109TH CONGRESS 2D SESSION H.R. 5946

To amend Magnuson-Stevens Fishery Conservation and Management Act to authorize activities to promote improved monitoring and compliance for high seas fisheries, or fisheries governed by international fishery management agreements, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

JULY 27, 2006

Mr. POMBO (for himself, Mr. ABERCROMBIE, Mr. YOUNG of Alaska, Mr. SAXTON, and Mr. GILCHREST) introduced the following bill; which was referred to the Committee on Resources

A BILL

- To amend Magnuson-Stevens Fishery Conservation and Management Act to authorize activities to promote improved monitoring and compliance for high seas fisheries, or fisheries governed by international fishery management agreements, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,
 - **3** SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
 - 4 (a) SHORT TITLE.—This Act may be cited as the
 - 5 "Stevens-Inouye International Fisheries Monitoring and
- 6 Compliance Legacy Act of 2006".

(b) TABLE OF CONTENTS.—The table of contents for

2 this Act is as follows:

1

Sec. 1. Short title; table of contents.

Sec. 2. Amendment of Magnuson-Stevens Fishery Conservation and Management Act.

TITLE I—INTERNATIONAL FISHERIES MONITORING AND COMPLIANCE

- Sec. 101. International fisheries monitoring and compliance.
- Sec. 102. Finding with respect to illegal, unreported, and unregulated fishing.
- Sec. 103. Action to end illegal, unreported, or unregulated fishing and reduce by eatch of protected marine species.
- Sec. 104. Monitoring of Pacific Insular Area fisheries.
- Sec. 105. Reauthorization of Atlantic Tunas Convention Act.
- Sec. 106. International overfishing and domestic equity.
- Sec. 107. United States catch history.
- Sec. 108. Secretarial representative for international fisheries.

TITLE II—IMPLEMENTATION OF WESTERN AND CENTRAL PACIFIC FISHERIES CONVENTION

- Sec. 201. Short title.
- Sec. 202. Definitions.
- Sec. 203. Appointment of United States Commissioners.
- Sec. 204. Authority and responsibility of the Secretary of State.
- Sec. 205. Rulemaking authority of the Secretary of Commerce.
- Sec. 206. Enforcement.
- Sec. 207. Prohibited acts.
- Sec. 208. Cooperation in carrying out Convention.
- Sec. 209. Territorial participation.
- Sec. 210. Exclusive Economic Zone notification.
- Sec. 211. Authorization of appropriations.

TITLE III—PACIFIC WHITING

- Sec. 301. Short title.
- Sec. 302. Definitions.
- Sec. 303. United States representation on joint management committee.
- Sec. 304. United States representation on the scientific review group.
- Sec. 305. United States representation on joint technical committee.
- Sec. 306. United States representation on advisory Panel.
- Sec. 307. Responsibilities of the Secretary.
- Sec. 308. Rulemaking.
- Sec. 309. Administrative matters.
- Sec. 310. Enforcement.
- Sec. 311. Authorization of appropriations.

1 SEC. 2. AMENDMENT OF MAGNUSON-STEVENS FISHERY 2 CONSERVATION AND MANAGEMENT ACT.

Except as otherwise expressly provided, whenever in this Act an amendment or repeal is expressed in terms of an amendment to, or repeal of, a section or other provision, the reference shall be considered to be made to a section or other provision of the Magnuson-Stevens Fishery Conservation and Management Act (16 U.S.C. 1801 et seq.).

10 TITLE I—INTERNATIONAL FISH 11 ERIES MONITORING AND 12 COMPLIANCE

13 SEC. 101. INTERNATIONAL FISHERIES MONITORING AND

14 COMPLIANCE.

(a) IN GENERAL.—Title II (16 U.S.C. 1821 et seq.)
is amended by adding at the end the following:

17 "SEC. 207. INTERNATIONAL FISHERIES MONITORING AND

18 COMPLIANCE.

"(a) IN GENERAL.—The Secretary may undertake
activities to promote improved monitoring and compliance
for high seas fisheries, or fisheries governed by international fishery management agreements, and to implement the requirements of this title.

24 "(b) SPECIFIC AUTHORITIES.—In carrying out sub-25 section (a), the Secretary may—

1 "(1) share information on harvesting and proc-2 essing capacity and illegal, unreported and unregu-3 lated fishing on the high seas, in areas covered by 4 international fishery management agreements, and 5 by vessels of other nations within the United States 6 exclusive economic zone, with relevant law enforce-7 ment organizations of foreign nations and relevant 8 international organizations;

9 "(2) further develop real time information shar10 ing capabilities, particularly on harvesting and proc11 essing capacity and illegal, unreported and unregu12 lated fishing;

"(3) participate in global and regional efforts to
build an international network for monitoring, control, and surveillance of high seas fishing and fishing
under regional or global agreements;

"(4) support efforts to create an international
registry or database of fishing vessels, including by
building on or enhancing registries developed by
international fishery management organizations;

21 "(5) enhance enforcement capabilities through 22 the application of commercial or governmental re-23 mote sensing technology to locate or identify vessels 24 engaged in illegal, unreported, or unregulated fish-25 ing on the high seas, including encroachments into

1	the exclusive economic zone by fishing vessels of
2	other nations;
3	"(6) provide technical or other assistance to de-
4	veloping countries to improve their monitoring, con-
5	trol, and surveillance capabilities; and
6	((7) support coordinated international efforts
7	to ensure that all large-scale fishing vessels oper-
8	ating on the high seas are required by their flag
9	State to be fitted with vessel monitoring systems no
10	later than December 31, 2008, or earlier if so de-
11	cided by the relevant flag State or any relevant
12	international fishery management organization.".
13	(b) CLERICAL AMENDMENT.—The table of contents
14	in the first section is amended by inserting after the item
14	in the first section is amended by inserting after the item
14	in the first section is amended by inserting after the item relating to section 206 the following:
14 15	in the first section is amended by inserting after the item relating to section 206 the following: "Sec. 207. International fisheries monitoring and compliance.".
14 15 16	 in the first section is amended by inserting after the item relating to section 206 the following: "Sec. 207. International fisheries monitoring and compliance.". SEC. 102. FINDING WITH RESPECT TO ILLEGAL, UNRE-
14 15 16 17	 in the first section is amended by inserting after the item relating to section 206 the following: "Sec. 207. International fisheries monitoring and compliance.". SEC. 102. FINDING WITH RESPECT TO ILLEGAL, UNRE-PORTED, AND UNREGULATED FISHING.
 14 15 16 17 18 	 in the first section is amended by inserting after the item relating to section 206 the following: "Sec. 207. International fisheries monitoring and compliance.". SEC. 102. FINDING WITH RESPECT TO ILLEGAL, UNRE-PORTED, AND UNREGULATED FISHING. Section 2(a) (16 U.S.C. 1801(a)) is further amended
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1 SEC. 103. ACTION TO END ILLEGAL, UNREPORTED, OR UN-2 **REGULATED FISHING AND REDUCE BYCATCH** 3 OF PROTECTED MARINE SPECIES.

4 (a) IN GENERAL.—Title VI of the High Seas Driftnet 5 Fishing Moratorium Protection Act (16 U.S.C. 1826d et seq.), is amended by adding at the end the following: 6

7 "SEC. 607. BIENNIAL REPORT ON INTERNATIONAL COMPLI-8

9 "The Secretary, in consultation with the Secretary of State, shall provide to Congress, by not later than 2 years 10 11 after the date of enactment of the Magnuson-Stevens Fishery Conservation and Management Reauthorization 12 Act of 2006, and every 2 years thereafter, a report that 13 includes-14

ANCE.

15 "(1) the state of knowledge on the status of 16 international living marine resources shared by the 17 United States or subject to treaties or agreements to 18 which the United States is a party, including a list 19 of all such fish stocks classified as overfished, over-20 exploited, depleted, endangered, or threatened with 21 extinction by any international or other authority 22 charged with management or conservation of living 23 marine resources;

24 "(2) a list of nations whose vessels have been 25 identified under sections 609(a) or 610(a), including

1	the specific offending activities and any subsequent
2	actions taken pursuant to section 609 or 610;
3	"(3) a description of efforts taken by nations on
4	those lists to take appropriate corrective action con-
5	sistent with sections 609 and 610, and an evaluation
6	of the progress of those efforts, including steps
7	taken by the United States to implement those sec-
8	tions and to improve international compliance;
9	"(4) progress at the international level, con-
10	sistent with section 608, to strengthen the efforts of
11	international fishery management organizations to
12	end illegal, unreported, or unregulated fishing; and
13	"(5) steps taken by the Secretary at the inter-
14	national level to seek adoption of international meas-
15	ures comparable to those of the United States to re-
16	duce impacts of fishing and other practices on pro-
17	tected living marine resources, if no international
18	agreement to achieve such goal exists, or if the rel-
19	evant international fishery or conservation organiza-
20	tion has failed to implement effective measures to
21	end or reduce the adverse impacts of fishing prac-
22	tices on such species.

