Calendar No. 710



[Report No. 103–397]

# A BILL

To make certain laws applicable to the legislative branch of the Federal Government.

OCTOBER 3 (legislative day, SEPTEMBER 12), 1994 Reported with an amendment and an amendment of the title

## Calendar No. 710

103D CONGRESS 2D Session

## H. R. 4822

[Report No. 103-397]

#### IN THE SENATE OF THE UNITED STATES

AUGUST 12 (legislative day, AUGUST 11), 1994 Received; read twice and referred to the Committee on Governmental Affairs

OCTOBER 3 (legislative day, SEPTEMBER 12), 1994 Reported by Mr. GLENN, with an amendment and an amendment to the title [Strike out all after the enacting clause and insert the part printed in italic]

### **AN ACT**

To make certain laws applicable to the legislative branch of the Federal Government.

1 Be it enacted by the Senate and House of Representa-

2 tives of the United States of America in Congress assembled,

#### 3 SECTION 1. SHORT TITLE.

4 This Act may be cited as the "Congressional Ac-5 countability Act".

6 SEC. 2. DEFINITIONS.

7 As used in this Act:

1	(1) Congressional employee. The term
2	<u>"congressional employee" means</u>
3	(A) an individual on the payroll of an em-
4	ploying office of the House of Representatives;
5	(B) an individual on the payroll of an em-
6	ploying office of the Senate;
7	(C) an individual on the payroll of an em-
8	ploying office of the Architect of the Capitol;
9	and
10	(D) an individual on the payroll of an em-
11	ploying office of an instrumentality.
12	(2) Employee in the house of represent-
13	ATIVES.—The term "individual on the payroll of an
14	employing office in the House of Representatives"
15	means—
16	(A) an individual who is covered under
17	Rule LI of the House of Representatives, as in
18	effect on the day before the date of enactment
19	<del>of this Act;</del>
20	(B) any applicant for a position that is to
21	be occupied by an individual described in sub-
22	<del>paragraph (A); or</del>
23	(C) any individual who was formerly an
24	employee described in subparagraph (A) and

1	whose claim of a violation arises out of the indi-
2	<del>vidual's employment.</del>
3	(3) Employee in the senate.—The term
4	"individual on the payroll of an employing office in
5	the Senate" means-
6	(A) any employee whose pay is disbursed
7	by the Secretary of the Senate;
8	(B) any applicant for a position that is to
9	be occupied by an individual described in sub-
10	<del>paragraph (A)); or</del>
11	(C) any individual who was formerly an
12	employee described in subparagraph (A) and
13	whose claim of a violation arises out of the indi-
14	<del>vidual's</del> employment.
15	(4) Employee of the architect of the
16	CAPITOL.—The term "individual on the payroll of an
17	employing office of the Architect of the Capitol"
18	means—
19	(A) an employee of the Architect of the
20	Capitol or an individual within the administra-
21	tive jurisdiction of the Architect of the Capitol
22	if such employee or individual is paid from
23	funds under a law providing appropriations for
24	the legislative branch;

1	(B) any applicant for a position that is to
2	be occupied by an employee or individual de-
3	scribed in subparagraph (A); or
4	(C) any individual who was formerly an
5	employee or individual described in subpara-
6	graph (A) and whose claim of a violation arises
7	out of the individual's employment.
8	(5) Employee of an instrumentality.—
9	The term "individual on the payroll of an employing
10	office of an instrumentality" means—
11	(A) any individual on the payroll of an in-
12	strumentality of the legislative branch of the
13	Federal Government;
14	(B) any applicant for a position that is to
15	be occupied by an individual described in sub-
16	<del>paragraph (A); or</del>
17	(C) any individual who was formerly an
18	employee described in subparagraph (A) and
19	whose claim of a violation arises out of the indi-
20	vidual's instrumentality employment.
21	SEC. 3. APPLICATION OF LAWS.
22	(a) LAWS WHICH WILL APPLY.—On the date regula-
23	tions under section $5(b)(1)$ to implement the results of the
24	study under section 5(a)(1)(A) take effect, the following

1	laws shall apply, in accordance with section 5, to the legis-
2	lative branch of the Federal Government:
3	(1) The Fair Labor Standards Act of 1938 (29
4	<del>U.S.C.</del> 201 et seq.).
5	(2) Title VII of the Civil Rights Act of 1964
6	(42 U.S.C. 2000e et seq.).
7	(3) The Americans With Disabilities Act of
8	<del>1990 (42 U.S.C.</del> 12101 et seq.).
9	(4) The Age Discrimination in Employment Act
10	of 1967 (29 U.S.C. 621 et seq.).
11	(5) The Family and Medical Leave Act of 1993
12	<del>(29 U.S.C. 2611 et seq.).</del>
13	(6) The Occupational Safety and Health Act of
14	1970 (other than section 19) (29 U.S.C. 651 et
15	<del>seq.).</del>
16	(7) Chapter 71 (relating to Federal labor man-
17	agement relations) of title 5, United States Code.
18	(8) The Employee Polygraph Protection Act of
19	<del>1988 (29 U.S.C.</del> 2001 et seq.).
20	(9) The Worker Adjustment and Retraining
21	Notification Act (29 U.S.C. 2101 et seq.).
22	(10) The Rehabilitation Act of 1973 (29 U.S.C.
23	<del>791).</del>
24	(11) Section 552 (relating to public informa-
25	tion) of title 5, United States Code.

(12) Section 552a (relating to privacy) of title
 5, United States Code.

3 The laws referred to in this subsection which apply now
4 to congressional employees shall continue to apply to such
5 employees until the effective date such laws are made ap6 plicable in accordance with section 5.

7 (b) LAWS WHICH MAY BE MADE APPLICABLE. Any
8 provision of Federal law shall, to the extent that it relates
9 to—

(1) the terms and conditions of employment (including hiring, promotion or demotion, salary and
wages, overtime compensation, benefits, work assignments or reassignments, termination, and family and
medical leave) of employees,

15 (2) protection from discrimination in personnel
 actions, including discrimination based on—

17 (A) race, color, religion, sex (including
18 marital and parental status), or national origin
19 within the meaning of section 717 of the Civil
20 Rights Act of 1964 (42 U.S.C. 20003-16),

21 (B) age within the meaning of section 13
22 of the Age Discrimination in Employment Act
23 of 1967 (29 U.S.C. 633a), or

24 (C) handicap or disability within the mean25 ing of section 501 of the Rehabilitation Act of

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 1973 (29 U.S.C. 791) and sections 102 through

 2
 104 of the Americans with Disabilities Act of

 3
 1990 (42 U.S.C. 12112–14), and

4 (3) the health and safety of employees,

5 apply to the legislative branch of the Federal Government6 in accordance with section 5.

7 SEC. 4. OFFICE OF COMPLIANCE.

8 (a) ESTABLISHMENT. There is established in the
9 legislative branch an Office of Compliance (hereinafter in
10 this Act referred to as the "Office").

11 (b) COMPOSITION.

12 (1) BOARD OF DIRECTORS.—The Office shall 13 have a Board of Directors. The Board of Directors shall consist of 8 individuals appointed jointly by the 14 15 Speaker of the House of Representatives, the Majority Leader of the Senate, and the Minority Leaders 16 17 of the House of Representatives and the Senate. Ap-18 pointments of the first 8 members of the Board of 19 Directors shall be completed not later than 120 days 20 after the date of the enactment of this Act.

21 (2) EXECUTIVE DIRECTOR.—The Chairperson
22 of the Board of Directors shall—

23 (A) appoint,

24 (B) establish the compensation of, and

25 (C) terminate,

1	an executive director (referred to in this Act as the
2	"executive director"), subject to the approval of the
3	Board of Directors. The compensation of the execu-
4	tive director may not exceed the annual rate of basic
5	pay prescribed for level V of the Executive Schedule
6	under section 5316 of title 5, United States Code.
7	(c) Board of Directors Qualifications.—
8	(1) IN GENERAL.—The members of the Board
9	of Directors shall be individuals with training or ex-
10	pertise in—
11	(A) the application of the laws referred to
12	in section 3 to employment, and
13	(B) employment in the Congress.
14	(2) Specific qualifications.—
15	(A) LOBBYING. No individual who en-
16	gages in, or is otherwise employed in, lobbying
17	of the Congress and who is required under the
18	Federal Regulation of Lobbying Act to register
19	with the Clerk of the House of Representatives
20	or the Secretary of the Senate shall be consid-
21	ered eligible for appointment to, or service on,
22	the Board of Directors.
23	(B) OFFICE.—No member of the Board of
24	Directors appointed under subsection (b)(1)
25	may hold or may have held the position of

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1	Member of the House of Representatives, Sen-
2	ator, or employee of the House of Representa-
3	tives or the Senate.
4	(3) HOLDING OFFICE.—If during a term of of-
5	fice a member of the Board of Directors engages in
6	an activity described in paragraph (2)(A), such posi-
7	tion shall be declared vacant and a successor shall
8	be selected in accordance with subsection $(b)(1)$ .
9	(4) VACANCIES.—A vacancy in the Board of
10	Directors shall be filled in the manner in which the
11	original appointment was made.
12	(d) Board of Directors Term of Office.
13	(1) In GENERAL. Except as provided in para-
14	graph (2), membership on the Board of Directors
15	shall be for 5 years. A member shall only be eligible
16	for appointment for a single term of office.
17	(2) First appointments. Of the members
18	first appointed to the Board of Directors—
19	(A) 2 shall have a term of office of 2
20	<del>years,</del>
21	(B) 2 shall have a term of office of 3
22	<del>years,</del>
23	(C) 2 shall have a term of office of 4
24	<del>years,</del> and

1 (D) 2 shall have a term of office of 5 2 years,

as designated at the time of appointment by the persons specified in subsection (b)(1).

5 (e) CHAIRPERSON. The Chairperson of the Board of
6 Directors shall be appointed from the members of the
7 Board of Directors by the members of the Board.

8 (f) Compensation of Members.—

9 (1) PER DIEM.—Each member of the Board of Directors shall be compensated at a rate equal to 10 11 the daily equivalent of the annual rate of basic pay prescribed for level V of the Executive Schedule 12 13 under section 5316 of title 5. United States Code. 14 for each day (including travel time) during which 15 such member is engaged in the performance of the 16 duties of the Board.

17 (2) TRAVEL EXPENSES.—Each member of the 18 Board of Directors shall receive travel expenses, in-19 cluding per diem in lieu of subsistence, at rates au-20 thorized for employees of agencies under subchapter I of chapter 57 of title 5, United States Code, for 21 22 each day the member is engaged in the performance 23 of duties away from the home or regular place of business of the member. 24

(g) OFFICE STAFF.—The executive director may ap-1 point and fix the compensation of such staff, including 2 hearing officers, as are necessary to carry out this Act. 3 4 (h) DETAILEES.—The executive director may, with 5 the prior consent of the Government department or agency concerned, use the services of any such department or 6 agency, including the services of members or personnel of 7 the General Accounting Office Personnel Appeals Board. 8 9 (i) CONSULTANTS.—In carrying out this Act, the executive director may procure the temporary (not to exceed 10

11 1 year) or intermittent services of individual consultants
12 or organizations thereof.

#### 13 SEC. 5. STUDY AND REGULATIONS.

(a) INITIAL ACTION.—The Board of Directors shall 14 conduct a study of the manner in which the laws made 15 applicable to the legislative branch of the Federal Govern-16 ment under section 3(a) should apply and include in the 17 study an examination of the procedures used by the in-18 strumentalities to enforce the application of such laws and 19 a determination as to whether such procedures may be 20 used in lieu of sections 7 through 12. The Board of Direc-21 tors shall complete such study and report the results to 22 Congress not later than 180 days after the date of the 23 first appointment of all the members of the Board of Di-24 25 rectors.

(b) CONTINUING ACTION.—On an ongoing basis the
 Board of Directors—

3	(1) shall determine which of the laws referred
4	to in section 3(b) should apply to the legislative
5	branch of the Federal Government and if it should,
6	the manner in which it should be made applicable;
7	(2) shall study the application to the legislative
8	branch of the Federal Government of provisions of
9	Federal law referred to in section 3 that are enacted
10	after the date of the enactment of this Act; and
11	(3) may propose regulations with respect to
12	such application in accordance with subsection (b).
13	(c) Regulations.—
14	(1) Laws made applicable.—
15	(A) GENERAL RULE. Not later than 180
16	days after the date of the completion of the
17	study under subsection (a)(1), the Board of Di-
18	rectors shall, in accordance with section 553 of
19	title 5, United States Code, propose regulations
20	that specify the manner in which the laws made
21	applicable to the legislative branch of the Fed-
22	eral Government under section 3(a) shall apply.
23	The Board of Directors shall provide a period
24	of at least 30 days for comment on the pro-
25	posed regulations.

1(B) CONGRESSIONAL NOTICE.In addi-2tion to publishing a general notice of proposed3rulemaking under section 553(b) of title 5,4United States Code, the Board of Directors5shall concurrently submit such notice for publi-6cation in the Congressional Record.

7 (C) AMENDMENTS AND REPEALS. When proposing regulations under subparagraph (A) 8 9 specifying the manner in which a law referred to in section 3(a) shall apply to the legislative 10 11 branch of the Federal Government, the Board of Directors shall recommend to the Congress 12 changes in or repeals of existing law to accom-13 modate the application of such law to the legis-14 lative branch of the Federal Government. 15

16(D) FINAL REGULATIONS. The Board of17Directors shall, in accordance with such section18553, issue final regulations not later than 6019days after the end of the comment period on20the proposed regulations.

21 (2) CONTINUING ACTION.

(A) GENERAL RULE. Not later than 180
days after the date of the completion of the
study or a determination under subsection (b),
the Board of Directors shall, in accordance with

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section 553 of title 5, United States Code, pro pose regulations that specify which of the provi sions of Federal law considered in such study
 shall apply to the legislative branch of the Fed eral Government. The Board of Directors shall
 provide a period of at least 30 days for com ment on the proposed regulations.

8 (B) CONGRESSIONAL NOTICE.— In addi-9 tion to publishing a general notice of proposed 10 rulemaking under section 553(b) of title 5, 11 United States Code, the Board of Directors 12 shall concurrently submit such notice for publi-13 cation in the Congressional Record.

14 (C) AMENDMENTS AND REPEALS. When 15 proposing regulations under subparagraph (A) 16 specifying which of the provisions of Federal 17 law referred to in section 3(b) shall apply to the 18 legislative branch of the Federal Government, the Board of Directors shall recommend to the 19 20 Congress changes in or repeals of existing law to accommodate the application of such law to 21 22 the legislative branch of the Federal Govern-23 ment.

24 (D) FINAL REGULATIONS.— The Board of
 25 Directors shall, in accordance with such section

553, issue final regulations not later than 60 days after the end of the comment period on the proposed regulations.

4 (3) REGULATION REQUIREMENTS. Regulations 5 under paragraphs (1) and (2) shall be consistent 6 with the regulations issued by an agency of the exec-7 utive branch of the Federal Government under the 8 provision of law made applicable to the legislative 9 branch of the Federal Government, including por-10 tions relating to remedies.

(d) TRANSMITTAL. A final regulation issued under
subsection (c) shall be transmitted to the Congress for
consideration under subsection (e).

14 (e) TAKING EFFECT OF REGULATIONS.—

15 (1) GENERAL RULE. Subject to subsection (f), 16 a final regulation which is issued under subsection 17 (c) shall take effect upon the expiration of 60 days 18 from the date the final regulation is issued unless 19 disapproved by the Congress by concurrent resolu-20 tion.

21 (2) CONCURRENT RESOLUTION. A concurrent
22 resolution referred to in paragraph (1) shall be in23 troduced in the House of Representatives or the
24 Senate after the date on which the Board of Direc25 tors issues the final regulation to which the concur-

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rent resolution applies. The matter after the resolv ing clause of the resolution shall be as follows:
 "That Congress disapproves the issuance of final
 regulations of the Office of Compliance as issued on
 **XXXXXX** (the blank space being appropriately
 filled in).".

7 (f) IMPLEMENTING BILLS. When a regulation is-8 sued under subsection (c)(1) or (c)(2) takes effect under 9 subsection (e), the majority leader of the House of Rep-10 resentatives and the majority leader of the Senate shall 11 introduce implementing bills on the date such regulation 12 takes effect.

13 (g) PROCEDURE FOR ACTION BY CONGRESS.—

14 (1) DEFINITION. For purposes of subsection
15 (f) and this subsection, the term "implementing bill"
16 means—

17 (A) in the case of a bill introduced after 18 the transmittal to Congress of a regulation 19 under subsection (c)(1) which prescribes the 20 manner in which a law made applicable to the legislative branch of the Federal Government 21 22 under section 5 shall apply, a bill which prescribes, consistent with such regulation and any 23 recommendation subsection 24 made under

(c)(1)(C) and without substantive change, the manner in which such law shall apply; and

(B) in the case of a bill introduced after 3 4 the transmittal to Congress of a regulation 5 under subsection (c)(2) which prescribes which law shall apply to the legislative branch of the 6 7 Federal Government and which prescribes the manner in which such law shall apply, a bill 8 9 which prescribes, consistent with such regulation and any recommendation made under sub-10 11 section (c)(1)(C) and without substantive change, that such law shall apply to the legisla-12 tive branch of the Federal Government and the 13 manner in which such law shall apply. 14

15 (2) REFERRAL. When an implementing bill is
introduced it shall be referred to the committee with
jurisdiction over the law covered by the implementing bill.

