.—To establish a pilot program for the |
| 9 | development of strategic solar reserve on Federal lands for |
| 10 | the advancement, development, assessment, and installa- |
| 11 | tion of commercial concentrating solar power energy sys- |
| 12 | tems. |
| 13 | (b) Strategic Solar Reserve Program.— |
| 14 | (1) SITE SELECTION.—The Secretary of the In- |
| 15 | terior, in consultation with the Secretary of Energy, |
| 16 | the Secretary of Defense, and the Federal Energy |
| 17 | Regulatory Commission, States, tribal, or local units |
| 18 | of governments, as appropriate, affected utility in- |
| 19 | dustries, and other interested persons, shall complete |
| 20 | the following: |
| 21 | (A) Identify Federal lands under the juris- |
| 22 | diction of the Bureau of Land Management, |
| 23 | subject to valid existing rights, that are suitable |
| 24 | and feasible for the installation of concentrating |
| 25 | solar power energy systems sufficient to create |

| 1 | a solar energy reserve of no less than 4 GW |
|----|--|
| 2 | and no more than 10 GW. |
| 3 | (B) Perform any environmental reviews |
| 4 | that may be required to complete the designa- |
| 5 | tion of such solar reserves. |
| 6 | (C) Incorporate the designated solar re- |
| 7 | serves into the relevant agency land use and re- |
| 8 | source management plans or equivalent plans. |
| 9 | (2) MINIMUM POWER OF SITES.—Each site |
| 10 | identified as suitable and feasible for the installation |
| 11 | of concentrating solar power systems shall be suffi- |
| 12 | cient for the installation of at least 1 GW. |
| 13 | (3) Lands included.—The following Federal |
| 14 | lands shall not be included within a strategic solar |
| 15 | reserve site: |
| 16 | (A) Components of the National Land- |
| 17 | scape Conservation System. |
| 18 | (B) Areas of Critical Environmental Con- |
| 19 | cern. |
| 20 | (4) Implementation of the strategic |
| 21 | SOLAR RESERVE.—(A) The Secretary of Energy and |
| 22 | the Secretary of Interior shall expeditiously imple- |
| 23 | ment a strategic solar reserve program for concen- |
| 24 | trating solar energy to produce no less than 4 GW |

and no more than 10 GW on such Federal lands,

- following the completion of the requirements contained in subparagraph (B).
 - (B) The Secretary of Energy, in consultation with the Secretary of the Interior, shall establish a program within the Department of Energy to administer the selection and installation of concentrating solar power technologies on such Federal lands identified in paragraph (1)(A). The Secretary of Energy shall establish criteria for an application process to allow for a variety of concentrating solar technologies and for project development milestones to ensure due diligence in the development of the strategic solar reserves.
 - (5) Environmental complete all necessary environmental surveys, compliance and permitting for rights of way pursuant to title V of the Federal Land Policy Management Act of 1976 for each strategic solar reserve, as expeditiously as possible. The applicant shall pay all costs of environmental compliance, including when a determination is made that the land is not suitable and feasible for such installation or the bid is withdrawn following the initiation of such environmental compliance.

- (6) Permits.—The Secretary of the Interior shall ensure that all strategic solar reserve installa-tion pursuant to this section is permitted using an expedited permitting process. The Secretary shall, in consultation with the Secretary of Energy, complete the preparation of a Programmatic Environmental Impact Statement by the Departments of Energy and Interior for concentrating solar power on Fed-eral lands.
 - strategic solar reserve right-of-way authorization under this subsection shall be established at the greater of \$200 per acre or fair market value for the first year of operation and increasing 25 percent after the first 5 years and an additional 25 percent in the tenth year of the pilot program, to be paid in annual payments commencing on the day of operation. During the development and construction phase of a project, the rental fee shall be waived. The leases shall be for a term of 30 years.
 - (8) Report to congress.—The Secretary of the Interior, in consultation with the Secretary of Energy, shall submit a report to Congress on the findings of the pilot project—

- 1 (A) not later than 3 years after the instal-
- 2 lation of the first facility pursuant to this sec-
- 3 tion; and
- 4 (B) 10 years after the installation of the
- 5 first facility pursuant to this section.
- 6 (c) Buy American Act.—In carrying out this sec-
- 7 tion, the Secretary shall comply with the Buy American
- 8 Act (41 U.S.C. 10a et seq.).
- 9 (d) Davis-Bacon Act.—Notwithstanding any other
- 10 provision of law, the prevailing wage requirements of sub-
- 11 chapter IV of chapter 31 of title 40, United State Code,
- 12 shall apply to any labor funded under this Act.
- 13 (e) Sunset.—The authorities contained in this sec-
- 14 tion shall expire 10 years after the date of the enactment
- 15 of this Act.
- 16 SEC. 308. OTEC REGULATIONS.
- 17 The Administrator of the National Oceanic and At-
- 18 mospheric Administration shall, within two years after the
- 19 date of enactment of this Act, issue regulations necessary
- 20 to implement the Administrator's authority to license off-
- 21 shore thermal energy conversion facilities under the Ocean
- 22 Thermal Energy Conversion Research, Development, and
- 23 Demonstration Act (42 U.S.C. 9001 et seq.).

SEC. 309. BIOMASS UTILIZATION PILOT PROGRAM.

- 2 (a) Replacement of Current Grant Pro-
- 3 GRAM.—Section 210 of the Energy Policy Act of 2005 (42)
- 4 U.S.C. 15855) is amended to read as follows:
- 5 "SEC. 210. BIOMASS UTILIZATION PILOT PROGRAM.
- 6 "(a) FINDINGS.—Congress finds the following:
- 7 "(1) The supply of woody biomass for energy
- 8 production is directly linked to forest management
- 9 planning to a degree far greater than in the case of
- other types of energy development.
- 11 "(2) As a consequence of this linkage, the proc-
- ess of developing and evaluating appropriate tech-
- 13 nologies and facilities for woody biomass energy and
- 14 utilization must be integrated with long-term forest
- management planning processes, particularly in situ-
- ations where Federal lands dominate the forested
- 17 landscape.
- 18 "(b) Biomass Definition for Federal Forest
- 19 Lands.—In this section, with respect to organic material
- 20 removed from National Forest System lands or from pub-
- 21 lic lands administered by the Secretary of the Interior, the
- 22 term 'biomass' covers only organic material from—
- "(1) ecological forest restoration;
- 24 "(2) pre-commercial thinnings;
- 25 "(3) brush:
- 26 "(4) mill residues; and

| 1 | "(5) slash. |
|----|---|
| 2 | "(c) Pilot Program.—The Secretary of Agriculture |
| 3 | and the Secretary of the Interior shall establish a pilot |
| 4 | program, to be known as the 'Biomass Utilization Pilot |
| 5 | Program', involving 10 different forest types on Federa |
| 6 | Lands, under which the Secretary concerned will provide |
| 7 | technical assistance and grants to persons to support the |
| 8 | following biomass-related activities on Federal lands: |
| 9 | "(1) The development of biomass utilization in- |
| 10 | frastructure to support hazardous fuel reduction and |
| 11 | ecological forest restoration. |
| 12 | "(2) The research and implementation of inte- |
| 13 | grated facilities that seek to utilize woody biomass |
| 14 | for its highest and best uses, with particular empha- |
| 15 | sis on projects that are linked to implementing com- |
| 16 | munity wildfire protection plans, ecological forest |
| 17 | restoration, and economic development in rural com- |
| 18 | munities. |
| 19 | "(3) The testing of multiple technologies and |
| 20 | approaches to biomass utilization for energy, with |
| 21 | emphasis on improving energy efficiency, developing |
| 22 | thermal applications and distributed heat, biofuels |
| 23 | and achieving cleaner emissions including through |

combustion with other alternative fuels, as well as

other value-added uses.