7

1 "SEC. 608. ACTION TO STRENGTHEN INTERNATIONAL FISH-2 ERY MANAGEMENT ORGANIZATIONS.

3 "The Secretary, in consultation with the Secretary of
4 State, and in cooperation with relevant fishery manage5 ment councils and any relevant advisory committees, shall
6 take actions to improve the effectiveness of international
7 fishery management organizations in conserving and man8 aging fish stocks under their jurisdiction. These actions
9 shall include—

"(1) urging international fishery management
organizations to which the United States is a member—

13 "(A) to incorporate multilateral market-re14 lated measures against member or nonmember
15 governments whose vessels engage in illegal, un16 reported, or unregulated fishing;

17 "(B) to seek adoption of lists that identify
18 fishing vessels and vessel owners engaged in il19 legal, unreported, or unregulated fishing that
20 can be shared among all members and other
21 international fishery management organizations;

"(C) to seek international adoption of a
centralized vessel monitoring system in order to
monitor and document capacity in fleets of all
nations involved in fishing in areas under the

1	an international fishery management organiza-
2	tion's jurisdiction;
3	"(D) to increase use of observers and tech-
4	nologies needed to monitor compliance with con-
5	servation and management measures estab-
6	lished by the organization, including vessel
7	monitoring systems and automatic identification
8	systems; and
9	"(E) to seek adoption of stronger port
10	state controls in all nations, particularly those
11	nations in whose ports vessels engaged in ille-
12	gal, unreported, or unregulated fishing land or
13	transship fish;
14	((2) urging international fishery management
15	organizations to which the United States is a mem-
16	ber, as well as all members of those organizations,
17	to adopt and expand the use of market-related meas-
18	ures to combat illegal, unreported, or unregulated
19	fishing, including—
20	"(A) import prohibitions, landing restric-
21	tions, or other market-based measures needed
22	to enforce compliance with international fishery
23	management organization measures, such as
24	quotas and catch limits;

9

"(B) import restrictions or other market-1 2 based measures to prevent the trade or impor-3 tation of fish caught by vessels identified multi-4 laterally as engaging in illegal, unreported, or 5 unregulated fishing; and 6 "(C) catch documentation and certification schemes to improve tracking and identification 7 8 of catch of vessels engaged in illegal, unre-9 ported, or unregulated fishing, including ad-10 vance transmission of catch documents to ports 11 of entry; and 12 "(3) urging other nations at the appropriate bi-13 lateral, regional, and international levels to take all 14 steps necessary, consistent with international law, to 15 adopt measures and policies that will prevent fish or 16 other living marine resources harvested by vessels 17 engaged in illegal, unreported, or unregulated fish-18 ing from being traded or imported into their nation 19 or territories. 20 "SEC. 609. ILLEGAL, UNREPORTED, OR UNREGULATED

21

FISHING.

"(a) IDENTIFICATION.—The Secretary shall identify,
and list in the report under section 607, a nation if fishing
vessels of that nation are engaged, or have been engaged

at any point during the preceding two years in illegal, un reported, or unregulated fishing; and—

"(1) the relevant international fishery management organization has failed to implement effective
measures to end the illegal unreported, or unregulated fishing activity by vessels of that nation or the
nation is not a party to, or does not maintain cooperating status with, such organization; or

9 "(2) where no international fishery manage10 ment organization exists with a mandate to regulate
11 the fishing activity in question.

"(b) NOTIFICATION.—An identification under subsection (a) or section 610(a) is deemed to be an identification under section 101(b)(1)(A) of the High Seas Driftnet
Fisheries Enforcement Act (16 U.S.C. 1826a(b)(1)(A)),
and the Secretary shall notify the President and that nation of such identification.

18 "(c) CONSULTATION.—No later than 60 days after
19 submitting a report to Congress under section 607, the
20 Secretary, acting through the Secretary of State, shall—

21 "(1) notify nations listed in the report of the22 requirements of this section;

23 "(2) initiate consultations for the purpose of
24 encouraging such nations to take the appropriate
25 corrective action with respect to the offending activi-

ties of their fishing vessels identified in the report;
 and

3 "(3) notify any relevant international fishery
4 management organization of the actions taken by
5 the United States under this section.

6 "(d) IUU CERTIFICATION PROCEDURE.—

"(1) CERTIFICATION.—The Secretary shall es-7 8 tablish a procedure, consistent with the provisions of 9 subchapter II of chapter 5 of title 5, United States 10 Code, and including notice and an opportunity for 11 comment by the governments of any nation listed by 12 the Secretary under subsection (a), for determining 13 if that government has taken appropriate corrective 14 action with respect to the offending activities of its 15 fishing vessels identified in the report under section 16 607. The Secretary shall determine, on the basis of 17 the procedure, and certify to the Congress no later 18 than 90 days after the date on which the Secretary 19 promulgates a final rule containing the procedure, 20 and biennially thereafter in the report under section 607— 21

"(A) whether the government of each nation identified under subsection (b) has provided documentary evidence that it has taken
corrective action with respect to the offending

1	activities of its fishing vessels identified in the
2	report; or
3	"(B) whether the relevant international
4	fishery management organization has imple-
5	mented measures that are effective in ending
6	the illegal, unreported, or unregulated fishing
7	activity by vessels of that nation.
8	"(2) Alternative procedure.—The Sec-
9	retary may establish a procedure for certification, on
10	a shipment-by-shipment, shipper-by-shipper, or other
11	basis of fish or fish products from a vessel of a har-
12	vesting nation not certified under paragraph (1) if
13	the Secretary determines that—
14	"(A) the vessel has not engaged in illegal,
15	unreported, or unregulated fishing under an
16	international fishery management agreement to
17	which the United States is a party; or
18	"(B) the vessel is not identified by an
19	international fishery management organization
20	as participating in illegal, unreported, or un-
21	regulated fishing activities.
22	"(3) Effect of certification.—The provi-
23	sions of section $101(a)$ and section $101(b)(3)$ and
24	(4) of this Act (16 U.S.C. 1826a(a), (b)(3), and
25	(b)(4)) (except to the extent that such provisions

1 apply to sport fishing equipment or fish or products 2 thereof not managed under the relevant inter-3 national fishery agreement (or, where there is no 4 such agreement, not caught by the vessels engaged 5 in illegal, unreported, or unregulated fishing)) shall 6 apply to any nation identified under subsection (a) 7 that has not been certified by the Secretary under 8 this subsection, or for which the Secretary has 9 issued a negative certification under this subsection, 10 but shall not apply to any nation identified under 11 subsection (a) for which the Secretary has issued a 12 positive certification under this subsection.

13 "(e) Illegal, UNREPORTED, OR UNREGULATED14 FISHING DEFINED.—

15 "(1) IN GENERAL.—In this Act the term 'ille16 gal, unreported, or unregulated fishing' has the
17 meaning established under paragraph (2).

18 "(2) SECRETARY TO DEFINE TERM WITHIN
19 LEGISLATIVE GUIDELINES.—Within 3 months after
20 the date of enactment of the Magnuson-Stevens
21 Fishery Conservation and Management Reauthoriza22 tion Act of 2006, the Secretary shall publish a defi23 nition of the term 'illegal, unreported, or unregu24 lated fishing' for purposes of this Act.

"(3) GUIDELINES.—The Secretary shall include
 in the definition, at a minimum—

"(A) fishing activities that violate conservation and management measures required
under an international fishery management
agreement to which the United States is a
party, including catch limits or quotas, capacity
restrictions, and bycatch reduction requirements;

10 "(B) overfishing of fish stocks shared by 11 the United States, for which there are no appli-12 cable international conservation or management 13 measures or in areas with no applicable inter-14 national fishery management organization or 15 agreement, that has adverse impacts on such 16 stocks; and

"(C) fishing activity that has adverse impacts on seamounts, hydrothermal vents, and
cold water corals located beyond national jurisdiction, for which there are no applicable conservation or management measures or in areas
with no applicable international fishery management organization or agreement.

15

1	"SEC. 610. EQUIVALENT CONSERVATION MEASURES.
2	"(a) IDENTIFICATION.—The Secretary shall identify,
3	and list in the report under section 607, a nation if—
4	"(1) fishing vessels of that nation are engaged,
5	or have been engaged during the preceding calendar
6	year, in fishing activities or practices—
7	"(A) beyond the exclusive economic zone of
8	any nation that result in bycatch of a protected
9	living marine resource; or
10	"(B) beyond the exclusive economic zone of
11	the United States that result in bycatch of a
12	protected living marine resource shared by the
13	United States;
14	((2) the relevant international organization for
15	the conservation and protection of such resources or
16	the relevant international or regional fishery organi-
17	zation has failed to implement effective measures to
18	end or reduce such bycatch, or the nation is not a
19	party to, or does not maintain cooperating status
20	with, such organization; and
21	"(3) the nation has not adopted a regulatory
22	program governing such fishing practices designed
23	to end or reduce such by catch that is comparable to
24	that of the United States, taking into account dif-
25	ferent conditions.