19 (3) AMENDMENTS PROHIBITED. No amend-20 ment to an implementing bill shall be in order in ei-21 ther the House of Representatives or the Senate; 22 and no motion to suspend the application of this 23 subsection shall be in order in either House, nor 24 shall it be in order in either House for the Presiding

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1	Officer to entertain a request to suspend the appli-
2	cation of this subsection by unanimous consent.
3	(4) Period for committee and floor con-
4	SIDERATION.
5	(A) GENERAL RULE. Except as provided
6	in subparagraph (B), if the committee or com-
7	mittees of either House to which an implement-
8	ing bill has been referred have not reported it
9	at the close of the 45th day after its introduc-
10	<del>tion, such committee or committees shall be</del>
11	automatically discharged from further consider-
12	ation of the bill and it shall be placed on the
13	appropriate calendar. A vote on final passage of
14	the bill shall be taken in each House on or be-
15	fore the close of the 15th day after the bill re-
16	ported by the committee or committees of that
17	House to which it was referred, or after such
18	committee or committees have been discharged
19	from further consideration of the bill. If prior
20	to the passage by one House of an implement-
21	ing bill of that House, that House receives the
22	same implementing bill from the other House,
23	then—

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1	(i) the procedure in that House shall
2	be the same as if no implementing bill had
3	been received from the other House; but
4	(ii) the vote on final passage shall be
5	on the implementing bill of the other
6	House.
7	(B) SENATE. The provisions of subpara-
8	graph (A) shall not apply in the Senate to an
9	implementing bill. An implementing bill received
10	from the House shall be referred to the appro-
11	priate committee or committees of the Senate.
12	If such committee or committees have not re-
13	ported such bill at the close of the 15th day
14	after its receipt by the Senate (or, if later, be-
15	fore the close of the 45th day after the cor-
16	responding implementing bill was introduced in
17	the Senate), such committee or committees
18	shall be automatically discharged from further
19	consideration of such bill and it shall be placed
20	on the calendar. A vote on final passage of such
21	bill shall be taken in the Senate on or before
22	the close of the 15th day after such bill is re-
23	ported by the committee or committees of the
24	Senate to which it was referred, or after such

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committee or committees have been discharged from further consideration of such bill. (C) NUMBER OF DAYS.—For purposes of subparagraphs (A) and (B), in computing a

number of days in either House, there shall be excluded any day on which that House was not in session.

(5) Floor consideration in the house.—

9 (A) PRIVILEGES.—A motion in the House 10 of Representatives to proceed to the consider-11 ation of an implementing bill shall be highly 12 privileged and not debatable. An amendment to 13 the motion shall not be in order, nor shall it be 14 in order to move to reconsider the vote by 15 which the motion is agreed to or disagreed to.

(B) TIME. Debate in the House of Rep-16 17 resentatives on an implementing bill shall be 18 limited to not more than 20 hours, which shall 19 be divided equally between those favoring and 20 those opposing the bill. A motion further to 21 limit debate shall not be debatable. It shall not 22 be in order to move to recommit an implementing bill or to move to reconsider the vote by 23 24 which an implementing bill is agreed to or disagreed to. 25

1	(C) POSTPONEMENT. Motions to post-
2	pone, made in the House of Representatives
3	with respect to the consideration of an imple-
4	menting bill, and motions to proceed to the con-
5	sideration of other business, shall be decided
6	without debate.
7	(D) APPEALS.—All appeals from the deci-
8	sions of the Chair relating to the application of
9	the Rules of the House of Representatives to
10	the procedure relating to an implementing bill
11	shall be decided without debate.
12	(E) OTHER RULES.—Except to the extent
13	specifically provided in the preceding provisions
14	of this subsection, consideration of an imple-
15	menting bill shall be governed by the Rules of
16	the House of Representatives applicable to
17	other bills in similar circumstances.
18	(6) Floor consideration in the senate.—
19	(A) PRIVILEGES.—A motion in the Senate
20	to proceed to the consideration of an imple-
21	menting bill shall be privileged and not debat-
22	able. An amendment to the motion shall not be
23	in order, nor shall it be in order to move to re-
24	consider the vote by which the motion is agreed
25	to or disagreed to.

(B) BILL TIME. — Debate in the Senate on an implementing, and all debatable motions and appeals in connection therewith, shall be limited to not more than 20 hours. The time shall be equally divided between, and controlled by, the majority leader and the minority leader or their designees.

8 (C) MOTION OR APPEAL TIME.—Debate in 9 the Senate on any debatable motion or appeal in connection with the implementing bill shall 10 11 be limited to not more than 1 hour, to be equally divided between, and controlled by, the mover 12 and the manager of the bill, except that in the 13 14 event the manager of the bill is in favor of any 15 such motion or appeal, the time in opposition 16 thereto, shall be controlled by the minority lead-17 er or his designee. Such leaders, or either of 18 them, may, from time to time under their con-19 trol on the passage of an implementing bill or 20 approval resolution, allot additional time to any Senator during the consideration of any debat-21 22 able motion or appeal.

23 (D) OTHER MOTIONS.—A motion in the
24 Senate to further limit debate is not debatable.

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1	A motion to	recommit	<del>an</del>	implementing	bill	<del>or</del>
2	approval rese	lution is no	өŧ н	<del>n order.</del>		

#### 3 SEC. 6. OTHER FUNCTIONS.

4 (a) Rules of the Office.—The executive director shall adopt rules governing the procedures of the Office, 5 including the procedures of hearing boards, which shall be 6 7 submitted for publication in the Congressional Record. The rules may be amended in the same manner. The exec-8 9 utive director may consult with the Chairman of the Administrative Conference of the United States, the Legal 10 Counsel of the Senate, and the General Counsel of the 11 House of Representatives on the adoption of rules. 12

(b) INVESTIGATIVE AUTHORITY. The executive director shall have authority to conduct such investigations
as the executive director requires to implement sections
8 through 10 and section 12.

17 (c) DUTIES.—The Office shall—

(1) carry out a program of education for Members of Congress and other employing authorities of
the legislative branch of the Federal Government respecting the laws made applicable to them and a
program to inform individuals of their rights under
laws applicable to the legislative branch of the Federal Government and under sections 7 through 12,

(2) in carrying out the program under para-1 2 graph (1), distribute the telephone number and ad-3 dress of the Office, procedures for action under sections 7 through 12, and any other information the 4 5 executive director deems appropriate for distribution, distribute such information to Members of Congress 6 7 and other employing authorities of the legislative 8 branch of the Federal Government in a manner suitable for posting, provide such information to new 9 employees of the legislative branch of the Federal 10 11 Government, distribute such information to the residences of congressional employees, and conduct sem-12 inars and other activities designed to educate em-13 ployers and employees in such information, 14

15 (3) compile and publish statistics on the use of the Office by congressional employees, including the 16 17 number and type of contacts made with the Office, 18 on the reason for such contacts, on the number of 19 employees who initiated proceedings with the Office under sections 7 through 12 and the result of such 20 proceedings, and on the number of employees who 21 22 filed a complaint under section 10, the basis for the 23 complaint, and the action taken on the complaint, and 24

(4) within 180 days of the initial appointment 1 2 of the executive director and in conjunction with the 3 Clerk of the House of Representatives and the Sec-4 retary of the Senate, develop a system for the collec-5 tion of demographic data respecting the composition of the congressional employees, including race, sex, 6 7 and wages, and a system for the collection of information on employment practices, including family 8 9 leave and flexible work hours, in Congressional of-10 fices.

## 11 SEC. 7. PROCEDURE FOR CONSIDERATION OF ALLEGED 12 VIOLATIONS.

13 The procedure for consideration of alleged violations 14 of laws made applicable to the legislative branch of the 15 Federal Government under the regulation promulgated 16 under section 5(b) applicable to such laws or under laws 17 enacted under section 5(f) applicable to such laws, which-18 ever are in effect, consists of 4 steps as follows:

19 (1) Step I, counseling, as set forth in section 8.
20 (2) Step II, mediation, as set forth in section
21 9.

22 (3) Step III, formal complaint and hearing by
23 a hearing board, as set forth in section 10.

24 (4) Step IV, judicial review if a Congressional
25 employee is aggrieved by a dismissal under section

10(c), a final decision under section 10(g), or an
 order under section 10(h) or if a Member of the
 House of Representatives or a Senator is aggrieved
 by a final decision under section 10(g) or would be
 subject to an order issued under section 10(h).

#### 6 SEC. 8. STEP I: COUNSELING.

7 (a) IN GENERAL.—A congressional employee alleging a violation of a law made applicable to the legislative 8 9 branch of the Federal Government under section 5 may request counseling through the Office. The Office shall 10 provide the employee with all relevant information with re-11 spect to the rights of the employee. A request for counsel-12 ing shall be made not later than 180 days after the alleged 13 violation forming the basis of the request for counseling 14 15 occurred.

(b) PERIOD OF COUNSELING. The period for counseling shall be 30 days unless the employee and the Office
agree to reduce the period. The period shall begin on the
date the request for counseling is received.

#### 20 SEC. 9. STEP II: MEDIATION.

(a) IN GENERAL. Not later than 15 days after the
end of the counseling period under section 8, the employee
who alleged a violation of a law made applicable to the
legislative branch of the Federal Government under sec-

tion 5 may file a request for mediation with the Office.
 Mediation—

3 (1) may include the Office, the employee, the
4 employing office, and individuals who are rec5 ommended by organizations composed primarily of
6 individuals experienced in adjudicating or arbitrating
7 personnel matters, and

8 (2) shall be a process involving meetings with 9 the parties separately or jointly for the purpose of 10 resolving the dispute between the employee and the 11 employing office.

(b) MEDIATION PERIOD.—The mediation period shall 12 be 30 days beginning on the date the request for mediation 13 is received and may be extended for an additional 30 days 14 at the discretion of the Office. The Office shall notify the 15 employee and the head of the employing office when the 16 mediation period has ended. For purposes of this section, 17 the term "head of employing office" means the individual 18 who has final authority to appoint, hire, discharge, and 19 set the terms, conditions, or privileges of the Congres-20 sional employment of an employee. 21

#### 22 SEC. 10. STEP III: FORMAL COMPLAINT AND HEARING.

23 (a) FORMAL COMPLAINT AND REQUEST FOR HEAR24 ING. Not later than 30 days after receipt by the congres25 sional employee of notice from the Office of the end of

the mediation period under section 9, the congressional
 employee may file a formal complaint with the Office. No
 complaint may be filed unless the employee has made a
 timely request for counseling and has completed the proce dures set forth in sections 8 and 9.

(b) HEARING BOARD.—A board of 3 independent 6 7 hearing officers (hereinafter in this Act referred to as a "hearing board"), who are not Members of the House of 8 Representatives, Senators, or officers or employees of the 9 House of Representatives or Senate, chosen by the execu-10 tive director (one of whom shall be designated by the exec-11 utive director as the presiding hearing officer) shall be as-12 signed to consider each complaint filed under subsection 13 (a). The executive director shall appoint hearing officers 14 15 from candidates who are recommended by the Federal Mediation and Conciliation Service, the Administrative Con-16 ference of the United States, or organizations composed 17 primarily of individuals experienced in adjudicating or ar-18 bitrating personnel matters. A hearing board shall act by 19 majority vote. 20

21 (c) DISMISSAL OF FRIVOLOUS CLAIMS. Prior to a
22 hearing under subsection (d), a hearing board may dismiss
23 any claim that it finds to be frivolous.

24 (d) HEARING.—A hearing shall be conducted—

(1) in closed session on the record by a hearing
 board; and

29

3 (2) no later than 30 days after filing of the
4 complaint under subsection (a), except that the Of5 fice may, for good cause, extend up to an additional
6 60 days the time for conducting a hearing.

7 (e) DISCOVERY. Reasonable prehearing discovery
8 may be permitted at the discretion of the hearing board.
9 (f) SUBPOENA POWER.

(1) IN GENERAL.—A hearing board may au-10 11 thorize subpoenas, which shall be issued by the presiding hearing officer on behalf of the hearing board 12 under, in a matter involving the House of Rep-13 resentatives, the seal of the House of Representa-14 15 tives, for the attendance of witnesses at proceedings of the hearing board and for the production of cor-16 17 respondence, books, papers, documents, and other 18 records. The attendance of witnesses and the pro-19 duction of evidence may be required from any place 20 within the United States.

21 (2) FAILURE TO OBEY A SUBPOENA. If a per22 son refuses to obey a subpoena issued under para23 graph (1), the hearing board may apply to a United
24 States district court for an order requiring that per25 son to appear before the hearing board to give testi-

mony, produce evidence, or both, relating to the matter under investigation. The application may be made within the judicial district where the hearing is conducted or where that person is found, resides, or transacts business. Any failure to obey the order of the court may be punished by the court as civil contempt.

8 (3) SERVICE OF SUBPOENAS. The subpoenas 9 of the hearing board shall be served in the manner 10 provided for subpoenas issued by a United States 11 district court under the Federal Rules of Civil Pro-12 cedure for the United States district courts.

(4) SERVICE OF PROCESS. All process of any
court to which application is to be made under paragraph (2) may be served in the judicial district in
which the person required to be served resides or
may be found.

18 (5) IMMUNITY.—The hearing board is an agen19 cy of the United States for the purpose of part ↓
20 of title 18, United States Code (relating to immunity
21 of witnesses).

(g) HEARING BOARD DECISION. As expeditiously as
possible, but in no case more than 45 days after the conclusion of the hearing, the hearing board shall make a decision in the matter for which the hearing was held. The

decision of the hearing board shall be transmitted by the 1 Office to the employee and the employing office. The deci-2 sion shall state the issues raised by the complaint, describe 3 4 the evidence in the record, and contain a determination as to whether a violation of a law made applicable to the 5 legislative branch of the Federal Government under sec-6 7 tion 5 has occurred. Any decision of the hearing board 8 shall contain a written statement of the reasons for the hearing board's decision. 9

(h) REMEDY ORDER.—If the decision of the hearing 10 board under subsection (g) is that a violation of a law 11 made applicable to the legislative branch of the Federal 12 Government under section 5, it shall order the remedies 13 under such law as made applicable to the legislative 14 15 branch of the Federal Government under section 5, except that no Member of the House of Representatives or Sen-16 ator shall be personally liable for the payment of com-17 pensation. The hearing board shall have no authority to 18 award punitive damages. The entry of an order under sub-19 section shall constitute a final decision for purposes of ju-20 21 dicial review under section 11.

(i) FUNDS. There shall be established in the House
of Representatives and in the Senate a fund from which
compensation (including attorney's fees) may be paid in
accordance with an order under subsection (h) or as a re-

sult of judicial review under section 11. From the outset
 of any proceeding in which compensation may be paid
 from a fund of the House of Representatives, the General
 Counsel of the House of Representatives may provide the
 respondent with representation.

#### 6 SEC. 11. JUDICIAL REVIEW.

7 (a) IN GENERAL.

(1) Types of review.—Following any hearing 8 9 under section 10 on a complaint relating to a provision of law described in section 3(a), any congres-10 sional employee aggrieved by a dismissal of a claim 11 under section 10(c), a final decision under section 12 10(g), a final order under section 10(h), or any 13 14 Member of the House of Representatives or Senator 15 aggrieved by a final decision under section 10(g) or 16 a final order under section 10(h), may—

(A) bring a civil action in a district court
of the United States for a de novo review of
such dismissal or of the alleged violation of law
with respect to which such decision or order
was issued if the law applicable to such dismissal or violation authorizes such a review, or

23 (B) petition for review by the United
24 States Court of Appeals for the Federal Circuit.

1	If in an action brought under subparagraph (A) a
2	court determines that a dismissal was not authorized
3	or a violation of law occurred, the court may only
4	enter an order described in section 10(h).
5	(2) Provisions applicable to review by
6	COURT OF APPEALS.—The following provisions apply
7	to a review under paragraph (1)(B):
8	(A) Law APPLICABLE. Chapter 158 of
9	title 28, United States Code, shall apply–
10	(i) with respect to section 2344 of
11	title 28, United States Code, service of the
12	petition shall be on the House or Senate
13	Legal Counsel, or the appropriate entity of
14	<del>an instrumentality, as the case may be,</del>
15	rather than on the Attorney General;
16	(ii) the provisions of section 2348 of
17	title 28, United States Code, on the au-
18	thority of the Attorney General, shall not
19	<del>apply;</del>
20	(iii) the petition for review shall be
21	filed not later than 90 days after the entry
22	in the Office of a final decision under sec-
23	tion 10(g), an order under section 10(h);

1	(iv) the Office shall be an "agency" as
2	that term is used in chapter 158 of title
3	28, United States Code; and
4	(v) the Office shall be the respondent
5	in any proceeding under subparagraph (A).
6	(B) Standard of review.—To the ex-
7	tent necessary to decision and when presented,
8	the court shall decide all relevant questions of
9	law and interpret constitutional and statutory
10	provisions. The court shall set aside a dismissal
11	under section 10(c), a final decision under sec-
12	tion 10(g), or an order under section 10(h) if
13	it is determined that the dismissal, decision, or
14	<del>order was</del>
15	(i) arbitrary, capricious, an abuse of
16	discretion, or otherwise not consistent with
17	<del>law;</del>
18	(ii) not made consistent with required
19	<del>procedures;</del> or
20	(iii) unsupported by substantial evi-
21	<del>dence.</del>
22	(C) RECORD.—In making determinations
23	under subparagraph (B), the court shall review
24	the whole record, or those parts of it cited by
25	a party, and due account shall be taken of the

rule of prejudicial error. The record on review shall include the record before the hearing board, the decision of the hearing board, and the order of the hearing board.

(3) INFORMATION. Any petitioner seeking in-5 formation from an office of the legislative branch of 6 7 the Federal Government that is aggrieved by a final decision of the Office under section 10(g), may peti-8 9 tion for review of the decision by the District Court of the United States for the District of Columbia. 10 11 Such review shall be conducted in accordance with subparagraphs (B), (C), (E), (F), and (C) of section 12 13 552(a)(4) of title 5, United States Code.