24

| 1 | "(4) The study of biomass supply. |
|----|---|
| 2 | "(d) Biomass Supply Study.—Prior to the develop- |
| 3 | ment of any biomass utilization pilot projects, the Sec- |
| 4 | retary concerned shall develop a study to determine the |
| 5 | long-term, ecologically sustainable, biomass supply avail- |
| 6 | able in the pilot program area. The study shall also ana- |
| 7 | lyze the long-term availability of biomass materials within |
| 8 | a reasonable transportation distance. The biomass supply |
| 9 | studies shall be developed through a collaborative ap- |
| 10 | proach, as evidenced by the broad involvement, analysis, |
| 11 | and agreement of interested persons, including local gov- |
| 12 | ernments, energy developers, conservationists, and land |
| 13 | management agencies. The results of the biomass supply |
| 14 | study shall be a basis for determining the project scale, |
| 15 | as outlined in subsection (g). |
| 16 | "(e) Exclusion of Certain Federal Land.—The |
| 17 | following Federal lands may not be included within a pilot |
| 18 | project site: |
| 19 | "(1) Federal land containing old growth forest |
| 20 | or late successional forest. |
| 21 | "(2) Federal land on which the removal of vege- |
| 22 | tation is prohibited, including components of the Na- |
| 23 | tional Wilderness Preservation System. |
| 24 | "(3) Wilderness Study Areas. |
| 25 | "(4) Inventoried roadless areas. |

| 1 | "(5) Components of the National Landscape |
|----|---|
| 2 | Conservation System. |
| 3 | "(6) National Monuments. |
| 4 | "(f) Multiple Projects.—In conducting the pilot |
| 5 | program, the Secretary concerned shall include a variety |
| 6 | of projects involving— |
| 7 | "(1) innovations in facilities of various sizes |
| 8 | and processing techniques; and |
| 9 | "(2) the full spectrum of woody biomass pro- |
| 10 | ducing regions of the United States. |
| 11 | "(g) Selection Criteria and Project Scale.— |
| 12 | In selecting the projects to be conducted under the pilot |
| 13 | program, and the appropriate scale of projects, the Sec- |
| 14 | retary concerned shall consider criteria that evaluate exist- |
| 15 | ing economic, ecological, and social conditions, focusing on |
| 16 | opportunities such as workforce training, job creation, eco- |
| 17 | system health, and reducing energy costs. The agreement |
| 18 | on the scale of a project shall be reached through a col- |
| 19 | laborative approach, as evidenced by the broad involve- |
| 20 | ment, analysis, and agreement of interested persons, in- |
| 21 | cluding local governments, energy developers, conserva- |
| 22 | tionists, and land management agencies. In selecting the |
| 23 | appropriate scale of projects to be conducted under the |
| 24 | pilot program, the Secretary concerned shall also consider |

| 1 | the results of the supply study as outlined in subsection |
|----|---|
| 2 | (d). |
| 3 | "(h) Monitoring and Reporting Require- |
| 4 | MENTS.—As part of the pilot program, the Secretary con- |
| 5 | cerned shall impose monitoring and reporting require- |
| 6 | ments to ensure that the ecological, social, and economic |
| 7 | effects of the projects conducted under the pilot program |
| 8 | are being monitored and that the accomplishments, chal- |
| 9 | lenges, and lessons of each project are recorded and re- |
| 10 | ported. |
| 11 | "(i) Other Definitions.—In this section: |
| 12 | "(1) Highest and Best Use.—The term |
| 13 | 'highest and best use', with regard to biomass, |
| 14 | means— |
| 15 | "(A) creating from raw materials those |
| 16 | products and those biomass uses that will |
| 17 | achieve the highest market value; and |
| 18 | "(B) yielding a wide range of existing and |
| 19 | innovative products and biomass uses that cre- |
| 20 | ate new markets, stimulate existing ones, and |
| 21 | improve rural economies, maintains or improves |
| 22 | ecosystem integrity, while also supporting tradi- |
| 23 | tional biomass energy generation |

| | Ü |
|----|--|
| 1 | "(2) PILOT PROGRAM.—The term 'pilot pro- |
| 2 | gram' means the Biomass Utilization Pilot Program |
| 3 | established pursuant to this section. |
| 4 | "(3) Secretary Concerned.—The term 'Sec- |
| 5 | retary concerned' means the Secretary of Agri- |
| 6 | culture, with respect to National Forest System |
| 7 | lands, and the Secretary of the Interior, with respect |
| 8 | to public lands administered by the Secretary of the |
| 9 | Interior. |
| 10 | "(4) Community wildfire protection |
| 11 | PLAN.—The term 'community wildfire protection |
| 12 | plan' has the meaning given that term in section |
| 13 | 101(3) of the Healthy Forest Restoration Act of |
| 14 | 2003 (16 U.S.C. 6511(3)), which is further de- |
| 15 | scribed by the Western Governors Association in the |
| 16 | document entitled 'Preparing a Community Wildfire |
| 17 | Protection Plan: A Handbook for Wildland-Interface |
| 18 | Communities' and dated March 2004. |
| 19 | "(5) Federal Land.—The term 'Federal land' |
| 20 | means— |
| 21 | "(A) land of the National Forest System |
| 22 | (as defined in section 11(a) of the Forest and |

Rangeland Renewable Resources Planning Act

of 1974 (16 U.S.C. 1609(a)) administered by

23

- the Secretary of Agriculture, acting through the
 Chief of the Forest Service; and
- "(B) public lands (as defined in section 103 of the Federal Land Policy and Management Act of 1976 (43 U.S.C. 1702)), the surface of which is administered by the Secretary of the Interior, acting through the Director of the Bureau of Land Management.
- 9 "(6) INVENTORIED ROADLESS AREA.—The 10 term 'Inventoried roadless area' means one of the 11 areas identified in the set of inventoried roadless 12 areas maps contained in the Forest Service Roadless 13 Areas Conservation, Final Environmental Impact 14 Statement, Volume 2, dated November 2000.
- 15 "(j) AUTHORIZATION OF APPROPRIATIONS.—There 16 is authorized to be appropriated such sums as may be nec-17 essary to carry out the pilot program.".
- 18 (b) CLERICAL AMENDMENT.—The table of contents
 19 in section 1(b) of such Act is amended by striking the
 20 item relating to section 210 and inserting the following
 21 new item:

[&]quot;210. Biomass utilization pilot program.".

TITLE IV—CARBON **CAPTURE** AND CLIMATE CHANGE MITI-2 **GATION** 3 Subtitle A—Geological 4 Sequestration Assessment 5 SEC. 401. SHORT TITLE. 7 This subtitle may be cited as the "National Carbon Dioxide Storage Capacity Assessment Act of 2007". 9 SEC. 402. NATIONAL ASSESSMENT. 10 (a) Definitions.—In this section: 11 Assessment.—The term "assessment" (1)12 means the national assessment of capacity for car-13 bon dioxide completed under subsection (f). (2) CAPACITY.—The term "capacity" means the 14 15 portion of a storage formation that can retain car-16 bon dioxide in accordance with the requirements (in-17 cluding physical, geological, and economic require-18 ments) established under the methodology developed 19 under subsection (b). (3) Engineered Hazard.—The term "engi-20 neered hazard" includes the location and completion 21 22 history of any well that could affect potential stor-23 age.

| 1 | (4) Risk.—The term "risk" includes any risk |
|----|--|
| 2 | posed by geomechanical, geochemical |
| 3 | hydrogeological, structural, and engineered hazards |
| 4 | (5) Secretary.—The term "Secretary" means |
| 5 | the Secretary of the Interior, acting through the Di- |
| 6 | rector of the United States Geological Survey. |
| 7 | (6) STORAGE FORMATION.—The term "storage |
| 8 | formation" means a deep saline formation |
| 9 | unmineable coal seam, or oil or gas reservoir that is |
| 10 | capable of accommodating a volume of industrial |
| 11 | carbon dioxide. |
| 12 | (b) Methodology.—Not later than 1 year after the |
| 13 | date of enactment of this Act, the Secretary shall develop |
| 14 | a methodology for conducting an assessment under sub- |
| 15 | section (f), taking into consideration— |
| 16 | (1) the geographical extent of all potential stor- |
| 17 | age formations in all States; |
| 18 | (2) the capacity of the potential storage forma- |
| 19 | tions; |
| 20 | (3) the injectivity of the potential storage for |
| 21 | mations; |
| 22 | (4) an estimate of potential volumes of oil and |
| 23 | gas recoverable by injection and storage of industrial |
| 24 | carbon dioxide in potential storage formations; |

| 1 | (5) the risk associated with the potential stor- |
|----|--|
| 2 | age formations; and |
| 3 | (6) the Carbon Sequestration Atlas of the |
| 4 | United States and Canada that was completed by |
| 5 | the Department of Energy in April 2006. |
| 6 | (c) Coordination.— |
| 7 | (1) Federal coordination.— |
| 8 | (A) Consultation.—The Secretary shall |
| 9 | consult with the Secretary of Energy and the |
| 10 | Administrator of the Environmental Protection |
| 11 | Agency on issues of data sharing, format, devel- |
| 12 | opment of the methodology, and content of the |
| 13 | assessment required under this section to en- |
| 14 | sure the maximum usefulness and success of |
| 15 | the assessment. |
| 16 | (B) COOPERATION.—The Secretary of En- |
| 17 | ergy and the Administrator shall cooperate with |
| 18 | the Secretary to ensure, to the maximum extent |
| 19 | practicable, the usefulness and success of the |
| 20 | assessment. |
| 21 | (2) STATE COORDINATION.—The Secretary |
| 22 | shall consult with State geological surveys and other |
| 23 | relevant entities to ensure, to the maximum extent |
| 24 | practicable, the usefulness and success of the assess- |

ment.