"(b) CONSULTATION AND NEGOTIATION.—The Sec retary, acting through the Secretary of State, shall—

3 "(1) notify, as soon as possible, other nations
4 whose vessels engage in fishing activities or practices
5 described in subsection (a), about the provisions of
6 this section and this Act;

"(2) initiate discussions as soon as possible
with all foreign governments which are engaged in,
or which have persons or companies engaged in,
fishing activities or practices described in subsection
(a), for the purpose of entering into bilateral and
multilateral treaties with such countries to protect
such species;

"(3) seek agreements calling for international
restrictions on fishing activities or practices described in subsection (a) through the United Nations, the Food and Agriculture Organization's Committee on Fisheries, and appropriate international
fishery management bodies; and

"(4) initiate the amendment of any existing
international treaty for the protection and conservation of such species to which the United States is a
party in order to make such treaty consistent with
the purposes and policies of this section.

25 "(c) Conservation Certification Procedure.—

1	"(1) CERTIFICATION.—The Secretary shall de-
2	termine, on the basis of a procedure consistent with
3	the provisions of subchapter II of chapter 5 of title
4	5, United States Code, and including notice and an
5	opportunity for comment by the governments of any
6	nation identified by the Secretary under subsection
7	(a). The Secretary shall certify to the Congress by
8	January 31, 2007, and biennially thereafter whether
9	the government of each harvesting nation—
10	"(A) has provided documentary evidence of
11	the adoption of a regulatory program governing
12	the conservation of the protected living marine
13	resource that is comparable to that of the
14	United States, taking into account different
15	conditions, and which, in the case of pelagic
16	longline fishing, includes mandatory use of cir-
17	cle hooks, careful handling and release equip-
18	ment, and training and observer programs; and
19	"(B) has established a management plan
20	containing requirements that will assist in gath-
21	ering species-specific data to support inter-
22	national stock assessments and conservation en-
23	forcement efforts for protected living marine re-
24	sources.

1	"(2) Alternative procedure.—The Sec-
2	retary shall establish a procedure for certification,
3	on a shipment-by-shipment, shipper-by-shipper, or
4	other basis of fish or fish products from a vessel of
5	a harvesting nation not certified under paragraph
6	(1) if the Secretary determines that such imports
7	were harvested by practices that do not result in by-
8	catch of a protected marine species, or were har-
9	vested by practices that—
10	"(A) are comparable to those of the United
11	States, taking into account different conditions,
12	and which, in the case of pelagic longline fish-
13	ing, includes mandatory use of circle hooks,
14	careful handling and release equipment, and
15	training and observer programs; and
16	"(B) include the gathering of species spe-
17	cific data that can be used to support inter-
18	national and regional stock assessments and
19	conservation efforts for protected living marine
20	resources.
21	"(3) Effect of certification.—The provi-
22	sions of section $101(a)$ and section $101(b)(3)$ and
23	(4) of this Act (16 U.S.C. $1826a(a)$, (b)(3), and
24	(b)(4) (except to the extent that such provisions
25	apply to sport fishing equipment or fish or fish prod-

1 ucts not caught by the vessels engaged in illegal, un-2 reported, or unregulated fishing) shall apply to any nation identified under subsection (a) that has not 3 4 been certified by the Secretary under this subsection, or for which the Secretary has issued a neg-5 6 ative certification under this subsection, but shall 7 not apply to any nation identified under subsection 8 (a) for which the Secretary has issued a positive cer-9 tification under this subsection.

"(d) INTERNATIONAL COOPERATION AND ASSISTANCE.—To the greatest extent possible consistent with existing authority and the availability of funds, the Secretary
shall—

"(1) provide appropriate assistance to nations
identified by the Secretary under subsection (a) and
international organizations of which those nations
are members to assist those nations in qualifying for
certification under subsection (c);

"(2) undertake, where appropriate, cooperative
research activities on species statistics and improved
harvesting techniques, with those nations or organizations;

23 "(3) encourage and facilitate the transfer of ap24 propriate technology to those nations or organiza-

1	tions to assist those nations in qualifying for certifi-
2	cation under subsection (c); and
3	"(4) provide assistance to those nations or or-
4	ganizations in designing and implementing appro-
5	priate fish harvesting plans.
6	"(e) PROTECTED LIVING MARINE RESOURCE DE-
7	FINED.—In this section the term 'protected living marine
8	resource'—
9	"(1) means non-target fish, sea turtles, or ma-
10	rine mammals occurring in areas beyond the exclu-
11	sive economic zone of any nation, that are protected
12	under United States law or international agreement,
13	including the Marine Mammal Protection Act of
14	1972, the Endangered Species Act of 1973, provi-
15	sions enacted by the Shark Finning Prohibition Act,
16	and the Convention on International Trade in En-
17	dangered Species of Wild Flora and Fauna; but
18	"(2) does not include species, except sharks,
19	managed under the Magnuson-Stevens Fishery Con-
20	servation and Management Act, the Atlantic Tunas
21	Convention Act, or any international fishery man-
22	agement agreement.".
23	(b) Conforming Amendments.—
24	(1) DENIAL OF PORT PRIVILEGES.—Section
25	101(b) of the High Seas Driftnet Fisheries Enforce-

ment Act (16 U.S.C. 1826a(b)) is amended by inserting "or illegal, unreported, or unregulated
fishing" after "fishing" in paragraph (1)(A)(i),
paragraph (1)(B), paragraph (2), and paragraph
(4)(A)(i).

6 (2) DURATION OF DENIAL.—Section 102 of the
7 High Seas Driftnet Fisheries Enforcement Act (16
8 U.S.C. 1826b) is amended by inserting "or illegal,
9 unreported, or unregulated fishing" after "fishing".
10 SEC. 104. MONITORING OF PACIFIC INSULAR AREA FISH11 ERIES.

12 (a) WAIVER AUTHORITY.—Section 201(h)(2)(B) (16) U.S.C. 1821(h)(2)(B) is amended by striking "that is at 13 least equal in effectiveness to the program established by 14 15 the Secretary;" and inserting "or other monitoring program that the Secretary, in consultation with the Western 16 17 Pacific Management Council, determines is adequate to monitor harvest, bycatch, and compliance with the laws 18 of the United States by vessels fishing under the agree-19 20 ment;".

(b) MARINE CONSERVATION PLANS.—Section
22 204(e)(4)(A)(i) (16 U.S.C. 1824(e)(4)(A)(i)) is amended
23 to read as follows:

24 "(i) Pacific Insular Area observer25 programs, or other monitoring pro-

1	grams, that the Secretary determines
2	are adequate to monitor the harvest,
3	bycatch, and compliance with the laws
4	of the United States by foreign fish-
5	ing vessels that fish under Pacific In-
6	sular Area fishing agreements;".
7	SEC. 105. REAUTHORIZATION OF ATLANTIC TUNAS CON-
8	VENTION ACT.

9 (a) IN GENERAL.—Section 10 of the Atlantic Tunas
10 Convention Act of 1975 (16 U.S.C. 971h) is amended to
11 read as follows:

12 "SEC. 10. AUTHORIZATION OF APPROPRIATIONS.

"(a) IN GENERAL.—There are authorized to be appropriated to the Secretary to carry out this Act, including
use for payment of the United States share of the joint
expenses of the Commission as provided in Article X of
the Convention \$5,495,000 for each of the fiscal years
2007 through 2012.