(b) ATTORNEY'S FEES.—If a congressional employee
is the prevailing party in a proceeding under this section,
attorney's fees for the judicial proceeding may be allowed
by the court in accordance with the standards prescribed
under section 706(k) of the Civil Rights Act of 1964 (42)
U.S.C. 2000e–5(k)).

#### 20 SEC. 12. RESOLUTION OF COMPLAINT.

21 If, after a formal complaint is filed under section 10, 22 the employee and the head of the employing office resolve 23 the issues involved, the employee may withdraw the com-24 plaint or the parties may enter into a written agreement, 25 subject to the approval of the executive director.

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1 SEC. 13. PROHIBITION OF INTIMIDATION.

2 Any intimidation of, or reprisal against, any employee by any Member of the House of Representatives, Senator, 3 or officer or employee of the House of Representatives or 4 5 Senate, by the Architect of the Capitol or anyone employed by the Architect of the Capitol, or by an instrumentality 6 7 of the legislative branch of the Federal Government because of the exercise of a right under this Act constitutes 8 an unlawful employment practice, which may be remedied 9 in the same manner under this Act as is a violation of 10 a law made applicable to the legislative branch of the Fed-11 eral Government under section 5. 12

# 13 SEC. 14. CONFIDENTIALITY.

(a) COUNSELING. All counseling shall be strictly
confidential except that the Office and the employee may
agree to notify the head of the employing office of the
allegations.

18 (b) MEDIATION. All mediation shall be strictly
19 confidential.

20 (c) HEARINGS.—Except as provided in subsections
21 (d) and (e), the hearings, deliberations, and decisions of
22 the hearing board shall be confidential.

23 (d) RELEASE OF RECORDS FOR JUDICIAL ACTION.
24 The records and decisions of hearing boards may be made
25 public if required for the purpose of judicial action under
26 section 9.

1 (e) Access by Committees of Congress.—At the discretion of the executive director, the executive director 2 may provide to the Committee on Standards of Official 3 Conduct of the House of Representatives and the Select 4 Committee on Ethics of the Senate access to the records 5 of the hearings and decisions of the hearing boards, in-6 7 cluding all written and oral testimony in the possession of the hearing boards, concerning a decision under section 8 9 10(g). The executive director shall not provide such access until the executive director has consulted with the individ-10 ual filing the complaint at issue in the hearing, and until 11 the hearing board has issued the decision. 12

13 (f) COORDINATION. The executive director shall co-14 ordinate the executive director's proceedings with the 15 Committee on Standards and Official Conduct of the 16 House of Representatives and the Select Committee on 17 Ethics of the Senate to ensure effectiveness, to avoid du-18 plication, and to prevent penalizing cooperation by re-19 spondents in the respective proceedings.

 20 SEC. 15. POLITICAL AFFILIATION AND PLACE OF RESI 

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 DENCE.

(a) IN GENERAL.—It shall not be a violation of a law
made applicable to the legislative branch of the Federal
Government under section 5 to consider the—

25 (1) party affiliation,

1 (2) domicile, or

(3) political compatibility with the employing
 office,

4 of a congressional employee with respect to employment5 decisions.

6 (b) DEFINITION. For purposes of subsection (a),
7 the term "employee" means—

8 (1) an employee on the staff of the House of
9 Representatives or Senate leadership,

10 (2) an employee on the staff of a committee or
11 subcommittee,

12 (3) an employee on the staff of a Member of
13 the House of Representatives or Senate,

(4) an officer or employee of the House of Representatives or Senate elected by the House of Representatives or Senate or appointed by a Member of
the House of Representatives or Senate, other than
those described in paragraphs (1) through (3), or

19 (5) an applicant for a position that is to be oc20 cupied by an individual described in paragraphs (1)
21 through (4).

# 22 SEC. 16. OTHER REVIEW PROHIBITED.

No congressional employee may commence a judicial
proceeding to redress practices prohibited under section
5, except as provided in this Act.

## 1 SECTION 1. SHORT TITLE AND TABLE OF CONTENTS.

- 2 (a) Short Title.—This Act may be cited as the
- 3 "Congressional Accountability Act of 1994".
- 4 *(b)* TABLE OF CONTENTS.—The table of contents for
- 5 this Act is as follows:
  - Sec. 1. Short title and table of contents.
  - Sec. 2. Findings and purposes.

Sec. 3. Definitions.

#### TITLE I—EXTENSION OF RIGHTS AND PROTECTIONS, AND ASSOCIATED PROCEDURES

- Sec. 101. Rights and protections under laws against employment discrimination.
- Sec. 102. Rights and protections under the Family and Medical Leave Act.
- Sec. 103. Rights and protections under the Fair Labor Standards Act.
- Sec. 104. Procedures for remedy of employment discrimination, family and medical leave, and fair labor standards violations.
- Sec. 105. Rights and protections under title II of the Americans with Disabilities Act of 1990; procedures for remedy of violations.
- Sec. 106. Rights and protections under the Occupational Safety and Health Act of 1970; procedures for remedy of violations.
- Sec. 107. Application of Federal service labor-management relations statute; procedures for implementation and enforcement.
- Sec. 108. Study and recommendations regarding General Accounting Office, Government Printing Office, and Library of Congress.

TITLE II—OFFICE OF CONGRESSIONAL FAIR EMPLOYMENT PRACTICES—ESTABLISHMENT AND OPERATIONS

- Sec. 201. Establishment of Office of Congressional Fair Employment Practices.
- Sec. 202. Board of Directors.
- Sec. 203. Officers, staff, and other personnel.
- Sec. 204. Rulemaking by the Office.
- Sec. 205. Information program.
- Sec. 206. Data collection and report.
- Sec. 207. Expenses of the Office.

#### TITLE III—ADMINISTRATIVE AND JUDICIAL DISPUTE-RESOLUTION PROCEDURES

- Sec. 301. Counseling.
- Sec. 302. Mediation.
- Sec. 303. Complaint and hearing.
- Sec. 304. Appeal to the Board.
- Sec. 305. Judicial review of a final decision.
- Sec. 306. Civil actions.
- Sec. 307. Time limitations.
- Sec. 308. Settlement of complaints.
- Sec. 309. Confidentiality.
- Sec. 310. Disclosure to committees of Congress.
- Sec. 311. Representation.

#### TITLE IV—MISCELLANEOUS PROVISIONS

- *Sec. 401. Expedited procedures for congressional consideration of substantive rules.*
- Sec. 402. Exercise of rulemaking powers.
- Sec. 403. Settlement and awards reserves; authorization of appropriations.
- Sec. 404. Other judicial review prohibited.
- Sec. 405. Severability.
- Sec. 406. Political affiliation and place of residence.
- Sec. 407. Nondiscrimination rules of the House and Senate.
- Sec. 408. Reports of congressional committees.
- Sec. 409. Technical and conforming amendments.
- Sec. 410. Savings provision.

## 1 SEC. 2. FINDINGS AND PURPOSES.

2 (a) FINDINGS.—The Congress makes the following
3 findings:

4 (1) All employees of the House of Representa5 tives, of the Senate, and of the congressional instru6 mentalities are entitled to fundamental rights and
7 protections provided by law to private and other pub8 lic employees.

9 (2) The Congress has made notable progress in
10 ensuring that such rights and protections are afforded
11 to these legislative branch employees, by—

(A) extending to employees of the House of
Representatives the provisions of the Civil Rights
Act of 1964, the Americans with Disabilities Act
of 1990, the Family and Medical Leave Act of
1993, and the Fair Labor Standards Act of
1938;

(B) extending to employees of the Senate the
provisions of the Civil Rights Act of 1964, the

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1	Age Discrimination in Employment Act of 1967,
2	the Rehabilitation Act of 1973, the Americans
3	with Disabilities Act of 1990, and the Family
4	and Medical Leave Act of 1993; and
5	(C) extending to employees of congressional
6	instrumentalities numerous rights and protec-
7	tions under employment laws.
8	(3) The Congress should expand on this base of
9	rights and protections by eliminating gaps in cov-
10	erage and extending coverage so as to assure to legis-
11	lative branch employees the rights and protections of
12	laws on employment discrimination, family and med-
13	ical leave, fair labor standards, labor-management re-
14	lations, and occupational safety and health.
15	(4) The Congress should likewise establish
16	prompt, fair, and independent processes to resolve dis-
17	putes and to enforce employee rights and protections,
18	building on and strengthening the dispute resolution
19	and enforcement procedures already established by the
20	Government Employees Rights Act of 1991 (2 U.S.C.
21	1201 et seq.), section 117 of the Civil Rights Act of
22	1991 (2 U.S.C. 60l), and other relevant enactments
23	and rules of Congress.
24	(5) The extension of employee rights and protec-

25 tions affecting employees of the Architect of the Cap-

1	itol and the Capitol Police should be accomplished in
2	a manner that ensures that they are treated in a con-
3	sistent manner regardless of their place of assignment
4	within the Congress.
5	(6) The extension of employee rights and protec-
6	tions should be accomplished in a manner that is con-
7	sistent with the responsibilities and functions of the
8	House of Representatives and the Senate under the
9	Constitution.
10	(b) PURPOSES.—The purposes of this Act are to elimi-
11	nate gaps in coverage, extend coverage, and establish
12	prompt, fair, and independent dispute resolution and en-
13	forcement procedures, for rights and protections established
14	by—
15	(1) title VII of the Civil Rights Act of 1964;
16	(2) the Fair Labor Standards Act of 1938;
17	(3) the Age Discrimination in Employment Act
18	of 1967;
19	(4) title I and title II of the Americans with Dis-
20	abilities Act of 1990;
21	(5) section 501 of the Rehabilitation Act of 1973;
22	(6) the Family and Medical Leave Act of 1993;
23	(7) the Occupational Safety and Health Act of
24	1970; and

1	(8) chapter 71 of title 5, United States Code
2	(commonly known as the ''Federal Service Labor-
3	Management Relations Statute'').
4	SEC. 3. DEFINITIONS.
5	Except as otherwise specifically provided in this Act,
6	as used in this Act:
7	(1) BOARD.—The term ''Board'' means the
8	Board of Directors of the Office of Congressional Fair
9	Employment Practices appointed under section 202.
10	(2) Calendar day of continuous session.—
11	The term "calendar day of continuous session" means
12	a calendar day other than one on which either House
13	is not in session because of an adjournment of more
14	than three days to a date certain.
15	(3) CHAIR.—The term "Chair" means the Chair
16	of the Board of Directors of the Office of Congres-
17	sional Fair Employment Practices appointed under
18	section 202(b).
19	(4) Covered employee.—The term "covered
20	employee'' means any employee of—
21	(A) the House of Representatives;
22	(B) the Senate;
23	(C) the Architect of the Capitol;
24	(D) the Congressional Budget Office;
25	(E) the Office of Technology Assessment; or

1	(F) the Office of Congressional Fair Em-
2	ployment Practices.
3	(5) DIRECTOR.—The term "Director" means the
4	Director of the Office of Congressional Fair Employ-
5	ment Practices appointed under section 203(a).
6	(6) Employee of the architect of the cap-
7	ITOL.—The term ''employee of the Architect of the
8	Capitol'', means—
9	(A) any employee of the Architect of the
10	Capitol, the Botanic Garden, or the Senate Res-
11	taurants;
12	(B) any applicant for a position that is to
13	be occupied by an individual described in sub-
14	paragraph (A) and whose claim of a violation
15	under this Act arises out of the application; and
16	(C) any individual who was formerly an
17	employee described in subparagraph (A) and
18	whose claim of a violation under this Act arises
19	out of the employment.
20	(7) Employee of certain congressional in-
21	STRUMENTALITIES.—The terms ''employee of the Con-
22	gressional Budget Office'', ''employee of the Office of
23	Technology Assessment", and "employee of the Office
24	of Congressional Fair Employment Practices'' mean,
25	respectively—

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1	(A) any employee of the Congressional
2	Budget Office, the Office of Technology Assess-
3	ment, or the Office of Congressional Fair Em-
4	ployment Practices;
5	(B) any applicant for a position that is to
6	be occupied by an individual described in sub-
7	paragraph (A) and whose claim of a violation
8	under this Act arises out of the application; and
9	(C) any individual who was formerly an
10	employee described in subparagraph (A) and
11	whose claim of a violation under this Act arises
12	out of the employment.
13	(8) Employee of the house of representa-
14	TIVES.—The term ''employee or the House of Rep-
15	resentatives" means—
16	(A) an individual occupying a position the
17	pay for which is disbursed by the Clerk of the
18	House of Representatives, or another official des-
19	ignated by the House of Representatives, or any
20	employment position in a legislative service or-
21	ganization or other entity that is paid through
22	funds derived from the clerk-hire allowance of the
23	House of Representatives, including any such in-
24	dividual employed by the Capitol Police, the
25	Capitol Guide Service, or the Office of the At-

1	tending Physician, but not including an individ-
2	ual employed by the Congressional Budget Office;
3	(B) any applicant for a position described
4	in subparagraph (A) whose claim of a violation
5	under this Act arises out of the application; and
6	(C) any individual who was formerly an
7	employee described in subparagraph (A) and
8	whose claim of a violation under this Act arises
9	out of the employment.
10	(9) Employee of the senate.—The term "em-
11	ployee of the Senate" means—
12	(A) any employee whose pay is disbursed by
13	the Secretary of the Senate, including any such
14	individual employed by the Capitol Police, the
15	Capitol Guide Service, or the Office of the At-
16	tending Physician;
17	(B) any applicant for a position that is to
18	be occupied by an individual described in sub-
19	paragraph (A) and whose claim of a violation
20	under this Act arises out of the application; and
21	(C) any individual who was formerly an
22	employee described in subparagraph (A) and
23	whose claim of a violation under this Act arises
24	out of the employment.

1	(10) Employing office.—The term "employing
2	office" means the personal office of a Member of the
3	House of Representatives or a Senator or any other
4	office under the authority of a head of an employing
5	office.
6	(11) General counsel.—The term ''General
7	Counsel'' means the General Counsel of the Office of
8	Congressional Fair Employment Practices appointed
9	under section 203(b).
10	(12) Head of an employing office.—The
11	term ''head of an employing office'' means—
12	(A) the Member of Congress or the officer or
13	employee or board or other entity of the Congress
14	that has final authority to appoint, hire, dis-
15	charge, and set the terms, conditions, or privi-
16	leges of the employment of an employee of the
17	House of Representatives or an employee of the
18	Senate; and
19	(B) the Architect of the Capitol, the Direc-
20	tor of the Congressional Budget Office, the Direc-
21	tor of the Office of Technology Assessment, and
22	the Board of the Office of Congressional Fair
23	Employment Practices.

(13) OFFICE.—The term "Office" means the Of-1 2 fice of Congressional Fair Employment Practices es-3 tablished under section 201. TITLE I-EXTENSION OF RIGHTS 4 AND PROTECTIONS, AND AS-5 SOCIATED PROCEDURES 6 7 SEC. 101. RIGHTS AND PROTECTIONS UNDER LAWS 8 AGAINST EMPLOYMENT DISCRIMINATION. 9 (a) Discriminatory Practices Prohibited.— (1) IN GENERAL.—All personnel actions affecting 10 covered employees shall, in accordance with the terms 11 of this section, be made free from any discrimination 12 based on-13 (A) race, color, religion, sex, or national or-14 15 igin, within the meaning of section 717 of the Civil Rights Act of 1964 (42 U.S.C. 2000e-16); 16 17 (B) age, within the meaning of section 15 18 of the Age Discrimination in Employment Act of 1967 (29 U.S.C. 633a); or 19 (C) handicap or disability, within the 20 21 meaning of section 501 of the Rehabilitation Act 22 of 1973 (29 U.S.C. 791) and sections 102 23 through 104 of the Americans with Disabilities

24 Act of 1990 (42 U.S.C. 12112–12114).

1	(2) Prohibition of intimidation or re-
2	PRISAL.—Any intimidation of, or reprisal against,
3	any covered employee because of the exercise of a right
4	under this section constitutes an unlawful employ-
5	ment practice, which may be remedied in the same
6	manner as is a violation of paragraph (1).
7	(b) Available Remedies.—
8	(1) CIVIL RIGHTS.—The remedies for a violation
9	of subsection (a)(1)(A) shall be such remedies as
10	would be appropriate if awarded under sections
11	706(g), 706(k), and 717(d) of the Civil Rights Act of
12	1964 (42 U.S.C. 2000e-5(g), 2000e-5(k), 2000e-
13	16(d)), and such compensatory damages (not exceed-
14	ing, for each complaining party, and irrespective of
15	the size of the employing office, the maximum amount
16	available under section 1977A(b)(3)(D)) of the Re-
17	vised Statutes (42 U.S.C. 1981a(b)(3)(D)) as would
18	be appropriate if awarded under section 1977 and
19	sections 1977(A)(a) and (b)(2) of the Revised Statutes
20	(42 U.S.C. 1981, 1981a (a), and (b)(2)).
21	(2) Age discrimination.—The remedies for a
22	violation of subsection (a)(1)(B) shall be such rem-
23	edies as would be appropriate if awarded under sec-
24	tion 15(c) of the Age Discrimination in Employment
25	Act of 1967 (29 U.S.C. 633a(c)).

