## In the Senate of the United States, September 5, 1996.

*Resolved*, That the bill from the House of Representatives (H.R. 3666) entitled "An Act making appropriations for the Departments of Veterans Affairs and Housing and Urban Development, and for sundry independent agencies, boards, commissions, corporations, and offices for the fiscal year ending September 30, 1997, and for other purposes.", do pass with the following

## **AMENDMENTS:**

- 1 (1)Page 3, line 3, strike out [\$18,497,854,000] and in-
- 2 sert: \$18,671,259,000
- 3 (2)Page 3, line 22, strike out [\$1,227,000,000] and in-
- 4 sert: \$1,377,000,000
- 5 (3)Page 6, line 22, strike out [\$1,964,000] and insert:
  6 \$2,822,000
- 7 (4)Page 8, line 12, strike out [\$570,000,000] and insert:
- 8 \$596,000,000

- (5)Page 8, line 21, strike out [\$257,000,000] and insert:
   \$262,000,000
- 3 (6)Page 9, line 9, strike out [\$59,207,000] and insert:
  4 \$62,207,000
- 5 (7)Page 10, line 10, strike out [\$823,584,000] and in6 sert: \$813,730,000
- 7 (8) Page 10, line 10, strike out [*further*]
- 8 (9)Page 11, line 19, strike out [\$245,358,000] and in9 sert: \$178,250,000
- 10 (10)Page 13, line 8, strike out [\$160,000,000] and in11 sert: \$190,000,000
- 12 (11)Page 13, line 21, strike out [\$12,300,000, together13 with]
- 14 (12)Page 18, after line 12 insert:

15 SEC. 108. (a) The Secretary of Veterans Affairs may 16 convey, without consideration, to the City of Tuscaloosa, 17 Alabama (in this section referred to as the "City"), all 18 right, title, and interest of the United States in and to a 19 parcel of real property, including any improvements there-20 on, in the northwest quarter of section 28, township 21 21 south, range 9 west, of Tuscaloosa County, Alabama, com-22 prising a portion of the grounds of the Department of Veterans Affairs medical center, Tuscaloosa, Alabama, and con sisting of approximately 9.42 acres, more or less.

3 (b) The conveyance under subsection (a) shall be sub4 ject to the condition that the City use the real property con5 veyed under that subsection in perpetuity solely for public
6 park or recreational purposes.

7 (c) The exact acreage and legal description of the real
8 property to be conveyed pursuant to this section shall be
9 determined by a survey satisfactory to the Secretary of Vet10 erans Affairs. The cost of such survey shall be borne by the
11 City.

(d) The Secretary of Veterans Affairs may require such
additional terms and conditions in connection with the conveyance under this section as the Secretary considers appropriate to protect the interests of the United States.

16 (13)Page 18, strike out all after line 16, over to and in-17 cluding line 9 on page 27

18 (14)Page 27, after line 9 insert:

## 19 DEVELOPMENT OF ADDITIONAL NEW SUBSIDIZED HOUSING

For assistance for the purchase, construction, acquisition, or development of additional public and subsidized
housing units for low income families under the United
States Housing Act of 1937, as amended ("the Act" herein)
(42 U.S.C. 1437), not otherwise provided for, \$969,464,442,
to remain available until expended: Provided, That of the
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total amount provided under this head, \$595,000,000 shall 1 2 be for capital advances, including amendments to capital 3 advance contracts, for housing for the elderly, as authorized 4 by section 202 of the Housing Act of 1959, as amended, 5 and for project rental assistance, and amendments to contracts for project rental assistance, for supportive housing 6 7 for the elderly under section 202(c)(2) of the Housing Act 8 of 1959; and \$174,000,000 shall be for capital advances, 9 including amendments to capital advance contracts, for 10 supportive housing for persons with disabilities, as author-11 ized by section 811 of the Cranston-Gonzalez National Affordable Housing Act; and for project rental assistance, and 12 13 amendments to contracts for project rental assistance, for supportive housing for persons with disabilities as author-14 15 ized by section 811 of the Cranston-Gonzalez National Affordable Housing Act: Provided further, That the Secretary 16 may designate up to 25 percent of the amounts earmarked 17 18 under this paragraph for section 811 of the Cranston-Gon-19 zalez National Affordable Housing Act for tenant-based assistance, as authorized under that section, which assistance 20 21 is five years in duration: Provided further, That the Sec-22 retary may waive any provision of section 202 of the Hous-23 ing Act of 1959 and section 811 of the National Affordable 24 Housing Act (including the provisions governing the terms and conditions of project rental assistance and tenant-based 25

assistance) that the Secretary determines is not necessary 1 to achieve the objectives of these programs, or that otherwise 2 impedes the ability to develop, operate or administer 3 4 projects assisted under these programs, and may make pro-5 vision for alternative conditions or terms where appropriate: Provided further, That of the total amount provided 6 7 under this head, \$200,000,000 shall be for the development 8 or acquisition cost of public housing for Indian families, 9 including amounts for housing under the mutual help homeownership opportunity program under section 202 of 10 the Act (42 U.S.C. 1437bb): Provided further, That of the 11 12 total amount provided under this head, the Secretary shall 13 provide \$464,442 to the Utah Housing Finance Agency, in lieu of amounts lost to such agency in bond refinancings 14 15 during 1994, for its use in accordance with the immediately preceding proviso. 16

17 PREVENTION OF RESIDENT DISPLACEMENT

18 For activities and assistance to prevent the involun-19 tary displacement of low-income families, the elderly and the disabled because of the loss of affordable housing stock, 20 21 expiration of subsidy contracts or expiration of use restric-22 tions, or other changes in housing assistance arrangements, \$4,775,000,000, to remain available until expended: Pro-23 24 vided. That of the total amount provided under this head, \$3,800,000,000 shall be for assistance under the United 25 States Housing Act of 1937 (42 U.S.C. 1437) for use in 26 **HR 3666 EAS** 

connection with expiring or terminating section 8 subsidy 1 2 contracts: Provided further, That the Secretary may determine not to apply section 8(o)(6)(B) of the Act to housing 3 4 vouchers during fiscal year 1997: Provided further, That of the total amount provided under this head, \$800,000,000 5 shall be for amendments to section 8 contracts other than 6 7 contracts for projects developed under section 202 of the 8 Housing Act of 1959, as amended: Provided further, That 9 of the total amount provided under this head, \$175,000,000 shall be for assistance under the United States Housing Act 10 11 of 1937 (42 U.S.C. 1437) for nonelderly disabled families 12 relocating pursuant to designation of a public housing de-13 velopment under section 7 of such Act, for a demonstration linking housing assistance to State welfare reform initia-14 15 tives to help families make the transition from welfare to work and for housing assistance for relocating residents of 16 properties (i) that are owned by the Secretary and being 17 18 disposed of; (ii) that are discontinuing section 8 projectbased assistance; or (iii) subject to special workout assist-19 ance team intervention compliance actions: Provided, That 20 21 of the total amount made available under this head, 22 \$50,000,000 shall be made available to nonelderly disabled 23 families affected by the designation of a public housing de-24 velopment under section 7 of such Act or the establishment of preferences in accordance with section 651 of the Housing 25

and Community Development Act of 1992 (42 U.S.C.
 13611).

3 PRESERVING EXISTING HOUSING INVESTMENT

4 For operating, maintaining, revitalizing, rehabilitat-5 ing, preserving, and protecting existing housing developments for low income families, the elderly and the disabled, 6 7 \$6,740,000,000, to remain available until expended: Pro-8 vided, That of the total amount made available under this 9 head, \$2,900,000,000 shall be available for payments to 10 public housing agencies and Indian housing authorities for operating subsidies for low-income housing projects as au-11 thorized by section 9 of the United States Housing Act of 12 13 1937, as amended (42 U.S.C. 1437q): Provided further, That of the total amount made available under this head, 14 15 \$2,500,000,000 shall be available for modernization of exist-16 ing public housing projects as authorized under section 14 of the United States Housing Act of 1937, as amended (42 17 18 U.S.C. 1437l): Provided further, That of the total amount 19 made available under this head, \$550,000,000 shall be for 20grants to public housing agencies for assisting in the demo-21 lition of obsolete public housing projects or portions thereof, 22 the revitalization (where appropriate) of sites (including remaining public housing units) on which such projects are 23 24 located, replacement housing which will avoid or lessen concentrations of very low-income families, and tenant-based 25 assistance in accordance with section 8 of the United States 26 **HR 3666 EAS** 

1 Housing Act of 1937; and for providing replacement hous-2 ing and assisting tenants to be displaced by the demolition, 3 of which the Secretary may use up to \$2,500,000 for tech-4 nical assistance, to be provided directly or indirectly by 5 grants, contracts or cooperative agreements, including training and cost of necessary travel for participants in 6 7 such training, by or to officials and employees of the De-8 partment and of public housing agencies and to residents: 9 Provided further, That of the total amount provided under this head, \$500,000,000 shall be available for use in con-10 junction with properties that are eligible for assistance 11 12 under the Low Income Housing Preservation and Resident Homeownership Act of 1990 (LIHPRHA) or the Emergency 13 Low-Income Housing Preservation Act of 1987 (ELIHPA): 14 15 Provided further, That amounts recaptured from interest reduction payment contracts for section 236 projects whose 16 17 owners prepay their mortgages during fiscal year 1997 shall be rescinded: Provided further, That the Secretary may con-18 19 tinue to impose a moratorium on the acceptance of initial 20 notices of intent by potential recipients of such funding: 21 Provided further, That funding shall be limited to: (1) ten-22 ant-based assistance under the terms of the tenth and elev-23 enth provisos of the second undesignated paragraph under 24 the "Annual Contributions for Assisted Housing" head of the Departments of Veterans Affairs and Housing and 25

1 Urban Development, and Independent Agencies Appropria-2 tions Act, 1996; (2) plans of action for sales of projects to nonprofit organizations, tenant-sponsored organizations 3 4 and other priority purchasers; (3) projects that are subject 5 to a repayment or settlement agreement that was executed between the owner and the Secretary prior to September 6 7 1. 1995: (4) projects for which submissions were delayed 8 as a result of their location in areas that were designated 9 as a Federal disaster area in a Presidential Disaster Dec-10 laration; and (5) projects whose processing was, in fact, or in practical effect, suspended, deferred, or interrupted for 11 12 a period of nine months or more because of differing inter-13 pretations, by the Secretary and an owner concerning the timing of the ability of an uninsured section 236 property 14 15 to prepay or by the Secretary and a State or local rent regulatory agency, concerning the effect of a presumptively 16 17 applicable State or local rent control law or regulation on 18 the determination of preservation value under section 213 19 of LIHPRHA, as amended, if the owner of such project filed a notice of intent to extend the low-income affordability re-20 21 strictions of the housing, or transfer to a qualified pur-22 chaser who would extend such restrictions, on or before No-23 vember 1, 1993: Provided further, That priority shall be 24 given to funding tenant-based assistance under the terms of the tenth and eleventh provisos of the second undesignated 25

paragraph under the "Annual Contributions for Assisted 1 2 Housing" head of the Departments of Veterans Affairs and Housing and Urban Development, and Independent Agen-3 4 cies Appropriations Act, 1996, and plans of action for sales 5 of projects to nonprofit organizations, tenant-sponsored organizations, and other priority purchasers: Provided fur-6 7 ther, That the Secretary may give priority to funding ap-8 proved plans of action for the following projects: (1) projects 9 that are subject to a repayment or settlement agreement that was executed between the owner and the Secretary prior to 10 11 September 1, 1995; (2) projects for which submissions were 12 delayed as a result of their location in areas that were designated as a Federal disaster area in a Presidential Disas-13 ter Declaration; and (3) projects whose processing was, in 14 15 fact, or in practical effect, suspended, deferred, or interrupted for a period of nine months or more because of differ-16 ing interpretations, by the Secretary and an owner concern-17 18 ing the timing of the ability of an uninsured section 236 property to prepay or by the Secretary and a State or local 19 20 rent regulatory agency, concerning the effect of a presump-21 tively applicable State or local rent control law or regula-22 tion on the determination of preservation value under sec-23 tion 213 of LIHPRHA, as amended, if the owner of such 24 project filed a notice of intent to extend the low-income affordability restrictions of the housing, or transfer to a quali-25

fied purchaser who would extend such restrictions, on or 1 before November 1, 1993: Provided further, That section 2 3 241(f) of the National Housing Act is repealed and insur-4 ance under such section shall not be offered as an incentive 5 under LIHPRHA and ELIHPA: Provided further, That a capital loan may be provided as an incentive under 6 7 LIHPRHA or ELIHPA on such terms and conditions as 8 the Secretary may prescribe: Provided further, That the fol-9 lowing provisos under the second undesignated heading under the "Annual Contributions for Assisted Housing" 10 head of the Departments of Veterans Affairs and Housing 11 12 and Urban Development, and Independent Agencies Appro-13 priations Act, 1996 shall continue in effect: the fourth proviso, the sixth proviso, the seventh proviso, the ninth pro-14 15 viso, the tenth proviso, the eleventh proviso, and the twelfth proviso: Provided further, That notwithstanding any other 16 provision of law, effective October 1, 1997, the Secretary 17 18 shall suspend further funding of plans of action: Provided further, That of the total amount provided under this head 19 20 \$290,000,000 shall be for grants to public and Indian hous-21 ing agencies for use in eliminating crime in public housing 22 projects authorized by 42 U.S.C. 11901–11908, for grants 23 for federally assisted low-income housing authorized by 42 24 U.S.C. 11909, and for drug information clearinghouse services authorized by 42 U.S.C. 11921–11925, of which 25

\$10,000,000 shall be for grants, technical assistance, con-1 tracts and other assistance training, program assessment, 2 3 and execution for or on behalf of public housing agencies 4 and resident organizations (including the cost of necessary 5 travel for participants in such training), up to \$5,000,000 of which may be used in connection with efforts to combat 6 violent crime in public and assisted housing under the Op-7 8 eration Safe Home program administered by the Inspector 9 General of the Department of Housing and Urban Develop-10 ment, and up to \$5,000,000 of which may be provided to 11 the Office of Inspector General for Operation Safe Home: 12 Provided further, That the term "drug-related crime", as defined in 42 U.S.C. 11905(2), shall also include other types 13 of crime as determined by the Secretary: Provided further, 14 15 That notwithstanding section 5130(c) of the Anti-Drug Abuse Act of 1988 (42 U.S.C. 11909(c)), the Secretary may 16 determine not to use any such funds to provide public hous-17 ing youth sports grants. 18

- 19 (15)Page 28, line 5, strike out all after "1999," down20 to and including "and" in line 7
- 21 (16)Page 28, line 7, strike out [\$61,400,000] and insert:
  22 \$68,500,000
- 23 (17)Page 28, line 11, strike out [\$1,000,000] and insert:
  24 \$1,500,000

1 (18)Page 29, after line 6 insert:

2 Of the amount provided under this heading, the Sec-3 retary of Housing and Urban Development may use up to 4 \$50,000,000 for grants to public housing agencies (includ-5 ing Indian housing authorities), nonprofit corporations, and other appropriate entities for a supportive services pro-6 7 gram to assist residents of public and assisted housing, 8 former residents of such housing receiving tenant-based as-9 sistance under section 8 of such Act (42 U.S.C. 1437f), and 10 other low-income families and individuals to become self-11 sufficient: Provided, That the program shall provide sup-12 portive services, principally for the benefit of public housing 13 residents, to the elderly and the disabled, and to families with children where the head of household would benefit 14 15 from the receipt of supportive services and is working, seeking work, or is preparing for work by participating in job 16 training or educational programs: Provided further, That 17 18 the supportive services shall include congregate services for 19 the elderly and disabled, service coordinators, and coordi-20 nated educational, training, and other supportive services, 21 including academic skills training, job search assistance, assistance related to retaining employment, vocational and 22 23 entrepreneurship development and support programs, 24 transportation, and child care: Provided further, That the 25 Secretary shall require applications to demonstrate firm

commitments of funding or services from other sources: Pro-1 2 vided further, That the Secretary shall select public and In-3 dian housing agencies to receive assistance under this head 4 on a competitive basis, taking into account the quality of the proposed program (including any innovative ap-5 proaches), the extent of the proposed coordination of sup-6 7 portive services, the extent of commitments of funding or 8 services from other sources, the extent to which the proposed 9 program includes reasonably achievable, quantifiable goals 10 for measuring performance under the program over a threeyear period, the extent of success an agency has had in car-11 rying out other comparable initiatives, and other appro-12 priate criteria established by the Secretary. 13

14 (19)Page 29, after line 6 insert:

15 Of the amount made available under this heading, notwithstanding any other provision of law, \$20,000,000 shall 16 be available for grants to entities managing or operating 17 public housing developments, federally-assisted multifam-18 19 ily-housing developments, or other multifamily-housing de-20 velopments for low-income families supported by non-Fed-21 eral governmental entities or similar housing developments 22 supported by nonprofit private sources, to reimburse local 23 law enforcement entities for additional police presence in and around such housing developments; to provide or aug-24 ment such security services by other entities or employees 25

of the recipient agency; to assist in the investigation and/
 or prosecution of drug related criminal activity in and
 around such developments; and to provide assistance for the
 development of capital improvements at such developments
 directly relating to the security of such developments: Pro vided, That such grants shall be made on a competitive
 basis as specified in section 102 of the HUD Reform Act.