19 "(b) ALLOCATION.—Of the amounts made available20 under subsection (a) for each fiscal year—

21 "(1) \$150,000 are authorized for the advisory
22 committee established under section 4 of this Act
23 and the species working groups established under
24 section 4A of this Act; and

1	"(2) \$4,240,000 are authorized for research ac-
2	tivities under this Act and section 3 of Public Law
3	96–339 (16 U.S.C. 971i), of which \$3,000,000 shall
4	be for the cooperative research program under sec-
5	tion $3(b)(2)(H)$ of that section (16 U.S.C.
6	971i(b)(2)(H).".
7	(b) Atlantic Billfish Cooperative Research
8	PROGRAM.—Section 3(b)(2) of Public Law 96–339 (16
9	U.S.C. 971i(b)(2)) is amended—
10	(1) by striking "and" after the semicolon in
11	subparagraph (G);
12	(2) by redesignating subparagraph (H) as sub-
13	paragraph (I); and
14	(3) by inserting after subparagraph (G) the fol-
15	lowing:
16	"(H) include a cooperative research pro-
17	gram on Atlantic billfish based on the South-
18	east Fisheries Science Center Atlantic Billfish
19	Research Plan of 2002; and".
20	SEC. 106. INTERNATIONAL OVERFISHING AND DOMESTIC
21	EQUITY.
22	(a) International Overfishing.—Section 304
23	(16 U.S.C. 1854) is amended by adding at the end thereof
24	the following:

"(i) INTERNATIONAL OVERFISHING.—The provisions 1 2 of this subsection shall apply in lieu of subsection (e) to a fishery that the Secretary determines is overfished or 3 4 approaching a condition of being overfished due to exces-5 sive international fishing pressure, and for which there are no management measures to end overfishing under an 6 international agreement to which the United States is a 7 8 party. For such fisheries—

9 "(1) the Secretary, in cooperation with the Sec10 retary of State, immediately take appropriate action
11 at the international level to end the overfishing; and
12 "(2) within 1 year after the Secretary's deter13 mination, the appropriate Council, or Secretary, for
14 fisheries under section 302(a)(3) shall—

"(A) develop recommendations for domestic regulations to address the relative impact of
fishing vessels of the United States on the stock
and, if developed by a Council, the Council shall
submit such recommendations to the Secretary;
and

21 "(B) develop and submit recommendations
22 to the Secretary of State, and to the Congress,
23 for international actions that will end over24 fishing in the fishery and rebuild the affected
25 stocks, taking into account the relative impact

of vessels of other nations and vessels of the United States on the relevant stock.".

3 (b) HIGHLY MIGRATORY SPECIES TAGGING RE4 SEARCH.—Section 304(g)(2) (16 U.S.C. 1854(g)(2)) is
5 amended by striking "(16 U.S.C. 971d)" and inserting
6 "(16 U.S.C. 971d), or highly migratory species harvested
7 in a commercial fishery managed by a Council under this
8 Act or the Western and Central Pacific Fisheries Conven9 tion Implementation Act,".

10 SEC. 107. UNITED STATES CATCH HISTORY.

1

2

11 In establishing catch allocations under international 12 fisheries agreements, the Secretary of Commerce, in con-13 sultation with the Secretary of the Department in which the Coast Guard is operating, and the Secretary of State, 14 15 shall ensure that all catch history in a fishery associated with a vessel of the United States remains with the United 16 States in that fishery, and is not transferred or credited 17 to any other nation or vessel of such nation, including 18 when a vessel of the United States is sold or transferred 19 20 to a citizen of another nation or to an entity controlled 21 by citizens of another nation.

22 SEC. 108. SECRETARIAL REPRESENTATIVE FOR INTER23 NATIONAL FISHERIES.

(a) IN GENERAL.—The Secretary of Commerce, inconsultation with the Under Secretary of Commerce for

Oceans and Atmosphere, shall designate a Senate-con firmed, senior official within the National Oceanic and At mospheric Administration to perform the duties of the
 Secretary with respect to international agreements involv ing fisheries and other living marine resources, including
 policy development and representation as a U.S. Commis sioner, under any such international agreements.

8 (b) ADVICE.—The designated official shall, in con-9 sultation with the Deputy Assistant Secretary for Inter-10 national Affairs and the Administrator of the National Marine Fisheries Service, advise the Secretary, Undersec-11 retary of Commerce for Oceans and Atmosphere, and 12 13 other senior officials of the Department of Commerce and the National Oceanic and Atmospheric Administration on 14 15 development of policy on international fisheries conservation and management matters. 16

17 (c) CONSULTATION.—The designated official shall 18 consult with the Senate Committee on Commerce, Science, 19 and Transportation and the House Committee on Re-20sources on matters pertaining to any regional or inter-21 national negotiation concerning living marine resources, 22 including shellfish, including before initialing any agree-23 ment concerning living marine resources or attending any 24 official meeting at which management measures will be

1 discussed, and shall otherwise keep the committees in-2 formed throughout the negotiation process.

3 (d) DELEGATION.—The designated official may dele-4 gate and authorize successive re-delegation of such func-5 tions, powers, and duties to such officers and employees 6 of the National Oceanic and Atmospheric Administration 7 as deemed necessary to discharge the responsibility of the 8 Office.

9 TITLE II—IMPLEMENTATION OF

10 WESTERN AND CENTRAL PA 11 CIFIC FISHERIES CONVEN 12 TION

13 SEC. 201. SHORT TITLE.

14 This title may be cited as the "Western and Central15 Pacific Fisheries Convention Implementation Act".

16 SEC. 202. DEFINITIONS.

17 In this title:

(1) 1982 CONVENTION.—The term "1982 Convention" means the United Nations Convention on
the Law of the Sea of 10 December 1982.

(2) AGREEMENT.—The term "Agreement"
means the Agreement for the Implementation of the
Provisions of the United Nations Convention on the
Law of the Sea of 10 December 1982 relating to the

1	Conservation and Management of Straddling Fish
2	Stocks and Highly Migratory Fish Stocks.
3	(3) COMMISSION.—The term "Commission"
4	means the Commission for the Conservation and
5	Management of Highly Migratory Fish Stocks in the
6	Western and Central Pacific Ocean established in
7	accordance with this Convention.
8	(4) CONVENTION AREA.—The term "convention
9	area" means all waters of the Pacific Ocean bounded
10	to the south and to the east by the following line:
11	From the south coast of Australia due south
12	along the 141th meridian of east longitude to its
13	intersection with the 55th parallel of south latitude;
14	thence due east along the 55th parallel of south lati-
15	tude to its intersection with the 150th meridian of
16	east longitude; thence due south along the 150th
17	meridian of east longitude to its intersection with
18	the 60th parallel of south latitude; thence due east
19	along the 60th parallel of south latitude to its inter-
20	section with the 130th meridian of west longitude;
21	thence due north along the 130th meridian of west
22	longitude to its intersection with the 4th parallel of
23	south latitude; thence due west along the 4th par-
24	allel of south latitude to its intersection with the

1	150th meridian of west longitude; thence due north
2	along the 150th meridian of west longitude.
3	(5) EXCLUSIVE ECONOMIC ZONE.—The term
4	"exclusive economic zone" means the zone estab-
5	lished by Presidential Proclamation Numbered 5030
6	of March 10, 1983.
7	(6) FISHING.—The term "fishing" means:
8	(A) searching for, catching, taking, or har-
9	vesting fish.
10	(B) attempting to search for, catch, take,
11	or harvest fish.
12	(C) engaging in any other activity which
13	can reasonably be expected to result in the lo-
14	cating, catching, taking, or harvesting of fish
15	for any purpose.
16	(D) placing, searching for, or recovering
17	fish aggregating devices or associated electronic
18	equipment such as radio beacons.
19	(E) any operations at sea directly in sup-
20	port of, or in preparation for, any activity de-
21	scribed in subparagraphs (A) through (D), in-
22	cluding transshipment.
23	(F) use of any other vessel, vehicle, air-
24	craft, or hovercraft, for any activity described
25	in subparagraphs (A) through (E) except for

1 emergencies involving the health and safety of 2 the crew or the safety of a vessel. 3 (7) FISHING VESSEL.—The term "fishing vessel" means any vessel used or intended for use for 4 5 the purpose of fishing, including support ships, car-6 rier vessels, and any other vessel directly involved in 7 such fishing operations. (8) HIGHLY MIGRATORY FISH STOCKS.—The 8 9 term "highly migratory fish stocks" means all fish 10 stocks of the species listed in Annex 1 of the 1982 11 Convention occurring in the Convention Area, and 12 such other species of fish as the Commission may 13 determine. 14 (9) SECRETARY.—The term "Secretary" means 15 the Secretary of Commerce. (10) STATE.—The term "State" means each of 16 17 the several States of the United States, the District 18 of Columbia, the Commonwealth of the Northern 19 Mariana Islands, American Samoa, Guam, and any 20 other commonwealth, territory, or possession of the 21 United States. 22 (11)TRANSHIPMENT.—The term "trans-23 shipment" means the unloading of all or any of the 24 fish on board a fishing vessel to another fishing ves-25 sel either at sea or in port.

WCPCF CONVENTION; WESTERN 1 (12)AND 2 CONVENTION.—The CENTRAL PACIFIC terms 3 "WCPCF Convention" and "Western and Central Pacific Convention" means the Convention on the 4 5 Conservation and Management of the Highly Migra-6 tory Fish Stocks in the Western and Central Pacific 7 Ocean, with Annexes, which was adopted at Hono-8 lulu, Hawaii, on September 5, 2000, by the Multilat-9 eral High Level Conference on the Highly Migratory 10 Fish Stocks in the Western and Central Pacific 11 Ocean.