(d) External Review and Publication.— On

| 2 | completion of the methodology under subsection (b), the |
|----|---|
| 3 | Secretary shall— |
| 4 | (1) publish the methodology and solicit com |
| 5 | ments from the public and the heads of affected |
| 6 | Federal and State agencies; |
| 7 | (2) establish a panel of individuals with exper |
| 8 | tise in the matters described in paragraphs (1) |
| 9 | through (5) of subsection (b) composed, as appro |
| 10 | priate, of representatives of Federal agencies, insti |
| 11 | tutions of higher education, nongovernmental organi |
| 12 | zations, State organizations, industry, and inter |
| 13 | national geoscience organizations to review the |
| 14 | methodology and comments received under para |
| 15 | graph (1); and |
| 16 | (3) on completion of the review under para |
| 17 | graph (2), publish in the Federal Register the re |
| 18 | vised final methodology. |
| 19 | (e) Periodic Updates.—The methodology devel |
| 20 | oped under this section shall be updated periodically (in |
| 21 | cluding at least once every 5 years) to incorporate new |
| 22 | data as the data becomes available. |
| 23 | (f) National Assessment.— |
| 24 | (1) In general.—Not later than 2 years after |
| 25 | the date of publication of the methodology under |
| | |

| 1 | subsection (d)(1), the Secretary, in consultation with |
|----|--|
| 2 | the Secretary of Energy and State geological sur- |
| 3 | veys, shall complete a national assessment of capac- |
| 4 | ity for carbon dioxide in accordance with the meth- |
| 5 | odology. |
| 6 | (2) Geological Verification.—As part of |
| 7 | the assessment under this subsection, the Secretary |
| 8 | shall carry out a drilling program to supplement the |
| 9 | geological data relevant to determining storage ca- |
| 10 | pacity of carbon dioxide in geological storage forma- |
| 11 | tions, including— |
| 12 | (A) well log data; |
| 13 | (B) core data; and |
| 14 | (C) fluid sample data. |
| 15 | (3) Partnership with other drilling pro- |
| 16 | GRAMS.—As part of the drilling program under |
| 17 | paragraph (2), the Secretary shall enter, as appro- |
| 18 | priate, into partnerships with other entities to collect |
| 19 | and integrate data from other drilling programs rel- |
| 20 | evant to the storage of carbon dioxide in geologic |
| 21 | formations. |
| 22 | (4) Incorporation into natcarb.— |

(A) IN GENERAL.—On completion of the assessment, the Secretary of Energy shall incorporate the results of the assessment using the

23

24

- NatCarb database, to the maximum extent practicable.
- 3 (B) Ranking.—The database shall include 4 the data necessary to rank potential storage 5 sites for capacity and risk, across the United 6 States, within each State, by formation, and 7 within each basin.
- 8 (5) Report.—Not later than 180 days after 9 the date on which the assessment is completed, the 10 Secretary shall submit to the Committee on Natural 11 Resources of the House of Representatives and the 12 Committee on Energy and Natural Resources of the 13 Senate a report describing the findings under the as-14 sessment.
 - (6) Periodic updates.—The national assessment developed under this section shall be updated periodically (including at least once every 5 years) to support public and private sector decisionmaking.
- 19 (g) AUTHORIZATION OF APPROPRIATIONS.—There is 20 authorized to be appropriated to carry out this section 21 \$30,000,000 for the period of fiscal years 2008 through 22 2012.

16

17

Subtitle B—Terrestrial 1 **Sequestration Assessment** 2 3 SEC. 421. REQUIREMENT TO CONDUCT AN ASSESSMENT. 4 (a) IN GENERAL.—The Secretary of the Interior, act-5 ing through the United States Geological Survey, shall— 6 (1) conduct an assessment of the amount of 7 carbon stored in terrestrial, aquatic, and coastal eco-8 systems (including estuaries); 9 (2) determine the processes that control the 10 flux of carbon in and out of each ecosystem; 11 (3) estimate the potential for increasing carbon 12 sequestration in natural systems through manage-13 ment measures or restoration activities in each eco-14 system; and 15 (4) develop near-term and long-term adaptation 16 strategies that can be employed to enhance the se-17 questration of carbon in each ecosystem. (b) Use of Native Plant Species.—In developing 18 management measures, restoration activities, or adapta-20 tion strategies, the Secretary shall emphasize the use of 21 native plant species for each ecosystem. 22 (c) Consultation.—The Secretary shall develop the methodology and conduct the assessment in consultation

with the Secretary of Energy, the Administrator of the

- 1 National Oceanic and Atmospheric Administration, and
- 2 the heads of other relevant agencies.
- 3 SEC. 422. METHODOLOGY.
- 4 (a) In General.—Within 270 days after the date
- 5 of enactment of this Act, the Secretary shall develop a
- 6 methodology for conducting the assessment.
- 7 (b) Publication of Proposed Methodology;
- 8 Comment.—Upon completion of a proposed methodology,
- 9 the Secretary shall publish the proposed methodology and
- 10 solicit comments from the public and heads of affected
- 11 Federal and State agencies for 60 days before publishing
- 12 a final methodology.
- 13 SEC. 423. COMPLETION OF ASSESSMENT AND REPORT.
- 14 The Secretary shall—
- 15 (1) complete the national assessment within 2
- years after publication of the final methodology
- under section 422; and
- 18 (2) submit a report describing the results of the
- assessment to the House Committee on Natural Re-
- sources and the Senate Committee on Energy and
- Natural Resources within 180 days after the assess-
- 22 ment is completed.

Subtitle C—Sequestration 1 **Activities** 2 3 SEC. 431. CARBON DIOXIDE STORAGE INVENTORY. 4 Section 354 of the Energy Policy Act of 2005 (42) 5 U.S.C. 15910) is amended by redesignating subsection (d) as subsection (e), and by inserting after subsection (c) the 7 following: 8 "(c) Records and Inventory.—The Secretary of the Interior, acting through the Bureau of Land Manage-10 ment, shall maintain records on and an inventory of the 11 amount of carbon dioxide stored from Federal leases.". SEC. 432. FRAMEWORK FOR GEOLOGICAL CARBON SEQUES-13 TRATION ON FEDERAL LANDS. 14 Not later than 1 year after the date of enactment of this Act, the Secretary of the Interior shall submit to the Committee on Natural Resources of the House of Rep-16 resentatives and the Committee on Energy and Natural 18 Resources of the Senate a report on a recommended regulatory and certification framework for conducting geologi-20 cal carbon sequestration activities on Federal lands. The Secretary shall identify a lead agency within the Depart-22 ment of the Interior to develop this framework. One of the goals of the framework shall be to identify what actions need to be taken in order to allow for commercial-

| 1 | scale geological carbon sequestration activities to be un- |
|----|--|
| 2 | dertaken on Federal lands as expeditiously as possible. |
| 3 | Subtitle D—Wildlife Programs |
| 4 | CHAPTER 1—NATIONAL POLICY AND |
| 5 | STRATEGY |
| 6 | SEC. 441. SHORT TITLE. |
| 7 | This chapter may be cited as the "Global Warming |
| 8 | Wildlife Survival Act". |
| 9 | SEC. 442. NATIONAL POLICY ON WILDLIFE AND GLOBAL |
| 10 | WARMING. |
| 11 | It is the policy of the Federal Government, in co- |
| 12 | operation with State, tribal, and affected local govern- |
| 13 | ments, other concerned public and private organizations |
| 14 | landowners, and citizens to use all practicable means and |
| 15 | measures— |
| 16 | (1) to assist wildlife populations in adapting to |
| 17 | and surviving the effects of global warming; and |
| 18 | (2) to ensure the persistence and resilience of |
| 19 | the wildlife of the United States as an essential part |
| 20 | of our Nation's culture, landscape, and natural re- |
| 21 | sources. |
| 22 | SEC. 443. DEFINITIONS. |
| 23 | In this chapter: |
| 24 | (1) ECOLOGICAL PROCESSES.—The term "eco- |
| 25 | logical processes" means the biological, chemical |

- and physical interactions between the biotic and abiotic components of ecosystems, including nutrient
 cycling, pollination, predator-prey relationships, soil
 formation, gene flow, hydrologic cycling, decomposition, and disturbance regimes such as fire and flooding.
 - (2) Habitat Linkages.—The term "habitat linkages" means areas that connect wildlife habitat or potential wildlife habitat, and that facilitate the ability of wildlife to move within a landscape in response to the effects of global warming.
 - (3) Secretary.—The term "Secretary" means the Secretary of the Interior.
 - (4) WILDLIFE.—The term "wildlife" means any species of wild, free-ranging fauna including fish, and also fauna in captive breeding programs the object of which is to reintroduce individuals of a depleted indigenous species into previously occupied range.