- 8 (20)Page 29, line 8, strike out [\$20,000,000] and insert:
  9 \$40,000,000
- 10 (21)Page 30, line 8, after "for" insert: departmental
- 11 (22)Page 32, line 19, strike out [\$341,595,000] and in12 sert: \$350,595,000
- 13 (23)Page 32, line 22, strike out [\$334,483,000] and in14 sert: \$343,483,000
- 15 (24)Page 34, line 16, strike out [\$202,470,000, of which
  16 \$198,299,000] and insert: \$207,470,000, of which
  17 \$203,299,000
- 18 (25)Page 34, line 17, after "for" insert: departmental
- 19 (26)Page 35, line 5, strike out [\$9,101,000] and insert:
- 20 \$9,383,000
- 21 (27)Page 35, line 7, strike out [\$9,101,000] and insert:
- 22 \$9,383,000

- 1 (28) Page 35, line 8, after "for" insert: departmental
- 2 (29)Page 36, line 13, strike out all after "penses," down
  3 to and including "\$42,00,000)" in line 14 and insert:
  4 \$976,840,000
- 5 (30)Page 36, line 14, strike out [\$532,782,000] and in6 sert: \$546,782,000
- 7 (31)Page 36, line 16, strike out [\$9,101,000] and insert:
  8 \$9,383,000
- 9 (32)Page 37, line 1, strike out [provided] and insert:10 transferred
- 11 (33)Page 37, line 8, strike out [\$14,895,000] and insert:
  12 \$15,751,000
- 13 (34)Page 37, strike out all after line 14, over to and in-14 cluding line 11 on page 38 and insert:
- 15 SEC. 201. EXTENDERS.—(a) PUBLIC HOUSING FUND16 ING FLEXIBILITY.—Section 201(a)(2) of the Departments of
  17 Veterans Affairs and Housing and Urban Development, and
  18 Independent Agencies Appropriations Act, 1996 is amended
  19 by striking "1996" and inserting "1997".
  20 (b) ONE-FOR-ONE REPLACEMENT OF PUBLIC AND IN-
- 21 DIAN HOUSING.—Section 1002(d) of Public Law 104–19 is
- 22 amended by striking "before September 30, 1996" and in-
- 23 serting "on or before September 30, 1997".

(c) PUBLIC AND ASSISTED HOUSING RENTS, INCOME
 ADJUSTMENTS, AND PREFERENCES.—(1) Section 402(a) of
 the Balanced Budget Downpayment Act, I is amended by
 inserting after "1995" the following: ", and effective for fis cal year 1997".

6 (2) Section 402(f) of such Act is amended by striking
7 "fiscal year 1996" and inserting "fiscal years 1996 and
8 1997".

9 (3) The second sentence of section 230 of the Depart-10 ments of Veterans Affairs and Housing and Urban Develop-11 ment, and Independent Agencies Appropriations Act, 1996 12 is amended by inserting before the period the following: 13 "during the entire time the family receives assistance under 14 the United States Housing Act of 1937".

(d) APPLICABILITY TO IHAS.—In accordance with
section 201(b)(2) of the United States Housing Act of 1937,
the amendments made by subsections (a), (b), and (c) shall
apply to public housing developed or operated pursuant to
a contract between the Secretary of Housing and Urban Development and an Indian housing authority.

(e) STREAMLINING SECTION 8 TENANT-BASED ASSISTANCE.—Section 203(d) of the Departments of Veterans Affairs and Housing and Urban Development, and Independent Agencies Appropriations Act, 1996 is amended by strik-

ing "fiscal year 1996" and inserting "fiscal years 1996 and
 1997".

3 (f) SECTION 8 FAIR MARKET RENTALS AND DELAY IN
4 REISSUANCE.—(1) The first sentence of section 403(a) of
5 the Balanced Budget Downpayment Act, I, is amended by
6 striking "1996" and inserting "1997".

7 (2) Section 403(c) of such Act is amended—

8 (A) by striking "fiscal year 1996" and inserting
9 "fiscal years 1996 and 1997"; and

(B) by inserting before the semicolon the following: "for assistance made available during fiscal year
1996 and October 1, 1997 for assistance made available during fiscal year 1997".

14 (g) SECTION 8 RENT ADJUSTMENTS.—Section
15 8(c)(2)(A) of the United States Housing Act of 1937 is
16 amended—

17 (1) in the third sentence by inserting ", fiscal
18 year 1996 prior to April 26, 1996, and fiscal year
19 1997" after "1995";

20 (2) in the fourth sentence, by striking "For" and
21 inserting "Except for assistance under the certificate
22 program, for";

(3) after the fourth sentence, by inserting the following new sentence: "In the case of assistance under
the certificate program, 0.01 shall be subtracted from

1	the amount of the annual adjustment factor (except
2	that the factor shall not be reduced to less than 1.0),
3	and the adjusted rent shall not exceed the rent for a
4	comparable unassisted unit of similar quality, type,
5	and age in the market area."; and
6	(4) in the last sentence, by—
7	(A) striking "sentence" and inserting "two
8	sentences"; and
9	(B) inserting ", fiscal year 1996 prior to
10	April 26, 1996, and fiscal year 1997" after
11	<i>"1995"</i> .

12 (35)Page 41, after line 8 insert:

13 SEC. 205. Use of Available Funding for Home-OWNERSHIP.—Up to \$20,000,000 of amounts of unobligated 14 balances that are or become available from the Nehemiah 15 Housing Opportunity Grant program, repealed under sec-16 tion 289(b) of the Cranston-Gonzalez National Affordable 17 Housing Act, Public Law 101–625, shall be available for 18 19 use for activities relating to promotion and implementation of homeownership in targeted geographic areas, as deter-20 mined by the Secretary. 21

22 (36)Page 41, after line 8 insert:

23 SEC. 206. DEBT FORGIVENESS.—The Secretary of
24 Housing and Urban Development shall cancel the indebted25 ness of the Greene County Rural Health Center relating to
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a loan received under the Public Facility Loan program
 to establish the health center (Loan #Mis-22-PFL0096).
 The Greene County Rural Health Center is hereby relieved
 of all liability to the Federal Government for such loan and
 any fees and charges payable in connection with such loan.

6 (37)Page 41, after line 8 insert:

SEC. 207. FLEXIBLE SUBSIDY FUND.—From the fund 7 8 established by section 236(g) of the National Housing Act, 9 as amended, all uncommitted balances of excess rental 10 charges as of September 30, 1996, and any collection during 11 fiscal year 1997, shall be transferred, as authorized under 12 such section, to the fund authorized under section 201(j)13 of the Housing and Community Development Amendments of 1978, as amended. 14

15 (38)Page 41, after line 8 insert:

16 SEC. 208. RENTAL HOUSING ASSISTANCE.—The limi-17 tation otherwise applicable to the maximum payments that 18 may be required in any fiscal year by all contracts entered 19 into under section 236 of the National Housing Act (12 20 U.S.C. 1715z–1) is reduced in fiscal year 1997 by not more 21 than \$2,000,000 in uncommitted balances of authorizations 22 provided for this purpose in appropriations Acts.

23 (39)Page 41, after line 8 insert:

1 SEC. 209. D.C. MODERNIZATION FUNDING.—Notwith-2 standing the provisions of section 14(k)(5)(D) of the United 3 States Housing Act of 1937, the withheld modernization funds that became credited in fiscal years 1993, 1994 and 4 5 1995, due to the troubled status of the former Department of Public and Assisted Housing of the District of Columbia, 6 7 shall be made available without diminution to its successor. 8 the District of Columbia Housing Authority, at such time 9 between the effective date of this Act and the end of fiscal year 1998 as the District of Columbia Housing Authority 10 no longer deemed "mod-troubled" under section 11 is 12 6(j)(2)(A)(i) of such Act; after fiscal year 1998, the District 13 of Columbia Housing Authority shall become subject to the provisions of section 14(k)(5)(D) of such Act should it re-14 15 main mod-troubled.

16 (40)Page 41, after line 8 insert:

17 SEC. 210. FINANCING ADJUSTMENT FACTORS.—Fifty 18 per centum of the amounts of budget authority, or in lieu 19 thereof 50 per centum of the cash amounts associated with 20 such budget authority, that are recaptured from projects de-21 scribed in section 1012(a) of the Stewart B. McKinney 22 Homeless Assistance Amendments Act of 1988 (Public Law 23 100-628, 102 Stat. 3224, 3268) shall be rescinded, or in the case of cash, shall be remitted to the Treasury, and such 24 amounts of budget authority or cash recaptured and not 25

rescinded or remitted to the Treasury shall be used by State
 housing finance agencies or local governments or local hous ing agencies with projects approved by the Secretary of
 Housing and Urban Development for which settlement oc curred after January 1, 1992, in accordance with such sec tion.

7 (41)Page 41, after line 8 insert:

## 8 SEC. 211. SECTION 8 CONTRACT RENEWAL AUTHORITY.

9 (a) DEFINITIONS.—For purposes of this section—

(1) the term "expiring contract" means a contract for project-based assistance under section 8 of
the United States Housing Act of 1937 that expires
during fiscal year 1997;

14 (2) the term "family" has the same meaning as
15 in section 3(b) of the United States Housing Act of
16 1937;

17 (3) the term "multifamily housing project"
18 means a property consisting of more than 4 dwelling
19 units that is covered in whole or in part by a con20 tract for project-based assistance under section 8 of
21 the United States Housing Act of 1937;

(4) the term "owner" has the same meaning as
in section 8(f) of the United States Housing Act of
1937;

1	(5) the term "project-based assistance" means
2	rental assistance under section 8 of the United States
3	Housing Act of 1937 that is attached to a multifam-
4	ily housing project;
5	(6) the term "public agency" means a State
6	housing finance agency, a local housing agency, or
7	other agency with a public purpose and status;
8	(7) the term "Secretary" means the Secretary of
9	Housing and Urban Development; and
10	(8) the term "tenant-based assistance" has the
11	same meaning as in section 8(f) of the United States
12	Housing Act of 1937.
13	(b) Section 8 Contract Renewal Authority.—
14	(1) IN GENERAL.—Notwithstanding section
15	405(a) of the Balanced Budget Downpayment Act, I,
16	upon the request of the owner of a multifamily hous-
17	ing project that is covered by an expiring contract,
18	the Secretary shall use amounts made available for
19	the renewal of assistance under section 8 of the Unit-
20	ed States Housing Act of 1937 to renew the expiring
21	contract as project-based assistance for a period of not
22	more than 1 year, at rent levels that are equal to
23	those under the expiring contract as of the date on
24	which the contract expires, only if those rent levels do

1	not exceed 120 percent of fair market rent for the
2	market area in which the project is located.
3	(2) Exemption for state and local housing
4	AGENCY PROJECTS.—Notwithstanding paragraph (1),
5	upon the expiration of an expiring contract with rent
6	levels that exceed the percentage described in that
7	paragraph, if the Secretary determines that the pri-
8	mary financing or mortgage insurance for the multi-
9	family housing project that is covered by that expir-
10	ing contract was provided by a public agency, the
11	Secretary shall, upon the request of the public agency,
12	renew the expiring contract—
13	(A) for a period of not more than 1 year;
14	and
15	(B) at rent levels that are equal to those
16	under the expiring contract as of the date on
17	which the contract expires.
18	(3) Ineligible contracts.—
19	(A) PARTICIPATION IN DEMONSTRATION.—
20	For contracts covering a multifamily housing
21	project that expire during fiscal year 1997 with
22	rent levels that exceed the percentage described in
23	paragraph (1), the Secretary shall, at the request
24	of the owner of the project, include that multi-
25	family housing project in the demonstration pro-