12 SEC. 203. APPOINTMENT OF UNITED STATES COMMIS-13 SIONERS.

14 (a) IN GENERAL.—The United States shall be rep-15 resented on the Commission by 5 United States Commissioners. The President shall appoint individuals to serve 16 17 on the Commission at the pleasure of the President. In 18 making the appointments, the President shall select Com-19 missioners from among individuals who are knowledgeable 20 or experienced concerning highly migratory fish stocks in 21 the Western and Central Pacific Ocean, one of whom shall 22 be an officer or employee of the Department of Commerce, 23 and one of whom shall be a member of either the Pacific 24 Fishery Management Council or Western Pacific Fishery 25 Management Council. Each appointment shall coordinate

with the other Council to ensure that the jurisdictional
 concerns of both Councils are addressed. The Commis sioners shall be entitled to adopt such rules of procedures
 as they find necessary and to select a chairman from
 among members who are officers or employees of the
 United States Government.

7 (b) ALTERNATE COMMISSIONERS.—The Secretary of 8 State, in consultation with the Secretary, may designate 9 from time to time and for periods of time deemed appro-10 priate Alternate United States Commissioners to the Commission. Any Alternate United States Commissioner may 11 exercise at any meeting of the Commission, Council, any 12 13 Panel, or the advisory committee established pursuant to subsection (d), all powers and duties of a United States 14 15 Commissioner in the absence of any Commissioner appointed pursuant to subsection (a) of this section for what-16 ever reason. The number of such Alternate United States 17 Commissioners that may be designated for any such meet-18 ing shall be limited to the number of United States Com-19 20missioners appointed pursuant to subsection (a) of this 21 section who will not be present at such meeting.

22 (c) Administrative Matters.—

23 (1) EMPLOYMENT STATUS.—Individuals serving
24 as such Commissioners, other than officers or em25 ployees of the United States Government, shall be

1	considered to be Federal employees while performing
2	such service, only for purposes of—
3	(A) injury compensation under chapter 81
4	of title 5, United States Code;
5	(B) tort claims liability as provided under
6	chapter 171 of title 28 United States Code;
7	(C) requirements concerning ethics, con-
8	flicts of interest, and corruption as provided
9	under title 18, United States Code; and
10	(D) any other criminal or civil statute or
11	regulation governing the conduct of Federal em-
12	ployees.
13	(2) COMPENSATION.—The United States Com-
14	missioners or Alternate Commissioners, although of-
15	ficers of the United States while so serving, shall re-
16	ceive no compensation for their services as such
17	Commissioners or Alternate Commissioners.
18	(3) TRAVEL EXPENSES.—
19	(A) The Secretary of State shall pay the
20	necessary travel expenses of United States
21	Commissioners and Alternate United States
22	Commissioners in accordance with the Federal
23	Travel Regulations and sections 5701, 5702,
24	5704 through 5708, and 5731 of title 5, United
25	States Code.

1	(B) The Secretary of Commerce may reim-
2	burse the Secretary of State for amounts ex-
3	pended by the Secretary of State under this
4	subsection.
5	(d) Advisory Committees.—
6	(1) Establishment of permanent advisory
7	COMMITTEE.—
8	(A) MEMBERSHIP.—There is established
9	an advisory committee that shall be composed
10	of—
11	(i) not less than 15 nor more than 20
12	individuals appointed by the United States
13	Commissioners appointed under section
14	203, who shall select such individuals from
15	the various groups concerned with the fish-
16	eries covered by the WCPFC Convention,
17	providing, to the maximum extent prac-
18	ticable, an equitable balance among such
19	groups;
20	(ii) the chairs of the Pacific Fishery
21	Management Council and the Western Pa-
22	cific Fishery Management Council's fishing
23	industry Advisory Committees or such a

24 chair's designee; and

(iii) officials of the fisheries manage ment authorities of American Samoa,
 Guam, and the Northern Mariana Islands
 (or their designees).

(B) TERMS AND PRIVILEGES.—Each mem-5 6 ber of the advisory committee appointed under subparagraph (A) shall serve for a term of 2 7 8 years and shall be eligible for reappointment. 9 Members of the advisory committee may attend 10 all public meetings of the Commission, Council, 11 or any Panel to which they are invited by the 12 Commission, Council, or any Panel. The advi-13 sory committee shall be invited to attend all 14 non-executive meetings of the United States 15 Commissioners and at such meetings shall be 16 given opportunity to examine and to be heard 17 on all proposed programs of investigation, re-18 ports, recommendations, and regulations of the 19 Commission.

20 (C) PROCEDURES.—The advisory com21 mittee established by subparagraph (A) shall
22 determine its organization, and prescribe its
23 practices and procedures for carrying out its
24 functions under this chapter, the Magnuson25 Stevens Fishery Conservation and Management
1 Act (16 U.S.C. 1801 et seq.), and the WCPFC 2 Convention. The advisory committee shall pub-3 lish and make available to the public a state-4 ment of its organization, practices, and procedures. A majority of the members of the advi-5 6 sory committee shall constitute a quorum. 7 Meetings of the advisory committee, except 8 when in executive session, shall be open to the 9 public, and prior notice of meetings shall be 10 made public in a timely fashion. and the advi-11 sory committee shall not be subject to the Fed-12 eral Advisory Committee Act (5 U.S.C. App.). 13 (D) PROVISION OF INFORMATION.—The 14 Secretary and the Secretary of State shall fur-15 nish the advisory committee with relevant information concerning fisheries and international 16 17 fishery agreements. 18 (2) Administrative matters.— 19 (A) SUPPORT SERVICES.—The Secretary 20 shall provide to advisory committees in a timely 21 manner such administrative and technical sup-

port services as are necessary for their effective

23 functioning.

22

1	(B) Compensation; status; ex-
2	PENSES.—Individuals appointed to serve as a
3	member of an advisory committee—
4	(i) shall serve without pay, but while
5	away from their homes or regular places of
6	business in the performance of services for
7	the advisory committee shall be allowed
8	travel expenses, including per diem in lieu
9	of subsistence, in the same manner as per-
10	sons employed intermittently in the Gov-
11	ernment service are allowed expenses under
12	section 5703 of title 5, United States
13	Code; and
14	(ii) shall not be considered Federal
15	employees by reason of their service as
16	members of an advisory committee, except
17	for purposes of injury compensation or tort
18	claims liability as provided in chapter 81 of
19	title 5, United States Code, and chapter
20	171 of title 28, United States Code.
21	(e) Memorandum of Understanding.—For highly
22	migratory species in the Pacific, the Secretary, in coordi-
23	nation with the Secretary of State, shall develop a memo-
24	

25 cific, and North Pacific Fishery Management Councils,

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that specifies the role of the relevant Council or Councils
 with respect to—

3 (1) participation in United States delegations to
4 international fishery organizations in the Pacific
5 Ocean, including government-to-government con6 sultations;

7 (2) providing formal recommendations to the
8 Secretary and the Secretary of State regarding nec9 essary measures for both domestic and foreign ves10 sels fishing for these species;

(3) coordinating positions with the United
States delegation for presentation to the appropriate
international fishery organization; and

(4) recommending those domestic fishing regulations that are consistent with the actions of the
international fishery organization, for approval and
implementation under the Magnuson-Stevens Fishery Conservation and Management Act (16 U.S.C.
1801 et seq.)

20sec. 204. Authority and responsibility of the sec-21retary of state.

22 The Secretary of State may—

(1) receive and transmit, on behalf of the
United States, reports, requests, recommendations,

proposals, decisions, and other communications of
 and to the Commission;

(2) in consultation with the Secretary of Com-3 4 merce and the United States Commissioners, ap-5 prove, disapprove, object to, or withdraw objections 6 to bylaws and rules, or amendments thereof, adopted 7 by the WCPFC Commission, and, with the concur-8 rence of the Secretary of Commerce to approve or 9 disapprove the general annual program of the 10 WCPFC Commission with respect to conservation and management measures and other measures pro-11 12 posed or adopted in accordance with the WCPFC 13 Convention; and

14 (3) act upon, or refer to other appropriate au15 thority, any communication referred to in paragraph
16 (1).

17 SEC. 205. RULEMAKING AUTHORITY OF THE SECRETARY OF 18 COMMERCE.

(a) PROMULGATION OF REGULATIONS.—The Secretary of Commerce, in consultation with the Secretary of
State and, with respect to enforcement measures, the Secretary of the department in which the Coast Guard is operating, is authorized to promulgate such regulations as
may be necessary to carry out the United States international obligations under the WCPFC Convention and

this title, including recommendations and decisions adopt-1 2 ed by the Commission. In cases where the Secretary of 3 Commerce has discretion in the implementation of one or 4 more measures adopted by the Commission that would 5 govern fisheries under the authority of a Regional Fishery Management Council, the Secretary may, to the extent 6 7 practicable within the implementation schedule of the 8 WCPFC Convention and any recommendations and deci-9 sions adopted by the Commission, promulgate such regula-10 tions in accordance with the procedures established by the Magnuson-Stevens Fishery Conservation and Manage-11 ment Act (16 U.S.C. 1801 et seq.). 12

(b) ADDITIONS TO FISHERY REGIMES AND REGULATIONS.—The Secretary of Commerce may promulgate regulations under this title applicable to all vessels and persons subject to the jurisdiction of the United States, including United States flag vessels wherever they may be
operating, on such date as the Secretary shall prescribe.