20 SEC. 444. NATIONAL STRATEGY.

- 21 (a) REQUIREMENT.—
- 22 (1) IN GENERAL.—The Secretary shall, within 23 two years after the date of the enactment of this 24 Act, on the basis of the best available science as pro-25 vided by the science advisory board under section

7

8

9

10

11

12

13

14

15

16

17

18

| 1 | 445, promulgate a national strategy for mitigating |
|----|--|
| 2 | the impacts of global warming on wildlife popu- |
| 3 | lations in the United States. |
| 4 | (2) Consultation and comment.—In devel- |
| 5 | oping the national strategy, the Secretary shall— |
| 6 | (A) consult with the Secretary of Agri- |
| 7 | culture, the Secretary of Commerce, the Admin- |
| 8 | istrator of the Environmental Protection Agen- |
| 9 | cy, State fish and wildlife agencies, Indian |
| 10 | tribes, local governments, conservation organi- |
| 11 | zations, scientists, and other interested stake- |
| 12 | holders; and |
| 13 | (B) provide opportunity for public com- |
| 14 | ment. |
| 15 | (b) Contents.— |
| 16 | (1) In General.—The Secretary shall include |
| 17 | in the national strategy prioritized goals and meas- |
| 18 | ures to— |
| 19 | (A) identify and monitor wildlife popu- |
| 20 | lations likely to be adversely affected by global |
| 21 | warming; |
| 22 | (B) identify and monitor coastal, marine, |
| 23 | terrestrial, and freshwater resources and habi- |
| 24 | tat at greatest risk of being damaged by global |
| 25 | warming; |

| 1 | (C) assist species in adapting to the im- |
|----|--|
| 2 | pacts of global warming; |
| 3 | (D) protect, acquire, and restore wildlife |
| 4 | habitat to build resilience to global warming; |
| 5 | (E) provide habitat linkages and corridors |
| 6 | to facilitate wildlife movements in response to |
| 7 | global warming; |
| 8 | (F) restore and protect ecological processes |
| 9 | that sustain wildlife populations vulnerable to |
| 10 | global warming; and |
| 11 | (G) incorporate consideration of climate |
| 12 | change in, and integrate climate change adapta- |
| 13 | tion strategies for wildlife into, the planning |
| 14 | and management of Federal lands administered |
| 15 | by the Department of the Interior and lands |
| 16 | administered by the Forest Service. |
| 17 | (2) Coordination with other plans.—In |
| 18 | developing the national strategy, the Secretary |
| 19 | shall— |
| 20 | (A) take into consideration research and |
| 21 | information in State comprehensive wildlife con- |
| 22 | servation plans, the North American Waterfowl |
| 23 | Management Plan, the National Fish Habitat |
| 24 | Action Plan, and other relevant wildlife con- |
| 25 | servation plans; and |

| 1 | (B) coordinate and integrate, to the extent |
|----|---|
| 2 | practicable and consistent with the policy set |
| 3 | forth in section 442, the goals and measures |
| 4 | identified in the national strategy with goals |
| 5 | and measures identified in such plans. |
| 6 | (c) REVISION.—The Secretary shall revise the na- |
| 7 | tional strategy not later than five years after its initial |
| 8 | promulgation, and not later than every ten years there- |
| 9 | after, to reflect new information on the impacts of global |
| 10 | warming on wildlife and advances in the development of |
| 11 | strategies for adapting to or mitigating for such impacts. |
| 12 | (d) Implementation.— |
| 13 | (1) Implementation on department of |
| 14 | THE INTERIOR AND FOREST SERVICE LANDS.—To |
| 15 | achieve the goals of the national strategy and to im- |
| 16 | plement measures for the conservation of wildlife |
| 17 | identified in the national strategy— |
| 18 | (A) the Secretary shall exercise the author- |
| 19 | ity of such Secretary under this and other Acts |
| 20 | on lands administered by the National Park |
| 21 | Service, the United States Fish and Wildlife |
| 22 | Service, and the Bureau of Land Management; |
| 23 | and |
| 24 | (B) the Secretary of Agriculture shall exer- |
| 25 | cise the authority of such Secretary under this |

1 and other Acts on lands administered by the 2 Forest Service.

Consistent with their authorities under other laws,
the Secretary, the Secretary of Agriculture, and the
Secretary of Commerce shall administer wildlife conservation programs authorized under other laws to
achieve the goals of the national strategy and to implement measures for the conservation of wildlife
identified in the national strategy.

11 SEC. 445. ADVISORY BOARD.

- (a) Science Advisory Board.—
- 13 (1) IN GENERAL.—The Secretary shall establish 14 and appoint the members of a science advisory board 15 comprised of not less than ten and not more than 16 twenty members recommended by the President of 17 the National Academy of Sciences with expertise in 18 wildlife biology, ecology, climate change and other 19 relevant disciplines. The director of the National 20 Global Warming and Wildlife Science Center estab-21 lished under subsection (b) shall be an ex officio 22 member of the science advisory board.
- 23 (2) Functions.—The science advisory board 24 shall—

| 1 | (A) provide scientific and technical advice |
|----|--|
| 2 | and recommendations to the Secretary on the |
| 3 | impacts of global warming on wildlife and its |
| 4 | habitat, areas of habitat of particular impor- |
| 5 | tance for the conservation of wildlife popu- |
| 6 | lations affected by global warming, and strate- |
| 7 | gies and mechanisms to mitigate the impacts of |
| 8 | global warming on wildlife in the management |
| 9 | of Federal lands and in other Federal programs |
| 10 | for wildlife conservation; |
| 11 | (B) advise the National Global Warming |
| 12 | and Wildlife Science Center established under |
| 13 | subsection (b) and review the quality of the re- |
| 14 | search programs of the Center; |
| 15 | (C) advise the Secretary regarding the best |
| 16 | science available for purposes of section |
| 17 | 444(a)(1). |
| 18 | (b) NATIONAL GLOBAL WARMING AND WILDLIFE |
| 19 | Science Center.— |
| 20 | (1) In General.—The Secretary shall establish |
| 21 | the National Global Warming and Wildlife Science |
| 22 | Center within the United States Geological Survey. |
| 23 | (2) Functions.—The National Global Warm- |
| 24 | ing and Wildlife Science Center shall— |

| 1 | (A) conduct scientific research on national |
|----|--|
| 2 | issues related to the impacts of global warming |
| 3 | on wildlife and its habitat and mechanisms for |
| 4 | adaptation or mitigation of such impacts; and |
| 5 | (B) provide scientific support to Federal |
| 6 | land management agencies and Federal wildlife |
| 7 | agencies regarding such issues. |
| 8 | (c) DETECTION OF CHANGES.—The Secretary, the |
| 9 | Secretary of Agriculture, and the Secretary of Commerce |
| 10 | shall each exercise authorities under other laws to carry |
| 11 | out programs to detect changes in wildlife abundance, dis- |
| 12 | tribution, and behavior related to global warming, includ- |
| 13 | ing— |
| 14 | (1) conducting species inventories on Federal |
| 15 | lands and in marine areas within the exclusive eco- |
| 16 | nomic zone of the United States; and |
| 17 | (2) establishing and implementing robust, co- |
| 18 | ordinated monitoring programs. |
| 19 | SEC. 446. AUTHORIZATION OF APPROPRIATIONS. |
| 20 | (a) Implementation of National Strategy.—Of |
| 21 | the amounts appropriated to carry out this chapter for |
| 22 | each fiscal year— |
| 23 | (1) 45 percent are authorized to be made avail- |
| 24 | able to Federal agencies to develop and implement |

| 1 | the national strategy promulgated under section 444 |
|----|--|
| 2 | on Federal lands, of which— |
| 3 | (A) 35 percent shall be allocated to the |
| 4 | Department of the Interior to— |
| 5 | (i) operate the National Global Warm- |
| 6 | ing and Wildlife Science Center established |
| 7 | under section 445; and |
| 8 | (ii) carry out the policy set forth in |
| 9 | section 442 and implement the national |
| 10 | strategy on lands within the National Park |
| 11 | System, lands within the National Wildlife |
| 12 | Refuge System, and public lands adminis- |
| 13 | tered by the Bureau of Land Management; |
| 14 | and |
| 15 | (B) 10 percent shall be allocated to the |
| 16 | Department of Agriculture to carry out the pol- |
| 17 | icy set forth in section 442 and implement the |
| 18 | national strategy on lands within the National |
| 19 | Forest System; |
| 20 | (2) 25 percent are authorized to be made avail- |
| 21 | able to Federal agencies to carry out the policy set |
| 22 | forth in section 442 and to implement the national |
| 23 | strategy through fish and wildlife programs, other |
| 24 | than for the operation and maintenance of Federal |
| 25 | lands, of which— |