1	gram under section 212 of this Act. The Sec-
2	retary shall ensure, to the maximum extent prac-
3	ticable, that a project in the demonstration is
4	maintained as affordable for low-income families
5	for the maximum feasible period of time.
6	(B) EFFECT OF MATERIAL ADVERSE AC-
7	tions or omissions.—Notwithstanding para-
8	graph (1) or any other provision of law, the Sec-
9	retary shall not renew an expiring contract if
10	the Secretary determines that the owner of the
11	multifamily housing project has engaged in ma-
12	terial adverse financial or managerial actions or
13	omissions with regard to the project (or with re-
14	gard to other similar projects if the Secretary de-
15	termines that such actions or omissions con-
16	stitute a pattern of mismanagement that would
17	warrant suspension or debarment by the Sec-
18	retary).
19	(C) TRANSFER OF PROPERTY.—For prop-
20	erties disqualified from the demonstration pro-
21	gram because of actions by an owner or pur-
22	chaser in accordance with subparagraph $(B)$ , the
23	Secretary shall establish procedures to facilitate
24	the voluntary sale or transfer of the property,

with a preference for tenant organizations and

25

1	tenant-endorsed community-based nonprofit and
2	public agency purchasers meeting such reason-
3	able qualifications as may be established by the
4	Secretary.
5	(4) TENANT PROTECTIONS.—To the extent pro-
6	vided in advance in an appropriations Act, any fam-
7	ily residing in an assisted unit in a multifamily
8	housing project that is covered by an expiring con-
9	tract that is not renewed, shall be offered tenant-based
10	assistance before the date on which the contract ex-
11	pires or is not renewed.
12	SEC. 212. FHA MULTIFAMILY DEMONSTRATION AUTHORITY.
13	(a) IN GENERAL.—
13	(a) IN GENERAL.—
13 14	(a) IN GENERAL.— (1) REPEAL.—
13 14 15	<ul> <li>(a) IN GENERAL.—</li> <li>(1) REPEAL.—</li> <li>(A) IN GENERAL.—Section 210 of the De-</li> </ul>
13 14 15 16	<ul> <li>(a) IN GENERAL.—</li> <li>(1) REPEAL.—</li> <li>(A) IN GENERAL.—Section 210 of the Departments of Veterans Affairs and Housing and</li> </ul>
13 14 15 16 17	<ul> <li>(a) IN GENERAL.—</li> <li>(1) REPEAL.—</li> <li>(A) IN GENERAL.—Section 210 of the Departments of Veterans Affairs and Housing and Urban Development and Independent Agencies</li> </ul>
<ol> <li>13</li> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> </ol>	<ul> <li>(a) IN GENERAL.—</li> <li>(1) REPEAL.—</li> <li>(A) IN GENERAL.—Section 210 of the Departments of Veterans Affairs and Housing and Urban Development and Independent Agencies Appropriations Act, 1996 (110 Stat. 1321) is re-</li> </ul>
<ol> <li>13</li> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> </ol>	<ul> <li>(a) IN GENERAL.—</li> <li>(1) REPEAL.—</li> <li>(A) IN GENERAL.—Section 210 of the Departments of Veterans Affairs and Housing and Urban Development and Independent Agencies Appropriations Act, 1996 (110 Stat. 1321) is repealed.</li> </ul>
<ol> <li>13</li> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> </ol>	<ul> <li>(a) IN GENERAL.—</li> <li>(1) REPEAL.—</li> <li>(A) IN GENERAL.—Section 210 of the Departments of Veterans Affairs and Housing and Urban Development and Independent Agencies Appropriations Act, 1996 (110 Stat. 1321) is repealed.</li> <li>(B) EXCEPTION.—Notwithstanding the re-</li> </ul>
<ol> <li>13</li> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> </ol>	<ul> <li>(a) IN GENERAL.—</li> <li>(1) REPEAL.—</li> <li>(A) IN GENERAL.—Section 210 of the Departments of Veterans Affairs and Housing and Urban Development and Independent Agencies Appropriations Act, 1996 (110 Stat. 1321) is repealed.</li> <li>(B) EXCEPTION.—Notwithstanding the repeal under subparagraph (A), amounts made</li> </ul>

tions Act, 1996 shall remain available for the 25

1	demonstration program under this section
2	through the end of fiscal year 1997.
3	(2) SAVINGS PROVISIONS.—Nothing in this sec-
4	tion shall be construed to affect any commitment en-
5	tered into before the date of enactment of this Act
6	under the demonstration program under section 210
7	of the Departments of Veterans Affairs and Housing
8	and Urban Development and Independent Agencies
9	Appropriations Act, 1996.
10	(3) DEFINITIONS.—For purposes of this sec-
11	tion—
12	(A) the term "affordable" means, with re-
13	spect to a dwelling unit, a unit for which the
14	rents are restricted to the rent levels established
15	under a mortgage restructuring;
16	(B) the term "demonstration program"
17	means the program established under subsection
18	(b);
19	(C) the term "designee" means a third-
20	party public agency that enters into an arrange-
21	ment with the Secretary under subsection (b)(3);
22	(D) the term "expiring contract" means a
23	contract for project-based assistance under sec-
24	tion 8 of the United States Housing Act of 1937
25	that expires during fiscal year 1997;

1	(E) the term "family" has the same mean-
2	ing as in section 3(b) of the United States Hous-
3	ing Act of 1937;
4	(F) the term "multifamily housing project"
5	means a property consisting of more than $4$
6	dwelling units that is covered in whole or in
7	part by a contract for project-based assistance;
8	(G) the term "owner" has the same meaning
9	as in section 8(f) of the United States Housing
10	Act of 1937;
11	(H) the term "project-based assistance"
12	means rental assistance under section 8 of the
13	United States Housing Act of 1937 that is at-
14	tached to a multifamily housing project;
15	(I) the term "Secretary" means the Sec-
16	retary of Housing and Urban Development; and
17	(J) the term "tenant-based assistance" has
18	the same meaning as in section 8(f) of the Unit-
19	ed States Housing Act of 1937.
20	(b) Demonstration Authority.—
21	(1) IN GENERAL.—The Secretary shall admin-
22	ister a demonstration program with respect to multi-
23	family projects—
24	(A) whose owners agree to participate;

1	(B) with rents on units assisted under sec-
2	tion 8 of the United States Housing Act of 1937
3	that are, in the aggregate, in excess of 120 per-
4	cent of the fair market rent of the market area
5	in which the project is located; and
6	(C) the mortgages of which are insured
7	under the National Housing Act.
8	(2) PURPOSE.—The demonstration program
9	shall be designed to test the feasibility and desirabil-
10	ity of—
11	(A) ensuring, to the maximum extent prac-
12	ticable, that the debt service and operating ex-
13	penses, including adequate reserves, attributable
14	to such multifamily projects can be supported at
15	the comparable market rent with or without
16	mortgage insurance under the National Housing
17	Act and with or without additional subsidies;
18	(B) utilizing project-based assistance, while
19	taking into account the capital needs of the
20	projects and the need for assistance to low- and
21	very low-income families in such projects; and
22	(C) preserving low-income rental housing
23	affordability and availability while reducing the
24	long-term cost of project-based assistance.

1	(3) Designees.—In carrying out the dem-
2	onstration program, the Secretary may enter into ar-
3	rangements with one or more third-party public enti-
4	ties, under which the Secretary may provide for the
5	assumption by the designee (by delegation, by con-
6	tract, or otherwise) of some or all of the functions, ob-
7	ligations, and benefits of the Secretary.
8	(c) GOALS.—
9	(1) IN GENERAL.—The Secretary shall carry out
10	the demonstration program in a manner that will
11	protect the financial interests of the Federal Govern-
12	ment through debt restructuring and subsidy reduc-
13	tion and, in the least costly fashion, address the goals
14	of—
15	(A) maintaining existing affordable housing
16	stock in a decent, safe, and sanitary condition;
17	(B) minimizing the involuntary displace-
18	ment of tenants;
19	(C) taking into account housing market
20	conditions;
21	(D) encouraging responsible ownership and
22	management of property;
23	(E) minimizing any adverse income $tax$
24	impact on property owners; and

1	(F) minimizing any adverse impacts on
2	residential neighborhoods and local communities.
3	(2) BALANCE OF COMPETING GOALS.—In deter-
4	mining the manner in which a mortgage is to be re-
5	structured or a subsidy reduced under this subsection,
6	the Secretary may balance competing goals relating to
7	individual projects in a manner that will further the
8	purposes of this section.
9	(d) Joint Venture Arrangements.—
10	(1) IN GENERAL.—In carrying out the dem-
11	onstration program, the Secretary may enter into
12	joint venture arrangements with designees, under
13	which the Secretary may provide for the assumption
14	by the third parties (by delegation, by contract, or
15	otherwise) of some or all of the functions, obligations,
16	and benefits of the Secretary.
17	(2) PREFERENCE.—In entering into any ar-
18	rangement under this subsection, the Secretary shall
19	give preference to State housing finance agencies and
20	local housing agencies to act as designees to the extent
21	such agencies are determined to be qualified by the
22	Secretary.
23	(3) PUBLIC AGENCIES.—Each joint venture ar-
24	rangement entered into under this subsection shall in-
25	clude a public agency as the primary partner.

1	(4) Designee partnerships.—For purposes of
2	any joint venture arrangement under this subsection,
3	designees are encouraged to develop partnerships with
4	each other, and to contract or subcontract with other
5	entities, including—
6	(A) public housing agencies;
7	(B) financial institutions;
8	(C) mortgage servicers;
9	(D) nonprofit and for-profit housing orga-
10	nizations;
11	(E) the Federal National Mortgage Associa-
12	tion;
13	(F) the Federal Home Loan Mortgage Cor-
14	poration;
15	(G) Federal Home Loan Banks; and
16	(H) other State or local mortgage insurance
17	companies or bank lending consortia.
18	(e) Long-Term Affordability.—After the renewal of
19	a section 8 contract pursuant to a restructuring under this
20	section, the owner shall accept each offer to renew the section
21	8 contract, for a period of 20 years from the date of the
22	renewal under the demonstration, if the offer to renew is
23	on terms and conditions, as agreed to by the Secretary or
24	designee and the owner under a restructuring.
25	(f) Procedures.—

1	(1) Notice of participation in demonstra-
2	TION.—Not later than 45 days before the date of expi-
3	ration of an expiring contract (or such later date, as
4	determined by the Secretary, for good cause), the
5	owner of the multifamily housing project covered by
6	that expiring contract shall notify the Secretary or
7	designee of the owner's intent to participate in the
8	demonstration program.

9 (2) DEMONSTRATION CONTRACT.—Upon receipt 10 of a notice under paragraph (1), the owner and the 11 Secretary or designee shall enter into a demonstration 12 contract, which shall provide for initial section 8 13 project-based rents at the same rent levels as those 14 under the expiring contract or, if practical, the budg-15 et-based rent to cover debt service, reasonable operat-16 ing expenses (including reasonable and appropriate 17 services), and a reasonable return on equity, as deter-18 mined solely by the Secretary. The demonstration 19 contract shall be for the minimum term necessary for 20 the rents and mortgages of the multifamily housing 21 project to be restructured under the demonstration 22 program.

23 (g) HUD-OWNED AND HUD-HELD MORTGAGES.—For
24 purposes of carrying out the demonstration program—

1	(1) the Secretary may manage and dispose of
2	multifamily properties owned by the Secretary and
3	multifamily mortgages held by the Secretary, on such
4	terms and conditions as the Secretary may determine,
5	without regard to any other provision of law; and
6	(2) as provided under subsection (b)(3), the Sec-
7	retary may delegate to one or more designees the au-
8	thority to carry out some or all of the functions and
9	responsibilities of the Secretary in connection with
10	mortgages held by the Secretary under the National
11	Housing Act.
12	(h) Demonstration Actions.—For purposes of car-
13	rying out the demonstration program, and in order to en-
14	sure that contract rights are not abrogated, subject to such
15	third party consents as are necessary (if any), including
16	consent by the Government National Mortgage Association
17	if it owns a mortgage insured by the Secretary, consent by
18	an issuer under the mortgage-backed securities program of
19	the Association, subject to the responsibilities of the issuer
20	to its security holders and the Association under such pro-
21	gram, and consent by parties to any contractual agreement
22	which the Secretary proposes to modify or discontinue, the

- 23 Secretary or, except with respect to paragraph (2), designee,
- 24 shall take not less than 1 of the actions specified in para-

graphs (6), (7), and (8) and may take any of the following
 actions:

3 (1) Removal of restrictions.—

4 (A)IN GENERAL.—Notwithstanding any 5 other provision of law, and subject to the agree-6 ment of the owner of the project and after consultation with the tenants of the project, the Sec-7 8 retary or designee may remove, relinquish, extin-9 quish, modify, or agree to the removal of any 10 mortgage, regulatory agreement, project-based as-11 sistance contract, use agreement, or restriction 12 that had been imposed or required by the Sec-13 retary, including restrictions on distributions of 14 income which the Secretary or designee deter-15 mines would interfere with the ability of the 16 project to operate without above-market rents.

17 (B) ACCUMULATED RESIDUAL RECEIPTS.—
18 The Secretary or designee may require an owner
19 of a property assisted under the section 8 new
20 construction/substantial rehabilitation program
21 under the United States Housing Act of 1937 to
22 apply any accumulated residual receipts toward
23 effecting the purposes of this section.

24 (2) REINSURANCE.—With respect to not more
25 than 5,000 units during fiscal year 1997, the Sec-

retary may enter into contracts to purchase reinsurance, or enter into participations or otherwise transfer economic interest in contracts of insurance or in
the premiums paid, or due to be paid, on such insurance to the designee, on such terms and conditions as
the Secretary may determine.

7 (3) INDUCE PARTICIPATION OF THIRD PAR-8 TIES.—Notwithstanding any other provision of law, 9 of amounts made available under appropriations 10 Acts, including amounts made available under this 11 section, the Secretary or designee may enter into such 12 agreements, provide such concessions, incur such costs, 13 make such grants (including grants to cover all or a 14 portion of the rehabilitation costs for a project) and 15 other payments, and provide other valuable consider-16 ation, as may reasonably be necessary to induce par-17 ticipation of owners, lenders, servicers, third parties, 18 and other entities in the demonstration program, in-19 cluding the use of fees for contract administration 20 under section 8 of the United States Housing Act of 21 1937 for purposes of any contract restructured or re-22 newed under the demonstration program.

23 (4) FULL OR PARTIAL PAYMENT OF CLAIM.—Not24 withstanding any other provision of law, the Sec-
retary may make a full payment of claim or partial 2 payment of claim prior to default.

3 (5) Credit enhancement.—

1

4 (A) IN GENERAL.—The Secretary or designee may provide FHA multifamily mortgage 5 6 insurance, reinsurance, or other credit enhance-7 ment alternatives, including retaining the exist-8 ing FHA mortgage insurance on a restructured 9 first mortgage at market value or using the mul-10 tifamily risk-sharing mortgage programs, as pro-11 vided under section 542 of the Housing and 12 Community Development Act of 1992.

13 (B) EFFECT OF LIMITATIONS.—Any limita-14 tions on the number of units available for mort-15 gage insurance under section 542 shall not apply 16 to insurance issued for purposes of the dem-17 onstration program.

18 (C) MAXIMUM PERCENTAGE.—During fiscal 19 year 1997, not more than 10 percent of multi-20 family housing projects with expiring contracts 21 may be restructured without FHA insurance, 22 unless otherwise agreed by the owner of a project. 23 (D) CREDIT SUBSIDY.—Subject to the fund-24 ing restrictions under subsection (1), any credit 25 subsidy costs of providing mortgage insurance

1	shall be paid from the General Insurance Fund
2	and the Special Risk Insurance Fund.
3	(6) Mortgage restructuring.—
4	(A) IN GENERAL.—The Secretary or des-
5	ignee may restructure mortgages to provide a re-
6	structured first mortgage to cover debt service
7	and operating expenses at the market rent, and
8	a second mortgage equal to the difference between
9	the restructured first mortgage and the mortgage
10	balance of the eligible multifamily housing
11	project at the time of restructuring.
12	(B) INTEREST RATE ON SECOND MORT-
13	GAGE.—The second mortgage shall bear interest
14	at a rate not to exceed the applicable Federal
15	rate for a term not to exceed 40 years.
16	(C) TIMING OF PAYMENTS.—If the first
17	mortgage remains outstanding, payments of in-
18	terest and principal on the second mortgage shall
19	be made from all excess project income only after
20	the payment of all reasonable and necessary op-
21	erating expenses (including deposits in a reserve
22	for replacement), debt service on the first mort-
23	gage, and such other expenditures as may be ap-
24	proved by the Secretary.