19 SEC. 206. ENFORCEMENT.

20 (a) IN GENERAL.—The Secretary of Commerce 21 may—

(1) administer and enforce this title and any
regulations issued under this title, except to the extent otherwise provided for in this Act;

1	(2) request and utilize on a reimbursed or non-
2	reimbursed basis the assistance, services, personnel,
3	equipment, and facilities of other Federal depart-
4	ments and agencies in—
5	(A) the administration and enforcement of
6	this title; and
7	(B) the conduct of scientific, research, and
8	other programs under this title;
9	(3) conduct fishing operations and biological ex-
10	periments for purposes of scientific investigation or
11	other purposes necessary to implement the WCPFC
12	Convention;
13	(4) collect, utilize, and disclose such informa-
14	tion as may be necessary to implement the WCPFC
15	Convention, subject to sections 552 and 552a of title
16	5, United States Code, and section 402(b) of the
17	Magnuson-Stevens Fishery Conservation and Man-
18	agement Act (16 U.S.C. 1881a(b));
19	(5) if recommended by the United States Com-
20	missioners or proposed by a Council with authority
21	over the relevant fishery, assess and collect fees, not
22	to exceed three percent of the ex-vessel value of fish
23	harvested by vessels of the United States in fisheries
24	managed pursuant to this title, to recover the actual
25	costs to the United States of management and en-

forcement under this title, which shall be deposited
 as an offsetting collection in, and credited to, the ac count providing appropriations to carry out the func tions of the Secretary under this title; and

5 (6) issue permits to owners and operators of
6 United States vessels to fish in the convention area
7 seaward of the United States Exclusive Economic
8 Zone, under such terms and conditions as the Sec9 retary may prescribe, and shall remain valid for a
10 period to be determined by the Secretary.

11 (b) CONSISTENCY WITH OTHER LAWS.—The Sec-12 retary shall ensure the consistency, to the extent prac-13 ticable, of fishery management programs administered under this Act, the Magnuson-Stevens Fishery Conserva-14 15 tion and Management Act (16 U.S.C. 1801 et seq.), the Tuna Conventions Act (16 U.S.C. 951 et seq.), the South 16 Pacific Tuna Act (16 U.S.C. 973 et seq.), section 401 of 17 Public Law 108–219 (16 U.S.C. 1821 note) (relating to 18 Pacific albacore tuna), and the Atlantic Tunas Convention 19 Act (16 U.S.C. 971). 20

(c) ACTIONS BY THE SECRETARY.—The Secretary
shall prevent any person from violating this title in the
same manner, by the same means, and with the same jurisdiction, powers, and duties as though all applicable
terms and provisions of the Magnuson-Stevens Fishery

1 Conservation and Management Act (16 U.S.C. 1857) were 2 incorporated into and made a part of this title. Any person 3 that violates any provision of this title is subject to the 4 penalties and entitled to the privileges and immunities 5 provided in the Magnuson-Stevens Fishery Conservation 6 and Management Act in the same manner, by the same 7 means, and with the same jurisdiction, power, and duties 8 as though all applicable terms and provisions of that Act 9 were incorporated into and made a part of this title. 10 (d) CONFIDENTIALITY.— 11 (1) IN GENERAL.—Any information submitted 12 to the Secretary in compliance with any requirement 13 under this Act shall be confidential and shall not be 14 disclosed, except— 15 (A) to Federal employees who are respon-16 sible for administering, implementing, and en-17 forcing this Act; 18 (B) to the Commission, in accordance with 19 requirements in the Convention and decisions of 20 the Commission, and, insofar as possible, in ac-21 cordance with an agreement with the Commis-22 sion that prevents public disclosure of the iden-23 tity or business of any person; 24 (C) to State or Marine Fisheries Commis-25 sion employees pursuant to an agreement with

1	the Secretary that prevents public disclosure of
2	the identity or business or any person;
3	(D) when required by court order; or
4	(E) when the Secretary has obtained writ-
5	ten authorization from the person submitting
6	such information to release such information to
7	persons for reasons not otherwise provided for
8	in this subsection, and such release does not
9	violate other requirements of this Act.
10	(2) USE OF INFORMATION.—The Secretary
11	shall, by regulation, prescribe such procedures as
12	may be necessary to preserve the confidentiality of
13	information submitted in compliance with any re-
14	quirement or regulation under this Act, except that
15	the Secretary may release or make public any such
16	information in any aggregate or summary form that
17	does not directly or indirectly disclose the identity or
18	business of any person. Nothing in this subsection
19	shall be interpreted or construed to prevent the use
20	for conservation and management purposes by the
21	Secretary of any information submitted in compli-
22	ance with any requirement or regulation under this
23	Act.
24	SEC. 207. PROHIBITED ACTS.

25 (a) IN GENERAL.—It is unlawful for any person—

(1) to violate any provision of this title or any regulation or permit issued pursuant to this title;

3 (2) to use any fishing vessel to engage in fish4 ing after the revocation, or during the period of sus5 pension, or an applicable permit issued pursuant to
6 this title;

7 (3) to refuse to permit any officer authorized to
8 enforce the provisions of this title to board a fishing
9 vessel subject to such person's control for the pur10 poses of conducting any search, investigation, or in11 spection in connection with the enforcement of this
12 title or any regulation, permit, or the Convention;

(4) to forcibly assault, resist, oppose, impede,
intimidate, or interfere with any such authorized officer in the conduct of any search, investigations, or
inspection in connection with the enforcement of this
title or any regulation, permit, or the Convention;

18 (5) to resist a lawful arrest for any act prohib-19 ited by this title;

20 (6) to ship, transport, offer for sale, sell, pur21 chase, import, export, or have custody, control, or
22 possession of, any fish taken or retained in violation
23 of this title or any regulation, permit, or agreement
24 referred to in paragraph (1) or (2);

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(7) to interfere with, delay, or prevent, by any
 means, the apprehension or arrest of another person,
 knowing that such other person has committed any
 chapter prohibited by this section;

(8) to knowingly and willfully submit to the 5 6 Secretary false information (including false informa-7 tion regarding the capacity and extent to which a 8 United States fish processor, on an annual basis, 9 will process a portion of the optimum yield of a fish-10 ery that will be harvested by fishery vessels of the 11 United States), regarding any matter that the Sec-12 retary is considering in the course of carrying out 13 this title;

(9) to forcibly assault, resist, oppose, impede,
intimidate, sexually harass, bribe, or interfere with
any observer one a vessel under this title, or any
data collector employed by the National Marine
Fisheries Service or under contract to any person to
carry out responsibilities under this title;

20 (10) to engage in fishing in violation of any
21 regulation adopted pursuant to section 206(a) of
22 this title;

(11) to ship, transport, purchase, sell, offer forsale, import, export, or have in custody, possession,

1	or control any fish taken or retained in violation of
2	such regulations;
3	(12) to fail to make, keep, or furnish any catch
4	returns, statistical records, or other reports as are
5	required by regulations adopted pursuant to this
6	title to be made, kept, or furnished;
7	(13) to fail to stop a vessel upon being hailed
8	and instructed to stop by a duly authorized official
9	of the United States;
10	(14) to import, in violation of any regulation
11	adopted pursuant to section 206(a) of this title, any
12	fish in any form of those species subject to regula-
13	tion pursuant to a recommendation, resolution, or
14	decision of the Commission, or any tuna in any form
15	not under regulation but under investigation by the
16	Commission, during the period such fish have been
17	denied entry in accordance with the provisions of
18	section 206(a) of this title.
19	(b) ENTRY CERTIFICATION.—In the case of any fish
20	described in subsection (a) offered for entry into the
21	United States, the Secretary of Commerce shall require
22	proof satisfactory to the Secretary that such fish is not
23	ineligible for such entry under the terms of section 206(a)
24	of this title.

2 (a) FEDERAL AND STATE AGENCIES; PRIVATE INSTI-3 TUTIONS AND ORGANIZATIONS.—The Secretary of Commerce may cooperate with agencies of the United States 4 5 government, any public or private institutions or organizations within the United States or abroad, and, through 6 7 the Secretary of State, the duly authorized officials of the 8 government of any party to the WCPFC Convention, in 9 carrying out responsibilities under this title.