1	(3) Disabilities discrimination.—The rem-
2	edies for a violation of subsection $(a)(1)(C)$ shall be
3	such remedies as would be appropriate if awarded
4	under section 505(a) of the Rehabilitation Act of 1973
5	(29 U.S.C. 794a(a)(1)) or section 107(a) of the Amer-
6	icans with Disabilities Act of 1990 (42 U.S.C.
7	12117(a)).
8	(4) PUNITIVE DAMAGES.—Punitive damages
9	shall not be available for a violation of subsection (a).
10	(c) Exclusive Procedures.—No covered employee
11	may commence an administrative or judicial proceeding to
12	seek a remedy for practices prohibited under this section
13	except as provided in section 104.
13 14	except as provided in section 104. (d) EFFECTIVE DATE.—This section shall be effective
14	(d) EFFECTIVE DATE.—This section shall be effective
14 15	(d) EFFECTIVE DATE.—This section shall be effective on October 1, 1995.
14 15 16	<ul> <li>(d) EFFECTIVE DATE.—This section shall be effective on October 1, 1995.</li> <li>SEC. 102. RIGHTS AND PROTECTIONS UNDER THE FAMILY</li> </ul>
14 15 16 17	<ul> <li>(d) EFFECTIVE DATE.—This section shall be effective on October 1, 1995.</li> <li>SEC. 102. RIGHTS AND PROTECTIONS UNDER THE FAMILY AND MEDICAL LEAVE ACT OF 1993.</li> </ul>
14 15 16 17 18	<ul> <li>(d) EFFECTIVE DATE.—This section shall be effective on October 1, 1995.</li> <li>SEC. 102. RIGHTS AND PROTECTIONS UNDER THE FAMILY AND MEDICAL LEAVE ACT OF 1993.</li> <li>(a) FAMILY AND MEDICAL LEAVE RIGHTS AND PRO-</li> </ul>
14 15 16 17 18 19	<ul> <li>(d) EFFECTIVE DATE.—This section shall be effective on October 1, 1995.</li> <li>SEC. 102. RIGHTS AND PROTECTIONS UNDER THE FAMILY AND MEDICAL LEAVE ACT OF 1993.</li> <li>(a) FAMILY AND MEDICAL LEAVE RIGHTS AND PRO- TECTIONS PROVIDED.—</li> </ul>
14 15 16 17 18 19 20	<ul> <li>(d) EFFECTIVE DATE.—This section shall be effective on October 1, 1995.</li> <li>SEC. 102. RIGHTS AND PROTECTIONS UNDER THE FAMILY AND MEDICAL LEAVE ACT OF 1993.</li> <li>(a) FAMILY AND MEDICAL LEAVE RIGHTS AND PRO- TECTIONS PROVIDED.— <ul> <li>(1) IN GENERAL.—The rights and protections es-</li> </ul> </li> </ul>
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> </ol>	<ul> <li>(d) EFFECTIVE DATE.—This section shall be effective on October 1, 1995.</li> <li>SEC. 102. RIGHTS AND PROTECTIONS UNDER THE FAMILY AND MEDICAL LEAVE ACT OF 1993.</li> <li>(a) FAMILY AND MEDICAL LEAVE RIGHTS AND PRO- TECTIONS PROVIDED.— <ul> <li>(1) IN GENERAL.—The rights and protections es- tablished under sections 101 through 105 of the Fam-</li> </ul> </li> </ul>

1	(2) DEFINITIONS.—For purposes of the applica-
2	tion of the Family and Medical Leave Act by this sec-
3	tion—
4	(A) the term ''eligible employee'' means—
5	(i) any employee of the House of Rep-
6	resentatives who has been employed for at
7	least 12 months on other than a temporary
8	or intermittent basis by any employing of-
9	fice of the House of Representatives;
10	(ii) any employee of the Senate who
11	has been employed for at least 12 months on
12	other than a temporary or intermittent
13	basis by any employing office of the Senate;
14	and
15	(iii) any employee of the Architect of
16	the Capitol, the Congressional Budget Of-
17	fice, the Office of Technology Assessment, or
18	the Office of Congressional Fair Employ-
19	ment Practices, who has been employed for
20	at least 12 months on other than a tem-
21	porary or intermittent basis by the Archi-
22	tect of the Capitol, the Congressional Budget
23	Office, the Office of Technology Assessment,
24	or the Office of Congressional Fair Employ-
25	ment Practices, respectively; and

(B) the term "employer" means any em ploying office.

3 (b) AVAILABLE REMEDIES.—The remedies for a viola4 tion of subsection (a) shall be such remedies as would be
5 appropriate if awarded under paragraph (1) or (3) of sec6 tion 107(a) of the Family and Medical Leave Act of 1993
7 (29 U.S.C. 2617(a) (1) or (3)).

8 (c) EXCLUSIVE PROCEDURES.—No covered employee
9 may commence an administrative or judicial proceeding to
10 seek a remedy for a violation of the rights and protections
11 afforded in this section except as provided in section 104.
12 (d) EFFECTIVE DATE.—This section shall be effective
13 on October 1, 1995.

# 14 SEC. 103. RIGHTS AND PROTECTIONS UNDER THE FAIR15LABOR STANDARDS ACT.

16 (a) FAIR LABOR STANDARDS.—

17 (1) IN GENERAL.—Subject to the limitations in 18 section 13(a)(1) of the Fair Labor Standards Act of 19 1938 (29 U.S.C. 213(a)(1)), the rights and protections 20 established under subsections (a)(1) and (d) of section 21 6, section 7, and section 15(a)(3) of such Act (29) U.S.C. 206(a)(1) and (d), 207, 215(a)(3)) shall apply, 22 23 in accordance with this section, with respect to covered employees. 24

1 (2) Volunteer services excepted.—For the 2 purposes of this section, the term "employee" does not 3 include any individual who volunteers to perform services under the same conditions as would exclude 4 an individual who volunteers to perform services for 5 a State, a political subdivision of a State, or an 6 7 interstate governmental agency under section 3(e)(4)(A) of the Fair Labor Standards Act of 1938 8 (29 U.S.C. 203(e)(4)(A)). 9

10 (3) COMPENSATORY TIME ALLOWED.—Covered 11 employees may receive compensatory time off instead 12 of overtime compensation in the same manner and to 13 the same extent as employees of a State, a political 14 subdivision of a State, or an interstate governmental 15 agency, pursuant to section 7(o) of the Fair Labor 16 Standards Act of 1938 (29 U.S.C. 207(o)).

(b) AVAILABLE REMEDIES.—The remedies for a violation of subsection (a) shall be such remedies as would be
appropriate if awarded under section 16(b) of the Fair
Labor Standards Act of 1938 (29 U.S.C. 216(b)).

(c) EXCLUSIVE PROCEDURES.—No covered employee
may commence an administrative or judicial proceeding to
seek a remedy for a violation of the rights and protections
afforded in this section except as provided in section 104.
(d) RULES TO IMPLEMENT SECTION.—

1	(1) In general.—Not later than January 3,
2	1996, the Board shall, pursuant to section 204, issue
3	rules necessary to implement the rights and protec-
4	tions under this section.
5	(2) Consistency with agency regulations.—
6	The rules promulgated under paragraph (1) shall be
7	consistent with substantive regulations promulgated
8	by the Secretary of Labor to implement the statutory
9	provisions referred to in subsections (a) and (b) ex-
10	cept insofar as the Board may determine, for good
11	cause shown and stated together with the rule, that a
12	different rule would serve the purposes of such statu-
13	tory provisions and of this Act.
14	(e) Effective Dates.—Subsections (a) through (c)
15	shall be effective on the effective date of the rules issued
16	under subsection (d) or on July 1, 1996, whichever is ear-
17	lier.
18	SEC. 104. PROCEDURES FOR REMEDY OF EMPLOYMENT DIS-
19	CRIMINATION, FAMILY AND MEDICAL LEAVE,
20	AND FAIR LABOR STANDARDS VIOLATIONS.
21	The exclusive procedures for remedy of violations of
22	sections 101, 102, and 103 shall be as follows:
23	(1) Counseling.—Any covered employee alleg-
24	ing a violation of sections 101, 102, or 103 may re-
25	quest counseling by the Office. Such counseling shall

be conducted pursuant to the provisions of section 301
 and shall be requested within the time specified in
 section 307.

4 (2) MEDIATION.—Not later than 15 days after
5 the Office gives notification to an employee pursuant
6 to section 301(d) of the end of the period of counseling
7 under paragraph (1), the employee may file a request
8 for mediation with the Office. On the filing of such
9 a request, the Office shall conduct mediation in ac10 cordance with section 302.

(3) CHOICE OF ADJUDICATORY PROCEEDING.—
Not later than 90 days after receiving notice given by
the Office pursuant to section 302(f), but not sooner
than 30 days after receipt of such notice, an employee
may either—

16 (A) file a formal complaint with the Office
17 in accordance with section 303; or

(B) file a civil action in the United States
district court for the district in which the employee is employed or for the District of Columbia, subject to the provisions of section 306.

(4) APPEAL TO THE BOARD.—Any party aggrieved by a final decision of the hearing officer with
respect to a formal complaint filed with the Office

1	pursuant to paragraph (3)(A) may appeal to the
2	Board pursuant to section 304.
3	(5) JUDICIAL REVIEW.—Any party aggrieved by
4	a final decision of the Board under paragraph (4)
5	may file a petition for review in the United States
6	Court of Appeals for the Federal Circuit pursuant to
7	section 305.
8	SEC. 105. RIGHTS AND PROTECTIONS UNDER TITLE II OF
9	THE AMERICANS WITH DISABILITIES ACT;
10	PROCEDURES FOR REMEDY OF VIOLATIONS.
11	(a) Entities Subject to This Section.—Each of—
12	(1) the Senate;
13	(2) the House of Representatives;
14	(3) each joint committee of the Congress;
15	(4) the Architect of the Capitol (including as
16	manager of the Senate Restaurants and the Botanic
17	Garden);
18	(5) the Capitol Guide Service;
19	(6) the Capitol Police;
20	(7) the Congressional Budget Office;
21	(8) the Office of Technology Assessment; and
22	(9) the Office of Congressional Fair Employment
23	Practices;
24	shall be subject to the requirements of this section.
25	(b) Discrimination in Public Services.—

1 (1) RIGHTS AND PROTECTIONS.—The rights and 2 protections against discrimination in the provision of 3 public services established under sections 201 through 230, 503(a), and 503(b) of the Americans with Dis-4 5 abilities Act of 1990 (42 U.S.C. 12131–12150, 12203(a), 12203(b)) shall apply, pursuant to the 6 7 terms of this section, to the entities listed in sub-8 section (a).

(2) COVERAGE.—The rights and protections of 9 paragraph (1) shall apply, pursuant to the terms of 10 this section, to any qualified individual with a dis-11 ability (as defined in section 201(2) of the Americans 12 with Disabilities Act of 1990 (42 U.S.C. 12131(2)). 13 14 except that, with respect to any claims of employment discrimination under title II of the American with 15 Disabilities Act asserted by any covered employee, the 16 17 exclusive remedy shall be under section 101.

18 (3) DEFINITION.—For purposes of the applica19 tion of title II of the Americans with Disabilities Act
20 of 1990 under this section, the term "public entity"
21 means any entity listed in subsection (a).

(c) AVAILABLE REMEDIES.—The remedies for a violation of subsection (b) shall be such remedies as would be
appropriate if awarded under section 203 or 503(c) of the

Americans with Disabilities Act of 1990 (42 U.S.C. 12133
 or 12203(c)).

3 *(d) Available Procedures.*—

4 (1) CHARGE FILED WITH GENERAL COUNSEL.—
5 A qualified individual with a disability who alleges
6 a violation of subsection (b) may file a charge with
7 the General Counsel. The General Counsel shall invess8 tigate the charge.

9 (2) MEDIATION.—If, upon investigation, the 10 General Counsel believes that a violation of subsection 11 (b) may have occurred and that mediation may be 12 helpful in resolving the dispute, the General Counsel 13 may request mediation under section 302 between the 14 complaining individual and the entity alleged to have 15 committed the violation.

(3) Complaint, hearing, board review.—If 16 17 the General Counsel believes that a violation of sub-18 section (b) has occurred, and if mediation under 19 paragraph (2) has not succeeded in resolving the dis-20 pute between the complaining individual and the en-21 tity alleged to have committed the violation, the Gen-22 eral Counsel shall file with the Office a complaint against the entity. If the General Counsel believes that 23 remedy of the violation requires action by the Archi-24 25 tect of the Capitol, the General Counsel shall also

1	name the Architect of the Capitol in the complaint.
2	The complaint shall be submitted to a hearing officer
3	for decision pursuant to section 303, subject to review
4	by the Board pursuant to section 304.
5	(4) JUDICIAL REVIEW.—Any party aggrieved by
6	a final decision of the Board under paragraph (3)
7	may file a petition for review in the United States
8	Court of Appeals for the Federal Circuit, pursuant to
9	section 305.
10	(5) Exclusive procedures.—No person may
11	commence an administrative or judicial proceeding to
12	seek a remedy for violation of the rights and protec-
13	tions afforded in this section except as provided in
14	this subsection.
15	(e) Rules To Implement Section.—
16	(1) In general.—Not later than January 3,
17	1996, the Board shall, pursuant to section 204, issue
18	rules necessary to implement the rights and protec-
19	tions under this section.
20	(2) Consistency with agency regulations.—
21	The rules promulgated under paragraph (1) shall be
22	consistent with substantive regulations promulgated
23	by the Attorney General and the Secretary of Trans-
24	portation to implement the statutory provisions re-
25	ferred to in subsections (b) and (c) except to the extent

that the Board may determine, for good cause shown
 and stated together with the rule, that a different rule
 would serve the purposes of such statutory provisions
 and of this Act.

*(f)* EFFECTIVE DATES.—Subsections (b), (c), and (d) *shall be effective on the effective date of the rules issued under subsection (e) or on July 1, 1996, whichever is ear- lier.*

9 (g) INSPECTION; REPORT TO CONGRESS.—

10 (1) INSPECTION.—On a regular basis, and at 11 least once each Congress, the General Counsel shall in-12 spect the facilities of Congress and of congressional 13 instrumentalities listed in subsection (a) to ensure 14 compliance with subsection (b).

(2) REPORT.—On the basis of these inspections,
the General Counsel shall, at least once every Congress, prepare and submit a report to the Speaker of
the House of Representatives and the President pro
tempore of the Senate containing the results of the inspection and describing any steps that need to be
taken to comply fully with this section.

22 (3) DETAILS.—The Attorney General, the Sec23 retary of Transportation, and the Architectural and
24 Transportation Barriers Compliance Board shall, on
25 request of the Office, detail to the Office such person-

1	nel as may be necessary to advise and assist the Of-
2	fice in carrying out its duties under this section.
3	SEC. 106. RIGHTS AND PROTECTIONS UNDER THE OCCUPA-
4	TIONAL SAFETY AND HEALTH ACT OF 1970;
5	PROCEDURES FOR REMEDY OF VIOLATIONS.
6	(a) Occupational Safety and Health Protec-
7	TIONS.—Each employing office and each covered employee
8	(and representatives of such employee) shall comply with
9	provisions of section 5 of the Occupational Safety and
10	Health Act of 1970 (29 U.S.C. 654). The duties, rights, and
11	protections of sections 8, 9, and 11(c) of the Occupational
12	Safety and Health Act of 1970 (29 U.S.C. 657, 658 and
13	660(c)) shall apply with respect to each employing office
14	and each covered employee (and representatives of such em-
15	ployee). For purposes of the application under this section
16	of the Occupational Safety and Health Act of 1970, the term
17	"employer" as used in such Act or in this section means
18	any employing office and the term ''employee'' means any
19	covered employee.
20	(b) Available Remedies.—The remedies for a viola-
21	tion of subsection (a) shall be such remedies, except pen-
22	alties, as would be appropriate if awarded under sections

23 9(a), 10(c), and 11(c)(2) of the Occupational Safety and
24 Health Act of 1970 (29 U.S.C. 658(a), 659(c), and
25 660(c)(2)).

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1 (c) AVAILABLE PROCEDURES.—

2 (1) INSPECTIONS, INVESTIGATIONS; AUTHORITIES 3 OF THE GENERAL COUNSEL.—For purposes of this 4 section and except as otherwise provided in this section. the General Counsel shall exercise the authorities 5 granted to the Secretary of Labor by subsections (a) 6 and (f) of section 8 of the Occupational Safety and 7 Health Act of 1970 (29 U.S.C. 657 (a) and (f)) to in-8 spect and investigate places of employment under the 9 jurisdiction of employers. Employees or representa-10 11 tives of employees may submit written requests to the General Counsel to conduct an inspection. 12

(2) CITATIONS, NOTICES, NOTIFICATIONS; AUTHORITIES OF THE GENERAL COUNSEL.—For purposes of this section and except as otherwise provided
in this section, the General Counsel shall exercise the
authorities granted to the Secretary of Labor in sections 9 and 10 of the Occupational Safety and Health
Act of 1970 (29 U.S.C. 658, and 659), to issue—

20 (A) a citation or notice to any employer
21 that the General Counsel believes has violated
22 subsection (a); or

(B) a notification to any employer that the
General Counsel has reason to believe has failed
to correct a violation for which a citation has

1	been issued within the period permitted for its
2	correction.
3	If the General Counsel believes that remedy of a viola-
4	tion requires action by the Architect of the Capitol,
5	the General Counsel shall also name the Architect of
6	the Capitol in the citation, notice, or notification.
7	(3) Hearings, review; authorities of the
8	BOARD.—For purposes of this section and except as
9	otherwise provided in this section, the Board shall ex-
10	ercise the authorities granted to the Occupational
11	Safety and Health Review Commission in section
12	10(c) of the Occupational Safety and Health Act of
13	1970 (29 U.S.C. 659(c)) and to the Secretary of
14	Labor (with respect to affirming or modifying abate-
15	ment requirements), to hear objections and requests
16	with respect to citations and notifications. The Board
17	shall refer disputed matters under this paragraph to
18	a hearing officer pursuant to section 303, subject to
19	review by the Board pursuant to section 304.
20	(4) Variance procedures.—For the purposes
21	of this section and except as otherwise provided by

this section, the Board shall exercise the authorities

granted to the Secretary of Labor in section 6(b)(6)

of the Occupational Safety and Health Act of 1970

(29 U.S.C. 655(b)(6)) to act on any request by an em-

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ployer applying for a temporary order granting a
 variance from a standard or any provision thereof is sued under subsection (d). The Board may refer the
 matter to a hearing officer pursuant to section 303,
 subject to review by the Board pursuant to section
 304.