2 The second mortgage shall be assumable by any 3 subsequent purchaser of the multifamily housing 4 project. (E) DISPOSITION OF PROPERTY.—The bal-5 6 ance of the principal and accrued interest due 7 under the second mortgage shall be fully payable 8 upon disposition of the property, unless the 9 mortgage is assumed under subparagraph (D). 10 (F) SECOND MORTGAGE REPAYMENT.—The 11 owner shall begin repayment of the second mort-12 gage upon full payment of the first mortgage in 13 equal monthly installments in an amount equal 14 to the monthly principal and interest payments 15 formerly paid under the first mortgage. 16 (G) FAILURE TO COMPLY.—The principal 17 and interest of a second mortgage shall be imme-18 diately due and payable upon a finding by the

Secretary that an owner has failed to materially 20 comply with this section or any applicable re-21 quirement of the United States Housing Act of 22 1937 in relation to the project at issue. 23 (H) CREDIT SUBSIDY.—Subject to the fund-

24 ing restrictions under subsection (1), any credit 25 subsidy costs of providing a second mortgage

1

19

1	shall be paid from the General Insurance Fund
2	and the Special Risk Insurance Fund.
3	(7) DEBT FORGIVENESS.—The Secretary or des-
4	ignee, for good cause and at the request of the owner
5	of a multifamily housing project, may forgive at the
6	time of the restructuring of a mortgage any portion
7	of a debt on the project that exceeds the market value
8	of the project. In exchange for debt forgiveness under
9	this paragraph, the project shall remain affordable to
10	low-income families for a period of 20 years, unless
11	otherwise provided by the Secretary.
12	(8) BUDGET-BASED RENTS.—During fiscal year
13	1997, the Secretary or designee may renew an expir-
14	ing contract, for a period of not more than 1 year,
15	at a budget-based rent that covers debt service, reason-
16	able operating expenses (including all reasonable and
17	appropriate services), and a reasonable return on eq-
18	uity, as determined solely by the Secretary, but that
19	does not exceed the rent levels under the expiring con-
20	tract. The Secretary may establish a preference under
21	the demonstration program for budget-based rents for
22	unique housing projects, such as projects designated
23	for occupancy by elderly families in rural areas.
24	(i) Community and Tenant Input.—In carrying out
25	this section, the Secretary shall develop procedures to pro-

vide appropriate and timely notice, including an oppor tunity for comment, to officials of the unit of general local
 government affected, the community in which the project
 is situated, and the tenants of the project.

5 (j) LIMITATION ON DEMONSTRATION AUTHORITY.—
6 The Secretary shall carry out the demonstration program
7 with respect to mortgages not to exceed 50,000 units.

8 (k) PRIORITY FOR PARTICIPATION.—The Secretary or 9 designee shall give priority for participation in the dem-10 onstration program to any owner of an eligible multifamily 11 housing project with an expiring contract for project-based 12 assistance.

13 (1) FUNDING.—In addition to the \$30,000,000 made available under section 210 of the Departments of Veterans 14 15 Affairs and Housing and Urban Development and Independent Agencies Appropriations Act, 1996 (110 Stat. 16 1321), for the costs (including any credit subsidy costs asso-17 ciated with providing direct loans or mortgage insurance) 18 of modifying and restructuring loans held or guaranteed 19 by the Federal Housing Administration, as authorized 20 21 under this section, \$10,000,000, are hereby appropriated, 22 to remain available until September 30, 1998.

23 (m) REPORT TO CONGRESS.—

24 (1) IN GENERAL.—

1	(A) BIANNUAL REPORTS.—Not less than bi-
2	annually, the Secretary shall submit to the Con-
3	gress a report describing and assessing the pro-
4	grams carried out under the demonstration pro-
5	gram.
6	(B) FINAL REPORT.—Not later than 6
7	months after the end of the demonstration pro-
8	gram, the Secretary shall submit to the Congress
9	a final report on the demonstration program.
10	(2) CONTENTS.—Each report submitted under
11	paragraph (1) shall include—
12	(A) any findings and recommendations for
13	legislative action; and
14	(B) a description of the status of each mul-
15	tifamily housing project selected for the dem-
16	onstration program.
17	(3) Contents of final report.—The report
18	submitted under paragraph (1)(B) may include—
19	(A) with respect to each multifamily hous-
20	ing project participating in the demonstration
21	program, information relating to—
22	(i) the size of the project;
23	(ii) the geographic locations of the
24	project, by State and region;

1	(iii) the physical and financial condi-
2	tion of the project;
3	(iv) the occupancy profile of the
4	project, including the income, family size,
5	race, and ethnic origin of the tenants, and
6	the rents paid by those tenants;
7	(v) a description of actions undertaken
8	pursuant to this section, including a de-
9	scription of the effectiveness of such actions
10	and any impediments to the transfer or sale
11	of the projects;
12	(vi) a description of the extent to
13	which the demonstration program has dis-
14	placed tenants of the project;
15	(vii) a description of the impact to
16	which the demonstration program has af-
17	fected the localities and communities in
18	which the projects are located; and
19	(viii) a description of the extent to
20	which the demonstration program has af-
21	fected the owners of the projects; and
22	(B) a description of any of the functions
23	performed in connection with this section that
24	are transferred or contracted out to public or
25	private entities or to State entities.

1 (42)Page 41, after line 8 insert:

SEC. 213. HAWAIIAN HOME LANDS.—Section 282 of
the Cranston-Gonzalez National Affordable Housing Act (42
U.S.C. 12832) is amended by adding at the end the following new sentence: "The Secretary may waive this section
in connection with the use of funds made available under
this title on lands set aside under the Hawaiian Homes
Commission Act, 1920 (42 Stat. 108).".

9 (43)Page 41, after line 8 insert:

10 SEC. 214. INVOLUNTARY SEPARATIONS.—In order to 11 avoid or minimize the need for involuntary separations due 12 to a reduction in force, departmental restructuring, reorga-13 nization, transfer of function, or similar action affecting the Department of Housing and Urban Development, the 14 15 Secretary shall establish a program under which separation pay, subject to the availability of appropriated funds, may 16 17 be offered to encourage employees to separate from service voluntarily, whether by retirement or resignation: Provided, 18 19 That payments to individual employees shall not exceed 20 \$25,000: Provided further, That in addition to any other 21 payments which it is required to make under subchapter 22 III of chapter 83 or chapter 84 of title 5, United States 23 Code, HUD shall remit to the Office of Personnel Management for deposit in the Treasury of the United States to 24 the credit of the Civil Service Retirement and Disability 25

Fund on amount equal to 15 percent of the final basic pay
 of each employee who is covered under subchapter III of
 chapter 83 or chapter 84 of title 5 to whom a voluntary
 separation incentive has been paid under this paragraph.

5 (44)Page 41, after line 8 insert:

6 SEC. 215. REQUIREMENT FOR HUD TO MAINTAIN Public Notice and Comment Rulemaking.—The Sec-7 8 retary of Housing and Urban Development shall maintain 9 all current requirements under part 10 of the Department 10 of Housing and Urban Development's regulations (24 CFR 11 part 10) with respect to the Department's policies and pro-12 cedures for the promulgation and issuance of rules, includ-13 ing the use of public participation in the rulemaking proc-14 ess.

15 (45)Page 41, after line 8 insert:

### 16 SEC. 216. COMMUNITY DEVELOPMENT BLOCK GRANTS.

17 Section 102(a)(6)(D) of the Housing and Community
18 Development Act of 1974 (42 U.S.C. 5302(a)(6)(D)) is
19 amended—

20 (1) in clause (iv), by striking "or" at the end;
21 (2) in clause (v), by striking the period at the
22 end and inserting "; or"; and

23 (3) by adding at the end the following new24 clause:

1	"(vi) has entered into a local cooperation
2	agreement with a metropolitan city that received
3	assistance under section 106 because of such clas-
4	sification, and has elected under paragraph $(4)$
5	to have its population included with the popu-
6	lation of the county for the purposes of qualify-
7	ing as an urban county, except that to qualify
8	as an urban county under this clause, the county
9	must—
10	"(I) have a combined population of not
11	less than 210,000, excluding any metropoli-
12	tan city located in the county that is not re-
13	linquishing its metropolitan city classifica-
14	tion, according to the 1990 decennial census
15	of the Bureau of the Census of the Depart-
16	ment of Commerce;
17	"(II) including any metropolitan cities
18	located in the county, have had a decrease
19	in population of 10,061 from 1992 to 1994,
20	according to the estimates of the Bureau of
21	the Census of the Department of Commerce;
22	and
23	"(III) have had a Federal naval instal-
24	lation that was more than 100 years old
25	closed by action of the Base Closure and Re-

1	alignment Commission appointed for 1993
2	under the Base Closure and Realignment
3	Act of 1990, directly resulting in a loss of
4	employment by more than 7,000 Federal
5	Government civilian employees and more
6	than 15,000 active duty military personnel,
7	which naval installation was located within
8	1 mile of an enterprise community des-
9	ignated by the Secretary pursuant to section
10	1391 of the Internal Revenue Code of 1986,
11	which enterprise community has a popu-
12	lation of not less than 20,000, according to
13	the 1990 decennial census of the Bureau of
14	the Census of the Department of Com-
15	merce.".

16 (46)Page 41, after line 8 insert:

## 17 SEC. 217. FAIR HOUSING AND FREE SPEECH.

None of the amounts made available under this Act may be used during fiscal year 1997 to investigate or prosecute under the Fair Housing Act any otherwise lawful activity engaged in by one or more persons, including the filing or maintaining of a nonfrivolous legal action, that is engaged in solely for the purpose of achieving or preventing action by a government official or entity, or a court of competent jurisdiction. 1 (47)Page 41, after line 8 insert:

## 2 SEC. 218. MORTGAGE INSURANCE.

3 None of the funds appropriated under this Act may be used to give final approval to any proposal to provide 4 5 mortgage insurance having a value in excess of \$250,000,000 for any project financing for which may be 6 7 quaranteed under section 220 of the National Housing Act 8 (12 U.S.C. 1715k), unless the Secretary has transmitted to 9 the President pro tempore of the Senate and the Speaker 10 of the House the Secretary's justification for such guarantee and no final approval shall be given until the justification 11 has laid before the Congress for a period of not less than 12 13 30 days.

- 14 (48)Page 44, line 2, strike out [\$365,000,000] and in15 sert: \$400,500,000
- 16 (49)Page 44, line 10, strike out [\$40,000,000] and in17 sert: \$59,000,000
- 18 (50)Page 44, line 14, strike out [\$201,000,000] and in19 sert: \$215,000,000

20 (51)Page 44, line 19, after "program)" insert: , of which
21 not more than \$40,000,000 may be used to administer, re22 imburse or support any national service program author23 ized under section 121(d)(2) of such Act (42 U.S.C.
24 12581(d)(2))

- (52)Page 44, line 20, strike out [\$5,000,000] and insert:
   \$5,500,000
- 3 (53)Page 45, line 7, strike out [\$17,500,000] and insert:
  4 \$18,000,000
- 5 (54)Page 45, line 12, strike out [\$41,500,000] and in6 sert: \$43,000,000
- 7 (55)Page 46, lines 21 and 22, strike out [(increased by
  8 \$1,411,000)]
- 9 (56)Page 46, line 22, strike out [\$634,000] and insert:
  10 \$700,000
- 11 (57)Page 48, lines 3 and 4, strike out [\$540,000,000 (re12 duced by \$1,500,000)] and insert: \$545,000,000
- 13 (58)Page 48, lines 21 and 22, strike out
  14 [\$1,703,000,000 (increased by \$1,500,000)] and insert:
  15 \$1,713,000,000
- 16 (59)Page 49, line 11, strike out [\$107,220,000] and in17 sert: \$27,220,000
- 18 (60)Page 49, line 11, strike out all after "expended"
- 19 down to and including "limitation" in line 24

- (61)Page 50, line 9, strike out [\$2,201,200,000] and in sert: \$1,394,245,000 (of which \$100,000,000 shall not be come available until September 1, 1997)
- 4 (62)Page 50, line 10, strike out [\$1,951,200,000] and
  5 insert: \$1,144,245,000
- 6 (63)Page 50, line 24, strike out [\$59,000,000] and in7 sert: \$64,000,000
- 8 (64)Page 51, line 13, strike out all after "1997" down9 to and including "obligation" in line 17
- 10 (65)Page 51, line 17, strike out all after "obligation"11 down to and including "Jersey" in line 22
- 12 (66)Page 52, lines 8 and 9, strike out [\$46,500,000 (in-
- 13 creased by \$20,000,000) and insert: \$60,000,000
- 14 (67)Page 53, line 5, strike out [\$2,768,207,000] and in15 sert: \$2,815,207,000
- 16 (68)Page 53, line 6, strike out [\$1,800,000,000] and in-
- 17 sert: \$1,976,000,000
- 18 (69)Page 53, line 19, after "address" insert: water sup-19 ply and
- 20 (70)Page 53, line 20, strike out all after "Villages;" down
  21 to and including "Act;" in line 24

(71) Page 54, line 7, after "programs" insert: Provided 1 further, That notwithstanding any other provision of law, 2 beginning in fiscal year 1997 the Administrator may make 3 grants to States, from funds available for obligation in the 4 5 State under title II of the Federal Water Pollution Control Act, as amended, for administering the completion and 6 7 closeout of the State's construction grants program, based 8 on a budget annually negotiated with the State

- 9 (72)Page 54, line 8, strike out [\$1,800,000,000] and in10 sert: \$1,976,000,000
- 11 (73)Page 54, line 10, strike out [\$450,000,000] and in12 sert: \$1,275,000,000
- 13 (74)Page 54, line 11, strike out all after "funds" down14 to and including "amended" in line 15

15 (75)Page 54, line 15, after "amended" insert: : Provided
16 further, That the funds made available in Public Law 103–
17 327 for a grant to the City of Bangor, Maine, in accordance
18 with House Report 103–715, shall be available for a grant
19 to that city for meeting combined sewer overflow require20 ments

21 (76)Page 54, line 15, after "amended" insert: : Provided
22 further, That, notwithstanding any other provision of law,
23 a State that did not receive, in fiscal year 1996, grants

- under title VI of the Federal Water Pollution Control Act,
   as amended, that obligated all the funds allotted to it from
   the \$725,000,000 that became available for that purpose on
   August 1, 1996, may receive reallotted funds from the fiscal
   year 1996 appropriation, provided the State receives such
   grants in fiscal year 1997
- 7 (77)Page 56, strike out lines 3 through 9
- 8 (78)Page 57, line 2, strike out [\$2,250,000] and insert:
  9 \$2,436,000
- 10 (79)Page 57, line 7, strike out [\$1,120,000,000] and in11 sert: \$1,320,000,000

(80) Page 57, line 10, after "expended" insert: Provided, 12 13 That no money appropriated for the Federal Emergency Management Agency may be expended for the repair of 14 15 yacht harbors or golf courses except for debris removal: Provided further, That no money appropriated for the Federal 16 17 Emergency Management Agency may be expended for tree or shrub replacement except in public parks: Provided fur-18 19 ther, That any funds used for repair of any recreational 20 facilities shall be limited to debris removal and the repair 21 of recreational buildings only

22 (81)Page 58, line 12, strike out [\$168,000,000] and in23 sert: \$166,733,000

- (82)Page 58, line 16, strike out [\$4,533,000] and insert:
   \$4,673,000
- 3 (83)Page 59, line 5, strike out [\$209,101,000] and in4 sert: \$199,101,000

5 (84)Page 59, line 21, after "1998." insert: The first sen6 tence of section 1376(c) of the National Flood Insurance Act
7 of 1968, as amended (42 U.S.C. 4026), is amended by strik8 ing all after "this subchapter" and inserting "such sums
9 as may be necessary through September 30, 1997 for studies
10 under this title.".

11 (85)Page 60, line 4, after "1994." insert: Section 1319
12 of the National Flood Insurance Act of 1968, as amended
13 (42 U.S.C. 4026), is amended by striking out September
14 30, 1996." and inserting "September 30, 1997.".