10 (b) SCIENTIFIC AND OTHER PROGRAMS; FACILITIES 11 AND PERSONNEL.—All Federal agencies are authorized, 12 upon the request of the Secretary of Commerce, to cooper-13 ate in the conduct of scientific and other programs and 14 to furnish facilities and personnel for the purpose of as-15 sisting the Commission in carrying out its duties under 16 the WCPFC Convention.

17 (c) SANCTIONED FISHING OPERATIONS AND FISH18 ERIES EXPERIMENTS.—Nothing in this title, or in the
19 laws or regulations of any State, prevents the Secretary
20 or the Commission from—

(1) conducting or authorizing the conduct of
fishing operations and fisheries experiments at any
time for purposes of scientific investigation; or

24 (2) discharging any other duties prescribed by25 the WCPFC Convention.

(d) STATE JURISDICTION NOT AFFECTED.—Except
 as provided in subsection (e) of this section, nothing in
 this title shall be construed to diminish or to increase the
 jurisdiction of any State in the territorial sea of the
 United States.

6 (e) Application of Regulations.—

7 (1)IN GENERAL.—regulations promulgated 8 under section 206(a) of this title shall apply within 9 the boundaries of any State bordering on the Con-10 vention area if the Secretary has provided notice to 11 such State, the State does not request an agency 12 hearing, and the Secretary determines that the 13 State—

(A) has not, within a reasonable period of
time after the promulgation of regulations pursuant to this title, enacted laws or promulgated
regulations that implement the recommendations of the Commission within the boundaries
of such State; or

20 (B) has enacted laws or promulgated regu21 lations that implement the recommendations of
22 the commission within the boundaries of such
23 State that—

1	(i) are less restrictive that the regula-
2	tions promulgated under section 206(a) of
3	this title; or
4	(ii) are not effectively enforced.
5	(2) Determination by secretary.—The reg-
6	ulations promulgated pursuant to section 206(a) of
7	this title shall apply until the Secretary determines
8	that the State is effectively enforcing within its
9	boundaries measures that are not less restrictive
10	than the regulations promulgated under section
11	206(a) of this title.
12	(3) HEARING.—If a State requests a formal
13	agency hearing, the Secretary shall not apply the
14	regulations promulgated pursuant section 206(a) of
15	this title within that State's boundaries unless the
16	hearing record supports a determination under para-
17	graph $(1)(A)$ or (B) .
18	(f) REVIEW OF STATE LAWS AND REGULATIONS.—
19	To ensure that the purposes of subsection (e) are carried
20	out, the Secretary of Commerce shall undertake a con-
21	tinuing review of the laws and regulations of all States
22	to which subsection (e) applies or may apply and the ex-
23	tent to which such laws and regulations are enforced.

1 SEC. 209. TERRITORIAL PARTICIPATION.

2 The Secretary of State shall ensure participation in
3 the Commission and its subsidiary bodies by American
4 Samoa, Guam, and the Northern Mariana Islands to the
5 same extent provided to the territories of other nations.

6 SEC. 210. EXCLUSIVE ECONOMIC ZONE NOTIFICATION.

7 Masters of commercial fishing vessels of nations fish-8 ing for species under the management authority of the 9 Western and Central Pacific Fisheries Convention that do not carry vessel monitoring systems capable of commu-10 11 nicating with United States enforcement authorities shall, 12 prior to, or as soon as reasonably possible after, entering 13 and transiting the Exclusive Economic Zone seaward of 14 Hawaii and of the Commonwealths, territories, and possessions of the United States in the Pacific Ocean area— 15

(1) notify the Coast Guard or the National Marine Fisheries Service Office of Law Enforcement in
the appropriate region of the name, flag state, location, route, and destination of the vessel and of the
circumstances under which it will enter United
States waters;

(2) ensure that all fishing gear on board the
vessel is stowed below deck or otherwise removed
from the place where it is normally used for fishing
and placed where it is not readily available for fishing; and

(3) if requested by an enforcement officer, pro ceed to a specified location so that a vessel inspec tion can be conducted.

4 SEC. 211. AUTHORIZATION OF APPROPRIATIONS.

5 There is authorized to be appropriated to the Sec-6 retary of Commerce \$1,000,000 for each of the fiscal 7 years 2007 through 2012 to carry out this title and to 8 pay the United States' contribution to the Commission 9 under section 5 of part III of the WCPFC Convention.

10 TITLE III—PACIFIC WHITING

11 SEC. 301. SHORT TITLE.

12 This title may be cited as the "Pacific Whiting Act13 of 2006".

14 SEC. 302. DEFINITIONS.

15 In this title:

16 (1) ADVISORY PANEL.—The term "advisory
17 panel" means the Advisory Panel on Pacific Hake/
18 Whiting established by the Agreement.

19 (2) AGREEMENT.—The term "Agreement"
20 means the Agreement between the Government of
21 the United States and the Government of Canada on
22 Pacific Hake/Whiting, signed at Seattle, Wash23 ington, on November 21, 2003.

24 (3) CATCH.—The term "catch" means all fish25 ery removals from the offshore whiting resource, in-

3 (4) JOINT MANAGEMENT COMMITTEE.—The
4 term "joint management committee" means the
5 joint management committee established by the
6 Agreement.

7 (5) JOINT TECHNICAL COMMITTEE.—The term
8 "joint technical committee" means the joint tech9 nical committee established by the Agreement.

10 (6) Offshore whiting resource.—The term "offshore 11 whiting resource" means the 12 transboundary stock of Merluccius productus that is 13 located in the offshore waters of the United States 14 and Canada except in Puget Sound and the Strait 15 of Georgia.

16 (7) SCIENTIFIC REVIEW GROUP.—The term
17 "scientific review group" means the scientific review
18 group established by the Agreement.

19 (8) SECRETARY.—The term "Secretary" means20 the Secretary of Commerce.

(9) UNITED STATES SECTION.—The term
"United States Section" means the United States
representatives on the joint management committee.

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1	SEC. 303. UNITED STATES REPRESENTATION ON JOINT
2	MANAGEMENT COMMITTEE.
3	(a) Representatives.—
4	(1) IN GENERAL.—The Secretary, in consulta-
5	tion with the Secretary of State, shall appoint 4 in-
6	dividuals to represent the United States as the
7	United States Section on the joint management com-
8	mittee. In making the appointments, the Secretary
9	shall select representatives from among individuals
10	who are knowledgeable or experienced concerning
11	the offshore whiting resource. Of these—

12 (A) 1 shall be an official of the National
13 Oceanic and Atmospheric Administration;

(B) 1 shall be a member of the Pacific
Fishery Management Council, appointed with
consideration given to any recommendation provided by that Council;

18 (C) 1 shall be appointed from a list sub19 mitted by the treaty Indian tribes with treaty
20 fishing rights to the offshore whiting resource;
21 and

(D) 1 shall be appointed from the commercial sector of the whiting fishing industry concerned with the offshore whiting resource.

25 (2) TERM OF OFFICE.—Each representative appointed under paragraph (1) shall be appointed for
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1 a term not to exceed 4 years, except that, of the ini-2 tial appointments, 2 representatives shall be appointed for terms of 2 years. Any individual ap-3 4 pointed to fill a vacancy occurring prior to the expi-5 ration of the term of office of that individual's pred-6 ecessor shall be appointed for the remainder of that 7 term. A representative may be appointed for a term 8 of less than 4 years if such term is necessary to en-9 sure that the term of office of not more than 2 rep-10 resentatives will expire in any single year. An indi-11 vidual appointed to serve as a representative is eligi-12 ble for reappointment.

13 (3) CHAIR.—Unless otherwise agreed by all of
14 the 4 representatives, the chair shall rotate annually
15 among the 4 members, with the order of rotation de16 termined by lot at the first meeting.

17 (b) ALTERNATE REPRESENTATIVES.—The Secretary, in consultation with the Secretary of State, may designate 18 alternate representatives of the United States to serve on 19 20 the joint management committee. An alternative rep-21 resentative may exercise, at any meeting of the committee, 22 all the powers and duties of a representative in the ab-23 sence of a duly designated representative for whatever rea-24 son.

1SEC. 304. UNITED STATES REPRESENTATION ON THE SCI-2ENTIFIC REVIEW GROUP.

3 (a) IN GENERAL.—The Secretary, in consultation
4 with the Secretary of State, shall appoint no more than
5 2 scientific experts to serve on the scientific review group.
6 An individual shall not be eligible to serve on the scientific
7 review group while serving on the joint technical com8 mittee.

9 (b) TERM.—An individual appointed under sub-10 section (a) shall be appointed for a term of not to exceed 11 4 years, but shall be eligible for reappointment. An indi-12 vidual appointed to fill a vacancy occurring prior to the 13 expiration of a term of office of that individual's prede-14 cessor shall be appointed to serve for the remainder of that 15 term.