- (A) 10 percent shall be allocated to the Department of the Interior to fund endangered species, migratory bird, and other fish and wildlife programs administered by the United States Fish and Wildlife Service, other than operations and maintenance of the national wildlife refuges;
 - (B) 8 percent shall be allocated to the Department of the Interior for implementation of cooperative grant programs benefitting wildlife including the Cooperative Endangered Species Fund, Private Stewardship Grants, the North American Wetlands Conservation Act, the Neotropical Migratory Bird Conservation Fund, and the National Fish Habitat Action Plan, and used exclusively for activities that address the impacts of global warming on wildlife and its habitat; and
 - (C) 7 percent shall be allocated to the National Oceanic and Atmospheric Administration to carry out the policy set forth in section 442 and to implement the national strategy through Federal programs for conservation of fish and wildlife under its jurisdiction; and

| 1 | (3) 30 percent are authorized to be made avail- |
|----|---|
| 2 | able for grants to States and Indian tribes through |
| 3 | the State and Tribal Wildlife Grants Program au- |
| 4 | thorized under section 451, to— |
| 5 | (A) be used exclusively to carry out activi- |
| 6 | ties that address the impacts of global warming |
| 7 | on wildlife in accordance with State comprehen- |
| 8 | sive wildlife conservation plans developed and |
| 9 | approved under that program that contain ex- |
| 10 | plicit strategies for addressing the impacts of |
| 11 | global warming on wildlife; and |
| 12 | (B) revise existing State comprehensive |
| 13 | wildlife conservation plans as necessary to in- |
| 14 | clude specific strategies for addressing the im- |
| 15 | pacts of global warming on wildlife. |
| 16 | (b) Availability.— |
| 17 | (c) Intent of Congress.—It is the intent of Con- |
| 18 | gress that funding provided to Federal agencies and |
| 19 | States pursuant to this chapter supplement, and not re- |
| 20 | place, existing sources of funding for wildlife conservation. |
| 21 | CHAPTER 2—STATE AND TRIBAL |
| 22 | WILDLIFE GRANTS PROGRAM |
| 23 | SEC. 451. STATE AND TRIBAL WILDLIFE GRANTS PROGRAM |
| 24 | (a) Authorization of Program.—There is author- |
| 25 | ized to be established a State and Tribal Wildlife Grants |

| 1 | Program to be administered by the Secretary of the Inte- |
|----|--|
| 2 | rior and to provide wildlife conservation grants to States |
| 3 | and to the District of Columbia, Puerto Rico, Guam, the |
| 4 | United States Virgin Islands, the Northern Mariana Is- |
| 5 | lands, American Samoa, and federally recognized Indian |
| 6 | tribes for the planning, development, and implementation |
| 7 | of programs for the benefit of wildlife and their habitat |
| 8 | including species that are not hunted or fished. |
| 9 | (b) Allocation of Funds.— |
| 10 | (1) In general.—Of the amounts made avail- |
| 11 | able to carry out this section for each fiscal year— |
| 12 | (A) 10 percent shall be for a competitive |
| 13 | grant program for Indian tribes that are not |
| 14 | subject to the remaining provisions of this sec- |
| 15 | tion; |
| 16 | (B) of the amounts remaining after the ap- |
| 17 | plication of subparagraph (A), and after the de- |
| 18 | duction of the Secretary's administrative ex- |
| 19 | penses to carry out this section— |
| 20 | (i) not more than one-half of 1 per- |
| 21 | cent shall be allocated to each of the Dis- |
| 22 | trict of Columbia and to the Common- |
| 23 | wealth of Puerto Rico; and |
| 24 | (ii) not more than one-fourth of 1 per- |
| 25 | cent shall be allocated to each of Guam. |

| 1 | American Samoa, the United States Virgin |
|----|---|
| 2 | Islands, and the Commonwealth of the |
| 3 | Northern Mariana Islands; |
| 4 | (C) of the amount remaining after the ap- |
| 5 | plication of subparagraphs (B) and (C), the |
| 6 | Secretary shall apportion among the States— |
| 7 | (i) one-third based on the ratio that |
| 8 | the land area of each State bears to the |
| 9 | total land area of all States; and |
| 10 | (ii) two-thirds based on the ratio that |
| 11 | the population of each State bears to the |
| 12 | total population of all States. |
| 13 | (2) Adjustments.—The amounts apportioned |
| 14 | under subparagraph (C) of paragraph (1) for a fis- |
| 15 | cal year shall be adjusted equitably so that no State |
| 16 | is apportioned under such subparagraph a sum that |
| 17 | is— |
| 18 | (A) less than 1 percent of the amount |
| 19 | available for apportionment under that subpara- |
| 20 | graph that fiscal year; or |
| 21 | (B) more than 5 percent of such amount. |
| 22 | (c) Cost Sharing.— |
| 23 | (1) Plan development grants.—The Fed- |
| 24 | eral share of the costs of developing a comprehensive |

- wildlife conservation plan shall not exceed 75 percent of the total costs of developing such plan.
 - (2) Plan implementation grants.—The Federal share of the costs of implementing an activity in an approved comprehensive wildlife conservation plan carried out with a grant under this section shall not exceed 50 percent of the total costs of such activities.
 - (3) Prohibition on use of federal funds.—The non-Federal share of costs of an activity carried out under this section shall not be paid with amounts derived from any Federal grant program.

(d) REQUIREMENT FOR PLAN.—

- (1) In General.—No State, territory, or other jurisdiction shall be eligible for a grant under this section unless it submits to the Secretary a comprehensive wildlife conservation plan that—
- (A) complies with paragraph (2); and
- 20 (B) considers the broad range of the State, 21 territory, or other jurisdiction's wildlife and as-22 sociated habitats, with appropriate priority 23 placed on those species with the greatest con-24 servation need and taking into consideration the

3

5

6

7

8

9

10

11

12

13

14

15

16

17

18

| 1 | relative level of funding available for the con- |
|----|--|
| 2 | servation of those species. |
| 3 | (2) Contents.—The comprehensive wildlife |
| 4 | conservation plan must contain— |
| 5 | (A) information on the distribution and |
| 6 | abundance of species of wildlife, including low |
| 7 | and declining populations as the State , terri- |
| 8 | tory, or other jurisdiction's fish and wildlife |
| 9 | agency considers appropriate, that are indic- |
| 10 | ative of the diversity and health of the jurisdic- |
| 11 | tion's wildlife; |
| 12 | (B) the location and relative condition of |
| 13 | key habitats and community types essential to |
| 14 | conservation of species identified in subpara- |
| 15 | graph (A); |
| 16 | (C) descriptions of problems which may |
| 17 | adversely affect species identified in subpara- |
| 18 | graph (A) or their habitats, and priority re- |
| 19 | search and survey efforts needed to identify fac- |
| 20 | tors that may assist in restoration and im- |
| 21 | proved conservation of these species and habi- |
| 22 | tats; |
| 23 | (D) descriptions of conservation actions |
| 24 | proposed to conserve the identified species and |

habitats and priorities for implementing such
actions;

- (E) proposed plans for monitoring species identified in subparagraph (A) and their habitats, for monitoring the effectiveness of the conservation actions proposed in subparagraph (D), and for adapting these conservation actions to respond appropriately to new information or changing conditions;
- (F) descriptions of procedures to review the comprehensive wildlife conservation plan at intervals not to exceed ten years;
- (G) plans for coordinating the development, implementation, review, and revision of the comprehensive wildlife conservation plan with Federal, State, and local agencies and Indian tribes that manage significant land and water areas within the jurisdiction or administer programs that significantly affect the conservation of identified species and habitats; and
- (H) provisions for broad public participation as an essential element of the development, revision, and implementation of the comprehensive wildlife conservation plan.