15 **(**86**)**Page 62, strike out lines 18 and 19

(87) Page 62, line 23, strike out all after "Acts" over to 16 and including "Acts" in line 8 on page 63 and insert: : 17 18 Provided further, That notwithstanding any other provision 19 of law, the Consumer Information Center may accept and 20 deposit to this account, during fiscal year 1997 and here-21 after, gifts for the purpose of defraying its costs of printing, 22 publishing, and distributing consumer information and educational materials and undertaking other consumer in-23

formation activities; may expend those gifts for those pur poses, in addition to amounts appropriated or otherwise
 made available; and the balance shall remain available for
 expenditure for such purpose

5 (88)Page 64, line 10, strike out [\$5,662,100,000] and
6 insert: \$5,762,100,000

7 (89)Page 66, after line 19 insert:

8 In order to avoid or minimize the need for involuntary 9 separations due to a reduction in force, installation closure, reorganization, transfer of function, or similar action af-10 fecting the National Aeronautics and Space Administra-11 12 tion, the Administrator shall establish a program under which separation pay, subject to the availability of appro-13 14 priated funds, may be offered to encourage employees to sep-15 arate from service voluntarily, whether by retirement or resignation: Provided, That payments to individual employees 16 17 shall not exceed \$25,000: Provided further, That in addition to any other payments which it is required to make under 18 19 subchapter III of chapter 83 or chapter 84 of title 5, United 20 States Code, NASA shall remit to the Office of Personnel 21 Management for deposit in the Treasury of the United States to the credit of the Civil Service Retirement and Dis-22 23 ability Fund an amount equal to 15 percent of the final basic pay of each employee who is covered under subchapter 24 III of chapter 83 or chapter 84 of title 5 to whom a vol-25 **HR 3666 EAS** 

- 3 (90)Page 67, lines 16 and 17, strike out
  4 [\$2,422,000,000 (increased by \$9,110,000)] and insert:
  5 \$2,432,000,000
- 6 (91)Page 68, line 20, strike out [\$612,000,000] and in7 sert: \$624,000,000
- 8 (92)Page 69, line 13, strike out [(reduced by9 \$9,110,000)]
- 10 (93)Page 70, line 7, strike out [\$50,000,000] and insert:
  11 \$49,900,000
- 12 (94)Page 71, line 4, after "Provided," insert: That this
  13 provision does not apply to accounts that do not contain
  14 an object classification for travel: Provided further,
- 15 (95)Page 78, after line 15 insert:

16 SEC. 421. (a) The purpose of this section is to provide 17 for the special needs of certain children of Vietnam veterans 18 who were born with the birth defect spina bifida, possibly 19 as the result of the exposure of one or both parents to herbi-20 cides during active service in the Republic of Vietnam dur-21 ing the Vietnam era, through the provision of health care 22 and monetary benefits. (b)(1) Part II of title 38, United States Code, is
 amended by inserting after chapter 17 the following new
 chapter:

# 4 "CHAPTER 18—BENEFITS FOR CHILDREN 5 OF VIETNAM VETERANS WHO ARE 6 BORN WITH SPINA BIFIDA

"Sec.

"1801. Definitions.
"1802. Spina bifida conditions covered.
"1803. Health care.
"1804. Vocational training and rehabilitation.
"1805. Monetary allowance.
"1806. Effective date of awards.

# 7 *"§1801. Definitions*

8 *"For the purposes of this chapter—* 

9 "(1) The term 'child', with respect to a Vietnam 10 veteran, means a natural child of the Vietnam vet-11 eran, regardless of age or marital status, who was 12 conceived after the date on which the veteran first en-13 tered the Republic of Vietnam during the Vietnam 14 era.

15 "(2) The term 'Vietnam veteran' means a vet16 eran who performed active military, naval, or air
17 service in the Republic of Vietnam during the Viet18 nam era.

# 19 "§1802. Spina bifida conditions covered

20 "This chapter applies with respect to all forms and
21 manifestations of spina bifida except spina bifida occulta.

#### 1 *"§1803. Health care*

2 "(a) In accordance with regulations which the Sec3 retary shall prescribe, the Secretary shall provide a child
4 of a Vietnam veteran who is suffering from spina bifida
5 with such health care as the Secretary determines is needed
6 by the child for the spina bifida or any disability that is
7 associated with such condition.

8 "(b) The Secretary may provide health care under this
9 section directly or by contract or other arrangement with
10 any health care provider.

11 "(c) For the purposes of this section—

12 "(1) The term 'health care'—

"(A) means home care, hospital care, nursing home care, outpatient care, preventive care,
habilitative and rehabilitative care, case management, and respite care; and

17 *"(B) includes—* 

18 "(i) the training of appropriate mem-

19 bers of a child's family or household in the20 care of the child; and

21 "(ii) the provision of such pharma22 ceuticals, supplies, equipment, devices, ap23 pliances, assistive technology, direct trans24 portation costs to and from approved
25 sources of health care, and other materials
26 as the Secretary determines necessary.

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1	"(2) The term health care provider' includes
2	specialized spina bifida clinics, health care plans, in-
3	surers, organizations, institutions, and any other en-
4	tity or individual who furnishes health care that the
5	Secretary determines authorized under this section.
6	"(3) The term 'home care' means outpatient
7	care, habilitative and rehabilitative care, preventive
8	health services, and health-related services furnished
9	to an individual in the individual's home or other
10	place of residence.
11	"(4) The term 'hospital care' means care and
12	treatment for a disability furnished to an individual
13	who has been admitted to a hospital as a patient.
14	"(5) The term 'nursing home care' means care
15	and treatment for a disability furnished to an indi-
16	vidual who has been admitted to a nursing home as
17	a resident.
18	"(6) The term 'outpatient care' means care and
19	treatment of a disability, and preventive health serv-
20	ices, furnished to an individual other than hospital
21	care or nursing home care.
22	"(7) The term 'preventive care' means care and
23	treatment furnished to prevent disability or illness,
24	including periodic examinations, immunizations, pa-
25	tient health education, and such other services as the

1	Secretary determines necessary to provide effective
2	and economical preventive health care.
3	"(8) The term habilitative and rehabilitative
4	care' means such professional, counseling, and guid-
5	ance services and treatment programs (other than vo-
6	cational training under section 1804 of this title) as
7	are necessary to develop, maintain, or restore, to the
8	maximum extent practicable, the functioning of a dis-
9	abled person.
10	"(9) The term 'respite care' means care furnished
11	on an intermittent basis for a limited period to an
12	individual who resides primarily in a private resi-
13	dence when such care will help the individual to con-
14	tinue residing in such private residence.
15	"§1804. Vocational training and rehabilitation
16	"(a) Pursuant to such regulations as the Secretary
17	may prescribe, the Secretary may provide vocational train-
18	ing under this section to a child of a Vietnam veteran who
19	is suffering from spina bifida if the Secretary determines
20	that the achievement of a vocational goal by such child is
21	reasonably feasible.

"(b) Any program of vocational training for a child
under this section shall be designed in consultation with
the child in order to meet the child's individual needs and

shall be set forth in an individualized written plan of voca tional rehabilitation.

3 "(c)(1) A vocational training program for a child
4 under this section—

5 "(A) shall consist of such vocationally oriented 6 services and assistance, including such placement and 7 post-placement services and personal and work ad-8 justment training, as the Secretary determines are 9 necessary to enable the child to prepare for and par-10 ticipate in vocational training or employment; and

"(B) may include a program of education at an
institution of higher education if the Secretary determines that the program of education is predominantly vocational in content.

"(2) A vocational training program under this subsection may not include the provision of any loan or subsistence allowance or any automobile adaptive equipment.
"(d)(1) Except as provided in paragraph (2) and subject to subsection (e)(2), a vocational training program
under this section may not exceed 24 months.

21 "(2) The Secretary may grant an extension of a voca-22 tional training program for a child under this section for 23 up to 24 additional months if the Secretary determines that 24 the extension is necessary in order for the child to achieve 25 a vocational goal identified (before the end of the first 24) months of such program) in the written plan of vocational
 rehabilitation formulated for the child pursuant to sub section (b).

4 "(e)(1) A child who is pursuing a program of voca5 tional training under this section and is also eligible for
6 assistance under a program under chapter 35 of this title
7 may not receive assistance under both such programs con8 currently. The child shall elect (in such form and manner
9 as the Secretary may prescribe) the program under which
10 the child is to receive assistance.

"(2) The aggregate period for which a child may receive assistance under this section and chapter 35 of this
title may not exceed 48 months (or the part-time equivalent
thereof).

## 15 "§ 1805. Monetary allowance

"(a) The Secretary shall pay a monthly allowance
under this chapter to any child of a Vietnam veteran for
any disability resulting from spina bifida suffered by such
child.

"(b)(1) The amount of the allowance paid to a child
under this section shall be based on the degree of disability
suffered by the child, as determined in accordance with such
schedule for rating disabilities resulting from spina bifida
as the Secretary may prescribe.

"(2) The Secretary shall, in prescribing the rating
 schedule for the purposes of this section, establish three levels
 of disability upon which the amount of the allowance pro vided by this section shall be based.

5 "(3) The amounts of the allowance shall be \$200 per
6 month for the lowest level of disability prescribed, \$700 per
7 month for the intermediate level of disability prescribed,
8 and \$1,200 per month for the highest level of disability pre9 scribed. Such amounts are subject to adjustment under sec10 tion 5312 of this title.

11 "(c) Notwithstanding any other provision of law, re-12 ceipt by a child of an allowance under this section shall 13 not impair, infringe, or otherwise affect the right of the child to receive any other benefit to which the child may 14 15 otherwise be entitled under any law administered by the Secretary, nor shall receipt of such an allowance impair, 16 infringe, or otherwise affect the right of any individual to 17 18 receive any benefit to which the individual is entitled under 19 any law administered by the Secretary that is based on the child's relationship to the individual. 20

21 "(d) Notwithstanding any other provision of law, the
22 allowance paid to a child under this section shall not be
23 considered income or resources in determining eligibility for
24 or the amount of benefits under any Federal or federally
25 assisted program.

63

### 1 "§1806. Effective date of awards

2 "The effective date for an award of benefits under this
3 chapter shall be fixed in accordance with the facts found,
4 but shall not be earlier than the date of receipt of applica5 tion for the benefits.".

6 (2) The tables of chapters before part I and at the be7 ginning of part II of such title are each amended by insert8 ing after the item referring to chapter 17 the following new
9 item:

10 (c) Section 5312 of title 38, United States Code, is 11 amended—

12 (1) in subsection (a)—

(A) by striking out "and the rate of increased pension" and inserting in lieu thereof ",
the rate of increased pension"; and
(B) by inserting after "on account of children," the following: "and each rate of monthly
allowance paid under section 1805 of this title,";
and

(2) in subsection (c)(1), by striking out "and
1542" and inserting in lieu thereof "1542, and 1805".
(d) This section and the amendments made by this sec-

23 tion shall take effect on January 1, 1997.

SEC. 422. (a) Section 1151 of title 38, United States
 Code, is amended—

3 (1) by striking out the first sentence and insert4 ing in lieu thereof the following:

5 "(a) Compensation under this chapter and dependency and indemnity compensation under chapter 13 of this title 6 7 shall be awarded for a qualifying additional disability or 8 a qualifying death of a veteran in the same manner as if 9 such additional disability or death were service-connected. For purposes of this section, a disability or death is a quali-10 fying additional disability or qualifying death if the dis-11 ability or death was not the result of the veteran's willful 12 13 misconduct and—

14 "(1) the disability or death was caused by hos-15 pital care, medical or surgical treatment, or examina-16 tion furnished the veteran under any law adminis-17 tered by the Secretary, either by a Department em-18 ployee or in a Department facility as defined in sec-19 tion 1701(3)(A) of this title, and the proximate cause 20 of the disability or death was—

21 "(A) carelessness, negligence, lack of proper
22 skill, error in judgment, or similar instance of
23 fault on the part of the Department in furnish24 ing the hospital care, medical or surgical treat25 ment, or examination; or

1	``(B) an event not reasonably foreseeable; or
2	"(2) the disability or death was proximately
3	caused by the provision of training and rehabilitation
4	services by the Secretary (including by a service-pro-
5	vider used by the Secretary for such purpose under
6	section 3115 of this title) as part of an approved re-
7	habilitation program under chapter 31 of this title.";
8	and
9	(2) in the second sentence—
10	(A) by redesignating that sentence as sub-
11	section (b);
12	(B) by striking out ", aggravation," both
13	places it appears; and
14	(C) by striking out "sentence" and sub-
15	stituting in lieu thereof "subsection".
16	(b)(1) The amendments made by subsection (a) shall
17	take effect on October 1, 1996.
18	(2) Section 1151 of title 38, United States Code (as
19	amended by subsection (a)), shall govern all administrative
20	and judicial determinations of eligibility for benefits under
21	such section that are made with respect to claims filed on
22	or after the effective date set forth in paragraph (1), includ-
23	ing those based on original applications and applications
24	seeking to reopen, revise, reconsider, or otherwise readju-
25	dicate on any basis claims for benefits under such section

- 1 1151 or any provision of law that is a predecessor of such
   2 section.
- 3 (96)Page 78, strike out lines 16 through 25
- 4 (97)Page 79, strike out lines 1 through 5
- 5 (98)Page 79, strike out all after line 5, over to and in-6 cluding line 9 on page 80
- 7 (99)Page 80, strike out all after line 9, over to and in-8 cluding line 14 on page 81
- 9 (100)Page 81, strike out all after line 14, over to and10 including line 4 on page 82
- 11 (101)Page 82, strike out lines 5 through 17
- 12 (102)Page 82, strike out all after line 17, over to and
- 13 including line 4 on page 83
- 14 (103)Page 83, strike out lines 5 through 16
- 15 (104)Page 83, strike out lines 17 through 22
- 16 (105)Page 85, strike out lines 18 through 20 and insert:
- 17 SEC. 432. CALCULATION OF DOWNPAYMENT.
- 18 Section 203(b) of the National Housing Act (12 U.S.C.
- 19 1709(b)) is amended by adding at the end the following new
- 20 *paragraph*:
- 21 "(10) Alaska and Hawah.—

1	"(A) IN GENERAL.—Notwithstanding any
2	other provision of this subsection, with respect to
3	a mortgage originated in the State of Alaska or
4	the State of Hawaii, involve a principal obliga-
5	tion not in excess of the sum of—
6	"(i) the amount of the mortgage insur-
7	ance premium paid at the time the mort-
8	gage is insured; and
9	((ii)(I) in the case of a mortgage for a
10	property with an appraised value equal to
11	or less than \$50,000, 98.75 percent of the
12	appraised value of the property;
13	"(II) in the case of a mortgage for a
14	property with an appraised value in excess
15	of \$50,000 but not in excess of \$125,000,
16	97.65 percent of the appraised value of the
17	property;
18	"(III) in the case of a mortgage for a
19	property with an appraised value in excess
20	of \$125,000, 97.15 percent of the appraised
21	value of the property; or
22	((IV) notwithstanding subclauses $(II)$
23	and (III), in the case of a mortgage for a
24	property with an appraised value in excess
25	of \$50,000 that is located in an area of the

1	State for which the average closing cost ex-
2	ceeds 2.10 percent of the average, for the
3	State, of the sale price of properties located
4	in the State for which mortgages have been
5	executed, 97.75 percent of the appraised
6	value of the property.
7	"(B) Average closing cost.—For pur-
8	poses of this paragraph, the term 'average closing
9	cost' means, with respect to a State, the average,
10	for mortgages executed for properties that are lo-
11	cated within the State, of the total amounts (as
12	determined by the Secretary) of initial service
13	charges, appraisal, inspection, and other fees (as
14	the Secretary shall approve) that are paid in
15	connection with such mortgages.".
16	Sec. 433. Delegation of Single Family Mortgage
17	Insuring Authority to Direct Endorsement Mortga-
18	GEES.—Title II of the National Housing Act (12 U.S.C.
19	1707 et seq.) is amended by adding at the end the following
20	new section:
21	"DELEGATION OF INSURING AUTHORITY TO DIRECT
22	ENDORSEMENT MORTGAGEES
23	"SEC. 256.(a) AUTHORITY.—The Secretary may dele-
24	gate, to one or more mortgages approved by the Secretary
25	under the direct endorsement program, the authority of the
26	Secretary under this Act to insure mortgages involving
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property upon which there is located a dwelling designed
 principally for occupancy by 1 to 4 families.