16 (c) JOINT APPOINTMENTS.—In addition to individ-17 uals appointed under subsection (a), the Secretary, jointly 18 with the Government of Canada, may appoint to the sci-19 entific review group, from a list of names provided by the 20 advisory panel —

(1) up to 2 independent members of the sci-entific review group; and

23 (2) 2 public advisors.

24 SEC. 305. UNITED STATES REPRESENTATION ON JOINT

- 25 **TECHNICAL COMMITTEE.**
- 26 (a) Scientific Experts.—

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1	(1) IN GENERAL.—The Secretary, in consulta-
2	tion with the Secretary of State, shall appoint at
3	least 6 but not more than 12 individuals to serve as
4	scientific experts on the joint technical committee, at
5	least 1 of whom shall be an official of the National
6	Oceanic and Atmospheric Administration.
7	(2) TERM OF OFFICE.—An individual appointed
8	under paragraph (1) shall be appointed for a term
9	of not to exceed 4 years, but shall be eligible for re-
10	appointment. An individual appointed to fill a va-
11	cancy occurring prior to the expiration of the term
12	of office of that individual's predecessor shall be ap-
13	pointed for the remainder of that term.
14	(b) INDEPENDENT MEMBER.—In addition to individ-
15	uals appointed under subsection (a), the Secretary, jointly
16	with the Government of Canada, shall appoint 1 inde-
17	pendent member to the joint technical committee selected
18	from a list of names provided by the advisory panel.
19	SEC. 306. UNITED STATES REPRESENTATION ON ADVISORY
20	PANEL.
21	(a) IN GENERAL.—
22	(1) APPOINTMENT.—The Secretary, in con-
23	sultation with the Secretary of State, shall appoint

at least 6 but not more than 12 individuals to serve

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1	as members of the advisory panel, selected from
2	among individuals who are—
3	(A) knowledgeable or experienced in the
4	harvesting, processing, marketing, management,
5	conservation, or research of the offshore whiting
6	resource; and
7	(B) not employees of the United States.
8	(2) TERM OF OFFICE.—An individual appointed
9	under paragraph (1) shall be appointed for a term
10	of not to exceed 4 years, but shall be eligible for re-
11	appointment. An individual appointed to fill a va-
12	cancy occurring prior to the expiration of the term
13	of office of that individual's predecessor shall be ap-
14	pointed for the remainder of that term.
15	SEC. 307. RESPONSIBILITIES OF THE SECRETARY.
16	(a) IN GENERAL.—The Secretary is responsible for
17	carrying out the Agreement and this title, including the
18	authority, to be exercised in consultation with the Sec-
19	retary of State, to accept or reject, on behalf of the United
20	States, recommendations made by the joint management
21	committee.
22	(b) Regulations; Cooperation With Canadian
23	OFFICIALS.—In exercising responsibilities under this title,

the Secretary—

(1) may promulgate such regulations as may be
 necessary to carry out the purposes and objectives of
 the Agreement and this title; and

4 (2) with the concurrence of the Secretary of
5 State, may cooperate with officials of the Canadian
6 Government duly authorized to carry out the Agree7 ment.

8 SEC. 308. RULEMAKING.

9 (a) Application With Magnuson-Stevens Act.— 10 The Secretary shall establish the United States catch level for Pacific whiting according to the standards and proce-11 12 dures of the Agreement and this title rather than under 13 the standards and procedures of the Magnuson-Stevens Fishery Conservation and Management Act (16 U.S.C. 14 15 1801 et seq.), except to the extent necessary to address the rebuilding needs of other species. Except for estab-16 17 lishing the catch level, all other aspects of Pacific whiting 18 management shall be—

19 (1) subject to the Magnuson-Stevens Fishery20 Conservation and Management Act; and

21 (2) consistent with this title.

(b) JOINT MANAGEMENT COMMITTEE RECOMMENDATIONS.—For any year in which both parties to
the Agreement approve recommendations made by the
joint management committee with respect to the catch

level, the Secretary shall implement the approved rec ommendations. Any regulation promulgated by the Sec retary to implement any such recommendation shall apply,
 as necessary, to all persons and all vessels subject to the
 jurisdiction of the United States wherever located.

6 (c) YEARS WITH NO APPROVED CATCH REC-7 OMMENDATIONS.—If the parties to the Agreement do not 8 approve the joint management committee's recommenda-9 tion with respect to the catch level for any year, the Sec-10 retary shall establish the total allowable catch for Pacific whiting for the United States catch. In establishing the 11 total allowable catch under this subsection, the Secretary 12 13 shall—

14 (1) take into account any recommendations
15 from the Pacific Fishery Management Council, the
16 joint management committee, the joint technical
17 committee, the scientific review group, and the advi18 sory panel;

19 (2) base the total allowable catch on the best20 scientific information available;

(3) use the default harvest rate set out in paragraph 1 of Article III of the Agreement unless the
Secretary determines that the scientific evidence
demonstrates that a different rate is necessary to
sustain the offshore whiting resource; and

(4) establish the United State's share of the
 total allowable catch based on paragraph 2 of Article
 III of the Agreement and make any adjustments
 necessary under section 5 of Article II of the Agree ment.

6 SEC. 309. ADMINISTRATIVE MATTERS.

7 (a) EMPLOYMENT STATUS.—Individuals serving as
8 such Commissioners, other than officers or employees of
9 the United States Government, shall be considered to be
10 Federal employees while performing such service, only for
11 purposes of—

12 (1) injury compensation under chapter 81 of
13 title 5, United States Code;

14 (2) tort claims liability as provided under chap15 ter 171 of title 28 United States Code;

16 (3) requirements concerning ethics, conflicts of
17 interest, and corruption as provided under title 18,
18 United States Code; and

(4) any other criminal or civil statute or regula-tion governing the conduct of Federal employees.

21 (b) COMPENSATION.—

(1) IN GENERAL.—Except as provided in paragraph (2), an individual appointed under this title
shall receive no compensation for the individual's
service as a representative, alternate representative,

scientific expert, or advisory panel member under
 this title.

3 (2)GROUP.—Notwith-SCIENTIFIC REVIEW 4 standing paragraph (1), the Secretary may employ 5 and fix the compensation of an individual appointed 6 under section 304(a) to serve as a scientific expert 7 on the scientific review group who is not employed 8 by the United States government, a State govern-9 ment, or an Indian tribal government in accordance 10 with section 3109 of title 5, United States Code.

(c) TRAVEL EXPENSES.—Except as provided in subsection (d), the Secretary shall pay the necessary travel
expenses of individuals appointed under this title in accordance with the Federal Travel Regulations and sections
5701, 5702, 5704 through 5708, and 5731 of title 5,
United States Code.

17 (d) JOINT APPOINTEES.—With respect to the 2 inde-18 pendent members of the scientific review group and the 19 2 public advisors to the scientific review group jointly ap-20 pointed under section 304(c), and the 1 independent mem-21 ber to the joint technical committee jointly appointed 22 under section 305(b), the Secretary may pay up to 50 per-23 cent of—

24 (1) any compensation paid to such individuals;25 and

(2) the necessary travel expenses of such indi viduals.

3 SEC. 310. ENFORCEMENT.

4 (a) IN GENERAL.—The Secretary may—

5 (1) administer and enforce this title and any
6 regulations issued under this title;

7 (2) request and utilize on a reimbursed or non8 reimbursed basis the assistance, services, personnel,
9 equipment, and facilities of other Federal depart10 ments and agencies in the administration and en11 forcement of this title; and

(3) collect, utilize, and disclose such information as may be necessary to implement the Agreement and this title, subject to sections 552 and 552a
of title 5, United States Code.

(b) PROHIBITED ACTS.—It is unlawful for any person to violate any provision of this title or the regulations
promulgated under this title.

(c) ACTIONS BY THE SECRETARY.—The Secretary
shall prevent any person from violating this title in the
same manner, by the same means, and with the same jurisdiction, powers, and duties as though all applicable
terms and provisions of the Magnuson-Stevens Fishery
Conservation and Management Act (16 U.S.C. 1857) were
incorporated into and made a part of this title. Any person

1 that violates any provision of this title is subject to the
2 penalties and entitled to the privileges and immunities
3 provided in the Magnuson-Stevens Fishery Conservation
4 and Management Act in the same manner, by the same
5 means, and with the same jurisdiction, power, and duties
6 as though all applicable terms and provisions of that Act
7 were incorporated into and made a part of this title.

8 (d) PENALTIES.—This title shall be enforced by the 9 Secretary as if a violation of this title or of any regulation 10 promulgated by the Secretary under this title were a viola-11 tion of section 307 of the Magnuson-Stevens Fishery Con-12 servation and Management Act (16 U.S.C. 1857).

13 SEC. 311. AUTHORIZATION OF APPROPRIATIONS.

There are authorized to be appropriated to the Secretary \$1,000,000 for each of the fiscal years 2007
through 2012 to carry out the obligations of the United
States under the Agreement and this title.

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