7 (5) PROCEDURES REGARDING CLAIMS OF INTIMI-8 DATION OR REPRISAL; AUTHORITIES OF GENERAL 9 COUNSEL.—For purposes of this section and except as 10 provided in this section, the General Counsel shall exercise the authorities granted to the Secretary of 11 Labor in section 11(c) of the Occupational Safety and 12 Health Act of 1970 (29 U.S.C. 660(c)) to act, in the 13 14 manner described in this paragraph, on complaints 15 alleging discrimination for the exercise of rights under this section. Any employee who believes that he 16 17 or she has been discharged or otherwise discriminated 18 against in violation of section 11(c) of such Act, as 19 made applicable by this section, may, within 30 days after such violation occurs, file a complaint with the 20 Office alleging such discrimination. The General 21 22 Counsel shall investigate the complaint. If, upon in-23 vestigation, the General Counsel believes that a violation of section 11(c) of such Act may have occurred, 24 25 the General Counsel shall request mediation under

section 302 between the employee and the employer 1 2 that is alleged to have committed the violation. If the General Counsel determines that a violation has oc-3 4 curred and if mediation under the preceding sentence has not succeeded in resolving the dispute, the General 5 Counsel shall file with the Office a complaint against 6 7 the employer. The complaint shall be submitted to a hearing officer for decision pursuant to section 303, 8 subject to review by the Board pursuant to section 9 304. Any party aggrieved by a final decision of the 10 11 Board under this paragraph may file a petition for review with the United States Court of Appeals for 12 13 the Federal Circuit, pursuant to section 305.

(6) EXCLUSIVE PROCEDURES.—No covered employee or representative of such employees may commence any administrative or judicial proceeding to
seek a remedy for a violation of the rights and protections afforded in this section except as provided in
this subsection.

20 (d) RULES TO IMPLEMENT SECTION.—

(1) IN GENERAL.—Not later than January 3,
1996, the Board shall, pursuant to section 204, issue
rules necessary to implement the rights and protections under this section.

1 (2) Consistency with agency regulations.— 2 The rules promulgated under paragraph (1) shall be consistent with standards and other substantive regu-3 4 lations promulgated by the Secretary of Labor to im-5 plement the statutory provisions referred to in subsections (a) and (b) except to the extent that the 6 Board may determine, for good cause shown and stat-7 8 ed together with the rule, that a different rule would serve the purposes of such statutory provisions and of 9

10 *this Act.* 

(e) EFFECTIVE DATES.—Subsections (a) through (c)
shall be effective on the effective date of the rules issued
under subsection (d) or on July 1, 1996, whichever is earlier.

15 (f) INSPECTION; REPORT TO CONGRESS.—

16 (1) INSPECTIONS.—On a regular basis, and at
17 least once each Congress, the General Counsel shall in18 spect the facilities of the House of Representatives, the
19 Senate, the Architect of the Capitol, the Congressional
20 Budget Office, the Office of Technology Assessment,
21 and the Office of Congressional Fair Employment
22 Practices to ensure compliance with subsection (a).

(2) REPORT.—On the basis of these inspections,
the General Counsel shall, at least once every Congress, prepare and submit a report to the Speaker of

1	the House of Representatives and the President pro
2	tempore of the Senate containing the results of the in-
3	spection and describing any steps that need to be
4	taken to comply fully with this section.
5	(3) Details.—The Secretary of Labor shall, on
6	request of the Office, detail to the Office such person-
7	nel as may be necessary to advise and assist the Of-
8	fice in carrying out its duties under this section.
9	SEC. 107. APPLICATION OF FEDERAL SERVICE LABOR-MAN-
10	AGEMENT RELATIONS STATUTE; PROCE-
11	DURES FOR IMPLEMENTATION AND EN-
12	FORCEMENT.
12 13	<b>FORCEMENT.</b> (a) Labor-Management Rights.—The rights, pro-
13	(a) Labor-Management Rights.—The rights, pro-
13 14	(a) LABOR-MANAGEMENT RIGHTS.—The rights, pro- tections, and responsibilities established under sections
13 14 15	(a) LABOR-MANAGEMENT RIGHTS.—The rights, pro- tections, and responsibilities established under sections 7102, 7103, 7106, 7111 through 7117, and 7119 through
13 14 15 16	(a) LABOR-MANAGEMENT RIGHTS.—The rights, pro- tections, and responsibilities established under sections 7102, 7103, 7106, 7111 through 7117, and 7119 through 7122 of title 5, United States Code, shall apply, pursuant
13 14 15 16 17	(a) LABOR-MANAGEMENT RIGHTS.—The rights, pro- tections, and responsibilities established under sections 7102, 7103, 7106, 7111 through 7117, and 7119 through 7122 of title 5, United States Code, shall apply, pursuant to this section, to employing offices and to covered employ-
<ol> <li>13</li> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> </ol>	(a) LABOR-MANAGEMENT RIGHTS.—The rights, pro- tections, and responsibilities established under sections 7102, 7103, 7106, 7111 through 7117, and 7119 through 7122 of title 5, United States Code, shall apply, pursuant to this section, to employing offices and to covered employ- ees and representatives of those employees. For purposes of
<ol> <li>13</li> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> </ol>	(a) LABOR-MANAGEMENT RIGHTS.—The rights, pro- tections, and responsibilities established under sections 7102, 7103, 7106, 7111 through 7117, and 7119 through 7122 of title 5, United States Code, shall apply, pursuant to this section, to employing offices and to covered employ- ees and representatives of those employees. For purposes of the application under this section of chapter 71, United
<ol> <li>13</li> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> </ol>	(a) LABOR-MANAGEMENT RIGHTS.—The rights, pro- tections, and responsibilities established under sections 7102, 7103, 7106, 7111 through 7117, and 7119 through 7122 of title 5, United States Code, shall apply, pursuant to this section, to employing offices and to covered employ- ees and representatives of those employees. For purposes of the application under this section of chapter 71, United States Code, the term "agency" shall be deemed to include

24 (1) GENERAL AUTHORITIES OF THE BOARD; PE25 TITIONS.—For purposes of this section and except as

otherwise provided in this section, the Board shall ex-1 2 ercise the authorities of the Federal Labor Relations Authority under sections 7105, 7111 through 7113, 3 7115, 7117, 7118, and 7122 of title 5, United States 4 5 Code, and of the President under section 7103(b) of title 5, United States Code. For purposes of this sec-6 7 tion, any petition or other submission that, under 8 chapter 71 of title 5, United States Code, would be submitted to the Federal Labor Relations Authority 9 10 shall, if brought under this section, be submitted to the Board. The Board may refer any matter under 11 this paragraph to a hearing officer for decision pur-12 13 suant to section 303, subject to review by the Board pursuant to section 304. The Board may direct that 14 15 the General Counsel carry out the Board's investigative authorities under this paragraph. 16

17 (2) General authorities of the general 18 COUNSEL: CHARGES OF UNFAIR LABOR PRACTICE.-19 For purposes of this section and except as otherwise 20 provided in this section, the General Counsel shall exercise the authorities of the General Counsel of the 21 22 Federal Labor Relations Authority under sections 7104 and 7118 of title 5. United States Code. For 23 purposes of this section, any charge or other submis-24 sion that, under chapter 71 of title 5, United States 25

Code, would be submitted to the General Counsel of 1 2 the Federal Labor Relations Authority shall, if brought under this section, be submitted to the Gen-3 4 eral Counsel. If any person charges an employing of-5 fice or a labor organization with having engaged in 6 or engaging in an unfair labor practice, the General Counsel shall investigate the charge and may issue a 7 complaint. The complaint shall be submitted to a 8 9 hearing officer for decision pursuant to section 303, subject to review by the Board pursuant to section 10 304. 11

12 (3) EXERCISE OF IMPASSES PANEL AUTHORITY: 13 *REQUESTS.*—For purposes of this section and except 14 as otherwise provided in this section, the Board shall exercise the authorities of the Federal Service Im-15 passes Panel under section 7119 of title 5, United 16 17 States Code. For purposes of this section, any request 18 that, under chapter 71 of title 5, United States Code, 19 would be presented to the Federal Service Impasses 20 Panel shall, if made under this section, be presented 21 to the Board. At the request of the Board, the Director 22 shall appoint a mediator or mediators to perform the 23 functions of the Federal Service Impasses Panel under section 7119 of title 5. United States Code. 24

1	(4) Judicial review.—Except for matters re-
2	ferred to in paragraphs (1) and (2) of section 7123(a)
3	of title 5, United States Code, any party aggrieved by
4	a final decision of the Board pursuant to this section
5	may file a petition for judicial review in the United
6	States Court of Appeals for the Federal Circuit pur-
7	suant to section 305.
8	(5) Exclusive procedures.—No covered em-
9	ployee or representative of such employees may com-
10	mence an administrative or judicial proceeding to
11	seek a remedy for any violation of or to enforce any
12	rights and protections provided by this section except
13	as provided in this subsection.
14	(c) Rules To Implement Section.—
15	(1) IN GENERAL.—Not later than January 3,
15 16	(1) IN GENERAL.—Not later than January 3, 1996, except with respect to the offices listed in sub-
16	1996, except with respect to the offices listed in sub-
16 17	1996, except with respect to the offices listed in sub- section (d)(2), the Board shall pursuant to section
16 17 18	1996, except with respect to the offices listed in sub- section (d)(2), the Board shall pursuant to section 204, issue rules necessary to implement the rights and
16 17 18 19	1996, except with respect to the offices listed in sub- section (d)(2), the Board shall pursuant to section 204, issue rules necessary to implement the rights and protections under this section.
16 17 18 19 20	1996, except with respect to the offices listed in sub- section (d)(2), the Board shall pursuant to section 204, issue rules necessary to implement the rights and protections under this section. (2) CONSISTENCY WITH AGENCY REGULATIONS.—
16 17 18 19 20 21	1996, except with respect to the offices listed in sub- section (d)(2), the Board shall pursuant to section 204, issue rules necessary to implement the rights and protections under this section. (2) CONSISTENCY WITH AGENCY REGULATIONS.— The rules promulgated under paragraph (1) shall be
16 17 18 19 20 21 22	1996, except with respect to the offices listed in sub- section (d)(2), the Board shall pursuant to section 204, issue rules necessary to implement the rights and protections under this section. (2) CONSISTENCY WITH AGENCY REGULATIONS.— The rules promulgated under paragraph (1) shall be consistent with substantive regulations promulgated
<ol> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> <li>22</li> <li>23</li> </ol>	1996, except with respect to the offices listed in sub- section (d)(2), the Board shall pursuant to section 204, issue rules necessary to implement the rights and protections under this section. (2) CONSISTENCY WITH AGENCY REGULATIONS.— The rules promulgated under paragraph (1) shall be consistent with substantive regulations promulgated by the Federal Labor Relations Authority to imple-

1	mine, for good cause shown and stated together with
2	the rule, that a different rule would serve the purposes
3	of such statutory provisions and of this Act.
4	(d) Rulemaking Regarding Application to Cer-
5	tain Offices and Instrumentalities of Congress.—
6	(1) RULES REQUIRED.—Not later than July 1,
7	1996, the Board shall issue substantive rules pursuant
8	to section 204(c) on the manner and extent to which
9	the requirements and exemptions of chapter 71 of title
10	5, United States Code, should apply to covered em-
11	ployees who are employed in the offices listed in para-
12	graph (2). In issuing such regulations, the Board
13	shall, to the greatest extent practicable, be consistent
14	with the provisions and purposes of chapter 71 of title
15	5, United States Code, and regulations issued by the
16	Federal Labor Relations Authority under such chap-
17	ter, and the purposes of this Act, and shall also con-
18	sider—
19	(A) the possibility of any conflict of interest
20	or appearance of a conflict of interest;
21	(B) national security; and
22	(C) Congress's constitutional responsibil-
23	ities.
24	(2) OFFICES REFERRED TO.—The offices referred
25	to in paragraph (1) are—
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(A	A) the persona	l office of any	⁄ Member	of the
House	of Representa	tives or of an	y Senator	9

*(B) a standing, select, special, permanent, temporary, or other committee of the Senate or House of Representatives, or a joint committee of Congress;* 

7 (C) the Office of the Vice President (as President of the Senate), the Office of the Presi-8 9 dent pro tempore of the Senate, the Office of the 10 Majority Leader of the Senate, the Office of the Minority Leader of the Senate, the Office of the 11 Majority Whip of the Senate, the Office of the 12 13 Minority Whip of the Senate, the Conference of the Majority of the Senate, the Conference of the 14 Minority of the Senate, the Office of the Sec-15 retary of the Conference of the Majority of the 16 17 Senate, the Office of the Secretary of the Con-18 ference of the Minority of the Senate, the Office 19 of the Secretary for the Majority of the Senate, the Office of the Secretary for the Minority of the 20 Senate, the Majority Policy Committee of the 21 Senate, and the Minority Policy Committee of 22 the Senate: 23

24 (D) the office of the Speaker of the House of
25 Representatives, the Office of the Majority Lead-

1	er of the House of Representatives, the Office of
2	the Minority Leader of the House of Representa-
3	tives, the Offices of the Chief Deputy Majority
4	Whips, the Offices of the Chief Deputy Minority
5	Whips;
6	(E) the Office of the Legislative Counsel of
7	the Senate, the Office of the Senate Legal Coun-
8	sel, the Office of the Legislative Counsel of the
9	House of Representatives, the Office of the Gen-
10	eral Counsel of the House of Representatives, the
11	Office of the Parliamentarian of the House of
12	Representatives or of the Senate;
13	(F) the offices of any caucus or party orga-
14	nization; and
15	(G) the Congressional Budget Office, the Of-
16	fice of Technology Assessment, and the Office of
17	Congressional Fair Employment Practices.
18	(e) Effective Date.—
19	(1) IN GENERAL.—Except as provided in para-
20	graph (2), subsections (a) and (b) shall be effective on
21	the effective date of the rules issued under subsection
22	(c), or on July 1, 1996, whichever is earlier.
23	(2) Certain offices.—With respect to the of-
24	fices listed in subsection (d)(2), to the covered employ-
25	ees of such offices, and to representatives of such em-

1	ployees, subsections (a) and (b) shall be effective on
2	the effective date of rules issued under subsection (d)
3	and approved under section 204(f).
4	SEC. 108. STUDY AND RECOMMENDATIONS REGARDING
5	GENERAL ACCOUNTING OFFICE, GOVERN-
6	MENT PRINTING OFFICE, AND LIBRARY OF
7	CONGRESS.
8	(a) In General.—The Board shall undertake a study
9	of—
10	(1) the application of the laws listed in sub-
11	section (b) to—
12	(A) the General Accounting Office;
13	(B) the Government Printing Office;
14	(C) the Library of Congress; and
15	(D) any other entity in the legislative
16	branch of the Government not covered by all of
17	the sections of this title; and
18	(2) the regulations and procedures used by the
19	instrumentalities and other entities referred to in
20	paragraph (1) to apply and enforce such laws to
21	themselves and their employees.
22	(b) Applicable Statutes.—The study under this
23	section shall consider the application of the following laws:

1	(1) Title VII of the Civil Rights Act of 1964 (42
2	U.S.C. 2000e et seq.), and related provisions of section
3	2302 of title 5, United States Code.
4	(2) The Age Discrimination in Employment Act
5	of 1967 (29 U.S.C. 621 et seq.), and related provi-
6	sions of section 2302 of title 5, United States Code.
7	(3) The Americans with Disabilities Act of 1990
8	(42 U.S.C. 12101 et seq.), and related provisions of
9	section 2302 of title 5, United States Code.
10	(4) The Family and Medical Leave Act of 1993
11	(29 U.S.C. 2611 et seq.), and related provisions of sec-
12	tions 6381 through 6387 of title 5, United States
13	Code.
14	(5) The Fair Labor Standards Act of 1938 (29
15	U.S.C. 201 et seq.), and related provisions of sections
16	5541 through 5550a of title 5, United States Code.
17	(6) Section 19 of the Occupational Safety and
18	Health Act of 1970 (29 U.S.C. 668), and related pro-
19	visions of section 7902 of title 5, United States Code.
20	(7) Chapter 71 of title 5, United States Code.
21	(8) The General Accounting Office Personnel Act
22	of 1980 (31 U.S.C. subchapter III of chapter 7).
23	(c) Contents of Study and Recommendations.—
24	The study under this section shall evaluate whether the
25	rights, protections, and procedures applicable to the Con-

gressional instrumentalities and other entities referred to
 in subsection (a) and their employees are at least as com prehensive and effective as those required by this title and
 title III, and shall include recommendations for any im provements in such regulations and procedures and for any
 legislation.

7 (d) DEADLINE AND DELIVERY OF STUDY.—Not later
8 than July 1, 1996, the Board shall prepare and complete
9 the study and recommendations required under this section
10 and shall submit the study and recommendations to the
11 head of each instrumentality or other entity considered by
12 the study, and to the responsible oversight committees of the
13 House of Representatives and of the Senate.