3 "(b) CONSIDERATIONS.—In determining whether to
4 delegate authority to a mortgagee under this section, the
5 Secretary shall consider the experience and performance of
6 the mortgagee compared to the default rate of all insured
7 mortgages in comparable markets, and such other factors
8 as the Secretary determines appropriate to minimize risk
9 of loss to the insurance funds under this Act.

10 "(c) Enforcement of Insurance Requirements.— "(1) IN GENERAL.—If the Secretary determines 11 12 that a mortgage insured by a mortgagee pursuant to 13 delegation of authority under this section was not 14 originated in accordance with the requirements estab-15 lished by the Secretary, and the Secretary pays an in-16 surance claim with respect to the mortgage within a 17 reasonable period specified by the Secretary, the Sec-18 retary may require the mortgagee approved under 19 this section to indemnify the Secretary for the loss.

20 "(2) FRAUD OR MISREPRESENTATION.—If fraud
21 or misrepresentation was involved in connection with
22 the origination, the Secretary may require the mort23 gagee approved under this section to indemnify the
24 Secretary for the loss regardless of when an insurance
25 claim is paid.

"(d) TERMINATION OF MORTGAGEE'S AUTHORITY.—If 1 2 a mortgagee to which the Secretary has made a delegation under this section violates the requirements and procedures 3 4 established by the Secretary or the Secretary determines that other good cause exists, the Secretary may cancel a 5 delegation of authority under this section to the mortgage 6 7 by giving notice to the mortgagee. Such a cancellation shall 8 be effective upon receipt of the notice by the mortgage or 9 at a later date specified by the Secretary. A decision by 10 the Secretary to cancel a delegation shall be final and conclusive and shall not be subject to judicial review. 11

12 "(e) REQUIREMENTS AND PROCEDURES.—Before ap-13 proving a delegation under this section, the Secretary shall 14 issue regulations establishing appropriate requirements and 15 procedures, including requirements and procedures govern-16 ing the indemnification of the Secretary by the Mortgagee.".

17 (106)Page 85, strike out lines 21 through 24

18 (107)Page 85, after line 24 insert:

19 SEC. 434. SENSE OF THE SENATE WITH REGARD TO COMPLI-

20 ANCE WITH INTERNATIONAL OBLIGATIONS.

21 (a) FINDINGS.—Congress finds that—

(1) in response to a dispute settlement finding
against the United States by the World Trade Organization, the United States informed the World Trade
Organization on June 19, 1996, that the United
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1	States intends to meet its international obligations to
2	the World Trade Organization with respect to the En-
3	vironmental Protection Agency's requirements on im-
4	ported reformulated and conventional gasoline;
5	(2) the Environmental Protection Agency has
6	initiated an open process to examine any and all op-
7	tions for compliance with international obligations of
8	the United States in which a key criterion will be
9	fully protecting public health and the environment;
10	and
11	(3) many United States environmental and in-
12	dustrial organizations are concerned about the "Regu-
13	lation of Fuels and Fuel Additives: Individual For-
14	eign Refinery Baseline Requirements for Reformu-
15	lated Gasoline" proposed on May 3, 1994 (59 Fed.
16	<i>Reg.</i> 84).
17	(b) Sense of the Senate.—It is the sense of the Sen-
18	ate that, in evaluating any option for compliance with
19	international obligations, the Administrator of the Envi-
20	ronmental Protection Agency should—
21	(1) take fully into account the protection of pub-
22	lic health and the environment and the international
23	obligations of the United States as a member of the

24 World Trade Organization;

1	(2) ensure that the compliance review process not
2	result in the degradation of the gasoline quality re-
3	quired by the Clean Air Act (42 U.S.C. 7401 et seq.)
4	with respect to conventional and reformulated gaso-
5	line;
6	(3) not recognize individual foreign refiner base-
7	lines unless the Administrator determines that the is-
8	sues of auditing, inspection of foreign facilities, and
9	enforcement have been adequately addressed; and
10	(4) provide a full and open administrative proc-
11	ess in the formulation of any final rule.
12	(108)Page 85, after line 24 insert:
13	SEC. 435. IMPLEMENTATION OF COMPREHENSIVE CON-
13 14	SEC. 435. IMPLEMENTATION OF COMPREHENSIVE CON- SERVATION AND MANAGEMENT PLANS.
14 15	SERVATION AND MANAGEMENT PLANS.
14 15	<b>SERVATION AND MANAGEMENT PLANS.</b> Notwithstanding section 320(g) of the Federal Water
14 15 16 17	SERVATION AND MANAGEMENT PLANS. Notwithstanding section 320(g) of the Federal Water Pollution Control Act (33 U.S.C. 1330(g)), funds made
14 15 16 17 18	SERVATION AND MANAGEMENT PLANS. Notwithstanding section 320(g) of the Federal Water Pollution Control Act (33 U.S.C. 1330(g)), funds made available pursuant to authorization under such section for
14 15 16 17 18 19	SERVATION AND MANAGEMENT PLANS. Notwithstanding section 320(g) of the Federal Water Pollution Control Act (33 U.S.C. 1330(g)), funds made available pursuant to authorization under such section for fiscal year 1997 and prior fiscal years may be used for im-
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> </ol>	SERVATION AND MANAGEMENT PLANS. Notwithstanding section 320(g) of the Federal Water Pollution Control Act (33 U.S.C. 1330(g)), funds made available pursuant to authorization under such section for fiscal year 1997 and prior fiscal years may be used for im- plementing comprehensive conservation and management
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> </ol>	SERVATION AND MANAGEMENT PLANS. Notwithstanding section 320(g) of the Federal Water Pollution Control Act (33 U.S.C. 1330(g)), funds made available pursuant to authorization under such section for fiscal year 1997 and prior fiscal years may be used for im- plementing comprehensive conservation and management plans.
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> <li>22</li> </ol>	SERVATION AND MANAGEMENT PLANS. Notwithstanding section 320(g) of the Federal Water Pollution Control Act (33 U.S.C. 1330(g)), funds made available pursuant to authorization under such section for fiscal year 1997 and prior fiscal years may be used for im- plementing comprehensive conservation and management plans. (109)Page 85, after line 24 insert:
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> <li>22</li> </ol>	SERVATION AND MANAGEMENT PLANS. Notwithstanding section 320(g) of the Federal Water Pollution Control Act (33 U.S.C. 1330(g)), funds made available pursuant to authorization under such section for fiscal year 1997 and prior fiscal years may be used for im- plementing comprehensive conservation and management plans. (109)Page 85, after line 24 insert: SEC. 436. (a) PLAN.—(1) The Secretary of Veterans

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of the Department so as to ensure that veterans who have
 similar economic status and eligibility priority and who
 are eligible for medical care have similar access to such care
 regardless of the region of the United States in which such
 veterans reside.

6 (2) The plan shall—

7 (A) reflect, to the maximum extent possible, the
8 Veterans Integrated Service Network developed by the
9 Department to account for forecasts in expected work10 load and to ensure fairness to facilities that provide
11 cost-efficient health care; and

12 (B) include—

(i) procedures to identify reasons for variations in operating costs among similar facilities
where Network allocations are based on similar
unit costs for similar services and workload;

(ii) ways to improve the allocation of resources so as to promote efficient use of resources
and provision of quality health care;

20 (iii) adjustments to unit costs in subsection
21 (a) to reflect factors which directly influence the
22 cost of health care delivery within each Network
23 and where such factors are not under the control
24 of Network or Department management; and

1	(iv) include forecasts in expected workload
2	and consideration of the demand for VA health
3	care that may not be reflected in current work-
4	load projections.
5	(3) The Secretary shall prepare the plan in consulta-
6	tion with the Under Secretary of Health of the Department
7	of Veterans Affairs.
8	(b) Plan Elements.—The plan under subsection (a)
9	shall set forth—
10	(1) milestones for achieving the goal referred to
11	in paragraph (1) of that subsection; and
12	(2) a means of evaluating the success of the Sec-
13	retary in meeting the goal.
14	(c) SUBMITTAL TO CONGRESS.—The Secretary shall
15	submit to Congress the plan developed under subsection (a)
16	not later than 180 days after the date of the enactment of
17	this Act.
18	(d) Implementation.—The Secretary shall imple-
19	ment the plan developed under subsection (a) not later than
20	60 days after submitting the plan to Congress under sub-
21	section (c), unless within that time the Secretary notifies
22	Congress that the plan will not be implemented in that time

23 and includes with the notification an explanation why the

24 plan will not be implemented in that time.

**25** (110)Page 85, after line 24 insert:

SEC. 437. GAO AUDIT ON STAFFING AND CONTRACT-1 2 ING.—The Comptroller General shall audit the operations of the Office of Federal Housing Enterprise Oversight con-3 4 cerning staff organization, expertise, capacity, and con-5 tracting authority to ensure that the office resources and contract authority are adequate and that they are being 6 7 used appropriately to ensure that the Federal National 8 Mortgage Association and the Federal Home Loan Mortgage 9 Corporation are adequately capitalized and operating safe-10 *ly*.

11 (111)Page 85, after line 24 insert:

12 SEC. 438. None of the funds appropriated or otherwise 13 made available to the National Aeronautics and Space Administration by this Act, or any other Act enacted before 14 the date of the enactment of this Act, may be used by the 15 Administrator of the National Aeronautics and Space Ad-16 ministration to relocate aircraft of the National Aero-17 18 nautics and Space Administration to Dryden Flight Research Center, California, for purposes of the consolidation 19 of such aircraft. 20

21 (112)Page 85, after line 24 insert:

22 SEC. 439. REVISION OF NAME OF JAPAN–UNITED
23 STATES FRIENDSHIP COMMISSION.—(1)(A) The first sen24 tence of section 4(a) of the Japan–United States Friendship
25 Act (22 U.S.C. 2903(a)) is amended by striking out
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"Japan–United States Friendship Commission" and in serting in lieu thereof "United States–Japan Commission".
 (B) The section heading of such section is amended to
 read as follows:

### 5 "UNITED STATES-JAPAN COMMISSION".

6 (2) Subsection (c) of section 3 of that Act (22 U.S.C.
7 2902) is amended by striking out "Japan–United States
8 Friendship Commission" and inserting in lieu thereof
9 "United States–Japan Commission".

(3) Any reference to the Japan–United States Friendship Commission in any Federal law, Executive order, regulation, delegation of authority, or other document shall be
deemed to refer to the United States–Japan Commission.

14 (113)Page 85, after line 24 insert:

15 SEC. 440. (a) Subject to the concurrence of the Administrator of the General Services Administration (GSA) and 16 notwithstanding section 707 of Public Law 103-433, the 17 Administrator of the National Aeronautics and Space Ad-18 ministration may convey to the city of Downey, California, 19 20 all right, title, and interest of the United States in and to 21 a parcel of real property, including improvements thereon, 22 consisting of approximately 60 acres and known as Parcels 23 III, IV, V, and VI of the NASA Industrial Plant, Downey, 24 California.

(b)(1) DELAY IN PAYMENT OF CONSIDERATION.—After
 the end of the 20-year period beginning on the date on
 which the conveyance under subsection (a) is completed, the
 City of Downey shall pay to the United States an amount
 equal to fair market value of the conveyed property as of
 the date of the conveyance from NASA.

7 (2) EFFECT OF RECONVEYANCE BY THE CITY.—If the
8 City of Downey reconveys all or any part of the conveyed
9 property during such 20-year period, the City shall pay to
10 the United States an amount equal to the fair market value
11 of the reconveyed property as of the time of the reconvey12 ance, excluding the value of any improvements made to the
13 property by the City.

14 (3) DETERMINATION OF FAIR MARKET VALUE.—The
15 Administrator of NASA shall determine fair market value
16 in accordance with Federal appraisal standards and proce17 dures.

(4) TREATMENT OF LEASES.—The Administrator of
NASA may treat a lease of the property within such 20year period as a reconveyance if the Administrator determines that the lease is being used to avoid application of
paragraph (b)(2).

23 (5) DEPOSIT OF PROCEEDS.—The Administrator of
24 NASA shall deposit any proceeds received under this sub25 section in the special account established pursuant to sec-

tion 204(h)(2) of the Federal Property and Administrative
 Services Act of 1949 (40 U.S.C. 485(h)(2)).

3 (c) The exact acreage and legal description of the real
4 property to be conveyed under subsection (a) shall be deter5 mined by a survey satisfactory to the Administrator. The
6 cost of the survey shall be borne by the City of Downey,
7 California.

8 (d) The Administrator may require such additional 9 terms and conditions in connection with the conveyance 10 under subsection (a) as the Administrator considers appro-11 priate to protect the interests of the United States.

12 (e) If the City at any time after the conveyance of the 13 property under subsection (a) notifies the Administrator that the City no longer wishes to retain the property, it 14 may convey the property under the terms of subsection (b), 15 or, it may revert all right, title, and interest in and to the 16 property (including any facilities, equipment, or fixtures 17 conveyed, but excluding the value of any improvements 18 made to the property by the City) to the United States, and 19 the United States shall have the right of immediate entry 20 21 onto the property.

22 (114)Page 85, after line 24 insert:

- 23 TITLE V
- 24 SUPPLEMENTAL
- 25 (115)Page 85, after line 24 insert: HR 3666 EAS

1	DEPARTMENT OF VETERANS AFFAIRS
2	Veterans Benefits Administration
3	COMPENSATION AND PENSIONS
4	For an additional amount for "Compensation and
5	Pensions", \$100,000,000, to be made available upon enact-
6	ment of this Act, to remain available until expended.
7	(116)Page 85, after line 24 insert:
8	DEPARTMENT OF HOUSING AND URBAN
9	DEVELOPMENT
10	GOVERNMENT NATIONAL MORTGAGE ASSOCIATION
11	GUARANTEES OF MORTGAGE BACKED SECURITIES LOAN
12	GUARANTEE PROGRAM ACCOUNT
13	During fiscal year 1996 and in addition to commit-
14	ments previously provided, additional commitments to issue

15 guarantees to carry out section 306 of the National Housing 16 Act, as amended (12 U.S.C. 1721(g)), shall not exceed 17 \$20,000,000,000. (117)Page 85, after line 24 insert: 18

### AND VI—NEWBORNS' TITLE 19 MOTHERS' HEALTH PROTEC-20 **TION ACT OF 1996** 21

22 SEC. 601. SHORT TITLE.

23 This title may be cited as the "Newborns' and Mothers' 24 Health Protection Act of 1996".

1 SEC. 602. FINDINGS.

2 Congress finds that—

3 (1) the length of post-delivery inpatient care 4 should be based on the unique characteristics of each 5 mother and her newborn child, taking into consideration the health of the mother, the health and stability 6 7 of the newborn, the ability and confidence of the 8 mother and father to care for the newborn, the ade-9 quacy of support systems at home, and the access of 10 the mother and newborn to appropriate follow-up 11 health care; and

(2) the timing of the discharge of a mother and
her newborn child from the hospital should be made
by the attending provider in consultation with the
mother.