| 1 | (e) Authorization of Appropriations.—There |
|----|---|
| 2 | are authorized to be appropriated such sums as are nec- |
| 3 | essary to carry out this section. |
| 4 | Subtitle E—Miscellaneous |
| 5 | SEC. 461. CLIMATE CHANGE ADAPTABILITY INTRA-GOV- |
| 6 | ERNMENTAL PANEL. |
| 7 | (a) Establishment.—The Secretary of the Interior |
| 8 | shall establish a Climate Change Adaptability Intra-Gov- |
| 9 | ernmental Panel to address the impacts of climate change |
| 10 | on Federal lands, the ocean environment, and the Federal |
| 11 | water infrastructure under the jurisdiction of the Sec- |
| 12 | retary. The panel shall include the agency heads from the |
| 13 | following: |
| 14 | (1) The Bureau of Land Management. |
| 15 | (2) The National Park Service. |
| 16 | (3) United States Geological Survey. |
| 17 | (4) The Fish and Wildlife Service. |
| 18 | (5) The Forest Service. |
| 19 | (6) The National Oceanic and Atmospheric Ad- |
| 20 | ministration. |
| 21 | (7) The Bureau of Reclamation. |
| 22 | (8) The Council on Environmental Quality. |
| 23 | (b) PLAN.—Not later than one year after the date |
| 24 | of the enactment of this Act, the Secretary of the Interior |
| 25 | shall submit a plan to Congress describing what each |

- 1 agency listed in subsection (a) shall do to accomplish the 2 following:
- 3 (1) Working in cooperation with the United 4 States Geological Survey, develop an intra-agency in-5 ventory and Geographic Information System data-6 base of United States ecosystems, water supplies, 7 and water infrastructure vulnerable to climate 8 change.
 - (2) Request that the United States Geological Survey examine impacts of climate change on wild-life through the GAP analysis program to develop better information land acquisition strategies.
 - (3) Manage land, water, and ocean resources during prolonged periods of drought, changing hydrology, and in the case of oceans, increasing ocean acidification.
 - (4) Proactively address and mitigate the impacts of climate change on key ecosystems that are critical wildlife habitat and watersheds.
 - (5) Develop consistent protocols to incorporate climate change impacts in land and water management decisions across land and water resources under the jurisdiction of those agencies listed in subsection (a).

10

11

12

13

14

15

16

17

18

19

20

21

22

23

| 1 | (6) Incorporate the most current, peer-reviewed |
|----|---|
| 2 | science on climate change and the economic, social, |
| 3 | and ecological impacts of climate change into the de- |
| 4 | cision making process of those agencies listed in sub- |
| 5 | section (a). |
| 6 | SEC. 462. OCEAN POLICY AND GLOBAL WARMING PRO- |
| 7 | GRAM. |
| 8 | (a) In General.—There is authorized to be estab- |
| 9 | lished an Ocean Policy and Global Warming Program to |
| 10 | be administered by the Secretary of Commerce. The pur- |
| 11 | pose of the program is to support coastal state and Fed- |
| 12 | eral agency efforts to— |
| 13 | (1) plan for and mitigate the impacts to the |
| 14 | marine and coastal environment from global warm- |
| 15 | ing and the development of offshore alternative en- |
| 16 | ergy resources; and |
| 17 | (2) cooperate and collaborate to support im- |
| 18 | proved and enhanced ocean and coastal management |
| 19 | in the United States. |
| 20 | (b) Allocation of Funding.—Of the amounts |
| 21 | made available for each fiscal year to carry out the pro- |
| 22 | gram, the Secretary shall allocate, for the exclusive pur- |
| 23 | pose of carrying out the activities specified in subsection |
| 24 | (a) |

- 1 (1) 40 percent to the National Oceanic and At-
- 2 mospheric Administration for allocation to coastal
- 3 states based on the formula established in subsection
- $4 \qquad (c);$
- 5 (2) 40 percent to the National Oceanic and At-
- 6 mospheric Administration; and
- 7 (3) 20 percent to support regional collaboratives
- 8 intended to improve and enhance ocean and coastal
- 9 management and that include Federal, State, and
- 10 local entities.
- 11 (c) Allocation of Funds.—Funds made available
- 12 under subsection (b)(1) shall be allocated according to the
- 13 formula established in regulation pursuant to section
- 14 306(c) of the Coastal Zone Management Act of 1972 (16
- 15 U.S.C. 1455(c)).
- 16 (d) Intent of Congress to Supplement Annual
- 17 APPROPRIATIONS.—Amounts appropriated under this sec-
- 18 tion are intended by Congress to supplement, not detract
- 19 from or replace, other annual appropriations for Federal
- 20 agencies and coastal states receiving funding under this
- 21 section.
- 22 (e) Definition of Coastal State.—The term
- 23 "coastal state" has the meaning it has in section 304(4)
- 24 (c) of the Coastal Zone Management Act of 1972 (16)
- 25 U.S.C. 1453(4)).

| 1 | SEC. 463. PLANNING FOR CLIMATE CHANGE IN THE COAST |
|----|--|
| 2 | AL ZONE. |
| 3 | (a) In General.—The Coastal Zone Management |
| 4 | Act of 1972 (16 U.S.C. 1451 et seq.) is amended by add- |
| 5 | ing at the end the following: |
| 6 | "CLIMATE CHANGE RESILIENCY PLANNING |
| 7 | "Sec. 320. (a) In General.—The Secretary shall |
| 8 | establish consistent with the national policies set forth in |
| 9 | section 303 a coastal climate change resiliency planning |
| 10 | and response program to |
| 11 | "(1) provide assistance to coastal states to vol- |
| 12 | untarily develop coastal climate change resiliency |
| 13 | plans as amendments to management programs ap- |
| 14 | proved under section 306, to prepare for and reduce |
| 15 | the negative consequences that may result from cli- |
| 16 | mate change in the coastal zone; and |
| 17 | "(2) provide financial and technical assistance |
| 18 | to enable coastal states to implement plans devel- |
| 19 | oped pursuant to this section through coastal states |
| 20 | enforceable policies. |
| 21 | "(b) Guidelines.—Within 180 days after the date |
| 22 | of enactment of this section, the Secretary, in consultation |
| 23 | with the coastal states, shall issue guidelines for the imple- |
| 24 | mentation of the grant program established under sub- |
| 25 | section (c). |

| 1 | "(c) Climate Change Resiliency Planning |
|----|---|
| 2 | Grants.— |
| 3 | "(1) In general.—The Secretary, subject to |
| 4 | the availability of appropriations, may make a grant |
| 5 | to any coastal state for the purpose of developing cli- |
| 6 | mate change resiliency plans pursuant to guidelines |
| 7 | issued by the Secretary under subsection (b). |
| 8 | "(2) Plan content.—A plan developed with a |
| 9 | grant under this section shall include the following: |
| 10 | "(A) Identification of public facilities and |
| 11 | public services, coastal resources of national |
| 12 | significance, coastal waters, energy facilities, or |
| 13 | other water uses located in the coastal zone |
| 14 | that are likely to be impacted by climate |
| 15 | change. |
| 16 | "(B) Adaptive management strategies for |
| 17 | land use to address non-climate change stresses |
| 18 | that inhibit the ability of the coastal zone to re- |
| 19 | spond or adapt to changing environmental con- |
| 20 | ditions, including strategies to protect biodiver- |
| 21 | sity and establish habitat buffer zones, migra- |
| 22 | tion corridors, and climate refugia. |
| 23 | "(C) Requirements to initiate and main- |
| 24 | tain long-term monitoring of environmental |
| 25 | change to assess coastal zone resiliency and to |

- adjust when necessary adaptive management strategies to attain the policies under section 3 303.
 - "(3) Allocation.—Grants under this section shall be available only to coastal states with management programs approved by the Secretary under section 306 and shall be allocated among such coastal states in a manner consistent with regulations promulgated pursuant to section 306(c).
 - "(4) PRIORITY.—In the awarding of grants under this subsection the Secretary may give priority to any coastal state that has received grant funding to develop program changes pursuant to paragraphs (1), (2), (3), (5), (6), (7), and (8) of section 309(a).
 - "(5) TECHNICAL ASSISTANCE.—The Secretary may provide technical assistance to a coastal state consistent with section 310 to ensure the timely development of plans supported by grants awarded under this subsection.
 - "(6) FEDERAL APPROVAL.—In order to be eligible for a grant under subsection (d), a coastal state must have its plan developed under this section approved by the Secretary under regulations adopted pursuant to section 306(e).
- 25 "(d) Coastal Resiliancy Project Grants.—

- "(1) IN GENERAL.—The Secretary, subject to
 the availability of appropriations, may make grants
 to any coastal state that has a climate change resiliency plan approved under subsection (c)(6), in
 order to support projects that implement strategies
 contained within such plans.
 - "(2) PROGRAM REQUIREMENTS.—The Secretary within 90 days after approval of the first plan approved under subsection (c)(6), shall publish in the Federal Register requirements regarding applications, eligible activities and all terms and conditions for grants awarded under this subsection.
 - "(3) ELIGIBLE ACTIVITES.—The Secretary may award grants to coastal states to implement projects in the coastal zone to address stress factors in order to improve coastal climate change resiliency, including the following:
 - "(A) Physical disturbances within the coastal zone, especially activities related to public facilities and public services, tourism, sedimentation, and other factors negatively impacting coastal waters, and fisheries-associated habitat destruction or alteration.
 - "(B) Monitoring, control, or eradication of disease organisms and invasive species.