# 14 TITLE II—OFFICE OF CONGRES15 SIONAL FAIR EMPLOYMENT 16 PRACTICES—ESTABLISHMENT 17 AND OPERATIONS

18 SEC. 201. ESTABLISHMENT OF OFFICE OF CONGRESSIONAL

19 FAIR EMPLOYMENT PRACTICES.

20 There is hereby established, as an independent office

21 within the legislative branch of the Government, the Office

22 of Congressional Fair Employment Practices.

# 23 SEC. 202. BOARD OF DIRECTORS.

(a) IN GENERAL.—There shall be a Board of Directors
of the Office (the "Board"), to be composed of 5 members.

1 (b) APPOINTMENT.—

2	(1) Two members by leaders of house of
3	REPRESENTATIVES.—The Speaker of the House of
4	Representatives shall appoint two members, of
5	whom—
6	(A) one shall be appointed in accordance
7	with the recommendation of the Majority Leader
8	in consultation with the Minority Leader; and
9	(B) one shall be appointed in accordance
10	with the recommendation of the Minority Leader
11	in consultation with the Majority Leader.
12	(2) Two members by leaders of senate.—
13	The President pro tempore of the Senate shall appoint
14	two members, of whom—
15	(A) one shall be appointed in accordance
16	with the recommendation of the Majority Leader
17	in consultation with the Minority Leader; and
18	(B) one shall be appointed in accordance
19	with the recommendation of the Minority Leader
20	in consultation with the Majority Leader.
21	(3) CHAIR.—The Chair shall be appointed joint-
22	ly by the Speaker of the House of Representatives and
23	the President pro tempore of the Senate from among
24	candidates jointly recommended by the Majority
25	Leader and the Minority Leader of the House of Rep-

1	resentatives and candidates jointly recommended by
2	the Majority Leader and the Minority Leader of the
3	Senate.
4	(c) QUALIFICATIONS.—
5	(1) IN GENERAL.—Selection and appointment of
6	members shall be without regard to political affili-
7	ation and solely on the basis of fitness to perform the
8	duties of the office.
9	(2) Specific qualifications.—Members shall
10	have training or experience in the application of the
11	rights, protections, and remedies under one or more
12	of the statutes made applicable by sections 101
13	through 107.
14	(3) DISQUALIFICATIONS.—No individual shall be
15	eligible to serve on the Board who—
16	(A) is a current or former—
17	(i) Member of the House of Representa-
18	tives or a Senator;
19	(ii) elected officer of the House of Rep-
20	resentatives or the Senate; or
21	(iii) head of a congressional instru-
22	mentality referred to in subparagraphs (C)
23	through (F) of section $3(1)$ or paragraph
24	(1), (2), or (3) of section 108(a);

1	(B) is, or has been within the 6 years prior
2	to appointment, a covered employee or otherwise
3	an employee of an instrumentality or other en-
4	tity of the legislative branch, other than an em-
5	ployee of an office of fair employment practices
6	or personnel appeals board; or
7	(C) engages in, or is otherwise employed in,
8	lobbying of the Congress and who is required
9	under the Federal Regulation of Lobbying Act to
10	register with the Clerk of the House of Represent-
11	atives or the Secretary of the Senate.
12	(d) Time for Original Board Appointments.—All
13	members shall be appointed to the Board pursuant to sub-
14	section (b) not later than 120 days after the date of enact-
15	ment of this Act.
16	(e) Appointments To Fill Vacancies on the
17	BOARD.—Any vacancy in the membership of the Board
18	shall be filled in the same manner as the original appoint-
19	ment for the vacant position.
20	(f) Terms of Office for Board Members.—
21	(1) IN GENERAL.—Except as provided in para-
22	graphs (2) and (3), the term of appointment of each
23	member of the Board shall be 6 years. No member
24	shall be appointed to more than 2 consecutive 6-year
25	terms of office.

1	(2) Terms of office for original board ap-
2	POINTMENTS.—
3	(A) Two members through january 3,
4	1998.—The terms of the members originally ap-
5	pointed pursuant to subsection (b)(1) shall ter-
6	minate at noon on January 3, 1998.
7	(B) Two members through january 3,
8	2000.—The terms of the members originally ap-
9	pointed pursuant to subsection (b)(2) shall ter-
10	minate at noon on January 3, 2000.
11	(C) One member through january 3,
12	2002.—The term of the Chair originally ap-
13	pointed shall terminate at noon on January 3,
14	2002.
15	(3) Terms of office for mid-term appoint-
16	MENTS TO THE BOARD.—An individual appointed to
17	fill a vacancy occurring before the expiration of a
18	term of office shall be appointed for the remainder of
19	the term. However, if the unexpired part of a term is
20	less than one year, the individual may be appointed
21	for a 6-year term plus the unexpired part of the term.
22	(4) Service after expiration of term.—A
23	member may continue to serve after the expiration of
24	his or her term until his successor has taken office, ex-
25	cept that he or she may not continue to serve for more

1	than 1 year after the date on which his or her term
2	expired.
3	(g) Removal of Board Members.—
4	(1) IN GENERAL.—The Speaker of the House of
5	Representatives and the President pro tempore of the
6	Senate, acting in accordance with the recommenda-
7	tion of any 3 of the 4 Majority Leaders and Minority
8	Leaders of the two Houses of Congress, may remove
9	any member from the Board but only for—
10	(A) disability that substantially prevents
11	the member from carrying out the duties of such
12	a member;
13	(B) incompetence;
14	(C) neglect of duty;
15	(D) malfeasance in office;
16	(E) a felony or conduct involving moral
17	turpitude; or
18	(F) holding an office or employment or en-
19	gaging in an activity that disqualifies the indi-
20	vidual from service as a member of the Board
21	under subsection (c)(3).
22	(2) Statement of reasons for removal.—In
23	removing any member from the Board, the Speaker of
24	the House of Representatives and the President pro
25	tempore of the Senate shall state in writing to the

member being removed the specific reasons for the re moval.

3 (h) Responsibilities of Chair: Acting Chair.— 4 The Chair shall preside at all sessions of the Board and shall fulfill the responsibilities of the Chair as specifically 5 stated in other sections of this Act. The Chair may designate 6 7 any other member as Acting Chair. During any period when the position of the Chair is vacant, the other members 8 shall, by majority vote, designate any member as Acting 9 Chair. The Acting Chair may act in the place and stead 10 of the Chair during his or her absence or when the position 11 of the Chair is vacant. 12

(i) MEETINGS.—The Board shall meet at least 4 times
annually. All meetings of the Board shall be in the District
of Columbia.

16 *(j) QUORUM;* ACTION BY MAJORITY VOTE.—A quorum 17 for the transaction of business shall consist of at least 3 18 members present. Each member, including the Chair, shall 19 have one vote. Actions of the Board shall be determined by 20 a majority vote of the members present. Any vacancy shall 21 not affect the power of the remaining members to fulfill the 22 duties of the Board, provided that a quorum is present.

(k) COMPENSATION OF MEMBERS.—Each member of
the Board other than the Chair shall be compensated at a
rate equal to the daily equivalent of the annual rate of basic

pay prescribed for level V of the Executive Schedule under 1 section 5316 of title 5, United States Code, for each day 2 (including travel time) during which such member is en-3 gaged in the performance of the duties of the Board. The 4 Chair shall be compensated in the same manner at a rate 5 equal to the daily equivalent of the annual rate of basic 6 pay prescribed for level IV of the Executive Schedule under 7 section 5316 of title 5. United States Code. 8

9 (1) TRAVEL EXPENSES.—Each member of the Board 10 of Directors shall receive travel expenses, including per 11 diem in lieu of subsistence, at rates authorized for employ-12 ees of agencies under subchapter I of chapter 57 of title 5, 13 United States Code, for each day the member is engaged 14 in the performance of duties away from the home or regular 15 place of business of the member.

#### 16 SEC. 203. OFFICERS, STAFF, AND OTHER PERSONNEL.

17 *(a) DIRECTOR.*—

(1) IN GENERAL.—The Chair, subject to the approval of the Board, shall appoint and may remove
a Director. Selection and appointment of the Director
shall be without regard to political affiliation and
solely on the basis of fitness to perform the duties of
the office. No person described in subparagraph (A) or
(B) of section 202(c)(3) may be appointed Director.

1	(2) Compensation.—The Chair may fix the
2	compensation of the Director. The rate of pay for the
3	Director may not exceed the annual rate of basic pay
4	prescribed for level V of the Executive Schedule under
5	section 5316 of title 5, United States Code.
6	(3) DUTIES.—The Director shall serve as the
7	chief operating officer of the Office. Except as other-
8	wise specified in this Act, the Director shall carry out
9	all of the responsibilities of the Office under this Act.
10	(b) General Counsel.—
11	(1) IN GENERAL.—The Chair, subject to the ap-
12	proval of the Board, shall appoint and may remove
13	a General Counsel. Selection and appointment of the
14	General Counsel shall be without regard to political
15	affiliation and solely on the basis of fitness to perform
16	the duties of the Office. No person described in sub-
17	paragraph (A) or (B) of section 202(c)(3) may be ap-
18	pointed General Counsel.
19	(2) Compensation.—The Chair may fix the
20	compensation of the General Counsel. The rate of pay
21	for the General Counsel may not exceed the annual
22	rate of basic pay prescribed for level V of the Execu-
23	tive Schedule under section 5316 of title 5, United
24	States Code.
25	(3) DUTIES.—The General Counsel shall—

(A) exercise the authorities and perform the
 duties of the General Counsel as specified in this
 Act; and

4 (B) otherwise assist the Board and the Di5 rector in carrying out their duties and powers.
6 (4) ATTORNEYS IN THE OFFICE OF THE GEN7 ERAL COUNSEL.—The General Counsel shall appoint,
8 and fix the compensation of, and may remove, such
9 additional attorneys as may be necessary to enable
10 the General Counsel to perform his or her duties.

(c) OTHER STAFF.—The Director shall appoint, and 11 fix the compensation of, and may remove, such other addi-12 tional staff, including hearing officers, but not including 13 attorneys employed in the office of the General Counsel, as 14 15 may be necessary to enable the Office to perform its duties. (d) DETAILED PERSONNEL.—The Director may, with 16 the prior consent of the Government department or agency 17 concerned, use on a reimbursable or nonreimbursable basis 18 the services of personnel of any such department or agency, 19 including the services of members or personnel of the Gen-20 eral Accounting Office Personnel Appeals Board. 21

(e) CONSULTANTS.—In carrying out the functions of
the Office, the Director may procure the temporary (not to
exceed 1 year) or intermittent services of consultants.

85

#### 1 SEC. 204. RULEMAKING BY THE OFFICE.

2 (a) RULES OF THE OFFICE.—

3 (1) IN GENERAL.—Not later than 180 days after 4 the appointment of a quorum of the Board, the Board 5 shall issue final rules of organization, procedures, and practice (within the meaning of section 553(b)(A) of 6 7 title 5, United States Code), including rules on the 8 procedures of the Board and rules of procedure and practice for proceedings before hearing officers and be-9 fore the Board. Such rules may also specify authori-10 11 ties and duties of the Director. the General Counsel. 12 and other personnel of the Office, consistent with the authorities and duties granted and imposed under 13 this Act to clarify or establish the manner in which 14 15 the Office, including the Board, individual hearing officers, and the General Counsel, shall interpret, 16 17 apply, and implement the substantive provisions, 18 remedies, authorities, and procedures set forth and re-19 ferred to in this Act. 20 (2) RULEMAKING PROCEDURE.—Rules under this 21 subsection—

22 (A) shall be issued in accordance with sub23 section (d);

(B) shall, subject to subparagraph (C), become effective immediately, except for rules of
procedure and practice for proceedings before

1	hearing officers and before the Board, which
2	shall become effective 60 calendar days of contin-
3	uous session after the rules are issued; and
4	(C) shall be subject to disapproval by Con-
5	gress by concurrent resolution passed pursuant
6	to subsection (e) not later than 60 calendar days
7	of continuous session after the rules are issued.
8	(b) Rules of Interpretation and Policy.—
9	(1) IN GENERAL.—The Board shall adopt such
10	interpretative rules and such general statements of
11	policy (within the meaning of section 553(b)(A) of
12	title 5, United States Code) as the Board may deter-
13	mine are necessary to clarify or establish the manner
14	in which the Office, including the Board, individual
15	hearing officers, and the General Counsel, shall inter-
16	pret, apply, and implement the substantive provi-
17	sions, remedies, authorities, and procedures set forth
18	and referred to in this Act.
19	(2) RULEMAKING PROCEDURE.—Rules under this
20	subsection—
21	(A) shall be issued in accordance with sub-
22	section (d);
23	(B) shall, subject to subparagraph (C), be-
24	come effective not less than 60 calendar days of
25	continuous session after the rules are issued, ex-

1	cept as may be otherwise provided by the Board
2	for good cause found (within the meaning of sec-
3	tion 553(d)(3) of title 5, United States Code)
4	and published with the rule; and
5	(C) shall be subject to disapproval by Con-
6	gress by concurrent resolution passed pursuant
7	to subsection (e) not later than 60 calendar days
8	of continuous session after the rules are issued.
9	(c) Substantive Rules, Having the Force and
10	Effect of Law.—
11	(1) IN GENERAL.—The Board shall adopt such
12	substantive rules, having the force and effect of law,
13	as the Board may determine are necessary or desir-
14	able to apply statutory provisions under title I in a
15	manner that will fulfill the purposes of those provi-
16	sions and of this Act.
17	(2) RULEMAKING PROCEDURE.—Rules under this
18	subsection—
19	(A) shall be issued in accordance with sub-
20	section (d);
21	(B) shall be issued subject to approval by
22	Congress by passage of a joint resolution or stat-
23	ute in accordance with subsection (f); and
24	(C) shall become effective and have the force
25	and effect of law not less than 30 days after the

1	approval referred to in subparagraph (C), except
2	that a lesser period may be provided by the
3	Board for good cause found (within the meaning
4	of section 553(d)(3) of title 5, United States
5	Code) and published with the rule.
6	(d) Publication and Issuance.—

7 (1) RULEMAKING PROCEDURE.—The Board shall 8 issue rules described in subsections (a), (b), and (c) in accordance with the principles and procedures set 9 forth in section 553 of title 5. United States Code. 10 The Board shall publish a general notice of proposed 11 rulemaking under section 553(b) of title 5, United 12 States Code, but, instead of publication of a general 13 notice of proposed rulemaking in the Federal Register, 14 15 the Board shall transmit such notice to the Speaker of the House of Representatives and the President pro 16 17 tempore of the Senate for publication in the Congres-18 sional Record on the first day on which both Houses 19 are in session following such transmittal. Prior to is-20 suing rules, the Board shall provide a comment period of at least 30 days after publication of a general 21 22 notice of proposed rulemaking. Upon issuing final rules, the Board shall transmit notice of such action 23 together with a copy of such rules to the Speaker of 24 25 the House of Representatives and the President pro

1	tempore of the Senate for publication in the Congres-
2	sional Record on the first day on which both Houses
3	are in session following such transmittal. Rules shall
4	be considered issued by the Board as of the date on
5	which they are published in the Congressional Record.
6	(2) Specification of whether a rule is to
7	HAVE THE FORCE AND EFFECT OF LAW.—If the Board
8	intends that any rule is to have the force and effect
9	of law, in accordance with subsection (c), the Board
10	shall so specify in the general notice of proposed rule-
11	making and in the final rule. In the case of any final
12	rule intended to have the force and effect of law, the
13	Board may also specify in the final rule that, prior
14	to (or in the absence of) approval in accordance with
15	subsection (f), the rule shall become effective in ac-
16	cordance with subsection (a) or (b).
17	(e) Congressional Disapproval.—Rules issued
18	under subsection (a) or (b) may be disapproved, in whole
19	or in part, by passage by Congress of a concurrent resolu-

20 tion within 60 calendar days of continuous session after
21 such rules are issued. Such resolution shall be introduced
22 in the House of Representatives or the Senate on or after
23 the date of issuance of the rules to which the concurrent
24 resolution applies. The matter after the resolving clause of
25 the concurrent resolution shall be or shall include the follow-

ing: "[Section(s) \_\_\_\_\_\_ of] the rules issued by the Office on
 Congressional Fair Employment Practices on \_\_\_\_\_ and en titled \_\_\_\_\_, are hereby disapproved" (the blank spaces being
 appropriately filled in, and the bracketed material being
 used if necessary).

6 (f) Congressional Approval of Substantive 7 RULES.—Rules issued under subsection (c) shall not have the force and effect of law until approved by the Congress 8 by passage of a joint resolution or by statute. In the case 9 of a joint resolution, the matter after the resolving clause 10 shall be the following; and, in the case of a bill, the matter 11 after the enacting clause shall be or shall include the follow-12 ing: "The rules issued by the Office on Congressional Fair 13 Employment Practices on \_\_\_\_\_ and entitled \_\_\_\_\_ are here-14 by approved and shall have the force and effect of law" (the 15 blank spaces being appropriately filled in). A joint resolu-16 tion approving the rules shall be introduced and considered 17 by the Congress under the rules set forth in section 401. 18 19 (g) Amendment of Rules.—The rules described in subsections (a), (b), and (c) may be amended in the same 20 21 manner as is described in subsections (d), (e), and (f), ex-22 cept that the Board may, in its discretion, dispense with

23 publication of a general notice of proposed rulemaking of

24 minor, technical, or urgent amendments that satisfy the cri-

teria for dispensing with publication of such notice pursu ant to section 553(b) of title 5, United States Code.

3 (h) RIGHT TO PETITION FOR RULEMAKING.—Any in4 terested party may petition to the Board for the issuance,
5 amendment, or repeal of a rule.