# 16sec. 603. Required coverage for minimum hospital17Stay following birth.

18 (a) IN GENERAL.—Except as provided in subsection 19 (b), a health plan or an employee health benefit plan that provides maternity benefits, including benefits for child-20 birth, shall ensure that coverage is provided with respect 21 22 to a mother who is a participant, beneficiary, or policy-23 holder under such plan and her newborn child for a mini-24 mum of 48 hours of inpatient length of stay following a normal vaginal delivery, and a minimum of 96 hours of 25 26 inpatient length of stay following a caesarean section, with-**HR 3666 EAS** 

5	be required to provide coverage for post-delivery inpatient
6	length of stay for a mother who is a participant, bene-
7	ficiary, or policyholder under such plan and her newborn
8	child for the period referred to in subsection (a) if—
9	(1) a decision to discharge the mother and her
10	newborn child prior to the expiration of such period
11	is made by the attending provider in consultation
12	with the mother; and
13	(2) the health plan or employee health benefit
14	plan provides coverage for post-delivery follow-up care
15	as described in section 604.
16	SEC. 604. POST-DELIVERY FOLLOW-UP CARE.
17	(a) IN GENERAL.—
18	(1) GENERAL RULE.—In the case of a decision to
19	discharge a mother and her newborn child from the
20	inpatient setting prior to the expiration of 48 hours
21	following a normal vaginal delivery or 96 hours fol-
22	lowing a caesarean section, the health plan or em-
23	ployee health benefit plan shall provide coverage for
24	timely post-delivery care. Such health care shall be
25	provided to a mother and her newborn child by a reg-

1 out requiring the attending provider to obtain authoriza-

2 tion from the health plan or employee health benefit plan.

4 health plan or an employee health benefit plan shall not

(b) EXCEPTION.—Notwithstanding subsection (a), a

3

	02
1	istered nurse, physician, nurse practitioner, nurse
2	midwife or physician assistant experienced in mater-
3	nal and child health in—
4	(A) the home, a provider's office, a hospital,
5	a birthing center, an intermediate care facility,
6	a federally qualified health center, a federally
7	qualified rural health clinic, or a State health
8	department maternity clinic; or
9	(B) another setting determined appropriate
10	under regulations promulgated by the Secretary,
11	in consultation with the Secretary of Health and
12	Human Services.
13	The attending provider in consultation with the
14	mother shall decide the most appropriate location for
15	follow-up care.
16	(2) Considerations by secretary.—In pro-
17	mulgating regulations under paragraph $(1)(B)$ , the
18	Secretary shall consider telemedicine and other inno-
19	vative means to provide follow-up care and shall con-
20	sider care in both urban and rural settings.
21	(b) TIMELY CARE.—As used in subsection (a), the term
22	"timely post-delivery care" means health care that is pro-
23	vided—
24	(1) following the discharge of a mother and her
25	newborn child from the inpatient setting; and

(2) in a manner that meets the health care needs
 of the mother and her newborn child, that provides for
 the appropriate monitoring of the conditions of the
 mother and child, and that occurs not later than the
 72-hour period immediately following discharge.

6 (c) CONSISTENCY WITH STATE LAW.—The Secretary
7 shall, with respect to regulations promulgated under sub8 section (a) concerning appropriate post-delivery care set9 tings, ensure that, to the extent practicable, such regulations
10 are consistent with State licensing and practice laws.

### 11 SEC. 605. PROHIBITIONS.

12 In implementing the requirements of this title, a health
13 plan or an employee health benefit plan may not—

(1) deny enrollment, renewal, or continued coverage to a mother and her newborn child who are
participants, beneficiaries or policyholders based on
compliance with this title;

(2) provide monetary payments or rebates to
mothers to encourage such mothers to request less than
the minimum coverage required under this title;

21 (3) penalize or otherwise reduce or limit the re22 imbursement of an attending provider because such
23 provider provided treatment to an individual patient
24 in accordance with this title; or

(4) provide incentives (monetary or otherwise) to
 an attending provider to induce such provider to pro vide treatment to an individual policyholder, partici pant, or beneficiary in a manner inconsistent with
 this title.

### 6 SEC. 606. NOTICE.

7 (a) Employee Health Benefit Plan.—An em-8 ployee health benefit plan shall provide conspicuous notice 9 to each participant regarding coverage required under this Act not later than 120 days after the date of enactment 10 of this title, and as part of its summary plan description. 11 12 (b) HEALTH PLAN.—A health plan shall provide notice to each policyholder regarding coverage required under this 13 title. Such notice shall be in writing, prominently posi-14 15 tioned, and be transmitted—

16 (1) in a mailing made within 120 days of the
17 date of enactment of this title by such plan to the pol18 icyholder; and

19 (2) as part of the annual informational packet20 sent to the policyholder.

### 21 SEC. 607. APPLICABILITY.

22 (a) CONSTRUCTION.—

(1) IN GENERAL.—A requirement or standard
imposed under this title on a health plan shall be
deemed to be a requirement or standard imposed on

1 the health plan issuer. Such requirements or stand-2 ards shall be enforced by the State insurance commis-3 sioner for the State involved or the official or officials 4 designated by the State to enforce the requirements of this title. In the case of a health plan offered by a 5 6 health plan issuer in connection with an employee 7 health benefit plan, the requirements or standards im-8 posed under this title shall be enforced with respect to 9 the health plan issuer by the State insurance commis-10 sioner for the State involved or the official or officials 11 designated by the State to enforce the requirements of 12 this title.

13 (2) LIMITATION.—Except as provided in section 14 608(c), the Secretary shall not enforce the require-15 ments or standards of this title as they relate to 16 health plan issuers or health plans. In no case shall 17 a State enforce the requirements or standards of this 18 title as they relate to employee health benefit plans. 19 (b) ERISA.—Nothing in this title shall be construed 20 to affect or modify the provisions of section 514 of the Em-21 ployee Retirement Income Security Act of 1974 (29 U.S.C. 22 1144).

(c) EFFECT ON MOTHER.—Nothing in this title shall
be construed to require that a mother who is a participant,
beneficiary, or policyholder covered under this title—

(1) give birth in a hospital; or
 (2) stay in the hospital for a fixed period of time
 following the birth of her child.

4 (d) LEVEL AND TYPE OF REIMBURSEMENTS.—Nothing
5 in this title shall be construed to prevent a health plan or
6 an employee health benefit plan from negotiating the level
7 and type of reimbursement with an attending provider for
8 care provided in accordance with this title.

### 9 SEC. 608. ENFORCEMENT.

10 (a) HEALTH PLAN ISSUERS.—Each State shall require 11 that each health plan issued, sold, renewed, offered for sale 12 or operated in such State by a health plan issuer meet the 13 standards established under this title. A State shall submit 14 such information as required by the Secretary demonstrat-15 ing effective implementation of the requirements of this 16 title.

17 (b) EMPLOYEE HEALTH BENEFIT PLANS.—With respect to employee health benefit plans, the standards estab-18 lished under this title shall be enforced in the same manner 19 as provided for under sections 502, 504, 506, and 510 of 20 21 the Employee Retirement Income Security Act of 1974 (29 22 U.S.C. 1132, 1134, 1136, and 1140). The civil penalties 23 contained in paragraphs (1) and (2) of section 502(c) of 24 such Act (29 U.S.C. 1132(c)(1) and (2)) shall apply to any

information required by the Secretary to be disclosed and
 reported under this section.

3 (c) FAILURE TO ENFORCE.—In the case of the failure 4 of a State to substantially enforce the standards and re-5 quirements set forth in this title with respect to health plans, the Secretary, in consultation with the Secretary of 6 7 Health and Human Services, shall enforce the standards 8 of this title in such State. In the case of a State that fails 9 to substantially enforce the standards set forth in this title, 10 each health plan issuer operating in such State shall be subject to civil enforcement as provided for under sections 502, 11 504, 506, and 510 of the Employee Retirement Income Se-12 13 curity Act of 1974 (29 U.S.C. 1132, 1134, 1136, and 1140). The civil penalties contained in paragraphs (1) and (2) of 14 15 section 502(c) of such Act (29 U.S.C. 1132(c)(1) and (2)) shall apply to any information required by the Secretary 16 to be disclosed and reported under this section. 17

(d) REGULATIONS.—The Secretary, in consultation
with the Secretary of Health and Human Services, may
promulgate such regulations as may be necessary or appropriate to carry out this title.

### 22 SEC. 609. DEFINITIONS.

- 23 As used in this title:
- 24 (1) ATTENDING PROVIDER.—The term "attend25 ing provider" shall include—

1	(A) the obstetrician-gynecologists, pediatri-
2	cians, family physicians, and other physicians
3	primarily responsible for the care of a mother
4	and newborn; and
5	(B) the nurse midwives and nurse practi-
6	tioners primarily responsible for the care of a
7	mother and her newborn child in accordance
8	with State licensure and certification laws.
9	(2) BENEFICIARY.—The term "beneficiary" has
10	the meaning given such term under section 3(8) of the
11	Employee Retirement Income Security Act of 1974
12	(29 U.S.C. 1002(8)).
13	(3) Employee health benefit plan.—
14	(A) IN GENERAL.—The term "employee
15	health benefit plan" means any employee welfare
16	benefit plan, governmental plan, or church plan
17	(as defined under paragraphs (1), (32), and (33)
18	of section 3 of the Employee Retirement Income
19	Security Act of 1974 (29 U.S.C. 1002 (1), (32),
20	and (33))) that provides or pays for health bene-
21	fits (such as provider and hospital benefits) for
22	participants and beneficiaries whether—
23	(i) directly;

1	(ii) through a health plan offered by a
2	health plan issuer as defined in paragraph
3	(4); or
4	(iii) otherwise.
5	(B) RULE OF CONSTRUCTION.—An em-
6	ployee health benefit plan shall not be construed
7	to be a health plan or a health plan issuer.
8	(C) ARRANGEMENTS NOT INCLUDED.—Such
9	term does not include the following, or any com-
10	bination thereof:
11	(i) Coverage only for accident, or dis-
12	ability income insurance, or any combina-
13	tion thereof.
14	(ii) Medicare supplemental health in-
15	surance (as defined under section
16	1882(g)(1) of the Social Security Act).
17	(iii) Coverage issued as a supplement
18	to liability insurance.
19	(iv) Liability insurance, including
20	general liability insurance and automobile
21	liability insurance.
22	(v) Workers compensation or similar
23	insurance.
24	(vi) Automobile medical payment in-
25	surance.

1	(vii) Coverage for a specified disease or
2	illness.
3	(viii) Hospital or fixed indemnity in-
4	surance.
5	(ix) Short-term limited duration insur-
6	ance.
7	(x) Credit-only, dental-only, or vision-
8	only insurance.
9	(xi) A health insurance policy provid-
10	ing benefits only for long-term care, nursing
11	home care, home health care, community-
12	based care, or any combination thereof.
13	(4) GROUP PURCHASER.—The term "group pur-
14	chaser" means any person (as defined under para-
15	graph (9) of section 3 of the Employee Retirement In-
16	come Security Act of 1974 (29 U.S.C. 1002(9)) or en-
17	tity that purchases or pays for health benefits (such
18	as provider or hospital benefits) on behalf of partici-
19	pants or beneficiaries in connection with an employee
20	health benefit plan.
21	(5) Health plan.—
22	(A) IN GENERAL.—The term "health plan"
23	means any group health plan or individual
24	health plan.

1	(B) GROUP HEALTH PLAN.—The term
2	"group health plan" means any contract, policy,
3	certificate or other arrangement offered by a
4	health plan issuer to a group purchaser that pro-
5	vides or pays for health benefits (such as pro-
6	vider and hospital benefits) in connection with
7	an employee health benefit plan.
8	(C) INDIVIDUAL HEALTH PLAN.—The term
9	"individual health plan" means any contract,
10	policy, certificate or other arrangement offered to
11	individuals by a health plan issuer that provides
12	or pays for health benefits (such as provider and
13	hospital benefits) and that is not a group health
14	plan.
15	(D) ARRANGEMENTS NOT INCLUDED.—Such
16	term does not include the following, or any com-
17	bination thereof:
18	(i) Coverage only for accident, or dis-
19	ability income insurance, or any combina-
20	tion thereof.
21	(ii) Medicare supplemental health in-
22	surance (as defined under section
23	1882(g)(1) of the Social Security Act).
24	(iii) Coverage issued as a supplement
25	to liability insurance.

1	(iv) Liability insurance, including
2	general liability insurance and automobile
3	liability insurance.
4	(v) Workers compensation or similar
5	insurance.
6	(vi) Automobile medical payment in-
7	surance.
8	(vii) Coverage for a specified disease or
9	illness.
10	(viii) Hospital or fixed indemnity in-
11	surance.
12	(ix) Short-term limited duration insur-
13	ance.
14	(x) Credit-only, dental-only, or vision-
15	only insurance.
16	(xi) A health insurance policy provid-
17	ing benefits only for long-term care, nursing
18	home care, home health care, community-
19	based care, or any combination thereof.
20	(E) CERTAIN PLANS INCLUDED.—Such term
21	includes any plan or arrangement not described
22	in any clause of subparagraph $(D)$ which pro-
23	vides for benefit payments, on a periodic basis,
24	for-
25	(i) a specified disease or illness, or

1	(ii) a period of hospitalization,
2	without regard to the costs incurred or services
3	rendered during the period to which the pay-
4	ments relate.
5	(6) Health plan issuer.—The term 'health
6	plan issuer" means any entity that is licensed (prior
7	to or after the date of enactment of this title) by a
8	State to offer a health plan.
9	(7) PARTICIPANT.—The term "participant" has
10	the meaning given such term under section 3(7) of the
11	Employee Retirement Income Security Act of 1974
12	(29 U.S.C. 1002(7)).
13	(8) Secretary.—The term "Secretary" unless
14	otherwise specified means the Secretary of Labor.
15	SEC. 610. PREEMPTION.
16	(a) IN GENERAL.—The provisions of sections 603, 605,
17	and 606 relating to inpatient care shall not preempt a State
18	law or regulation—
19	(1) that provides greater protections to patients
20	or policyholders than those required in this title;
21	(2) that requires health plans to provide coverage
22	for at least 48 hours of inpatient length of stay fol-
23	lowing a normal vaginal delivery, and at least 96
24	hours of inpatient length of stay following a caesar-
25	ean section;

1	(3) that requires health plans to provide coverage
2	for maternity and pediatric care in accordance with
3	guidelines established by the American College of Ob-
4	stetricians and Gynecologists, the American Academy
5	of Pediatrics, or other established professional medical
6	associations; or
7	(4) that leaves decisions regarding appropriate
8	length of stay entirely to the attending provider, in
9	consultation with the mother.
10	(b) Follow-UP Care.—The provisions of section 604
11	relating to follow-up care shall not preempt those provisions
12	of State law or regulation that provide comparable or great-
13	er protection to patients or policyholders than those re-
14	quired under this title or that provide mothers and
15	newborns with an option of timely post delivery follow-up
16	care (as defined in section 604(b)) in the home.
17	(c) Employee Health Benefit Plans.—Nothing in
18	this section affects the application of this title to employee
19	health benefit plans, as defined in section 609(3).
20	SEC. 611. REPORTS TO CONGRESS CONCERNING CHILD-
21	BIRTH.
22	(a) FINDINGS.—Congress finds that—
23	(1) childbirth is one part of a continuum of ex-
24	perience that includes prepregnancy, pregnancy and
25	prenatal care, labor and delivery, the immediate