- 1 "(C) Activities to address the loss, deg2 radation or fragmentation of wildlife habitat
 3 through projects to establish marine and terres4 trial habitat buffers, wildlife refugia or net5 works thereof, and preservation of migratory
 6 wildlife corridors and other transition zones.
- 7 "(D) Implementation of projects to reduce, 8 mitigate, or otherwise address likely impacts 9 caused by natural hazards in the coastal zone, 10 including sea level rise, coastal inundation, 11 coastal erosion and subsidence, severe weather 12 events such as cyclonic storms, tsunamis and 13 other seismic threats, and fluctuating Great 14 Lake water levels.".
- 15 (b) AUTHORIZATION OF APPROPRIATIONS.—Section 16 318(a) of the Coastal Zone Management Act of 1972 (16 17 U.S.C. 1464) is further amended by adding at the end 18 the following:
- 19 "(4) for grants under section 320 (c) and (d), 20 such sums as are necessary.".
- 21 SEC. 464. ENHANCING CLIMATE CHANGE PREDICTIONS.
- 22 (a) SHORT TITLE.—This section may be cited as the 23 "National Integrated Coastal and Ocean Observation Act 24 of 2007".

- 1 (b) Purposes.—The purposes of this section are the 2 following:
 - (1) Establish a National Integrated Coastal and Ocean Observation System comprised of Federal and non-Federal components, coordinated at the regional level by a network of Regional Information Coordination Entities, that includes in situ, remote, and other coastal and ocean observations, technologies, and data management and communication systems, to gather daily specific coastal and ocean data variables and to ensure the timely dissemination and availability of usable observation data to support national defense, marine commerce, energy production, scientific research, ecosystem-based marine and coastal resource management, and public safety and to promote the general public welfare.
 - (2) Improve the Nation's capability to measure, track, explain, and predict events related directly and indirectly to climate change, natural climate variability, and interactions between the oceanic and atmospheric environments, including the Great Lakes.
 - (3) Authorize activities to promote basic and applied research to develop, test, and deploy innovations and improvements in coastal and ocean obser-

| 1 | vation technologies, modeling systems, and other sci- |
|----|---|
| 2 | entific and technological capabilities to improve our |
| 3 | conceptual understanding of global climate change |
| 4 | and physical, chemical, and biological dynamics of |
| 5 | the ocean and coastal and Great Lakes environ- |
| 6 | ments. |
| 7 | (4) Institutionalize coordinated programs of |
| 8 | public outreach, education, and training— |
| 9 | (A) to enhance public understanding of the |
| 10 | ocean, coastal and Great Lakes environment, |
| 11 | the influence and effects of global climate |
| 12 | change on the coastal and ocean environment |
| 13 | and |
| 14 | (B) to promote greater public awareness |
| 15 | and stewardship of the Nation's ocean, coastal |
| 16 | and Great Lakes resources. |
| 17 | (c) Definitions.—In this section: |
| 18 | (1) COUNCIL.—The term "Council" means the |
| 19 | National Ocean Research Leadership Council re- |
| 20 | ferred to in section 7902 of title 10, United States |
| 21 | Code. |
| 22 | (2) Administrator.—The term "Adminis- |
| 23 | trator" means the Administrator of the National |
| 24 | Oceanic and Atmospheric Administration. |

- 1 (3) FEDERAL ASSETS.—The term "Federal assets" means all relevant non-classified civilian coastal and ocean observations, technologies, and related modeling, research, data management, basic and applied technology research and development, and public education and outreach programs, that are managed by member agencies of the Council.
 - (4) Non-federal assets.—The term "non-federal assets" means all relevant coastal and ocean observations, technologies, related basic and applied technology research and development, and public education and outreach programs managed through States, regional organizations, universities, non-governmental organizations, or the private sector.
 - (5) REGIONAL INFORMATION COORDINATION ENTITIES.—
 - (A) In GENERAL.—The term "Regional Information Coordination Entity", subject to subparagraphs (B) and (C), means an organizational body that is certified or established by the lead Federal agency designated in subsection (d)(3)(C)(iii) and coordinating State, Federal, local, and private interests at a regional level with the responsibility of engaging the private and public sectors in designing, op-

| 1 | erating, and improving regional coastal and |
|----|--|
| 2 | ocean observing systems in order to ensure the |
| 3 | provision of data and information that meet the |
| 4 | needs of user groups from the respective re- |
| 5 | gions. |
| 6 | (B) INCLUDED ASSOCIATIONS.—Such term |
| 7 | includes Regional Associations as described by |
| 8 | the System Plan. |
| 9 | (C) Limitation.—Nothing in this section |
| 10 | shall be construed to invalidate existing certifi- |
| 11 | cations, contracts, or agreements between Re- |
| 12 | gional Associations and other elements of the |
| 13 | System. |
| 14 | (6) Secretary.—The term "Secretary" means |
| 15 | the Secretary of Commerce. |
| 16 | (7) System.—The term "System" means the |
| 17 | National Integrated Coastal and Ocean Observation |
| 18 | System established under subsection (d). |
| 19 | (8) System Plan.—The term "System Plan" |
| 20 | means the plan contained in the document entitled |
| 21 | "Ocean.US publication #9, The First Integrated |
| 22 | Ocean Observing System (IOOS) Development |
| 23 | Plan''. |
| 24 | (9) Interagency working group.—The term |
| 25 | "Interagency Working Group" means the Inter- |

- agency Working Group on Ocean Observations as es-
- 2 tablished by the U.S. Ocean Policy Committee Sub-
- 3 committee on Ocean Science and Technology pursu-
- 4 ant to Executive Order 13366 signed December 17,
- 5 2004.
- 6 (d) National Integrated Coastal and Ocean
- 7 Observing System.—
- 8 (1) Establishment.—The President, acting
- 9 through the Council, shall establish a National Inte-
- 10 grated Coastal and Ocean Observation System to
- fulfill the purposes set forth in subsection (b) and
- the System plan and to fulfill the Nation's inter-
- national obligations to contribute to the global earth
- observation system of systems and the global ocean
- observing system.
- 16 (2) Support of Purposes.—The head of each
- agency that is a member of the Interagency Working
- 18 Group shall support the purposes of this section.
- 19 (3) AVAILABILITY OF DATA.—The head of each
- Federal agency that has administrative jurisdiction
- over a Federal asset shall make available data that
- are produced by that asset and that are not other-
- wise restricted for integration, management, and dis-
- semination by the System.

- (4) Enhancing administration and man-1 2 AGEMENT.—The head of each Federal agency that 3 has administrative jurisdiction over a Federal asset may take appropriate actions to enhance internal 5 agency administration and management to better 6 support, integrate, finance, and utilize observation 7 data, products, and services developed under this 8 section to further its own agency mission and re-9 sponsibilities.
 - (5) Participation in Regional Information Coordination Entity.—The head of each Federal agency that has administrative jurisdiction over a Federal asset may participate in regional information coordination entity activities.
 - (6) Non-Federal assets shall be coordinated by the Interagency Working Group or by Regional Information Coordination Entities.
- (e) Policy Oversight, Administration, and Re-20 Gional Coordination.—
- 21 (1) National Ocean Research Leadership 22 Council.—The National Ocean Research Leader-23 ship Council shall be responsible for establishing 24 broad coordination and long-term operations plans, 25 policies, protocols, and standards for the System