6 (i) APPLICATION OF EXECUTIVE AGENCY REGULA7 TIONS BY REFERENCE.—

(1) IN GENERAL.—The Board may, by specific 8 reference in rules issued under this section, apply reg-9 ulations issued by any Executive agency, including, if 10 the Board so specifies, regulations yet to be issued by 11 12 the Executive agency. However, no regulation issued by an Executive agency that would apply to, or affect 13 only, or substantially only, the Congress or any in-14 15 strumentality or other entity of the legislative branch may be made applicable by the Board by reference. 16

17 (2) DEFINITION.—For purposes of this sub18 section, the term "Executive agency" has the same
19 meaning given such term in section 105 of title 5,
20 United States Code.

21 (j) JUDICIAL DEFERENCE TO RULES.—In any action
22 under section 305 of this Act—

(1) the court shall afford due deference to any
rule issued and effective under subsection (a) or (b);
and

1	(2) any rule issued and effective under subsection
2	(c) shall have the force and effect of law.
3	(k) CONSULTATION.—The Director and the Board—
4	(1) shall consult, with regard to the development
5	and issuance of rules, with—
6	(A) the Chairman of the Administrative
7	Conference of the United States;
8	(B) the Secretary of Labor;
9	(C) the Federal Labor Relations Authority;
10	and
11	(D) the Director of the Office of Personnel
12	Management; and
13	(2) may consult with any other persons with
14	whom consultation, in the opinion of the Board or the
15	Director, may be helpful.
16	SEC. 205. INFORMATION PROGRAM.
17	The Board shall conduct an information program to
18	inform Members of the House of Representatives, Senators,
19	elected officers of either House, heads of employing offices,
20	and covered employees about the provisions made applicable
21	to them under this Act.
22	SEC. 206. DATA COLLECTION AND REPORT.

23 The Director shall compile and annually publish sta24 tistics with respect to contacts and complaints filed with
25 the Office under this Act. Such statistics shall include the

3	(1) the kinds of allegations made in contacts
4	with the Office and complaints filed with the Office;
5	(2) the time required by the Office to conduct
6	proceedings and resolve various types of matters;
7	(3) the number of complaints resolved by settle-
8	ment, by decision under section 303, or by with-
9	drawal of the complaint; and
10	(4) for each category of allegation, the amounts

of monetary compensation granted in settlements and
 awards.

# 13 SEC. 207. EXPENSES OF THE OFFICE.

14 (a) AUTHORIZATION OF APPROPRIATIONS.—Beginning in fiscal year 1995, and for each fiscal year thereafter, 15 there are authorized to be appropriated for the expenses of 16 the Office such sums as may be necessary to carry out the 17 functions of the Office. Until sums are first appropriated 18 pursuant to the preceding sentence, but for a period not 19 20 exceeding 12 months following the date of enactment of this Act, the expenses of the Office shall be paid 50 percent from 21 the contingent fund of the Senate, and 50 percent from the 22 contingent fund of the House, upon vouchers approved by 23 the Director. 24

(b) WITNESS FEES AND ALLOWANCES.—Except for 1 covered employees, witnesses before a hearing officer or the 2 Board in any proceeding under title I other than rule-3 making shall be paid the same fee and mileage allowances 4 as are paid subpoenaed witnesses in the courts of the United 5 States. Covered employees who are summoned, or are as-6 signed by their employer, to testify in their official capacity 7 or to produce official records before a mediator, hearing offi-8 cer, or the Board in any proceeding under this Act shall 9 be entitled to travel expenses under subchapter I and section 10 5751 of chapter 57 of title 5, United States Code. 11

# 12 TITLE III—ADMINISTRATIVE AND 13 JUDICIAL DISPUTE-RESOLU 14 TION PROCEDURES

#### 15 SEC. 301. COUNSELING.

(a) INITIATION.—Any employee referred to in section
17 104(1) may, within the time specified in section 307, re18 quest counseling.

(b) PURPOSE.—The Office shall provide the employee
with all relevant information with respect to the rights and
remedies as provided under this Act and shall provide an
opportunity for discussion, evaluation, and guidance to assist the employee in evaluating and resolving the matter.
(c) PERIOD OF COUNSELING.—The period for counseling shall begin on the date on which the request for counsel-

ing is received and shall be 30 days unless the employee
 and the Office agree to reduce the period.

3 (d) NOTIFICATION OF END OF COUNSELING PERIOD.—
4 The Office shall notify the employee in writing when the
5 counseling period has ended.

6 (e) Employees of the Architect of the Capitol 7 AND CAPITOL POLICE.—In the case of an employee of the Architect of the Capitol or an employee who is a member 8 of the Capitol Police, the Director may refer the employee 9 to the Architect of the Capitol or the Capitol Police Board 10 for resolution of the employee's grievance through internal 11 grievance procedures of the Architect of the Capitol or the 12 Capitol Police Board for a specific period of time, which 13 shall not count against the time available for counseling 14 or mediation under this Act. 15

#### 16 SEC. 302. MEDIATION.

(a) APPLICABILITY.—Except as otherwise expressly
provided in this Act, the provisions of this section shall govern all mediation conducted by the Office pursuant to this
Act.

(b) INITIATION.—Not later than 15 days after the Office notifies an employee of the end of the counseling period
under section 301(d), the employee may file a request for
mediation with the Office. Mediation may also be initiated
pursuant to sections 105(d)(2) and 106(c)(5).

(c) MEDIATION PROCESS.—The Director shall specify
 one or more individuals to mediate any dispute. In identi fying individuals to mediate, the Director shall consider in dividuals who are recommended to the Director by the Fed eral Mediation and Conciliation Service, the Administra tive Conference of the United States, or other appropriate
 organizations.

8 (d) MEDIATION PERIOD.—

9 (1) IN GENERAL.—The mediation period shall be
10 60 days, beginning on the date the request for medi11 ation is received by the Office.

(2) EXTENSION.—The mediation period may be 12 extended for an additional 30 days at the discretion 13 of the Director. If the Director authorizes factfinding 14 15 under subsection (e), the Director may extend the mediation period for up to 60 additional days. The me-16 17 diation period may be extended for additional periods 18 at the joint request of the employee and the employing 19 office.

(e) FACTFINDING IN AID OF MEDIATION.—Upon the
recommendation of the mediator (at the request of the employee or the employing office, or on the mediator's own
initiative), the Director may authorize factfinding in aid
of resolving the dispute through mediation. The Director
may assign an employee of the Office or appoint a consult-

ant to conduct the factfinding on issues identified by the
 mediator. The individual conducting the factfinding shall
 report to the mediator the results of the factfinding. Such
 results shall not be admissible in any subsequent proceeding
 under this Act or in any other proceeding.

6 (f) NOTIFICATION OF END OF MEDIATION PERIOD.—
7 The Office shall notify the employee and the head of the
8 employing office in writing when the mediation period has
9 ended.

10 (g) INDEPENDENCE OF MEDIATION PROCESS.—No in-11 dividual appointed by the Director to mediate or to be a 12 factfinder in aid of the mediator may conduct or aid in 13 the hearing conducted under section 303 with respect to the 14 same matter or shall be subject to subpoena or any other 15 compulsory process with respect to the same matter.

#### 16 SEC. 303. COMPLAINT AND HEARING.

(a) APPLICABILITY.—Except as otherwise expressly
provided in this Act, the provisions of this section shall govern all hearings conducted by a hearing officer pursuant
to this Act.

(b) COMPLAINT.—Any complaint shall be filed with the
Office against the employing office. Any complaint required
by this Act to be preceded by counseling and mediation may
not be filed unless the employee has made a timely request

for counseling and has completed the procedures set forth
 in sections 301 and 302.

3 (c) HEARING OFFICER.—Upon the filing of a com-4 plaint, the Director shall appoint an independent hearing officer to consider the complaint and render a decision. No 5 Member of the House of Representatives, Senator, officer of 6 7 either the House of Representatives or the Senate, head of an employing office, member of the Board, or covered em-8 ployee may be appointed to be a hearing officer under this 9 Act. The Director shall develop master lists, composed of 10 individuals experienced in adjudicating and arbitrating the 11 kinds of personnel and other matters for which hearings 12 may be held under this Act, after considering candidates 13 recommended to the Director by the Federal Mediation and 14 Conciliation Service, the Administrative Conference of the 15 United States, or organizations composed primarily of in-16 dividuals experienced in adjudicating or arbitrating such 17 matters. The Director shall select hearing officers on a rota-18 tional or random basis from these lists. Nothing in this sec-19 tion shall prevent the appointment of hearing officers as 20 full-time employees of the Office, or the selection of hearing 21 22 officers on the basis of specialized expertise needed for par-23 ticular matters.

24 (d) HEARING.—Unless a complaint is dismissed prior
25 to hearing, a hearing shall be conducted—

(1) on the record by the hearing officer;

1

2 (2) as expeditiously as practical, commencing
3 not later than 90 days after the filing of the com4 plaint; and

5 (3) except as specifically provided in this Act 6 and to the greatest extent practicable, in accordance 7 with the principles and procedures set forth in sec-8 tions 554 through 557 of title 5, United States Code. 9 (e) DISCOVERY.—Reasonable prehearing discovery 10 may be permitted at the discretion of the hearing officer. 11 (f) SUBPOENAS.—

(1) IN GENERAL.—At the request of a party, a 12 hearing officer may issue subpoenas for the attend-13 14 ance of witnesses and for the production of correspondence, books, papers, documents, and other 15 records. The attendance of witnesses and the produc-16 17 tion of records may be required from any place with-18 in the United States. Subpoenas shall be served in the manner provided under rule 45(b) of the Federal 19 20 Rules of Civil Procedure.

(2) OBJECTIONS.—If a person refuses, on the
basis of relevance, privilege, or other objection, to testify in response to a question or to produce records
in connection with a proceeding before a hearing officer, the hearing officer shall rule on the objection. At

- the request of the witness or any party, the hearing
   officer shall (or on the hearing officer's own initiative,
   the hearing officer may) refer the ruling to the Board
   for review.
  - (3) Enforcement.—

5

(A) IN GENERAL.—If a person fails to com-6 7 ply with a subpoena, the Board may authorize the General Counsel to apply to an appropriate 8 United States district court for an order requir-9 ing that person to appear before the hearing offi-10 11 cer to give testimony or produce records. The ap-12 plication may be made within the judicial district where the hearing is conducted or where 13 that person is found, resides, or transacts busi-14 15 ness. Any failure to obey a lawful order of the district court issued pursuant to this section 16 17 may be held by such court to be a civil contempt 18 thereof.

19(B) SERVICE OF PROCESS.—Process in an20action or contempt proceeding pursuant to sub-21paragraph (A) may be served in any judicial22district in which the person refusing or failing23to comply, or threatening to refuse or not to com-24ply, resides, transacts business, or may be found,25and subpoenas for witnesses who are required to

attend such proceedings may run into any other
 district.

3 (g) DECISION.—The hearing officer shall issue a writ-4 ten decision as expeditiously as possible, but in no case more than 60 days after the conclusion of the hearing. The 5 written decision shall be transmitted by the Office to the 6 7 parties. The decision shall state the issues raised in the complaint, describe the evidence in the record, contain findings 8 of fact and conclusions of law, contain a determination of 9 whether a violation has occurred, and order such remedies 10 as are appropriate pursuant to section 101(c), 102(c), 11 103(c), 105(c), 106(c), or 107. The decision shall be entered 12 in the records of the Office. 13

(h) PRECEDENTS.—A hearing officer who conducts a
hearing under this section shall be guided by judicial decisions under the statutes made applicable by title I and by
Board decisions under this Act.

#### 18 SEC. 304. APPEAL TO THE BOARD.

(a) IN GENERAL.—In any case in which a final decision by a hearing officer is subject to review by the Board,
the party seeking such review shall file a petition for review
not later than 30 days after notice of the entry of the decision in the records of the Office under section 303(g).

24 (b) PARTIES' OPPORTUNITY TO SUBMIT ARGUMENT.—
25 The parties shall have a reasonable opportunity to be heard,

through written submission and, in the discretion of the
 Board, through oral argument.

3 (c) STANDARD OF REVIEW.—The Board shall set aside
4 a decision of a hearing officer if the Board determines that
5 the decision was—

6 (1) arbitrary, capricious, an abuse of discretion,
7 or otherwise not consistent with law;

8 (2) not made consistent with required proce-9 dures; or

10 *(3) unsupported by substantial evidence.* 

(d) RECORD.—In making determinations under subsection (c), the Board shall review the whole record, or those
parts of it cited by a party, and due account shall be taken
of the rule of prejudicial error. The record on review shall
include the record before the hearing officer and the decision
of the hearing officer.

(e) DECISION.—The Board shall issue a written decision setting forth the reasons for its decision. The decision
may affirm, reverse, or remand to the hearing officer for
further proceedings. A decision that does not require further
proceedings before a hearing officer shall be entered in the
records of the Office as a final decision.

## 23 SEC. 305. JUDICIAL REVIEW OF A FINAL DECISION.

24 (a) IN GENERAL.—This section applies to petitions
25 under section 104(5), 105(d)(4), 106(c)(5), or 107(b)(4) for

1 judicial review of a final decision of the Board in the Unit-

2 ed States Court of Appeals for the Federal Circuit.

3 (b) LAW APPLICABLE.—Chapter 158 of title 28, United
4 States Code, shall apply to review under subsection (a) ex5 cept that—

6 (1) with respect to section 2344 of title 28, Unit7 ed States Code, the clerk shall serve a copy of the peti8 tion on the General Counsel;

9 (2) the provisions of section 2348 of title 28,
10 United States Code, on the authority of the Attorney
11 General, shall not apply;

(3) the petition for review shall be filed not later
than 90 days after the entry in the Office of a final
decision under section 304(e) of this Act;

(4) the Office shall be an "agency" as that term
is used in chapter 158 of title 28, United States Code,
and reference to the Attorney General shall be deemed
to refer to the General Counsel; and

19 (5) the Office shall be the respondent in any pro-20 ceeding under this section.

(c) ADDITIONAL SERVICE.—At or before the time of filing a petition for review, the petitioner shall serve a copy
thereof on all parties who shall have been admitted to participate in the proceedings before the Office, and shall file
with the clerk of the court a list of those so served.

(d) STANDARD OF REVIEW.—To the extent necessary
 to decision and when presented, the court shall decide all
 relevant questions of law and interpret constitutional and
 statutory provisions. The court shall set aside a final deci sion of the Board under section 304 if it determines that
 the decision was—

7 (1) arbitrary, capricious, an abuse of discretion,
8 or otherwise not consistent with law;

9 (2) not made consistent with required proce-10 dures; or

11 *(3) unsupported by substantial evidence.* 

(e) RECORD.—In making determinations under subsection (d), the court shall review the whole record, or those
parts of it cited by a party, and due account shall be taken
of the rule of prejudicial error. The record on review shall
include the record before the Board and the decision of the
Board.

(f) ATTORNEYS' FEES.—In proceedings under this section relating to an alleged violation of a statute made applicable by title I of this Act, attorney's fees may be allowed
by the court in accordance with the standards prescribed
under Federal law for the award of fees under such statute.
SEC. 306. CIVIL ACTIONS.

24 (a) IN GENERAL.—This section governs all civil ac25 tions commenced pursuant to section 104(3)(B).

1 *(b) PARTIES.*—*In any such action, the defendant* 2 *shall*—

3 (1) in an action by an employee of the Senate,
4 be the Senate;

5 (2) in an action by an employee of the House of
6 Representatives, be the House of Representatives; and
7 (3) in an action by any other covered employee,
8 be the employing office.

9 (c) JURY TRIAL.—Any party may demand a jury trial 10 where a jury trial would be available in an action against 11 an Executive agency (as defined in section 105 of title 5, 12 United States Code) under the relevant statute made appli-13 cable by this Act.

(d) INTERVENTION OF RIGHT.—In any action described in subsection (b) (1) or (2), the head of the employing office shall be entitled to intervene as of right.

## 17 SEC. 307. TIME LIMITATIONS.

18 (a) COUNSELING REQUESTS.—A request for counseling
19 shall be made not later than—

20 (1) 180 days after the date of the alleged viola21 tion under provisions of sections 101 or 103 for which
22 the counseling is requested; or

23 (2) 2 years after the date of the alleged violation
24 under section 102 for which the counseling is re-

quested, or 3 years after an alleged willful violation 1 2 under section 102. (b) Charges Filed With the General Counsel.— 3 4 (1) DISCRIMINATION IN PUBLIC SERVICES.—Any charge of a violation of section 105(d) must be filed 5 with the General Counsel in writing by no later than 6 180 days after the alleged violation. 7 8 (2) Discharge or discrimination for exer-9 CISING RIGHTS RELATING TO OCCUPATIONAL SAFETY AND HEALTH.—Any charge of a violation of section 10 106(d) must be filed with the General Counsel in 11 writing by no later than 30 days after the alleged vio-12 lation. 13

#### 14 SEC. 308. SETTLEMENT OF COMPLAINTS.

15 If, after a complaint is filed under section 303, the 16 parties resolve the issues involved, the settlement shall be 17 in writing and shall be subject to the approval of the Direc-18 tor.

#### 19 SEC. 309. CONFIDENTIALITY.

20 (a) COUNSELING.—All counseling shall be strictly con21 fidential except that the Office and the employee may agree
22 to notify the head of the employing office of the allegations.
23 (b) MEDIATION.—All mediation conducted under this
24 Act shall be strictly confidential.
(c) HEARINGS.—The hearings and deliberations of
 hearing officers and of the Board on complaints under this
 Act shall be strictly confidential.