1	postpartum period, and a longer period of adjustment
2	for the newborn, the mother, and the family;
3	(2) health care practices across this continuum
4	are changing in response to health care financing and
5	delivery system changes, science and clinical research,
6	and patient preferences; and
7	(3) there is a need to—
8	(A) examine the issues and consequences as-
9	sociated with the length of hospital stays follow-
10	ing childbirth;
11	(B) examine the follow-up practices for
12	mothers and newborns used in conjunction with
13	shorter hospital stays;
14	(C) identify appropriate health care prac-
15	tices and procedures with regard to the hospital
16	discharge of newborns and mothers;
17	(D) examine the extent to which such care
18	is affected by family and environmental factors;
19	and
20	(E) examine the content of care during hos-
21	pital stays following childbirth.
22	(b) Advisory Panel.—
23	(1) IN GENERAL.—Not later than 90 days after
24	the date of enactment of this title, the Secretary of

25 Health and Human Services shall establish an advi-

sory panel (hereafter referred to in this section as the

1

2	"advisory panel") to—
3	(A) guide and review methods, procedures,
4	and data collection necessary to conduct the
5	study described in subsection (c) that is intended
6	to enhance the quality, safety, and effectiveness
7	of health care services provided to mothers and
8	newborns;
9	(B) develop a consensus among the members
10	of the advisory panel regarding the appropriate-
11	ness of the specific requirements of this title; and
12	(C) prepare and submit to the Secretary of
13	Health and Human Services, as part of the re-
14	port of the Secretary submitted under subsection
15	(d), a report summarizing the consensus devel-
16	oped under subparagraph (B) if any, including
17	the reasons for not reaching such a consensus.
18	(2) Participation.—
19	(A) Department representatives.—The
20	Secretary of Health and Human Services shall
21	ensure that representatives from within the De-

- partment of Health and Human Services that have expertise in the area of maternal and child
- 24 health or in outcomes research are appointed to

22

23

1	the advisory panel established under paragraph
2	(1).
3	(B) Representatives of public and pri-
4	VATE SECTOR ENTITIES.—
5	(i) IN GENERAL.—The Secretary of
6	Health and Human Services shall ensure
7	that members of the advisory panel include
8	representatives of public and private sector
9	entities having knowledge or experience in
10	one or more of the following areas:
11	(I) Patient care.
12	(II) Patient education.
13	(III) Quality assurance.
14	(IV) Outcomes research.
15	(V) Consumer issues.
16	(ii) Requirement.—The panel shall
17	include representatives from each of the fol-
18	lowing categories:
19	(I) Health care practitioners.
20	(II) Health plans.
21	(III) Hospitals.
22	(IV) Employers.
23	(V) States.
24	(VI) Consumers.
25	(a) Smuples

25 (c) STUDIES.—

1	(1) IN GENERAL.—The Secretary of Health and
2	Human Services shall conduct a study of—
3	(A) the factors affecting the continuum of
4	care with respect to maternal and child health
5	care, including outcomes following childbirth;
6	(B) the factors determining the length of
7	hospital stay following childbirth;
8	(C) the diversity of negative or positive out-
9	comes affecting mothers, infants, and families;
10	(D) the manner in which post natal care
11	has changed over time and the manner in which
12	that care has adapted or related to changes in
13	the length of hospital stay, taking into account—
14	(i) the types of post natal care avail-
15	able and the extent to which such care is
16	accessed; and
17	(ii) the challenges associated with pro-
18	viding post natal care to all populations,
19	including vulnerable populations, and solu-
20	tions for overcoming these challenges; and
21	(E) the financial incentives that may—
22	(i) impact the health of newborns and
23	mothers; and
24	(ii) influence the clinical decisionmak-
25	ing of health care providers.

1	(2) RESOURCES.—The Secretary of Health and
2	Human Services shall provide to the advisory panel
3	the resources necessary to carry out the duties of the
4	advisory panel.
5	(d) Reports.—
6	(1) IN GENERAL.—The Secretary of Health and
7	Human Services shall prepare and submit to the
8	Committee on Labor and Human Resources of the
9	Senate and the Committee on Commerce of the House
10	of Representatives a report that contains—
11	(A) a summary of the study conducted
12	under subsection (c);
13	(B) a summary of the best practices used in
14	the public and private sectors for the care of
15	newborns and mothers;
16	(C) recommendations for improvements in
17	prenatal care, post natal care, delivery and fol-
18	low-up care, and whether the implementation of
19	such improvements should be accomplished by
20	the private health care sector, Federal or State
21	governments, or any combination thereof; and
22	(D) limitations on the databases in exist-
23	ence on the date of enactment of this title.

1	(2) SUBMISSION OF REPORTS.—The Secretary of
2	Health and Human Services shall prepare and sub-
3	mit to the Committees referred to in paragraph (1)—
4	(A) an initial report concerning the study
5	conducted under subsection (c) and the report re-
6	quired under subsection (d), not later than 18
7	months after the date of enactment of this title;
8	(B) an interim report concerning such
9	study and report not later than 3 years after the
10	date of enactment of this title; and
11	(C) a final report concerning such study
12	and report not later than 5 years after the date
13	of enactment of this title.
14	(e) TERMINATION OF PANEL.—The advisory panel
15	shall terminate on the date that occurs 60 days after the
16	date on which the last report is submitted under this sec-
17	tion.
18	SEC. 612. SALE OF GOVERNORS ISLAND, NEW YORK.
19	(a) IN GENERAL.—Notwithstanding any other provi-
20	sion of law, the Administrator of General Services shall dis-
21	pose of by sale at fair market value all rights, title, and
22	interests of the United States in and to the land of, and
23	improvements to, Governors Island, New York.
24	(b) RIGHT OF FIRST REFUSAL.—Before a sale is made
25	under subsection (a) to any other parties, the State of New

York and the city of New York shall be given the right of 1 first refusal to purchase all or part of Governors Island. 2 3 Such right may be exercised by either the State of New York 4 or the city of New York or by both parties acting jointly. 5 (c) PROCEEDS.—Proceeds from the disposal of Governors Island under subsection (a) shall be deposited in the 6 7 general fund of the Treasury and credited as miscellaneous 8 receipts.

### 9 SEC. 613. SALE OF AIR RIGHTS.

10 (a) IN GENERAL.—Notwithstanding any other provision of law, the Administrator of General Services shall sell, 11 at fair market value and in a manner to be determined 12 by the Administrator, the air rights adjacent to Washington 13 Union Station described in subsection (b), including air 14 15 rights conveyed to the Administrator under subsection (d). The Administrator shall complete the sale by such date as 16 is necessary to ensure that the proceeds from the sale will 17 be deposited in accordance with subsection (c). 18

19 (b) DESCRIPTION.—The air rights referred to in sub20 section (a) total approximately 16.5 acres and are depicted
21 on the plat map of the District of Columbia as follows:

- 22 (1) Part of lot 172, square 720.
- 23 (2) Part of lots 172 and 823, square 720.
- 24 (3) Part of lot 811, square 717.

(c) PROCEEDS.—Before September 30, 1997, proceeds
 from the sale of air rights under subsection (a) shall be de posited in the general fund of the Treasury and credited
 as miscellaneous receipts.

- 5 (d) Conveyance of Amtrak Air Rights.—
- 6 (1) GENERAL RULE.—As a condition of future
  7 Federal financial assistance, Amtrak shall convey to
  8 the Administrator of General Services on or before
  9 December 31, 1996, at no charge, all of the air rights
  10 of Amtrak described in subsection (b).

(2) FAILURE TO COMPLY.—If Amtrak does not
meet the condition established by paragraph (1), Amtrak shall be prohibited from obligating Federal funds
after March 1, 1997.

### 15 SEC. 614. EFFECTIVE DATE.

16 Except as otherwise provided for in this title, the pro-17 visions of this title shall apply as follows:

18 (1) With respect to health plans, such provisions
19 shall apply to such plans on the first day of the con20 tract year beginning on or after January 1, 1998.

(2) With respect to employee health benefit plans,
such provisions shall apply to such plans on the first
day of the first plan year beginning on or after January 1, 1998.

25 (118)Page 85, after line 24 insert:

## 1 TITLE VII—MENTAL HEALTH 2 PARITY

103

3 SEC. 701. SHORT TITLE.

4 This title may be cited as the "Mental Health Parity5 Act of 1996".

6SEC. 702. PLAN PROTECTIONS FOR INDIVIDUALS WITH A7MENTAL ILLNESS.

8 (a) PERMISSIBLE COVERAGE LIMITS UNDER A GROUP
9 HEALTH PLAN.—

10 (1) Aggregate lifetime limits.—

(A) IN GENERAL.—With respect to a group
health plan offered by a health insurance issuer,
that applies an aggregate lifetime limit to plan
payments for medical or surgical services covered
under the plan, if such plan also provides a
mental health benefit such plan shall—

(i) include plan payments made for
mental health services under the plan in
such aggregate lifetime limit; or

20 (ii) establish a separate aggregate life21 time limit applicable to plan payments for
22 mental health services under which the dol23 lar amount of such limit (with respect to
24 mental health services) is equal to or greater
25 than the dollar amount of the aggregate life-

1	time limit on plan payments for medical or
2	surgical services.
3	(B) No lifetime limit.—With respect to a
4	group health plan offered by a health insurance
5	issuer, that does not apply an aggregate lifetime
6	limit to plan payments for medical or surgical
7	services covered under the plan, such plan may
8	not apply an aggregate lifetime limit to plan
9	payments for mental health services covered
10	under the plan.
11	(2) Annual limits.—
12	(A) IN GENERAL.—With respect to a group
13	health plan offered by a health insurance issuer,
14	that applies an annual limit to plan payments
15	for medical or surgical services covered under the
16	plan, if such plan also provides a mental health
17	benefit such plan shall—
18	(i) include plan payments made for
19	mental health services under the plan in
20	such annual limit; or
21	(ii) establish a separate annual limit
22	applicable to plan payments for mental
23	health services under which the dollar
24	amount of such limit (with respect to men-
25	tal health services) is equal to or greater

1	than the dollar amount of the annual limit
2	on plan payments for medical or surgical
3	services.
4	(B) NO ANNUAL LIMIT.—With respect to a
5	group health plan offered by a health insurance
6	issuer, that does not apply an annual limit to
7	plan payments for medical or surgical services
8	covered under the plan, such plan may not apply
9	an annual limit to plan payments for mental
10	health services covered under the plan.
11	(b) Rule of Construction.—
12	(1) IN GENERAL.—Nothing in this section shall
13	be construed as prohibiting a group health plan of-
14	fered by a health insurance issuer, from—
15	(A) utilizing other forms of cost contain-
16	ment not prohibited under subsection (a); or
17	(B) applying requirements that make dis-
18	tinctions between acute care and chronic care.
19	(2) NONAPPLICABILITY.—This section shall not
20	apply to—
21	(A) substance abuse or chemical dependency
22	benefits; or
23	(B) health benefits or health plans paid for
24	under title XVIII or XIX of the Social Security
25	Act.

1	(3) STATE LAW.—Nothing in this section shall be
2	construed to preempt any State law that provides for
3	greater parity with respect to mental health benefits
4	than that required under this section.
5	(c) Small Employer Exemption.—
6	(1) IN GENERAL.—This section shall not apply
7	to plans maintained by employers that employ less
8	than 26 employees.
9	(2) Application of certain rules in deter-
10	MINATION OF EMPLOYER SIZE.—For purposes of this
11	subsection—
12	(A) APPLICATION OF AGGREGATION RULE
13	FOR EMPLOYERS.—All persons treated as a sin-
14	gle employer under subsection (b), (c), (m), or
15	(o) of section 414 of the Internal Revenue Code
16	of 1986 shall be treated as 1 employer.
17	(B) Employers not in existence in pre-
18	CEDING YEAR.—In the case of an employer which
19	was not in existence throughout the preceding
20	calendar year, the determination of whether such
21	employer is a small employer shall be based on
22	the average number of employees that it is rea-
23	sonably expected such employer will employ on
24	business days in the current calendar year.

	101
1	(C) PREDECESSORS.—Any reference in this
2	subsection to an employer shall include a ref-
3	erence to any predecessor of such employer.
4	SEC. 703. DEFINITIONS.
5	For purposes of this title:
6	(1) GROUP HEALTH PLAN.—
7	(A) IN GENERAL.—The term "group health
8	plan" means an employee welfare benefit plan
9	(as defined in section 3(1) of the Employee Re-
10	tirement Income Security Act of 1974) to the ex-
11	tent that the plan provides medical care (as de-
12	fined in paragraph (2)) and including items and
13	services paid for as medical care) to employees or
14	their dependents (as defined under the terms of
15	the plan) directly or through insurance, reim-
16	bursement, or otherwise.
17	(B) MEDICAL CARE.—The term "medical
18	care" means amounts paid for—
19	(i) the diagnosis, cure, mitigation,
20	treatment, or prevention of disease, or
21	amounts paid for the purpose of affecting
22	any structure or function of the body,
23	(ii) amounts paid for transportation
24	primarily for and essential to medical care
25	referred to in clause (i), and

1	(iii) amounts paid for insurance cover-
2	ing medical care referred to in clauses (i)
3	and (ii).

4 (2) HEALTH INSURANCE COVERAGE.—The term "health insurance coverage" means benefits consisting 5 6 of medical care (provided directly, through insurance 7 or reimbursement, or otherwise and including items 8 and services paid for as medical care) under any hos-9 pital or medical service policy or certificate, hospital 10 or medical service plan contract, or health mainte-11 nance organization contract offered by a health insur-12 ance issuer.

13 (3) Health insurance issuer.—The term 14 "health insurance issuer" means an insurance com-15 pany, insurance service, or insurance organization 16 (including a health maintenance organization, as de-17 fined in paragraph (4)) which is licensed to engage 18 in the business of insurance in a State and which is 19 subject to State law which regulates insurance (with-20 in the meaning of section 514(b)(2) of the Employee 21 Retirement Income Security Act of 1974), and in-22 cludes a plan sponsor described in section 3(16)(B) of 23 the Employee Retirement Income Security Act of 24 1974 in the case of a group health plan which is an 25 employee welfare benefit plan (as defined in section

1	3(1) of such Act). Such term does not include a group
2	health plan.
3	(4) Health maintenance organization.—The
4	term "health maintenance organization" means—
5	(A) a federally qualified health maintenance
6	organization (as defined in section 1301(a) of the
7	Public Health Service Act),
8	(B) an organization recognized under State
9	law as a health maintenance organization, or
10	(C) a similar organization regulated under
11	State law for solvency in the same manner and
12	to the same extent as such a health maintenance
13	organization.
14	(5) STATE.—The term "State" means each of the
15	several States, the District of Columbia, Puerto Rico,
16	the Virgin Islands, Guam, American Samoa, and the
17	Northern Mariana Islands.
18	SEC. 704. SUNSET.
19	Sections 701 through 703 shall cease to be effective on
20	September 30, 2001.
21	SEC. 705. FEDERAL EMPLOYEE HEALTH BENEFIT PROGRAM.

22 For the Federal Employee Health Benefit Program,
23 sections 701 through 703 will take effect on October 1, 1997.

### 1 SEC. 706. EXEMPTION.

- 2 Notwithstanding the provisions of this title, if the pro-
- 3 visions of this title result in a 1 percent or greater increase
- 4 in the cost of a group health plan's premiums, the purchaser
- 5 is exempt from the provisions of this title.

Attest:

Secretary.

<sup>104</sup>TH CONGRESS H. R. 3666

# AMENDMENTS

HR	HR	HR	HR	HR	HR	HR	HR	HR
HR 3666	3666	3666	3666	3666	3666	3666	3666	3666
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