11

12

13

14

15

16

17

| 1 | consistent with the policies, goals, and objectives |
|----|---|
| 2 | contained in the System Plan, and coordination of |
| 3 | the System with other earth observing activities. |
| 4 | (2) Interagency working group.—The |
| 5 | Interagency Working Group shall, with respect to |
| 6 | the System, be responsible for— |
| 7 | (A) implementation of operations plans |
| 8 | and policies developed by the Council; |
| 9 | (B) development of an annual coordinated, |
| 10 | comprehensive System budget; |
| 11 | (C) identification of gaps in observation |
| 12 | coverage or needs for capital improvements of |
| 13 | both Federal assets and non-Federal assets; |
| 14 | (D) establishment of data management |
| 15 | and communication protocols and standards; |
| 16 | (E) establishment of required observation |
| 17 | data variables; |
| 18 | (F) development of certification standards |
| 19 | for all non-Federal assets or Regional Informa- |
| 20 | tion Coordination Entities to be eligible for in- |
| 21 | tegration into the System; and |
| 22 | (G) periodically review and recommned to |
| 23 | the Council revisions to the System plan. |
| 24 | (3) Lead federal agency.—The Secretary, |
| 25 | acting through the Administrator, shall function as |

| 1 | the lead Federal agency for the System. The Sec- |
|----|--|
| 2 | retary, through the Administrator, may establish an |
| 3 | Interagency Program Coordinating Office to facili- |
| 4 | tate the Secretary's responsibilities as the lead Fed- |
| 5 | eral agency for System oversight and management. |
| 6 | The Administrator shall— |
| 7 | (A) implement policies, protocols, and |
| 8 | standards established by the Council and dele- |
| 9 | gated by the Interagency Working Group; |
| 10 | (B) promulgate regulations to integrate |
| 11 | the participation of non-Federal assets into the |
| 12 | System and enter into and oversee contracts |
| 13 | and agreements with Regional Information Co- |
| 14 | ordination Entities to effect this purpose; |
| 15 | (C) implement a competitive funding proc- |
| 16 | ess for the purpose of assigning contracts and |
| 17 | agreements to Regional Information Coordina- |
| 18 | tion Entities; |
| 19 | (D) certify or establish Regional Informa- |
| 20 | tion Coordination Entities to coordinate State, |
| 21 | Federal, local, and private interests at a re- |
| 22 | gional level with the responsibility of engaging |
| 23 | private and public sectors in designing, oper- |
| 24 | ating, and improving regional coastal and ocean |

observing systems in order to ensure the provi-

2

3

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

sion of data and information that meet the needs of user groups from the respective regions;

- (E) formulate a process by which gaps in observation coverage or needs for capital improvements of Federal assets and non-Federal assets of the System can be identified by the Regional Information Coordination Entities, the Administrator, or other members of the System and transmitted to the Interagency Working Group;
- (F) be responsible for the coordination, storage, management, and communication of observation data gathered through the System to all end-user communities;
- (G) subject to the availability of appropriations and pursuant to procedures adopted by the Administrator after consultation with the working group and the system advisory panel, implement a competitive matching grant or other grant program to promote research and development of innovative and new observation technologies, including testing and field trials;
- (H) implement a program of public education and outreach to improve public aware-

| 1 | ness of global climate change and effects on the |
|----|---|
| 2 | ocean, coastal, and Great Lakes environment; |
| 3 | and |
| 4 | (I) report annually to the Council through |
| 5 | the Interagency Working Group on the accom- |
| 6 | plishments, operational needs, and performance |
| 7 | of the System to achieve the purposes of this |
| 8 | Act and the System plan. |
| 9 | (4) REGIONAL INFORMATION COORDINATION |
| 10 | ENTITY.—To be certified or established under para- |
| 11 | graph (3)(D), a Regional Information Coordination |
| 12 | Entity must be certified or established by contract |
| 13 | or agreement by the Administrator, and must agree |
| 14 | to— |
| 15 | (A) gather required System observation |
| 16 | data and other requirements specified under |
| 17 | this section and the System plan; |
| 18 | (B) identify gaps in observation coverage |
| 19 | or needs for capital improvements of Federal |
| 20 | assets and non-Federal assets of the System, |
| 21 | and transmit such information to the Inter- |
| 22 | agency Working Group via the Administrator; |
| 23 | (C) demonstrate an organizational struc- |
| 24 | ture and strategic operational plan to ensure |
| 25 | the efficient and effective administration of pro- |

| 1 | grams and assets to support daily data observa- |
|---|---|
| 2 | tions for integration into the System; |
| 3 | (D) comply with all financial oversight re- |

- (D) comply with all financial oversight requirements established by the Administrator, including requirements relating to audits; and
- (E) demonstrate a capability to work with other governmental and nongovernmental entities at all levels to identify and provide information products of the System for multiple users within the service area of the Regional Information Coordination Entities and otherwise.
- (5) System advisory panel.—The Secretary, through the Administrator, may establish and appoint an advisory panel to advise the Council on the operations, management, and needs of the System. The appointment of this panel shall be done in consultation with the Interagency Working Group. Panel membership shall be broadly representative of all stakeholders and the user community of the System.
- (6) CIVIL LIABILITY.—For purposes of determining liability arising from the dissemination and use of observation data gathered pursuant to this section, any non-Federal asset or Regional Information Coordination Entity that is certified under

- paragraph (3)(D) and that is participating in the System shall be considered to be part of the Na-tional Oceanic and Atmospheric Administration. Any employee of such a non-Federal asset or Regional Information Coordination Entity, while operating within the scope of his or her employment in car-rying out the purposes of this section, with respect to tort liability, is deemed to be an employee of the Federal Government.
- 10 (f) Interagency Financing, Grants, Contracts, 11 and Agreements.—
 - (1) In General.—The member departments and agencies of the Council, subject to the availability of appropriations, may participate in interagency financing and share, transfer, receive, obligate, and expend funds appropriated to any member agency for the purposes of carrying out any administrative or programmatic project or activity to further the purposes of this section, including support for the Interagency Working Group, the Interagency Coordinating Program Office, a common infrastructure, and integration to expand or otherwise enhance the System.
 - (2) Joint centers and agencies of the Council shall

- 1 have the authority to create, support, and maintain
- 2 joint centers, and to enter into and perform such
- 3 contracts, leases, grants, cooperative agreements, or
- 4 other transactions as may be necessary to carry out
- 5 the purposes of this section and fulfillment of the
- 6 System Plan.
- 7 (g) Application With Other Laws.—Nothing in
- 8 this section supersedes or limits the authority of any agen-
- 9 cy to carry out its responsibilities and missions under
- 10 other laws.
- 11 (h) REPORT TO CONGRESS.—Two years after the
- 12 date of enactment of this Act, and biennially thereafter,
- 13 the Secretary through the Council shall submit to the Con-
- 14 gress a report on the performance of the System, achieve-
- 15 ment of the purposes and objectives of this section and
- 16 the System plan, and recommendations for operational im-
- 17 provements to enhance the efficiency, accuracy, and over-
- 18 all capability of the System.
- 19 SEC. 465. NOAA REPORT ON CLIMATE CHANGE EFFECTS;
- 20 PREPARATION ASSISTANCE.
- The Coastal Zone Management Act of 1972 (16
- 22 U.S.C. 1451 et seq.) is amended by adding at the end
- 23 the following:
- 24 "REPORT ON EFFECTS OF CLIMATE CHANGE
- 25 "Sec. 320. (a) In General.—The Secretary shall
- 26 report to the Congress not later than 2 years after the

| 1 | date of enactment of this section, and every 5 years there- |
|----|---|
| 2 | after, on the possible and projected impacts of climate |
| 3 | change on— |
| 4 | "(1) oceanic and coastal ecosystems, including |
| 5 | marine fish and wildlife and their habitat, and the |
| 6 | commercial and recreational fisheries and tourism |
| 7 | industries associated with them; and |
| 8 | "(2) coastal communities, including private resi- |
| 9 | dential and commercial development and public in- |
| 10 | frastructure in the coastal zone. |
| 11 | "(b) Contents.—Each report under this section |
| 12 | shall include information regarding— |
| 13 | "(1) the impacts that may be due to climate |
| 14 | change that have occurred as of the date of the sub- |
| 15 | mission of the report; and |
| 16 | "(2) the projected future impacts of climate |
| 17 | change. |
| 18 | "(c) IMPACTS.—The impacts reported on under sub- |
| 19 | section (b) shall include any— |
| 20 | "(1) increases in sea level; |
| 21 | "(2) increases in storm activity and intensity; |
| 22 | "(3) increases in floods, droughts, and other ex- |
| 23 | tremes of weather; |
| 24 | "(4) increases in the temperature of the air and |
| 25 | the water on oceanic and coastal ecosystems, with a |

| 1 | particular focus on vulnerable fisheries and eco- |
|---|--|
| 2 | systems; and |
| 3 | "(5) changes in the acidity of the ocean surface |
| 4 | associated with an increase in concentration of car- |
| 5 | bon dioxide in the atmosphere" |

 \bigcirc