4 (d) RELEASE OF RECORDS FOR JUDICIAL REVIEW.—
5 The complete record of the proceedings before the hearing
6 officer and the Board, including the decision, may be made
7 public for the purpose of judicial review under section 305
8 and enforcement of subpoenas under section 303(f).

9 (e) REPORTS TO CONGRESS.—Nothing in this section
10 shall preclude the disclosure to Congress of information re11 quired under section 310.

12 SEC. 310. DISCLOSURE TO COMMITTEES OF CONGRESS.

13 The Board—

(1) may, at its discretion, provide to the Committee on Standards of Official Conduct of the House
of Representatives or the Select Committee on Ethics
of the Senate; and

18 (2) shall, at the request of either of such commit19 tees;

20 provide to such committee the record of a hearing and the

- 21 decision of the hearing officer, and the record of consider-
- 22 ation and the decision of the Board on appeal, after comple-

23 tion of procedures described in sections 303 and 304.

1 SEC. 311. REPRESENTATION.

9

A covered employee or other complainant is entitled
to be assisted by counsel or other representative at any stage
of any proceeding administered by the Office, including the
proceedings under sections 301, 302, 303, and 304.

# 6 TITLE IV—MISCELLANEOUS 7 PROVISIONS

8 SEC. 401. EXPEDITED PROCEDURES FOR CONGRESSIONAL

#### CONSIDERATION OF SUBSTANTIVE RULES.

10 (a) INTRODUCTION OF JOINT RESOLUTIONS.—On the same day as a final substantive rule issued under section 11 204(c) is published in the Congressional Record, the Major-12 ity Leader of the House of Representatives or his designee 13 (for himself and the Minority Leader or his designee) and 14 the Majority Leader of the Senate or his designee (for him-15 self and the Minority Leader or his designee) shall each in-16 troduce a joint resolution in the form specified in section 17 18 204(f).

(b) REFERRAL.—The joint resolutions introduced
under subsection (a) shall be referred by the Presiding Officers of the respective Houses to, in the House of Representatives, the Committee on House Administration, and, in the
Senate, jointly to the Committee on Governmental Affairs
and the Committee on Rules. A committee to which such
joint resolution is referred under this subsection shall report

such joint resolution to its respective House without amend ment.

3 (c) DISCHARGE OF COMMITTEE.—If any committee to which a joint resolution introduced under subsection (a) is 4 referred has not reported such resolution at the end of the 5 45th calendar day of continuous session after its introduc-6 tion, such committee shall be automatically discharged from 7 further consideration of the joint resolution and, upon being 8 reported or discharged from all committees, such joint reso-9 lution shall be placed on the appropriate calendar. 10

11 (d) FLOOR CONSIDERATION.—

(1) IN GENERAL.—On or after the 5th calendar 12 13 day of continuous session after the date on which a joint resolution introduced under subsection (a) has 14 been placed on the calendar, it shall be in order (even 15 though a previous motion to the same effect has been 16 17 disagreed to) for any Member of the relevant House 18 to move to proceed to the consideration of the joint 19 resolution. All points of order against the joint resolu-20 tion (and against consideration of the joint resolution) are waived. The motion is highly privileged in 21 22 the House of Representatives and is privileged in the 23 Senate and is not debatable. The motion is not subject to amendment, or to a motion to postpone, or to a 24 motion to proceed to the consideration of other busi-25

ness. A motion to reconsider the vote by which the
 motion is agreed to or disagreed to is not in order.
 If a motion to proceed to the consideration of the joint
 resolution is agreed to, the joint resolution shall re main the unfinished business of the relevant House
 until disposed of.

(2) DEBATE.—Debate on the joint resolution, 7 8 and on all debatable motions and appeals in connec-9 tion therewith, shall be limited to not more than 10 hours in each House, which time shall be divided 10 equally between those favoring and those opposing the 11 joint resolution. A motion further to limit debate is 12 in order and is not debatable. An amendment to, or 13 14 a motion to postpone, or a motion to proceed to the consideration of other business, or a motion to recom-15 16 mit the joint resolution is not in order.

17 (3) AMENDMENTS PROHIBITED.—No amendment
18 to the joint resolution is in order.

(4) VOTE ON FINAL PASSAGE.—Immediately following the conclusion of the debate on a joint resolution described in subsection (a), and a single quorum
call at the conclusion of the debate if requested in accordance with the rules of the appropriate House, the
vote on final passage of the joint resolution shall
occur. A motion to reconsider the vote by which the

joint resolution is agreed to or disagreed to is not in
 order.

3 (5) MOTION TO SUSPEND APPLICATION.—No mo4 tion to suspend the application of this section shall be
5 in order, nor shall it be in order for the Presiding Of6 ficer to entertain a request to suspend the application
7 of this section by unanimous consent.

8 (6) RULINGS OF THE CHAIR ON PROCEDURE.— 9 Appeals from the decisions of the Chair relating to the 10 application of the rules of the Senate or the House of 11 Representatives, as the case may be, to the procedure 12 relating to a joint resolution described in subsection 13 (a) shall be decided without debate.

14 WITH ACTION *(e)* COORDINATION BYOTHER 15 HOUSE.—If, before one House passes a joint resolution described in subsection (a), that House receives from the other 16 House a joint resolution or bill with identical text after the 17 resolving or enacting clause, then the following procedures 18 shall apply: 19

20 (1) The joint resolution or bill of the other House
21 shall not be referred to a committee and shall be
22 deemed to have been read three times.

23 (2) With respect to the joint resolution described
24 in subsection (a) of the House that received the joint
25 resolution from the other House—

(A) the procedure shall be the same as if no 1 2 joint resolution had been received from the other House; except 3 4 (B) the vote on final passage shall be on the joint resolution or bill of the other House. 5 (f) NUMBERS OF DAYS.—For purposes of this section, 6 7 in computing a number of calendar days in either House, there shall be excluded any day on which that House was 8 not in session. 9 10 SEC. 402. EXERCISE OF RULEMAKING POWERS. The provisions of sections 204 and 401, and the provi-11 sions of any rules issued by the Board under sections 204(a) 12 and 204(b) are issued— 13 (1) as an exercise of the rulemaking power of the 14 15 House of Representatives and the Senate, respectively, and as such they shall be considered as part of the 16 17 rules of such House, respectively, and such rules shall 18 supersede other rules only to the extent that they are 19 inconsistent therewith: and (2) with full recognition of the constitutional 20 right of either House to change such rules (so far as 21 22 relating to such House) at any time, in the same

manner, and to the same extent as in the case of any

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24 other rule of each House.

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1	SEC. 403. SETTLEMENT AND AWARDS RESERVES; AUTHOR-
2	IZATION OF APPROPRIATIONS.
3	(a) For the House of Representatives.—
4	(1) Establishment of account.—There is es-
5	tablished in the Contingent Fund of the House of
6	Representatives a "Settlements and Awards Reserve"
7	appropriation account—
8	(A) into which shall be deposited appro-
9	priated funds and amounts transferred by the
10	Clerk of the House of Representatives from funds
11	available to the Clerk for disbursement by the
12	Clerk; and
13	(B) that shall be available as provided in
14	paragraph (2).
15	(2) PAYMENTS.—The appropriation account es-
16	tablished by paragraph (1) shall be available for the
17	payment of awards under sections 303 through 306
18	and agreements under section 308.
19	(b) For the Senate.—
20	(1) Establishment of account.—There is es-
21	tablished in the Contingent Fund of the Senate a
22	"Settlements and Awards Reserve" appropriation ac-
23	count—
24	(A) into which shall be deposited appro-
25	priated funds and amounts transferred by the
26	Secretary of the Senate from funds available to
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2 and

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3 (B) that shall be available as provided in
4 paragraph (2).

5 (2) PAYMENTS.—The appropriation account es6 tablished by paragraph (1) shall be available for the
7 payment of awards under sections 303 through 306
8 and agreements under section 308.

9 (c) AUTHORIZATION OF APPROPRIATIONS.—There are authorized to be appropriated such sums as are necessary 10 for the purposes of subsections (a)(2) and (b)(2), and other-11 wise for the purposes of payment of awards under sections 12 303 through 306 and agreements under section 308. Awards 13 and agreements shall be paid out of such appropriations 14 15 and out of any amounts otherwise available to heads of employing offices, or other offices liable or potentially liable 16 under this Act, for disbursement by them. No amounts shall 17 be paid for awards or agreements under this Act out of the 18 Claims and Judgment Fund of the Treasury. 19

## 20 SEC. 404. OTHER JUDICIAL REVIEW PROHIBITED.

Except in proceedings expressly authorized by sections
305 and 306, the compliance or noncompliance with the
provisions of this Act and any action taken pursuant to
this Act shall not be subject to judicial review.

1 SEC. 405. SEVERABILITY.

If any provision of this Act or the application of such
provision to any person or circumstance is held to be invalid, the remainder of this Act and the application of the
provisions of such to any person or circumstance shall not
be affected thereby.

7 SEC. 406. POLITICAL AFFILIATION AND PLACE OF RESI-8 DENCE.

9 (a) IN GENERAL.—It shall not be a violation of any 10 provision of section 101 to consider the—

11 *(1) party affiliation;* 

12 *(2) domicile; or* 

13 (3) political compatibility with the employing14 office;

15 of an employee referred to in subsection (b) with respect16 to employment decisions.

17 (b) DEFINITION.—For purposes of subsection (a), the
18 term 'employee' means—

(1) an employee on the staff of the leadership of
the House of Representatives or the leadership of the
Senate:

22 (2) an employee on the staff of a committee or
23 subcommittee of—

24 (A) the House of Representatives;

25 (B) the Senate; or

26 *(C) a joint committee of the Congress;* 

1	(3) an employee on the staff of a Member of the
2	House of Representatives or on the staff of a Senator;
3	(4) an officer of the House of Representatives or
4	
	the Senate or a congressional employee who is elected
5	by the House of Representatives or Senate or is ap-
6	pointed by a Member of the House of Representatives
7	or by a Senator (in addition an employee described
8	in paragraph (1), (2), or (3)); or
9	(5) an applicant for a position that is to be oc-
10	cupied by an individual described in any of para-
11	graphs (1) through (4).
12	SEC. 407. NONDISCRIMINATION RULES OF THE HOUSE AND
12 13	SEC. 407. NONDISCRIMINATION RULES OF THE HOUSE AND SENATE.
13	SENATE.
13 14	<b>SENATE.</b> The Select Committee on Ethics of the Senate and the
13 14 15	SENATE. The Select Committee on Ethics of the Senate and the Committee on Standards of Official Conduct of the House
13 14 15 16	SENATE. The Select Committee on Ethics of the Senate and the Committee on Standards of Official Conduct of the House of Representatives retain full power, in accordance with the
<ol> <li>13</li> <li>14</li> <li>15</li> <li>16</li> <li>17</li> </ol>	SENATE. The Select Committee on Ethics of the Senate and the Committee on Standards of Official Conduct of the House of Representatives retain full power, in accordance with the authority provided to them by the Senate and the House,
<ol> <li>13</li> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> </ol>	SENATE. The Select Committee on Ethics of the Senate and the Committee on Standards of Official Conduct of the House of Representatives retain full power, in accordance with the authority provided to them by the Senate and the House, with respect to the discipline of Members, officers, and em-
<ol> <li>13</li> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> </ol>	SENATE. The Select Committee on Ethics of the Senate and the Committee on Standards of Official Conduct of the House of Representatives retain full power, in accordance with the authority provided to them by the Senate and the House, with respect to the discipline of Members, officers, and em- ployees for violating rules of the Senate and the House on

22 Each report accompanying a bin of joint resolution
23 of a public character reported by a committee of the House
24 of Representatives or the Senate (except the Committee on
25 Appropriations and the Committee on the Budget of either

House) shall contain a listing of the provisions of the bill
 or joint resolution that apply to the Congress or to congres sional instrumentalities and an evaluation of the impact
 of such provisions on the Congress or congressional instru mentalities, and, in the case of a provision not applicable
 to the Congress or to congressional instrumentalities, a
 statement of the reasons the provision does not apply.

## 8 SEC. 409. TECHNICAL AND CONFORMING AMENDMENTS.

9 (a) CIVIL RIGHTS REMEDIES.—

(1) Sections 301 and 302 of the Government Employee Rights Act of 1991 (2 U.S.C. 1201 and 1202)
are amended to read as follows:

13 "SEC. 301. GOVERNMENT EMPLOYEE RIGHTS ACT OF 1991.

14 ''(a) SHORT TITLE.—This title may be cited as the
15 'Government Employee Rights Act of 1991'.

16 "(b) PURPOSE.—The purpose of this title is to provide
17 procedures to protect the rights of certain government em18 ployees, with respect to their public employment, to be free
19 of discrimination on the basis of race, color, religion, sex,
20 national origin, age, or disability.

21 "(c) DEFINITION.—For purposes of this title, the term
22 'violation' means a practice that violates section 302(a) of
23 this title.

#### 1 "SEC. 302. DISCRIMINATORY PRACTICES PROHIBITED.

2 "(a) PRACTICES.—All personnel actions affecting the
3 appointees described in section 303(a)(1) or the individuals
4 described in section 304(a) shall be made free from any dis5 crimination based on—

6 "(1) race, color, religion, sex, or national origin,
7 within the meaning of section 717 of the Civil Rights
8 Act of 1964 (42 U.S.C. 2000e–16);

9 "(2) age, within the meaning of section 15 of the
10 Age Discrimination in Employment Act of 1967 (29
11 U.S.C. 633a); or

"(3) handicap or disability, within the meaning
of section 501 of the Rehabilitation Act of 1973 (29
U.S.C. 791) and sections 102 through 104 of the
Americans with Disabilities Act of 1990 (42 U.S.C.
16 12112–14).

17 "(b) REMEDIES.—The remedies referred to in sections
18 303(a)(1) and 304(a)—

19 "(1) may include, in the case of a determination 20 that a violation of subsection (a)(1) has occurred, 21 such remedies as would be appropriate if awarded under sections 706(g), 706(k), and 717(d) of the Civil 22 Rights Act of 1964 (42 U.S.C. 2000e-5(g), 2000e-23 5(k), 2000e–16(d)), and such compensatory damages 24 25 (not exceeding, for each complaining party, and irrespective of the size of the employing office or agency 26

1	involved, the maximum amount available under sec-
2	tion 1977A(b)(3)(D) of the Revised Statutes (42
3	U.S.C. 1981a(b)(3)(D)) as would be appropriate if
4	awarded under section 1977 and sections 1977(A) (a)
5	and (b)(2) of the Revised Statutes (42 U.S.C. 1981
6	and 1981a (a) and (b)(2));
7	<i>"(2) may include, in the case of a determination</i>
8	that a violation of subsection (a)(2) has occurred,
9	such remedies as would be appropriate if awarded
10	under section 15(c) of the Age Discrimination in Em-
11	ployment Act of 1967 (29 U.S.C. 633a(c));
12	((3) may include, in the case of a determination
13	that a violation of subsection $(a)(3)$ has occurred,
14	such remedies as would be appropriate if awarded
15	under section 505(a) of the Rehabilitation Act of 1973
16	(29 U.S.C. 794a(a)(1)) or section 107 of the Ameri-
17	cans with Disabilities Act of 1990 (42 U.S.C.
18	12117(a)); and
19	((4) may not include punitive damages.".
20	(2) Sections 303 through 319, and sections 322,
21	324, and 325 of the Civil Rights Act of 1991 (2
22	U.S.C. 1203—1218, 1221, 1223, and 1224) are re-
23	pealed.

1	(3) Sections 320 and 321 of the Civil Rights Act
2	of 1991 (2 U.S.C. 1219 and 1220) are redesignated as
3	sections 303 and 304, respectively.
4	(4) Sections 303 and 304 of the Civil Rights Act
5	of 1991, as so redesignated, are each amended by
6	striking ''and 307(h) of this title''.
7	(5) Section 1205 of the Supplemental Appropria-
8	tions Act of 1993 (2 U.S.C. 1207a) is repealed.
9	(6) Senate Resolution 139, 103d Congress, agreed
10	to August 4, 1993, is repealed.
11	(b) Family and Medical Leave Act of 1993.—Sec-
12	tion 501 of the Family and Medical Leave Act of 1993 (2
13	U.S.C. 60m) is repealed.
14	(c) Architect of the Capitol Human Resources
15	ACT.—Section 312(e) of the Architect of the Capitol Human
16	Resources Act, Public Law 103–283; 108 Stat. 1444, is re-
17	pealed.
18	(d) APPLICATION.—On the date on which sections 101
19	and 102 go into effect, the authority of sections 303 through
20	319, and sections 322, 324, and 325 of the Civil Rights Act
21	of 1991, section 501 of the Family and Medical Leave Act
22	of 1993, section 1205 of the Supplemental Appropriations
23	Act of 1993, and Senate Resolution 139, 103d Congress,
24	agreed to August 4, 1993, shall terminate with respect to
25	employees and employing offices.

1 SEC. 410. SAVINGS PROVISION.

If, on the date this title takes effect, a covered employee
has commenced proceedings under section 305 of the Government Employees Rights Act 1991 (2 U.S.C. 1205), rule
LI of the Rules of the House of Representatives, or subsection 312(e)(3) of the Architect of the Capitol Human Resources Act (P.L. 103–283, 108 Stat. 1444), may continue
with those proceedings until the conclusion of all proceed-

9 ings authorized under such act or rule.

Amend the title so as to read: "An Act to provide for the application of certain employment protection laws to Congress, and for other purposes."

- HR 4822 RS1S—2
- HR 4822 RS1S——3
- HR 4822 RS1S——4
- HR 4822 RS1S—5
- HR 4822 RS1S-6
- HR 4822 RS1S—7
- HR 4822 RS1S——8